From: Mary Feldblum <feldblum2487@gmail.com>
Sent: Monday, November 13, 2017 4:11 PM

To: Sidney Hill

**Subject:** Proposed oil and gas ordinance

Attachments: Attachment 7 Inactive wells problem.zip; Attachments 8 & 9.zip; Attachment 10

Statutory Authority.zip; Attachment 11 Bonding citation.zip

Further attachments to my comments on behalf of OGAP.

Mary

#### Performance Report Card Energy, Minerals and Natural Resources Department Second Quarter, Fiscal Year 2016

**Performance Overview**: The agency is performing well in many areas, but is on pace to miss some key performance targets. While visitation at state parks was high in the first half of the fiscal year, per visitor revenue continues to be well below the target and performance in past years. Conditions in the state's forested areas during the second quarter limited the agency's forest restoration efforts and this is expected to continue through the third quarter, meaning it is unlikely the 19 thousand acre target will be achieved in FY16.

	althy Forests ogram	Budget: \$12,863.4	FTE: 80.0	FY14 Actual	FY15 Actual	FY16 Target	Q1	Q1 Q2 Q3		Rating
1		ral wildland firefighters p hnical incident command		2,074	1,625	1,875	34	256		G
2	Number of acres treated in New Mexico's forest and watersheds*			12,277	15,142	19,000	1,171	3,221		Y
3	Number of at-risk communities or local fire departments provided funding for wildland firefighting equipment or training			133	112	110	5	28		Y
4	4 Number of people employed under the veterans program			New	New	30		Annual		
Pro	Program Rating			G	Y					Y

Comments: Acres of forest and watershed treated through the second quarter was at just 23 percent of the annual target, but was slightly improved compared to the first half of FY15. The agency nearly tripled acres treated from the first to second quarters, but snowpack in higher elevations and wet, muddy roads have slowed contractors' ability to reach work sites, conditions which will likely persist through the spring. The number of firefighters trained was low in the first quarter and improved in the second quarter, but is not on pace to meet the annual target. Still, most firefighters receive training during the third and fourth quarters; in FY15, 93.5 percent of firefighters were trained in the second half of the fiscal year.

State Parks Program		Budget: FTE: \$28,354.6 246.0		FY14 Actual	FY15 Actual	FY16 Target	Q1	Q2	Q3	Rating
5	5 Number of visitors to state parks (in millions)*			3,983,417	4,684,605	3,900,000	2,004,218	648,688		G
6	Self-generated revenue	per visitor, in dollars	S	\$0.97	\$0.87	\$0.96	\$0.73	\$0.75		Y
7	7 Number of interpretive programs available to park visitors			2,562	1,780	2,500	453	192		Y
Pro	Program Rating			Y	G					Y

Comments: Park visitation remained strong in the second quarter of FY16 compared to the same period in FY15, and projects to exceed the annual target by 1.4 million visitors and exceed FY15 visitation by 621 thousand. Self-generated revenue per visitor remained below the annual target, but total revenue from visitors is likely to fall between FY15 performance (\$4.1 million) and the amount resulting from the targets for visitation and per visitor revenue (\$3.8 million). State Parks is continuing to work with Reserve America to acquire data that better documents the use of annual camping permits within parks and the impact on visitor revenue. Further, state Parks coordinates on a weekly basis with the Tourism Department to increase web-presence and showcase parks, and will again hold the "Find Your New Mexico True State Park" photo contest in the spring and summer of 2016.

Mine ReclamationBudget:FTE:Program\$8,231.734.0			FY14 Actual	FY15 Actual	FY16 Target	Q1	Q2	Q3	Rating	
8	Percent of permitted plans and adequate fit cost of reclamation	99%	99%	100%	98%	99%		G		
9	Percent of required inspections conducted per year to ensure mining is being conducted in compliance with approved permits and regulations			100%	100%	100%		Annual		
Pro	Program Rating			G	G					G

Comments: The program continued to meet inspection requirements and only one permitted mine does not have adequate financial assurance. EMNRD continues to report the Asarco Deming Mill is under application with a new owner and a new permit and updated financial assurance is required. The program resolved the Menefee Mill's financial assurance deficiency with the operator committing to reducing disturbed acreage and posting a new bond.

#### Performance Report Card Energy, Minerals and Natural Resources Department Second Quarter, Fiscal Year 2016

Oil and Gas Conservation Program		Budget: \$11,519.3	FTE: 70.0	FY14 Actual	FY15 Actual	FY16 Target	Q1	Q2	Q3	Rating
10	Number of inspections of oil and gas wells and associated facilities*			38,920	47,539	39,000	12,431	10,245		G
11	Percent of application business days of rec	on to drill permits approveipt	ved within 10	n/a	90%	60%	78%	89%		G
12	Number of abandoned oil and gas wells properly plugged using reclamation fund monies			32	31	30	4	7		G
Pro	Program Rating			G	G					G

Comments: The agency is on track to meet inspection targets for FY16, completing 58 percent of the goal through the second quarter. The program continues to process applications at a rate above the annual target, and applications received declined by just 2 percent from the first quarter to the second quarter despite the oil price and rig count both declining by approximately 17 percent during the second quarter. The program currently has an approved order authorizing the plugging of more than 200 wells left abandoned by a single operator, Canyon E&P. Eleven wells were plugged in the first half of FY16 and the program has 20 wells scheduled for plugging in the second half of the year to meet the annual target.

<sup>\*</sup> Denotes House Bill 2 measure



#### PERFORMANCE REPORT CARD

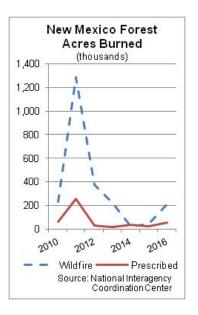
**Energy, Minerals and Natural Resources Department Third Quarter, Fiscal Year 2017** 

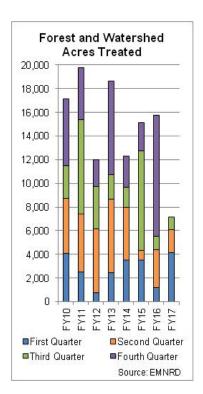
#### **ACTION PLAN**

Submitted by agency? Yes

Timeline assigned? Yes

Responsibility assigned? Yes





#### **Energy, Minerals and Natural Resources Department**

In addition to beginning new initiatives, such as the state energy roadmap and implementation plan and establishing a statewide parks friends group, the agency reported substantial progress toward most annual performance targets at the end of the third quarter.

#### **Healthy Forests**

State Forestry has treated less than half of the annual target, with heavy snow impeding activity over the winter months and leading to the lowest level of activity in a third quarter, and the third lowest of any quarter, in at least the last eight years. However, the agency's efforts to train firefighters and provide financial assistance to at-risk communities are projected to improve over prior years.

He	Healthy Forests		FY15	FY16	FY17	Q1	Q2	Q3	Rating	
Bud	Budget: \$14,517.2 FTE: 80		Actual	Actual	Target	Qı	QZ	QJ	Rating	
1	Nonfederal wildland firefighters provided professional and technical incident command system training.			1,625	1,650	74	38	1,042	G	
2	Acres treated in New Mexico's forest and watersheds.		15,762	15,142	15,500	4,158	1,943	1,025	R	
3	At-risk communities or local fire departments provided funding for wildland firefighting equipment or training.		126	112	110	51	10	68	G	
Prog	Program Rating		Y	Y					G	

#### State Parks

In FY16, state parks saw a significant rise in visitation and generated nearly 45 percent of operating revenues, an increase over the 41 percent achieved in FY15. With slightly reduced visitation in each quarter of FY17 compared to FY16, there will likely be fewer visitors than last year. However, the agency is on track to exceed the annual target. Program offerings at parks are on pace to decline for the second consecutive year, after falling by nearly half from FY15 to FY16. Per visitor revenue declined slightly from the second quarter to the third quarter but is also above prior year performance, averaging \$0.89 to date in FY17.

The State Parks Division (SPD) plans to establish a statewide "friends group" to help organize and then coordinate with local groups to support park operations. In FY18, the agency will begin to report on the effectiveness and value of such efforts through a new performance measure, number of volunteer hours. SPD recently noted volunteers and friends groups are the "lifeblood of state parks" in a press release announcing the newly established Friends of Navajo Lake State Park which would like to plan a holiday fireworks display, provide guided tours, and hold fundraisers for the park such as selling merchandise and firewood.

Sta	State Parks		FY15	FY16	FY17	Q1	Q2	Q3	Rating
Budget: \$26,606.5		FTE: 245	Actual	Actual	Target	۷,	QZ	QS	rading
4	Millions of visitors	4.7	5.5	4.3	1.7	0.6	0.6	G	
5	Self-generated rev	\$0.87	\$0.81	\$0.96	\$0.91	\$0.88	\$0.86	G	



#### PERFORMANCE REPORT CARD

**Energy, Minerals and Natural Resources Department Third Quarter, Fiscal Year 2017** 

6	Interpretive programs available to park visitors	2,562	1,312	2,000	459	182	191	R
Prog	Program Rating		Y					Y

#### Mine Reclamation

The program continued to meet inspection requirements in the third quarter and reduced the number of mines without adequate financial assurance to one. Three Freeport McMoran (FMI) mines came back into compliance when the agency received modifications to the financial assurances, reducing third-party guarantees and increasing the value of trust agreements. Two Peabody Energy mines are in Chapter 11 bankruptcy protection and the court issued an order covering financial assurance modifications during the first quarter. The agency is working with the Attorney General's Office to ensure New Mexico is properly represented during the bankruptcy process. Peabody is working with the agency to reduce required financial assurance through active reclamation and submitting bond release applications.

Min	ne Reclamation	n	FY15	FY16	FY17	Q1	Q2	Q3	Rating
Budget: \$8,181.3		FTE: 34	Actual	Actual	Target	۷.	QZ	QS	Rating
Permitted mines with approved reclamation plans and adequate financial assurance posted to cover the cost of reclamation.		99%	96%	100%	96%	96%	99%	G	
Program Rating		G	Y					G	

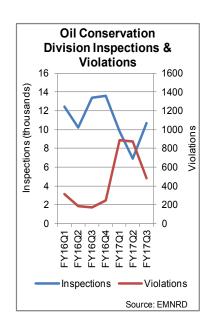
### Oil and Gas Conservation

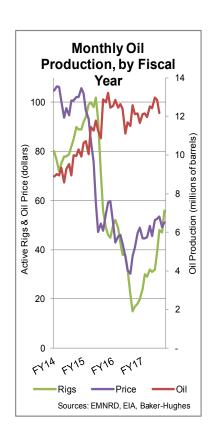
Although the number of third quarter violations declined by nearly half compared with the first two quarters, this was an increase of more than 300 violations from the same period last year. The agency partially attributes this increase to the requirement that underground injection and disposal wells be tested every five years, and a violation is issued if the well fails a "mechanical integrity test" or if the operator fails to show up for the testing. The number of inspections increased significantly in the third quarter, and the agency continues to process nearly all drilling applications timely. The rate of inspections resulting in violations declined to 4.5 percent in the third quarter – lowering the year-to-date figure to 8.2 percent – but is still much higher than the 1.8 percent reported for all of FY16.

OCD had been waiting on General Services Department approval of a new four-year plugging contract, which stopped activity in the second quarter. However, 10 wells were plugged in the third quarter and improved weather conditions should allow the agency to meet the annual target of 30 wells plugged.

Oil	Oil and Gas Conservation			FY16	FY17	Q1	Q2	Q3	Rating
Bud	Budget: \$11,236.2 FTE: 70		Actual	Actual	Target	QI	QZ	QS	Rating
8	8 Inspections of oil and gas facilities, in thousands		47.5	49.6	40.0	9.8	6.9	10.7	G
9	Application to dril approved within 1	•	90%	85%	85%	91%	99%	97%	G
10	Abandoned oil and gas wells properly plugged		31	36	30	7	0	10	g
11* Violations issued		N/A	912	N/A	884	874	483	1	
Prog	Program Rating			Y					G

\*Measure 11 is classified as explanatory, meaning it is provided for informational purposes and does not have a target. The rating indicates an increase over the 173 violations issued in the third quarter of FY16.





#### **Inactive Well List**

## Total Well Count: 63178 Inactive Well Count: 2290 Printed On: Thursday, November 09 2017

District	API	Well	ULSTR	OCD Unit	OGRID	Operator	Lease Type	Well Type	Last Production	Formation/Notes	Status	TA Exp Date
1	30-025-01984	ANGLE STATE #001	C-09-17S-34E	С	371762	ABO EMPIRE, LLC	S	0	12/2015			
1	30-025-25347	ANGLE STATE #003	M-09-17S-34E	М	371762	ABO EMPIRE, LLC	S	0	10/2015			
1	30-025-06785	S J SARKEYS B #001	B-26-21S-37E	В	184	ACOMA OIL CORP	Р	G	04/2016	TUBB GAS/ RECLASSIFIED		
3	30-045-20225	CLARK KENT #001	I-05-30N-17W	1	25872	ACTION OIL CO INC	N	0	03/2013	SALT CRK DK		
3	30-045-09911	CLARK KENT #004	I-05-30N-17W	I	25872	ACTION OIL CO INC	N	0	03/2013	BASIN DAKOTA		
1	30-025-31653	DAGGER LAKE 5 STATE #001	O-05-22S-33E	0	372417	ADVANCE ENERGY PARTNERS HAT MESA, LLC	S	0	07/1995	TA EXP 4/21/2015 PER MB	Т	4/21/2015
1	30-025-05222	B C DICKINSON A 1 #001	L-01-15S-37E	L	228051	AMERICO ENERGY RESOURCES LLC	Р	0	03/1998	09/17/08 TA, TA EXPIRES 12/04/2013	T	12/4/2013
1	30-025-05230	STATE T #005	K-02-15S-37E	K	228051	AMERICO ENERGY RESOURCES LLC	S	0	07/2008	REV 10/00		
2	30-015-33096	STILETTO 21 FEDERAL COM #001	H-21-20S-25E	Н	228051	AMERICO ENERGY RESOURCES LLC	Р	G	10/2013	CEMETARY MORROW E/2		
1	30-025-02387	LEA ED STATE NCT-A #001	M-16-19S-34E	М	785	AMTEX ENERGY INC	S	0	11/2005	BONE SPRING		
2	30-015-32308	AAO FEDERAL #002	3-01-18S-27E	С	873	APACHE CORP	F	0	03/2016	NE RED LAKE GLO/YESO	Т	10/20/2017
2	30-015-40576	CEDAR LAKE FEDERAL CA #112H	M-10-17S-31E	М	873	APACHE CORP	F	0	11/2015	GLOR-YESO	Т	11/8/2017
4	30-007-20709	VPR B #220	G53-21-30N-17	В	300097	ARP PRODUCTION COMPANY, LLC	Р	G	02/2012	VERMEJO		
4	30-007-20710	VPR B #221	G53-21-30N-17	С	300097	ARP PRODUCTION COMPANY, LLC	Р	G	02/2012	VERMEJO		
4	30-007-20505	VPR D #160	H-16-30N-17E	Н	300097	ARP PRODUCTION COMPANY, LLC	Р	G	07/2016	VERMEJO		
4	30-007-20509	VPR D #164	L-14-30N-17E	L	300097	ARP PRODUCTION COMPANY, LLC	Р	G	06/2016	VERMEJO		
1	30-025-27181	NEW MEXICO B STATE #001	H-03-19S-34E	Н	149538	ASHER ENTERPRISES LTD. CO.	S	0	01/1992	INT TO TA APPVD 9-10-2001	Т	11/19/2006
2	30-005-60332	SOUTH LUCKY LAKE QUEEN UNIT #001A	O-16-15S-29E	0	371067	BAR V BARB LLC	S	I	04/2013			
2	30-005-60213	SOUTH LUCKY LAKE QUEEN UNIT #001B	F-22-15S-29E	F	371067	BAR V BARB LLC	F	I	07/2013			
2	30-005-61227	SOUTH LUCKY LAKE QUEEN UNIT #001E	M-15-15S-29E	M	371067	BAR V BARB LLC	F	I	07/2013			
2	30-005-60244	SOUTH LUCKY LAKE QUEEN UNIT #001F	H-21-15S-29E	Н	371067	BAR V BARB LLC	F	I	07/2013			
2	30-015-25141	BELCO #001	E-20-23S-28E	E	246368	BASIC ENERGY SERVICES, LP	Р	S	10/2015	DELAWARE		
1	30-025-28468	STATE NO #001	2-07-19S-36E	E	246368	BASIC ENERGY SERVICES, LP	S	S	09/2015	REMEDIAL WORK 06/05/2012		
3	30-039-05955	CANADA OJITOS UNIT #007	A-23-25N-01W	Α	2096	BENSON-MONTIN- GREER DRILLING CORP	F	0	02/2016			
1	30-025-11664	B M JUSTIS A #006	H-20-25S-37E	Н	2175	BETTIS BOYLE & STOVALL,INC.	Р	0	12/1981	INT TO REMEDIAL WORK 07/19/2012	Т	7/25/2012
2	30-015-01068	WELCH FEDERAL #006	O-05-21S-27E	0	280671	BILL G TAYLOR AND HARVEY R TAYLOR	F	0	04/2015	YATES 7 RVRS		
2	30-015-26710	WELCH FEDERAL #007	P-05-21S-27E	Р	280671	BILL G TAYLOR AND HARVEY R TAYLOR	F	S	04/2015			
2	30-015-02879	BROWN STATE #001	L-03-17S-29E	L	2336	BILL L MILLER	S	0	05/2015			

## THE WALL STREET JOURNAL.

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**BUSINESS** 

## How 'Orphan' Wells Leave States Holding the Cleanup Bag

Wyoming has to deal with abandoned wells seized from would-be mogul and his Gazmo device



Ed Presley stands by an idle well in Wyoming's Powder River Basin, one of thousands that state regulators seized from his company, High Plains Gas, to ensure they didn't pollute groundwater or soil. *PHOTO: RYAN DORGAN FOR THE WALL STREET JOURNAL* 

#### By DAN FROSCH and RUSSELL GOLD

Feb. 25, 2015 10:30 p.m. ET

GILLETTE, Wyo.—After a natural-gas boom in the Powder River Basin here petered out several years ago, few energy companies were interested in the leftover wells pockmarking the prairie. Then Ed Presley came along.

The burly, bearded speculator acquired roughly 3,000 idle wells, many for a few

dollars. With a salesman's charm, he vowed to revive the wells with a contraption called the Gazmo.

#### **RELATED**

• **Short Answer: Orphaned Wells** (http://blogs.wsj.com/briefly/2015/02/25/what-to-know-about-orphaned-wells-the-short-answer/)

But Mr. Presley's plan never produced any gas. He says he couldn't raise enough money for his company, High Plains Gas Inc., to follow through. Last year, Wyoming seized most of his wells to ensure they didn't pollute groundwater or soil, declaring them abandoned.

On one ranch near Gillette last month, several of Mr. Presley's former wells peeked from the snow. Inside the flimsy sheds covering them, jumbles of rusting pipes protruded from the ground, worn company signs dangling nearby.

Wyoming is now stuck cleaning up these deserted wells from a bygone boom, and thousands more owned by Mr. Presley and others, at a cost state regulators estimate will be tens of millions of dollars. State officials say the responsible parties never paid enough in regulatory fees to reclaim the wells.

Wyoming's troubles with Mr. Presley's wells are a cautionary tale for states amid the energy rush. Drilling booms historically leave legions of idle wells that become state or federal wards. Yet agencies in some states, and federal regulators, aren't adequately equipped to clean up so-called orphaned sites at a time when shale drilling is raising the prospects of still more.

Hydraulic fracturing has, for example, brought new drilling in the Marcellus Shale that lies under states like Pennsylvania and West Virginia. The potential for more orphaned wells "is certainly a concern of ours," says David Belcher, assistant enforcement chief for West Virginia's oil-and-gas office. "It could be considered a liability for the state."

Jay Parrish, Pennsylvania's state geologist from 2001 to 2010, says he is concerned Marcellus drilling could leave that state with a surge in

environmentally hazardous wells without enough funds to clean them up.

"We run the risk of doing what we did with the last two iterations of lumber and coal," he says, "where we allow the industry to walk away from problems and the state is faced with having to fix it later."

#### Who pays to plug a well?

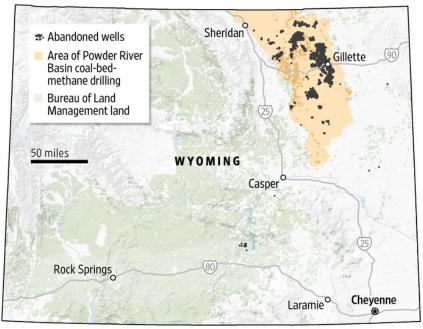
Abandoned wells can deteriorate underground over time, a process that can go unnoticed without inspection. A 2011 study by the Groundwater Protection Council, a nonprofit made up of state water agencies, found orphaned wells caused about one in five incidences of recorded oil and gas groundwater contamination in Ohio and Texas.

Plugging a well—removing equipment and filling holes with cement—costs \$25,000 to \$100,000 for conventional sites, by some state regulators' estimates. Horizontal wells, typical in fracking, will likely cost more to plug, they say.

Mr. Presley's High Plains wells, which are shallow, will cost about \$7,500 each to plug, says Bob King, Wyoming's orphan-wells project manager.

#### Out of Gas

When the coal-bed-methane boom of the 2000s faded, the Wyoming state government was left holding nearly 3,900 abandoned wells.



Sources: Wyoming Oil and Gas Conservation Commission; State of Wyoming Geological Survey
THE WALL STREET JOURNAL.

"It is irresponsible to leave them abandoned without dealing with them," says Wyoming Gov. Matt Mead of his state's problems with orphaned wells. "We shouldn't have to pay for it."

To avoid having to pay steep costs, most states and the federal government have policies to lay aside funds to clean up orphans, primarily by requiring companies to post bond before prospecting. But bonding often sets aside too little, leaving some agencies struggling to clean up tens of thousands of wells.

There is little nationwide data on orphaned wells or on which states face the greatest funding shortfalls for plugging. Lucas Davis, an associate economics professor at University of California, Berkeley, says current bonding levels are "unreasonably low" and should be raised in anticipation of abandoned wells from fracking.

"Given the sheer number of wells that are being drilled by companies, many of which are small and medium sized, states really need to be worried about situations where no company is around anymore," he says. "Without increased bonding levels, these cleanups will be financed by the state and federal government."

Many energy-rich states are already saddled with having to plug thousands of abandoned wells from past booms. Pennsylvania's bonding ranges from \$2,500 per conventional well to a \$600,000 blanket bond for multiple unconventional wells. In 2014, the state plugged 48 wells from a list of 8,371 orphans, state records show.

Mr. Parrish, the former Pennsylvania state geologist, says the "bonding is outrageously small" in the state. A spokeswoman for Pennsylvania's environmental-protection department says the adequacy of that bonding is under review.

Louisiana from 2008 through 2013 plugged an average 95 wells annually but added an average of 170 a year to its orphans list, a 2014 state audit showed. The audit found that, because of antiquated regulations and exemptions, 75% of the state's wells had no bonding on them.

"Not requiring sufficient financial security amounts may provide an incentive for operators to abandon their wells since forfeiting the financial security may be more economical than paying plugging costs," the audit said. A Louisiana Department of Natural Resources spokesman says regulators are working to strengthen bonding requirements.

Texas, which grappled with orphan wells in the 1990s, has required operators since 2001 to post a \$2 bond for every foot of depth or \$250,000 to cover numerous wells. Still, the number of abandoned wells in Texas has grown 25%

during the past two years, state figures show. Texas has roughly 9,300 wells it considers orphans. It plans to plug about 290 this fiscal year.

A spokeswoman for the Texas Railroad Commission, which oversees drilling, says there aren't plans to review bonding requirements and that the state's program is working, noting that the number of abandoned wells has dropped about 44% over roughly a decade.

In 2011, West Virginia established stronger bonding for horizontal drilling used in fracking: \$50,000 per well or a blanket \$250,000 per driller, compared with \$5,000 to \$50,000 for conventional drilling.

But the West Virginia Surface Owners' Rights Organization, a landowners' group, says blanket bonding in particular is still far too low and that the rush to drill the Marcellus could lead to a wave of abandoned wells.

Mr. Belcher, the West Virginia oil regulator, says conditions of such wells will ultimately vary but "on an average case, you may have an issue with the funding." He says the state is now calculating the cost of plugging horizontal wells.

#### The Gazmo

Wells like Mr. Presley's often end up orphaned after passing from large companies to smaller ones without wherewithal to plug them.

Describing himself as a longtime oil man, Mr. Presley, 68, tells of working drilling jobs in Ohio and West Virginia before heading for the natural-gas rush sweeping the Powder River Basin.

Shortly after arriving in Sheridan, Wyo., in 2001, he says he met Kit Jennings, a Wyoming-state senator at the time who had patent rights to a technology that purportedly drew methane from coal seams more effectively. Christening the technology 'The Gazmo,' Mr. Presley told investors he, Mr. Jennings and another partner had a way to rejuvenate idle wells that larger companies had left for dead. Mr. Jennings confirms that account, declining further comment.

In 2004, Mr. Presley filed for Chapter 11 bankruptcy shortly after a lending company wired him \$550,000 for what proved to be a nonexistent drilling rig. The lender sued him in federal district court in New Mexico, where the judge ruled he and several others had committed fraud, awarding the lender \$550,000.

Mr. Presley says that he wasn't aware the rig was fictitious at the time and that he knows he must pay the award at some point.

He says he was certain the Gazmo would succeed, helping him settle debts. His original plan, he says, was: "We'll just go out there and take wells over and get them for nothing to put them into production."



Rancher John Hines, a former Wyoming state-senate president, has on his property roughly 50 idle High Plains Gas wells that the state seized and declared abandoned. *PHOTO: RYAN DORGAN FOR THE WALL STREET JOURNAL* 

With natural-gas prices sinking around 2010, he had little trouble finding operators happy to unload coal-bed-methane wells in the Powder River Basin that were now idle. The first company he acquired, High Plains, owned about 1,600 idle wells it obtained that year from Pennaco Energy, Securities and Exchange Commission filings show. Pennaco is a subsidiary of Marathon Oil Corp., which didn't respond to inquiries.

Mr. Presley says High Plains owed Wyoming at least \$10 million in fees for idle wells, compliance fines and unpaid royalties. When Mr. Presley offered to take on the wells in 2013, High Plains' owners agreed to give him the company at no cost, he says. A lawyer who represented High Plains at the time declines to comment.

Mr. Presley soon after bought wells from Colorado-based Patriot Energy Resources originally drilled by Devon Energy Corp., a large Oklahoma City company.

In 2013, Patriot's parent, Luca Technologies Inc., filed for Chapter 11 bankruptcy. Luca agreed to sell Patriot and its approximately 1,350 wells to Mr. Presley for \$10 last March, bankruptcy-court records show. Matt Micheli, then Luca's general counsel, says Mr. Presley's offer made sense, given the company's problems. "We didn't have any real choice."

When the deal closed, Mr. Presley became an abandoned-well mogul.

He held a pancake breakfast for landowners, vowing to make High Plans wells on their land productive again. Some attendees who had seen drillers come and go had doubts. "He was a good talker if you believe in fairy tales," says one, Bill West, a local rancher.

Mr. Presley says that he understood the skepticism but that his interest was different from bigger companies'. "We are not carpetbaggers. We're locals."

#### Abandoned wells multiply

Still, he couldn't raise \$6.75 million in additional bonding, which Wyoming's Oil and Gas Conservation Commission required because the wells had been idle for so long. In November, the commission seized High Plains' wells.

For Wyoming, Mr. Presley's sites add to a growing list of abandoned wells. Orphans on state and private land more than doubled last year to nearly 3,900. State officials estimate it could cost from \$22 million to more than \$40 million to clean them up. State figures show about \$9.7 million in bonding for those wells.

Wyoming's oil-and-gas commission hopes to plug more than 650 abandoned wells in 2015. Last year, the state allocated an additional \$3 million to deal with the problem. Wyoming officials say they expect eventually to consider raising the energy-production tax on operators and increasing bonding amounts, to help fund plugging.

"It is important to plug these wells quickly so that there are reduced opportunities for groundwater contamination," says Tom Drean, the state geologist and a commission member.

The U.S. Bureau of Land Management, meanwhile, faces 651 idle High Plains wells it hasn't taken possession of yet on federal land in Wyoming. The company owes it over \$15 million in bonding, civil fines and penalties on those wells, some from before Mr. Presley took over, BLM officials say. Mr. Presley doesn't dispute

the fees.

The BLM hopes an operator takes over the wells before it deems them fully abandoned, says Duane Spencer, who manages its Buffalo, Wyo., field office. The BLM bonding on file isn't enough to plug all of them, he says.

With more than 11,000 inactive wells on federal land, the agency hasn't changed its bonding rates since 1960—from \$10,000 a well to a blanket \$150,000 for all a driller's wells nationwide—even for inflation. Steven Wells, chief of the BLM's fluid-minerals division, says the agency is considering proposing an increase.

At his ranch near Gillette, John Hines, a former Wyoming state Senate president, points out several of the roughly 50 abandoned High Plains wells on his land. An earlier owner left pipes strewed around and cattle get into the well huts. "Each one leaves it to the next one," he says. "The major companies sell it to companies and individuals that don't really have the means to reclaim things."

Mr. Presley says he is sympathetic to landowners' frustrations.

He hopes to acquire more wells but doesn't expect to revive High Plains. "High Plains dies on the vine," he says. "And all those collection efforts and everything, they die on the vine, too."

**Write to** Dan Frosch at dan.frosch@wsj.com and Russell Gold at russell.gold@wsj.com

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## Sandoval County Planning and Zoning Meeting 7/11/17 Notes taken by Mary Feldblum

Subject: Oil and Gas

All P and Z commissioners were present except for Bobby Greene.

Chairman Arango announced that he would have to leave early.

The main purpose of the meeting, as requested by the Chairman, was to have the staff report on the list of federal and state statutes mentioned in section 1.8 ("State and Federal Preemption") of the June draft oil and gas ordinance. Chairman Arango wanted the report to include what these laws covered, what are the gaps and how they are enforced (especially what penalties are imposed).

**Oil and gas meeting schedule.** Arango announced that the Planning and Zoning Commission would be meeting twice a month. One meeting would be dedicated to discussing the oil and gas ordinance and the second would be the regular meeting. If there is time during the regular meeting to discuss oil and gas the public will be fully informed when the agenda is posted.

Oil and gas meeting schedule: 7/25. 8/18, 9/12, 10/10

Regular meeting schedule: 8/22, 9/26, 10/24

Note: These extra meetings are a result of a deadline placed on the Planning and Zoning Commission to come up with a recommended oil and gas ordinance for the County Commission's approval by the end of the year.

**Many new people attended hearing.** Since so many attendees had not attended prior planning and zoning hearings, Chairman Arango briefly explained that the Planning and Zoning Commission's role was to recommend an ordinance to the County Commission, which has the sole authority to approve legislative matters.

**How to address oil and gas drilling:** Arango explained that there were two possible ways to address oil and gas drilling.

**Option 1:** Rely on existing special use ordinance language. Companies that are seeking to explore and drill for oil and gas would have to seek a special use permit. SandRidge's application to drill in the Rio Rancho Estates had to request such a permit.

Note: The Planning and Zoning can only make a recommendation to the County Commission, which has the final authority to approve a special use permit. Thus, the public has two opportunities to make comments – one before P and Z and the other before the County Commission.

## Option 2: Create a new ordinance that deals specifically with oil and gas.

The pros and cons: Arango pointed out that a possible advantage of relying on the special use option is that each case is individually evaluated in terms of a particular site. The draft (June) oil and gas ordinance, on the other hand, lays out a series of specific criteria that must be followed, which could set a legal precedence that the county would have to stick to. [Note: The criteria listed in the special use section of the county zoning ordinance are much more general and not specific to oil and gas.]

Thus, according to Arango, the challenge in writing an oil and gas ordinance is that the standards, which need to apply to all cases, must be good ones. Since special use permits are reviewed on a case-by-case basis there are no general oil and gas standards that must be adhered to. Special use gives greater flexibility.

#### Report from county deputy attorney on pre-emption.

Mike Springfield, the Planning and Zoning Director, has taken the position that the county can only regulate oil and gas by relying on its land use authority. In her report the county deputy attorney referred to two liquor cases where the court decided that a county had overstepped its bound. She also mentioned a court case regarding Rio Arriba where the court approved a county ordinance because it complemented state law and was not in conflict with it.

#### Report on state and federal statutes

Makita Hill, deputy director of Planning and Zoning, gave the report. He described *very briefly* each statute and what its role was. For example, he pointed out that the Oil and Gas Act deals with the operations of the industry. It does not address land use and zoning.

Two big issues came up during his report. Enforcement and setbacks.

**Enforcement.** Who's responsible for enforcement, asked Arango? What happens, if an agency does not do its job? (He asked this when the Surface Owner Protection Act was mentioned, an act that requires an agreement between the mineral owner (the oil company) and the

surface owner (hoCommissioner Madueñme owner, rancher) before drilling takes place.)

Later on Commissioner Madueña raised the problem of the lack of sufficient numbers of OCD inspectors.

Springfield responded as follows: If OCD does not have enough inspectors – and that is an opinion, the county cannot do it. This is a pre-emption issue. The legislature has to deal with the inspection problem issue.

Commissioner Brown followed up and once again asked the question, "Who is responsible for enforcement?" Doesn't the county have any say if the state can't monitor and enforce? Otherwise, what's the point?

Springfield asserted that if an agency does not do its job, the courts have upheld that we [the county] can't do it for it.

**Cultural artifacts and setbacks.** Arango pointed out that there is nothing in the draft ordinance that addresses religious artifacts. Who's responsible for ensuring that these sites are protected? What are the setback requirements?

Springfield stated that the companies are required to report any prehistoric or historic sites that are not listed. Arango then countered that problems can occur if they are not reported.

**Definitions Section in Draft.** Clearly in a hurry to get an ordinance approved by the Planning and Zoning Commission by the end of the year, Springfield quickly moved on to the Definitions section of the June draft. He mentioned that hours were spent with the Oil Conservation Division to make sure the definitions were not in conflict with state law. There was little discussion about the definitions.

#### **Public Comment**

**Springfield's blockbuster statement:** Springfield pointed out that while there has to be public comment during quasi-judicial proceedings "it must be said you don't have to" allow public comments regarding legislative matters.

The acting chair Trujillo (Arango had to leave the meeting early) proceeded with the public comment.

Twenty-five people testified. Many more had attended the hearing.

#### Summary of comments:

**Substantive Issues:** Inadequacy of the current draft to address many concerns. Draft does not protect our water, our plants, our wildlife, air, health and safety. There is no requirement for an environmental impact analysis. The industry will have long-term consequences for our county, the P and Z needs to think of future generations. The tribes and municipalities need to be partners in developing this ordinance; they have not been consulted. Why can't the county require companies to pay for monitoring and oversight? Drilling accidents will happen. If royalties so great, why isn't New Mexico at the top of many lists? Where will the waste be dumped? What chemicals will be used in fracking? Why isn't the word seismic mentioned in the draft? Why are pits allowed in the northwestern part of the county and not in the southeastern? Is one area to be sacrificed? Requiring a \$1 million bond is totally inadequate.

There are two maps that point out where the county has the authority to regulate oil and gas – a small section of the county. The blank areas were considered "empty spaces." One comment pointed out that towns and tribes are located in those "empty" spaces.

**Process issues** were raised. What happens to the documents we submit? (Springfield will report on this issue at the next meeting) Does the P and Z receive them? Is there a record of these proceedings? (Answer, they are videotaped.)

The P and Z needs to hear from experts not tied to the oil and gas industry. Three minutes are not enough for you to be educated about this complex topic.

A few requested a moratorium. One urged that the P and Z deal with this issue after it receives the NM Tech's county hydrogeologic report to be completed in 2018.

#### **Commissioner responses**

**Trujillo** – a lot of passion, a lot to learn. We are not elected officials but we all live here. "**I need to get more educated on this issue.**" **Maybe it is happening too fast.** He recommended that those who are attending show their passion to the county commissioners. ("We have, responded a few.")

**Brown** – Public comment is very important. He is thankful that you are involved.

**Stoddard -** Glad you are passionate.

Maduena. Agrees with the others. I am here to listen. Your concerns are my concerns.

Note: the participants clapped after each commissioner spoke. Meeting adjourned. View the 2016 New Mexico Statutes | View Previous Versions of the New Mexico Statutes

## 2006 New Mexico Statutes - Article 37 — County Ordinances, 4-37-1 through 4-37-13.

- Section 4-37-1 Counties; powers; ordinances.
- Section 4-37-2 Areas in which county ordinances are effective.
- Section 4-37-3 Enforcing county ordinances; jurisdiction.
- Section 4-37-4 Enforcement officers in counties; duties.
- Section 4-37-5 County ordinances; style and form.
- Section 4-37-6 Voting on proposed county ordinances; majority vote required for passage or repeal.
- Section 4-37-7 Proposal of ordinances; publication.
- Section 4-37-8 Printed county ordinances; seal; use as evidence.
- Section 4-37-9 County ordinances; recording and publication; effective date.
- Section 4-37-9.1 Water conservation and drought management plans.
- Section 4-37-10 Short title.
- Section 4-37-11 Validation.
- Section 4-37-12 Effect and limitations.
- Section 4-37-13 Construction.

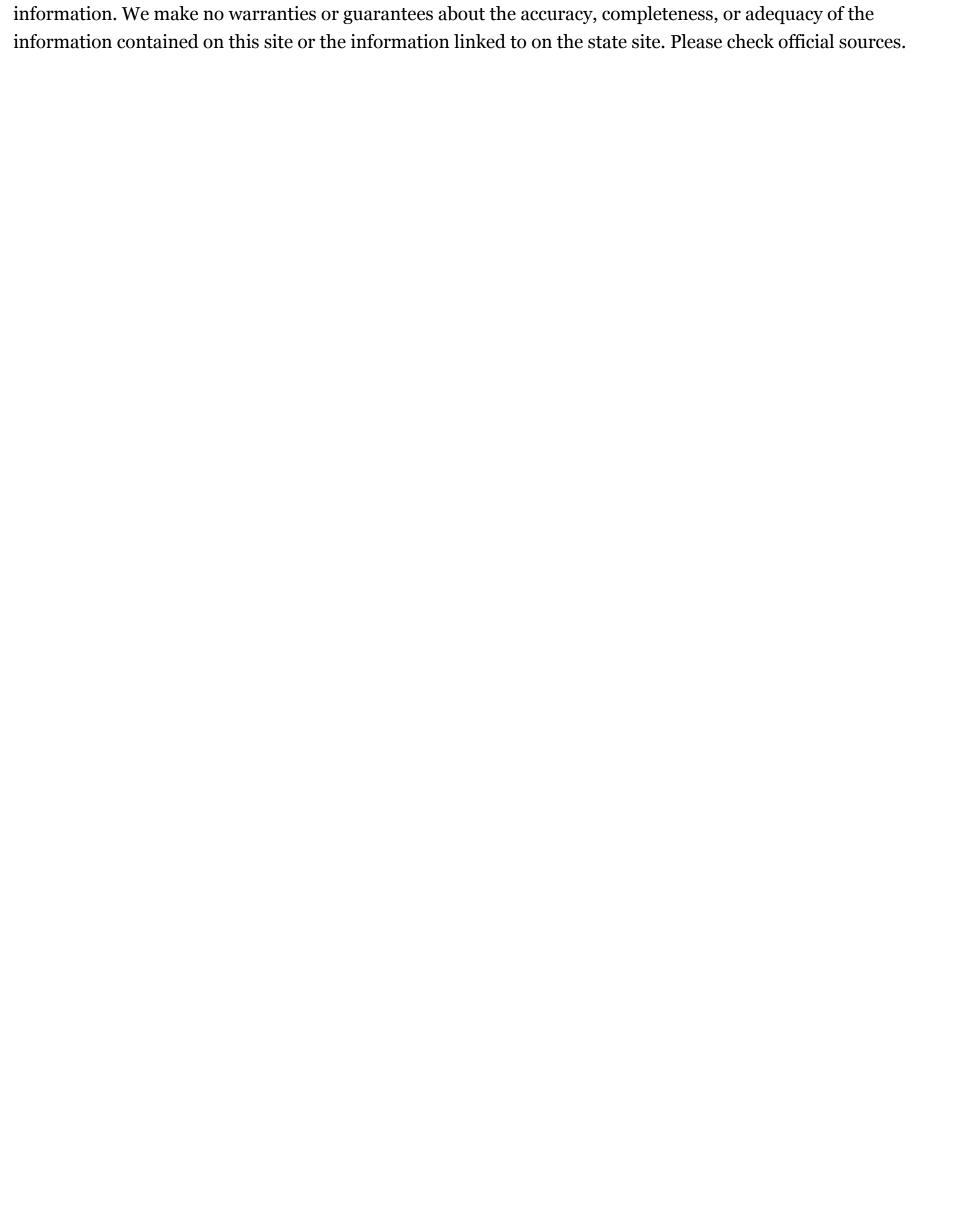
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# 2006 New Mexico Statutes - Section 3-2-1 — Petition to incorporate area as a municipality; map and money for census.

3-2-1. Petition to incorporate area as a municipality; map and money for census.

- A. The residents of territory proposed to be incorporated as a municipality may petition the board of county commissioners of the county, in which the greatest portion of the territory proposed to be incorporated lies, to incorporate the territory as a municipality. The petition shall:
- (1) be in writing;
- (2) state the name of the proposed municipality;
- (3) describe the territory proposed to be incorporated as a municipality; and
- (4) be signed by either:
- (a) not less than two hundred qualified electors, each of whom shall, on the petition, 1) swear or affirm that he has resided within the territory proposed to be incorporated for a period of six months immediately prior to the signing of the petition and 2) list the street address of his residence; or
- (b) the owners of not less than sixty percent of the real estate within the territory proposed to be incorporated who are not delinquent in their payment of real property taxes.
- B. The petition shall be accompanied by:
- (1) an accurate map or plat which shall show the boundary of the territory proposed to be incorporated; and
- (2) money in an amount determined by the board of county commissioners to be sufficient to conduct a census in the territory proposed to be incorporated. The money shall be deposited with the county treasurer for payment of the census required in Section 3-2-5 NMSA 1978.

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19.15.5 NMAC 11/9/17, 2:18 PM

#### TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 5 ENFORCEMENT AND COMPLIANCE

**19.15.5.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division. [19.15.5.1 NMAC - N, 12/1/08]

**19.15.5.2 SCOPE:** 19.15.5 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.5.2 NMAC - N, 12/1/08]

**19.15.5.3 STATUTORY AUTHORITY:** 19.15.5 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.5.3 NMAC - N, 12/1/08]

19.15.5.4 **DURATION:** Permanent.

[19.15.5.4 NMAC - N, 12/1/08]

**19.15.5.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.5.5 NMAC - N, 12/1/08]

**19.15.5.6 OBJECTIVE:** To establish a process to ensure compliance with the Oil and Gas Act, division rules and division and commission orders.

[19.15.5.6 NMAC - N, 12/1/08]

**19.15.5.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

**19.15.5.8 ENFORCEMENT OF STATUTES AND RULES:** The division is charged with the duty and obligation of enforcing the state's rules and statutes relating to the conservation of oil and gas including the protection of public health and the environment. An owner or operator shall obtain information pertaining to the regulation of oil and gas before beginning operations. [19.15.5.8 NMAC - Rp, 19.15.1.12 NMAC, 12/1/08]

#### **19.15.5.9 COMPLIANCE:**

- **A.** An operator is in compliance with Subsection A of 19.15.5.9 NMAC if the operator:
  - (1) currently meets the financial assurance requirements of 19.15.8 NMAC;
- (2) is not subject to a division or commission order, issued after notice and hearing, finding the operator to be in violation of an order requiring corrective action;
- does not have a penalty assessment that is unpaid more than 70 days after issuance of the order assessing the penalty; and
- (4) has no more than the following number of wells out of compliance with 19.15.25.8 NMAC that are not subject to an agreed compliance order setting a schedule for bringing the wells into compliance with 19.15.25.8 NMAC and imposing sanctions if the schedule is not met:
- (a) two wells or fifty percent of the wells the operator operates, whichever is less, if the operator operates 100 wells or less;
  - **(b)** five wells if the operator operates between 101 and 500 wells;
  - (c) seven wells if the operator operates between 501 and 1000 wells; and
  - (d) 10 wells if the operator operates more than 1000 wells.
- **B.** The division shall notify an operator on a monthly basis when, according to records on file with the division, a well on the inactive well list described in Subsection F of 19.15.5.9 NMAC shows no production or injection for the past 12 months by making such information available on the division's website. Further, at least 60 days prior to commencing an enforcement action against an operator for a violation of 19.15.5.9 NMAC, the division shall notify the operator by first class mail to the address provided to the division pursuant to Subsection C of 19.15.9.8 NMAC.

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C. The division shall make available on its website and update weekly the status of operators' financial assurance 19.15.8 NMAC requires, according to division records.

- **D.** Orders requiring corrective action.
- (1) The division shall make available on its website division or commission orders, issued after notice and hearing, finding an operator to be in violation of an order requiring corrective action.
- (2) An operator who contests an order finding it to be in violation of an order requiring corrective action may appeal and may seek a stay of the order. An order that is stayed pending appeal does not affect an operator's compliance with Subsection A of 19.15.5.9 NMAC.
- (3) An operator who completes the corrective action the order requires may file a motion with the order's issuer to declare the order satisfied. The division or commission, as applicable, may grant the motion without hearing, or may set the matter for hearing.
  - **E.** Penalty assessments.
- (1) The division shall make available on its website penalty assessments assessed under the Oil and Gas Act over the last 12 months and the date the operator paid them, according to division records.
- Any order that is stayed pending appeal does not affect an operator's compliance with Subsection A of 19.15.5.9 NMAC.
  - **F.** Inactive wells.
- (1) The division shall make available on its website, and update daily, an "inactive well list" listing each well, by operator, that according to division records:
  - does not have its well bore plugged in accordance with 19.15.25.9 NMAC through 19.15.25.11

NMAC;

**(b)** is not in approved temporary abandonment in accordance with 19.15.25.12 NMAC through

19.15.14 NMAC; and

- (c) is not subject to an agreed compliance order setting a schedule for bringing the well into compliance with 19.15.25.8 NMAC and imposing sanctions if the operator does not meet the schedule.
- (2) For purposes of 19.15.5.9 NMAC, the listing of a well on the division's inactive well list as a well inactive for more than one year plus 90 days creates a rebuttable presumption that the well is out of compliance with 19.15.25.8 NMAC.

[19.15.5.9 NMAC - Rp, 19.15.1.40 NMAC, 12/1/08; A, 11/30/16]

#### 19.15.5.10 COMPLIANCE PROCEEDINGS:

- **A.** The provisions in 19.15.4 NMAC applicable to adjudicatory proceedings shall apply to compliance proceedings unless altered or amended by 19.15.5.10 NMAC.
- **B.** A compliance proceeding is an adjudicatory proceeding in which the division seeks an order imposing sanctions for violation of a provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38 or a provision of a rule or order issued pursuant to the act. Such sanctions may include but are not limited to:
- (1) requiring compliance with a provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38 or a provision of a rule or order issued pursuant to the act;
  - assessment of civil penalties pursuant to NMSA 1978, Section 70-2-31(A);
- (3) corrective action including but not limited to abatement or remediation of contamination and removal of surface equipment;
- plugging and abandonment of a well and restoration and remediation of the well location, and authority for the division to forfeit the applicable financial assurance if the well is not plugged and abandoned and the location restored and remediated:
  - (5) denial, cancellation or suspension of a permit;
  - (6) denial, cancellation or suspension of authorization to transport; or
  - (7) shutting in a well or wells.
- **C.** The division initiates an administrative compliance proceeding by filing a written application with the division clerk:
- (1) identifying the operator and any other responsible parties against whom the order is sought; including the surety if the division seeks an order allowing forfeiture of a surety bond;
- (2) identifying the provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38, or the provision of the rule or order issued pursuant to the act, allegedly violated;

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- providing a general description of the facts supporting the allegations;
- (4) stating the sanction or sanctions sought; and
- (5) providing proposed legal notice.
- **D.** The division shall provide notice of compliance proceedings as follows:
  - (1) the division shall publish notice in accordance with 19.15.4.9 NMAC.
- (2) the division shall provide notice to the operator and any other responsible parties against whom the compliance order is sought by following the provisions of 19.15.4.12 NMAC.
- **E.** The director may enter into an agreed compliance order with an entity against whom compliance is sought to resolve alleged violations of any provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38 or any provision of any rule or order issued pursuant to the act. The director may enter into an agreed compliance order prior to or after the filing of an application for an administrative compliance proceeding. An agreed compliance order shall have the same force and effect as a compliance order issued after an adjudicatory hearing.
- F. Nothing in 19.15.5.10 NMAC precludes the division from bringing other actions provided for in the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38, including but not limited to the following: suit for indemnification pursuant to NMSA 1978, Section 70-2-14(E) or NMSA 1978, Section 70-2-38(B); an action through the attorney general with respect to the forfeiture of illegal oil or illegal gas pursuant to NMSA 1978, Section 70-2-32; an injunction under NMSA 1978, Section 70-2-28; or collection of penalties pursuant to NMSA 1978, Section 70-2-31(A).

  [19.15.5.10 NMAC Rp, 19.15.14.1227 NMAC, 12/1/08]
- **19.15.5.11 ENFORCEABILITY OF PERMITS AND ADMINISTRATIVE ORDERS:** A person who conducts an activity pursuant to a permit, administrative order or other written authorization or approval from the division shall comply with every term, condition and provision of the permit, administrative order, authorization or approval.

  [19.15.5.11 NMAC Rp, 19.15.1.41 NMAC, 12/1/08]

#### **HISTORY of 19.15.5 NMAC:**

**History of Repealed Material:** 19.15.1 NMAC, General Provisions (filed 04/27/2001) and 19.15.14 NMAC, Procedure (filed 09/16/2005) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 12, 40 & 41) (filed 04/27/2001) and 19.15.14 NMAC, Procedure (Section 1227) (filed 09/16/2005), were replaced by 19.15.5 NMAC, Enforcement and Compliance, effective 12/1/08.



#### TITLE 19 - NATURAL RESOURCES AND WILDLIFE

## CHAPTER 15 OIL AND GAS

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CHAPTER 15 OIL AND GAS

PART 1 GENERAL PROVISIONS AND DEFINITIONS

[This part was repealed effective 12/1/2008 because of a restructuring effort involving many of the rules in Title 19, Chapter 15. Material previously found in this part is now available at 19.15.2 NMAC, General Provisions for Oil and Gas Operations.]

#### **HISTORY OF 19.15.1 NMAC:**

History of Repealed Material: 19.15.1 NMAC, General Provisions and Definitions, filed 4/27/2001 - repealed effective 12/1/2008.

#### **NMAC History:**

19.15.1 NMAC, General Provisions and Definitions, filed 4/27/2001 replaced by 19.15.2 NMAC, General Provisions for Oil and Gas Operations, effective 12/1/2008.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

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19.15.1 NMAC

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 2 GENERAL PROVISIONS FOR OIL AND GAS OPERATIONS

**19.15.2.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.2.1 NMAC - Rp, 19.15.1.1 NMAC, 12/1/08]

**19.15.2.2 SCOPE:** 19.15.2 NMAC applies to persons or entities engaged in oil and gas development and production within New Mexico and to 19.15.2 NMAC through 19.15.39 NMAC.

[19.15.2.2 NMAC - Rp, 19.15.1.2 NMAC, 12/1/08]

**19.15.2.3 STATUTORY AUTHORITY:** 19.15.2 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38, which grants the oil conservation division jurisdiction and authority over all matters relating to the conservation of oil and gas, the prevention of waste of oil and gas and of potash as a result of oil and gas operations, the protection of correlative rights and the disposition of wastes resulting from oil and gas operations.

[19.15.2.3 NMAC - Rp, 19.15.1.3 NMAC, 12/1/08]

**19.15.2.4 DURATION:** Permanent.

[19.15.2.4 NMAC - Rp, 19.15.1.4 NMAC, 12/1/08]

**19.15.2.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.2.5 NMAC - Rp, 19.15.1.5 NMAC, 12/1/08]

**19.15.2.6 OBJECTIVE:** To set forth general provisions and definitions pertaining to the authority of the oil conservation division and the oil conservation commission pursuant to the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38. [19.15.2.6 NMAC - Rp, 19.15.1.6 NMAC, 12/1/08]

- **19.15.2.7 DEFINITIONS:** These definitions apply to 19.15.2 NMAC through 19.15.39 NMAC.
  - **A.** Definitions beginning with the letter "A".
    - (1) "Abate" means to investigate, contain, remove or mitigate water pollution.
    - (2) "Abatement" means the investigation, containment, removal or other mitigation of water pollution.
- (3) "Abatement plan" means a description of operational, monitoring, contingency and closure requirements and conditions for water pollution's prevention, investigation and abatement.
  - (4) "ACT" means automatic custody transfer.
- (5) "Adjoining spacing units" mean those existing or prospective spacing units in the same pool that are touching at a point or line on the subject spacing unit.
  - (6) "Adjusted allowable" means the allowable production a well or proration unit receives after all adjustments are made.
  - (7) "AFE" means authorization for expenditure.
- (8) "Allocated pool" means a pool in which the total oil or gas production is restricted and is allocated to various wells in the pool in accordance with proration schedules.
- (9) "Allowable production" means that number of barrels of oil or cubic feet of gas the division authorizes to be produced from an allocated pool.
  - (10) "APD" means application for permit to drill.
  - (11) "API" means the American petroleum institute.
- (12) "Approved temporary abandonment" means the status of a well that is inactive, has been approved in accordance with 19.15.25.13 NMAC and is in compliance with 19.15.25.12 NMAC through 19.15.25.14 NMAC.
- (13) "Aquifer" means a geological formation, group of formations or a part of a formation that is capable of yielding a significant amount of water to a well or spring.
- (14) "ASTM" means ASTM International an international standards developing organization that develops and publishes voluntary technical standards for a wide range of materials, products, systems and services.
  - **B.** Definitions beginning with the letter "B".
    - (1) "Back allowable" means the authorization for production of an underproduction resulting from pipeline proration.
- (2) "Background" means, for purposes of ground water abatement plans only, the amount of ground water contaminants naturally occurring from undisturbed geologic sources or water contaminants occurring from a source other than the responsible person's facility. This definition does not prevent the director from requiring abatement of commingled plumes of pollution, does not prevent responsible persons from seeking contribution or other legal or equitable relief from other persons and does not preclude the director from exercising enforcement authority under any applicable statute, rule or common law.
  - (3) "Barrel" means 42 United States gallons measured at 60 degrees fahrenheit and atmospheric pressure at the sea level.
- (4) "Barrel of oil" means 42 United States gallons of oil, after deductions for the full amount of basic sediment, water and other impurities present, ascertained by centrifugal or other recognized and customary test.

- (5) "Below-grade tank" means a vessel, excluding sumps and pressurized pipeline drip traps, where a portion of the tank's sidewalls is below the surrounding ground surface's elevation. Below-grade tank does not include an above ground storage tank that is located above or at the surrounding ground surface's elevation and is surrounded by berms.
- (6) "Berm" means an embankment or ridge constructed to prevent the movement of liquids, sludge, solids or other materials.
- (7) "Biopile", also known as biocell, bioheap, biomound or compost pile, means a pile of contaminated soils used to reduce concentrations of petroleum constituents in excavated soils through the use of biodegradation. This technology involves heaping contaminated soils into piles or "cells" and stimulating aerobic microbial activity within the soils through the aeration or addition of minerals, nutrients and moisture.
  - (8) "BLM" means the United States department of the interior, bureau of land management.
  - (9) "Bottom hole pressure" means the gauge pressure in psi under conditions existing at or near the producing horizon.
- (10) "Bradenhead gas well" means a well producing gas through wellhead connections from a gas reservoir that has been successfully cased off from an underlying oil or gas reservoir.
  - (11) "BS&W" means basic sediments and water.
  - (12) "BTEX" means benzene, toluene, ethylbenzene and xylene.
  - **C.** Definitions beginning with the letter "C".
- (1) "Carbon dioxide gas" means noncombustible gas composed chiefly of carbon dioxide occurring naturally in underground rocks.
- (2) "Casinghead gas" means a gas or vapor or both gas and vapor indigenous to and produced from a pool the division classifies as an oil pool. This also includes gas-cap gas produced from such an oil pool.
  - (3) "Cm/sec" means centimeters per second.
  - (4) "CPD" means central point delivery.
- (5) "Combination multiple completion" means a multiple completion in which two or more common sources of supply are produced through a combination of two or more conventional diameter casing strings cemented in a common well bore, or a combination of small diameter and conventional diameter casing strings cemented in a common well bore, the conventional diameter strings of which might or might not be a conventional multiple completion.
  - (6) "Commission" means the oil conservation commission.
- (7) "Commission clerk" means the division employee the director designates to provide staff support to the commission and accept filings in rulemaking or adjudicatory cases before the commission.
- (8) "Common purchaser for gas" means a person now or hereafter engaged in purchasing from one or more producers gas produced from gas wells within each common source of supply from which it purchases.
- (9) "Common purchaser for oil" means every person now engaged or hereafter engaging in the business of purchasing oil to be transported through pipelines.
  - (10) "Common source of supply". See pool.
- (11) "Condensate" means the liquid recovered at the surface that results from condensation due to reduced pressure or temperature of petroleum hydrocarbons existing in a gaseous phase in the reservoir.
- (12) "Contiguous" means acreage joined by more than one common point, that is, the common boundary is at least one side of a governmental quarter-quarter section.
- (13) "Conventional completion" means a well completion in which the production string of casing has an outside diameter in excess of 2.875 inches.
- (14) "Conventional multiple completion" means a completion in which two or more common sources of supply are produced through one or more strings of tubing installed within a single casing string, with the production from each common source of supply completely segregated by means of packers.
- (15) "Correlative rights" means the opportunity afforded, as far as it is practicable to do so, to the owner of each property in a pool to produce without waste the owner's just and equitable share of the oil or gas in the pool, being an amount, so far as can be practically determined, and so far as can be practicably obtained without waste, substantially in the proportion that the quantity of recoverable oil or gas under the property bears to the total recoverable oil or gas in the pool, and for the purpose to use the owner's just and equitable share of the reservoir energy.
- (16) "Cubic feet of gas or cubic foot of gas" means that volume of gas contained in one cubic foot of space and computed at a base pressure of 10 ounces per square inch above the average barometric pressure of 14.4 psi (15.025 psi absolute), at a standard base temperature of 60 degrees fahrenheit.
  - **D.** Definitions beginning with the letter "D".
    - (1) "Deep pool" means a common source of supply that is situated 5000 feet or more below the surface.
- (2) "Depth bracket allowable" means the basic oil allowable the division assigns a pool and based on its depth, unit size or special pool orders, which, when multiplied by the market demand percentage factor in effect, determines the pool's top proration unit allowable.
- (3) "Director" means the director of the New Mexico energy, minerals and natural resources department, oil conservation division.
  - (4) "Division" means the New Mexico energy, minerals and natural resources department, oil conservation division.
- (5) "Division clerk" means the division employee the director designates to accept filings in adjudicatory cases before the division.

- (6) "Downstream facility" means a facility associated with the transportation (including gathering) or processing of gas or oil (including a refinery, gas plant, compressor station or crude oil pump station); brine production; or the oil field service industry.
  - (7) "DRO" means diesel range organics.
  - **E.** Definitions beginning with the letter "E".
    - (1) "EC" means electrical conductivity.
- (2) "Enhanced oil recovery project" means the use or the expanded use of a process for the displacement of oil from an oil well or division-designated pool other than a primary recovery process, including but not limited to the use of a pressure maintenance process; a water flooding process; an immiscible, miscible, chemical, thermal or biological process; or any other related process.
  - (3) "EOR project" means an enhanced oil recovery project.
  - (4) "EPA" means the United States environmental protection agency.
- (5) "Exempted aquifer" means an aquifer that does not currently serve as a source of drinking water, and that cannot now and will not in the foreseeable future serve as a source of drinking water because:
  - (a) it is hydrocarbon producing;
- (b) it is situated at a depth or location that makes the recovery of water for drinking water purposes economically or technologically impractical; or
- (c) it is so contaminated that it would be economically or technologically impractical to render that water fit for human consumption.
- (6) "Exempt waste" means oil field waste exempted from regulation as hazardous waste pursuant to Subtitle C of RCRA and applicable regulations.
  - (7) "Existing spacing unit" means a spacing unit containing a producing well.
  - **F.** Definitions beginning with the letter "F".
- (1) "Facility" means a structure, installation, operation, storage tank, transmission line, access road, motor vehicle, rolling stock or activity of any kind, whether stationary or mobile.
- (2) "Field" means the general area that at least one pool underlays or appears to underlay; and also includes the underground reservoir or reservoirs containing oil or gas. The words field and pool mean the same thing when only one underground reservoir is involved; however, field unlike pool may relate to two or more pools.
- (3) "Fresh water" to be protected includes the water in lakes and playas (regardless of quality, unless the water exceeds 10,000 mg/l TDS and it can be shown that degradation of the particular water body will not adversely affect hydrologically connected fresh ground water), the surface waters of streams regardless of the water quality within a given reach, and underground waters containing 10,000 mg/l or less of TDS except for which, after notice and hearing, it is found there is no present or reasonably foreseeable beneficial use that contamination of such waters would impair.
  - **G.** Definitions beginning with the letter "G".
- (1) "Gas", also known as natural gas, means a combustible vapor composed chiefly of hydrocarbons occurring naturally in a pool the division has classified as a gas pool.
- (2) "Gas lift" means a method of lifting liquid to the surface by injecting gas into a well from which oil production is obtained.
- (3) "Gas-oil ratio" means the ratio of the casinghead gas produced in standard cubic feet to the number of barrels of oil concurrently produced during any stated period.
- (4) "Gas-oil ratio adjustment" means the reduction in allowable of a high gas oil ratio unit to conform with the production permitted by the limiting gas-oil ratio for the particular pool during a particular proration period.
- (5) "Gas transportation facility" means a pipeline in operation serving gas wells for the transportation of gas, or some other device or equipment in like operation where the gas produced from gas wells connected with the pipeline or other device or equipment can be transported or used for consumption.
- (6) "Gas well" means a well producing gas from a gas pool, or a well with a gas-oil ratio in excess of 100,000 cubic feet of gas per barrel of oil producing from an oil pool.
- (7) "Geomembrane" means an impermeable polymeric sheet material that is impervious to liquid and gas as long as it maintains its integrity, and is used as an integral part of an engineered structure designed to limit the movement of liquid or gas in a system.
- (8) "Geotextile" means a sheet material that is less impervious to liquid than a geomembrane but more resistant to penetration damage, and is used as part of an engineered structure or system to serve as a filter to prevent the movement of soil fines into a drainage system, to provide planar flow for drainage, to serve as a cushion to protect geomembranes or to provide structural support.
  - (9) "GRO" means gasoline range organics.
- (10) "Ground water" means interstitial water that occurs in saturated earth material and is capable of entering a well in sufficient amounts to be used as a water supply.
- (11) "Ground water sensitive area" means an area the division specifically designates after evaluation of technical evidence where ground water exists that would likely exceed WQCC standards if contaminants were introduced into the environment.
  - **H.** Definitions beginning with the letter "H".
- (1) "Hardship gas well" means a gas well where underground waste occurs if the well is shut-in or curtailed below its minimum sustainable flow rate.
- (2) "Hazard to public health" exists when water that is used or is reasonably expected to be used in the future as a human drinking water supply exceeds at the time and place of the use, one or more of the numerical standards of Subsection A of 20.6.2.3103 NMAC, or

the naturally occurring concentrations, whichever is higher, or if a toxic pollutant as defined at Subsection WW of 20.6.2.7 NMAC affecting human health is present in the water. In determining whether a release would cause a hazard to public health to exist, the director investigates and considers the purification and dilution reasonably expected to occur from the time and place of release to the time and place of withdrawal for use as human drinking water.

- (3) "Hazardous waste" means non-exempt waste that exceeds the minimum standards for waste hazardous by characteristics established in RCRA regulations, 40 CFR 261.21-261.24, or listed hazardous waste as defined in 40 CFR, part 261, subpart D, as amended.
  - (4) "HDPE" means high-density polyethylene.
- (5) "High gas-oil ratio proration unit" means a unit with at least one producing oil well with a gas-oil ratio in excess of the limiting gas-oil ratio for the pool in which the unit is located.
  - (6) "H<sub>2</sub>S" means hydrogen sulfide.
  - **I.** Definitions beginning with the letter "I".
    - (1) "Illegal gas" means gas produced from a gas well in excess of the division-determined allowable.
    - (2) "Illegal oil" means oil produced in excess of the allowable the division fixes.
    - (3) "Illegal product" means a product of illegal gas or illegal oil.
- (4) "Inactive well" means a well that is not being used for beneficial purposes such as production, injection or monitoring and that is not being drilled, completed, repaired or worked over.
  - (5) "Injection well" means a well used for the injection of air, gas, water or other fluids into an underground stratum.
  - J. [RESERVED]
- K. Definitions beginning with the letter "K". "Knowingly and willfully", for the purpose of assessing civil penalties, means the voluntary or conscious performance of an act that is prohibited or the voluntary or conscious failure to perform an act or duty that is required. It does not include performances or failures to perform that are honest mistakes or merely inadvertent. It includes, but does not require, performances or failures to perform that result from a criminal or evil intent or from a specific intent to violate the law. The conduct's knowing and willful nature may be established by plain indifference to or reckless disregard of the requirements of statutes, rules, orders or permits. A consistent pattern or performance or failure to perform also may be sufficient to establish the conduct's knowing and willful nature, where such consistent pattern is neither the result of honest mistakes nor mere inadvertency. Conduct that is otherwise regarded as being knowing and willful is rendered neither accidental nor mitigated in character by the belief that the conduct is reasonable or legal.
  - **L.** Definitions beginning with the letter "L".
- (1) "Limiting gas-oil ratio" means the gas-oil ratio the division assigns to a particular oil pool to limit the volumes of casinghead gas that may be produced from the various oil producing units within that particular pool.
- (2) "Liner" means a continuous, low-permeability layer constructed of natural or human-made materials that restricts the migration of liquid oil field wastes, gases or leachate.
  - (3) "LLDPE" means linear low-density polyethylene.
  - (4) "Load oil" means oil or liquid hydrocarbon that has been used in remedial operation in an oil or gas well.
  - (5) "Log" means a systematic detailed and correct record of formations encountered in drilling a well.
  - **M.** Definitions beginning with the letter "M".
- (1) "Marginal unit" means a proration unit that is incapable of producing top proration unit allowable for the pool in which it is located.
- (2) "Market demand percentage factor" means that percentage factor of 100 percent or less as the division determines at an oil allowable hearing, which, when multiplied by the depth bracket allowable applicable to each pool, determines that pool's top proration unit allowable.
  - (3) "MCF" means a thousand cubic feet.
  - (4) "MCFD" means a thousand cubic feet per day.
  - (5) "MCFGPD" means a thousand cubic feet of gas per day.
  - (6) "Mg/l" means milligrams per liter.
  - (7) "Mg/kg" means milligrams per kilogram.
- (8) "Mineral estate" is the most complete ownership of oil and gas recognized in law and includes the mineral interests and the royalty interests.
- (9) "Mineral interest owners" means owners of an interest in the executive rights, which are the rights to explore and develop, including oil and gas lessees (i.e., "working interest owners") and mineral interest owners who have not signed an oil and gas lesse.
- (10) "Minimum allowable" means the minimum amount of production from an oil or gas well that may be advisable from time to time to the end that production will repay reasonable lifting cost and thus prevent premature abandonment and resulting waste.
- (11) "Miscellaneous hydrocarbons" means tank bottoms occurring at pipeline stations; oil storage terminals or refineries; pipeline break oil; catchings collected in traps, drips or scrubbers by gasoline plant operators in the plants or in the gathering lines serving the plants; the catchings collected in private, community or commercial salt water disposal systems; or other liquid hydrocarbon that is not lease crude or condensate.
  - **N.** Definitions beginning with the letter "N".
- (1) "Non-aqueous phase liquid" means an interstitial body of liquid oil, petroleum product, petrochemical or organic solvent, including an emulsion containing such material.
  - (2) "Non-exempt waste" means oil field waste not exempted from regulation as hazardous waste pursuant to Subtitle C of

RCRA and applicable regulations.

- (3) "Non-hazardous waste" means non-exempt oil field waste that is not hazardous waste.
- (4) "Non-marginal unit" means a proration unit that is capable of producing the top proration unit allowable for the pool in which it is located, and to which the division assigns a top proration unit allowable.
  - (5) "NORM" means the naturally occurring radioactive materials regulated by 20.3.14 NMAC.
  - **O.** Definitions beginning with the letter "O".
- (1) "Official gas-oil ratio test" means the periodic gas-oil ratio test the operator performs pursuant to division order by the method and in the manner the division prescribes.
- (2) "Oil" means petroleum hydrocarbon produced from a well in the liquid phase and that existed in a liquid phase in the reservoir. This definition includes crude oil or crude petroleum oil.
- (3) "Oil field waste" means non-domestic waste resulting from the exploration, development, production or storage of oil or gas pursuant to Paragraph (21) of Subsection B of Section 70-2-12 NMSA 1978 and the oil field service industry, the transportation of crude oil or natural gas, the treatment of natural gas or the refinement of crude oil pursuant to Paragraph (22) of Subsection B of Section 70-2-12 NMSA 1978, including waste generated from oil field remediation or abatement activity regardless of the date of release. Oil field waste does not include waste not generally associated with oil and gas industry operations such as tires, appliances or ordinary garbage or refuse unless generated at a division-regulated facility, and does not include sewage, regardless of the source.
- (4) "Oil well" means a well capable of producing oil and that is not a gas well as defined in Paragraph (6) of Subsection G of 19.15.2.7 NMAC.
- (5) "Operator" means a person who, duly authorized, is in charge of a lease's development or a producing property's operation, or who is in charge of a facility's operation or management.
- (6) "Overproduction" means the amount of oil or gas produced during a proration period in excess of the amount authorized on the proration schedule.
- (7) "Owner" means the person who has the right to drill into and to produce from a pool, and to appropriate the production either for the person or for the person and another.
  - **P.** Definitions beginning with the letter "P".
- (1) "Penalized unit" means a proration unit to which, because of an excessive gas-oil ratio, the division assigns an allowable that is less than top proration unit allowable for the pool in which it is located and also less than the ability of the well or wells on the unit to produce.
- (2) "Person" means an individual or entity including partnerships, corporations, associations, responsible business or association agents or officers, the state or a political subdivision of the state or an agency, department or instrumentality of the United States and of its officers, agents or employees.
- (3) "Pit" means a surface or sub-surface impoundment, man-made or natural depression or diked area on the surface. Excluded from this definition are berms constructed around tanks or other facilities solely for safety, secondary containment and storm water or run-on control.
- (4) "Playa lake" means a level or nearly level area that occupies the lowest part of a completely closed basin and that is covered with water at irregular intervals, forming a temporary lake.
- (5) "Pool" means an underground reservoir containing a common accumulation of oil or gas. Each zone of a general structure, which zone is completely separated from other zones in the structure, is covered by the word pool as used in 19.15.2 NMAC through 19.15.39 NMAC. "Pool" is synonymous with "common source of supply" and with "common reservoir".
  - (6) "Potential" means a well's properly determined capacity to produce oil or gas under division-prescribed conditions.
  - (7) "Ppm" means parts per million by volume.
  - (8) "POL" means practical quantitation limit.
- (9) "Pressure maintenance" means the injection of gas or other fluid into a reservoir, either to maintain the reservoir's existing pressure or to retard the reservoir pressure's natural decline.
  - (10) "Produced water" means water that is an incidental byproduct from drilling for or the production of oil and gas.
  - (11) "Producer" means the owner of a well or wells capable of producing oil or gas or both in paying quantities.
- (12) "Product" means a commodity or thing made or manufactured from oil or gas, and derivatives of oil or gas, including refined crude oil, crude tops, topped crude, processed crude petroleum, residue from crude petroleum, cracking stock, uncracked fuel oil, treated crude oil, fuel oil, residuum, gas oil, naphtha, distillate, gasoline, kerosene, benzene, wash oil, lubricating oil and blends or mixtures of oil or gas or a derivative thereof.
  - (13) "Proration day" consists of 24 consecutive hours that begin at 7:00 a.m. and end at 7:00 a.m. on the following day.
- (14) "Proration month" means the calendar month that begins at 7:00 a.m. on the first day of the month and ends at 7:00 a.m. on the first day of the next succeeding month.
- (15) "Proration period" means for oil the proration month and for gas the 12-month period that begins at 7:00 a.m. on January 1 of each year and ends at 7:00 a.m. on January 1 of the succeeding year or other period designated by general or special order of the division.
- (16) "Proration schedule" means the division orders authorizing the production, purchase and transportation of oil, casinghead gas and gas from the various units of oil or of gas in allocated pools.
- (17) "Proration unit" means the area in a pool that can be effectively and efficiently drained by one well as determined by the division or commission (see NMSA 1978, Section 70-2-17(B)) as well as the area assigned to an individual well for the purposes of allocating

allowable production pursuant to a prorationing order for the pool. A proration unit shall be the same size and shape as a spacing unit. All proration units are spacing units but not all spacing units are proration units.

- (18) "Prospective spacing unit" means a hypothetical spacing unit that does not yet have a producing well.
- (19) "PVC" means poly vinyl chloride.
- (20) "Psi" means pounds per square inch.
- **Q.** [RESERVED]
- **R.** Definitions beginning with the letter "R".
  - (1) "RCRA" means the federal Resource Recovery and Conservation Act.
- (2) "Recomplete" means the subsequent completion of a well in a different pool from the pool in which it was originally completed.
- (3) "Regulated NORM" means NORM contained in oil-field soils, equipment, sludges or other materials related to oil-field operations or processes exceeding the radiation levels specified in 20.3.14.1403 NMAC.
- (4) "Release" means breaks, leaks, spills, releases, fires or blowouts involving oil, produced water, condensate, drilling fluids, completion fluids or other chemical or contaminant or mixture thereof, including oil field wastes and gases to the environment.
- (5) "Remediation plan" means a written description of a program to address unauthorized releases. The plan may include appropriate information, including assessment data, health risk demonstrations and corrective action or actions. The plan may also include an alternative proposing no action beyond the spill report's submittal.
- (6) "Responsible person" means the owner or operator who shall complete a division-approved corrective action for pollution from releases.
- (7) "Royalty interest owner" means the owner of an interest in the non-executive rights including lessors, royalty interest owners and overriding royalty interest owners. Royalty interests are non-cost bearing.
- (8) "Run-on" means rainwater, leachate or other liquid that drains from other land onto any part of a division-approved facility.
  - **S.** Definitions beginning with the letter "S".
    - (1) "SAR" means the sodium adsorption ratio.
- (2) "Secondary recovery" means a method of recovering quantities of oil or gas from a reservoir which quantities would not be recoverable by ordinary primary depletion methods.
- (3) "Sediment oil" means tank bottoms and other accumulations of liquid hydrocarbons on an oil and gas lease, which hydrocarbons are not merchantable through normal channels.
  - (4) "Shallow pool" means a pool that has a depth range from zero to 5000 feet.
- (5) "Shut-in" means the status of a production well or an injection well that is temporarily closed down, whether by closing a valve or disconnection or other physical means.
- (6) "Shut-in pressure" means the gauge pressure noted at the wellhead when the well is completely shut-in, not to be confused with bottom hole pressure.
- (7) "Significant modification of an abatement plan" means a change in the abatement technology used excluding design and operational parameters, or relocation of 25 percent or more of the compliance sampling stations, for a single medium, as designated pursuant to Subparagraph (d) of Paragraph (2) of Subsection D of 19.15.30.13 NMAC.
- (8) "Soil" means earth, sediments or other unconsolidated accumulations of solid particles produced by the physical and chemical disintegration of rocks, and that may or may not contain organic matter.
- (9) "Spacing unit" means the area allocated to a well under a well spacing order or rule. Under the Oil and Gas Act, NMSA 1978, Section 70-2-12(B)(10), the commission may fix spacing units without first creating proration units. See *Rutter & Wilbanks corp. v. oil conservation comm'n*, 87 NM 286 (1975). This is the area designated on form C-102.
- (10) "Subsurface water" means ground water and water in the vadose zone that may become ground water or surface water in the reasonably foreseeable future or that vegetation may use.
- (11) "Surface waste management facility" means a facility that receives oil field waste for collection, disposal, evaporation, remediation, treatment or storage except:
- (a) a facility that utilizes underground injection wells subject to division regulation pursuant to the federal Safe Drinking Water Act, and does not manage oil field wastes on the ground in pits, ponds, below-grade tanks or land application units;
  - (b) a facility permitted pursuant to the New Mexico environmental improvement board rules or WQCC rules;
  - (c) a temporary pit as defined in 19.15.17 NMAC;
- (d) a below-grade tank or pit that receives oil field waste from a single well, permitted pursuant to 19.15.37 NMAC, regardless of the capacity or volume of oil field waste received;
- (e) a facility located at an oil and gas production facility and used for temporary storage of oil field waste generated on-site from normal operations, if the facility does not pose a threat to fresh water, public health, safety or the environment;
- (f) a remediation conducted in accordance with a division-approved abatement plan pursuant to 19.15.30 NMAC, a corrective action pursuant to 19.15.29 NMAC or a corrective action of a non-reportable release;
  - (g) a facility operating pursuant to a division emergency order;
- (h) a site or facility where the operator is conducting emergency response operations to abate an immediate threat to fresh water, public health, safety or the environment or as the division has specifically directed or approved; or
  - (i) a facility that receives only exempt oil field waste, receives less than 50 barrels of liquid water per day

(averaged over a 30-day period), has a capacity to hold 500 barrels of liquids or less and is permitted pursuant to 19.15.17 NMAC.

- **T.** Definitions beginning with the letter "T".
- (1) "Tank bottoms" means that accumulation of hydrocarbon material and other substances that settles naturally below oil in tanks and receptacles that are used in oil's handling and storing, and which accumulation contains in excess of two percent of BS&W; provided, however, that with respect to lease production and for lease storage tanks, a tank bottom shall be limited to that volume of the tank in which it is contained that lies below the bottom of the pipeline outlet to the tank.
  - (2) "TDS" means total dissolved solids.
  - (3) "Temporary abandonment" means the status of a well that is inactive.
- (4) "Top proration unit allowable for gas" means the maximum number of cubic feet of gas, for the proration period, the division allocates to a gas producing unit in an allocated gas pool.
- (5) "Top proration unit allowable for oil" means the maximum number of barrels for oil daily for each calendar month the division allocates on a proration unit basis in a pool to non-marginal units. The division shall determine the top proration unit allowable for a pool by multiplying the applicable depth bracket allowable by the market demand percentage factor in effect.
  - (6) "TPH" means total petroleum hydrocarbons.
- (7) "Treating plant" means a plant constructed for the purpose of wholly or partially or being used wholly or partially for reclaiming, treating, processing or in any manner making tank bottoms or other waste oil marketable.
- (8) "Tribal lands" means those lands for which the United States government has a trust responsibility to a native American tribe or a member of a native American tribe. This includes reservations, pueblo land grants, tribal trust lands and individual trust allotments.
- (9) "Tribal leases" means those leases of minerals or interests in or rights to minerals for which the United States government has a trust responsibility to a native American tribe or a member of a native American tribe.
- (10) "Tribal minerals" means those minerals for which the United States government has a trust responsibility to a native American tribe or a member of a native American tribe.
- (11) "Tubingless completion" means a well completion in which the production string of casing has an outside diameter of 2.875 inches or less.
- (12) "Tubingless multiple completion" means completion in which two or more common sources of supply are produced through an equal number of casing strings cemented in a common wellbore, each such string of casing having an outside diameter of 2.875 inches or less, with the production from each common source of supply completely segregated by cement.
  - **U.** Definitions beginning with the letter "U".
- (1) "Underground source of drinking water" means an aquifer that supplies water for human consumption or that contains ground water having a TDS concentration of 10,000 mg/l or less and that is not an exempted aquifer.
- (2) "Underproduction" means the amount of oil or the amount of gas during a proration period by which a given proration unit failed to produce an amount equal to that the division authorizes in the proration schedule.
- (3) "Unit of proration for gas" consists of such multiples of 40 acres as may be prescribed by division-issued special pool orders.
- (4) "Unit of proration for oil" consists of one 40-acre tract or such multiples of 40-acre tracts as may be prescribed by division-issued special pool orders.
- (5) "Unorthodox well location" means a location that does not conform to the spacing requirements division rules establish.
- (6) "Unstable area" means a location that is susceptible to natural or human-induced events or forces capable of impairing the integrity of some or all of a division-approved facility's structural components. Examples of unstable areas are areas of poor foundation conditions, areas susceptible to mass earth movements and karst terrain areas where karst topography is developed as a result of dissolution of limestone, dolomite or other soluble rock. Characteristic physiographic features of karst terrain include sinkholes, sinking streams, caves, large springs and blind valleys.
- (7) "Upstream facility" means a facility or operation associated with the exploration, development, production or storage of oil or gas that is not a downstream facility.
- **V.** Definitions beginning with the letter "V". "Vadose zone" means unsaturated earth material below the land surface and above ground water, or in between bodies of ground water.
  - **W.** Definitions beginning with the letter "W".
    - (1) "Waste", in addition to its ordinary meaning, includes:
- (a) underground waste as those words are generally understood in the oil and gas business, and to embrace the inefficient, excessive or improper use or dissipation of the reservoir energy, including gas energy and water drive, of a pool, and the locating, spacing, drilling, equipping, operating or producing of a well or wells in a manner to reduce or tend to reduce the total quantity of oil or gas ultimately recovered from a pool, and the use of inefficient underground storage of gas;
- (b) surface waste as those words are generally understood in the oil and gas business, and to embrace the unnecessary or excessive surface loss or destruction without beneficial use, however caused, of gas of any type or in any form, or oil, or a product thereof, but including the loss or destruction, without beneficial use, resulting from evaporation, seepage, leakage or fire, especially such loss or destruction incident to or resulting from the manner of spacing, equipping, operating or producing a well or wells, or incident to or resulting from the use of inefficient storage or from the production of oil or gas, in excess of the reasonable market demand;
  - (c) oil production in this state in excess of the reasonable market demand for the oil; the excess production

causes or results in waste that the Oil and Gas Act prohibits; reasonable market demand as used herein with respect to oil means the demand for the oil, for reasonable current requirements for current consumption and use within or outside of the state, together with the demand of amounts as are reasonably necessary for building up or maintaining reasonable storage reserves of oil or the products thereof, or both the oil and products;

- (d) the non-ratable purchase or taking of oil in this state; the non-ratable taking and purchasing causes or results in waste, as defined in Subparagraphs (a), (b) and (c) of Paragraph (1) of Subsection W of 19.15.2.7 NMAC and causes waste by violating the Oil and Gas Act, NMSA 1978, Section 70-2-16;
- the production in this state of gas from a gas well or wells, or from a gas pool, in excess of the reasonable market demand from such source for gas of the type produced or in excess of the capacity of gas transportation facilities for such type of gas; the words "reasonable market demand", as used herein with respect to gas, shall be construed to mean the demand for gas for reasonable current requirements, for current consumption and for use within or outside the state, together with the demand for such amounts as are necessary for building up or maintaining reasonable storage reserves of gas or products thereof, or both the gas and products.
- (2) "Water" means all water including water situated wholly or partly within or bordering upon the state, whether surface or subsurface, public or private, except private waters that do not combine with other surface or subsurface water.
- (3) "Water contaminant" means a substance that could alter if released or spilled water's physical, chemical, biological or radiological qualities. Water contaminant does not mean source, special nuclear or by-product material as defined by the Atomic Energy Act of 1954.
- (4) "Watercourse" means a river, creek, arroyo, canyon, draw or wash or other channel having definite banks and bed with visible evidence of the occasional flow of water.
- (5) "Water pollution" means introducing or permitting the introduction into water, either directly or indirectly, of one or more water contaminants in such quantity and of such duration as may with reasonable probability injure human health, animal or plant life or property, or to unreasonably interfere with the public welfare or property use.
- (6) "Well blowout" means a loss of control over and subsequent eruption of a drilling or workover well or the rupture of the casing, casinghead or wellhead of an oil or gas well or injection or disposal well, whether active or inactive, accompanied by the sudden emission of fluids, gaseous or liquid, from the well.
- (7) "Well bore" means the interior surface of a cased or open hole through which drilling, production or injection operations are conducted.
- (8) "Wellhead protection area" means the area within 200 horizontal feet of a private, domestic fresh water well or spring used by less than five households for domestic or stock watering purposes or within 1000 horizontal feet of any other fresh water well or spring. Wellhead protection areas does not include areas around water wells drilled after an existing oil or gas waste storage, treatment or disposal site was established.
- (9) "Wetlands" means those areas that are inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions in New Mexico. This definition does not include constructed wetlands used for wastewater treatment purposes.
- (10) "Working interest owner" means the owner of an operating interest under an oil and gas lease who has the exclusive right to exploit the oil and gas minerals. Working interests are cost bearing.
  - (11) "WQCC" means the New Mexico water quality control commission.

[19.15.2.7 NMAC - Rp, 19.15.1.7 NMAC, 12/1/08; A, 3/31/15; A, 6/30/16]

# 19.15.2.8 GENERAL OPERATIONS/WASTE PROHIBITED:

- **A.** The production or handling of oil or gas of any type or in any form or the handling of oil or gas products in a manner, under conditions or in an amount as to constitute or result in waste is prohibited.
- **B.** Operators, contractors, drillers, carriers, gas distributors, service companies, pipe pulling and salvaging contractors, treating plant operators or other persons shall conduct their operations in or related to the drilling, equipping, operating, producing, plugging and abandonment of oil, gas, injection, disposal and storage wells or other facilities in a manner that prevents waste of oil and gas, the contamination of fresh waters and shall not wastefully utilize oil or gas or allow either to leak or escape from a natural reservoir or from wells, tanks, containers, pipe or other storage, conduit or operating equipment.

[19.15.2.8 NMAC - Rp, 19.15.1.13 NMAC, 12/1/08]

**19.15.2.9 ORDERS:** The division or commission may issue orders, including division or commission special pool orders when required and the orders shall prevail against rules if in conflict with them.

[19.15.2.9 NMAC - Rp, 19.15.1.11 NMAC, 12/1/08]

# 19.15.2.10 GENERAL WAIVERS AND EXCEPTIONS: [RESERVED]

#### 19.15.2.11 EMERGENCY ORDERS AND RULES:

- **A.** Notwithstanding other provisions of 19.15.2 NMAC through 19.15.39 NMAC, in the event the division or commission finds an emergency exists that requires an order's or rule's issuance without a hearing, the emergency rule or order shall have the same validity as if the division or commission held a hearing before the division or commission after due notice. The emergency rule or order shall remain in force no longer than 15 days from its effective date.
  - **B.** Notwithstanding other provisions of 19.15.2 NMAC through 19.15.39 NMAC, if the division or commission finds an

emergency exists, the division or commission may conduct a hearing on an application within less than 30 days after party files an application and the director may set the notice period at the director's discretion.

[19.15.2.11 NMAC - Rp, 19.15.14.1225 NMAC, 12/1/08]

#### 19.15.2.12 NUMBERING OF DIVISION ORDERS:

- **A.** Division orders entered after January 1, 1950, pertaining to the allocation of production of oil and gas shall be prefixed with the letter "A" or "AG" in the case of gas pools and shall be numbered consecutively, commencing with the number one, *i.e.*, the first allocation order issued after January 1, 1950, is No. A-1, the next A-2, etc. or AG-1 and AG-2.
- **B.** Other division orders entered after January 1, 1950, shall be prefixed with the letter "R" and shall be numbered consecutively, commencing with the number 1, *i.e.*, the first such order issued after January 1, 1950, is No. R-1, the next R-2, etc. [19.15.2.12 NMAC Rp, 19.15.15.1304 NMAC, 12/1/08]
- **19.15.2.13 COMPUTATION OF TIME:** In computing a period of time 19.15.2 NMAC through 19.15.39 NMAC prescribes, the day from which the period of time begins to run shall not be included. The last calendar day of the time period shall be included in the computation unless it is a Saturday, Sunday or a day on which state agencies observe a legal holiday. In such case, the period of time runs to the close of business on the next regular workday. If the period is less than 11 days, a Saturday, Sunday or legal holiday is excluded from the computation. [19.15.2.13 NMAC Rp, 19.15.14.1226 NMAC, 12/1/08]
- 19.15.2.14 MEETINGS BY TELECONFERENCE: Pursuant to NMSA 1978, Section 10-15-1 commission members may participate in commission meetings and hearings by conference telephone or other similar communications equipment when it is otherwise difficult or impossible for members to attend the meeting or hearing in person. Each member participating by conference telephone or other similar communications equipment shall be identified when speaking. Participants shall be able to hear each other at the same time. Members of the public hearing attending the meetings or hearing shall be able to hear commission members who speak during the meeting or hearing.

  [19.15.2.14 NMAC Rp, 19.15.1.20 NMAC, 12/1/08]
- **19.15.2.15 AUTHORITY TO COOPERATE WITH OTHER AGENCIES:** The division may from time to time enter into arrangements with state and federal governmental agencies, industry committees and individuals with respect to special projects, services and studies relating to oil and gas conservation and the associated protection of fresh waters.

  [19.15.2.15 NMAC Rp, 19.15.1.17 NMAC, 12/1/08]
- **19.15.2.16 DUTIES AND AUTHORITY OF FIELD PERSONNEL:** Oil and gas inspectors, deputy oil and gas inspectors, scouts, engineers and geologists the division duly appoints have the authority and duty to enforce division rules. Oil and gas inspectors and their deputies may allow minor deviations from 19.15.2 NMAC through 19.15.39 NMAC's requirements as to field practices where, by so doing, waste is prevented or burdensome delay or expense on the part of the operator is avoided.

  [19.15.2.16 NMAC Rp, 19.15.15.1303, 12/1/08]

#### 19.15.2.17 DISTRICT OFFICES:

- A. To expedite administration of the division's work and its rules' enforcement, the state is divided into four districts as follows:
- (1) district 1 consisting of Lea, Roosevelt and Curry counties and that portion of Chaves county lying east of the north-south line dividing ranges 29 and 30 east, NMPM with the district office in Hobbs;
- district 2 consisting of Eddy, Otero, Dona Ana, Luna, Hidalgo, Grant, Sierra, Lincoln and De Baca counties and that portion of Chaves county lying west of the north-south line dividing ranges 29 and 30 east, NMPM with the district office in Artesia;
  - (3) district 3 consisting of San Juan, Rio Arriba, McKinley and Sandoval counties with the district office in Aztec; and
  - (4) district 4 consisting of the remainder of state with the district office in Santa Fe.
- **B.** Each district office shall be under the charge of a district supervisor, an oil and gas inspector or a deputy oil and gas inspector, unless otherwise specifically required.
- C. The district office of the district in which the affected land is located shall take care of matters pertaining to the division. [19.15.2.17 NMAC Rp, 19.15.15.1301 NMAC, 12/1/08]
- **19.15.2.18 RENUMBERING OR REORGANIZATION OF RULES:** When the commission approves reorganization or renumbering of division rules, either through amendment or repeal and replacement, persons with permits, orders or agreements that reference rules that have been reorganized or renumbered shall comply with the rules as reorganized or renumbered.

  [19.15.2.18 NMAC N, 12/1/08]

#### **HISTORY of 19.15.2 NMAC:**

**History of Repealed Material:** 19.15.1 NMAC, General Provisions (filed 04/27/2001); 19.15.14 NMAC, Procedure (filed 09/16/2005); and 19.15.15 NMAC, Administration (filed 07/12/2004) all repealed 12/1/08.

#### **NMAC History:**

# 19.15.2 NMAC

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 1-7, 11, 13, 17, & 20) (filed 04/27/2001); 19.15.14 NMAC, Procedure (Sections 1225 and 1226) (filed 09/16/2005); and 19.15.15 NMAC, Administration (Sections 1301 and 1303) (filed 07/12/2004) were replaced by 19.15.2 NMAC, General Provisions for Oil and Gas Operations, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 2 GENERAL PROVISIONS FOR OIL AND GAS OPERATIONS

**19.15.2.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.2.1 NMAC - Rp, 19.15.1.1 NMAC, 12/1/08]

**19.15.2.2 SCOPE:** 19.15.2 NMAC applies to persons or entities engaged in oil and gas development and production within New Mexico and to 19.15.2 NMAC through 19.15.39 NMAC. [19.15.2.2 NMAC - Rp, 19.15.1.2 NMAC, 12/1/08]

**19.15.2.3 STATUTORY AUTHORITY:** 19.15.2 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38, which grants the oil conservation division jurisdiction and authority over all matters relating to the conservation of oil and gas, the prevention of waste of oil and gas and of potash as a result of oil and gas operations, the protection of correlative rights and the disposition of wastes resulting from oil and gas operations.

[19.15.2.3 NMAC - Rp, 19.15.1.3 NMAC, 12/1/08]

19.15.2.4 **DURATION:** Permanent.

[19.15.2.4 NMAC - Rp, 19.15.1.4 NMAC, 12/1/08]

**19.15.2.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.2.5 NMAC - Rp, 19.15.1.5 NMAC, 12/1/08]

**19.15.2.6 OBJECTIVE:** To set forth general provisions and definitions pertaining to the authority of the oil conservation division and the oil conservation commission pursuant to the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38.

[19.15.2.6 NMAC - Rp, 19.15.1.6 NMAC, 12/1/08]

pollution.

- **19.15.2.7 DEFINITIONS:** These definitions apply to 19.15.2 NMAC through 19.15.39 NMAC.
  - **A.** Definitions beginning with the letter "A".
    - (1) "Abate" means to investigate, contain, remove or mitigate water pollution.
    - (2) "Abatement" means the investigation, containment, removal or other mitigation of water
- (3) "Abatement plan" means a description of operational, monitoring, contingency and closure requirements and conditions for water pollution's prevention, investigation and abatement.
  - (4) "ACT" means automatic custody transfer.
- (5) "Adjoining spacing units" mean those existing or prospective spacing units in the same pool that are touching at a point or line on the subject spacing unit.
- (6) "Adjusted allowable" means the allowable production a well or proration unit receives after all adjustments are made.
  - (7) "AFE" means authorization for expenditure.
- (8) "Allocated pool" means a pool in which the total oil or gas production is restricted and is allocated to various wells in the pool in accordance with proration schedules.
- (9) "Allowable production" means that number of barrels of oil or cubic feet of gas the division authorizes to be produced from an allocated pool.
  - (10) "APD" means application for permit to drill.
  - (11) "API" means the American petroleum institute.
- (12) "Approved temporary abandonment" means the status of a well that is inactive, has been approved in accordance with 19.15.25.13 NMAC and is in compliance with 19.15.25.12 NMAC through 19.15.25.14 NMAC.
- (13) "Aquifer" means a geological formation, group of formations or a part of a formation that is capable of yielding a significant amount of water to a well or spring.
- (14) "ASTM" means ASTM International an international standards developing organization that develops and publishes voluntary technical standards for a wide range of materials, products, systems and

services.

- **B.** Definitions beginning with the letter "B".
- (1) "Back allowable" means the authorization for production of an underproduction resulting from pipeline proration.
- (2) "Background" means, for purposes of ground water abatement plans only, the amount of ground water contaminants naturally occurring from undisturbed geologic sources or water contaminants occurring from a source other than the responsible person's facility. This definition does not prevent the director from requiring abatement of commingled plumes of pollution, does not prevent responsible persons from seeking contribution or other legal or equitable relief from other persons and does not preclude the director from exercising enforcement authority under any applicable statute, rule or common law.
- (3) "Barrel" means 42 United States gallons measured at 60 degrees fahrenheit and atmospheric pressure at the sea level.
- (4) "Barrel of oil" means 42 United States gallons of oil, after deductions for the full amount of basic sediment, water and other impurities present, ascertained by centrifugal or other recognized and customary test
- "Below-grade tank" means a vessel, excluding sumps and pressurized pipeline drip traps, where a portion of the tank's sidewalls is below the surrounding ground surface's elevation. Below-grade tank does not include an above ground storage tank that is located above or at the surrounding ground surface's elevation and is surrounded by berms.
- (6) "Berm" means an embankment or ridge constructed to prevent the movement of liquids, sludge, solids or other materials.
- (7) "Biopile", also known as biocell, bioheap, biomound or compost pile, means a pile of contaminated soils used to reduce concentrations of petroleum constituents in excavated soils through the use of biodegradation. This technology involves heaping contaminated soils into piles or "cells" and stimulating aerobic microbial activity within the soils through the aeration or addition of minerals, nutrients and moisture.
  - (8) "BLM" means the United States department of the interior, bureau of land management.
- (9) "Bottom hole pressure" means the gauge pressure in psi under conditions existing at or near the producing horizon.
- (10) "Bradenhead gas well" means a well producing gas through wellhead connections from a gas reservoir that has been successfully cased off from an underlying oil or gas reservoir.
  - (11) "BS&W" means basic sediments and water.
  - (12) "BTEX" means benzene, toluene, ethylbenzene and xylene.
  - **C.** Definitions beginning with the letter "C".
- (1) "Carbon dioxide gas" means noncombustible gas composed chiefly of carbon dioxide occurring naturally in underground rocks.
- (2) "Casinghead gas" means a gas or vapor or both gas and vapor indigenous to and produced from a pool the division classifies as an oil pool. This also includes gas-cap gas produced from such an oil pool.
  - (3) "Cm/sec" means centimeters per second.
  - (4) "CPD" means central point delivery.
- (5) "Combination multiple completion" means a multiple completion in which two or more common sources of supply are produced through a combination of two or more conventional diameter casing strings cemented in a common well bore, or a combination of small diameter and conventional diameter casing strings cemented in a common well bore, the conventional diameter strings of which might or might not be a conventional multiple completion.
  - (6) "Commission" means the oil conservation commission.
- (7) "Commission clerk" means the division employee the director designates to provide staff support to the commission and accept filings in rulemaking or adjudicatory cases before the commission.
- (8) "Common purchaser for gas" means a person now or hereafter engaged in purchasing from one or more producers gas produced from gas wells within each common source of supply from which it purchases.
- (9) "Common purchaser for oil" means every person now engaged or hereafter engaging in the business of purchasing oil to be transported through pipelines.
  - (10) "Common source of supply". See pool.
- (11) "Condensate" means the liquid recovered at the surface that results from condensation due to reduced pressure or temperature of petroleum hydrocarbons existing in a gaseous phase in the reservoir.

- (12) "Contiguous" means acreage joined by more than one common point, that is, the common boundary is at least one side of a governmental quarter-quarter section.
- (13) "Conventional completion" means a well completion in which the production string of casing has an outside diameter in excess of 2.875 inches.
- (14) "Conventional multiple completion" means a completion in which two or more common sources of supply are produced through one or more strings of tubing installed within a single casing string, with the production from each common source of supply completely segregated by means of packers.
- (15) "Correlative rights" means the opportunity afforded, as far as it is practicable to do so, to the owner of each property in a pool to produce without waste the owner's just and equitable share of the oil or gas in the pool, being an amount, so far as can be practically determined, and so far as can be practicably obtained without waste, substantially in the proportion that the quantity of recoverable oil or gas under the property bears to the total recoverable oil or gas in the pool, and for the purpose to use the owner's just and equitable share of the reservoir energy.
- (16) "Cubic feet of gas or cubic foot of gas" means that volume of gas contained in one cubic foot of space and computed at a base pressure of 10 ounces per square inch above the average barometric pressure of 14.4 psi (15.025 psi absolute), at a standard base temperature of 60 degrees fahrenheit.
  - **D.** Definitions beginning with the letter "D".
- (1) "Deep pool" means a common source of supply that is situated 5000 feet or more below the surface.
- (2) "Depth bracket allowable" means the basic oil allowable the division assigns a pool and based on its depth, unit size or special pool orders, which, when multiplied by the market demand percentage factor in effect, determines the pool's top proration unit allowable.
- (3) "Director" means the director of the New Mexico energy, minerals and natural resources department, oil conservation division.
- (4) "Division" means the New Mexico energy, minerals and natural resources department, oil conservation division.
- (5) "Division clerk" means the division employee the director designates to accept filings in adjudicatory cases before the division.
- (6) "Downstream facility" means a facility associated with the transportation (including gathering) or processing of gas or oil (including a refinery, gas plant, compressor station or crude oil pump station); brine production; or the oil field service industry.
  - (7) "DRO" means diesel range organics.
  - **E.** Definitions beginning with the letter "E".
    - (1) "EC" means electrical conductivity.
- (2) "Enhanced oil recovery project" means the use or the expanded use of a process for the displacement of oil from an oil well or division-designated pool other than a primary recovery process, including but not limited to the use of a pressure maintenance process; a water flooding process; an immiscible, miscible, chemical, thermal or biological process; or any other related process.
  - (3) "EOR project" means an enhanced oil recovery project.
  - (4) "EPA" means the United States environmental protection agency.
- (5) "Exempted aquifer" means an aquifer that does not currently serve as a source of drinking water, and that cannot now and will not in the foreseeable future serve as a source of drinking water because:
  - (a) it is hydrocarbon producing;
- **(b)** it is situated at a depth or location that makes the recovery of water for drinking water purposes economically or technologically impractical; or
- (c) it is so contaminated that it would be economically or technologically impractical to render that water fit for human consumption.
- (6) "Exempt waste" means oil field waste exempted from regulation as hazardous waste pursuant to Subtitle C of RCRA and applicable regulations.
  - (7) "Existing spacing unit" means a spacing unit containing a producing well.
  - **F.** Definitions beginning with the letter "F".
- (1) "Facility" means a structure, installation, operation, storage tank, transmission line, access road, motor vehicle, rolling stock or activity of any kind, whether stationary or mobile.
- (2) "Field" means the general area that at least one pool underlays or appears to underlay; and also includes the underground reservoir or reservoirs containing oil or gas. The words field and pool mean the

same thing when only one underground reservoir is involved; however, field unlike pool may relate to two or more pools.

- (3) "Fresh water" to be protected includes the water in lakes and playas (regardless of quality, unless the water exceeds 10,000 mg/l TDS and it can be shown that degradation of the particular water body will not adversely affect hydrologically connected fresh ground water), the surface waters of streams regardless of the water quality within a given reach, and underground waters containing 10,000 mg/l or less of TDS except for which, after notice and hearing, it is found there is no present or reasonably foreseeable beneficial use that contamination of such waters would impair.
  - **G.** Definitions beginning with the letter "G".
- (1) "Gas", also known as natural gas, means a combustible vapor composed chiefly of hydrocarbons occurring naturally in a pool the division has classified as a gas pool.
- (2) "Gas lift" means a method of lifting liquid to the surface by injecting gas into a well from which oil production is obtained.
- (3) "Gas-oil ratio" means the ratio of the casinghead gas produced in standard cubic feet to the number of barrels of oil concurrently produced during any stated period.
- (4) "Gas-oil ratio adjustment" means the reduction in allowable of a high gas oil ratio unit to conform with the production permitted by the limiting gas-oil ratio for the particular pool during a particular proration period.
- (5) "Gas transportation facility" means a pipeline in operation serving gas wells for the transportation of gas, or some other device or equipment in like operation where the gas produced from gas wells connected with the pipeline or other device or equipment can be transported or used for consumption.
- (6) "Gas well" means a well producing gas from a gas pool, or a well with a gas-oil ratio in excess of 100,000 cubic feet of gas per barrel of oil producing from an oil pool.
- (7) "Geomembrane" means an impermeable polymeric sheet material that is impervious to liquid and gas as long as it maintains its integrity, and is used as an integral part of an engineered structure designed to limit the movement of liquid or gas in a system.
- (8) "Geotextile" means a sheet material that is less impervious to liquid than a geomembrane but more resistant to penetration damage, and is used as part of an engineered structure or system to serve as a filter to prevent the movement of soil fines into a drainage system, to provide planar flow for drainage, to serve as a cushion to protect geomembranes or to provide structural support.
  - (9) "GRO" means gasoline range organics.
- (10) "Ground water" means interstitial water that occurs in saturated earth material and is capable of entering a well in sufficient amounts to be used as a water supply.
- (11) "Ground water sensitive area" means an area the division specifically designates after evaluation of technical evidence where ground water exists that would likely exceed WQCC standards if contaminants were introduced into the environment.
  - **H.** Definitions beginning with the letter "H".
- (1) "Hardship gas well" means a gas well where underground waste occurs if the well is shut-in or curtailed below its minimum sustainable flow rate.
- (2) "Hazard to public health" exists when water that is used or is reasonably expected to be used in the future as a human drinking water supply exceeds at the time and place of the use, one or more of the numerical standards of Subsection A of 20.6.2.3103 NMAC, or the naturally occurring concentrations, whichever is higher, or if a toxic pollutant as defined at Subsection WW of 20.6.2.7 NMAC affecting human health is present in the water. In determining whether a release would cause a hazard to public health to exist, the director investigates and considers the purification and dilution reasonably expected to occur from the time and place of release to the time and place of withdrawal for use as human drinking water.
- (3) "Hazardous waste" means non-exempt waste that exceeds the minimum standards for waste hazardous by characteristics established in RCRA regulations, 40 CFR 261.21-261.24, or listed hazardous waste as defined in 40 CFR, part 261, subpart D, as amended.
  - (4) "HDPE" means high-density polyethylene.
- (5) "High gas-oil ratio proration unit" means a unit with at least one producing oil well with a gas-oil ratio in excess of the limiting gas-oil ratio for the pool in which the unit is located.
  - (6) "H<sub>2</sub>S" means hydrogen sulfide.
  - **I.** Definitions beginning with the letter "I".
- (1) "Illegal gas" means gas produced from a gas well in excess of the division-determined allowable.

- (2) "Illegal oil" means oil produced in excess of the allowable the division fixes.
- (3) "Illegal product" means a product of illegal gas or illegal oil.
- (4) "Inactive well" means a well that is not being used for beneficial purposes such as production, injection or monitoring and that is not being drilled, completed, repaired or worked over.
- (5) "Injection well" means a well used for the injection of air, gas, water or other fluids into an underground stratum.

#### J. [RESERVED]

- **K.** Definitions beginning with the letter "K". "Knowingly and willfully", for the purpose of assessing civil penalties, means the voluntary or conscious performance of an act that is prohibited or the voluntary or conscious failure to perform an act or duty that is required. It does not include performances or failures to perform that are honest mistakes or merely inadvertent. It includes, but does not require, performances or failures to perform that result from a criminal or evil intent or from a specific intent to violate the law. The conduct's knowing and willful nature may be established by plain indifference to or reckless disregard of the requirements of statutes, rules, orders or permits. A consistent pattern or performance or failure to perform also may be sufficient to establish the conduct's knowing and willful nature, where such consistent pattern is neither the result of honest mistakes nor mere inadvertency. Conduct that is otherwise regarded as being knowing and willful is rendered neither accidental nor mitigated in character by the belief that the conduct is reasonable or legal.
  - **L.** Definitions beginning with the letter "L".
- (1) "Limiting gas-oil ratio" means the gas-oil ratio the division assigns to a particular oil pool to limit the volumes of casinghead gas that may be produced from the various oil producing units within that particular pool.
- (2) "Liner" means a continuous, low-permeability layer constructed of natural or human-made materials that restricts the migration of liquid oil field wastes, gases or leachate.
  - (3) "LLDPE" means linear low-density polyethylene.
- (4) "Load oil" means oil or liquid hydrocarbon that has been used in remedial operation in an oil or gas well.
- (5) "Log" means a systematic detailed and correct record of formations encountered in drilling a well.
  - **M.** Definitions beginning with the letter "M".
- (1) "Marginal unit" means a proration unit that is incapable of producing top proration unit allowable for the pool in which it is located.
- (2) "Market demand percentage factor" means that percentage factor of 100 percent or less as the division determines at an oil allowable hearing, which, when multiplied by the depth bracket allowable applicable to each pool, determines that pool's top proration unit allowable.
  - (3) "MCF" means a thousand cubic feet.
  - (4) "MCFD" means a thousand cubic feet per day.
  - (5) "MCFGPD" means a thousand cubic feet of gas per day.
  - (6) "Mg/l" means milligrams per liter.
  - (7) "Mg/kg" means milligrams per kilogram.
- (8) "Mineral estate" is the most complete ownership of oil and gas recognized in law and includes the mineral interests and the royalty interests.
- (9) "Mineral interest owners" means owners of an interest in the executive rights, which are the rights to explore and develop, including oil and gas lessees (*i.e.*, "working interest owners") and mineral interest owners who have not signed an oil and gas lease.
- (10) "Minimum allowable" means the minimum amount of production from an oil or gas well that may be advisable from time to time to the end that production will repay reasonable lifting cost and thus prevent premature abandonment and resulting waste.
- (11) "Miscellaneous hydrocarbons" means tank bottoms occurring at pipeline stations; oil storage terminals or refineries; pipeline break oil; catchings collected in traps, drips or scrubbers by gasoline plant operators in the plants or in the gathering lines serving the plants; the catchings collected in private, community or commercial salt water disposal systems; or other liquid hydrocarbon that is not lease crude or condensate.
  - **N.** Definitions beginning with the letter "N".
- (1) "Non-aqueous phase liquid" means an interstitial body of liquid oil, petroleum product, petrochemical or organic solvent, including an emulsion containing such material.
- (2) "Non-exempt waste" means oil field waste not exempted from regulation as hazardous waste pursuant to Subtitle C of RCRA and applicable regulations.

- "Non-hazardous waste" means non-exempt oil field waste that is not hazardous waste.
- (4) "Non-marginal unit" means a proration unit that is capable of producing the top proration unit allowable for the pool in which it is located, and to which the division assigns a top proration unit allowable.
  - (5) "NORM" means the naturally occurring radioactive materials regulated by 20.3.14

NMAC.

- **O.** Definitions beginning with the letter "O".
- (1) "Official gas-oil ratio test" means the periodic gas-oil ratio test the operator performs pursuant to division order by the method and in the manner the division prescribes.
- (2) "Oil" means petroleum hydrocarbon produced from a well in the liquid phase and that existed in a liquid phase in the reservoir. This definition includes crude oil or crude petroleum oil.
- (3) "Oil field waste" means non-domestic waste resulting from the exploration, development, production or storage of oil or gas pursuant to Paragraph (21) of Subsection B of Section 70-2-12 NMSA 1978 and the oil field service industry, the transportation of crude oil or natural gas, the treatment of natural gas or the refinement of crude oil pursuant to Paragraph (22) of Subsection B of Section 70-2-12 NMSA 1978, including waste generated from oil field remediation or abatement activity regardless of the date of release. Oil field waste does not include waste not generally associated with oil and gas industry operations such as tires, appliances or ordinary garbage or refuse unless generated at a division-regulated facility, and does not include sewage, regardless of the source.
- (4) "Oil well" means a well capable of producing oil and that is not a gas well as defined in Paragraph (6) of Subsection G of 19.15.2.7 NMAC.
- (5) "Operator" means a person who, duly authorized, is in charge of a lease's development or a producing property's operation, or who is in charge of a facility's operation or management.
- (6) "Overproduction" means the amount of oil or gas produced during a proration period in excess of the amount authorized on the proration schedule.
- (7) "Owner" means the person who has the right to drill into and to produce from a pool, and to appropriate the production either for the person or for the person and another.
  - **P.** Definitions beginning with the letter "P".
- (1) "Penalized unit" means a proration unit to which, because of an excessive gas-oil ratio, the division assigns an allowable that is less than top proration unit allowable for the pool in which it is located and also less than the ability of the well or wells on the unit to produce.
- (2) "Person" means an individual or entity including partnerships, corporations, associations, responsible business or association agents or officers, the state or a political subdivision of the state or an agency, department or instrumentality of the United States and of its officers, agents or employees.
- (3) "Pit" means a surface or sub-surface impoundment, man-made or natural depression or diked area on the surface. Excluded from this definition are berms constructed around tanks or other facilities solely for safety, secondary containment and storm water or run-on control.
- (4) "Playa lake" means a level or nearly level area that occupies the lowest part of a completely closed basin and that is covered with water at irregular intervals, forming a temporary lake.
- (5) "Pool" means an underground reservoir containing a common accumulation of oil or gas. Each zone of a general structure, which zone is completely separated from other zones in the structure, is covered by the word pool as used in 19.15.2 NMAC through 19.15.39 NMAC. "Pool" is synonymous with "common source of supply" and with "common reservoir".
- (6) "Potential" means a well's properly determined capacity to produce oil or gas under division-prescribed conditions.
  - (7) "Ppm" means parts per million by volume.
  - (8) "PQL" means practical quantitation limit.
- (9) "Pressure maintenance" means the injection of gas or other fluid into a reservoir, either to maintain the reservoir's existing pressure or to retard the reservoir pressure's natural decline.
- (10) "Produced water" means water that is an incidental byproduct from drilling for or the production of oil and gas.
- (11) "Producer" means the owner of a well or wells capable of producing oil or gas or both in paying quantities.
- (12) "Product" means a commodity or thing made or manufactured from oil or gas, and derivatives of oil or gas, including refined crude oil, crude tops, topped crude, processed crude petroleum, residue from crude petroleum, cracking stock, uncracked fuel oil, treated crude oil, fuel oil, residuum, gas oil, naphtha, distillate, gasoline, kerosene, benzene, wash oil, lubricating oil and blends or mixtures of oil or gas or a derivative

thereof.

- (13) "Proration day" consists of 24 consecutive hours that begin at 7:00 a.m. and end at 7:00 a.m. on the following day.
- (14) "Proration month" means the calendar month that begins at 7:00 a.m. on the first day of the month and ends at 7:00 a.m. on the first day of the next succeeding month.
- (15) "Proration period" means for oil the proration month and for gas the 12-month period that begins at 7:00 a.m. on January 1 of each year and ends at 7:00 a.m. on January 1 of the succeeding year or other period designated by general or special order of the division.
- (16) "Proration schedule" means the division orders authorizing the production, purchase and transportation of oil, casinghead gas and gas from the various units of oil or of gas in allocated pools.
- (17) "Proration unit" means the area in a pool that can be effectively and efficiently drained by one well as determined by the division or commission (see NMSA 1978, Section 70-2-17(B)) as well as the area assigned to an individual well for the purposes of allocating allowable production pursuant to a prorationing order for the pool. A proration unit shall be the same size and shape as a spacing unit. All proration units are spacing units but not all spacing units are proration units.
- (18) "Prospective spacing unit" means a hypothetical spacing unit that does not yet have a producing well.
  - (19) "PVC" means poly vinyl chloride.
  - (20) "Psi" means pounds per square inch.
  - **Q.** [RESERVED]
  - **R.** Definitions beginning with the letter "R".
    - (1) "RCRA" means the federal Resource Recovery and Conservation Act.
- (2) "Recomplete" means the subsequent completion of a well in a different pool from the pool in which it was originally completed.
- (3) "Regulated NORM" means NORM contained in oil-field soils, equipment, sludges or other materials related to oil-field operations or processes exceeding the radiation levels specified in 20.3.14.1403 NMAC.
- (4) "Release" means breaks, leaks, spills, releases, fires or blowouts involving oil, produced water, condensate, drilling fluids, completion fluids or other chemical or contaminant or mixture thereof, including oil field wastes and gases to the environment.
- (5) "Remediation plan" means a written description of a program to address unauthorized releases. The plan may include appropriate information, including assessment data, health risk demonstrations and corrective action or actions. The plan may also include an alternative proposing no action beyond the spill report's submittal.
- (6) "Responsible person" means the owner or operator who shall complete a division-approved corrective action for pollution from releases.
- (7) "Royalty interest owner" means the owner of an interest in the non-executive rights including lessors, royalty interest owners and overriding royalty interest owners. Royalty interests are non-cost bearing.
- (8) "Run-on" means rainwater, leachate or other liquid that drains from other land onto any part of a division-approved facility.
  - **S.** Definitions beginning with the letter "S".
    - (1) "SAR" means the sodium adsorption ratio.
- "Secondary recovery" means a method of recovering quantities of oil or gas from a reservoir which quantities would not be recoverable by ordinary primary depletion methods.
- (3) "Sediment oil" means tank bottoms and other accumulations of liquid hydrocarbons on an oil and gas lease, which hydrocarbons are not merchantable through normal channels.
  - (4) "Shallow pool" means a pool that has a depth range from zero to 5000 feet.
- (5) "Shut-in" means the status of a production well or an injection well that is temporarily closed down, whether by closing a valve or disconnection or other physical means.
- (6) "Shut-in pressure" means the gauge pressure noted at the wellhead when the well is completely shut-in, not to be confused with bottom hole pressure.
- (7) "Significant modification of an abatement plan" means a change in the abatement technology used excluding design and operational parameters, or relocation of 25 percent or more of the compliance sampling stations, for a single medium, as designated pursuant to Subparagraph (d) of Paragraph (2) of Subsection D of 19.15.30.13 NMAC.

- (8) "Soil" means earth, sediments or other unconsolidated accumulations of solid particles produced by the physical and chemical disintegration of rocks, and that may or may not contain organic matter.
- (9) "Spacing unit" means the area allocated to a well under a well spacing order or rule. Under the Oil and Gas Act, NMSA 1978, Section 70-2-12(B)(10), the commission may fix spacing units without first creating proration units. See *Rutter & Wilbanks corp. v. oil conservation comm'n*, 87 NM 286 (1975). This is the area designated on form C-102.
- (10) "Subsurface water" means ground water and water in the vadose zone that may become ground water or surface water in the reasonably foreseeable future or that vegetation may use.
- (11) "Surface waste management facility" means a facility that receives oil field waste for collection, disposal, evaporation, remediation, reclamation, treatment or storage except:
- (a) a facility that utilizes underground injection wells subject to division regulation pursuant to the federal Safe Drinking Water Act, and does not manage oil field wastes on the ground in pits, ponds, below-grade tanks or land application units;
- **(b)** a facility permitted pursuant to the New Mexico environmental improvement board rules or WQCC rules;
  - (c) a temporary pit as defined in 19.15.17 NMAC;
- (d) a below-grade tank or pit that receives oil field waste from a single well, permitted pursuant to 19.15.37 NMAC, regardless of the capacity or volume of oil field waste received;
- (e) a facility located at an oil and gas production facility and used for temporary storage of oil field waste generated on-site from normal operations, if the facility does not pose a threat to fresh water, public health, safety or the environment;
- (f) a remediation conducted in accordance with a division-approved abatement plan pursuant to 19.15.30 NMAC, a corrective action pursuant to 19.15.29 NMAC or a corrective action of a non-reportable release;
  - **(g)** a facility operating pursuant to a division emergency order;
- (h) a site or facility where the operator is conducting emergency response operations to abate an immediate threat to fresh water, public health, safety or the environment or as the division has specifically directed or approved; or
- (i) a facility that receives only exempt oil field waste, receives less than 50 barrels of liquid water per day (averaged over a 30-day period), has a capacity to hold 500 barrels of liquids or less and is permitted pursuant to 19.15.17 NMAC.
  - **T.** Definitions beginning with the letter "T".
- (1) "Tank bottoms" means that accumulation of hydrocarbon material and other substances that settles naturally below oil in tanks and receptacles that are used in oil's handling and storing, and which accumulation contains in excess of two percent of BS&W; provided, however, that with respect to lease production and for lease storage tanks, a tank bottom shall be limited to that volume of the tank in which it is contained that lies below the bottom of the pipeline outlet to the tank.
  - (2) "TDS" means total dissolved solids.
  - "Temporary abandonment" means the status of a well that is inactive.
- (4) "Top proration unit allowable for gas" means the maximum number of cubic feet of gas, for the proration period, the division allocates to a gas producing unit in an allocated gas pool.
- (5) "Top proration unit allowable for oil" means the maximum number of barrels for oil daily for each calendar month the division allocates on a proration unit basis in a pool to non-marginal units. The division shall determine the top proration unit allowable for a pool by multiplying the applicable depth bracket allowable by the market demand percentage factor in effect.
  - (6) "TPH" means total petroleum hydrocarbons.
- (7) "Treating plant" means a plant constructed for the purpose of wholly or partially or being used wholly or partially for reclaiming, treating, processing or in any manner making tank bottoms or other waste oil marketable.
- (8) "Tribal lands" means those lands for which the United States government has a trust responsibility to a native American tribe or a member of a native American tribe. This includes reservations, pueblo land grants, tribal trust lands and individual trust allotments.
- (9) "Tribal leases" means those leases of minerals or interests in or rights to minerals for which the United States government has a trust responsibility to a native American tribe or a member of a native American tribe.
  - (10) "Tribal minerals" means those minerals for which the United States government has a

trust responsibility to a native American tribe or a member of a native American tribe.

- (11) "Tubingless completion" means a well completion in which the production string of casing has an outside diameter of 2.875 inches or less.
- (12) "Tubingless multiple completion" means completion in which two or more common sources of supply are produced through an equal number of casing strings cemented in a common wellbore, each such string of casing having an outside diameter of 2.875 inches or less, with the production from each common source of supply completely segregated by cement.
  - **U.** Definitions beginning with the letter "U".
- (1) "Underground source of drinking water" means an aquifer that supplies water for human consumption or that contains ground water having a TDS concentration of 10,000 mg/l or less and that is not an exempted aquifer.
- (2) "Underproduction" means the amount of oil or the amount of gas during a proration period by which a given proration unit failed to produce an amount equal to that the division authorizes in the proration schedule.
- (3) "Unit of proration for gas" consists of such multiples of 40 acres as may be prescribed by division-issued special pool orders.
- (4) "Unit of proration for oil" consists of one 40-acre tract or such multiples of 40-acre tracts as may be prescribed by division-issued special pool orders.
- (5) "Unorthodox well location" means a location that does not conform to the spacing requirements division rules establish.
- (6) "Unstable area" means a location that is susceptible to natural or human-induced events or forces capable of impairing the integrity of some or all of a division-approved facility's structural components. Examples of unstable areas are areas of poor foundation conditions, areas susceptible to mass earth movements and karst terrain areas where karst topography is developed as a result of dissolution of limestone, dolomite or other soluble rock. Characteristic physiographic features of karst terrain include sinkholes, sinking streams, caves, large springs and blind valleys.
- (7) "Upstream facility" means a facility or operation associated with the exploration, development, production or storage of oil or gas that is not a downstream facility.
- **V.** Definitions beginning with the letter "V". "Vadose zone" means unsaturated earth material below the land surface and above ground water, or in between bodies of ground water.
  - **W.** Definitions beginning with the letter "W".
    - (1) "Waste", in addition to its ordinary meaning, includes:
- (a) underground waste as those words are generally understood in the oil and gas business, and to embrace the inefficient, excessive or improper use or dissipation of the reservoir energy, including gas energy and water drive, of a pool, and the locating, spacing, drilling, equipping, operating or producing of a well or wells in a manner to reduce or tend to reduce the total quantity of oil or gas ultimately recovered from a pool, and the use of inefficient underground storage of gas;
- (b) surface waste as those words are generally understood in the oil and gas business, and to embrace the unnecessary or excessive surface loss or destruction without beneficial use, however caused, of gas of any type or in any form, or oil, or a product thereof, but including the loss or destruction, without beneficial use, resulting from evaporation, seepage, leakage or fire, especially such loss or destruction incident to or resulting from the manner of spacing, equipping, operating or producing a well or wells, or incident to or resulting from the use of inefficient storage or from the production of oil or gas, in excess of the reasonable market demand;
- (c) oil production in this state in excess of the reasonable market demand for the oil; the excess production causes or results in waste that the Oil and Gas Act prohibits; reasonable market demand as used herein with respect to oil means the demand for the oil, for reasonable current requirements for current consumption and use within or outside of the state, together with the demand of amounts as are reasonably necessary for building up or maintaining reasonable storage reserves of oil or the products thereof, or both the oil and products;
- (d) the non-ratable purchase or taking of oil in this state; the non-ratable taking and purchasing causes or results in waste, as defined in Subparagraphs (a), (b) and (c) of Paragraph (1) of Subsection W of 19.15.2.7 NMAC and causes waste by violating the Oil and Gas Act, NMSA 1978, Section 70-2-16;
- (e) the production in this state of gas from a gas well or wells, or from a gas pool, in excess of the reasonable market demand from such source for gas of the type produced or in excess of the capacity of gas transportation facilities for such type of gas; the words "reasonable market demand", as used herein with respect to gas, shall be construed to mean the demand for gas for reasonable current requirements, for current

consumption and for use within or outside the state, together with the demand for such amounts as are necessary for building up or maintaining reasonable storage reserves of gas or products thereof, or both the gas and products.

- (2) "Water" means all water including water situated wholly or partly within or bordering upon the state, whether surface or subsurface, public or private, except private waters that do not combine with other surface or subsurface water.
- (3) "Water contaminant" means a substance that could alter if released or spilled water's physical, chemical, biological or radiological qualities. Water contaminant does not mean source, special nuclear or by-product material as defined by the Atomic Energy Act of 1954.
- (4) "Watercourse" means a river, creek, arroyo, canyon, draw or wash or other channel having definite banks and bed with visible evidence of the occasional flow of water.
- (5) "Water pollution" means introducing or permitting the introduction into water, either directly or indirectly, of one or more water contaminants in such quantity and of such duration as may with reasonable probability injure human health, animal or plant life or property, or to unreasonably interfere with the public welfare or property use.
- (6) "Well blowout" means a loss of control over and subsequent eruption of a drilling or workover well or the rupture of the casing, casinghead or wellhead of an oil or gas well or injection or disposal well, whether active or inactive, accompanied by the sudden emission of fluids, gaseous or liquid, from the well.
- (7) "Well bore" means the interior surface of a cased or open hole through which drilling, production or injection operations are conducted.
- (8) "Wellhead protection area" means the area within 200 horizontal feet of a private, domestic fresh water well or spring used by less than five households for domestic or stock watering purposes or within 1000 horizontal feet of any other fresh water well or spring. Wellhead protection areas does not include areas around water wells drilled after an existing oil or gas waste storage, treatment or disposal site was established.
- (9) "Wetlands" means those areas that are inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions in New Mexico. This definition does not include constructed wetlands used for wastewater treatment purposes.
- (10) "Working interest owner" means the owner of an operating interest under an oil and gas lease who has the exclusive right to exploit the oil and gas minerals. Working interests are cost bearing.
- (11) "WQCC" means the New Mexico water quality control commission. [19.15.2.7 NMAC Rp, 19.15.1.7 NMAC, 12/1/08; A, 3/31/15; A, 6/30/16]

# 19.15.2.8 GENERAL OPERATIONS/WASTE PROHIBITED:

- **A.** The production or handling of oil or gas of any type or in any form or the handling of oil or gas products in a manner, under conditions or in an amount as to constitute or result in waste is prohibited.
- **B.** Operators, contractors, drillers, carriers, gas distributors, service companies, pipe pulling and salvaging contractors, treating plant operators or other persons shall conduct their operations in or related to the drilling, equipping, operating, producing, plugging and abandonment of oil, gas, injection, disposal and storage wells or other facilities in a manner that prevents waste of oil and gas, the contamination of fresh waters and shall not wastefully utilize oil or gas or allow either to leak or escape from a natural reservoir or from wells, tanks, containers, pipe or other storage, conduit or operating equipment.

  [19.15.2.8 NMAC Rp, 19.15.1.13 NMAC, 12/1/08]
- **19.15.2.9 ORDERS:** The division or commission may issue orders, including division or commission special pool orders when required and the orders shall prevail against rules if in conflict with them. [19.15.2.9 NMAC Rp, 19.15.1.11 NMAC, 12/1/08]

# 19.15.2.10 GENERAL WAIVERS AND EXCEPTIONS: [RESERVED]

### 19.15.2.11 EMERGENCY ORDERS AND RULES:

- **A.** Notwithstanding other provisions of 19.15.2 NMAC through 19.15.39 NMAC, in the event the division or commission finds an emergency exists that requires an order's or rule's issuance without a hearing, the emergency rule or order shall have the same validity as if the division or commission held a hearing before the division or commission after due notice. The emergency rule or order shall remain in force no longer than 15 days from its effective date.
  - **B.** Notwithstanding other provisions of 19.15.2 NMAC through 19.15.39 NMAC, if the division or

commission finds an emergency exists, the division or commission may conduct a hearing on an application within less than 30 days after party files an application and the director may set the notice period at the director's discretion.

[19.15.2.11 NMAC - Rp, 19.15.14.1225 NMAC, 12/1/08]

## 19.15.2.12 NUMBERING OF DIVISION ORDERS:

- **A.** Division orders entered after January 1, 1950, pertaining to the allocation of production of oil and gas shall be prefixed with the letter "A" or "AG" in the case of gas pools and shall be numbered consecutively, commencing with the number one, *i.e.*, the first allocation order issued after January 1, 1950, is No. A-1, the next A-2, etc. or AG-1 and AG-2.
- **B.** Other division orders entered after January 1, 1950, shall be prefixed with the letter "R" and shall be numbered consecutively, commencing with the number 1, *i.e.*, the first such order issued after January 1, 1950, is No. R-1, the next R-2, etc.

[19.15.2.12 NMAC - Rp, 19.15.15.1304 NMAC, 12/1/08]

- 19.15.2.13 COMPUTATION OF TIME: In computing a period of time 19.15.2 NMAC through 19.15.39 NMAC prescribes, the day from which the period of time begins to run shall not be included. The last calendar day of the time period shall be included in the computation unless it is a Saturday, Sunday or a day on which state agencies observe a legal holiday. In such case, the period of time runs to the close of business on the next regular workday. If the period is less than 11 days, a Saturday, Sunday or legal holiday is excluded from the computation. [19.15.2.13 NMAC Rp, 19.15.14.1226 NMAC, 12/1/08]
- 19.15.2.14 MEETINGS BY TELECONFERENCE: Pursuant to NMSA 1978, Section 10-15-1 commission members may participate in commission meetings and hearings by conference telephone or other similar communications equipment when it is otherwise difficult or impossible for members to attend the meeting or hearing in person. Each member participating by conference telephone or other similar communications equipment shall be identified when speaking. Participants shall be able to hear each other at the same time. Members of the public hearing attending the meetings or hearing shall be able to hear commission members who speak during the meeting or hearing.

[19.15.2.14 NMAC - Rp, 19.15.1.20 NMAC, 12/1/08]

19.15.2.15 AUTHORITY TO COOPERATE WITH OTHER AGENCIES: The division may from time to time enter into arrangements with state and federal governmental agencies, industry committees and individuals with respect to special projects, services and studies relating to oil and gas conservation and the associated protection of fresh waters.

[19.15.2.15 NMAC - Rp, 19.15.1.17 NMAC, 12/1/08]

**19.15.2.16 DUTIES AND AUTHORITY OF FIELD PERSONNEL:** Oil and gas inspectors, deputy oil and gas inspectors, scouts, engineers and geologists the division duly appoints have the authority and duty to enforce division rules. Oil and gas inspectors and their deputies may allow minor deviations from 19.15.2 NMAC through 19.15.39 NMAC's requirements as to field practices where, by so doing, waste is prevented or burdensome delay or expense on the part of the operator is avoided.

[19.15.2.16 NMAC - Rp, 19.15.15.1303, 12/1/08]

#### 19.15.2.17 DISTRICT OFFICES:

- **A.** To expedite administration of the division's work and its rules' enforcement, the state is divided into four districts as follows:
- (1) district 1 consisting of Lea, Roosevelt and Curry counties and that portion of Chaves county lying east of the north-south line dividing ranges 29 and 30 east, NMPM with the district office in Hobbs;
- district 2 consisting of Eddy, Otero, Dona Ana, Luna, Hidalgo, Grant, Sierra, Lincoln and De Baca counties and that portion of Chaves county lying west of the north-south line dividing ranges 29 and 30 east, NMPM with the district office in Artesia;
- (3) district 3 consisting of San Juan, Rio Arriba, McKinley and Sandoval counties with the district office in Aztec; and
  - (4) district 4 consisting of the remainder of state with the district office in Santa Fe.
  - **B.** Each district office shall be under the charge of a district supervisor, an oil and gas inspector or a

deputy oil and gas inspector, unless otherwise specifically required.

C. The district office of the district in which the affected land is located shall take care of matters pertaining to the division.

[19.15.2.17 NMAC - Rp, 19.15.15.1301 NMAC, 12/1/08]

**19.15.2.18 RENUMBERING OR REORGANIZATION OF RULES:** When the commission approves reorganization or renumbering of division rules, either through amendment or repeal and replacement, persons with permits, orders or agreements that reference rules that have been reorganized or renumbered shall comply with the rules as reorganized or renumbered. [19.15.2.18 NMAC - N, 12/1/08]

#### **HISTORY of 19.15.2 NMAC:**

**History of Repealed Material:** 19.15.1 NMAC, General Provisions (filed 04/27/2001); 19.15.14 NMAC, Procedure (filed 09/16/2005); and 19.15.15 NMAC, Administration (filed 07/12/2004) all repealed 12/1/08.

#### NMAC History:

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 1-7, 11, 13, 17, & 20) (filed 04/27/2001); 19.15.14 NMAC, Procedure (Sections 1225 and 1226) (filed 09/16/2005); and 19.15.15 NMAC, Administration (Sections 1301 and 1303) (filed 07/12/2004) were replaced by 19.15.2 NMAC, General Provisions for Oil and Gas Operations, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS PART 3 RULEMAKING

**19.15.3.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.3.1 NMAC - Rp, 19.15.14.1 NMAC, 12/1/08]

**19.15.3.2 SCOPE:** 19.15.3 NMAC applies to persons or entities engaged in rulemaking proceedings before the commission.

[19.15.3.2 NMAC - Rp, 19.15.14.2 NMAC, 12/1/08]

**19.15.3.3 STATUTORY AUTHORITY:** 19.15.3 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, which grants the oil conservation division and the oil conservation commission jurisdiction and authority over all matters relating to the conservation of oil and gas, the prevention of waste of oil and gas and of potash as a result of oil and gas operations, the protection of correlative rights and the disposition of wastes resulting from oil and gas operations, and NMSA 1978, Section 70-2-7, which provides that the division shall prescribe by rule its hearing procedures.

[19.15.3.3 NMAC - Rp, 19.15.14.3 NMAC, 12/1/08]

**19.15.3.4 DURATION:** Permanent.

[19.15.3.4 NMAC - Rp, 19.15.14.4 NMAC, 12/1/08]

**19.15.3.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.3.5 NMAC - Rp, 19.15.14.5 NMAC, 12/1/08]

**19.15.3.6 OBJECTIVE:** To establish procedures for commission rulemaking proceedings.

[19.15.3.6 NMAC - Rp, 19.15.14.6 NMAC, 12/1/08]

**19.15.3.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.] [19.15.3.7 NMAC - N, 12/1/08]

### 19.15.3.8 RULEMAKING INITIATION:

- A. The commission may commence a rulemaking proceeding by issuing an order initiating rulemaking. The division, an operator or producer or other person may initiate a rulemaking proceeding by filing an application to adopt, amend or repeal a rule with the commission clerk. The application shall be in writing and applicants shall specifically identify the rule the applicant seeks for the commission to adopt, amend or repeal. The application or order initiating rulemaking shall include the following:
  - (1) a brief summary of the proposed rule change's intended effect;
  - (2) a proposed draft of the new rule or amendment;
  - (3) the applicant's name;
  - (4) the applicant's address, or the address of its attorney, including an e-mail address and fax number if available;
  - (5) a proposed legal notice for publication; and
  - (6) any other matter a commission order requires.
- **B.** An applicant shall file six sets of the application for rulemaking with the commission clerk. The applicant shall file the application by delivering the application to the commission clerk in person, by mail or by facsimile, as long as the applicant mails or delivers six sets of the application to the commission clerk on the next business day.
- C. Upon receiving an application for rule change the commission clerk shall file the application, and shall deliver a copy to all commissioners within 10 business days of the application's receipt. Unless the commission chairman or another commissioner indicates, within 10 business days following the commission clerk's delivery of the rule change application, that a hearing is not necessary or appropriate, the chairman shall schedule a hearing on the rule change application. If a commissioner indicates to the chairman, or if the chairman concludes, that a hearing is not necessary or appropriate because the application is repetitive or frivolous or for any other lawful reason, the commission shall determine within 60 days of the application's filing whether to hear the application, and if the commission decides to hear the application, the chairman shall schedule a hearing on the rule change application.
- **D.** 19.15.3.8 NMAC shall not apply to special pool orders, which the commission or the division may adopt, amend or rescind in adjudicatory proceedings subject to 19.15.4.9 NMAC and 19.15.4.12 NMAC's notice provisions. [19.15.3.8 NMAC Rp, 19.15.14.1201 NMAC, 12/1/08]

### 19.15.3.9 RULEMAKING NOTICE:

- **A.** The division shall publish notice of a proposed rulemaking set for the hearing in the name of the "State of New Mexico", signed by the commission chairman and bearing the commission's seal. The notice shall state the hearing's date, time and place and the date by which those commenting shall submit their written comments to the commission clerk. The notice shall be published as follows:
  - (1) one time in a newspaper of general circulation in the counties that the proposed rule change affects, or if the proposed rule change

will have statewide effect, in a newspaper of general circulation in the state, no less than 20 days prior to the scheduled hearing date;

- (2) on the applicable docket for the commission hearing at which the commission will hear the matter, which the commission clerk shall send by regular or electronic mail not less than 20 days prior to the hearing to all who have requested such notice;
- (3) one time in the New Mexico register, with the publication date not less than 10 business days prior to the scheduled hearing date; and
  - (4) by posting on the division's website not less than 20 days prior to the scheduled hearing date.
- **B.** In cases of emergency, the commission chairman may shorten these time limits by written order. [19.15.3.9 NMAC Rp, 19.15.14.1202, 12/1/08]

19.15.3.10 COMMENTS ON RULEMAKING: A person may submit written, electronic or facsimile comments on a proposed rule change, and those comments shall be made part of the hearing record. Individuals or entities shall provide written comments on the proposed rule change to the commission clerk not later than five business days before the scheduled hearing date, unless the commission chairman or the commission extends the time for filing comments. The commission chairman or the commission may extend the time for filing written, electronic or facsimile comments by making an announcement at the hearing, or by posting notice on the division's website. A person may review written, electronic or facsimile comments on a proposed rule change at the division's Santa Fe office. The division shall post copies of written, electronic or facsimile comments that persons have filed with the commission clerk on the division's website as soon as practicable after they are filed.

[19.15.3.10 NMAC - Rp, 19.15.14.1203 NMAC, 12/1/08]

#### 19.15.3.11 RULEMAKING HEARING PARTICIPATION:

- **A.** Non-technical testimony.
- (1) A person may testify or make an un-sworn statement at the rulemaking hearing. A person does not need to file prior notification with the commission clerk to present non-technical testimony at the hearing.
- (2) A person may also offer exhibits in connection with the testimony, so long as the exhibits are relevant to the proposed rule change and do not unduly repeat the testimony. A person offering exhibits shall file exhibits prior to the scheduled hearing date or submit them at the hearing.
- (3) Members of the general public who wish to present non-technical testimony should indicate their intent on a sign-in sheet at the hearing.
  - **B.** Technical testimony.
- (1) A person, including the division, who intends to present technical testimony or cross-examine witnesses at the hearing shall, no later than five business days before the scheduled hearing date, file six sets of a pre-hearing statement with the commission clerk. Corporations, partnerships, governmental agencies, political subdivisions, unincorporated associations and other collective entities shall appear only through an attorney or through a duly authorized officer or member.
- (2) The pre-hearing statement shall include the person or entity's name and its attorney's name; the names of all witnesses the person or entity will call to testify at the hearing; a concise statement of each witnesses' testimony; all technical witnesses' qualifications including a description of the witnesses' education and experience; and the approximate time the person or entity will need to present its testimony. The person or entity shall attach to the pre-hearing statement any exhibits it plans to offer as evidence at the hearing. A corporation or other entity not represented by an attorney shall identify in its pre-hearing statement the person who will conduct its presentation and shall attach a sworn and notarized statement from the corporation's or entity's governing body or chief executive officer attesting that it authorizes that person to represent the corporation or entity.
- (3) The commission may exclude any expert witnesses or technical exhibits not identified in or attached to the pre-hearing statement unless the testimony or exhibit is offered solely for rebuttal or the person or entity offering the testimony or exhibits demonstrates good cause for omitting the witness or exhibit from its pre-hearing statement.
- (4) The division shall post copies of pre-hearing statements filed with the commission clerk on the division's website as soon as practicable after they are filed. A person may review pre-hearing statements filed with the commission clerk at the division's Santa Fe office.
  - **C.** Modifications to proposed rule changes.
- (1) A person, other than the applicant or a commissioner, recommending modifications to a proposed rule change shall, no later than 10 business days prior to the scheduled hearing date, file a notice of recommended modifications with the commission clerk.
  - (2) The notice shall include:
    - (a) the text of the recommended modifications to the proposed rule change;
    - (b) an explanation of the recommended modification's impact; and
    - (c) reasons for adopting the modification.

[19.15.3.11 NMAC - Rp, 19.15.14.1204 NMAC, 12/1/08]

# 19.15.3.12 RULEMAKING HEARINGS:

- **A.** Conduct of hearings.
  - (1) The rules of civil procedure and the rules of evidence shall not apply.
- (2) The commission shall conduct the hearing so as to provide a reasonable opportunity for all persons to be heard without making the hearing unreasonably lengthy or cumbersome and without unnecessary repetition. The hearing shall proceed as follows:
- (a) the hearing shall begin with a statement from the commission chairman identifying the hearing's nature and subject matter and explaining the procedures to be followed;

- **(b)** the commission may allow persons to make a brief opening statement;
- (c) unless otherwise ordered, the applicant, or in the case of commission initiated rulemaking, commission or division staff, shall present its case first;
- (d) the commission chairman shall establish an order for other participants' testimony based upon notices of intent to present technical testimony, sign-in sheets, the availability of witnesses who cannot be present for the entire hearing and any other appropriate factor;
  - (e) the commission may allow persons to make a brief closing statement;
  - (f) if the hearing continues for more than one day, the commission shall provide an opportunity each day for public comment;
- (g) at the close of the hearing, the commission shall determine whether to keep the record open for written submittals including arguments and proposed statements of reasons supporting the proposed commission decision; in considering whether the record will remain open, the commission shall consider the reasons why the material was not presented during the hearing, the significance of material to be submitted and the necessity for a prompt decision; if the commission keeps the record open, the commission chairman shall announce at the hearing's conclusion the subjects on which the commission will allow submittals and the deadline for filing the submittals; and
- (h) if the hearing is not completed on the day that it commences, the commission may, by announcement, continue the hearing as necessary without further notice.
  - **B.** Testimony and cross-examination.
- (1) The commission shall take all testimony under oath or affirmation, which may be accomplished en masse or individually. However, a person may make an un-sworn position statement.
- (2) The commission shall admit relevant evidence, unless the commission determines that the evidence is incompetent or unduly repetitious.
- (3) A person who testifies at the hearing is subject to cross-examination by a person who has filed a pre-hearing statement on the subject matter of the person's direct testimony. A person who presents technical testimony may also be cross-examined on matters related to the person's background and qualifications. The commission may limit cross-examination to avoid harassment, intimidation, needless expenditure of time or undue repetition.
  - C. Exhibits.
- (1) A person offering an exhibit shall provide six sets of the exhibit for the commission, copies for each of those individuals or entities that have filed an intent to present technical testimony or cross-examine witnesses at the hearing and five additional copies for others who may attend the hearing.
- (2) Exhibits offered at the hearing shall be marked with a designation identifying the person offering the exhibit and shall be numbered sequentially.
  - **D.** Transcript of proceeding.
    - (1) The commission shall make a verbatim record of the hearing.
- (2) A person may obtain a copy of the hearing transcript. The person requesting the copy shall pay for the cost of the copy of the hearing transcript.
  - **E.** Deliberation and decision.
- (1) If a quorum of the commission attended the hearing, and if the hearing agenda indicates that a decision might be made at the hearing's conclusion, the commission may immediately deliberate and make a decision in open session on the proposed rule change based on a motion that includes reasons for the decision.
- (2) If, during the course of deliberations, the commission determines that additional testimony or documentary evidence is necessary for a proper decision on the proposed rule change, the commission may reopen the hearing for additional evidence after notice pursuant to 19.15.3.9 NMAC.
- (3) The commission shall issue a written order adopting or refusing to adopt the proposed rule change, or adopting the proposed rule change in part, and shall include in the order the reasons for the action taken.
- (4) Upon the commission's issuance of the order, the commission clerk shall post the order on the division's website and mail or email a copy of the order to each person who presented non-technical testimony at the hearing or who filed a pre-hearing statement, or the person's attorney.
- **F.** Filing. The division shall file with the state records center and archives and publish any rule the commission adopts, amends or repeals consistent with the State Rules Act.

[19.15.3.12 NMAC - Rp, 19.15.14.1205 NMAC, 12/1/08]

#### **HISTORY of 19.15.3 NMAC:**

History of Repealed Material: 19.15.14 NMAC, Procedure (filed 09/16/2005) repealed 12/1/08.

# NMAC History:

Those applicable portions of 19.15.14 NMAC, Procedure (Sections 1-6, 1201 - 1205) (filed 09/16/2005) were replaced by 19.15.3 NMAC, Rulemaking, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS PART 3 RULEMAKING

**19.15.3.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.3.1 NMAC - Rp, 19.15.14.1 NMAC, 12/1/08]

**19.15.3.2 SCOPE:** 19.15.3 NMAC applies to persons or entities engaged in rulemaking proceedings before the commission.

[19.15.3.2 NMAC - Rp, 19.15.14.2 NMAC, 12/1/08]

**19.15.3.3 STATUTORY AUTHORITY:** 19.15.3 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, which grants the oil conservation division and the oil conservation commission jurisdiction and authority over all matters relating to the conservation of oil and gas, the prevention of waste of oil and gas and of potash as a result of oil and gas operations, the protection of correlative rights and the disposition of wastes resulting from oil and gas operations, and NMSA 1978, Section 70-2-7, which provides that the division shall prescribe by rule its hearing procedures.

[19.15.3.3 NMAC - Rp, 19.15.14.3 NMAC, 12/1/08]

**19.15.3.4 DURATION:** Permanent.

[19.15.3.4 NMAC - Rp, 19.15.14.4 NMAC, 12/1/08]

**19.15.3.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.3.5 NMAC - Rp, 19.15.14.5 NMAC, 12/1/08]

**19.15.3.6 OBJECTIVE:** To establish procedures for commission rulemaking proceedings. [19.15.3.6 NMAC - Rp, 19.15.14.6 NMAC, 12/1/08]

**19.15.3.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.] [19.15.3.7 NMAC - N, 12/1/08]

### 19.15.3.8 RULEMAKING INITIATION:

- **A.** The commission may commence a rulemaking proceeding by issuing an order initiating rulemaking. The division, an operator or producer or other person may initiate a rulemaking proceeding by filing an application to adopt, amend or repeal a rule with the commission clerk. The application shall be in writing and applicants shall specifically identify the rule the applicant seeks for the commission to adopt, amend or repeal. The application or order initiating rulemaking shall include the following:
  - (1) a brief summary of the proposed rule change's intended effect;
  - (2) a proposed draft of the new rule or amendment;
  - (3) the applicant's name;
- (4) the applicant's address, or the address of its attorney, including an e-mail address and fax number if available:
  - (5) a proposed legal notice for publication; and
  - (6) any other matter a commission order requires.
- **B.** An applicant shall file six sets of the application for rulemaking with the commission clerk. The applicant shall file the application by delivering the application to the commission clerk in person, by mail or by facsimile, as long as the applicant mails or delivers six sets of the application to the commission clerk on the next business day.
- C. Upon receiving an application for rule change the commission clerk shall file the application, and shall deliver a copy to all commissioners within 10 business days of the application's receipt. Unless the commission chairman or another commissioner indicates, within 10 business days following the commission clerk's delivery of the rule change application, that a hearing is not necessary or appropriate, the chairman shall schedule a hearing on the rule change application. If a commissioner indicates to the chairman, or if the chairman concludes, that a hearing is not necessary or appropriate because the application is repetitive or frivolous or for any other lawful

reason, the commission shall determine within 60 days of the application's filing whether to hear the application, and if the commission decides to hear the application, the chairman shall schedule a hearing on the rule change application.

**D.** 19.15.3.8 NMAC shall not apply to special pool orders, which the commission or the division may adopt, amend or rescind in adjudicatory proceedings subject to 19.15.4.9 NMAC and 19.15.4.12 NMAC's notice provisions.

[19.15.3.8 NMAC - Rp, 19.15.14.1201 NMAC, 12/1/08]

### 19.15.3.9 RULEMAKING NOTICE:

- **A.** The division shall publish notice of a proposed rulemaking set for the hearing in the name of the "State of New Mexico", signed by the commission chairman and bearing the commission's seal. The notice shall state the hearing's date, time and place and the date by which those commenting shall submit their written comments to the commission clerk. The notice shall be published as follows:
- (1) one time in a newspaper of general circulation in the counties that the proposed rule change affects, or if the proposed rule change will have statewide effect, in a newspaper of general circulation in the state, no less than 20 days prior to the scheduled hearing date;
- (2) on the applicable docket for the commission hearing at which the commission will hear the matter, which the commission clerk shall send by regular or electronic mail not less than 20 days prior to the hearing to all who have requested such notice;
- (3) one time in the New Mexico register, with the publication date not less than 10 business days prior to the scheduled hearing date; and
- (4) by posting on the division's website not less than 20 days prior to the scheduled hearing date.

  B. In cases of emergency, the commission chairman may shorten these time limits by written order.

  [19.15.3.9 NMAC Rp, 19.15.14.1202, 12/1/08]
- 19.15.3.10 COMMENTS ON RULEMAKING: A person may submit written, electronic or facsimile comments on a proposed rule change, and those comments shall be made part of the hearing record. Individuals or entities shall provide written comments on the proposed rule change to the commission clerk not later than five business days before the scheduled hearing date, unless the commission chairman or the commission extends the time for filing comments. The commission chairman or the commission may extend the time for filing written, electronic or facsimile comments by making an announcement at the hearing, or by posting notice on the division's website. A person may review written, electronic or facsimile comments on a proposed rule change at the division's Santa Fe office. The division shall post copies of written, electronic or facsimile comments that persons have filed with the commission clerk on the division's website as soon as practicable after they are filed.

  [19.15.3.10 NMAC Rp, 19.15.14.1203 NMAC, 12/1/08]

# 19.15.3.11 RULEMAKING HEARING PARTICIPATION:

- **A.** Non-technical testimony.
- (1) A person may testify or make an un-sworn statement at the rulemaking hearing. A person does not need to file prior notification with the commission clerk to present non-technical testimony at the hearing.
- (2) A person may also offer exhibits in connection with the testimony, so long as the exhibits are relevant to the proposed rule change and do not unduly repeat the testimony. A person offering exhibits shall file exhibits prior to the scheduled hearing date or submit them at the hearing.
- (3) Members of the general public who wish to present non-technical testimony should indicate their intent on a sign-in sheet at the hearing.
  - **B.** Technical testimony.
- (1) A person, including the division, who intends to present technical testimony or cross-examine witnesses at the hearing shall, no later than five business days before the scheduled hearing date, file six sets of a pre-hearing statement with the commission clerk. Corporations, partnerships, governmental agencies, political subdivisions, unincorporated associations and other collective entities shall appear only through an attorney or through a duly authorized officer or member.
- (2) The pre-hearing statement shall include the person or entity's name and its attorney's name; the names of all witnesses the person or entity will call to testify at the hearing; a concise statement of each witnesses' testimony; all technical witnesses' qualifications including a description of the witnesses' education and experience; and the approximate time the person or entity will need to present its testimony. The person or entity shall attach to the pre-hearing statement any exhibits it plans to offer as evidence at the hearing. A corporation or other entity not

represented by an attorney shall identify in its pre-hearing statement the person who will conduct its presentation and shall attach a sworn and notarized statement from the corporation's or entity's governing body or chief executive officer attesting that it authorizes that person to represent the corporation or entity.

- (3) The commission may exclude any expert witnesses or technical exhibits not identified in or attached to the pre-hearing statement unless the testimony or exhibit is offered solely for rebuttal or the person or entity offering the testimony or exhibits demonstrates good cause for omitting the witness or exhibit from its pre-hearing statement.
- (4) The division shall post copies of pre-hearing statements filed with the commission clerk on the division's website as soon as practicable after they are filed. A person may review pre-hearing statements filed with the commission clerk at the division's Santa Fe office.
  - C. Modifications to proposed rule changes.
- (1) A person, other than the applicant or a commissioner, recommending modifications to a proposed rule change shall, no later than 10 business days prior to the scheduled hearing date, file a notice of recommended modifications with the commission clerk.
  - (2) The notice shall include:
    - (a) the text of the recommended modifications to the proposed rule change;
    - (b) an explanation of the recommended modification's impact; and
    - (c) reasons for adopting the modification.

[19.15.3.11 NMAC - Rp, 19.15.14.1204 NMAC, 12/1/08]

#### 19.15.3.12 RULEMAKING HEARINGS:

- **A.** Conduct of hearings.
  - (1) The rules of civil procedure and the rules of evidence shall not apply.
- (2) The commission shall conduct the hearing so as to provide a reasonable opportunity for all persons to be heard without making the hearing unreasonably lengthy or cumbersome and without unnecessary repetition. The hearing shall proceed as follows:
- (a) the hearing shall begin with a statement from the commission chairman identifying the hearing's nature and subject matter and explaining the procedures to be followed;
  - **(b)** the commission may allow persons to make a brief opening statement;
- (c) unless otherwise ordered, the applicant, or in the case of commission initiated rulemaking, commission or division staff, shall present its case first;
- (d) the commission chairman shall establish an order for other participants' testimony based upon notices of intent to present technical testimony, sign-in sheets, the availability of witnesses who cannot be present for the entire hearing and any other appropriate factor;
  - (e) the commission may allow persons to make a brief closing statement;
- (f) if the hearing continues for more than one day, the commission shall provide an opportunity each day for public comment;
- (g) at the close of the hearing, the commission shall determine whether to keep the record open for written submittals including arguments and proposed statements of reasons supporting the proposed commission decision; in considering whether the record will remain open, the commission shall consider the reasons why the material was not presented during the hearing, the significance of material to be submitted and the necessity for a prompt decision; if the commission keeps the record open, the commission chairman shall announce at the hearing's conclusion the subjects on which the commission will allow submittals and the deadline for filing the submittals; and
- (h) if the hearing is not completed on the day that it commences, the commission may, by announcement, continue the hearing as necessary without further notice.
  - **B.** Testimony and cross-examination.
- (1) The commission shall take all testimony under oath or affirmation, which may be accomplished en masse or individually. However, a person may make an un-sworn position statement.
- (2) The commission shall admit relevant evidence, unless the commission determines that the evidence is incompetent or unduly repetitious.
- (3) A person who testifies at the hearing is subject to cross-examination by a person who has filed a pre-hearing statement on the subject matter of the person's direct testimony. A person who presents technical testimony may also be cross-examined on matters related to the person's background and qualifications. The commission may limit cross-examination to avoid harassment, intimidation, needless expenditure of time or undue repetition.

#### **C.** Exhibits.

- (1) A person offering an exhibit shall provide six sets of the exhibit for the commission, copies for each of those individuals or entities that have filed an intent to present technical testimony or cross-examine witnesses at the hearing and five additional copies for others who may attend the hearing.
- (2) Exhibits offered at the hearing shall be marked with a designation identifying the person offering the exhibit and shall be numbered sequentially.
  - **D.** Transcript of proceeding.
    - (1) The commission shall make a verbatim record of the hearing.
- (2) A person may obtain a copy of the hearing transcript. The person requesting the copy shall pay for the cost of the copy of the hearing transcript.
  - E. Deliberation and decision.
- (1) If a quorum of the commission attended the hearing, and if the hearing agenda indicates that a decision might be made at the hearing's conclusion, the commission may immediately deliberate and make a decision in open session on the proposed rule change based on a motion that includes reasons for the decision.
- (2) If, during the course of deliberations, the commission determines that additional testimony or documentary evidence is necessary for a proper decision on the proposed rule change, the commission may reopen the hearing for additional evidence after notice pursuant to 19.15.3.9 NMAC.
- (3) The commission shall issue a written order adopting or refusing to adopt the proposed rule change, or adopting the proposed rule change in part, and shall include in the order the reasons for the action taken.
- (4) Upon the commission's issuance of the order, the commission clerk shall post the order on the division's website and mail or e-mail a copy of the order to each person who presented non-technical testimony at the hearing or who filed a pre-hearing statement, or the person's attorney.
- **F.** Filing. The division shall file with the state records center and archives and publish any rule the commission adopts, amends or repeals consistent with the State Rules Act. [19.15.3.12 NMAC Rp, 19.15.14.1205 NMAC, 12/1/08]

#### **HISTORY of 19.15.3 NMAC:**

History of Repealed Material: 19.15.14 NMAC, Procedure (filed 09/16/2005) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.14 NMAC, Procedure (Sections 1-6, 1201 - 1205) (filed 09/16/2005) were replaced by 19.15.3 NMAC, Rulemaking, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS PART 4 ADJUDICATION

19.15.4.1 ISSUING AGENCY: Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.4.1 NMAC - Rp, 19.15.14.1 NMAC, 12/1/08]

**19.15.4.2 SCOPE:** 19.15.4 NMAC applies to persons engaged in adjudicatory proceedings before the division or the commission. [19.15.4.2 NMAC -Rp, 19.15.14.2 NMAC, 12/1/08]

**19.15.4.3 STATUTORY AUTHORITY:** 19.15.4 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, which grants the oil conservation division and the oil conservation commission jurisdiction and authority over all matters relating to the conservation of oil and gas, the prevention of waste of oil and gas and of potash as a result of oil and gas operations, the protection of correlative rights and the disposition of wastes resulting from oil and gas operations, and NMSA 1978, Section 70-2-7, which provides that the division shall prescribe by rule its hearing procedures.

[19.15.4.3 NMAC - Rp, 19.15.14.3 NMAC, 12/1/08]

**19.15.4.4 DURATION:** Permanent.

[19.15.4.4 NMAC - Rp, 19.15.14.4 NMAC, 12/1/08]

**19.15.4.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.4.5 NMAC - Rp, 19.15.14.5 NMAC, 12/1/08]

**19.15.4.6 OBJECTIVE:** To establish procedures for adjudicatory hearings before the division or commission.

[19.15.4.6 NMAC - Rp, 19.15.14.6 NMAC, 12/1/08]

**19.15.4.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

#### 19.15.4.8 INITIATING AN ADJUDICATORY HEARING:

- **A.** The division, attorney general, an operator or producer or other person with standing may file an application with the division for an adjudicatory hearing. The director, upon receiving a division examiner's recommendation, may dismiss an application for an adjudicatory proceeding upon a showing that the applicant does not have standing. The person applying for the hearing or an attorney representing that person shall sign the application requesting an adjudicatory hearing. The application shall include:
  - (1) the applicant's name;
  - (2) the applicant's address, or the address of the applicant's attorney, including an e-mail address and fax number if available;
  - (3) the name or general description of the common source or sources of supply or the area the order sought affects;
  - (4) briefly, the general nature of the order sought;
  - (5) a proposed legal notice for publication; and
  - (6) any other matter division rules or a division order requires.
- **B**. Applicants for adjudicatory hearings shall file written applications with the division clerk at least 30 days before the application's scheduled hearing date.

[19.15.4.8 NMAC - Rp, 19.15.14.1206 NMAC, 12/1/08]

#### 19.15.4.9 ADJUDICATORY HEARING NOTICE:

- **A.** The division shall publish notice of an adjudicatory hearing in the name of the "State of New Mexico", signed by the director and bearing the commission's seal, stating:
  - (1) the adjudicatory hearing's time and place;
  - (2) whether the case is set for hearing before the commission or a division examiner;
  - (3) the applicant's name and address, or address of the applicant's attorney, including an e-mail address and fax number if available;
  - (4) a case name and number;
  - (5) a brief description of the hearing's purpose;
- (6) a reasonable identification of the adjudication's subject matter that alerts persons who may be affected if the division grants the application;
- (7) if the application seeks to adopt, revoke or amend special pool orders; establish or alter a non-standard unit; permit an unorthodox location or establish or affect a well's or proration unit's allowable, the notice shall specify each pool or common source of supply that the division or commission's granting the application may affect; and
- (8) if the application seeks compulsory pooling or statutory unitization, the notice shall contain a legal description of the spacing unit or geographical area the applicant seeks to pool or unitize.
  - **B.** The division shall publish notice of each adjudicatory hearing before the commission or a division examiner at least 20 days

before the hearing by:

- (1) posting notice on the division's website;
- (2) delivering notice by ordinary first class United States mail or electronic mail to each person who has requested in writing to be notified of such hearings; and
- (3) if before the commission, publishing notice in a newspaper of general circulation in the counties the application affects, or if the application's effect will be statewide, in a newspaper of general circulation in the state.

  [19.15.4.9 NMAC Rp, 19.15.14.1207 NMAC, 12/1/08]

## 19.15.4.10 PARTIES TO ADJUDICATORY PROCEEDINGS:

- **A.** The parties to an adjudicatory proceeding shall include:
  - (1) the applicant;
- (2) a person to whom statute, rule or order requires notice (not including those persons to whom 19.15.4.9 NMAC requires distribution of hearing notices, who are not otherwise entitled to notice of the particular application), who has entered an appearance in the case; and
  - (3) a person who properly intervenes in the case.
- **B.** A person entitled to notice may enter an appearance at any time by filing a written notice of appearance with the division or the commission clerk, as applicable, or, subject to the provisions in Subsection C of 19.15.4.10 NMAC, by oral appearance on the record at the hearing.
- C. A party who has not entered an appearance at least one business day prior to the pre-hearing statement filing date provided in Paragraph (1) of Subsection B of 19.15.4.13 NMAC shall not be allowed to present technical evidence at the hearing unless the commission chairman or the division examiner, for good cause, otherwise directs.
- **D.** A party shall be entitled to a continuance of any hearing if it did not receive notice of the hearing at least three business days prior to the date for filing a timely appearance as 19.15.4 NMAC provides.

  [19.15.4.10 NMAC Rp, 19.15.14.1208 NMAC, 12/1/08]

#### 19.15.4.11 ADJUDICATORY PROCEEDING INTERVENTION:

- A. A person with standing with respect to the case's subject matter may intervene by filing a written notice of intervention with the division or commission clerk, as applicable, at least one business day before the date for filing a pre-hearing statement. Notice of intervention shall include:
  - (1) the intervenor's name;
  - (2) the intervenor's address, or the address of the intervenor's attorney, including an e-mail address and fax number if available;
  - (3) the nature of intervenor's interest in the application; and
  - (4) the extent to which the intervenor opposes issuance of the order applicant seeks.
- **B.** The division examiner or commission chairman may, at their discretion, allow late intervenors to participate if the intervenor files a written notice on or after the date provided in Subsection A of 19.15.4.8 NMAC, or by oral appearance on the record at the hearing.
- C. The division examiner or the commission chairman may strike a notice of intervention on a party's motion if the intervenor fails to show that the intervenor has standing, unless the intervenor shows that intervenor's participation will contribute substantially to the prevention of waste, protection of correlative rights or protection of public health or the environment.

  [19.15.4.11 NMAC Rp, 19.15.14.1209 NMAC, 12/1/08]

# 19.15.4.12 NOTICE REQUIREMENTS FOR SPECIFIC ADJUDICATIONS:

- **A.** Applicants for the following adjudicatory hearings before the division or commission shall give notice, in addition to that 19.15.4.9 NMAC requires, as follows.
  - (1) Compulsory pooling and statutory unitization.
- (a) The applicant shall give notice to an owner of an interest in the mineral estate of any portion of the lands the applicant proposes to be pooled or unitized whose interest is evidenced by a written conveyance document either of record or known to the applicant at the time the applicant filed the application and whose interest has not been voluntarily committed to the area proposed to be pooled or unitized (other than a royalty interest subject to a pooling or unitization clause).
- (b) When the applicant has given notice as required in Subsection A of 19.15.4.9 NMAC, of a compulsory pooling application, the proposed unit is not larger in size than provided in 19.15.15 NMAC or applicable special pool orders, and those owners the applicant has located do not oppose the application, the applicant may file under the following alternative procedure. The application shall include the following:
  - (i) a statement that the applicant expects no opposition including the reasons why;
- (ii) a map outlining the spacing unit to be pooled, showing the ownership of each separate tract in the proposed unit and the proposed well's location;
- (iii) the names and last known addresses of the interest owners to be pooled and the nature and percent of their interests and an attestation that the applicant has conducted a diligent search of all public records in the county where the well is located and of phone directories, including computer searches;
  - (iv) the names of the formations and pools to be pooled;
  - (v) a statement as to whether the pooled unit is for gas or oil production or both;
- (vi) written evidence of attempts the applicant made to gain voluntary agreement including but not limited to copies of relevant correspondence;
  - (vii) proposed overhead charges (combined fixed rates) to be applied during drilling and production operations along

with the basis for such charges;

- (viii) the location and proposed depth of the well to be drilled on the pooled units; and
- (ix) a copy of the AFE the applicant, if appointed operator, will submit to the well's interest owners.
- (c) Applicants shall provide with all submittals sworn and notarized statements by those persons who prepared submittals, attesting that the information is correct and complete to the best of their knowledge and belief.
- (d) The division shall set unopposed pooling applications for hearing. If the division finds the application complete, the information submitted with the application shall constitute the record in the case, and the division shall issue an order based on the record.
- (e) At an interested person's request or upon the division's own initiative, the division shall set a pooling application for full hearing with oral testimony by the applicant.
  - (2) Unorthodox well locations.
    - (a) Affected persons are the following persons owning interests in the adjoining spacing units:
      - (i) the division-designated operator;
- (ii) in the absence of an operator, a lessee whose interest is evidenced by a written conveyance document either of record or known to the applicant as of the date he files the application; and
- (iii) in the absence of an operator or lessee, a mineral interest owner whose interest is evidenced by a written conveyance document either of record or known to the applicant as of the date the applicant filed the application.
- (b) In the event the proposed unorthodox well's operator is also the operator of an existing, adjoining spacing unit, and ownership is not common between the adjoining spacing unit and the spacing unit containing the proposed unorthodox well, then affected persons include working interest owners in that spacing unit.
- (c) If the proposed location is unorthodox by being located closer to the spacing unit's outer boundary than 19.15.15 NMAC or applicable special pool orders permit, the applicant shall notify the affected persons in the adjoining spacing units towards which the unorthodox location encroaches.
- (d) If the proposed location is unorthodox by being located in a different quarter-quarter section or quarter section than special pool orders provide, the applicant shall notify affected persons.
- (3) Non-standard proration unit. The applicant shall notify owners of interest in the mineral estate to be excluded from the proration unit in the quarter-quarter section for 40-acre pools or formations, the one-half quarter section for 80-acre pools or formations, the quarter section for 160-acre pools for formations, the half section for 320-acre pools or formations or section for 640-acre pools or formations in which the non-standard unit is located and to such other persons as the division requires.
  - (4) Special pool orders regulating or affecting a specific pool.
- (a) Except for non-standard proration unit applications, if the application involves changing the amount of acreage to be dedicated to a well, the applicant shall notify:
  - (i) division-designated operators in the pool; and
  - (ii) owners of interests in the mineral estate in existing spacing units with producing wells.
  - **(b)** If the application involves other matters, the applicant shall notify:
    - (i) division-designated operators in the pool; and
- (ii) division-designated operators of wells within the same formation as the pool and within one mile of the pool's outer boundary that have not been assigned to another pool.
- (5) Special orders regarding any division-designated potash area. The applicant shall notify potash lessees, oil and gas operators, oil and gas lessees and unleased mineral interest owners within the designated potash area.
- (6) Downhole commingling. The applicant shall notify owners of interests in the mineral estate in the spacing unit if ownership is not common for commingled zones within the spacing unit.
  - (7) Surface disposal of produced water or other fluids. The applicant shall notify surface owners within one-half mile of the site.
  - (8) Surface commingling. The applicant shall give notice as Subsection C of 19.15.12.10 NMAC prescribes.
  - (9) Adjudications not listed above. The applicant shall give notice as the division requires.
- **B.** Type and content of notice. The applicant shall send a notice 19.15.4.9 NMAC requires by certified mail, return receipt requested, to the last known address of the person to whom notice is to be given at least 20 days prior to the application's scheduled hearing date and shall include a copy of the application; the hearing's date, time and place; and the means by which protests may be made. When an applicant has been unable to locate persons entitled to notice after exercising reasonable diligence, the applicant shall provide notice by publication, and submit proof of publication at the hearing. Such proof shall consist of a copy of a legal advertisement that was published at least 10 business days before the hearing in a newspaper of general circulation in the county or counties in which the property is located, or if the application's effect is statewide, in a newspaper of general circulation in this state, together with the newspaper's affidavit of publication.
- **C.** At the hearing, the applicant shall make a record, either by testimony or affidavit, that the applicant or its authorized representative has signed, that the applicant has:
  - (1) complied with notice provisions of 19.15.4.9 NMAC;
  - (2) conducted a good-faith diligent effort to find the correct addresses of persons entitled to notice; and
- (3) given notice at that correct address as 19.15.4.9 NMAC requires; in addition, the record shall contain the name and address of each person to whom notice was sent and, where proof of receipt is available, a copy of the proof.
- **D.** Evidence of failure to provide notice as 19.15.4.9 NMAC requires may, upon proper showing, be considered cause for reopening the case.
  - E. In the case of an administrative application where the required notice was sent and a timely filed protest was made, the division

shall notify the applicant and the protesting party in writing that the case has been set for hearing and the hearing's date, time and place. No further notice is required.

[19.15.4.12 NMAC - Rp, 19.15.14.1210 NMAC, 12/1/08]

#### 19.15.4.13 PLEADINGS, COPIES, PRE-HEARING STATEMENTS, EXHIBITS AND MOTIONS FOR CONTINUANCE:

A. Pleadings. Applicants shall file two sets of pleadings and correspondence in cases pending before a division examiner with the division clerk and six sets of pleadings and correspondence in cases pending before the commission with the commission clerk. For cases pending before the commission, the commission clerk shall disseminate copies of pleadings and correspondence to the commission members. The party filing the pleading or correspondence shall at the same time serve a copy of the pleading or correspondence upon each party who has entered an appearance in the case on or prior to the business day immediately preceding the date when the party files the pleading or correspondence with the division or the commission clerk, as applicable. Parties shall accomplish service by hand delivery or transmission by facsimile or electronic mail to a party who has entered an appearance or, if the party is represented, the party's attorney of record. Service upon a party who has not filed a pleading containing a facsimile number or e-mail address may be made by ordinary first class mail. Parties shall be deemed to have made an appearance when they have either sent a letter regarding the case to the division or commission clerk or made an in person appearance at a hearing before the commission or before a division examiner. A written appearance, however, shall not be complete until the appearing party has provided notice to other parties of record. An initial pleading or written entry of appearance a party other than the applicant files shall include the party's address or the address of the party's attorney and an e-mail and facsimile number if available.

#### **B.** Pre-hearing statements.

- (1) A party to an adjudicatory proceeding who intends to present evidence at the hearing shall file a pre-hearing statement, and serve copies on other parties or, for parties that are represented, their attorneys in the manner Subsection A of 19.15.4.13 NMAC provides, at least four business days in advance of a scheduled hearing before the division or the commission, but in no event later than 5:00 p.m. mountain time, on the Thursday preceding the scheduled hearing date. The statement shall include:
  - (a) the names of the party and the party's attorney;
  - **(b)** a concise statement of the case;
  - (c) the names of witnesses the party will call to testify at the hearing, and in the case of expert witnesses, their fields of

expertise;

- (d) the approximate time the party will need to present its case; and
- (e) identification of any procedural matters that are to be resolved prior to the hearing.
- (2) A party other than the applicant shall include in its pre-hearing statement a statement of the extent to which the party supports or opposes the issuance of the order the applicant seeks and the reasons for such support or opposition. In cases to be heard by the commission, each party shall include copies of exhibits that it proposes to offer in evidence at the hearing with the pre-hearing statement. The commission may exclude witnesses the party did not identify in the pre-hearing statement, or exhibits the party did not file and serve with the pre-hearing statement, unless the party offers such evidence solely for rebuttal or makes a satisfactory showing of good cause for failure to disclose the witness or exhibit.
- (3) A pre-hearing statement filed by a corporation or other entity not represented by an attorney shall identify the person who will conduct the party's presentation at the hearing and include a sworn and notarized statement attesting that the corporation's or entity's governing body or chief executive officer authorizes the person to present the corporation or entity in the matter.
- (4) For cases pending before the commission, the commission clerk shall disseminate copies of pre-hearing statements and exhibits to the commission members.
- C. Motions for continuance. Parties shall file and serve motions for continuance no later than 48 hours prior to time the hearing is set to begin, unless the reasons for requesting a continuance arise after the deadline, in which case the party shall file the motion as expeditiously as possible after becoming aware of the need for a continuance.

[19.15.4.13 NMAC - Rp, 19.15.14.1211 NMAC, 12/1/08]

## 19.15.4.14 CONDUCT OF ADJUDICATORY HEARINGS:

- A. Testimony. Hearings before the commission or a division examiner shall be conducted without rigid formality. The division or commission shall take or have someone take a transcript of testimony and preserve the transcript as a part of the division's permanent records. A person testifying shall do so under oath. The division examiner or commission shall designate whether or not an interested party's un-sworn comments and observations are relevant and, if relevant, include the comments and observations in the record.
- **B.** Pre-filed testimony. The director may order the parties to file prepared written testimony in advance of the hearing for cases pending before the commission. The witness shall be present at the hearing and shall adopt, under oath, the prepared written testimony, subject to cross-examination and motions to strike unless the witness' presence at hearing is waived upon notice to other parties and without their objection. The parties shall number pages of the prepared written testimony, which shall contain line numbers on the left-hand side.
- Appearances pro se or through an attorney. Parties may appear and participate in hearings either pro se (on their own behalf) or through an attorney. Corporations, partnerships, governmental entities, political subdivisions, unincorporated associations and other collective entities may appear only through an attorney or through a duly authorized officer or member. Participation in adjudicatory hearings shall be limited to parties, as defined in 19.15.4.10 NMAC, except that a representative of a federal, state or tribal governmental agency or political subdivision may make a statement on the agency's or political subdivision's behalf. The commission or division examiner shall have the discretion to allow other persons present at the hearing to make a relevant statement, but not to present evidence or cross-examine witnesses. A person making a statement at an adjudicatory hearing shall be subject to cross-examination by the parties or their attorneys.

[19.15.4.14 NMAC - Rp, 19.15.14.1212 NMAC, 12/1/08]

19.15.4.15 CONTINUANCE OF AN ADJUDICATORY HEARING: A division examiner or the commission chair may continue an adjudicatory hearing before a division examiner or the commission held after due notice to a specified time and place without the necessity of notice of the same being served or published.

[19.15.4.15 NMAC - Rp, 19.15.14.1213 NMAC, 12/1/08]

# 19.15.4.16 POWER TO REQUIRE ATTENDANCE OF WITNESSES AND PRODUCTION OF EVIDENCE; PRE-HEARING PROCEDURE FOR ADJUDICATORY HEARINGS:

- A. Subpoenas. The commission or its members and the director or the director's authorized representative have statutory power to subpoena witnesses and to require the production of books, papers, records, other tangible things or electronic data in a proceeding before the commission or division. The director or the director's authorized representative shall issue a subpoena for attendance at a hearing upon a party's written request. The director or the director's authorized representative shall, upon a party's request, issue a subpoena for production of books, papers, records, other tangible things or electronic data in advance of the hearing. The director or the division examiner assigned to hear the case may consider pre-hearing motions, such as motions for protection or quashing of subpoenas, prior to the hearing pursuant to Subsection C of 19.15.4.16 NMAC or to reserve such matters for consideration at a hearing on the merits. The commission and director or the director's authorized representative shall issue subpoenas for witness depositions in advance of the hearing only in extraordinary circumstances for good cause shown.
- **B.** Pre-hearing conferences. The division examiner or the director may hold a pre-hearing conference prior to the hearing on the merits in cases pending before the division or the commission, respectively, either upon a party's request or upon the director or a division examiner giving notice. The pre-hearing conference's purpose shall be to narrow issues, eliminate or resolve other preliminary matters and encourage settlement. The director or examiner may issue a pre-hearing order following the pre-hearing conference. The director or division examiner shall either provide or ensure that written or oral notice of a pre-hearing conference is given to the applicant and to other parties who, at the time such conference is scheduled, have filed appearances in the case.
- Perior to a hearing on motions. The director or a division examiner may rule on motions that are necessary or appropriate for disposition prior to a hearing on the merits. If the case is pending before the commission, the director shall rule on a motion; provided that the director may refer a motion for hearing by a division examiner specifically designated for the purpose, who, if the case is a de novo application, shall not have participated in the case prior to the filing of the application for de novo hearing. Prior to ruling on a motion, the director or division examiner shall give written or oral notice to each party who has filed an appearance in the case and who may have an interest in the motion's disposition (except a party who has indicated that it does not oppose the motion), and shall allow interested parties an opportunity, reasonable under the circumstances, to respond to the motion. The director or division examiner may conduct a hearing on a motion, following written or oral notice to interested parties, either at a pre-hearing conference or otherwise. If the commission or division receives oral testimony at a hearing, the commission or division examiner shall ensure that a record is made of the testimony as at other hearings.

[19.15.4.16 NMAC - Rp, 19.15.14.1214 NMAC, 12/1/08]

# 19.15.4.17 RULES OF EVIDENCE AND EXHIBITS FOR ADJUDICATORY HEARINGS:

- A. Presentation of evidence. Subject to other provisions of 19.15.4.16 NMAC, the commission or division examiner shall afford full opportunity to the parties at an adjudicatory hearing before the commission or division examiner to present evidence and to cross-examine witnesses. The rules of evidence applicable in a trial before a court without a jury shall not control, but division examiners and the commission may use such rules as guidance in conducting adjudicatory hearings. The commission or division examiner may admit relevant evidence, unless it is immaterial, repetitious or otherwise unreliable. The commission or division examiner may take administrative notice of the authenticity of documents copied from the division's files.
- **B.** Parties introducing exhibits at hearings before the commission or a division examiner shall provide a complete set of exhibits for the court reporter, each commissioner or division examiner and other parties of record.
- C. A party requesting incorporation of records from a previous hearing at a commission hearing shall include copies of the record for each commissioner.

[19.15.4.17 NMAC - Rp, 19.15.14.1215 NMAC, 12/1/08]

**19.15.4.18 DIVISION EXAMINER'S QUALIFICATIONS, APPOINTMENT AND REFERRAL OF CASES:** The director shall appoint as division examiners division staff who are licensed attorneys, or who have experience in hydrogeology, hydrology, geology, petroleum engineering, environmental engineering or a related field and a college degree in geology, engineering, hydrology or related field. Nothing in 19.15.4.18 NMAC shall prevent a commission member from serving as a division examiner. The director may refer a matter or proceeding to a division examiner for hearing in accordance with 19.15.4 NMAC. [19.15.4.18 NMAC - Rp, 19.15.14.1216 NMAC, 12/1/08]

19.15.4.19 DIVISION EXAMINER'S POWER AND AUTHORITY: The division examiner to whom the director refers a matter under 19.15.4 NMAC shall have full authority to hold hearings on such matter in accordance with 19.15.4 NMAC, subject only to such limitations as the director may order in a particular case. The division examiner shall have the power to perform all acts and take all measures necessary and proper for the hearing's efficient and orderly conduct, including administering oaths to witnesses, receiving testimony and exhibits offered in evidence and ruling upon such objections as may be interposed. The division examiner shall cause a complete record of the proceedings to be made and transcribed and shall certify the record of the proceedings to the director as provided in 19.15.4.21 NMAC.

[19.15.4.19 NMAC - Rp, 19.15.14.1217 NMAC, 12/1/08]

- **19.15.4.20 ADJUDICATORY HEARINGS THAT SHALL BE HELD BEFORE THE COMMISSION:** Notwithstanding other provisions of 19.15.4 NMAC, the hearing on a matter shall be held before the commission if:
  - **A.** it is a hearing pursuant to NMSA 1978, Section 70-2-13; or
  - **B.** the director directs the commission to hear the matter.

[19.15.4.20 NMAC - Rp, 19.15.14.1218 NMAC, 12/1/08]

**19.15.4.21 REPORT AND RECOMMENDATIONS FROM DIVISION EXAMINER'S HEARING:** Upon conclusion of a hearing before a division examiner, the division examiner shall promptly consider the proceedings in such hearing, and based upon the hearing's record prepare a written report with recommendations for the division's disposition of the matter or proceeding. The division examiner shall draft a proposed order and submit it to the director with the certified record of the hearing. [19.15.14.1219 NMAC - Rp, 19.15.14.1219 NMAC, 12/1/08]

**19.15.4.22 DISPOSITION OF CASES HEARD BY DIVISION EXAMINER:** After receipt of the division examiner's report, the director shall enter the division's order, which the director may have modified from the division examiner's proposed order, disposing of the matter. [19.15.4.22 NMAC - Rp, 19.15.14.1220 NMAC, 12/1/08]

#### 19.15.4.23 HEARING BEFORE COMMISSION AND STAYS OF DIVISION ORDERS:

- **A.** De novo applications. When the division enters an order pursuant to a hearing that a division examiner held, a party of record whom the order adversely affects has the right to have the matter heard de novo before the commission, provided that within 30 days from the date the division issues the order the party files a written application for de novo hearing with the commission clerk. If a party files an application for a de novo hearing, the commission chairman shall set the matter or proceeding for hearing before the commission.
- B. Stays of division or commission orders. A party requesting a stay of a division or commission order shall file a motion with the commission clerk and serve copies of the motion upon the other parties who appeared in the case, as Subsection A of 19.15.4.10 NMAC provides. The party shall attach a proposed stay order to the motion. The director may grant a stay pursuant to a motion for stay or upon the director's own initiative, after according parties who have appeared in the case notice and an opportunity to respond, if the stay is necessary to prevent waste, protect correlative rights, protect public health or the environment or prevent gross negative consequences to an affected party. A director's order staying a commission order shall be effective only until the commission acts on the motion for stay.

  [19.15.4.23 NMAC Rp, 19.15.14.1221 NMAC, 12/1/08]
- 19.15.4.24 COPIES OF COMMISSION AND DIVISION ORDERS: Within 10 business days after the division or commission issues an order in an adjudicatory case, including an order granting or refusing rehearing or order following rehearing, the division or commission clerk shall mail a copy of such order to each party or its attorney of record. For purposes of 19.15.4.24 NMAC only, the parties to a case are the applicant and each person who has entered an appearance in the case, in person or by attorney, either by filing a protest, pleading or notice of appearance with the division or commission clerk or by entering an appearance on the record at a hearing.

  [19.15.4.24 NMAC Rp, 19.15.14.1222 NMAC, 12/1/08]
- **REHEARINGS:** Within 20 days after entry of a commission order a party of record whom the order adversely affects may file with the commission clerk an application for rehearing on a matter the order determined, setting forth the respect in which the party believes the order is erroneous. The commission shall grant or refuse the application in whole or in part within 10 business days after the party files it, and the commission's failure to act on the application within such period shall be deemed a refusal and a final disposition of such application. In the event the commission grants the rehearing, the commission may enter a new order after rehearing as the circumstances may require. [19.15.14.25 NMAC Rp, 19.15.14.1223 NMAC, 12/1/08]

#### 19.15.4.26 EX PARTE COMMUNICATIONS:

- **A.** In an adjudicatory proceeding, except for filed pleadings, at no time after a party files an application for hearing shall a party, interested participant or participant's representative advocate a position with respect to the issues the application involves to a commissioner or the division examiner appointed to hear the case unless the other parties of record to the proceedings have an opportunity to be present.
- **B.** The prohibition in Subsection A of 19.15.4.26 NMAC, above, does not apply to those applications that the applicant believes are unopposed. However, in the event that a party files an objection in a case previously believed to be unopposed, the prohibition in Subsection A of 19.15.4.26 NMAC, above, is immediately applicable.
- C. This provision does not prohibit communications between the division's attorney or other division staff and the director that are essential to a case's management.

[19.15.4.26 NMAC - Rp, 19.15.14.1224 NMAC, 12/1/08]

# **HISTORY of 19.15.4 NMAC:**

History of Repealed Material: 19.15.14 NMAC, Procedure (filed 09/16/2005) repealed 12/1/08.

**NMAC History:** 

Those applicable portions of $19.15.14$ NMAC, Procedure (Sections $1$ -6, $1206$ - $1224$ ) (filed $09/16/2005$ ) were Adjudication, effective $12/1/08$ .	replaced by 19.15.4 NMAC,

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS
PART 4 ADJUDICATION

**19.15.4.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.4.1 NMAC - Rp, 19.15.14.1 NMAC, 12/1/08]

**19.15.4.2 SCOPE:** 19.15.4 NMAC applies to persons engaged in adjudicatory proceedings before the division or the commission.

[19.15.4.2 NMAC -Rp, 19.15.14.2 NMAC, 12/1/08]

**19.15.4.3 STATUTORY AUTHORITY:** 19.15.4 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, which grants the oil conservation division and the oil conservation commission jurisdiction and authority over all matters relating to the conservation of oil and gas, the prevention of waste of oil and gas and of potash as a result of oil and gas operations, the protection of correlative rights and the disposition of wastes resulting from oil and gas operations, and NMSA 1978, Section 70-2-7, which provides that the division shall prescribe by rule its hearing procedures.

[19.15.4.3 NMAC - Rp, 19.15.14.3 NMAC, 12/1/08]

**19.15.4.4 DURATION:** Permanent.

[19.15.4.4 NMAC - Rp, 19.15.14.4 NMAC, 12/1/08]

**19.15.4.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.4.5 NMAC - Rp, 19.15.14.5 NMAC, 12/1/08]

**19.15.4.6 OBJECTIVE:** To establish procedures for adjudicatory hearings before the division or commission.

[19.15.4.6 NMAC - Rp, 19.15.14.6 NMAC, 12/1/08]

**19.15.4.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

### 19.15.4.8 INITIATING AN ADJUDICATORY HEARING:

- **A.** The division, attorney general, an operator or producer or other person with standing may file an application with the division for an adjudicatory hearing. The director, upon receiving a division examiner's recommendation, may dismiss an application for an adjudicatory proceeding upon a showing that the applicant does not have standing. The person applying for the hearing or an attorney representing that person shall sign the application requesting an adjudicatory hearing. The application shall include:
  - (1) the applicant's name;
- (2) the applicant's address, or the address of the applicant's attorney, including an e-mail address and fax number if available;
- (3) the name or general description of the common source or sources of supply or the area the order sought affects;
  - (4) briefly, the general nature of the order sought;
  - (5) a proposed legal notice for publication; and
  - (6) any other matter division rules or a division order requires.
- **B**. Applicants for adjudicatory hearings shall file written applications with the division clerk at least 30 days before the application's scheduled hearing date.

[19.15.4.8 NMAC - Rp, 19.15.14.1206 NMAC, 12/1/08]

## 19.15.4.9 ADJUDICATORY HEARING NOTICE:

- **A.** The division shall publish notice of an adjudicatory hearing in the name of the "State of New Mexico", signed by the director and bearing the commission's seal, stating:
  - (1) the adjudicatory hearing's time and place;
  - (2) whether the case is set for hearing before the commission or a division examiner;

- (3) the applicant's name and address, or address of the applicant's attorney, including an e-mail address and fax number if available;
  - (4) a case name and number;
  - (5) a brief description of the hearing's purpose;
- (6) a reasonable identification of the adjudication's subject matter that alerts persons who may be affected if the division grants the application;
- (7) if the application seeks to adopt, revoke or amend special pool orders; establish or alter a non-standard unit; permit an unorthodox location or establish or affect a well's or proration unit's allowable, the notice shall specify each pool or common source of supply that the division or commission's granting the application may affect; and
- (8) if the application seeks compulsory pooling or statutory unitization, the notice shall contain a legal description of the spacing unit or geographical area the applicant seeks to pool or unitize.
- **B.** The division shall publish notice of each adjudicatory hearing before the commission or a division examiner at least 20 days before the hearing by:
  - (1) posting notice on the division's website;
- (2) delivering notice by ordinary first class United States mail or electronic mail to each person who has requested in writing to be notified of such hearings; and
- (3) if before the commission, publishing notice in a newspaper of general circulation in the counties the application affects, or if the application's effect will be statewide, in a newspaper of general circulation in the state

[19.15.4.9 NMAC - Rp, 19.15.14.1207 NMAC, 12/1/08]

## 19.15.4.10 PARTIES TO ADJUDICATORY PROCEEDINGS:

- **A.** The parties to an adjudicatory proceeding shall include:
  - (1) the applicant;
- (2) a person to whom statute, rule or order requires notice (not including those persons to whom 19.15.4.9 NMAC requires distribution of hearing notices, who are not otherwise entitled to notice of the particular application), who has entered an appearance in the case; and
  - (3) a person who properly intervenes in the case.
- **B.** A person entitled to notice may enter an appearance at any time by filing a written notice of appearance with the division or the commission clerk, as applicable, or, subject to the provisions in Subsection C of 19.15.4.10 NMAC, by oral appearance on the record at the hearing.
- C. A party who has not entered an appearance at least one business day prior to the pre-hearing statement filing date provided in Paragraph (1) of Subsection B of 19.15.4.13 NMAC shall not be allowed to present technical evidence at the hearing unless the commission chairman or the division examiner, for good cause, otherwise directs.
- **D.** A party shall be entitled to a continuance of any hearing if it did not receive notice of the hearing at least three business days prior to the date for filing a timely appearance as 19.15.4 NMAC provides. [19.15.4.10 NMAC Rp, 19.15.14.1208 NMAC, 12/1/08]

# 19.15.4.11 ADJUDICATORY PROCEEDING INTERVENTION:

- **A.** A person with standing with respect to the case's subject matter may intervene by filing a written notice of intervention with the division or commission clerk, as applicable, at least one business day before the date for filing a pre-hearing statement. Notice of intervention shall include:
  - (1) the intervenor's name;
- (2) the intervenor's address, or the address of the intervenor's attorney, including an e-mail address and fax number if available:
  - (3) the nature of intervenor's interest in the application; and
  - (4) the extent to which the intervenor opposes issuance of the order applicant seeks.
- **B.** The division examiner or commission chairman may, at their discretion, allow late intervenors to participate if the intervenor files a written notice on or after the date provided in Subsection A of 19.15.4.8 NMAC, or by oral appearance on the record at the hearing.
- C. The division examiner or the commission chairman may strike a notice of intervention on a party's motion if the intervenor fails to show that the intervenor has standing, unless the intervenor shows that intervenor's participation will contribute substantially to the prevention of waste, protection of correlative rights or protection of public health or the environment.

#### 19.15.4.12 NOTICE REQUIREMENTS FOR SPECIFIC ADJUDICATIONS:

- **A.** Applicants for the following adjudicatory hearings before the division or commission shall give notice, in addition to that 19.15.4.9 NMAC requires, as follows.
  - (1) Compulsory pooling and statutory unitization.
- (a) The applicant shall give notice to an owner of an interest in the mineral estate of any portion of the lands the applicant proposes to be pooled or unitized whose interest is evidenced by a written conveyance document either of record or known to the applicant at the time the applicant filed the application and whose interest has not been voluntarily committed to the area proposed to be pooled or unitized (other than a royalty interest subject to a pooling or unitization clause).
- (b) When the applicant has given notice as required in Subsection A of 19.15.4.9 NMAC, of a compulsory pooling application, the proposed unit is not larger in size than provided in 19.15.15 NMAC or applicable special pool orders, and those owners the applicant has located do not oppose the application, the applicant may file under the following alternative procedure. The application shall include the following:
  - (i) a statement that the applicant expects no opposition including the reasons why;
- (ii) a map outlining the spacing unit to be pooled, showing the ownership of each separate tract in the proposed unit and the proposed well's location;
- (iii) the names and last known addresses of the interest owners to be pooled and the nature and percent of their interests and an attestation that the applicant has conducted a diligent search of all public records in the county where the well is located and of phone directories, including computer searches;
  - (iv) the names of the formations and pools to be pooled;
  - (v) a statement as to whether the pooled unit is for gas or oil production or both;
- (vi) written evidence of attempts the applicant made to gain voluntary agreement including but not limited to copies of relevant correspondence;
- (vii) proposed overhead charges (combined fixed rates) to be applied during drilling and production operations along with the basis for such charges;
  - (viii) the location and proposed depth of the well to be drilled on the pooled units; and
  - (ix) a copy of the AFE the applicant, if appointed operator, will submit to the well's

interest owners.

- **(c)** Applicants shall provide with all submittals sworn and notarized statements by those persons who prepared submittals, attesting that the information is correct and complete to the best of their knowledge and belief.
- (d) The division shall set unopposed pooling applications for hearing. If the division finds the application complete, the information submitted with the application shall constitute the record in the case, and the division shall issue an order based on the record.
- (e) At an interested person's request or upon the division's own initiative, the division shall set a pooling application for full hearing with oral testimony by the applicant.
  - (2) Unorthodox well locations.
    - (a) Affected persons are the following persons owning interests in the adjoining spacing units:
      - (i) the division-designated operator;
- (ii) in the absence of an operator, a lessee whose interest is evidenced by a written conveyance document either of record or known to the applicant as of the date he files the application; and
- (iii) in the absence of an operator or lessee, a mineral interest owner whose interest is evidenced by a written conveyance document either of record or known to the applicant as of the date the applicant filed the application.
- **(b)** In the event the proposed unorthodox well's operator is also the operator of an existing, adjoining spacing unit, and ownership is not common between the adjoining spacing unit and the spacing unit containing the proposed unorthodox well, then affected persons include working interest owners in that spacing unit.
- (c) If the proposed location is unorthodox by being located closer to the spacing unit's outer boundary than 19.15.15 NMAC or applicable special pool orders permit, the applicant shall notify the affected persons in the adjoining spacing units towards which the unorthodox location encroaches.
- (d) If the proposed location is unorthodox by being located in a different quarter-quarter section or quarter section than special pool orders provide, the applicant shall notify affected persons.
- (3) Non-standard proration unit. The applicant shall notify owners of interest in the mineral estate to be excluded from the proration unit in the quarter-quarter section for 40-acre pools or formations, the one-half

quarter section for 80-acre pools or formations, the quarter section for 160-acre pools for formations, the half section for 320-acre pools or formations or section for 640-acre pools or formations in which the non-standard unit is located and to such other persons as the division requires.

- (4) Special pool orders regulating or affecting a specific pool.
- (a) Except for non-standard proration unit applications, if the application involves changing the amount of acreage to be dedicated to a well, the applicant shall notify:
  - (i) division-designated operators in the pool; and
  - (ii) owners of interests in the mineral estate in existing spacing units with producing

wells.

- **(b)** If the application involves other matters, the applicant shall notify:
  - (i) division-designated operators in the pool; and
- (ii) division-designated operators of wells within the same formation as the pool and within one mile of the pool's outer boundary that have not been assigned to another pool.
- (5) Special orders regarding any division-designated potash area. The applicant shall notify potash lessees, oil and gas operators, oil and gas lessees and unleased mineral interest owners within the designated potash area.
- (6) Downhole commingling. The applicant shall notify owners of interests in the mineral estate in the spacing unit if ownership is not common for commingled zones within the spacing unit.
- (7) Surface disposal of produced water or other fluids. The applicant shall notify surface owners within one-half mile of the site.
- (8) Surface commingling. The applicant shall give notice as Subsection C of 19.15.12.10 NMAC prescribes.
  - (9) Adjudications not listed above. The applicant shall give notice as the division requires.
- **B.** Type and content of notice. The applicant shall send a notice 19.15.4.9 NMAC requires by certified mail, return receipt requested, to the last known address of the person to whom notice is to be given at least 20 days prior to the application's scheduled hearing date and shall include a copy of the application; the hearing's date, time and place; and the means by which protests may be made. When an applicant has been unable to locate persons entitled to notice after exercising reasonable diligence, the applicant shall provide notice by publication, and submit proof of publication at the hearing. Such proof shall consist of a copy of a legal advertisement that was published at least 10 business days before the hearing in a newspaper of general circulation in the county or counties in which the property is located, or if the application's effect is statewide, in a newspaper of general circulation in this state, together with the newspaper's affidavit of publication.
- C. At the hearing, the applicant shall make a record, either by testimony or affidavit, that the applicant or its authorized representative has signed, that the applicant has:
  - (1) complied with notice provisions of 19.15.4.9 NMAC;
- (2) conducted a good-faith diligent effort to find the correct addresses of persons entitled to notice; and
- (3) given notice at that correct address as 19.15.4.9 NMAC requires; in addition, the record shall contain the name and address of each person to whom notice was sent and, where proof of receipt is available, a copy of the proof.
- **D.** Evidence of failure to provide notice as 19.15.4.9 NMAC requires may, upon proper showing, be considered cause for reopening the case.
- **E.** In the case of an administrative application where the required notice was sent and a timely filed protest was made, the division shall notify the applicant and the protesting party in writing that the case has been set for hearing and the hearing's date, time and place. No further notice is required. [19.15.4.12 NMAC Rp, 19.15.14.1210 NMAC, 12/1/08]

# 19.15.4.13 PLEADINGS, COPIES, PRE-HEARING STATEMENTS, EXHIBITS AND MOTIONS FOR CONTINUANCE:

A. Pleadings. Applicants shall file two sets of pleadings and correspondence in cases pending before a division examiner with the division clerk and six sets of pleadings and correspondence in cases pending before the commission with the commission clerk. For cases pending before the commission, the commission clerk shall disseminate copies of pleadings and correspondence to the commission members. The party filing the pleading or correspondence shall at the same time serve a copy of the pleading or correspondence upon each party who has entered an appearance in the case on or prior to the business day immediately preceding the date when the party files the pleading or correspondence with the division or the commission clerk, as applicable. Parties shall accomplish

service by hand delivery or transmission by facsimile or electronic mail to a party who has entered an appearance or, if the party is represented, the party's attorney of record. Service upon a party who has not filed a pleading containing a facsimile number or e-mail address may be made by ordinary first class mail. Parties shall be deemed to have made an appearance when they have either sent a letter regarding the case to the division or commission clerk or made an in person appearance at a hearing before the commission or before a division examiner. A written appearance, however, shall not be complete until the appearing party has provided notice to other parties of record. An initial pleading or written entry of appearance a party other than the applicant files shall include the party's address or the address of the party's attorney and an e-mail and facsimile number if available.

- **B.** Pre-hearing statements.
- (1) A party to an adjudicatory proceeding who intends to present evidence at the hearing shall file a pre-hearing statement, and serve copies on other parties or, for parties that are represented, their attorneys in the manner Subsection A of 19.15.4.13 NMAC provides, at least four business days in advance of a scheduled hearing before the division or the commission, but in no event later than 5:00 p.m. mountain time, on the Thursday preceding the scheduled hearing date. The statement shall include:
  - (a) the names of the party and the party's attorney;
  - **(b)** a concise statement of the case;
- (c) the names of witnesses the party will call to testify at the hearing, and in the case of expert witnesses, their fields of expertise;
  - (d) the approximate time the party will need to present its case; and
  - (e) identification of any procedural matters that are to be resolved prior to the hearing.
- (2) A party other than the applicant shall include in its pre-hearing statement a statement of the extent to which the party supports or opposes the issuance of the order the applicant seeks and the reasons for such support or opposition. In cases to be heard by the commission, each party shall include copies of exhibits that it proposes to offer in evidence at the hearing with the pre-hearing statement. The commission may exclude witnesses the party did not identify in the pre-hearing statement, or exhibits the party did not file and serve with the pre-hearing statement, unless the party offers such evidence solely for rebuttal or makes a satisfactory showing of good cause for failure to disclose the witness or exhibit.
- (3) A pre-hearing statement filed by a corporation or other entity not represented by an attorney shall identify the person who will conduct the party's presentation at the hearing and include a sworn and notarized statement attesting that the corporation's or entity's governing body or chief executive officer authorizes the person to present the corporation or entity in the matter.
- (4) For cases pending before the commission, the commission clerk shall disseminate copies of prehearing statements and exhibits to the commission members.
- C. Motions for continuance. Parties shall file and serve motions for continuance no later than 48 hours prior to time the hearing is set to begin, unless the reasons for requesting a continuance arise after the deadline, in which case the party shall file the motion as expeditiously as possible after becoming aware of the need for a continuance.

[19.15.4.13 NMAC - Rp, 19.15.14.1211 NMAC, 12/1/08]

## 19.15.4.14 CONDUCT OF ADJUDICATORY HEARINGS:

- A. Testimony. Hearings before the commission or a division examiner shall be conducted without rigid formality. The division or commission shall take or have someone take a transcript of testimony and preserve the transcript as a part of the division's permanent records. A person testifying shall do so under oath. The division examiner or commission shall designate whether or not an interested party's un-sworn comments and observations are relevant and, if relevant, include the comments and observations in the record.
- **B.** Pre-filed testimony. The director may order the parties to file prepared written testimony in advance of the hearing for cases pending before the commission. The witness shall be present at the hearing and shall adopt, under oath, the prepared written testimony, subject to cross-examination and motions to strike unless the witness' presence at hearing is waived upon notice to other parties and without their objection. The parties shall number pages of the prepared written testimony, which shall contain line numbers on the left-hand side.
- Appearances pro se or through an attorney. Parties may appear and participate in hearings either pro se (on their own behalf) or through an attorney. Corporations, partnerships, governmental entities, political subdivisions, unincorporated associations and other collective entities may appear only through an attorney or through a duly authorized officer or member. Participation in adjudicatory hearings shall be limited to parties, as defined in 19.15.4.10 NMAC, except that a representative of a federal, state or tribal governmental agency or political subdivision may make a statement on the agency's or political subdivision's behalf. The commission or

division examiner shall have the discretion to allow other persons present at the hearing to make a relevant statement, but not to present evidence or cross-examine witnesses. A person making a statement at an adjudicatory hearing shall be subject to cross-examination by the parties or their attorneys.

[19.15.4.14 NMAC - Rp, 19.15.14.1212 NMAC, 12/1/08]

19.15.4.15 CONTINUANCE OF AN ADJUDICATORY HEARING: A division examiner or the commission chair may continue an adjudicatory hearing before a division examiner or the commission held after due notice to a specified time and place without the necessity of notice of the same being served or published. [19.15.4.15 NMAC - Rp, 19.15.14.1213 NMAC, 12/1/08]

# 19.15.4.16 POWER TO REQUIRE ATTENDANCE OF WITNESSES AND PRODUCTION OF EVIDENCE; PRE-HEARING PROCEDURE FOR ADJUDICATORY HEARINGS:

- A. Subpoenas. The commission or its members and the director or the director's authorized representative have statutory power to subpoena witnesses and to require the production of books, papers, records, other tangible things or electronic data in a proceeding before the commission or division. The director or the director's authorized representative shall issue a subpoena for attendance at a hearing upon a party's written request. The director or the director's authorized representative shall, upon a party's request, issue a subpoena for production of books, papers, records, other tangible things or electronic data in advance of the hearing. The director or the division examiner assigned to hear the case may consider pre-hearing motions, such as motions for protection or quashing of subpoenas, prior to the hearing pursuant to Subsection C of 19.15.4.16 NMAC or to reserve such matters for consideration at a hearing on the merits. The commission and director or the director's authorized representative shall issue subpoenas for witness depositions in advance of the hearing only in extraordinary circumstances for good cause shown.
- **B.** Pre-hearing conferences. The division examiner or the director may hold a pre-hearing conference prior to the hearing on the merits in cases pending before the division or the commission, respectively, either upon a party's request or upon the director or a division examiner giving notice. The pre-hearing conference's purpose shall be to narrow issues, eliminate or resolve other preliminary matters and encourage settlement. The director or examiner may issue a pre-hearing order following the pre-hearing conference. The director or division examiner shall either provide or ensure that written or oral notice of a pre-hearing conference is given to the applicant and to other parties who, at the time such conference is scheduled, have filed appearances in the case.
- C. Hearings on motions. The director or a division examiner may rule on motions that are necessary or appropriate for disposition prior to a hearing on the merits. If the case is pending before the commission, the director shall rule on a motion; provided that the director may refer a motion for hearing by a division examiner specifically designated for the purpose, who, if the case is a de novo application, shall not have participated in the case prior to the filing of the application for de novo hearing. Prior to ruling on a motion, the director or division examiner shall give written or oral notice to each party who has filed an appearance in the case and who may have an interest in the motion's disposition (except a party who has indicated that it does not oppose the motion), and shall allow interested parties an opportunity, reasonable under the circumstances, to respond to the motion. The director or division examiner may conduct a hearing on a motion, following written or oral notice to interested parties, either at a pre-hearing conference or otherwise. If the commission or division receives oral testimony at a hearing, the commission or division examiner shall ensure that a record is made of the testimony as at other hearings.

[19.15.4.16 NMAC - Rp, 19.15.14.1214 NMAC, 12/1/08]

#### 19.15.4.17 RULES OF EVIDENCE AND EXHIBITS FOR ADJUDICATORY HEARINGS:

- **A.** Presentation of evidence. Subject to other provisions of 19.15.4.16 NMAC, the commission or division examiner shall afford full opportunity to the parties at an adjudicatory hearing before the commission or division examiner to present evidence and to cross-examine witnesses. The rules of evidence applicable in a trial before a court without a jury shall not control, but division examiners and the commission may use such rules as guidance in conducting adjudicatory hearings. The commission or division examiner may admit relevant evidence, unless it is immaterial, repetitious or otherwise unreliable. The commission or division examiner may take administrative notice of the authenticity of documents copied from the division's files.
- **B.** Parties introducing exhibits at hearings before the commission or a division examiner shall provide a complete set of exhibits for the court reporter, each commissioner or division examiner and other parties of record.
  - C. A party requesting incorporation of records from a previous hearing at a commission hearing shall

include copies of the record for each commissioner. [19.15.4.17 NMAC - Rp, 19.15.14.1215 NMAC, 12/1/08]

### 19.15.4.18 DIVISION EXAMINER'S QUALIFICATIONS, APPOINTMENT AND REFERRAL OF

**CASES:** The director shall appoint as division examiners division staff who are licensed attorneys, or who have experience in hydrogeology, hydrology, geology, petroleum engineering, environmental engineering or a related field and a college degree in geology, engineering, hydrology or related field. Nothing in 19.15.4.18 NMAC shall prevent a commission member from serving as a division examiner. The director may refer a matter or proceeding to a division examiner for hearing in accordance with 19.15.4 NMAC. [19.15.4.18 NMAC - Rp, 19.15.14.1216 NMAC, 12/1/08]

19.15.4.19 DIVISION EXAMINER'S POWER AND AUTHORITY: The division examiner to whom the director refers a matter under 19.15.4 NMAC shall have full authority to hold hearings on such matter in accordance with 19.15.4 NMAC, subject only to such limitations as the director may order in a particular case. The division examiner shall have the power to perform all acts and take all measures necessary and proper for the hearing's efficient and orderly conduct, including administering oaths to witnesses, receiving testimony and exhibits offered in evidence and ruling upon such objections as may be interposed. The division examiner shall cause a complete record of the proceedings to be made and transcribed and shall certify the record of the proceedings to the director as provided in 19.15.4.21 NMAC.

[19.15.4.19 NMAC - Rp, 19.15.14.1217 NMAC, 12/1/08]

# 19.15.4.20 ADJUDICATORY HEARINGS THAT SHALL BE HELD BEFORE THE COMMISSION:

Notwithstanding other provisions of 19.15.4 NMAC, the hearing on a matter shall be held before the commission if:

- **A.** it is a hearing pursuant to NMSA 1978, Section 70-2-13; or
- **B.** the director directs the commission to hear the matter. [19.15.4.20 NMAC Rp, 19.15.14.1218 NMAC, 12/1/08]

#### 19.15.4.21 REPORT AND RECOMMENDATIONS FROM DIVISION EXAMINER'S HEARING:

Upon conclusion of a hearing before a division examiner, the division examiner shall promptly consider the proceedings in such hearing, and based upon the hearing's record prepare a written report with recommendations for the division's disposition of the matter or proceeding. The division examiner shall draft a proposed order and submit it to the director with the certified record of the hearing.

[19.15.14.1219 NMAC - Rp, 19.15.14.1219 NMAC, 12/1/08]

**19.15.4.22 DISPOSITION OF CASES HEARD BY DIVISION EXAMINER:** After receipt of the division examiner's report, the director shall enter the division's order, which the director may have modified from the division examiner's proposed order, disposing of the matter.

[19.15.4.22 NMAC - Rp, 19.15.14.1220 NMAC, 12/1/08]

# 19.15.4.23 HEARING BEFORE COMMISSION AND STAYS OF DIVISION ORDERS:

- **A.** De novo applications. When the division enters an order pursuant to a hearing that a division examiner held, a party of record whom the order adversely affects has the right to have the matter heard de novo before the commission, provided that within 30 days from the date the division issues the order the party files a written application for de novo hearing with the commission clerk. If a party files an application for a de novo hearing, the commission chairman shall set the matter or proceeding for hearing before the commission.
- **B.** Stays of division or commission orders. A party requesting a stay of a division or commission order shall file a motion with the commission clerk and serve copies of the motion upon the other parties who appeared in the case, as Subsection A of 19.15.4.10 NMAC provides. The party shall attach a proposed stay order to the motion. The director may grant a stay pursuant to a motion for stay or upon the director's own initiative, after according parties who have appeared in the case notice and an opportunity to respond, if the stay is necessary to prevent waste, protect correlative rights, protect public health or the environment or prevent gross negative consequences to an affected party. A director's order staying a commission order shall be effective only until the commission acts on the motion for stay.

[19.15.4.23 NMAC - Rp, 19.15.14.1221 NMAC, 12/1/08]

# 19.15.4.24 COPIES OF COMMISSION AND DIVISION ORDERS: Within 10 business days after the

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division or commission issues an order in an adjudicatory case, including an order granting or refusing rehearing or order following rehearing, the division or commission clerk shall mail a copy of such order to each party or its attorney of record. For purposes of 19.15.4.24 NMAC only, the parties to a case are the applicant and each person who has entered an appearance in the case, in person or by attorney, either by filing a protest, pleading or notice of appearance with the division or commission clerk or by entering an appearance on the record at a hearing. [19.15.4.24 NMAC - Rp, 19.15.14.1222 NMAC, 12/1/08]

**19.15.4.25 REHEARINGS:** Within 20 days after entry of a commission order a party of record whom the order adversely affects may file with the commission clerk an application for rehearing on a matter the order determined, setting forth the respect in which the party believes the order is erroneous. The commission shall grant or refuse the application in whole or in part within 10 business days after the party files it, and the commission's failure to act on the application within such period shall be deemed a refusal and a final disposition of such application. In the event the commission grants the rehearing, the commission may enter a new order after rehearing as the circumstances may require.

[19.15.14.25 NMAC - Rp, 19.15.14.1223 NMAC, 12/1/08]

#### 19.15.4.26 EX PARTE COMMUNICATIONS:

- **A.** In an adjudicatory proceeding, except for filed pleadings, at no time after a party files an application for hearing shall a party, interested participant or participant's representative advocate a position with respect to the issues the application involves to a commissioner or the division examiner appointed to hear the case unless the other parties of record to the proceedings have an opportunity to be present.
- **B.** The prohibition in Subsection A of 19.15.4.26 NMAC, above, does not apply to those applications that the applicant believes are unopposed. However, in the event that a party files an objection in a case previously believed to be unopposed, the prohibition in Subsection A of 19.15.4.26 NMAC, above, is immediately applicable.
- C. This provision does not prohibit communications between the division's attorney or other division staff and the director that are essential to a case's management.

  [19.15.4.26 NMAC Rp, 19.15.14.1224 NMAC, 12/1/08]

#### **HISTORY of 19.15.4 NMAC:**

History of Repealed Material: 19.15.14 NMAC, Procedure (filed 09/16/2005) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.14 NMAC, Procedure (Sections 1-6, 1206 - 1224) (filed 09/16/2005) were replaced by 19.15.4 NMAC, Adjudication, effective 12/1/08.

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TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 5 ENFORCEMENT AND COMPLIANCE

**19.15.5.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.5.1 NMAC - N, 12/1/08]

**19.15.5.2 SCOPE:** 19.15.5 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.5.2 NMAC - N, 12/1/08]

19.15.5.3 STATUTORY AUTHORITY: 19.15.5 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12.

[19.15.5.3 NMAC - N, 12/1/08]

**19.15.5.4 DURATION:** Permanent.

[19.15.5.4 NMAC - N, 12/1/08]

**19.15.5.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.5.5 NMAC - N, 12/1/08]

19.15.5.6 OBJECTIVE: To establish a process to ensure compliance with the Oil and Gas Act, division rules and division and

commission orders.

[19.15.5.6 NMAC - N, 12/1/08]

**19.15.5.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

**19.15.5.8 ENFORCEMENT OF STATUTES AND RULES:** The division is charged with the duty and obligation of enforcing the state's rules and statutes relating to the conservation of oil and gas including the protection of public health and the environment. An owner or operator shall obtain information pertaining to the regulation of oil and gas before beginning operations.

[19.15.5.8 NMAC - Rp, 19.15.1.12 NMAC, 12/1/08]

#### **19.15.5.9 COMPLIANCE:**

- **A.** An operator is in compliance with Subsection A of 19.15.5.9 NMAC if the operator:
  - (1) currently meets the financial assurance requirements of 19.15.8 NMAC;
- (2) is not subject to a division or commission order, issued after notice and hearing, finding the operator to be in violation of an order requiring corrective action;
  - (3) does not have a penalty assessment that is unpaid more than 70 days after issuance of the order assessing the penalty; and
- (4) has no more than the following number of wells out of compliance with 19.15.25.8 NMAC that are not subject to an agreed compliance order setting a schedule for bringing the wells into compliance with 19.15.25.8 NMAC and imposing sanctions if the schedule is not met:
  - (a) two wells or 50 percent of the wells the operator operates, whichever is less, if the operator operates 100 wells or less;
  - (b) five wells if the operator operates between 101 and 500 wells;
  - (c) seven wells if the operator operates between 501 and 1000 wells; and
  - (d) 10 wells if the operator operates more than 1000 wells.
- **B.** The division shall notify an operator on a monthly basis when, according to records on file with the division, a well on the inactive well list described in Subsection F of 19.15.5.9 NMAC shows no production or injection for the past 12 months by sending a letter by first class mail to the address the operator has provided the division pursuant to Subsection C of 19.15.9.8 NMAC.
- C. The division shall make available on its website and update weekly the status of operators' financial assurance 19.15.8 NMAC requires, according to division records.
  - **D.** Orders requiring corrective action.
- (1) The division shall make available on its website division or commission orders, issued after notice and hearing, finding an operator to be in violation of an order requiring corrective action.
- (2) An operator who contests an order finding it to be in violation of an order requiring corrective action may appeal and may seek a stay of the order. An order that is stayed pending appeal does not affect an operator's compliance with Subsection A of 19.15.5.9 NMAC.
- (3) An operator who completes the corrective action the order requires may file a motion with the order's issuer to declare the order satisfied. The division or commission, as applicable, may grant the motion without hearing, or may set the matter for hearing.
  - **E.** Penalty assessments.
- (1) The division shall make available on its website penalty assessments and the date the operator paid them, according to division records.

- (2) An operator who contests an order assessing penalties may appeal and may seek a stay of the order. An order that is stayed pending appeal does not affect an operator's compliance with Subsection A of 19.15.5.9 NMAC.
  - **F.** Inactive wells.
- (1) The division shall make available on its website, and update daily, an "inactive well list" listing each well, by operator, that according to division records:
  - (a) does not have its well bore plugged in accordance with 19.15.25.9 NMAC through 19.15.25.11 NMAC;
  - (b) is not in approved temporary abandonment in accordance with 19.15.25.12 NMAC through 19.15.14 NMAC; and
- (c) is not subject to an agreed compliance order setting a schedule for bringing the well into compliance with 19.15.25.8 NMAC and imposing sanctions if the operator does not meet the schedule.
- (2) For purposes of 19.15.5.9 NMAC, the listing of a well on the division's inactive well list as a well inactive for more than one year plus 90 days creates a rebuttable presumption that the well is out of compliance with 19.15.25.8 NMAC. [19.15.5.9 NMAC Rp, 19.15.1.40 NMAC, 12/1/08]

#### 19.15.5.10 COMPLIANCE PROCEEDINGS:

- **A.** The provisions in 19.15.4 NMAC applicable to adjudicatory proceedings shall apply to compliance proceedings unless altered or amended by 19.15.5.10 NMAC.
- **B.** A compliance proceeding is an adjudicatory proceeding in which the division seeks an order imposing sanctions for violation of a provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38 or a provision of a rule or order issued pursuant to the act. Such sanctions may include but are not limited to:
- (1) requiring compliance with a provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38 or a provision of a rule or order issued pursuant to the act;
  - (2) assessment of civil penalties pursuant to NMSA 1978, Section 70-2-31(A);
  - (3) corrective action including but not limited to abatement or remediation of contamination and removal of surface equipment;
- (4) plugging and abandonment of a well and restoration and remediation of the well location, and authority for the division to forfeit the applicable financial assurance if the well is not plugged and abandoned and the location restored and remediated;
  - (5) denial, cancellation or suspension of a permit;
  - (6) denial, cancellation or suspension of authorization to transport; or
  - (7) shutting in a well or wells.
  - C. The division initiates an administrative compliance proceeding by filing a written application with the division clerk:
- (1) identifying the operator and any other responsible parties against whom the order is sought; including the surety if the division seeks an order allowing forfeiture of a surety bond;
- (2) identifying the provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38, or the provision of the rule or order issued pursuant to the act, allegedly violated:
  - (3) providing a general description of the facts supporting the allegations;
  - (4) stating the sanction or sanctions sought; and
  - (5) providing proposed legal notice.
  - **D.** The division shall provide notice of compliance proceedings as follows:
    - (1) the division shall publish notice in accordance with 19.15.4.9 NMAC.
- (2) the division shall provide notice to the operator and any other responsible parties against whom the compliance order is sought by following the provisions of 19.15.4.12 NMAC.
- E. The director may enter into an agreed compliance order with an entity against whom compliance is sought to resolve alleged violations of any provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38 or any provision of any rule or order issued pursuant to the act. The director may enter into an agreed compliance order prior to or after the filing of an application for an administrative compliance proceeding. An agreed compliance order shall have the same force and effect as a compliance order issued after an adjudicatory hearing.
- F. Nothing in 19.15.5.10 NMAC precludes the division from bringing other actions provided for in the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38, including but not limited to the following: suit for indemnification pursuant to NMSA 1978, Section 70-2-14(E) or NMSA 1978, Section 70-2-38(B); an action through the attorney general with respect to the forfeiture of illegal oil or illegal gas pursuant to NMSA 1978, Section 70-2-32; an injunction under NMSA 1978, Section 70-2-28; or collection of penalties pursuant to NMSA 1978, Section 70-2-31(A).

[19.15.5.10 NMAC - Rp, 19.15.14.1227 NMAC, 12/1/08]

**19.15.5.11 ENFORCEABILITY OF PERMITS AND ADMINISTRATIVE ORDERS:** A person who conducts an activity pursuant to a permit, administrative order or other written authorization or approval from the division shall comply with every term, condition and provision of the permit, administrative order, authorization or approval.

[19.15.5.11 NMAC - Rp, 19.15.1.41 NMAC, 12/1/08]

# **HISTORY of 19.15.5 NMAC:**

History of Repealed Material: 19.15.1 NMAC, General Provisions (filed 04/27/2001) and 19.15.14 NMAC, Procedure (filed 09/16/2005)

# 19.15.5 NMAC

repealed 12/1/08.

# **NMAC History:**

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 12, 40 & 41) (filed 04/27/2001) and 19.15.14 NMAC, Procedure (Section 1227) (filed 09/16/2005), were replaced by 19.15.5 NMAC, Enforcement and Compliance, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 5 ENFORCEMENT AND COMPLIANCE

**19.15.5.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.5.1 NMAC - N, 12/1/08]

**19.15.5.2 SCOPE:** 19.15.5 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.5.2 NMAC - N, 12/1/08]

**19.15.5.3 STATUTORY AUTHORITY:** 19.15.5 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.5.3 NMAC - N, 12/1/08]

**19.15.5.4 DURATION:** Permanent.

[19.15.5.4 NMAC - N, 12/1/08]

**19.15.5.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.5.5 NMAC - N, 12/1/08]

**19.15.5.6 OBJECTIVE:** To establish a process to ensure compliance with the Oil and Gas Act, division rules and division and commission orders.

[19.15.5.6 NMAC - N, 12/1/08]

**19.15.5.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

**19.15.5.8 ENFORCEMENT OF STATUTES AND RULES:** The division is charged with the duty and obligation of enforcing the state's rules and statutes relating to the conservation of oil and gas including the protection of public health and the environment. An owner or operator shall obtain information pertaining to the regulation of oil and gas before beginning operations.

[19.15.5.8 NMAC - Rp, 19.15.1.12 NMAC, 12/1/08]

#### 19.15.5.9 **COMPLIANCE:**

- **A.** An operator is in compliance with Subsection A of 19.15.5.9 NMAC if the operator:
  - (1) currently meets the financial assurance requirements of 19.15.8 NMAC;
- (2) is not subject to a division or commission order, issued after notice and hearing, finding the operator to be in violation of an order requiring corrective action;
- (3) does not have a penalty assessment that is unpaid more than 70 days after issuance of the order assessing the penalty; and
- (4) has no more than the following number of wells out of compliance with 19.15.25.8 NMAC that are not subject to an agreed compliance order setting a schedule for bringing the wells into compliance with 19.15.25.8 NMAC and imposing sanctions if the schedule is not met:
- (a) two wells or 50 percent of the wells the operator operates, whichever is less, if the operator operates 100 wells or less;
  - **(b)** five wells if the operator operates between 101 and 500 wells;
  - (c) seven wells if the operator operates between 501 and 1000 wells; and
  - **d)** 10 wells if the operator operates more than 1000 wells.
- **B.** The division shall notify an operator on a monthly basis when, according to records on file with the division, a well on the inactive well list described in Subsection F of 19.15.5.9 NMAC shows no production or injection for the past 12 months by sending a letter by first class mail to the address the operator has provided the division pursuant to Subsection C of 19.15.9.8 NMAC.
- C. The division shall make available on its website and update weekly the status of operators' financial assurance 19.15.8 NMAC requires, according to division records.

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- **D.** Orders requiring corrective action.
- (1) The division shall make available on its website division or commission orders, issued after notice and hearing, finding an operator to be in violation of an order requiring corrective action.
- (2) An operator who contests an order finding it to be in violation of an order requiring corrective action may appeal and may seek a stay of the order. An order that is stayed pending appeal does not affect an operator's compliance with Subsection A of 19.15.5.9 NMAC.
- (3) An operator who completes the corrective action the order requires may file a motion with the order's issuer to declare the order satisfied. The division or commission, as applicable, may grant the motion without hearing, or may set the matter for hearing.
  - **E.** Penalty assessments.
- (1) The division shall make available on its website penalty assessments and the date the operator paid them, according to division records.
- (2) An operator who contests an order assessing penalties may appeal and may seek a stay of the order. An order that is stayed pending appeal does not affect an operator's compliance with Subsection A of 19.15.5.9 NMAC.
  - **F.** Inactive wells.
- (1) The division shall make available on its website, and update daily, an "inactive well list" listing each well, by operator, that according to division records:
- (a) does not have its well bore plugged in accordance with 19.15.25.9 NMAC through 19.15.25.11 NMAC;
- **(b)** is not in approved temporary abandonment in accordance with 19.15.25.12 NMAC through 19.15.14 NMAC; and
- (c) is not subject to an agreed compliance order setting a schedule for bringing the well into compliance with 19.15.25.8 NMAC and imposing sanctions if the operator does not meet the schedule.
- (2) For purposes of 19.15.5.9 NMAC, the listing of a well on the division's inactive well list as a well inactive for more than one year plus 90 days creates a rebuttable presumption that the well is out of compliance with 19.15.25.8 NMAC.

[19.15.5.9 NMAC - Rp, 19.15.1.40 NMAC, 12/1/08]

## 19.15.5.10 COMPLIANCE PROCEEDINGS:

- **A.** The provisions in 19.15.4 NMAC applicable to adjudicatory proceedings shall apply to compliance proceedings unless altered or amended by 19.15.5.10 NMAC.
- **B.** A compliance proceeding is an adjudicatory proceeding in which the division seeks an order imposing sanctions for violation of a provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38 or a provision of a rule or order issued pursuant to the act. Such sanctions may include but are not limited to:
- (1) requiring compliance with a provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38 or a provision of a rule or order issued pursuant to the act;
  - (2) assessment of civil penalties pursuant to NMSA 1978, Section 70-2-31(A);
- (3) corrective action including but not limited to abatement or remediation of contamination and removal of surface equipment;
- (4) plugging and abandonment of a well and restoration and remediation of the well location, and authority for the division to forfeit the applicable financial assurance if the well is not plugged and abandoned and the location restored and remediated;
  - (5) denial, cancellation or suspension of a permit;
  - (6) denial, cancellation or suspension of authorization to transport; or
  - (7) shutting in a well or wells.
- **C.** The division initiates an administrative compliance proceeding by filing a written application with the division clerk:
- (1) identifying the operator and any other responsible parties against whom the order is sought; including the surety if the division seeks an order allowing forfeiture of a surety bond;
- (2) identifying the provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38, or the provision of the rule or order issued pursuant to the act, allegedly violated;
  - (3) providing a general description of the facts supporting the allegations;
  - (4) stating the sanction or sanctions sought; and
  - (5) providing proposed legal notice.
  - **D.** The division shall provide notice of compliance proceedings as follows:

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- (1) the division shall publish notice in accordance with 19.15.4.9 NMAC.
- (2) the division shall provide notice to the operator and any other responsible parties against whom the compliance order is sought by following the provisions of 19.15.4.12 NMAC.
- **E.** The director may enter into an agreed compliance order with an entity against whom compliance is sought to resolve alleged violations of any provision of the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38 or any provision of any rule or order issued pursuant to the act. The director may enter into an agreed compliance order prior to or after the filing of an application for an administrative compliance proceeding. An agreed compliance order shall have the same force and effect as a compliance order issued after an adjudicatory hearing.
- F. Nothing in 19.15.5.10 NMAC precludes the division from bringing other actions provided for in the Oil and Gas Act, NMSA 1978, Sections 70-2-1 through 70-2-38, including but not limited to the following: suit for indemnification pursuant to NMSA 1978, Section 70-2-14(E) or NMSA 1978, Section 70-2-38(B); an action through the attorney general with respect to the forfeiture of illegal oil or illegal gas pursuant to NMSA 1978, Section 70-2-32; an injunction under NMSA 1978, Section 70-2-28; or collection of penalties pursuant to NMSA 1978, Section 70-2-31(A).

[19.15.5.10 NMAC - Rp, 19.15.14.1227 NMAC, 12/1/08]

**19.15.5.11 ENFORCEABILITY OF PERMITS AND ADMINISTRATIVE ORDERS:** A person who conducts an activity pursuant to a permit, administrative order or other written authorization or approval from the division shall comply with every term, condition and provision of the permit, administrative order, authorization or approval.

[19.15.5.11 NMAC - Rp, 19.15.1.41 NMAC, 12/1/08]

#### **HISTORY of 19.15.5 NMAC:**

**History of Repealed Material:** 19.15.1 NMAC, General Provisions (filed 04/27/2001) and 19.15.14 NMAC, Procedure (filed 09/16/2005) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 12, 40 & 41) (filed 04/27/2001) and 19.15.14 NMAC, Procedure (Section 1227) (filed 09/16/2005), were replaced by 19.15.5 NMAC, Enforcement and Compliance, effective 12/1/08.

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TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS PART 6 TAX INCENTIVES

**19.15.6.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.6.1 NMAC - N, 12/1/08]

**19.15.6.2 SCOPE:** 19.15.6 NMAC applies to persons or entities engaged in oil and gas development and production within New Mexico. [19.15.6.2 NMAC - N, 12/1/08]

19.15.6.3 STATUTORY AUTHORITY: 19.15.6 NMAC is adopted pursuant to NMSA 1978, Section 7-29A-1 et seq. and Section 7-

29B-1 et seq.

[19.15.6.3 NMAC - N, 12/1/08]

**19.15.6.4 DURATION:** Permanent.

[19.15.6.4 NMAC - N, 12/1/08]

**19.15.6.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.6.5 NMAC - N, 12/1/08]

**19.15.6.6 OBJECTIVE:** To establish procedures for the certification of eligibility for the enhanced oil recovery project tax incentive, the production restoration project tax incentive, the well workover project tax incentive and the stripper well tax incentive. [19.15.6.6 NMAC - N, 12/1/08]

#### **19.15.6.7 DEFINITIONS:**

- A. "Average daily production" means the number derived by dividing the total volume of oil or gas production from the stripper well property reported to the division during a calendar year by the sum of the number of days each eligible well within the property produced or injected during that calendar year.
- **B.** "Eligible well" means an oil or gas well that produces or an injection well that injects and is integral to production, for any period of time during the preceding calendar year.
  - C. "Expansion or expanded use" means a significant change or modification as the division determines in:
    - (1) the technology or process used for the displacement of oil from an oil well or division-designated pool; or
- (2) the expansion, extension or increase in size of the geologic area or adjacent geologic area that could reasonably be determined to represent a new or unique area of activity.
  - **D.** "Operator":
    - (1) for purposes of 19.15.6.8 NMAC, means the person responsible for an EOR project's actual physical operation; and
    - (2) for purposes of 19.15.6.9 NMAC, means the person responsible for an oil or gas well's actual physical operation.
- **E.** "Positive production response" means that the rate of oil production from the wells or pools an EOR project affects is greater than the rate that would have occurred without the project.
  - **F.** "Project area" means a pool or a portion of a pool that EOR operations directly affect.
- **G.** "Primary recovery" means the displacement of oil from an oil well or division-designated pool into the well bore by means of the natural pressure of the oil well or pool, including artificial lift.
- **H.** "Production restoration incentive tax exemption" means the severance tax exemption for natural gas or oil produced from an approved production restoration project found in NMSA 1978, Section 7-29-4.
- **I.** "Production restoration project" means returning to production a gas or oil well, including an injection well that has previously produced, which had no more than 30 days of production in a period of 24 consecutive months beginning on or after January 1, 1993 the division has approved and certified.
  - J. "Recovered oil tax rate" means the tax rate set forth in NMSA 1978, Section 7-29-4, on oil produced from an EOR project.
- **K.** "Routine maintenance" means repair or like-for-like replacement of downhole equipment or other procedure an operator performs to maintain the well's current production.
  - L. "Secondary recovery project" means an EOR project that:
    - (1) occurs subsequent to the completion of primary recovery and is not a tertiary recovery project;
- (2) involves the application, in accordance with sound engineering principles of carbon dioxide miscible fluid displacement, pressure maintenance, water flooding or other division accepted and approved secondary recovery method that can reasonably be expected to result in an increase, determined in light of the facts and circumstances, in the amount of oil that may ultimately be recovered; and
  - (3) encompasses a pool or portion of a pool the boundaries of which can be adequately defined and controlled.
- **M.** "Stripper well property" means an oil or gas producing property that the taxation and revenue department assigns a single production unit number (PUN) and:
- (1) if an oil producing property, produced a daily average of less than 10 barrels of oil per eligible well per day for the preceding calendar year;

- (2) if a gas producing property, produced a daily average of less than 60,000 cubic feet of gas per eligible well per day during the preceding calendar year; or
- (3) if a property with wells that produce both oil and gas, produced a daily average of less than 10 barrels of oil per eligible well per day for the preceding calendar year, as determined by converting the volume of gas the well produced to barrels of oil by using a ratio of 6000 cubic feet to one barrel of oil.
  - N. "Stripper well incentive tax rates" means the tax rates set for stripper well properties by NMSA 1978, Sections 7-29-4 and 7-31-
    - **O.** "Termination" means the operator's discontinuance of an EOR project.
    - **P.** "Tertiary recovery project" means an EOR project that:
      - (1) occurs subsequent to a secondary recovery project's completion;
- (2) involves the application, in accordance with sound engineering principles, of carbon dioxide miscible fluid displacement, pressure maintenance, water flooding or other division accepted and approved tertiary recovery method that can reasonably be expected to result in an increase, determined in light of the facts and circumstances, in the amount of oil that may ultimately be recovered; and
  - (3) encompasses a pool or portion of a pool the boundaries of which can be adequately defined and controlled.
- Q. "Well" means a well bore with single or multiple completions, including all horizons and producing formations from the surface to total depth.
- **R.** "Well workover incentive tax rate" means the tax rate NMSA 1978, Section 7-29-4 imposes on gas or oil produced from a well workover project.
- S. "Well workover project" means a procedure the operator of a gas or oil well undertakes that is intended to increase production from the well and that the division has approved and certified.
- **T.** "Workover" means a procedure the operator undertakes that is intended to increase production but is not routine maintenance and includes:
- (1) re-entry into the well to drill deeper, to sidetrack to a different location, to recomplete for production or to restore production from a zone that has been temporarily abandoned;
  - (2) recompletion by re-perforation of a zone from which gas or oil has been produced or by perforation of a different zone;
  - (3) repair or replacement of faulty or damaged casing or related downhole equipment;
  - (4) fracturing, acidizing or installing compression equipment; or
- (5) squeezing, cementing or installing equipment necessary for removal of excessive water, brine or condensate from the well bore in order to establish, continue or increase production from the well.

[19.15.6.7 NMAC - Rp, 19.15.1.30 NMAC, 19.15.1.31 NMAC; 19.15.1.32 NMAC, and 19.15.1.33 NMAC, 12/1/08]

# 19.15.6.8 ENHANCED OIL RECOVERY PROJECT TAX INCENTIVE:

- A. The division shall accept applications for qualification of EOR projects or expansions of EOR projects for the recovered oil tax rate pursuant to the New Mexico Enhanced Oil Recovery Act, NMSA 1978, Sections 7-29A-1 through 7-29A-5.
  - **B.** 19.15.6.8 NMAC applies to:
    - (1) EOR projects;
    - (2) expansions of existing EOR projects;
    - (3) the expanded use of enhanced oil recovery technology in existing EOR projects; and
    - (4) the change from a secondary recovery project to a tertiary recovery project.
- C. To be eligible for the tax rate the operator shall apply for and receive division approval. No project or expansion the division approved prior to March 6, 1992 qualifies.
  - **D.** Application.
- (1) The operator shall file applications with the division's Santa Fe office. The operator shall also file one copy of the application and attachments with the appropriate division district office.
- (2) The operator or its authorized representative having knowledge of the facts in the application shall execute and certify an application, which shall contain:
  - (a) the operator's name and address;
  - **(b)** the project area's description including:
    - (i) a plat outlining the project area;
    - (ii) a description of the project area by section, township and range; total acres; and
    - (iii) the name of the subject pool and formation;
  - (c) the status of operations in the project area:
    - (i) if unitized, the unit name and the date and number of the division order approving the unit plan of operation;
    - (ii) if an application for approval of a unit plan has been made, the date the application was filed with the division; and
    - (iii) if not unitized, identification of each lease in the project area by lessor, lessee and legal description;
  - (d) the method of recovery to be used:
    - (i) identification of the fluids to be injected;
    - (ii) if the division has approved the project, the date and number of the division order; and
    - (iii) if the division has not approved the project, the date the application for approval was filed with the division on form

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- (e) the project description:
  - (i) a list of producing wells;
  - (ii) a list of injection wells;
  - (iii) the capital costs of additional facilities;
  - (iv) the total project cost;
  - (v) the estimated total value of the additional production that will be recovered as a result of the project;
  - (vi) the anticipated date for commencement of injection;
- (vii) the type of fluid to be injected and the anticipated volumes; and if the application is made for an expansion of an existing project, an explanation of what changes in technology the operator will use or what additional geographic area the operator will add to the project area; and
- (f) production data including graphs, charts and other supporting data showing the production history and production forecast of oil, gas, casinghead gas and water from the project area.
  - **E.** Approval and certification.
- (1) Project approval. The division shall approve an EOR project and designate the project area for the recovered oil tax rate when the operator proves that:
- (a) the application of the proposed enhanced recovery techniques to the reservoir should result in an increase in the amount of oil that may be ultimately recovered;
- (b) the project area has been so depleted that it is prudent to apply enhanced recovery techniques to maximize the ultimate recovery of oil; and
  - (c) the application is economically and technically reasonable and has not been prematurely filed.
  - (2) Positive production response certification.
- (a) For the recovered oil tax rate to apply to oil produced from an approved qualified EOR project, the operator shall demonstrate a positive production response to the division and file an application for certification of a positive production response with the division's Santa Fe office, which shall include:
  - (i) a copy of the division's approval of the EOR project or expansion;
  - (ii) a plat of the affected area showing all injection and producing wells with completion dates; and
- (iii) production graphs and supporting data demonstrating a positive production response and showing the volumes of water or other substances that have been injected on the lease or unit since initiation of the EOR project.
- **(b)** The director may administratively approve an application and certify a positive production response or, at the director's discretion or at the applicant's request, may set the application for hearing.
- (c) The division shall certify that a positive production response occurred and notify the secretary of taxation and revenue; this certification and notice shall set forth the date the certification was made and the date the positive production response occurred provided however:
- (i) for a secondary recovery project, the application for certification of a positive production response shall occur not later than five years from the date the division issued the certification of approval for the EOR project or expansion; and
- (ii) for a tertiary recovery project, the application for certification of a positive production response must occur not later than seven years from the date the division issues the certification of approval for the EOR project or expansion.
  - **F.** Reporting requirements.
- (1) The operator of an approved EOR project shall report annually on the project's status and confirm that the project is still a viable EOR project as approved. The operator shall file the report for the year ending May 31 with the division's Santa Fe office. The report shall contain:
  - (a) the date and number of the division's certification order for the project;
  - (b) production graphs showing oil, gas and water production;
  - (c) a graph showing the volumes of fluid injected and the average injection pressures; and
  - (d) additional data the director deems necessary for continued approval.
  - (2) The director may set for hearing the continued approval of an EOR project.
- G. Termination. When the operator terminates active operation of an EOR project or expansion, the operator shall notify the division and the secretary of taxation and revenue in writing not later than the 30th day after the EOR project's termination or expansion. [19.15.6.8 NMAC Rp, 19.15.1.30 NMAC, 12/1/08]

#### 19.15.6.9 PRODUCTION RESTORATION PROJECT TAX INCENTIVE:

- **A.** The division shall accept applications for qualification of production restoration projects for the production restoration incentive tax exemption pursuant to the Natural Gas and Crude Oil Production Incentive Act, NMSA 1978, Sections 7-29B-1 through 7-29B-6.
- **B.** 19.15.6.9 NMAC applies to gas or oil wells division records show had 30 days or less production in a period of 24 consecutive months beginning on or after January 1, 1993 upon which the operator commenced operations to restore production after June 16, 1995.
- C. To be eligible for the exemption, the operator shall apply for and receive division approval. No production restoration project commenced prior to June 16, 1995 qualifies.
  - **D.** Applications.
    - (1) An operator shall file an application with the division within 12 months of the production restoration.
    - (2) The operator shall file the application on behalf of the project's interest owners.
    - (3) The operator shall file the application on form C-139 using the division's web-based online application.

- **E.** Approval, certification, notification and hearing.
  - (1) Project approval and certification.
- (a) The division shall approve a project and issue a certification to the operator designating the gas or oil well as a production restoration project when the operator proves that:
  - (i) after June 16, 1995, the operator has commenced a process to return the well to production; and
- (ii) division records show the well had 30 days or less of production in any period of 24 consecutive months beginning on or after January 1, 1993.
- **(b)** The exemption shall apply beginning the first day of the month following the date the operator returned the well to production as certified by the division.
- (2) Notification to the secretary of taxation and revenue. The division shall notify the secretary of taxation and revenue of the approval. This notice shall identify the gas or oil well as a production restoration project and certify the date production was restored.
- (3) Hearing. The division shall consider applications without a hearing. If the appropriate division district office denies an application, the division upon the applicant's request shall set the application for hearing. An application the appropriate division district office has not acted upon within 30 days from the date it is filed shall be deemed denied.

  [19.15.6.9 NMAC Rp, 19.15.1.31 NMAC, 12/1/08]

### 19.15.6.10 WELL WORKOVER PROJECT TAX INCENTIVE:

- **A.** The division shall accept applications for qualification of well workover projects for the well workover incentive tax rate pursuant to the Natural Gas and Crude Oil Production Incentive Act, NMSA 1978, Sections 7-29B-1 through 7-29B-6.
- **B.** 19.15.6.10 NMAC applies to a gas or oil well upon which the operator has commenced a workover after June 16, 1995 that is intended to increase the well's production.
- C. To be eligible for the incentive tax rate, the operator shall apply for and receive division approval. No well workover project the operator commences prior to June 16, 1995 qualifies.
  - **D.** Application.
    - (1) The operator shall file the application with the division within 12 months of the workover's completion.
    - (2) The operator shall file on behalf of the project's interest owners.
- (3) The operator shall retain the data used in the application in its files during the period of time the well qualifies for and receives the well workover incentive tax rate.
  - (4) The operator shall file the application on form C-140 using the division's web-based online application.
  - **E.** Approval, certification, notification and hearing.
    - (1) Project approval and certification.
- (a) The division shall approve a workover and issue a certification of approval to the operator designating the gas or oil well as a well workover project when the operator proves that:
  - (i) the operator has undertaken approved workover procedures on the well that are intended to increase production; and
  - (ii) the production curve or data tabulation from production data reflects a positive production increase from the

workover.

- (b) The incentive tax rate shall apply beginning the first day of the month following the date the operator completed the workover as certified by the division.
- (2) Notification to the secretary of taxation and revenue. The division shall notify the secretary of taxation and revenue of the approval by identifying the gas or oil well as a well workover project and certifying the date the operator completed the project.
  - (3) Hearings and requests for additional information.
- (a) The division shall consider applications without a hearing. If the appropriate division district office denies an application, the division upon the applicant's request shall set the application for hearing. An application the division district office does not act on within 30 days from the date it is filed is deemed denied.
- **(b)** The division may request additional information from the operator to support an application. When the division requests additional information, the 30-day approval period shall begin to run on the date the operator provides the requested data.
- F. Certifications prior to July 1, 1999. Well workover projects the division certified prior to July 1, 1999 shall be deemed to be approved and certified in accordance with the provisions of the Natural Gas and Crude Oil Production Incentive Act and gas or oil produced from those projects shall be eligible for the well workover incentive tax rate effective July 1, 1999.

  [19.15.6.10 NMAC Rp, 19.15.1.32 NMAC, 12/1/08]

#### 19.15.6.11 STRIPPER WELL TAX INCENTIVE:

- **A.** Qualification of stripper well properties for the stripper well incentive tax rates in NMSA 1978, Sections 7-29-4 and 7-31-4, requires division certification. The division shall certify stripper well properties for calendar year 1998 no later than June 30, 1999 and no later than June 1 of each succeeding year for the preceding calendar year.
  - **B.** 19.15.6.11 NMAC applies to a property that the division certifies as a stripper well property after June 30, 1999.
  - **C.** Certification, notification and hearing.
    - (1) The division shall determine which wells qualify as stripper well properties.
- (2) Upon certification of properties as stripper well properties, the division shall notify the operator and the secretary of taxation and revenue of that certification.

- (3) The operator shall notify the interest owners of the certification of the property as a stripper well property.
- (4) An operator may make a written request that the division reevaluate a property for stripper well status.
- (5) If the division denies stripper well certification to a property, the division upon the operator's request shall set the matter for hearing.

[19.15.6.11 NMAC - Rp, 19.15.1.33 NMAC, 12/1/08]

### **HISTORY of 19.15.6 NMAC:**

History of Repealed Material: 19.15.1 NMAC, General Provisions (filed 04/27/2001) repealed 12/1/08.

# **NMAC History:**

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 30, 31, 32, and 33) (filed 04/27/2001), were replaced by 19.15.6 NMAC, Tax Incentives, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS
PART 6 TAX INCENTIVES

**19.15.6.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.6.1 NMAC - N, 12/1/08]

**19.15.6.2 SCOPE:** 19.15.6 NMAC applies to persons or entities engaged in oil and gas development and production within New Mexico.

[19.15.6.2 NMAC - N, 12/1/08]

**19.15.6.3 STATUTORY AUTHORITY:** 19.15.6 NMAC is adopted pursuant to NMSA 1978, Section 7-29A-1 *et seq.* and Section 7-29B-1 *et seq.* 

[19.15.6.3 NMAC - N, 12/1/08]

**19.15.6.4 DURATION:** Permanent.

[19.15.6.4 NMAC - N, 12/1/08]

**19.15.6.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.6.5 NMAC - N, 12/1/08]

**19.15.6.6 OBJECTIVE:** To establish procedures for the certification of eligibility for the enhanced oil recovery project tax incentive, the production restoration project tax incentive, the well workover project tax incentive and the stripper well tax incentive.

[19.15.6.6 NMAC - N, 12/1/08]

#### **19.15.6.7 DEFINITIONS:**

- **A.** "Average daily production" means the number derived by dividing the total volume of oil or gas production from the stripper well property reported to the division during a calendar year by the sum of the number of days each eligible well within the property produced or injected during that calendar year.
- **B.** "Eligible well" means an oil or gas well that produces or an injection well that injects and is integral to production, for any period of time during the preceding calendar year.
- **C.** "Expansion or expanded use" means a significant change or modification as the division determines in:
- (1) the technology or process used for the displacement of oil from an oil well or division-designated pool; or
- (2) the expansion, extension or increase in size of the geologic area or adjacent geologic area that could reasonably be determined to represent a new or unique area of activity.
  - **D.** "Operator":
- (1) for purposes of 19.15.6.8 NMAC, means the person responsible for an EOR project's actual physical operation; and
- (2) for purposes of 19.15.6.9 NMAC, means the person responsible for an oil or gas well's actual physical operation.
- **E.** "Positive production response" means that the rate of oil production from the wells or pools an EOR project affects is greater than the rate that would have occurred without the project.
  - **F.** "Project area" means a pool or a portion of a pool that EOR operations directly affect.
- **G.** "Primary recovery" means the displacement of oil from an oil well or division-designated pool into the well bore by means of the natural pressure of the oil well or pool, including artificial lift.
- **H.** "Production restoration incentive tax exemption" means the severance tax exemption for natural gas or oil produced from an approved production restoration project found in NMSA 1978, Section 7-29-4.
- I. "Production restoration project" means returning to production a gas or oil well, including an injection well that has previously produced, which had no more than 30 days of production in a period of 24 consecutive months beginning on or after January 1, 1993 the division has approved and certified.
- **J.** "Recovered oil tax rate" means the tax rate set forth in NMSA 1978, Section 7-29-4, on oil produced from an EOR project.

- **K.** "Routine maintenance" means repair or like-for-like replacement of downhole equipment or other procedure an operator performs to maintain the well's current production.
  - L. "Secondary recovery project" means an EOR project that:
    - (1) occurs subsequent to the completion of primary recovery and is not a tertiary recovery project;
- (2) involves the application, in accordance with sound engineering principles of carbon dioxide miscible fluid displacement, pressure maintenance, water flooding or other division accepted and approved secondary recovery method that can reasonably be expected to result in an increase, determined in light of the facts and circumstances, in the amount of oil that may ultimately be recovered; and
- (3) encompasses a pool or portion of a pool the boundaries of which can be adequately defined and controlled.
- **M.** "Stripper well property" means an oil or gas producing property that the taxation and revenue department assigns a single production unit number (PUN) and:
- (1) if an oil producing property, produced a daily average of less than 10 barrels of oil per eligible well per day for the preceding calendar year;
- (2) if a gas producing property, produced a daily average of less than 60,000 cubic feet of gas per eligible well per day during the preceding calendar year; or
- (3) if a property with wells that produce both oil and gas, produced a daily average of less than 10 barrels of oil per eligible well per day for the preceding calendar year, as determined by converting the volume of gas the well produced to barrels of oil by using a ratio of 6000 cubic feet to one barrel of oil.
- N. "Stripper well incentive tax rates" means the tax rates set for stripper well properties by NMSA 1978, Sections 7-29-4 and 7-31-4.
  - **O.** "Termination" means the operator's discontinuance of an EOR project.
  - **P.** "Tertiary recovery project" means an EOR project that:
    - (1) occurs subsequent to a secondary recovery project's completion;
- (2) involves the application, in accordance with sound engineering principles, of carbon dioxide miscible fluid displacement, pressure maintenance, water flooding or other division accepted and approved tertiary recovery method that can reasonably be expected to result in an increase, determined in light of the facts and circumstances, in the amount of oil that may ultimately be recovered; and
- (3) encompasses a pool or portion of a pool the boundaries of which can be adequately defined and controlled.
- **Q.** "Well" means a well bore with single or multiple completions, including all horizons and producing formations from the surface to total depth.
- **R.** "Well workover incentive tax rate" means the tax rate NMSA 1978, Section 7-29-4 imposes on gas or oil produced from a well workover project.
- S. "Well workover project" means a procedure the operator of a gas or oil well undertakes that is intended to increase production from the well and that the division has approved and certified.
- **T.** "Workover" means a procedure the operator undertakes that is intended to increase production but is not routine maintenance and includes:
- (1) re-entry into the well to drill deeper, to sidetrack to a different location, to recomplete for production or to restore production from a zone that has been temporarily abandoned;
- (2) recompletion by re-perforation of a zone from which gas or oil has been produced or by perforation of a different zone;
  - (3) repair or replacement of faulty or damaged casing or related downhole equipment;
  - (4) fracturing, acidizing or installing compression equipment; or
- (5) squeezing, cementing or installing equipment necessary for removal of excessive water, brine or condensate from the well bore in order to establish, continue or increase production from the well. [19.15.6.7 NMAC Rp, 19.15.1.30 NMAC, 19.15.1.31 NMAC; 19.15.1.32 NMAC, and 19.15.1.33 NMAC, 12/1/08]

#### 19.15.6.8 ENHANCED OIL RECOVERY PROJECT TAX INCENTIVE:

- **A.** The division shall accept applications for qualification of EOR projects or expansions of EOR projects for the recovered oil tax rate pursuant to the New Mexico Enhanced Oil Recovery Act, NMSA 1978, Sections 7-29A-1 through 7-29A-5.
  - **B.** 19.15.6.8 NMAC applies to:
    - (1) EOR projects;
    - (2) expansions of existing EOR projects;

- (3) the expanded use of enhanced oil recovery technology in existing EOR projects; and
- (4) the change from a secondary recovery project to a tertiary recovery project.
- C. To be eligible for the tax rate the operator shall apply for and receive division approval. No project or expansion the division approved prior to March 6, 1992 qualifies.
  - **D.** Application.
- (1) The operator shall file applications with the division's Santa Fe office. The operator shall also file one copy of the application and attachments with the appropriate division district office.
- (2) The operator or its authorized representative having knowledge of the facts in the application shall execute and certify an application, which shall contain:
  - (a) the operator's name and address;
  - **(b)** the project area's description including:
    - (i) a plat outlining the project area;
    - (ii) a description of the project area by section, township and range; total acres; and
    - (iii) the name of the subject pool and formation;
  - (c) the status of operations in the project area:
    - (i) if unitized, the unit name and the date and number of the division order approving the
- (ii) if an application for approval of a unit plan has been made, the date the application was filed with the division; and
- (iii) if not unitized, identification of each lease in the project area by lessor, lessee and legal description;
  - **(d)** the method of recovery to be used:
    - (i) identification of the fluids to be injected;
    - (ii) if the division has approved the project, the date and number of the division order;

and

unit plan of operation;

- (iii) if the division has not approved the project, the date the application for approval was filed with the division on form C-108;
  - (e) the project description:
    - (i) a list of producing wells;
    - (ii) a list of injection wells;
    - (iii) the capital costs of additional facilities;
    - (iv) the total project cost;
    - (v) the estimated total value of the additional production that will be recovered as a result

of the project;

- (vi) the anticipated date for commencement of injection;
- (vii) the type of fluid to be injected and the anticipated volumes; and if the application is made for an expansion of an existing project, an explanation of what changes in technology the operator will use or what additional geographic area the operator will add to the project area; and
- (f) production data including graphs, charts and other supporting data showing the production history and production forecast of oil, gas, casinghead gas and water from the project area.
  - **E.** Approval and certification.
- (1) Project approval. The division shall approve an EOR project and designate the project area for the recovered oil tax rate when the operator proves that:
- (a) the application of the proposed enhanced recovery techniques to the reservoir should result in an increase in the amount of oil that may be ultimately recovered;
- **(b)** the project area has been so depleted that it is prudent to apply enhanced recovery techniques to maximize the ultimate recovery of oil; and
- (c) the application is economically and technically reasonable and has not been prematurely filed.
  - (2) Positive production response certification.
- (a) For the recovered oil tax rate to apply to oil produced from an approved qualified EOR project, the operator shall demonstrate a positive production response to the division and file an application for certification of a positive production response with the division's Santa Fe office, which shall include:
  - (i) a copy of the division's approval of the EOR project or expansion;
  - (ii) a plat of the affected area showing all injection and producing wells with completion

dates; and

- (iii) production graphs and supporting data demonstrating a positive production response and showing the volumes of water or other substances that have been injected on the lease or unit since initiation of the EOR project.
- **(b)** The director may administratively approve an application and certify a positive production response or, at the director's discretion or at the applicant's request, may set the application for hearing.
- (c) The division shall certify that a positive production response occurred and notify the secretary of taxation and revenue; this certification and notice shall set forth the date the certification was made and the date the positive production response occurred provided however:
- (i) for a secondary recovery project, the application for certification of a positive production response shall occur not later than five years from the date the division issued the certification of approval for the EOR project or expansion; and
- (ii) for a tertiary recovery project, the application for certification of a positive production response must occur not later than seven years from the date the division issues the certification of approval for the EOR project or expansion.
  - **F.** Reporting requirements.
- (1) The operator of an approved EOR project shall report annually on the project's status and confirm that the project is still a viable EOR project as approved. The operator shall file the report for the year ending May 31 with the division's Santa Fe office. The report shall contain:
  - (a) the date and number of the division's certification order for the project;
  - **(b)** production graphs showing oil, gas and water production;
  - (c) a graph showing the volumes of fluid injected and the average injection pressures; and
  - (d) additional data the director deems necessary for continued approval.
  - (2) The director may set for hearing the continued approval of an EOR project.
- **G.** Termination. When the operator terminates active operation of an EOR project or expansion, the operator shall notify the division and the secretary of taxation and revenue in writing not later than the 30th day after the EOR project's termination or expansion.

[19.15.6.8 NMAC - Rp, 19.15.1.30 NMAC, 12/1/08]

### 19.15.6.9 PRODUCTION RESTORATION PROJECT TAX INCENTIVE:

- **A.** The division shall accept applications for qualification of production restoration projects for the production restoration incentive tax exemption pursuant to the Natural Gas and Crude Oil Production Incentive Act, NMSA 1978, Sections 7-29B-1 through 7-29B-6.
- **B.** 19.15.6.9 NMAC applies to gas or oil wells division records show had 30 days or less production in a period of 24 consecutive months beginning on or after January 1, 1993 upon which the operator commenced operations to restore production after June 16, 1995.
- C. To be eligible for the exemption, the operator shall apply for and receive division approval. No production restoration project commenced prior to June 16, 1995 qualifies.
  - **D.** Applications.
- (1) An operator shall file an application with the division within 12 months of the production restoration.
  - (2) The operator shall file the application on behalf of the project's interest owners.
- (3) The operator shall file the application on form C-139 using the division's web-based online application.
  - **E.** Approval, certification, notification and hearing.
    - (1) Project approval and certification.
- (a) The division shall approve a project and issue a certification to the operator designating the gas or oil well as a production restoration project when the operator proves that:
- (i) after June 16, 1995, the operator has commenced a process to return the well to production; and
- (ii) division records show the well had 30 days or less of production in any period of 24 consecutive months beginning on or after January 1, 1993.
- **(b)** The exemption shall apply beginning the first day of the month following the date the operator returned the well to production as certified by the division.
- (2) Notification to the secretary of taxation and revenue. The division shall notify the secretary of taxation and revenue of the approval. This notice shall identify the gas or oil well as a production restoration project and certify the date production was restored.

(3) Hearing. The division shall consider applications without a hearing. If the appropriate division district office denies an application, the division upon the applicant's request shall set the application for hearing. An application the appropriate division district office has not acted upon within 30 days from the date it is filed shall be deemed denied.

[19.15.6.9 NMAC - Rp, 19.15.1.31 NMAC, 12/1/08]

### 19.15.6.10 WELL WORKOVER PROJECT TAX INCENTIVE:

- **A.** The division shall accept applications for qualification of well workover projects for the well workover incentive tax rate pursuant to the Natural Gas and Crude Oil Production Incentive Act, NMSA 1978, Sections 7-29B-1 through 7-29B-6.
- **B.** 19.15.6.10 NMAC applies to a gas or oil well upon which the operator has commenced a workover after June 16, 1995 that is intended to increase the well's production.
- C. To be eligible for the incentive tax rate, the operator shall apply for and receive division approval. No well workover project the operator commences prior to June 16, 1995 qualifies.
  - D. Application
- (1) The operator shall file the application with the division within 12 months of the workover's completion.
  - (2) The operator shall file on behalf of the project's interest owners.
- (3) The operator shall retain the data used in the application in its files during the period of time the well qualifies for and receives the well workover incentive tax rate.
- (4) The operator shall file the application on form C-140 using the division's web-based online application.
  - **E.** Approval, certification, notification and hearing.
    - (1) Project approval and certification.
- (a) The division shall approve a workover and issue a certification of approval to the operator designating the gas or oil well as a well workover project when the operator proves that:
- (i) the operator has undertaken approved workover procedures on the well that are intended to increase production; and
- (ii) the production curve or data tabulation from production data reflects a positive production increase from the workover.
- **(b)** The incentive tax rate shall apply beginning the first day of the month following the date the operator completed the workover as certified by the division.
- (2) Notification to the secretary of taxation and revenue. The division shall notify the secretary of taxation and revenue of the approval by identifying the gas or oil well as a well workover project and certifying the date the operator completed the project.
  - (3) Hearings and requests for additional information.
- (a) The division shall consider applications without a hearing. If the appropriate division district office denies an application, the division upon the applicant's request shall set the application for hearing. An application the division district office does not act on within 30 days from the date it is filed is deemed denied.
- **(b)** The division may request additional information from the operator to support an application. When the division requests additional information, the 30-day approval period shall begin to run on the date the operator provides the requested data.
- F. Certifications prior to July 1, 1999. Well workover projects the division certified prior to July 1, 1999 shall be deemed to be approved and certified in accordance with the provisions of the Natural Gas and Crude Oil Production Incentive Act and gas or oil produced from those projects shall be eligible for the well workover incentive tax rate effective July 1, 1999.

[19.15.6.10 NMAC - Rp, 19.15.1.32 NMAC, 12/1/08]

#### 19.15.6.11 STRIPPER WELL TAX INCENTIVE:

- **A.** Qualification of stripper well properties for the stripper well incentive tax rates in NMSA 1978, Sections 7-29-4 and 7-31-4, requires division certification. The division shall certify stripper well properties for calendar year 1998 no later than June 30, 1999 and no later than June 1 of each succeeding year for the preceding calendar year.
- **B.** 19.15.6.11 NMAC applies to a property that the division certifies as a stripper well property after June 30, 1999.
  - **C.** Certification, notification and hearing.

- (1) The division shall determine which wells qualify as stripper well properties.
- (2) Upon certification of properties as stripper well properties, the division shall notify the operator and the secretary of taxation and revenue of that certification.
- (3) The operator shall notify the interest owners of the certification of the property as a stripper well property.
- (4) An operator may make a written request that the division reevaluate a property for stripper well status.
- (5) If the division denies stripper well certification to a property, the division upon the operator's request shall set the matter for hearing.

  [19.15.6.11 NMAC Rp, 19.15.1.33 NMAC, 12/1/08]

#### **HISTORY of 19.15.6 NMAC:**

History of Repealed Material: 19.15.1 NMAC, General Provisions (filed 04/27/2001) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 30, 31, 32, and 33) (filed 04/27/2001), were replaced by 19.15.6 NMAC, Tax Incentives, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 7 FORMS AND REPORTS

**19.15.7.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.7.1 NMAC - Rp, 19.15.13.1 NMAC, 12/1/08]

**19.15.7.2 SCOPE:** 19.15.7 NMAC applies to persons or entities engaged in oil and gas development and production within New Mexico. [19.15.7.2 NMAC - Rp, 19.15.13.2 NMAC, 12/1/08]

[19.13.7.2 MWIAC - Kp, 19.13.13.2 MWIAC, 12/1/00]

19.15.7.3 STATUTORY AUTHORITY: 19.15.7 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12.

[19.15.7.3 NMAC - Rp, 19.15.13.3 NMAC, 12/1/08]

**19.15.7.4 DURATION:** Permanent.

[19.15.7.4 NMAC - Rp, 19.15.13.4 NMAC, 12/1/08]

**19.15.7.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.7.5 NMAC - Rp, 19.15.13.5 NMAC, 12/1/08]

19.15.7.6 OBJECTIVE: To provide for the filing of reports to enable the division to carry out its statutory mandates under the Oil and

Gas Act.

[19.15.7.6 NMAC - Rp, 19.15.13.6 NMAC, 12/1/08]

**19.15.7.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

#### 19.15.7.8 **GENERAL**:

- **A.** Where to file reports. Unless otherwise specifically provided for in a division rule or order, the operator shall file forms and reports 19.15.7 NMAC requires with the appropriate division district office as provided in 19.15.2.17 NMAC and 19.15.7.10 NMAC.
- **B.** Additional data. 19.15.7 NMAC does not limit or restrict the division's authority to require the furnishing of additional reports, data or other information relative to the production, transportation, storing, refining, processing or handling of oil, gas or products in the state as may appear to the division to be necessary or desirable, either generally or specifically, for the prevention of waste and the conservation of the state's natural resources.
- C. Books and records. A producer, injector, transporter, storer, refiner, gasoline or extraction plant operator, treating plant operator and initial purchaser of gas within the state shall make and keep appropriate books and records for a period of not less than five years, covering operations in New Mexico, in order to make and substantiate the reports the division requires.
- **D.** Written notices, requests, permits and reports. A person required to file notices, requests, permits or reports shall use the forms listed below for the purpose shown in accordance with the instructions printed on the form and the rule covering the form's use or special order pertaining to its use:
  - (1) form C-101 application for permit to drill, deepen or plug back;
  - (2) form C-102 well location and acreage dedication plat;
  - (3) form C-103 sundry notices and reports on wells;
  - (4) form C-104 request for allowable and authorization to transport oil and gas;
  - (5) form C-105 well completion or recompletion report and log;
  - (6) form C-106 notice of intention to utilize automatic custody transfer equipment;
  - (7) form C-107 application for multiple completion;
  - (8) form C-107-A application for downhole commingling;
  - (9) form C-107-B application for surface commingling (diverse ownership);
  - (10) form C-108 application to dispose of salt water by injection into a porous formation;
  - (11) form C-109 application for discovery allowable and creation of a new pool;
  - (12) form C-111 gas transporter's monthly report (sheet 1 and sheet 2);
  - (13) form C-112 transporter's and storer's monthly report;
  - (14) form C-112-A receipts continuation sheet;
  - (15) form C-112-B deliveries continuation sheet;
  - (16) form C-113 refiner's monthly report (sheet 1 and sheet 2);
  - (17) form C-115 operator's monthly report;
  - (18) form C-115-EDP operator's monthly report (electronic data processing);
  - (19) form C-116 gas-oil ratio tests;
  - (20) form C-117-A tank cleaning, sediment oil removal, transportation of miscellaneous hydrocarbons and disposal permit;

- (21) form C-117-B monthly sediment oil disposal statement;
- (22) form C-118 treating plant operator's monthly report (sheet 1 and sheet 2);
- (23) form C-120-A monthly water disposal report;
- (24) form C-121 oil purchaser's nomination;
- (25) form C-121-A purchaser's gas nomination;
- (26) form C-122 multi-point and one point back pressure test for gas wells;
- (27) form C-122-A gas well test data sheet-San Juan basin (initial deliverability test, blue paper; annual deliverability test, white);
- (28) form C-122-B initial potential test data sheet;
- (29) form C-122-C deliverability test report;
- (30) form C-122-D worksheet for calculation of static column wellhead pressure (P<sub>w</sub>);
- (31) form C-122-E worksheet for stepwise calculation of (surface) (subsurface) pressure ( $P_c$  and  $P_w$ );
- (32) form C-122-F worksheet for calculation of wellhead pressures (P<sub>C</sub> or P<sub>w</sub>) from known bottom hole pressure (P<sub>f</sub> or P<sub>s</sub>);
- (33) form C-122-G worksheet for calculation of static column pressure at gas liquid interface;
- (34) form C-123 request for the creation of a new pool;
- (35) form C-124 reservoir pressure report;
- (36) form C-125 gas well shut-in pressure report;
- (37) form C-126 permit to transport recovered load oil;
- (38) form C-127 request for allowable change;
- (39) form C-129 application for exception to no-flare;
- (40) form C-130 notice of disconnection;
- (41) form C-131-A monthly gas storage report;
- (42) form C-131-B annual LPG storage report;
- (43) form C-133 authorization to move produced water exhibit "A";
- (44) form C-134 application for exception to division order R-8952, 19.15.18.18 NMAC or 19.15.36 NMAC;
- (45) form C-135 gas well connection, reconnection or disconnection notice;
- (46) form C-136 application for approval to use an alternate gas measurement method;
- (47) form C-137 application for waste management facility;
- (48) form C-137-EZ registration/final closure report for small landfarm;
- (49) form C-138 request for approval to accept solid waste;
- (50) form C-139 application for qualification of production restoration project and certification of approval;
- (51) form C-140 application for qualification of well workover project and certification of approval;
- (52) form C-141 release notification and corrective action;
- (53) form C-144 pit, closed-loop system, below-grade tank or proposed alternative method permit or closure plan application;
- (54) form C-145 change of operator; and
- (55) form C-146 change of operator name.

[19.15.7.8 NMAC - Rp, 19.15.13.1100 NMAC, 12/1/08]

**19.15.7.9 FORMS UPON REQUEST:** The division's forms for written notices, requests and reports it requires are available on the division's website. The division shall furnish paper copies upon request. [19.15.7.9 NMAC - Rp, 19.15.1.16 NMAC, 12/1/08]

**19.15.7.10 WHERE TO FILE REPORTS AND FORMS:** A person required to file a report or form shall file the report or form with the division in the number and at the time specified on the form or report or by the applicable section in 19.15.7 NMAC. An operator shall file plugging bonds directly with the division's Santa Fe office.

[19.15.7.10 NMAC - Rp, 19.15.15.1302 NMAC, 12/1/08]

19.15.7.11 UNITED STATES GOVERNMENT LEASES: For wells located on land that the United States or a native american nation, tribe or pueblo owns, an operator shall file applications for permit to drill, deepen or plug back, BLM form no. 3160-3; sundry notices and reports on wells, BLM form no. 3160-5; and well completion or recompletion report and log, BLM form no. 3160-4 with the BLM in lieu of filing the corresponding division forms with the division. All such forms are, however, subject to division approval in the same manner and to the same extent as the corresponding division forms.

[19.15.7.11 NMAC - Rp, 19.15.1.14 NMAC, 12/1/08]

19.15.7.12 APPLICATION FOR PERMIT TO DRILL, DEEPEN OR PLUG BACK (Form C-101): Form C-101 is the form an operator uses to apply for a permit to drill, deepen, re-enter or plug a well back to a different pool or complete or re-complete a well in an additional pool

[19.15.13.12 NMAC - Rp, 19.15.13.1101 NMAC, 12/1/08]

## 19.15.7.13 WELL LOCATION AND ACREAGE DEDICATION PLAT (Form C-102):

**A.** Form C-102 is a dual purpose form the operator uses to show the well's exact location and the acreage dedicated to the well.

The form is also used to show the ownership and status of each lease contained within the dedicated acreage. When there is more than one working interest or royalty owner on a given lease, designation of the majority owner et al. is sufficient.

- **B.** An operator shall fill out and certify the information required on form C-102 except the well location on the plat. A professional surveyor, registered in the state of New Mexico, or surveyor approved by the division, shall plot and certify the well location on the plat from the section's outer boundaries.
- C. An operator shall file amended form C-102 in the event there is a change in the information the operator previously submitted. The operator does not need to provide certification of the well location when filing amended form C-102. [19.15.13.13 NMAC Rp, 19.15.13.1102 NMAC, 12/1/08]
- **19.15.7.14 SUNDRY NOTICES AND REPORTS ON WELLS (Form C-103):** Form C-103 is a dual purpose form the operator files with the appropriate division district office to obtain division approval prior to commencing certain operations and to report various completed operations.
  - **A.** Form C-103 as a notice of intention.
    - (1) An operator shall file form C-103 and obtain the division's approval prior to:
      - (a) effecting a change of plans from those the division previously approved on form C-101 or form C-103;
      - (b) altering a drilling well's casing program or pulling casing or otherwise altering an existing well's casing installation;
      - (c) making multiple completions in a well;
      - (d) placing a well in approved temporary abandonment;
      - (e) plugging and abandoning a well;
- (f) performing remedial work on a well that, when completed, will affect the well's original status (this includes making new perforations in existing wells or squeezing old perforations in existing wells, but does not apply to new wells in the process of being completed nor to old wells being deepened or plugged back to another zone when the division has authorized the recompletion by an approved form C-101, application for permit to drill, re-enter, deepen plug back or add a zone, nor to acidizing, fracturing or cleaning out previously completed wells, nor to installing artificial lift equipment); or
  - (g) downhole commingling in well bores, within pools or areas that the division has established as pre-approved pools or areas.
- (2) In the case of well plugging operations, the notice of intention shall include a detailed statement of the proposed work including plans for shooting and pulling casing; plans for mudding, including the mud's weight; plans for cementing, including number of sacks of cement and depths of plugs; restoration and remediation of the location; and the time and date of the proposed plugging operations. The operator shall file a complete log of the well on form C-105 with the notice of intention to plug the well, if the operator has not previously filed the log (see 19.15.7.16 NMAC); the division shall not release the financial assurance until the operator complies with this requirement.
  - **B.** Form C-103 as a subsequent report.
- (1) The operator shall file form C-103 as a subsequent report of operations in accordance with 19.15.7.14 NMAC as applicable to the particular operation being reported.
  - (2) The operator shall use form C-103 in reporting such completed operations as:
    - (a) commencement of drilling operations;
    - (b) casing and cement test;
    - (c) altering a well's casing installation;
    - (d) work to secure approved temporary abandonment;
    - (e) plugging and abandonment;
    - (f) plugging back or deepening within the same pool;
    - (g) remedial work;
    - (h) installation of artificial lifting equipment; or
    - (i) other operations that affect the well's original status but that are not specifically covered in 19.15.7.14 NMAC.
- **C.** Report of commencement of drilling operations. Within 10 days following the commencement of drilling operations, the operator shall file a report of commencement on form C-103. The report shall indicate the hour and the date the operator spudded the well.
- **D.** Report of results of test of casing and cement job; report of casing alteration. The operator shall file a report of casing and cement test within 10 days following the setting of each string of casing or liner. The operator shall file the report on form C-103 and include a detailed description of the test method employed and the results obtained by the test and any other pertinent information 19.15.16.10 NMAC requires. The report shall also indicate the top of the cement and the means by which the operator determined the top. It shall also indicate any changes from the casing program previously authorized for the well.
- **E.** Report of temporary abandonment. The operator shall file a notice of work to secure approved temporary abandonment within 30 days following the work's completion. The report shall present a detailed account of the work done on the well, including location and type of plugs used, if any, and status of surface and downhole equipment and any other pertinent information relative to the well's overall status.
  - **F.** Report on plugging of well.
- (1) The operator shall file a report of plugging operations within 30 days following completion of plugging operations on a well. The operator shall file the report on form C-103, which shall include the date the operator began plugging operations and the date the operator completed the work, a detailed account of the manner in which the operator performed the work including the depths and lengths of the various plugs set, the nature and quantities of materials employed in the plugging operations including the weight of the mud used, the size and depth of all casing left in the hole and any other pertinent information. (See 19.15.25 NMAC regarding plugging operations.)
  - (2) The division shall not approve a plugging report until the operator demonstrates compliance with Subsection B of 19.15.25.10

- NMAC. The operator shall contact the appropriate division district office when the operator has restored the location in order to arrange for a division representative's inspection of the plugged well and the location.
- **G.** Report of remedial work. The operator shall file a report of remedial work performed on a well within 30 days following the work's completion. The operator shall file the report on form C-103 and present a detailed account of the work done and the manner in which the operator performed the work; the daily production of oil, gas and water both prior to and after the remedial operation; the size and depth of shots; the quantity and type of crude, chemical or other materials the operator employed in the operation; and any other pertinent information. Among the remedial work an operator shall report on form C-103 are the following:
  - (1) report on shooting, fluid fracturing or chemical treatment of a previously completed well;
  - (2) report of squeeze job;
  - (3) report on setting of liner or packer;
  - (4) report of installation of pumping equipment or gas lift facilities; or
  - (5) report of any other remedial operations that are not specifically covered herein.
- **H.** Report on deepening or plugging back within the same pool. An operator shall file a report of deepening or plugging back within 30 days following completion of the operations on a well. The operator shall file the report on form C-103 and present a detailed account of work done and the manner in which the operator performed the work. If the operator recompletes the well in the same pool, the operator shall also report the daily production of oil, gas and water both prior to and after recompletion. If the well is recompleted in another pool, the operator shall file forms C-101, C-102, C-104 and C-105 in accordance with 19.15.7.12 NMAC, 19.15.7.13 NMAC, 19.15.7.15 NMAC and 19.15.7.16 NMAC.
- I. Other reports on wells. The operator shall submit reports on other operations that affect the well's original status but that are not specifically covered in 19.15.7.14 NMAC to the division on form C-103 10 days following the operation's completion.

  [19.15.7.14 NMAC Rp, 19.15.13.1103 NMAC, 12/1/08]
- 19.15.7.15 REQUEST FOR ALLOWABLE AND AUTHORIZATION TO TRANSPORT OIL AND GAS (Form C-104): An operator shall file with the division a complete form C-104 to request the division assign an allowable to a newly completed or re-completed well or a well completed in an additional pool or issue an operator authorization to transport oil or gas from the well.

  [19.15.7.15 NMAC Rp, 19.15.13.1104 NMAC, 12/1/08]

#### 19.15.7.16 WELL COMPLETION OR RECOMPLETION REPORT AND LOG (Form C-105):

- **A.** Within 20 days following the completion or recompletion of a well, the operator shall file form C-105 with the appropriate division district office accompanied by a summary of special tests conducted on the well, including drill stem tests. In addition, the operator shall file a copy of electrical and radio-activity logs run on the well with form C-105. If the division does not receive form C-105 with attached logs and summaries within the specified 20-day period, the division shall withhold the allowable for the well until the operator has complied with 19.15.7.16 NMAC.
- **B.** In the case of a dry hole, a complete record of the well on form C-105 with the attachments listed in Subsection A of 19.15.7.16 NMAC shall accompany the notice of intention to plug the well, unless previously filed. The division shall not approve the plugging report or release the bond the operator has complied with 19.15.7.16 NMAC.
- C. The division shall not keep form C-105 and accompanying attachments confidential unless the well's owner requests in writing that the division keep it confidential. Upon such request, the division shall keep these data confidential for 90 days from the date of the well's completion, provided, however, that the report, logs and other attached data may, when pertinent, be introduced in a public hearing before division examiners, the commission or in a court of law, regardless of the request that they be kept confidential.

  [19.15.7.16 NMAC Rp, 19.15.13.1105 NMAC, 12/1/08]
- **19.15.7.17 NOTICE OF INTENTION TO UTILIZE AUTOMATIC CUSTODY TRANSFER EQUIPMENT (Form C-106):** An operator intending to use an ACT system shall file form C-106, when applicable, in accordance with Subsection A of 19.15.18.15 NMAC. [19.15.7.17 NMAC Rp, 19.15.13.1106 NMAC, 12/1/08]
- **19.15.7.18 APPLICATION FOR MULTIPLE COMPLETION (Form C-107):** An operator shall file form C-107, when applicable, in accordance with Subsection A of 19.15.16.15 NMAC. [19.15.7.18 NMAC Rp, 19.15.13.1107 NMAC, 12/1/08]
- 19.15.7.19 APPLICATION FOR AUTHORIZATION TO INJECT (Form C-108): An operator shall file form C-108 in accordance with Subsection B of 19.15.26.8 NMAC.

  [19.15.7.19 NMAC Rp, 19.15.13.1108 NMAC, 12/1/08]
- 19.15.7.20 APPLICATION FOR DISCOVERY ALLOWABLE AND CREATION OF A NEW POOL (Form C-109): An operator shall file form C-109, when applicable, in accordance with 19.15.20.16 NMAC. [19.15.7.20 NMAC Rp, 19.15.13.1109 NMAC, 12/1/08]

# 19.15.7.21 GAS TRANSPORTER'S MONTHLY REPORT (Form C-111):

A. An operator shall complete and maintain for the division's inspection, form C-111 monthly in accordance with Subsections B, C and D of 19.15.7.21 NMAC. The transporter shall itemize information on sheet no. 2 of form C-111 by pool, by operator and by lease, in

alphabetical order.

- **B.** An operator of a gas gathering system, gas transportation system, recycling system, fuel system, gas lift system, gas drilling operation, etc. shall complete and maintain for division inspection form C-111 each month. The form shall cover gas, casinghead gas and carbon dioxide gas taken into a system during the preceding month and shall show the gas' source and its disposition.
- C. An operator of a gasoline plant, cycling plant or other plant at which gasoline, butane, propane, kerosene, oil or other products are extracted from gas within the state shall complete and maintain for the division's inspection form C-111 each month. The form shall cover gas, casinghead gas and carbon dioxide gas the plant has taken during the preceding month and shall show the gas' source and its disposition. If an operator owns more than one plant in a given division district, the operator shall file sheet no. 1 of form C-111 for each plant. In preparing sheet no. 2, the operator shall consolidate requisitions for plants in the district, itemized in the order described in the Subsection A of 19.15.7.21 NMAC.
- **D.** Where a producer takes gas and uses it for any of the above uses, the producer shall complete and maintain for division inspection form C-111 itemizing such gas. The producer shall also include this gas on form C-115. The producer shall also include gas used on the lease from which it was produced for consumption in lease houses, treaters, compressors, combustion engines and other similar equipment, or gas that is flared, on the form C-115 but shall not include it on form C-111.

  [19.15.7.21 NMAC Rp, 19.15.13.1111 NMAC, 12/1/08]
- 19.15.7.22 TRANSPORTER'S AND STORER'S MONTHLY REPORT (Form C-112): A transporter or storer of oil and liquid hydrocarbons within the state shall complete and maintain for division inspection for each calendar month a form C-112 containing complete information and data indicated by the form respecting stocks of oil and liquid hydrocarbons on hand and receipts and deliveries of oil and liquid hydrocarbons by pipeline and trucks within the state, and receipts and deliveries from leases to storers or refiners; between transporters within the state; between storers and refiners within the state.

  [19.15.7.22 NMAC Rp, 19.15.13.1112 NMAC, 12/1/08]
- **19.15.7.23 REFINER'S MONTHLY REPORT (Form C-113):** A refiner of oil within the state shall file for each calendar month form C-113 containing the information and data indicated by the form respecting oil and products involved in the refiner's operation during each month. The refiner shall file the completed form C-113 for each month and postmark it on or before the 15th day of the next succeeding month. [19.15.7.23 NMAC Rp, 19.15.13.1113 NMAC, 12/1/08]

#### 19.15.7.24 OPERATOR'S MONTHLY REPORT (Form C-115):

- A. An operator shall file a form C-115 for each non-plugged well completion for which the division has approved a form C-104 and for each secondary or other enhanced recovery project or pressure maintenance project injection well or other injection well within the state, setting forth complete information and data indicated on the forms in the order, format and style the director prescribes. The operator shall estimate oil production from wells producing into common storage as accurately as possible on the basis of periodic tests.
- **B.** An operator shall file the reports 19.15.7.24 NMAC requires using the division's web-based online application on or before the 15th day of the second month following the month of production, or if such day falls on a weekend or holiday, the first workday following the 15th. An operator may apply to the division for exemption from the electronic filing requirement based upon a demonstration that such requirement would operate as an economic or other hardship.
- C. If an operator fails to file a form C-115 that the division accepts, the division shall, within 60 days of the appropriate filing date, notify the operator by electronic mail or letter of its intent to revoke the operator's authorization to transport or inject if the operator does not file an acceptable and complete form C-115. If the operator does not file an acceptable and complete form C-115 or request a hearing on the proposed cancellation within 120 days of the original due date of the form C-115, the division may cancel the operator's authority to transport from or inject into all wells it operates.

[19.15.7.24 NMAC - Rp, 19.15.13.1115 NMAC, 12/1/08]

**19.15.7.25 GAS-OIL RATIO TESTS (Form C-116):** An operator shall make and report gas-oil ratio tests on form C-116 as prescribed in 19.15.18.8 NMAC and applicable special pool orders. The operator shall file the form C-116. [19.15.7.25 NMAC - Rp, 19.15.13.1116 NMAC, 12/1/08]

# 19.15.7.26 TANK CLEANING, SEDIMENT OIL REMOVAL, TRANSPORTATION OF MISCELLANEOUS HYDROCARBONS AND DISPOSAL PERMIT (Form C-117-A) AND MONTHLY SEDIMENT OIL DISPOSAL STATEMENT (Form C-117-B):

- **A.** An operator shall file form C-117-A with the appropriate division district office in accordance with Subsections B, C and H of 19.15.18.17 NMAC.
- **B.** An operator shall file form C-117-B with the division's Santa Fe office and the appropriate division district office in accordance with Subsection D of 19.15.18.17 NMAC.

[19.15.7.26 NMAC - Rp, 19.15.13.1117 NMAC, 12/1/08]

19.15.7.27 TREATING PLANT OPERATOR'S MONTHLY REPORT (Form C-118): A treating plant operator shall file on a monthly basis form C-118 with the appropriate division district office. The form C-118 shall contain all the information the form requires. Column 1 of sheet 1-A of form C-118 entitled permit number, references form C-117-A, for each lot of oil the operator picked up for processing. [19.15.7.27 NMAC - Rp, 19.15.13.1118 NMAC, 12/1/08]

19.15.7.28 MONTHLY WATER DISPOSAL REPORT (Form C-120-A): An operator of a salt water disposal system shall report its operations on form C-120-A. The operator shall file form C-120-A in duplicate, with one copy to the division's Santa Fe office and one copy to the appropriate division district office, and shall postmark the form no later than the 15th day of the second succeeding month.

[19.15.7.28 NMAC - Rp, 19.15.13.1120 NMAC, 12/1/08]

### 19.15.7.29 PURCHASER'S NOMINATION FORMS (Form C-121 and Form C-121-A):

- A. Unless the director requests otherwise, a person expecting to purchase oil from producing wells in New Mexico during the second and third succeeding two months shall file form C-121 with the division's Santa Fe office not later than the 20th day of each odd-numbered month. As an example, nominations submitted by the 20th day of July shall indicate the amount of oil the purchaser desires to purchase daily during September and October
- **B.** The person shall file form C-121-A with the division's Santa Fe office by the first day of the month during which the division will consider at the gas allowable hearing the nominations for the purchase of gas from producing wells in New Mexico during the succeeding month. As an example, purchaser's nominations to take gas from a pool during the month of August would be considered by the division at a hearing during July, and should be submitted to the Santa Fe office of the division by July 1.
- **C.** In addition to the monthly gas nominations, the purchaser shall file 12-month nominations in accordance with the appropriate special pool orders.

[19.15.7.29 NMAC - Rp, 19.15.13.1121 NMAC, 12/1/08]

#### 19.15.7.30 MULTIPOINT AND ONE POINT BACK PRESSURE TEST FOR GAS WELL (Form C-122):

- **A.** Gas well test data sheet San Juan basin (form C-122-A)
- **B.** Initial potential test data sheet (form C-122-B)
- **C.** Deliverability test report (form C-122-C)
- **D.** Worksheet for calculation of static column wellhead pressure (P<sub>w</sub>) (form C- 122-D)
- E. Worksheet for stepwise calculation of (surface) (subsurface) pressure (P<sub>c</sub> & P<sub>w</sub>) (P<sub>f</sub> & P<sub>s</sub>) (form C-122-E)
- **F.** Worksheet for calculation of wellhead pressures  $(P_c \text{ or } P_w)$  from known bottom hole pressure  $(P_f \text{ or } P_s)$  (form C-122-F)
- **G.** Worksheet for calculation of status column pressure at gas liquid interface (form C-122-G). The operator shall file the forms listed in Subsections A through F of 19.15.7.30 NMAC with the appropriate division district office in accordance with the provisions of the *manual* for back-pressure testing of natural gas wells or gas well testing manual for northwest New Mexico, 19.15.19.8 NMAC and applicable special pool orders and proration orders.

[19.15.7.30 NMAC - Rp, 19.15.13.1122 NMAC, 12/1/08]

**19.15.7.31 REQUEST FOR THE CREATION OF A NEW POOL (Form C-123):** The appropriate division district office shall provide the operator of a well that requires the creation of a pool written instructions regarding the filing of form C-123. [19.15.7.31 NMAC - Rp, 19.15.13.1123 NMAC, 12/1/08]

#### 19.15.7.32 RESERVOIR PRESSURE REPORT (Form C-124):

- **A.** An operator shall file form C-124 to report bottom hole pressures as required under the provisions of 19.15.18.9 NMAC and applicable special pool orders.
- **B.** An operator shall state the name of the pool; the pool datum, if established; the name of the operator and lease; the well number; the wellhead elevation above sea level; the date of the test; the total time the well was shut in prior to the test, the subsurface temperature in degrees fahrenheit at the test depth; the depth in feet at which the operator made the subsurface pressure test; the observed pressure in psi gauge corrected for calibration and temperature; the corrected pressure computed from applying to the observed pressure the appropriate correction for difference in test depth and reservoir datum plane; and any other information required on form C-124.

  [19.15.7.32 NMAC Rp, 19.15.13.1124 NMAC and 19.15.5.302 NMAC, 12/1/08]
- 19.15.7.33 GAS WELL SHUT-IN PRESSURE TESTS (Form C-125): An operator shall file form C-125 to report shut-in pressure tests on gas wells as required under the provisions of special pool orders.

[19.15.7.33 NMAC - Rp, 19.15.13.1125 NMAC, 12/1/08]

- **19.15.7.34 PERMIT TO TRANSPORT RECOVERED LOAD OIL (Form C-126):** An applicant to transport recovered load oil shall file form C-126 with the appropriate division district office in conformance with 19.15.20.15 NMAC. [19.15.7.34 NMAC Rp, 19.15.13.1126 NMAC, 12/1/08]
- **19.15.7.35 REQUEST FOR ALLOWABLE CHANGE (Form C-127):** An oil producer shall file form C-127 with the appropriate division district office not later than the 10th day of the month preceding the month for which an oil producer is requesting oil well allowable changes.

[19.15.7.35 NMAC - Rp, 19.15.13.1127 NMAC, 12/1/08]

## 19.15.7.36 FORMS REQUIRED ON FEDERAL LAND:

A. An operator shall use federal forms in lieu of state forms when filing application for permit to drill, deepen or plug back and

sundry notices and reports on wells and well completion or recompletion report and log for wells on federal lands in New Mexico. However, the operator shall submit two extra copies of each of the forms to the BLM, which, upon approval, will transmit the forms to the division. An operator of a well on federal land shall use the following BLM forms in lieu of division forms:

BLM Form No.	<u>Title of Form</u> (Same for both agencies)	Form No.
3160-3 (Nov. 1993)	Application for Permit to Drill, Deepen or Plug Back	C-101
3160-5 (Nov. 1983)	Sundry Notices and Reports on Wells	C-103
3160-4 (Nov. 1983)	Well Completion or Recompletion Report and Log	C-105

- **B.** The above forms as the BLM may revise are the only forms that an operator may file in place of division forms.
- C. After a well is completed and ready for pipeline connection, the operator shall file form C-104 along with a copy of form C-105 or BLM form No. 3160-4, whichever is applicable, with the division on wells drilled in the state, regardless of land status. Further, the operator shall file production reports using division forms; the division will not accept federal forms for reporting production.
- **D.** An operator's failure to comply with 19.15.7.36 NMAC shall result in the division's cancellation of form C-104 for the affected well or wells.

[19.15.7.36 NMAC - Rp, 19.15.13.1128 NMAC, 12/1/08]

# **19.15.7.37 APPLICATION FOR EXCEPTION TO NO-FLARE (Form C-129):** An operator shall file form C-129 when applicable, in accordance with 19.15.18.12 NMAC.

[19.15.7.37 NMAC - Rp, 19.15.13.1129 NMAC, 12/1/08]

#### 19.15.7.38 NOTICE OF DISCONNECTION (Form C-130):

- **A.** An operator shall file form C-130 with the division as provided in 19.15.19.13 NMAC.
- **B.** An operator shall state to the best of its knowledge the reasons for disconnecting a gas well from gas transportation facilities.
- C. The division shall furnish the New Mexico public regulation commission with a form C-130 indicating that a disconnected gas well may or will be reconnected to a gas transportation facility for ultimate distribution to consumers outside of the state.

  [19.15.7.38 NMAC Rp, 19.15.13.1130 NMAC, 12/1/08]

## 19.15.7.39 MONTHLY GAS STORAGE REPORT (Form C-131-A); ANNUAL LPG STORAGE REPORT (Form C-131-B):

- **A.** An operator of an underground gas storage project shall report its operation monthly on form C-131-A. The operator shall file form C-131-A with the division's Santa Fe office with a copy to the appropriate division district office and shall postmark it not later than the 24th day of the next succeeding month.
- **B.** An operator of underground liquefied petroleum gas storage projects approved by the division shall report its operations annually on form C-131-B.

[19.15.7.39 NMAC - Rp, 19.15.13.1131 NMAC, 12/1/08]

# 19.15.7.40 AUTHORIZATION TO MOVE PRODUCED WATER:

- **A.** A transporter of produced water shall obtain the division's approval of form C-133 in accordance with 19.15.34 NMAC prior to transportation.
- **B.** Approval of a single form C-133 is valid for leases the transporter serves. [19.15.7.40 NMAC Rp, 19.15.13.1133 NMAC, 12/1/08]
- **19.15.7.41 GAS WELL CONNECTION, RECONNECTION OR DISCONNECTION NOTICE:** A gas transporter accepting gas for delivery from a wellhead or central point of delivery shall notify the division within 30 days of a new connection or reconnection to or disconnection from the gathering or transportation system by filing form C-135 with the appropriate division district office. [19.15.7.41 NMAC Rp, 19.15.13.1135 NMAC, 12/1/08]

### 19.15.7.42 APPLICATION FOR APPROVAL TO USE AN ALTERNATE GAS MEASUREMENT METHOD (Form C-136):

- A. An operator shall use form C-136 to request and obtain division approval for use of an alternate procedure for measuring gas production from a well that is not capable of producing more than 15 MCFD (Paragraph (1) of Subsection B of 19.15.19.9 NMAC) or for a well that has a producing capacity of 100 MCFD or less and is on a multi-well lease (Paragraph (2) of Subsection B of 19.15.19.9 NMAC).
- **B.** An operator shall fill out the applicable information required on form C-136 with the required supplemental information attached, and file it with the appropriate division district office.

[19.15.7.42 NMAC - Rp, 19.15.13.1136 NMAC, 12/1/08]

#### 19.15.7.43 APPLICATION FOR PRODUCTION RESTORATION PROJECT (C-139):

- **A.** An operator shall use the division's web-based online application to apply for the production restoration tax incentive.
- **B.** An operator shall enter a user identification number and password that it has obtained from the division and select the well for which the operator is requesting the production restoration tax incentive. The operator shall then enter the date it began the production restoration, the date the well returned to production and the process the operator used to return the well to production. The operator shall certify that the information is complete and correct.

[19.15.7.43 NMAC - Rp, Paragraph (5) of Subsection D of 19.15.1.31 NMAC, 12/1/08]

#### 19.15.7.44 APPLICATION FOR WELL WORKOVER PROJECT (C-140):

- A. An operator shall use the division's web-based online application to apply for the well workover tax incentive.
- **B.** An operator shall enter a user identification number and password that it has obtained from the division and select the well for which the operator is requesting the well workover tax incentive. The operator shall enter the date that it commenced the well workover and the date it completed the well workover. The operator shall attach a description of the workover procedure it performed to increase production and a production curve or data tabulation showing at least 12 months of production prior to the well workover and at least three months of production following the well workover to reflect a positive production increase.

[19.15.7.44 NMAC - Rp, Paragraph (6) of Subsection D of 19.15.1.32 NMAC, 12/1/08]

### **HISTORY of 19.15.7 NMAC:**

**History of Repealed Material:** 19.15.1 NMAC, General Provisions (filed 04/27/2001); 19.15.13 NMAC, Reports (filed 06/17/2004) and 19.15.15 NMAC, Pits, Closed-Loop Systems, Below-Grade Tanks and Sumps (filed 5/30/2008) repealed 12/1/08.

### **NMAC History:**

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 14, 16, those applicable portions of 31 and 32 (filed 04/27/2001); 19.15.13 NMAC, Reports (Sections 1-6; 1100, 1101-1109, 1111-1113; 1115-1118, 1120-1131; 1133; and 1135) (filed 06/17/2004); and 19.15.15 NMAC, Pits, Closed-Loop Systems, Below-Grade Tanks and Sumps (Section 1302) (filed 5/30/2008) were all replaced by 19.15.7 NMAC, Forms and Reports, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 7 FORMS AND REPORTS

**19.15.7.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.7.1 NMAC - Rp, 19.15.13.1 NMAC, 12/1/08]

**19.15.7.2 SCOPE:** 19.15.7 NMAC applies to persons or entities engaged in oil and gas development and production within New Mexico.

[19.15.7.2 NMAC - Rp, 19.15.13.2 NMAC, 12/1/08]

**19.15.7.3 STATUTORY AUTHORITY:** 19.15.7 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12.

[19.15.7.3 NMAC - Rp, 19.15.13.3 NMAC, 12/1/08]

**19.15.7.4 DURATION:** Permanent.

[19.15.7.4 NMAC - Rp, 19.15.13.4 NMAC, 12/1/08]

**19.15.7.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.7.5 NMAC - Rp, 19.15.13.5 NMAC, 12/1/08]

**19.15.7.6 OBJECTIVE:** To provide for the filing of reports to enable the division to carry out its statutory mandates under the Oil and Gas Act.

[19.15.7.6 NMAC - Rp, 19.15.13.6 NMAC, 12/1/08]

### **19.15.7.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

# 19.15.7.8 **GENERAL**:

- **A.** Where to file reports. Unless otherwise specifically provided for in a division rule or order, the operator shall file forms and reports 19.15.7 NMAC requires with the appropriate division district office as provided in 19.15.2.17 NMAC and 19.15.7.10 NMAC.
- **B.** Additional data. 19.15.7 NMAC does not limit or restrict the division's authority to require the furnishing of additional reports, data or other information relative to the production, transportation, storing, refining, processing or handling of oil, gas or products in the state as may appear to the division to be necessary or desirable, either generally or specifically, for the prevention of waste and the conservation of the state's natural resources.
- C. Books and records. A producer, injector, transporter, storer, refiner, gasoline or extraction plant operator, treating plant operator and initial purchaser of gas within the state shall make and keep appropriate books and records for a period of not less than five years, covering operations in New Mexico, in order to make and substantiate the reports the division requires.
- **D.** Written notices, requests, permits and reports. A person required to file notices, requests, permits or reports shall use the forms listed below for the purpose shown in accordance with the instructions printed on the form and the rule covering the form's use or special order pertaining to its use:
  - (1) form C-101 application for permit to drill, deepen or plug back;
  - (2) form C-102 well location and acreage dedication plat;
  - (3) form C-103 sundry notices and reports on wells;
  - (4) form C-104 request for allowable and authorization to transport oil and gas;
  - (5) form C-105 well completion or recompletion report and log:
  - (6) form C-106 notice of intention to utilize automatic custody transfer equipment;
  - (7) form C-107 application for multiple completion;
  - (8) form C-107-A application for downhole commingling;
  - (9) form C-107-B application for surface commingling (diverse ownership);
  - (10) form C-108 application to dispose of salt water by injection into a porous formation;
  - (11) form C-109 application for discovery allowable and creation of a new pool;
  - (12) form C-111 gas transporter's monthly report (sheet 1 and sheet 2);

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(14)
                   form C-112-A - receipts continuation sheet;
                   form C-112-B - deliveries continuation sheet;
            (15)
                   form C-113 - refiner's monthly report (sheet 1 and sheet 2);
            (16)
                   form C-115 - operator's monthly report;
            (17)
            (18)
                   form C-115-EDP - operator's monthly report (electronic data processing);
            (19)
                   form C-116 - gas-oil ratio tests;
            (20)
                   form C-117-A - tank cleaning, sediment oil removal, transportation of miscellaneous
hydrocarbons and disposal permit;
                   form C-117-B - monthly sediment oil disposal statement;
            (21)
            (22)
                   form C-118 - treating plant operator's monthly report (sheet 1 and sheet 2);
            (23)
                   form C-120-A - monthly water disposal report;
            (24)
                   form C-121 - oil purchaser's nomination;
            (25)
                   form C-121-A - purchaser's gas nomination;
            (26)
                   form C-122 - multi-point and one point back pressure test for gas wells;
            (27)
                   form C-122-A - gas well test data sheet-San Juan basin (initial deliverability test, blue paper;
annual deliverability test, white);
                   form C-122-B - initial potential test data sheet:
            (28)
            (29)
                   form C-122-C - deliverability test report;
                   form C-122-D - worksheet for calculation of static column wellhead pressure (P<sub>w</sub>);
            (30)
            (31)
                   form C-122-E - worksheet for stepwise calculation of (surface) (subsurface) pressure (P<sub>c</sub> and
P_{w});
                   form C-122-F - worksheet for calculation of wellhead pressures (Pc or Pw) from known bottom
            (32)
hole pressure (P_f \text{ or } P_s);
            (33) form C-122-G - worksheet for calculation of static column pressure at gas liquid interface;
                   form C-123 - request for the creation of a new pool;
            (34)
                   form C-124 - reservoir pressure report;
            (35)
            (36)
                   form C-125 - gas well shut-in pressure report;
                   form C-126 - permit to transport recovered load oil;
            (37)
            (38)
                   form C-127 - request for allowable change;
            (39)
                   form C-129 - application for exception to no-flare;
            (40)
                   form C-130 - notice of disconnection;
            (41)
                   form C-131-A - monthly gas storage report;
            (42)
                   form C-131-B - annual LPG storage report;
            (43)
                   form C-133 - authorization to move produced water exhibit "A";
            (44)
                   form C-134 - application for exception to division order R-8952, 19.15.18.18 NMAC or
19.15.36 NMAC;
            (45)
                   form C-135 - gas well connection, reconnection or disconnection notice;
            (46)
                   form C-136 - application for approval to use an alternate gas measurement method;
            (47)
                   form C-137 - application for waste management facility;
            (48)
                   form C-137-EZ - registration/final closure report for small landfarm;
            (49)
                   form C-138 - request for approval to accept solid waste;
            (50)
                   form C-139 - application for qualification of production restoration project and certification of
approval;
                   form C-140 - application for qualification of well workover project and certification of approval;
            (51)
                   form C-141 - release notification and corrective action;
            (52)
            (53)
                   form C-144 - pit, closed-loop system, below-grade tank or proposed alternative method permit
or closure plan application;
            (54) form C-145 - change of operator; and
            (55)
                   form C-146 - change of operator name.
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form C-112 - transporter's and storer's monthly report;

(13)

19.15.7 NMAC 2

requires are available on the division's website. The division shall furnish paper copies upon request.

FORMS UPON REQUEST: The division's forms for written notices, requests and reports it

[19.15.7.8 NMAC - Rp, 19.15.13.1100 NMAC, 12/1/08]

[19.15.7.9 NMAC - Rp, 19.15.1.16 NMAC, 12/1/08]

19.15.7.9

**19.15.7.10 WHERE TO FILE REPORTS AND FORMS:** A person required to file a report or form shall file the report or form with the division in the number and at the time specified on the form or report or by the applicable section in 19.15.7 NMAC. An operator shall file plugging bonds directly with the division's Santa Fe office.

[19.15.7.10 NMAC - Rp, 19.15.15.1302 NMAC, 12/1/08]

**19.15.7.11 UNITED STATES GOVERNMENT LEASES:** For wells located on land that the United States or a native american nation, tribe or pueblo owns, an operator shall file applications for permit to drill, deepen or plug back, BLM form no. 3160-3; sundry notices and reports on wells, BLM form no. 3160-5; and well completion or recompletion report and log, BLM form no. 3160-4 with the BLM in lieu of filing the corresponding division forms with the division. All such forms are, however, subject to division approval in the same manner and to the same extent as the corresponding division forms.

[19.15.7.11 NMAC - Rp, 19.15.1.14 NMAC, 12/1/08]

**19.15.7.12 APPLICATION FOR PERMIT TO DRILL, DEEPEN OR PLUG BACK (Form C-101):** Form C-101 is the form an operator uses to apply for a permit to drill, deepen, re-enter or plug a well back to a different pool or complete or re-complete a well in an additional pool. [19.15.13.12 NMAC - Rp, 19.15.13.1101 NMAC, 12/1/08]

#### 19.15.7.13 WELL LOCATION AND ACREAGE DEDICATION PLAT (Form C-102):

- **A.** Form C-102 is a dual purpose form the operator uses to show the well's exact location and the acreage dedicated to the well. The form is also used to show the ownership and status of each lease contained within the dedicated acreage. When there is more than one working interest or royalty owner on a given lease, designation of the majority owner et al. is sufficient.
- **B.** An operator shall fill out and certify the information required on form C-102 except the well location on the plat. A professional surveyor, registered in the state of New Mexico, or surveyor approved by the division, shall plot and certify the well location on the plat from the section's outer boundaries.
- C. An operator shall file amended form C-102 in the event there is a change in the information the operator previously submitted. The operator does not need to provide certification of the well location when filing amended form C-102.

[19.15.13.13 NMAC - Rp, 19.15.13.1102 NMAC, 12/1/08]

- **19.15.7.14 SUNDRY NOTICES AND REPORTS ON WELLS (Form C-103):** Form C-103 is a dual purpose form the operator files with the appropriate division district office to obtain division approval prior to commencing certain operations and to report various completed operations.
  - **A.** Form C-103 as a notice of intention.

form C-103;

- (1) An operator shall file form C-103 and obtain the division's approval prior to:
  - (a) effecting a change of plans from those the division previously approved on form C-101 or
- **(b)** altering a drilling well's casing program or pulling casing or otherwise altering an existing well's casing installation;
  - (c) making multiple completions in a well;
  - (d) placing a well in approved temporary abandonment;
  - (e) plugging and abandoning a well;
- (f) performing remedial work on a well that, when completed, will affect the well's original status (this includes making new perforations in existing wells or squeezing old perforations in existing wells, but does not apply to new wells in the process of being completed nor to old wells being deepened or plugged back to another zone when the division has authorized the recompletion by an approved form C-101, application for permit to drill, re-enter, deepen plug back or add a zone, nor to acidizing, fracturing or cleaning out previously completed wells, nor to installing artificial lift equipment); or
- **(g)** downhole commingling in well bores, within pools or areas that the division has established as pre-approved pools or areas.
- (2) In the case of well plugging operations, the notice of intention shall include a detailed statement of the proposed work including plans for shooting and pulling casing; plans for mudding, including the mud's weight; plans for cementing, including number of sacks of cement and depths of plugs; restoration and remediation of the location; and the time and date of the proposed plugging operations. The operator shall file a complete log of

the well on form C-105 with the notice of intention to plug the well, if the operator has not previously filed the log (see 19.15.7.16 NMAC); the division shall not release the financial assurance until the operator complies with this requirement.

- **B.** Form C-103 as a subsequent report.
- (1) The operator shall file form C-103 as a subsequent report of operations in accordance with 19.15.7.14 NMAC as applicable to the particular operation being reported.
  - (2) The operator shall use form C-103 in reporting such completed operations as:
    - (a) commencement of drilling operations;
    - **(b)** casing and cement test;
    - (c) altering a well's casing installation;
    - (d) work to secure approved temporary abandonment;
    - (e) plugging and abandonment;
    - (f) plugging back or deepening within the same pool;
    - (g) remedial work;
    - (h) installation of artificial lifting equipment; or
- (i) other operations that affect the well's original status but that are not specifically covered in 19.15.7.14 NMAC.
- C. Report of commencement of drilling operations. Within 10 days following the commencement of drilling operations, the operator shall file a report of commencement on form C-103. The report shall indicate the hour and the date the operator spudded the well.
- **D.** Report of results of test of casing and cement job; report of casing alteration. The operator shall file a report of casing and cement test within 10 days following the setting of each string of casing or liner. The operator shall file the report on form C-103 and include a detailed description of the test method employed and the results obtained by the test and any other pertinent information 19.15.16.10 NMAC requires. The report shall also indicate the top of the cement and the means by which the operator determined the top. It shall also indicate any changes from the casing program previously authorized for the well.
- **E.** Report of temporary abandonment. The operator shall file a notice of work to secure approved temporary abandonment within 30 days following the work's completion. The report shall present a detailed account of the work done on the well, including location and type of plugs used, if any, and status of surface and downhole equipment and any other pertinent information relative to the well's overall status.
  - **F.** Report on plugging of well.
- (1) The operator shall file a report of plugging operations within 30 days following completion of plugging operations on a well. The operator shall file the report on form C-103, which shall include the date the operator began plugging operations and the date the operator completed the work, a detailed account of the manner in which the operator performed the work including the depths and lengths of the various plugs set, the nature and quantities of materials employed in the plugging operations including the weight of the mud used, the size and depth of all casing left in the hole and any other pertinent information. (See 19.15.25 NMAC regarding plugging operations.)
- (2) The division shall not approve a plugging report until the operator demonstrates compliance with Subsection B of 19.15.25.10 NMAC. The operator shall contact the appropriate division district office when the operator has restored the location in order to arrange for a division representative's inspection of the plugged well and the location.
- **G.** Report of remedial work. The operator shall file a report of remedial work performed on a well within 30 days following the work's completion. The operator shall file the report on form C-103 and present a detailed account of the work done and the manner in which the operator performed the work; the daily production of oil, gas and water both prior to and after the remedial operation; the size and depth of shots; the quantity and type of crude, chemical or other materials the operator employed in the operation; and any other pertinent information. Among the remedial work an operator shall report on form C-103 are the following:
  - (1) report on shooting, fluid fracturing or chemical treatment of a previously completed well;
  - (2) report of squeeze job;
  - (3) report on setting of liner or packer;
  - (4) report of installation of pumping equipment or gas lift facilities; or
  - (5) report of any other remedial operations that are not specifically covered herein.
- **H.** Report on deepening or plugging back within the same pool. An operator shall file a report of deepening or plugging back within 30 days following completion of the operations on a well. The operator shall file the report on form C-103 and present a detailed account of work done and the manner in which the operator

performed the work. If the operator recompletes the well in the same pool, the operator shall also report the daily production of oil, gas and water both prior to and after recompletion. If the well is recompleted in another pool, the operator shall file forms C-101, C-102, C-104 and C-105 in accordance with 19.15.7.12 NMAC, 19.15.7.13 NMAC, 19.15.7.15 NMAC and 19.15.7.16 NMAC.

**I.** Other reports on wells. The operator shall submit reports on other operations that affect the well's original status but that are not specifically covered in 19.15.7.14 NMAC to the division on form C-103 10 days following the operation's completion.

[19.15.7.14 NMAC - Rp, 19.15.13.1103 NMAC, 12/1/08]

# **19.15.7.15 REQUEST FOR ALLOWABLE AND AUTHORIZATION TO TRANSPORT OIL AND GAS (Form C-104):** An operator shall file with the division a complete form C-104 to request the division assign an allowable to a newly completed or re-completed well or a well completed in an additional pool or issue an operator authorization to transport oil or gas from the well. [19.15.7.15 NMAC - Rp, 19.15.13.1104 NMAC, 12/1/08]

## 19.15.7.16 WELL COMPLETION OR RECOMPLETION REPORT AND LOG (Form C-105):

- A. Within 20 days following the completion or recompletion of a well, the operator shall file form C-105 with the appropriate division district office accompanied by a summary of special tests conducted on the well, including drill stem tests. In addition, the operator shall file a copy of electrical and radio-activity logs run on the well with form C-105. If the division does not receive form C-105 with attached logs and summaries within the specified 20-day period, the division shall withhold the allowable for the well until the operator has complied with 19.15.7.16 NMAC.
- **B.** In the case of a dry hole, a complete record of the well on form C-105 with the attachments listed in Subsection A of 19.15.7.16 NMAC shall accompany the notice of intention to plug the well, unless previously filed. The division shall not approve the plugging report or release the bond the operator has complied with 19.15.7.16 NMAC.
- C. The division shall not keep form C-105 and accompanying attachments confidential unless the well's owner requests in writing that the division keep it confidential. Upon such request, the division shall keep these data confidential for 90 days from the date of the well's completion, provided, however, that the report, logs and other attached data may, when pertinent, be introduced in a public hearing before division examiners, the commission or in a court of law, regardless of the request that they be kept confidential.

  [19.15.7.16 NMAC Rp, 19.15.13.1105 NMAC, 12/1/08]
- **19.15.7.17 NOTICE OF INTENTION TO UTILIZE AUTOMATIC CUSTODY TRANSFER EQUIPMENT (Form C-106):** An operator intending to use an ACT system shall file form C-106, when applicable, in accordance with Subsection A of 19.15.18.15 NMAC. [19.15.7.17 NMAC Rp, 19.15.13.1106 NMAC, 12/1/08]
- **19.15.7.18 APPLICATION FOR MULTIPLE COMPLETION (Form C-107):** An operator shall file form C-107, when applicable, in accordance with Subsection A of 19.15.16.15 NMAC. [19.15.7.18 NMAC Rp, 19.15.13.1107 NMAC, 12/1/08]
- **19.15.7.19 APPLICATION FOR AUTHORIZATION TO INJECT (Form C-108):** An operator shall file form C-108 in accordance with Subsection B of 19.15.26.8 NMAC. [19.15.7.19 NMAC Rp, 19.15.13.1108 NMAC, 12/1/08]
- **19.15.7.20 APPLICATION FOR DISCOVERY ALLOWABLE AND CREATION OF A NEW POOL (Form C-109):** An operator shall file form C-109, when applicable, in accordance with 19.15.20.16 NMAC. [19.15.7.20 NMAC Rp, 19.15.13.1109 NMAC, 12/1/08]

## 19.15.7.21 GAS TRANSPORTER'S MONTHLY REPORT (Form C-111):

- A. An operator shall complete and maintain for the division's inspection, form C-111 monthly in accordance with Subsections B, C and D of 19.15.7.21 NMAC. The transporter shall itemize information on sheet no. 2 of form C-111 by pool, by operator and by lease, in alphabetical order.
- **B.** An operator of a gas gathering system, gas transportation system, recycling system, fuel system, gas lift system, gas drilling operation, etc. shall complete and maintain for division inspection form C-111 each

month. The form shall cover gas, casinghead gas and carbon dioxide gas taken into a system during the preceding month and shall show the gas' source and its disposition.

- C. An operator of a gasoline plant, cycling plant or other plant at which gasoline, butane, propane, kerosene, oil or other products are extracted from gas within the state shall complete and maintain for the division's inspection form C-111 each month. The form shall cover gas, casinghead gas and carbon dioxide gas the plant has taken during the preceding month and shall show the gas' source and its disposition. If an operator owns more than one plant in a given division district, the operator shall file sheet no. 1 of form C-111 for each plant. In preparing sheet no. 2, the operator shall consolidate requisitions for plants in the district, itemized in the order described in the Subsection A of 19.15.7.21 NMAC.
- **D.** Where a producer takes gas and uses it for any of the above uses, the producer shall complete and maintain for division inspection form C-111 itemizing such gas. The producer shall also include this gas on form C-115. The producer shall also include gas used on the lease from which it was produced for consumption in lease houses, treaters, compressors, combustion engines and other similar equipment, or gas that is flared, on the form C-115 but shall not include it on form C-111.

[19.15.7.21 NMAC - Rp, 19.15.13.1111 NMAC, 12/1/08]

19.15.7.22 TRANSPORTER'S AND STORER'S MONTHLY REPORT (Form C-112): A transporter or storer of oil and liquid hydrocarbons within the state shall complete and maintain for division inspection for each calendar month a form C-112 containing complete information and data indicated by the form respecting stocks of oil and liquid hydrocarbons on hand and receipts and deliveries of oil and liquid hydrocarbons by pipeline and trucks within the state, and receipts and deliveries from leases to storers or refiners; between transporters within the state; between storers and refiners within the state.

[19.15.7.22 NMAC - Rp, 19.15.13.1112 NMAC, 12/1/08]

**19.15.7.23 REFINER'S MONTHLY REPORT (Form C-113):** A refiner of oil within the state shall file for each calendar month form C-113 containing the information and data indicated by the form respecting oil and products involved in the refiner's operation during each month. The refiner shall file the completed form C-113 for each month and postmark it on or before the 15th day of the next succeeding month.

[19.15.7.23 NMAC - Rp, 19.15.13.1113 NMAC, 12/1/08]

#### 19.15.7.24 OPERATOR'S MONTHLY REPORT (Form C-115):

- A. An operator shall file a form C-115 for each non-plugged well completion for which the division has approved a form C-104 and for each secondary or other enhanced recovery project or pressure maintenance project injection well or other injection well within the state, setting forth complete information and data indicated on the forms in the order, format and style the director prescribes. The operator shall estimate oil production from wells producing into common storage as accurately as possible on the basis of periodic tests.
- **B.** An operator shall file the reports 19.15.7.24 NMAC requires using the division's web-based online application on or before the 15th day of the second month following the month of production, or if such day falls on a weekend or holiday, the first workday following the 15th. An operator may apply to the division for exemption from the electronic filing requirement based upon a demonstration that such requirement would operate as an economic or other hardship.
- C. If an operator fails to file a form C-115 that the division accepts, the division shall, within 60 days of the appropriate filing date, notify the operator by electronic mail or letter of its intent to revoke the operator's authorization to transport or inject if the operator does not file an acceptable and complete form C-115. If the operator does not file an acceptable and complete form C-115 or request a hearing on the proposed cancellation within 120 days of the original due date of the form C-115, the division may cancel the operator's authority to transport from or inject into all wells it operates.

[19.15.7.24 NMAC - Rp, 19.15.13.1115 NMAC, 12/1/08]

**19.15.7.25 GAS-OIL RATIO TESTS (Form C-116):** An operator shall make and report gas-oil ratio tests on form C-116 as prescribed in 19.15.18.8 NMAC and applicable special pool orders. The operator shall file the form C-116.

[19.15.7.25 NMAC - Rp, 19.15.13.1116 NMAC, 12/1/08]

19.15.7.26 TANK CLEANING, SEDIMENT OIL REMOVAL, TRANSPORTATION OF MISCELLANEOUS HYDROCARBONS AND DISPOSAL PERMIT (Form C-117-A) AND MONTHLY

# **SEDIMENT OIL DISPOSAL STATEMENT (Form C-117-B):**

- **A.** An operator shall file form C-117-A with the appropriate division district office in accordance with Subsections B, C and H of 19.15.18.17 NMAC.
- **B.** An operator shall file form C-117-B with the division's Santa Fe office and the appropriate division district office in accordance with Subsection D of 19.15.18.17 NMAC. [19.15.7.26 NMAC Rp, 19.15.13.1117 NMAC, 12/1/08]
- 19.15.7.27 TREATING PLANT OPERATOR'S MONTHLY REPORT (Form C-118): A treating plant operator shall file on a monthly basis form C-118 with the appropriate division district office. The form C-118 shall contain all the information the form requires. Column 1 of sheet 1-A of form C-118 entitled permit number, references form C-117-A, for each lot of oil the operator picked up for processing.

  [19.15.7.27 NMAC Rp, 19.15.13.1118 NMAC, 12/1/08]
- **19.15.7.28 MONTHLY WATER DISPOSAL REPORT (Form C-120-A):** An operator of a salt water disposal system shall report its operations on form C-120-A. The operator shall file form C-120-A in duplicate, with one copy to the division's Santa Fe office and one copy to the appropriate division district office, and shall postmark the form no later than the 15th day of the second succeeding month.

  [19.15.7.28 NMAC Rp, 19.15.13.1120 NMAC, 12/1/08]

#### 19.15.7.29 PURCHASER'S NOMINATION FORMS (Form C-121 and Form C-121-A):

- A. Unless the director requests otherwise, a person expecting to purchase oil from producing wells in New Mexico during the second and third succeeding two months shall file form C-121 with the division's Santa Fe office not later than the 20th day of each odd-numbered month. As an example, nominations submitted by the 20th day of July shall indicate the amount of oil the purchaser desires to purchase daily during September and October
- **B.** The person shall file form C-121-A with the division's Santa Fe office by the first day of the month during which the division will consider at the gas allowable hearing the nominations for the purchase of gas from producing wells in New Mexico during the succeeding month. As an example, purchaser's nominations to take gas from a pool during the month of August would be considered by the division at a hearing during July, and should be submitted to the Santa Fe office of the division by July 1.
- C. In addition to the monthly gas nominations, the purchaser shall file 12-month nominations in accordance with the appropriate special pool orders.

  [19.15.7.29 NMAC Rp, 19.15.13.1121 NMAC, 12/1/08]

# 19.15.7.30 MULTIPOINT AND ONE POINT BACK PRESSURE TEST FOR GAS WELL (Form C-122):

- **A.** Gas well test data sheet San Juan basin (form C-122-A)
- **B.** Initial potential test data sheet (form C-122-B)
- C. Deliverability test report (form C-122-C)
- **D.** Worksheet for calculation of static column wellhead pressure (P<sub>w</sub>) (form C- 122-D)
- E. Worksheet for stepwise calculation of (surface) (subsurface) pressure ( $P_c \& P_w$ ) ( $P_f \& P_s$ ) (form C-122-E)
- $F_{\star}$  Worksheet for calculation of wellhead pressures ( $P_c$  or  $P_w$ ) from known bottom hole pressure ( $P_f$  or  $P_s$ ) (form C-122-F)
- **G.** Worksheet for calculation of status column pressure at gas liquid interface (form C-122-G). The operator shall file the forms listed in Subsections A through F of 19.15.7.30 NMAC with the appropriate division district office in accordance with the provisions of the *manual for back-pressure testing of natural gas wells or gas well testing manual for northwest New Mexico*, 19.15.19.8 NMAC and applicable special pool orders and proration orders.

[19.15.7.30 NMAC - Rp, 19.15.13.1122 NMAC, 12/1/08]

**19.15.7.31 REQUEST FOR THE CREATION OF A NEW POOL (Form C-123):** The appropriate division district office shall provide the operator of a well that requires the creation of a pool written instructions regarding the filing of form C-123.

[19.15.7.31 NMAC - Rp, 19.15.13.1123 NMAC, 12/1/08]

# 19.15.7.32 RESERVOIR PRESSURE REPORT (Form C-124):

- **A.** An operator shall file form C-124 to report bottom hole pressures as required under the provisions of 19.15.18.9 NMAC and applicable special pool orders.
- **B.** An operator shall state the name of the pool; the pool datum, if established; the name of the operator and lease; the well number; the wellhead elevation above sea level; the date of the test; the total time the well was shut in prior to the test, the subsurface temperature in degrees fahrenheit at the test depth; the depth in feet at which the operator made the subsurface pressure test; the observed pressure in psi gauge corrected for calibration and temperature; the corrected pressure computed from applying to the observed pressure the appropriate correction for difference in test depth and reservoir datum plane; and any other information required on form C-124. [19.15.7.32 NMAC Rp, 19.15.13.1124 NMAC and 19.15.5.302 NMAC, 12/1/08]
- **19.15.7.33 GAS WELL SHUT-IN PRESSURE TESTS (Form C-125):** An operator shall file form C-125 to report shut-in pressure tests on gas wells as required under the provisions of special pool orders. [19.15.7.33 NMAC Rp, 19.15.13.1125 NMAC, 12/1/08]
- **19.15.7.34 PERMIT TO TRANSPORT RECOVERED LOAD OIL (Form C-126):** An applicant to transport recovered load oil shall file form C-126 with the appropriate division district office in conformance with 19.15.20.15 NMAC.

[19.15.7.34 NMAC - Rp, 19.15.13.1126 NMAC, 12/1/08]

**19.15.7.35 REQUEST FOR ALLOWABLE CHANGE (Form C-127):** An oil producer shall file form C-127 with the appropriate division district office not later than the 10th day of the month preceding the month for which an oil producer is requesting oil well allowable changes.

[19.15.7.35 NMAC - Rp, 19.15.13.1127 NMAC, 12/1/08]

# 19.15.7.36 FORMS REQUIRED ON FEDERAL LAND:

A. An operator shall use federal forms in lieu of state forms when filing application for permit to drill, deepen or plug back and sundry notices and reports on wells and well completion or recompletion report and log for wells on federal lands in New Mexico. However, the operator shall submit two extra copies of each of the forms to the BLM, which, upon approval, will transmit the forms to the division. An operator of a well on federal land shall use the following BLM forms in lieu of division forms:

BLM Form No.	<u>Title of Form</u> (Same for both agencies)	Form No.
3160-3 (Nov. 1993)	Application for Permit to Drill, Deepen or Plug Back	C-101
3160-5 (Nov. 1983)	Sundry Notices and Reports on Wells	C-103
3160-4 (Nov. 1983)	Well Completion or Recompletion Report and Log	C-105

- **B.** The above forms as the BLM may revise are the only forms that an operator may file in place of division forms.
- **C.** After a well is completed and ready for pipeline connection, the operator shall file form C-104 along with a copy of form C-105 or BLM form No. 3160-4, whichever is applicable, with the division on wells drilled in the state, regardless of land status. Further, the operator shall file production reports using division forms; the division will not accept federal forms for reporting production.
- **D.** An operator's failure to comply with 19.15.7.36 NMAC shall result in the division's cancellation of form C-104 for the affected well or wells.

[19.15.7.36 NMAC - Rp, 19.15.13.1128 NMAC, 12/1/08]

**19.15.7.37 APPLICATION FOR EXCEPTION TO NO-FLARE (Form C-129):** An operator shall file form C-129 when applicable, in accordance with 19.15.18.12 NMAC. [19.15.7.37 NMAC - Rp, 19.15.13.1129 NMAC, 12/1/08]

#### 19.15.7.38 NOTICE OF DISCONNECTION (Form C-130):

- **A.** An operator shall file form C-130 with the division as provided in 19.15.19.13 NMAC.
- **B.** An operator shall state to the best of its knowledge the reasons for disconnecting a gas well from gas transportation facilities.
- C. The division shall furnish the New Mexico public regulation commission with a form C-130 indicating that a disconnected gas well may or will be reconnected to a gas transportation facility for ultimate

distribution to consumers outside of the state. [19.15.7.38 NMAC - Rp, 19.15.13.1130 NMAC, 12/1/08]

# 19.15.7.39 MONTHLY GAS STORAGE REPORT (Form C-131-A); ANNUAL LPG STORAGE REPORT (Form C-131-B):

- **A.** An operator of an underground gas storage project shall report its operation monthly on form C-131-A. The operator shall file form C-131-A with the division's Santa Fe office with a copy to the appropriate division district office and shall postmark it not later than the 24th day of the next succeeding month.
- **B.** An operator of underground liquefied petroleum gas storage projects approved by the division shall report its operations annually on form C-131-B. [19.15.7.39 NMAC Rp, 19.15.13.1131 NMAC, 12/1/08]

#### 19.15.7.40 AUTHORIZATION TO MOVE PRODUCED WATER:

- **A.** A transporter of produced water shall obtain the division's approval of form C-133 in accordance with 19.15.34 NMAC prior to transportation.
- **B.** Approval of a single form C-133 is valid for leases the transporter serves. [19.15.7.40 NMAC Rp, 19.15.13.1133 NMAC, 12/1/08]

# **19.15.7.41 GAS WELL CONNECTION, RECONNECTION OR DISCONNECTION NOTICE:** A gas transporter accepting gas for delivery from a wellhead or central point of delivery shall notify the division within 30 days of a new connection or reconnection to or disconnection from the gathering or transportation system by filing form C-135 with the appropriate division district office. [19.15.7.41 NMAC - Rp, 19.15.13.1135 NMAC, 12/1/08]

# 19.15.7.42 APPLICATION FOR APPROVAL TO USE AN ALTERNATE GAS MEASUREMENT METHOD (Form C-136):

- A. An operator shall use form C-136 to request and obtain division approval for use of an alternate procedure for measuring gas production from a well that is not capable of producing more than 15 MCFD (Paragraph (1) of Subsection B of 19.15.19.9 NMAC) or for a well that has a producing capacity of 100 MCFD or less and is on a multi-well lease (Paragraph (2) of Subsection B of 19.15.19.9 NMAC).
- **B.** An operator shall fill out the applicable information required on form C-136 with the required supplemental information attached, and file it with the appropriate division district office. [19.15.7.42 NMAC Rp, 19.15.13.1136 NMAC, 12/1/08]

# 19.15.7.43 APPLICATION FOR PRODUCTION RESTORATION PROJECT (C-139):

- **A.** An operator shall use the division's web-based online application to apply for the production restoration tax incentive.
- **B.** An operator shall enter a user identification number and password that it has obtained from the division and select the well for which the operator is requesting the production restoration tax incentive. The operator shall then enter the date it began the production restoration, the date the well returned to production and the process the operator used to return the well to production. The operator shall certify that the information is complete and correct.

[19.15.7.43 NMAC - Rp, Paragraph (5) of Subsection D of 19.15.1.31 NMAC, 12/1/08]

#### 19.15.7.44 APPLICATION FOR WELL WORKOVER PROJECT (C-140):

- **A.** An operator shall use the division's web-based online application to apply for the well workover tax incentive.
- **B.** An operator shall enter a user identification number and password that it has obtained from the division and select the well for which the operator is requesting the well workover tax incentive. The operator shall enter the date that it commenced the well workover and the date it completed the well workover. The operator shall attach a description of the workover procedure it performed to increase production and a production curve or data tabulation showing at least 12 months of production prior to the well workover and at least three months of production following the well workover to reflect a positive production increase.

[19.15.7.44 NMAC - Rp, Paragraph (6) of Subsection D of 19.15.1.32 NMAC, 12/1/08]

#### **HISTORY of 19.15.7 NMAC:**

**History of Repealed Material:** 19.15.1 NMAC, General Provisions (filed 04/27/2001); 19.15.13 NMAC, Reports (filed 06/17/2004) and 19.15.15 NMAC, Pits, Closed-Loop Systems, Below-Grade Tanks and Sumps (filed 5/30/2008) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 14, 16, those applicable portions of 31 and 32 (filed 04/27/2001); 19.15.13 NMAC, Reports (Sections 1-6; 1100, 1101-1109, 1111-1113; 1115-1118, 1120-1131; 1133; and 1135) (filed 06/17/2004); and 19.15.15 NMAC, Pits, Closed-Loop Systems, Below-Grade Tanks and Sumps (Section 1302) (filed 5/30/2008) were all replaced by 19.15.7 NMAC, Forms and Reports, effective 12/1/08.

19.15.7 NMAC

CHAPTER 15 OIL AND GAS

PART 8 FINANCIAL ASSURANCE

**19.15.8.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.8.1 NMAC - N, 12/1/08]

**19.15.8.2** SCOPE: 19.15.8 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.8.2 NMAC - N, 12/1/08]

19.15.8.3 STATUTORY AUTHORITY: 19.15.8 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11, Section 70-2-12 and Section 70-2-14.

[19.15.8.3 NMAC - N, 12/1/08]

**19.15.8.4 DURATION:** Permanent.

[19.15.8.4 NMAC - N, 12/1/08]

**19.15.8.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.8.5 NMAC - N, 12/1/08]

**19.15.8.6 OBJECTIVE:** To establish financial assurance requirements for persons, firms, corporations or associations who have drilled or acquired, are drilling or propose to drill or acquire an oil, gas or injection or other service well to furnish financial assurance acceptable to the division.

[19.15.8.6 NMAC - N, 12/1/08]

#### **19.15.8.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

#### 19.15.8.8 GENERAL REQUIREMENTS FOR FINANCIAL ASSURANCE:

- **A.** The operator shall file financial assurance documents with the division's Santa Fe office and obtain approvals and releases of financial assurance from that office.
  - **B.** Financial assurance documents shall be on forms prescribed by or otherwise acceptable to the division.
- **C.** The division may require proof that the individual signing for an entity on a financial assurance document or an amendment to a financial assurance document has the authority to obligate that entity.
- **D.** Any time an operator changes the corporate surety, financial institution or amount of financial assurance, the operator shall file updated financial assurance documents on forms prescribed by the division. Notwithstanding the foregoing, if an operator makes other changes to its financial assurance documents, the division may require the operator to file updated financial assurance documents on forms prescribed by the division

[19.15.8.8 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08; A, 6/30/15]

#### 19.15.8.9 FINANCIAL ASSURANCE FOR WELL PLUGGING:

- A. A person who has drilled or acquired, is drilling or proposes to drill or acquire an oil, gas or injection or other service well on privately-owned or state-owned lands within this state shall furnish a financial assurance acceptable to the division in the form of an irrevocable letter of credit, plugging insurance policy, or cash or surety bond running to the state of New Mexico conditioned that the well be plugged and abandoned and the location restored and remediated in compliance with division rules.
- **B.** A financial assurance shall be conditioned for well plugging and abandonment and location restoration and remediation only, and not to secure payment for damages to livestock, range, crops or tangible improvements or any other purpose.
- C. The division accepts three forms of financial assurance: a one-well financial assurance that covers a single well, a blanket financial assurance that covers multiple wells, and a blanket plugging financial assurance for wells in temporarily abandoned status. The operator shall cover a well that has been in temporary abandonment for more than two years by either a one-well financial assurance or a blanket plugging financial assurance for wells in temporarily abandoned status, except that the division may waive the requirement of a one-well financial assurance for a well that is shut-in because of the lack of a pipeline connection. The division may release the one-well financial assurance upon the operator's or surety's written request after the well is returned to production if a blanket financial assurance covers the well. The division may release a blanket plugging financial assurance for wells in temporarily abandoned status upon the operator's or surety's written request after the wells are plugged and abandoned in accordance with 19.15.25 NMAC or are returned to production if a blanket financial assurance covers the wells or if the operator files a one-well financial assurance for each well of the operator's wells in temporarily abandoned status; upon the operator's or surety's written request, the amount of the operator's blanket financial assurance for wells held in temporarily abandoned status may be reduced in accordance with the number of wells the operator elects to cover by said financial assurance.
  - **D.** Amounts.
    - (1) A blanket financial assurance shall be in the amount of \$50,000 covering all oil, gas or service wells drilled, acquired

or operated in this state by the principal on the bond.

- (2) A one-well financial assurance shall be in the amounts stated below in accordance with the well's depth and location.
- (a) Chaves, Eddy, Lea, McKinley, Rio Arriba, Roosevelt, Sandoval and San Juan counties, New Mexico: \$5000 plus \$1 per foot of projected depth of proposed well or measured depth of existing well.
- (b) All other counties in the state: \$10,000 plus \$1 per foot of projected depth of proposed well or measured depth of existing well.
- (3) The appropriate division district office may approve revised plans for an actively drilling well for drilling as much as 500 feet deeper than the depth stated on the well's financial assurance. A well to be drilled more than 500 feet deeper than the depth stated on the well's financial assurance shall be covered by a new financial assurance in the amount prescribed for the new projected depth.
- (4) The amount of the one-well financial assurance required for an intentionally deviated well shall be determined by the well's measured depth, and not its true vertical depth.
- (5) If an operator elects to cover wells held, or which may be held, in temporary abandonment by a blanket plugging financial assurance for wells in temporarily abandoned status, the operator shall do so in the amounts stated below in accordance with the number of wells covered by the blanket plugging financial assurance for wells in temporarily abandoned status.
  - (a) A blanket financial assurance for the first five wells shall be in the amount of \$150,000.
  - (b) A blanket financial assurance for the six to 10 wells shall be in the amount of \$300,000.
  - (c) A blanket financial assurance for the 11 to 25 wells shall be in the amount of \$500,000.
  - (d) A blanket financial assurance for more than 25 wells shall be in the amount of \$1,000,000.
- **E.** Operators who have on file with the division a blanket financial assurance that does not cover additional wells shall file additional single well bond financial assurance for any wells not covered by the existing blanket bond or, in the alternative, may file a replacement blanket bond.

[19.15.8.9 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08; A, 6/30/15]

### 19.15.8.10 ADDITIONAL REQUIREMENTS FOR CASH AND SURETY BONDS:

- **A.** Surety bonds shall be issued by a reputable corporate surety authorized by the office of the superintendent of insurance to do business in the state.
- **B.** The operator shall deposit cash representing the full amount of the bond in an account in a federally-insured financial institution located within the state, such account to be held in trust for the division. Authorized representatives of the operator and the depository institution shall execute a document evidencing the cash bond's terms and conditions. The operator shall file the document with the division prior to the bond's effective date. If the operator's financial status or reliability is unknown to the director, the director may require the filing of a financial statement or such other information as may be necessary to evaluate the operator's ability to fulfill the bond's conditions. From time to time, any accrued interest over and above the bond's face amount may be paid to the operator.

[19.15.8.10 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08; A, 6/30/15]

#### 19.15.8.11 ADDITIONAL REQUIREMENTS FOR LETTERS OF CREDIT:

- **A.** The division may accept irrevocable letters of credit issued by national or state-chartered banking associations.
- **B.** Letters of credit shall be irrevocable for a term of not less than five years, unless the applicant shows good cause for a shorter time period.
- C. Letters of credit shall provide for automatic renewal for successive, like terms upon expiration, unless the issuer has notified the division in writing of non-renewal at least 30 days prior to expiration.
- **D.** The division may forfeit and collect a letter of credit if not replaced by an approved financial assurance at least 30 days before the expiration date.
- **E.** Authorized representatives of the operator and the depository institution shall execute a document evidencing the letter of credit's terms and conditions.

[19.15.8.11 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08; A, 6/30/15]

#### 19.15.8.12 RELEASE OF FINANCIAL ASSURANCE:

- A. The division shall release a financial assurance document upon the operator's or surety's written request if all wells drilled or acquired under that financial assurance have been plugged and abandoned and the location restored and remediated and released pursuant to 19.15.25.9 NMAC through 19.15.25.11 NMAC, or have been covered by another financial assurance the division has approved.
- **B.** Transfer of a property or a change of operator does not of itself release a financial assurance. The division shall not approve a request for change of operator for a well until the new operator has the required financial assurance in place. [19.15.8.12 NMAC Rp, 19.15.3.101 NMAC, 12/1/08]

#### 19.15.8.13 FORFEITURE OF FINANCIAL ASSURANCE:

A. Upon the operator's failure to properly plug and abandon and restore and remediate the location of a well or wells a financial assurance covers, the division shall give notice to the operator and surety, if applicable, and hold a hearing as to whether the well or wells should be plugged and abandoned and the location restored and remediated in accordance with a division-approved plugging program. If it is determined at the hearing that the operator has failed to plug and abandon the well and restore and remediate the location as provided for in the financial assurance or division rules, the director shall issue an order directing the well to be plugged or abandoned and the location restored and remediated in a time

certain. Such an order may also direct the forfeiture of the financial assurance upon the failure or refusal of the operator, surety or other responsible party to properly plug and abandon the well and restore and remediate the location.

- **B.** If the financial assurance's proceeds exceed the costs the division incurred plugging and abandoning the well and restoring and remediating the location the financial assurance covers, the division shall return the excess to the surety or the operator, as appropriate.
- C. If the financial assurance's proceeds are not sufficient to cover all the costs the division incurred in plugging and abandoning the well and restoring and remediating the location, the division may seek indemnification from the operator as provided in NMSA 1978, Section 70-2-14(E).
- **D.** The division shall deposit forfeitures and funds collected pursuant to a judgment in a suit for indemnification in the oil and gas reclamation fund.

[19.15.9.13 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08]

#### 19.15.8.14 EFFECTIVE DATES.

- **A.** 19.15.8 NMAC applies to wells drilled or acquired after December 15, 2005.
- **B.** As to all other wells, 19.15.8 NMAC is effective January 1, 2008.

[19.15.8.14 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08]

#### 19.15.8.15 ADDITIONAL REQUIREMENTS FOR PLUGGING INSURANCE POLICIES:

- **A.** The plugging insurance policy must be issued by a company authorized by the office of the superintendent of insurance to do business in New Mexico.
  - **B.** The policy shall name a specific well and name the state of New Mexico as the owner of the policy and contingent beneficiary.
  - C. The policy shall name a primary beneficiary who agrees to plug the specified wellbore.
  - **D.** The policy shall be fully prepaid and cannot be canceled or surrendered.
  - **E.** The policy shall continue in effect until the specified wellbore has been plugged.
- **F.** The policy shall provide that benefits will be paid when, but not before, the specified wellbore has been plugged in accordance with division rules in effect at the time of plugging.
- G. The policy shall provide benefits that are not less than an amount equal to the one-well financial assurance required by division rules. If, subsequent to an operator obtaining an insurance policy, the one-well financial assurance requirement applicable to the operator's well covered by said policy increases, either because the well is deepened or the division's rules are amended, the operator will meet the additional financial assurance requirement by complying with one of the requirements below.
  - (1) The operator's existing policy benefit equals or exceeds the revised requirement.
- (2) The operator obtains and files with the division within 30 days an amendment increasing the policy benefit by the amount of the increase in the applicable financial assurance requirement.
- (3) The operator obtains financial assurance equal to the amount, if any, by which the revised requirement exceeds the policy benefit and files said financial assurance with the division within 30 days.

  [19.15.8.15 NMAC N, 6/30/15]
- **19.15.8.16 DUTY TO REPORT:** Any operator who filed for bankruptcy shall provide notice to the division, in writing, through the processes provided for under the rules of the United States bankruptcy court. [19.15.8.16 NMAC N, 6/30/15]

#### **HISTORY of 19.15.8 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.3 NMAC, Drilling (Section 101) (filed 10/29/2001) was replaced by 19.15.8 NMAC, Financial Assurance, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 8 FINANCIAL ASSURANCE

**19.15.8.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.8.1 NMAC - N, 12/1/08]

**19.15.8.2 SCOPE:** 19.15.8 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.8.2 NMAC - N, 12/1/08]

**19.15.8.3 STATUTORY AUTHORITY:** 19.15.8 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11, Section 70-2-12 and Section 70-2-14. [19.15.8.3 NMAC - N, 12/1/08]

19.15.8.4 **DURATION:** Permanent.

[19.15.8.4 NMAC - N, 12/1/08]

**19.15.8.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.8.5 NMAC - N, 12/1/08]

**19.15.8.6 OBJECTIVE:** To establish financial assurance requirements for persons, firms, corporations or associations who have drilled or acquired, are drilling or propose to drill or acquire an oil, gas or injection or other service well to furnish financial assurance acceptable to the division.

[19.15.8.6 NMAC - N, 12/1/08]

#### **19.15.8.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

#### 19.15.8.8 GENERAL REQUIREMENTS FOR FINANCIAL ASSURANCE:

- **A.** The operator shall file financial assurance documents with the division's Santa Fe office and obtain approvals and releases of financial assurance from that office.
- **B.** Financial assurance documents shall be on forms prescribed by or otherwise acceptable to the division.
- C. The division may require proof that the individual signing for an entity on a financial assurance document or an amendment to a financial assurance document has the authority to obligate that entity.
- **D.** Any time an operator changes the corporate surety, financial institution or amount of financial assurance, the operator shall file updated financial assurance documents on forms prescribed by the division. Notwithstanding the foregoing, if an operator makes other changes to its financial assurance documents, the division may require the operator to file updated financial assurance documents on forms prescribed by the division. [19.15.8.8 NMAC Rp, 19.15.3.101 NMAC, 12/1/08; A, 6/30/15]

#### 19.15.8.9 FINANCIAL ASSURANCE FOR WELL PLUGGING:

- A. A person who has drilled or acquired, is drilling or proposes to drill or acquire an oil, gas or injection or other service well on privately-owned or state-owned lands within this state shall furnish a financial assurance acceptable to the division in the form of an irrevocable letter of credit, plugging insurance policy, or cash or surety bond running to the state of New Mexico conditioned that the well be plugged and abandoned and the location restored and remediated in compliance with division rules.
- **B.** A financial assurance shall be conditioned for well plugging and abandonment and location restoration and remediation only, and not to secure payment for damages to livestock, range, crops or tangible improvements or any other purpose.
- C. The division accepts three forms of financial assurance: a one-well financial assurance that covers a single well, a blanket financial assurance that covers multiple wells, and a blanket plugging financial assurance for wells in temporarily abandoned status. The operator shall cover a well that has been in temporary abandonment for more than two years by either a one-well financial assurance or a blanket plugging financial assurance for wells in

temporarily abandoned status, except that the division may waive the requirement of a one-well financial assurance for a well that is shut-in because of the lack of a pipeline connection. The division may release the one-well financial assurance upon the operator's or surety's written request after the well is returned to production if a blanket financial assurance covers the well. The division may release a blanket plugging financial assurance for wells in temporarily abandoned status upon the operator's or surety's written request after the wells are plugged and abandoned in accordance with 19.15.25 NMAC or are returned to production if a blanket financial assurance covers the wells or if the operator files a one-well financial assurance for each well of the operator's wells in temporarily abandoned status; upon the operator's or surety's written request, the amount of the operator's blanket financial assurance for wells held in temporarily abandoned status may be reduced in accordance with the number of wells the operator elects to cover by said financial assurance.

#### **D.** Amounts.

- (1) A blanket financial assurance shall be in the amount of \$50,000 covering all oil, gas or service wells drilled, acquired or operated in this state by the principal on the bond.
- (2) A one-well financial assurance shall be in the amounts stated below in accordance with the well's depth and location.
- (a) Chaves, Eddy, Lea, McKinley, Rio Arriba, Roosevelt, Sandoval and San Juan counties, New Mexico: \$5000 plus \$1 per foot of projected depth of proposed well or measured depth of existing well
- **(b)** All other counties in the state: \$10,000 plus \$1 per foot of projected depth of proposed well or measured depth of existing well.
- (3) The appropriate division district office may approve revised plans for an actively drilling well for drilling as much as 500 feet deeper than the depth stated on the well's financial assurance. A well to be drilled more than 500 feet deeper than the depth stated on the well's financial assurance shall be covered by a new financial assurance in the amount prescribed for the new projected depth.
- (4) The amount of the one-well financial assurance required for an intentionally deviated well shall be determined by the well's measured depth, and not its true vertical depth.
- (5) If an operator elects to cover wells held, or which may be held, in temporary abandonment by a blanket plugging financial assurance for wells in temporarily abandoned status, the operator shall do so in the amounts stated below in accordance with the number of wells covered by the blanket plugging financial assurance for wells in temporarily abandoned status.
- (a) A blanket financial assurance for the first five wells shall be in the amount of \$150,000.

  (b) A blanket financial assurance for the six to 10 wells shall be in the amount of \$300,000.

  (c) A blanket financial assurance for the 11 to 25 wells shall be in the amount of \$500,000.

  (d) A blanket financial assurance for more than 25 wells shall be in the amount of \$1,000,000.
- E. Operators who have on file with the division a blanket financial assurance that does not cover additional wells shall file additional single well bond financial assurance for any wells not covered by the existing blanket bond or, in the alternative, may file a replacement blanket bond.

  [19.15.8.9 NMAC Rp, 19.15.3.101 NMAC, 12/1/08; A, 6/30/15]

#### 19.15.8.10 ADDITIONAL REQUIREMENTS FOR CASH AND SURETY BONDS:

- **A.** Surety bonds shall be issued by a reputable corporate surety authorized by the office of the superintendent of insurance to do business in the state.
- **B.** The operator shall deposit cash representing the full amount of the bond in an account in a federally-insured financial institution located within the state, such account to be held in trust for the division. Authorized representatives of the operator and the depository institution shall execute a document evidencing the cash bond's terms and conditions. The operator shall file the document with the division prior to the bond's effective date. If the operator's financial status or reliability is unknown to the director, the director may require the filing of a financial statement or such other information as may be necessary to evaluate the operator's ability to fulfill the bond's conditions. From time to time, any accrued interest over and above the bond's face amount may be paid to the operator.

[19.15.8.10 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08; A, 6/30/15]

#### 19.15.8.11 ADDITIONAL REQUIREMENTS FOR LETTERS OF CREDIT:

- **A.** The division may accept irrevocable letters of credit issued by national or state-chartered banking associations.
- **B.** Letters of credit shall be irrevocable for a term of not less than five years, unless the applicant shows good cause for a shorter time period.
- C. Letters of credit shall provide for automatic renewal for successive, like terms upon expiration, unless the issuer has notified the division in writing of non-renewal at least 30 days prior to expiration.
- **D.** The division may forfeit and collect a letter of credit if not replaced by an approved financial assurance at least 30 days before the expiration date.
- **E.** Authorized representatives of the operator and the depository institution shall execute a document evidencing the letter of credit's terms and conditions.

[19.15.8.11 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08; A, 6/30/15]

#### 19.15.8.12 RELEASE OF FINANCIAL ASSURANCE:

- A. The division shall release a financial assurance document upon the operator's or surety's written request if all wells drilled or acquired under that financial assurance have been plugged and abandoned and the location restored and remediated and released pursuant to 19.15.25.9 NMAC through 19.15.25.11 NMAC, or have been covered by another financial assurance the division has approved.
- **B.** Transfer of a property or a change of operator does not of itself release a financial assurance. The division shall not approve a request for change of operator for a well until the new operator has the required financial assurance in place.

[19.15.8.12 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08]

#### 19.15.8.13 FORFEITURE OF FINANCIAL ASSURANCE:

- A. Upon the operator's failure to properly plug and abandon and restore and remediate the location of a well or wells a financial assurance covers, the division shall give notice to the operator and surety, if applicable, and hold a hearing as to whether the well or wells should be plugged and abandoned and the location restored and remediated in accordance with a division-approved plugging program. If it is determined at the hearing that the operator has failed to plug and abandon the well and restore and remediate the location as provided for in the financial assurance or division rules, the director shall issue an order directing the well to be plugged or abandoned and the location restored and remediated in a time certain. Such an order may also direct the forfeiture of the financial assurance upon the failure or refusal of the operator, surety or other responsible party to properly plug and abandon the well and restore and remediate the location.
- **B.** If the financial assurance's proceeds exceed the costs the division incurred plugging and abandoning the well and restoring and remediating the location the financial assurance covers, the division shall return the excess to the surety or the operator, as appropriate.
- C. If the financial assurance's proceeds are not sufficient to cover all the costs the division incurred in plugging and abandoning the well and restoring and remediating the location, the division may seek indemnification from the operator as provided in NMSA 1978, Section 70-2-14(E).
- **D.** The division shall deposit forfeitures and funds collected pursuant to a judgment in a suit for indemnification in the oil and gas reclamation fund.

[19.15.9.13 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08]

#### 19.15.8.14 EFFECTIVE DATES.

- A. 19.15.8 NMAC applies to wells drilled or acquired after December 15, 2005.
- **B.** As to all other wells, 19.15.8 NMAC is effective January 1, 2008.

[19.15.8.14 NMAC - Rp, 19.15.3.101 NMAC, 12/1/08]

#### 19.15.8.15 ADDITIONAL REQUIREMENTS FOR PLUGGING INSURANCE POLICIES:

- **A.** The plugging insurance policy must be issued by a company authorized by the office of the superintendent of insurance to do business in New Mexico.
- **B.** The policy shall name a specific well and name the state of New Mexico as the owner of the policy and contingent beneficiary.
  - **C.** The policy shall name a primary beneficiary who agrees to plug the specified wellbore.
  - **D.** The policy shall be fully prepaid and cannot be canceled or surrendered.
  - **E.** The policy shall continue in effect until the specified wellbore has been plugged.

- **F.** The policy shall provide that benefits will be paid when, but not before, the specified wellbore has been plugged in accordance with division rules in effect at the time of plugging.
- **G.** The policy shall provide benefits that are not less than an amount equal to the one-well financial assurance required by division rules. If, subsequent to an operator obtaining an insurance policy, the one-well financial assurance requirement applicable to the operator's well covered by said policy increases, either because the well is deepened or the division's rules are amended, the operator will meet the additional financial assurance requirement by complying with one of the requirements below.
  - (1) The operator's existing policy benefit equals or exceeds the revised requirement.
- (2) The operator obtains and files with the division within 30 days an amendment increasing the policy benefit by the amount of the increase in the applicable financial assurance requirement.
- (3) The operator obtains financial assurance equal to the amount, if any, by which the revised requirement exceeds the policy benefit and files said financial assurance with the division within 30 days. [19.15.8.15 NMAC N, 6/30/15]
- **19.15.8.16 DUTY TO REPORT:** Any operator who filed for bankruptcy shall provide notice to the division, in writing, through the processes provided for under the rules of the United States bankruptcy court. [19.15.8.16 NMAC N, 6/30/15]

#### **HISTORY of 19.15.8 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.3 NMAC, Drilling (Section 101) (filed 10/29/2001) was replaced by 19.15.8 NMAC, Financial Assurance, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 9 WELL OPERATOR PROVISIONS

**19.15.9.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.9.1 NMAC - N, 12/1/08]

**19.15.9.2 SCOPE:** 19.15.9 NMAC applies to persons or entities operating oil or gas wells within New Mexico.

[19.15.9.2 NMAC - N, 12/1/08]

19.15.9.3 STATUTORY AUTHORITY: 19.15.9 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12.

[19.15.9.3 NMAC - N, 12/1/08]

**19.15.9.4 DURATION:** Permanent.

[19.15.9.4 NMAC - N, 12/1/08]

**19.15.9.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.9.5 NMAC - N, 12/1/08]

**19.15.9.6 OBJECTIVE:** To require an operator of a well or wells to register with the division prior to commencing operations and to require the reporting of a change of operator or a change of name to the division.

[19.15.9.6 NMAC - N, 12/1/08]

**19.15.9.7 DEFINITIONS:** [RESERVED]

[See 19.15.2 NMAC for definitions.] [19.15.9.7 NMAC - N, 12/1/08]

#### 19.15.9.8 OPERATOR REGISTRATION:

- **A.** Prior to commencing operations, an operator of a well or wells in New Mexico shall register with the division as an operator. Applicants shall provide the following to the financial assurance administrator in the division's Santa Fe office:
- (1) an oil and gas registration identification (OGRID) number obtained from the division, the state land office or the taxation and revenue department;
- (2) a current address of record to be used for notice and a current emergency contact name and telephone number for each district in which the operator operates wells; and
  - (3) the financial assurance 19.15.8 NMAC requires.
  - **B.** The division may deny registration as an operator if:
    - (1) the applicant is not in compliance with Subsection A of 19.15.5.9 NMAC;
- (2) an officer, director, partner in the applicant or person with an interest in the applicant exceeding 25 percent, is or was within the past five years an officer, director, partner or person with an interest exceeding 25 percent in another entity that is not currently in compliance with Subsection A of 19.15.5.9 NMAC;
- (3) the applicant is or was within the past five years an officer, director, partner or person with an interest exceeding 25 percent in another entity that is not currently in compliance with Subsection A of 19.15.5.9 NMAC;
- (4) the applicant is a corporation or limited liability company and is not registered with the public regulation commission to do business in New Mexico; or
  - (5) the applicant is a limited partnership and is not registered with the New Mexico secretary of state to do business in New Mexico.
- C. An operator shall inform the division of its current address of record and emergency contact names and telephone numbers by submitting changes in writing to the division's financial assurance administrator in the division's Santa Fe office within 30 days of the change.
- **D.** The division may require an operator or applicant to identify its current and past officers, directors and partners and its current and past ownership interest in other operators.

[19.15.9.8 NMAC - Rp, 19.15.3.100 NMAC, 12/1/08]

#### 19.15.9.9 CHANGE OF OPERATOR:

- **A.** A change of operator occurs when the entity responsible for a well or a group of wells changes. A change of operator may result from a sale, assignment by a court, a change in operating agreement or other transaction. Under a change of operator, wells are moved from the OGRID number of the operator of record with the division to the new operator's OGRID number.
- **B.** The operator of record with the division and the new operator shall apply for a change of operator by jointly filing a form C-145 using the division's web-based online application. If the operator of record with the division is unavailable, the new operator shall apply to the division for approval of change of operator without a joint application. The operator shall make such application in writing and provide documentary evidence of the applicant's right to assume operations. The new operator shall not commence operations until the division approves

the application for change of operator.

- **C.** The director or the director's designee may deny a change of operator if:
  - (1) the new operator is not in compliance with Subsection A of 19.15.5.9 NMAC; or
- (2) the new operator is acquiring wells, facilities or sites subject to a compliance order requiring remediation or abatement of contamination, or compliance with 19.15.25.8 NMAC, and the new operator has not entered into an agreed compliance order setting a schedule for compliance with the existing order.
- D. In determining whether to grant or deny a change of operator when the new operator is not in compliance with Subsection A of 19.15.5.9 NMAC, the director or the director's designee shall consider such factors as whether the non-compliance with Subsection A of 19.15.5.9 NMAC is caused by the operator not meeting the financial assurance requirements of 19.15.8 NMAC, being subject to a division or commission order finding the operator to be in violation of an order requiring corrective action, having a penalty assessment that has been unpaid for more than 70 days since the issuance of the order assessing the penalty or having more than the allowed number of wells out of compliance with 19.15.25.8 NMAC. If the non-compliance is caused by the operator having more than the allowed number of wells not in compliance with 19.15.25.8 NMAC, the director or director's designee shall consider the number of wells not in compliance, the length of time the wells have been out of compliance and the operator's efforts to bring the wells into compliance.

[19.15.9.9 NMAC - Rp, 19.15.3.100 NMAC, 12/1/08]

#### **19.15.9.10 CHANGE OF NAME:**

- **A.** A change of operator name occurs when the name of the entity responsible for a well or wells changes but the entity does not change. For a change of name, the OGRID number remains the same, but division records are changed to reflect the new operator name.
- **B.** An operator shall apply for a change of name by filing a form C-146 using the division's web-based online application and supplying documentary proof that the change is a name change and not a change of operator. If the operator is a corporation, limited liability company or limited partnership, the name must be registered with the public regulation commission or the New Mexico secretary of state, as applicable. The division shall not approve a change of name until the state land office and the taxation and revenue department have cleared the change of name on the OGRID.

[19.15.9.10 NMAC - Rp, 19.15.3.100 NMAC, 12/1/08]

#### 19.15.9.11 EXAMPLES OF CHANGE OF OPERATOR AND CHANGE OF NAME:

- **A.** Mr. Smith, a sole proprietor, operates five wells under the name "Smith oil company". Mr. Smith changes the name of his company to "Smith production company". The name of the entity operating the wells has changed, but the entity has not changed. Mr. Smith should apply for a change of name.
- **B.** Mr. Smith incorporates his business, changing from the sole proprietorship, "Smith production company", to a corporation: "Smith production company, inc.". The entity responsible for the wells has changed, and Mr. Smith and "Smith production company, inc." should apply for a change of operator.
- C. Smith production company, inc., a New Mexico operator, merges with XYZ, inc., which does not operate in New Mexico. At the surviving entity's election, this transaction may be treated as a change of name from Smith production company, to XYZ, inc., maintaining the existing OGRID, or as a change of operator, with a new OGRID.
- **D.** Two New Mexico operators, Smith production company, inc. and Jones production company, inc., merge. The surviving corporation is Jones production company, inc. A different entity now operates the wells Smith production company, formerly operated, and the wells must be placed under that entity's OGRID. Jones production company, inc. and Smith production company, inc. should apply for a change of operator as to the wells Smith production company, inc. operated.

[19.15.9.11 NMAC - Rp, 19.15.3.100 NMAC, 12/1/08]

#### **HISTORY of 19.15.9 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

#### NMAC History:

That applicable portion of 19.15.3 NMAC, Drilling (Section 100) (filed 11/30/2005) was replaced by 19.15.9 NMAC, Well Operator Provisions, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 9 WELL OPERATOR PROVISIONS

**19.15.9.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation

Division.

[19.15.9.1 NMAC - N, 12/1/08]

**19.15.9.2 SCOPE:** 19.15.9 NMAC applies to persons or entities operating oil or gas wells within New

Mexico.

[19.15.9.2 NMAC - N, 12/1/08]

**19.15.9.3 STATUTORY AUTHORITY:** 19.15.9 NMAC is adopted pursuant to the Oil and Gas Act,

NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12.

[19.15.9.3 NMAC - N, 12/1/08]

**19.15.9.4 DURATION:** Permanent.

[19.15.9.4 NMAC - N, 12/1/08]

**19.15.9.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.9.5 NMAC - N, 12/1/08]

**19.15.9.6 OBJECTIVE:** To require an operator of a well or wells to register with the division prior to commencing operations and to require the reporting of a change of operator or a change of name to the division. [19.15.9.6 NMAC - N, 12/1/08]

**19.15.9.7 DEFINITIONS:** [RESERVED]

[See 19.15.2 NMAC for definitions.]

[19.15.9.7 NMAC - N, 12/1/08]

#### 19.15.9.8 OPERATOR REGISTRATION:

- **A.** Prior to commencing operations, an operator of a well or wells in New Mexico shall register with the division as an operator. Applicants shall provide the following to the financial assurance administrator in the division's Santa Fe office:
- (1) an oil and gas registration identification (OGRID) number obtained from the division, the state land office or the taxation and revenue department;
- (2) a current address of record to be used for notice and a current emergency contact name and telephone number for each district in which the operator operates wells; and
  - (3) the financial assurance 19.15.8 NMAC requires.
  - **B.** The division may deny registration as an operator if:
    - (1) the applicant is not in compliance with Subsection A of 19.15.5.9 NMAC;
- (2) an officer, director, partner in the applicant or person with an interest in the applicant exceeding 25 percent, is or was within the past five years an officer, director, partner or person with an interest exceeding 25 percent in another entity that is not currently in compliance with Subsection A of 19.15.5.9 NMAC;
- (3) the applicant is or was within the past five years an officer, director, partner or person with an interest exceeding 25 percent in another entity that is not currently in compliance with Subsection A of 19.15.5.9 NMAC;
- (4) the applicant is a corporation or limited liability company and is not registered with the public regulation commission to do business in New Mexico; or
- (5) the applicant is a limited partnership and is not registered with the New Mexico secretary of state to do business in New Mexico.
- C. An operator shall inform the division of its current address of record and emergency contact names and telephone numbers by submitting changes in writing to the division's financial assurance administrator in the division's Santa Fe office within 30 days of the change.
- **D.** The division may require an operator or applicant to identify its current and past officers, directors and partners and its current and past ownership interest in other operators.

19.15.9 NMAC

#### 19.15.9.9 CHANGE OF OPERATOR:

- **A.** A change of operator occurs when the entity responsible for a well or a group of wells changes. A change of operator may result from a sale, assignment by a court, a change in operating agreement or other transaction. Under a change of operator, wells are moved from the OGRID number of the operator of record with the division to the new operator's OGRID number.
- **B.** The operator of record with the division and the new operator shall apply for a change of operator by jointly filing a form C-145 using the division's web-based online application. If the operator of record with the division is unavailable, the new operator shall apply to the division for approval of change of operator without a joint application. The operator shall make such application in writing and provide documentary evidence of the applicant's right to assume operations. The new operator shall not commence operations until the division approves the application for change of operator.
  - C. The director or the director's designee may deny a change of operator if:
    - (1) the new operator is not in compliance with Subsection A of 19.15.5.9 NMAC; or
- (2) the new operator is acquiring wells, facilities or sites subject to a compliance order requiring remediation or abatement of contamination, or compliance with 19.15.25.8 NMAC, and the new operator has not entered into an agreed compliance order setting a schedule for compliance with the existing order.
- **D.** In determining whether to grant or deny a change of operator when the new operator is not in compliance with Subsection A of 19.15.5.9 NMAC, the director or the director's designee shall consider such factors as whether the non-compliance with Subsection A of 19.15.5.9 NMAC is caused by the operator not meeting the financial assurance requirements of 19.15.8 NMAC, being subject to a division or commission order finding the operator to be in violation of an order requiring corrective action, having a penalty assessment that has been unpaid for more than 70 days since the issuance of the order assessing the penalty or having more than the allowed number of wells out of compliance with 19.15.25.8 NMAC. If the non-compliance is caused by the operator having more than the allowed number of wells not in compliance with 19.15.25.8 NMAC, the director or director's designee shall consider the number of wells not in compliance, the length of time the wells have been out of compliance and the operator's efforts to bring the wells into compliance.

[19.15.9.9 NMAC - Rp, 19.15.3.100 NMAC, 12/1/08]

#### **19.15.9.10 CHANGE OF NAME:**

- **A.** A change of operator name occurs when the name of the entity responsible for a well or wells changes but the entity does not change. For a change of name, the OGRID number remains the same, but division records are changed to reflect the new operator name.
- **B.** An operator shall apply for a change of name by filing a form C-146 using the division's webbased online application and supplying documentary proof that the change is a name change and not a change of operator. If the operator is a corporation, limited liability company or limited partnership, the name must be registered with the public regulation commission or the New Mexico secretary of state, as applicable. The division shall not approve a change of name until the state land office and the taxation and revenue department have cleared the change of name on the OGRID.

[19.15.9.10 NMAC - Rp, 19.15.3.100 NMAC, 12/1/08]

#### 19.15.9.11 EXAMPLES OF CHANGE OF OPERATOR AND CHANGE OF NAME:

- **A.** Mr. Smith, a sole proprietor, operates five wells under the name "Smith oil company". Mr. Smith changes the name of his company to "Smith production company". The name of the entity operating the wells has changed, but the entity has not changed. Mr. Smith should apply for a change of name.
- **B.** Mr. Smith incorporates his business, changing from the sole proprietorship, "Smith production company", to a corporation: "Smith production company, inc.". The entity responsible for the wells has changed, and Mr. Smith and "Smith production company, inc." should apply for a change of operator.
- C. Smith production company, inc., a New Mexico operator, merges with XYZ, inc., which does not operate in New Mexico. At the surviving entity's election, this transaction may be treated as a change of name from Smith production company, to XYZ, inc., maintaining the existing OGRID, or as a change of operator, with a new OGRID.
- **D.** Two New Mexico operators, Smith production company, inc. and Jones production company, inc., merge. The surviving corporation is Jones production company, inc. A different entity now operates the wells Smith production company, formerly operated, and the wells must be placed under that entity's OGRID. Jones

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production company, inc. and Smith production company, inc. should apply for a change of operator as to the wells Smith production company, inc. operated.  $[19.15.9.11\ NMAC-Rp,\ 19.15.3.100\ NMAC,\ 12/1/08]$ 

#### **HISTORY of 19.15.9 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.3 NMAC, Drilling (Section 100) (filed 11/30/2005) was replaced by 19.15.9 NMAC, Well Operator Provisions, effective 12/1/08.

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CHAPTER 15 OIL AND GAS

PART 10 SAFETY

**19.15.10.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.10.1 NMAC - N, 12/1/08]

**19.15.10.2 SCOPE:** 19.15.10 NMAC applies to persons or entities engaged in oil and gas development and production within New Mexico. [19.15.10.2 NMAC - N, 12/1/08]

**19.15.10.3 STATUTORY AUTHORITY:** 19.15.10 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12.

[19.15.10.3 NMAC - N, 12/1/08]

**19.15.10.4 DURATION:** Permanent.

[19.15.10.4 NMAC - N, 12/1/08]

**19.15.10.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.10.5 NMAC - N, 12/1/08]

**19.15.10.6 OBJECTIVE:** To establish safety procedures for drilling and production of oil and gas wells.

[19.15.10.6 NMAC - N, 12/1/08]

**19.15.10.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

[19.15.10.7 NMAC - N, 12/1/08]

#### 19.15.10.8 SAFETY PROCEDURES FOR DRILLING AND PRODUCTION:

- **A.** An operator shall:
- (1) clean oil wells into a pit permitted pursuant to 19.15.17 NMAC or a tank, not less than 40 feet from the derrick floor and 150 feet from a fire hazard:
  - (2) produce flowing oil wells through an oil and gas separator of ample capacity and in good working order;
  - (3) not place or leave a boiler or portable electric lighting generator nearer than 150 feet to a producing well or oil tank; and
- (4) remove rubbish or debris that might constitute a fire hazard to a distance of at least 150 feet from the vicinity of wells and tanks and burn or dispose of waste in a manner as to avoid creating a fire hazard.
- **B.** When coming out of the hole with drill pipe, the operator shall circulate drilling fluid until equalized and subsequently maintain drilling fluid level at a height sufficient to control bottom hole pressures. During course of drilling, the operator shall test blowout preventers at least once each 24-hour period.

[19.15.10.8 NMAC - Rp, 19.15.3.114 NMAC, 12/1/08]

#### **HISTORY of 19.15.10 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.3 NMAC, Drilling (Section 114) (filed 10/29/2001) was replaced by 19.15.10 NMAC, Safety, effective 12/1/08.

CHAPTER 15 OIL AND GAS PART 10 SAFETY

**19.15.10.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.10.1 NMAC - N, 12/1/08]

**19.15.10.2 SCOPE:** 19.15.10 NMAC applies to persons or entities engaged in oil and gas development and production within New Mexico. [19.15.10.2 NMAC - N, 12/1/08]

**19.15.10.3 STATUTORY AUTHORITY:** 19.15.10 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.10.3 NMAC - N, 12/1/08]

**19.15.10.4 DURATION:** Permanent.

[19.15.10.4 NMAC - N, 12/1/08]

**19.15.10.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.10.5 NMAC - N, 12/1/08]

**19.15.10.6 OBJECTIVE:** To establish safety procedures for drilling and production of oil and gas wells. [19.15.10.6 NMAC - N, 12/1/08]

**19.15.10.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.] [19.15.10.7 NMAC - N, 12/1/08]

#### 19.15.10.8 SAFETY PROCEDURES FOR DRILLING AND PRODUCTION:

**A.** An operator shall:

- (1) clean oil wells into a pit permitted pursuant to 19.15.17 NMAC or a tank, not less than 40 feet from the derrick floor and 150 feet from a fire hazard;
- (2) produce flowing oil wells through an oil and gas separator of ample capacity and in good working order:
- (3) not place or leave a boiler or portable electric lighting generator nearer than 150 feet to a producing well or oil tank; and
- (4) remove rubbish or debris that might constitute a fire hazard to a distance of at least 150 feet from the vicinity of wells and tanks and burn or dispose of waste in a manner as to avoid creating a fire hazard.
- **B.** When coming out of the hole with drill pipe, the operator shall circulate drilling fluid until equalized and subsequently maintain drilling fluid level at a height sufficient to control bottom hole pressures. During course of drilling, the operator shall test blowout preventers at least once each 24-hour period. [19.15.10.8 NMAC Rp, 19.15.3.114 NMAC, 12/1/08]

#### **HISTORY of 19.15.10 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.3 NMAC, Drilling (Section 114) (filed 10/29/2001) was replaced by 19.15.10 NMAC, Safety, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 11 HYDROGEN SULFIDE GAS

**19.15.11.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division. [19.15.11.1 NMAC - N, 12/1/08]

19.15.11.2 SCOPE: 19.15.11 NMAC applies to a person subject to the division's jurisdiction, including a person engaged in drilling, stimulating, injecting into, completing, working over or producing an oil, gas or carbon dioxide well or a person engaged in gathering, transporting, storing, processing or refining of oil, gas or carbon dioxide. 19.15.11 NMAC does not exempt or otherwise excuse surface waste management facilities the division permits pursuant to 19.15.36 NMAC from more stringent conditions on the handling of hydrogen sulfide required of such facilities by 19.15.36 NMAC or more stringent conditions in permits issued pursuant to 19.15.36 NMAC, nor shall the facilities be exempt or otherwise excused from the requirements set forth in 19.15.11 NMAC by virtue of permitting under 19.15.36 NMAC. [19.15.3.118 NMAC, 12/1/08]

**19.15.11.3 STATUTORY AUTHORITY:** 19.15.11 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12.

[19.15.11.3 NMAC - N, 12/1/08]

**19.15.11.4 DURATION:** Permanent.

[19.15.11.4 NMAC - N, 12/1/08]

**19.15.11.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.11.5 NMAC - N, 12/1/08]

**19.15.11.6 OBJECTIVE:** To require oil and gas operations be conducted in a manner that protects the public from exposure to hydrogen sulfide gas.

[19.15.11.6 NMAC - N, 12/1/08]

#### **19.15.11.7 DEFINITIONS:**

- **A.** "ANSI" means the American national standards institute.
- **B.** "Area of exposure" means the area within a circle constructed with a point of escape at its center and the radius of exposure as its radius.
- **C.** "Dispersion technique" is a mathematical representation of the physical and chemical transportation characteristics, dilution characteristics and transformation characteristics of hydrogen sulfide gas in the atmosphere.
- **D.** "Escape rate" means the maximum volume (Q) that is used to designate the possible rate of escape of a gaseous mixture containing hydrogen sulfide, as set forth in 19.15.11 NMAC.
- (1) For existing gas facilities or operations, the escape rate is calculated using the maximum daily rate of the gaseous mixture produced or handled or the best estimate thereof. For an existing gas well, the escape rate is calculated using the current daily absolute open flow rate against atmospheric pressure or the best estimate of that rate.
- (2) For new gas operations or facilities, the escape rate is calculated as the maximum anticipated flow rate through the system. For a new gas well, the escape rate is calculated using the maximum open-flow rate of offset wells in the pool or reservoir, or the pool or reservoir average of maximum open-flow rates.
- (3) For existing oil wells, the escape rate is calculated by multiplying the producing gas/oil ratio by the maximum daily production rate or the best estimate of the maximum daily production rate.
- (4) For new oil wells, the escape rate is calculated by multiplying the producing gas/oil ratio by the maximum daily production rate of offset wells in the pool or reservoir, or the pool or reservoir average of the producing gas/oil ratio multiplied by the maximum daily production rate.
- (5) For facilities or operations not mentioned, the escape rate is calculated using the actual flow of the gaseous mixture through the system or the best estimate of the actual flow of the gaseous mixture through the system.
  - **E.** "GPA" means the gas processors association.
- **F.** "LEPC" means the local emergency planning committee established pursuant to the Emergency Planning and Community Right-To-Know Act, 42 U.S.C. section 11001.
  - **G.** "NACE" means the national association of corrosion engineers.
  - **H.** "Potentially hazardous volume" means the volume of hydrogen sulfide gas of such concentration that:
    - (1) the 100-ppm radius of exposure includes a public area;
    - (2) the 500-ppm radius of exposure includes a public road; or
    - (3) the 100-ppm radius of exposure exceeds 3000 feet.
- I. "Public area" means a building or structure that is not associated with the well, facility or operation for which the radius of exposure is being calculated and that is used as a dwelling, office, place of business, church, school, hospital or government building, or a portion of

19.15.11.8

a park, city, town, village or designated school bus stop or other similar area where members of the public may reasonably be expected to be present.

- **J.** "Public road" means a federal, state, municipal or county road or highway.
- **K.** "Radius of exposure" means the radius constructed with the point of escape as its starting point and its length calculated using the following Pasquill-Gifford derived equation, or by such other method as the division may approve:
- (1) for determining the 100-ppm radius of exposure:  $X = [(1.589)(\text{hydrogen sulfide concentration})(Q)]^{(0.6258)}$ , where "X" is the radius of exposure in feet, the "hydrogen sulfide concentration" is the decimal equivalent of the mole or volume fraction of hydrogen sulfide in the gaseous mixture and "Q" is the escape rate expressed in cubic feet per day (corrected for standard conditions of 14.73 psi absolute and 60 degrees fahrenheit);
- (2) for determining the 500-ppm radius of exposure:  $X = [(0.4546)(hydrogen sulfide concentration)(Q)]^{(0.6258)}$ , where "X" is the radius of exposure in feet, the "hydrogen sulfide concentration" is the decimal equivalent of the mole or volume fraction of hydrogen sulfide in the gaseous mixture and "Q" is the escape rate expressed in cubic feet per day (corrected for standard conditions of 14.73 psi absolute and 60 degrees fahrenheit);
- (3) for a well being drilled, completed, recompleted, worked over or serviced in an area where insufficient data exists to calculate a radius of exposure but where hydrogen sulfide could reasonably be expected to be present in concentrations in excess of 100 ppm in the gaseous mixture, a 100-ppm radius of exposure equal to 3000 feet is assumed.

  [19.15.11.7 NMAC Rp, 19.15.3.118 NMAC, 12/1/08]

**A.** Determination of hydrogen sulfide concentration.

**REGULATORY THRESHOLD:** 

- (1) Each person shall determine the hydrogen sulfide concentration in the gaseous mixture within wells, facilities or operations either by testing (using a sample from each well, facility or operation); testing a representative sample; or using process knowledge in lieu of testing. If the person uses a representative sample or process knowledge, the concentration derived from the representative sample or process knowledge shall be reasonably representative of the hydrogen sulfide concentration within the well, facility or operation.
- (2) The person shall conduct the tests used to make the determination referred to in Paragraph (1) of Subsection A of 19.15.11.8 NMAC in accordance with applicable ASTM or GPA standards or by another division-approved method.
- (3) If the person conducted a test prior to January 31, 2003 that otherwise meets the requirements of Paragraphs (1) and (2) of Subsection A of 19.15.11.8 NMAC, new testing is not required.
- (4) If a change or alteration may materially increase the hydrogen sulfide concentration in a well, facility or operation, the person shall make a new determination in accordance with 19.15.11 NMAC.
- **B.** Concentrations determined to be below 100 ppm. If the hydrogen sulfide concentration in a given well, facility or operation is less than 100 ppm, the person is not required to take further actions pursuant to 19.15.11 NMAC.
  - **C.** Concentrations determined to be above 100 ppm.
- (1) If the person determines the hydrogen sulfide concentration in a given well, facility or operation is 100 ppm or greater, then the person shall calculate the radius of exposure and comply with applicable requirements of 19.15.11 NMAC.
- (2) If calculation of the radius of exposure reveals that a potentially hazardous volume is present, the person shall provide results of the hydrogen sulfide concentration determination and the calculation of the radius of exposure to the division. For a well, facility or operation, the person shall accomplish the determination, calculation and submission 19.15.11.8 NMAC requires before operations begin.
- **D.** Recalculation. The person shall calculate the radius of exposure if the hydrogen sulfide concentration in a well, facility or operation increases to 100 ppm or greater. The person shall also recalculate the radius of exposure if the actual volume fraction of hydrogen sulfide increases by a factor of 25 percent in a well, facility or operation that previously had a hydrogen sulfide concentration of 100 ppm or greater. If calculation or recalculation of the radius of exposure reveals that a potentially hazardous volume is present, the person shall provide the results to the division within 60 days.

[19.15.11.8 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

#### 19.15.11.9 HYDROGEN SULFIDE CONTINGENCY PLAN:

- **A.** When required. If a well, facility or operation involves a potentially hazardous volume of hydrogen sulfide, the person shall develop a hydrogen sulfide contingency plan that the person will use to alert and protect the public in accordance with the Subsections B through I of 19.15.11.9 NMAC.
  - B. Plan contents
- (1) API guidelines. The person shall develop the hydrogen sulfide contingency plan with due consideration of paragraph 7.6 of the guidelines in the API publication Recommended Practices for Oil and Gas Producing and Gas Processing Plant Operations Involving Hydrogen Sulfide, RP-55, most recent edition, or with due consideration to another division-approved standard.
- (2) Required contents. The hydrogen sulfide contingency plan shall contain information on the following subjects, as appropriate to the well, facility or operation to which it applies.
- (a) Emergency procedures. The hydrogen sulfide contingency plan shall contain information on emergency procedures the person will follow in the event of a release and shall include, at a minimum, information concerning the responsibilities and duties of personnel during the emergency, an immediate action plan as described in the API document referenced in Paragraph (1) of Subsection B of 19.15.11.9 NMAC, and telephone numbers of emergency responders, public agencies, local government and other appropriate public authorities. The plan shall also include the locations of potentially affected public areas and public roads and shall describe proposed evacuation routes, locations of road

blocks and procedures for notifying the public, either through direct telephone notification using telephone number lists or by means of mass notification and reaction plans. The plan shall include information on the availability and location of necessary safety equipment and supplies.

- **(b)** Characteristics of hydrogen sulfide and sulfur dioxide. The hydrogen sulfide contingency plan shall include a discussion of the characteristics of hydrogen sulfide and sulfur dioxide.
- (c) Maps and drawings. The hydrogen sulfide contingency plan shall include maps and drawings that depict the area of exposure and public areas and public roads within the area of exposure.
- (d) Training and drills. The hydrogen sulfide contingency plan shall provide for training and drills, including training in the responsibilities and duties of essential personnel and periodic on-site or classroom drills or exercises that simulate a release, and shall describe how the person will document the training, drills and attendance. The hydrogen sulfide contingency plan shall also provide for training of residents as appropriate on the proper protective measures to be taken in the event of a release, and shall provide for briefing of public officials on issues such as evacuation or shelter-in-place plans.
- (e) Coordination with state emergency plans. The hydrogen sulfide contingency plan shall describe how the person will coordinate emergency response actions under the plan with the division and the New Mexico state police consistent with the New Mexico hazardous materials emergency response plan.
- (f) Activation levels. The hydrogen sulfide contingency plan shall include the activation level and a description of events that could lead to a release of hydrogen sulfide sufficient to create a concentration in excess of the activation level.
- C. Plan activation. The person shall activate the hydrogen sulfide contingency plan when a release creates a hydrogen sulfide concentration greater than the activation level set forth in the hydrogen sulfide contingency plan. At a minimum, the person shall activate the plan whenever a release may create a hydrogen sulfide concentration of more than 100 ppm in a public area, 500 ppm at a public road or 100 ppm 3000 feet from the site of release.
  - **D.** Submission.
    - (1) Where submitted. The person shall submit the hydrogen sulfide contingency plan to the division.
- (2) When submitted. The person shall submit a hydrogen sulfide contingency plan for a new well, facility or operation before operations commence. The hydrogen sulfide contingency plan for a drilling, completion, workover or well servicing operation shall be on file with the division before operations commence and may be submitted separately or along with the APD or may be on file from a previous submission. A person shall submit a hydrogen sulfide contingency plan within 180 days after the person becomes aware or should have become aware that a public area or public road is established that creates a potentially hazardous volume where none previously existed.
- (3) Electronic submission. A filer who operates more than 100 wells or who operates an oil pump station, compressor station, refinery or gas plant shall submit each hydrogen sulfide contingency plan in electronic format. The file may submit the hydrogen sulfide contingency plan through electronic mail, through an Internet filing or by delivering electronic media to the division, so long as the electronic submission is compatible with the division's systems.
- **E.** Failure to submit plan. A person's failure to submit a hydrogen sulfide contingency plan when required may result in denial of an application for permit to drill, cancellation of an allowable for the subject well or other enforcement action appropriate to the well, facility or operation.
- **F.** Review, amendment. The person shall review the hydrogen sulfide contingency plan any time a subject addressed in the plan materially changes and make appropriate amendments. If the division determines that a hydrogen sulfide contingency plan is inadequate to protect public safety, the division may require the person to add provisions to the plan or amend the plan as necessary to protect public safety.
- **G.** Retention and inspection. The hydrogen sulfide contingency plan shall be reasonably accessible in the event of a release, maintained on file at all times and available for division inspection.
- **H.** Annual inventory of contingency plans. On an annual basis, each person required to prepare one or more hydrogen sulfide contingency plans pursuant to 19.15.11 NMAC shall file with the appropriate local emergency planning committee and the state emergency response commission an inventory of the wells, facilities and operations for which plans are on file with the division and the name, address and telephone number of a point of contact.
- I. Plans required by other jurisdictions. The person may submit a hydrogen sulfide contingency plan the BLM or other jurisdiction require that meets the requirements of 19.15.11.9 NMAC to the division in satisfaction of 19.15.11.9 NMAC. [19.15.11.9 NMAC Rp, 19.15.3.118 NMAC, 12/1/08]
- 19.15.11.10 SIGNS, MARKERS: For each well, facility or operation involving a hydrogen sulfide concentration of 100 ppm or greater, the person shall install and maintain signs or markers that conform with the current ANSI standard Z535.1-2002 (Safety Color Code), or some other division-approved standard. The sign or marker shall be readily readable, and shall contain the words "poison gas" and other information sufficient to warn the public that a potential danger exists. The person shall prominently post signs or markers at locations, including entrance points and road crossings, sufficient to alert the public that a potential danger exists.

[19.15.11.10 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

## 19.15.11.11 PROTECTION FROM HYDROGEN SULFIDE DURING DRILLING, COMPLETION, WORKOVER AND WELL SERVICING OPERATIONS:

A. API standards. The person shall conduct drilling, completion, workover and well servicing operations involving a hydrogen sulfide concentration of 100 ppm or greater with due consideration to the guidelines in the API publications Recommended Practice for Oil and Gas Well Servicing and Workover Operations Involving Hydrogen Sulfide, RP-68, and Recommended Practices for Drilling and Well Servicing Operations Involving Hydrogen Sulfide, RP-49, most recent editions, or some other division-approved standard.

- **B.** Detection and monitoring equipment. Drilling, completion, workover and well servicing operations involving a hydrogen sulfide concentration of 100 ppm or greater shall include hydrogen sulfide detection and monitoring equipment as follows.
- (1) Each drilling and completion site shall have an accurate and precise hydrogen sulfide detection and monitoring system that automatically activates visible and audible alarms when the hydrogen sulfide's ambient air concentration reaches a predetermined value the operator sets, not to exceed 20 ppm. The operator shall locate a sensing point at the shale shaker, rig floor and bell nipple for a drilling site and the cellar, rig floor and circulating tanks or shale shaker for a completion site.
- (2) For workover and well servicing operations, the person shall locate one operational sensing point as close to the well bore as practical. Additional sensing points may be necessary for large or long-term operations.
- (3) The operator shall provide and maintain as operational hydrogen sulfide detection and monitoring equipment during drilling when drilling is within 500 feet of a zone anticipated to contain hydrogen sulfide and continuously thereafter through all subsequent drilling.
- C. Wind indicators. Drilling, completion, workover and well servicing operations involving a hydrogen sulfide concentration of 100 ppm or greater shall include wind indicators. The person shall have equipment to indicate wind direction present and visible at all times. The person shall install at least two devices to indicate wind direction at separate elevations that visible from all principal working areas at all times. When a sustained hydrogen sulfide concentration is detected in excess of 20 ppm at a detection point, the person shall display red flags.
- **D.** Flare system. For drilling and completion operations in an area where it is reasonably expected that a potentially hazardous hydrogen sulfide volume will be encountered, the person shall install a flare system to safely gather and burn hydrogen-sulfide-bearing gas. The person shall locate flare outlets at least 150 feet from the well bore. Flare lines shall be as straight as practical. The person shall equip the flare system with a suitable and safe means of ignition. Where noncombustible gas is to be flared, the system shall provide supplemental fuel to maintain ignition.
- **E.** Well control equipment. When the 100 ppm radius of exposure includes a public area, the following well control equipment is required.
- (1) Drilling. The person shall install a remote-controlled well control system that is operational at all times beginning when drilling is within 500 vertical feet of the formation believed to contain hydrogen sulfide and continuously thereafter during drilling. The well control system shall include, at a minimum, a pressure and hydrogen-sulfide-rated well control choke and kill system including manifold and blowout preventer that meets or exceeds the specifications in API publications Choke and Kill Systems, 16C and Blowout Prevention Equipment Systems for Drilling Wells, RP 53 or other division-approved specifications. The person shall use mud-gas separators. The person shall test and maintain these systems pursuant to the specifications referenced, according to the requirements of 19.15.11 NMAC, or as the division otherwise approves.
- (2) Completion, workover and well servicing. The person shall install a remote controlled pressure and hydrogen-sulfide-rated well control system that meets or exceeds API specifications or other division-approved specifications that is operational at all times during a well's completion, workover and servicing.
- **F.** Mud program. Drilling, completion, workover and well servicing operations involving a hydrogen sulfide concentration of 100 ppm or greater shall use a hydrogen sulfide mud program capable of handling hydrogen sulfide conditions and well control, including de-gassing.
- **G.** Well testing. Except with prior division approval, a person shall conduct drill-stem testing of a zone that contains hydrogen sulfide in a concentration of 100 ppm or greater only during daylight hours and not permit formation fluids to flow to the surface.
- **H.** If hydrogen sulfide encountered during operations. If hydrogen sulfide was not anticipated at the time the division issued a permit to drill but is encountered during drilling in a concentration of 100 ppm or greater, the operator shall satisfy the requirements of 19.15.11 NMAC before continuing drilling operations. The operator shall notify the division of the event and the mitigating steps that the operator has or is taking as soon as possible, but no later than 24 hours following discovery. The division may grant verbal approval to continue drilling operations pending preparation of a required hydrogen sulfide contingency plan.

  [19.15.11.11 NMAC Rp, 19.15.3.118 NMAC, 12/1/08]

# 19.15.11.12 PROTECTION FROM HYDROGEN SULFIDE AT OIL PUMP STATIONS, PRODUCING WELLS, TANK BATTERIES AND ASSOCIATED PRODUCTION FACILITIES, PIPELINES, REFINERIES, GAS PLANTS AND COMPRESSOR STATIONS:

- **A.** API standards. A person shall conduct operations at oil pump stations and producing wells, tank batteries and associated production facilities, refineries, gas plants and compressor stations involving a hydrogen sulfide concentration of 100 ppm or greater with due consideration to the guidelines in the API publication Recommended Practices for Oil and Gas Producing and Gas Processing Plant Operations Involving Hydrogen Sulfide, RP-55, latest edition or some other division-approved standard.
- **B.** Security. A person shall protect well sites and other unattended, fixed surface facilities involving a hydrogen sulfide concentration of 100 ppm or greater from public access by fencing with locking gates when the location is within 1/4 mile of a public area. For the purposes of Subsection B of 19.15.11.12 NMAC, a surface pipeline is not considered a fixed surface facility.
- C. Wind direction indicators. Oil pump stations, producing wells, tank batteries and associated production facilities, pipelines, refineries, gas plants and compressor stations involving a hydrogen sulfide concentration of 100 ppm or greater shall have equipment to indicate wind direction. The person shall install wind direction equipment that is visible from all principal working areas at all times.
- **D.** Control equipment. When the 100 ppm radius of exposure includes a public area, the following additional measures are required.
- (1) The person shall install and maintain in good operating condition safety devices, such as automatic shut-down devices, to prevent hydrogen sulfide's escape. Alternatively, the person shall establish safety procedures to achieve the same purpose.
- (2) A well shall possess a secondary means of immediate well control through the use of an appropriate christmas tree or downhole completion equipment. The equipment shall allow downhole accessibility (reentry) under pressure for permanent well control.

- E. Tanks or vessels. The person shall chain each stair or ladder leading to the top of a tank or vessel containing 300 ppm or more of hydrogen sulfide in the gaseous mixture or mark it to restrict entry.
- [19.15.11.12 NMAC Rp, 19.15.3.118 NMAC, 12/1/08]
- **19.15.11.13 PERSONNEL PROTECTION AND TRAINING:** The person shall provide persons responsible for implementing a hydrogen sulfide contingency plan training in hydrogen sulfide hazards, detection, personal protection and contingency procedures. [19.15.11.13 NMAC Rp, 19.15.3.118 NMAC, 12/1/08]
- 19.15.11.14 STANDARDS FOR EQUIPMENT THAT MAY BE EXPOSED TO HYDROGEN SULFIDE: Whenever a well, facility or operation involves a potentially hazardous hydrogen sulfide volume, the person shall select equipment with consideration for both the hydrogen sulfide working environment and anticipated stresses and shall use NACE Standard MR0175 (latest edition) or some other division-approved standard for selection of metallic equipment or, if applicable, use adequate protection by chemical inhibition or other methods that control or limit hydrogen sulfide's corrosive effects.

[19.15.11.14 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

**19.15.11.15 EXEMPTIONS:** A person may petition the director or the director's designee for an exemption to a requirement of 19.15.11 NMAC. A petition shall provide specific information as to the circumstances that warrant approval of the exemption requested and how the person will protect public safety. The director or the director's designee, after considering all relevant factors, may approve an exemption if the circumstances warrant and so long as the person protects public safety.

[19.15.11.15 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

**19.15.11.16 NOTIFICATION OF THE DIVISION:** The person shall notify the division upon a release of hydrogen sulfide requiring activation of the hydrogen sulfide contingency plan as soon as possible, but no more than four hours after plan activation, recognizing that a prompt response should supersede notification. The person shall submit a full report of the incident to the division on form C-141 no later than 15 days following the release.

[19.15.11.16 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

#### HISTORY of 19.15.11 NMAC:

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.3 NMAC, Drilling (Section 118) (filed 10/29/2001) was replaced by 19.15.11 NMAC, Hydrogen Sulfide Gas, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 11 HYDROGEN SULFIDE GAS

**19.15.11.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.11.1 NMAC - N, 12/1/08]

**19.15.11.2 SCOPE:** 19.15.11 NMAC applies to a person subject to the division's jurisdiction, including a person engaged in drilling, stimulating, injecting into, completing, working over or producing an oil, gas or carbon dioxide well or a person engaged in gathering, transporting, storing, processing or refining of oil, gas or carbon dioxide. 19.15.11 NMAC does not exempt or otherwise excuse surface waste management facilities the division permits pursuant to 19.15.36 NMAC from more stringent conditions on the handling of hydrogen sulfide required of such facilities by 19.15.36 NMAC or more stringent conditions in permits issued pursuant to 19.15.36 NMAC, nor shall the facilities be exempt or otherwise excused from the requirements set forth in 19.15.11 NMAC by virtue of permitting under 19.15.36 NMAC.

[19.15.11.2 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

**19.15.11.3 STATUTORY AUTHORITY:** 19.15.11 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.11.3 NMAC - N, 12/1/08]

19.15.11.4 **DURATION:** Permanent.

[19.15.11.4 NMAC - N, 12/1/08]

**19.15.11.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.11.5 NMAC - N, 12/1/08]

**19.15.11.6 OBJECTIVE:** To require oil and gas operations be conducted in a manner that protects the public from exposure to hydrogen sulfide gas. [19.15.11.6 NMAC - N, 12/1/08]

#### **19.15.11.7 DEFINITIONS:**

- **A.** "ANSI" means the American national standards institute.
- **B.** "Area of exposure" means the area within a circle constructed with a point of escape at its center and the radius of exposure as its radius.
- C. "Dispersion technique" is a mathematical representation of the physical and chemical transportation characteristics, dilution characteristics and transformation characteristics of hydrogen sulfide gas in the atmosphere.
- **D.** "Escape rate" means the maximum volume (Q) that is used to designate the possible rate of escape of a gaseous mixture containing hydrogen sulfide, as set forth in 19.15.11 NMAC.
- (1) For existing gas facilities or operations, the escape rate is calculated using the maximum daily rate of the gaseous mixture produced or handled or the best estimate thereof. For an existing gas well, the escape rate is calculated using the current daily absolute open flow rate against atmospheric pressure or the best estimate of that rate.
- (2) For new gas operations or facilities, the escape rate is calculated as the maximum anticipated flow rate through the system. For a new gas well, the escape rate is calculated using the maximum open-flow rate of offset wells in the pool or reservoir, or the pool or reservoir average of maximum open-flow rates.
- (3) For existing oil wells, the escape rate is calculated by multiplying the producing gas/oil ratio by the maximum daily production rate or the best estimate of the maximum daily production rate.
- (4) For new oil wells, the escape rate is calculated by multiplying the producing gas/oil ratio by the maximum daily production rate of offset wells in the pool or reservoir, or the pool or reservoir average of the producing gas/oil ratio multiplied by the maximum daily production rate.
- (5) For facilities or operations not mentioned, the escape rate is calculated using the actual flow of the gaseous mixture through the system or the best estimate of the actual flow of the gaseous mixture through the system.

- **E.** "GPA" means the gas processors association.
- **F.** "LEPC" means the local emergency planning committee established pursuant to the Emergency Planning and Community Right-To-Know Act, 42 U.S.C. section 11001.
  - **G.** "NACE" means the national association of corrosion engineers.
- **H.** "Potentially hazardous volume" means the volume of hydrogen sulfide gas of such concentration that:
  - (1) the 100-ppm radius of exposure includes a public area;
  - (2) the 500-ppm radius of exposure includes a public road; or
  - (3) the 100-ppm radius of exposure exceeds 3000 feet.
- I. "Public area" means a building or structure that is not associated with the well, facility or operation for which the radius of exposure is being calculated and that is used as a dwelling, office, place of business, church, school, hospital or government building, or a portion of a park, city, town, village or designated school bus stop or other similar area where members of the public may reasonably be expected to be present.
  - **J.** "Public road" means a federal, state, municipal or county road or highway.
- **K.** "Radius of exposure" means the radius constructed with the point of escape as its starting point and its length calculated using the following Pasquill-Gifford derived equation, or by such other method as the division may approve:
- (1) for determining the 100-ppm radius of exposure:  $X = [(1.589)(hydrogen sulfide concentration)(Q)]^{(0.6258)}$ , where "X" is the radius of exposure in feet, the "hydrogen sulfide concentration" is the decimal equivalent of the mole or volume fraction of hydrogen sulfide in the gaseous mixture and "Q" is the escape rate expressed in cubic feet per day (corrected for standard conditions of 14.73 psi absolute and 60 degrees fahrenheit);
- (2) for determining the 500-ppm radius of exposure:  $X = [(0.4546)(hydrogen sulfide concentration)(Q)]^{(0.6258)}$ , where "X" is the radius of exposure in feet, the "hydrogen sulfide concentration" is the decimal equivalent of the mole or volume fraction of hydrogen sulfide in the gaseous mixture and "Q" is the escape rate expressed in cubic feet per day (corrected for standard conditions of 14.73 psi absolute and 60 degrees fahrenheit);
- (3) for a well being drilled, completed, recompleted, worked over or serviced in an area where insufficient data exists to calculate a radius of exposure but where hydrogen sulfide could reasonably be expected to be present in concentrations in excess of 100 ppm in the gaseous mixture, a 100-ppm radius of exposure equal to 3000 feet is assumed.

[19.15.11.7 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

#### 19.15.11.8 REGULATORY THRESHOLD:

- **A.** Determination of hydrogen sulfide concentration.
- (1) Each person shall determine the hydrogen sulfide concentration in the gaseous mixture within wells, facilities or operations either by testing (using a sample from each well, facility or operation); testing a representative sample; or using process knowledge in lieu of testing. If the person uses a representative sample or process knowledge, the concentration derived from the representative sample or process knowledge shall be reasonably representative of the hydrogen sulfide concentration within the well, facility or operation.
- (2) The person shall conduct the tests used to make the determination referred to in Paragraph (1) of Subsection A of 19.15.11.8 NMAC in accordance with applicable ASTM or GPA standards or by another division-approved method.
- (3) If the person conducted a test prior to January 31, 2003 that otherwise meets the requirements of Paragraphs (1) and (2) of Subsection A of 19.15.11.8 NMAC, new testing is not required.
- (4) If a change or alteration may materially increase the hydrogen sulfide concentration in a well, facility or operation, the person shall make a new determination in accordance with 19.15.11 NMAC.
- **B.** Concentrations determined to be below 100 ppm. If the hydrogen sulfide concentration in a given well, facility or operation is less than 100 ppm, the person is not required to take further actions pursuant to 19.15.11 NMAC.
  - C. Concentrations determined to be above 100 ppm.
- (1) If the person determines the hydrogen sulfide concentration in a given well, facility or operation is 100 ppm or greater, then the person shall calculate the radius of exposure and comply with applicable requirements of 19.15.11 NMAC.
- (2) If calculation of the radius of exposure reveals that a potentially hazardous volume is present, the person shall provide results of the hydrogen sulfide concentration determination and the calculation of the radius of

exposure to the division. For a well, facility or operation, the person shall accomplish the determination, calculation and submission 19.15.11.8 NMAC requires before operations begin.

**D.** Recalculation. The person shall calculate the radius of exposure if the hydrogen sulfide concentration in a well, facility or operation increases to 100 ppm or greater. The person shall also recalculate the radius of exposure if the actual volume fraction of hydrogen sulfide increases by a factor of 25 percent in a well, facility or operation that previously had a hydrogen sulfide concentration of 100 ppm or greater. If calculation or recalculation of the radius of exposure reveals that a potentially hazardous volume is present, the person shall provide the results to the division within 60 days.

[19.15.11.8 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

#### 19.15.11.9 HYDROGEN SULFIDE CONTINGENCY PLAN:

- **A.** When required. If a well, facility or operation involves a potentially hazardous volume of hydrogen sulfide, the person shall develop a hydrogen sulfide contingency plan that the person will use to alert and protect the public in accordance with the Subsections B through I of 19.15.11.9 NMAC.
  - B. Plan contents.
- (1) API guidelines. The person shall develop the hydrogen sulfide contingency plan with due consideration of paragraph 7.6 of the guidelines in the API publication Recommended Practices for Oil and Gas Producing and Gas Processing Plant Operations Involving Hydrogen Sulfide, RP-55, most recent edition, or with due consideration to another division-approved standard.
- (2) Required contents. The hydrogen sulfide contingency plan shall contain information on the following subjects, as appropriate to the well, facility or operation to which it applies.
- (a) Emergency procedures. The hydrogen sulfide contingency plan shall contain information on emergency procedures the person will follow in the event of a release and shall include, at a minimum, information concerning the responsibilities and duties of personnel during the emergency, an immediate action plan as described in the API document referenced in Paragraph (1) of Subsection B of 19.15.11.9 NMAC, and telephone numbers of emergency responders, public agencies, local government and other appropriate public authorities. The plan shall also include the locations of potentially affected public areas and public roads and shall describe proposed evacuation routes, locations of road blocks and procedures for notifying the public, either through direct telephone notification using telephone number lists or by means of mass notification and reaction plans. The plan shall include information on the availability and location of necessary safety equipment and supplies.
- **(b)** Characteristics of hydrogen sulfide and sulfur dioxide. The hydrogen sulfide contingency plan shall include a discussion of the characteristics of hydrogen sulfide and sulfur dioxide.
- (c) Maps and drawings. The hydrogen sulfide contingency plan shall include maps and drawings that depict the area of exposure and public areas and public roads within the area of exposure.
- (d) Training and drills. The hydrogen sulfide contingency plan shall provide for training and drills, including training in the responsibilities and duties of essential personnel and periodic on-site or classroom drills or exercises that simulate a release, and shall describe how the person will document the training, drills and attendance. The hydrogen sulfide contingency plan shall also provide for training of residents as appropriate on the proper protective measures to be taken in the event of a release, and shall provide for briefing of public officials on issues such as evacuation or shelter-in-place plans.
- **(e)** Coordination with state emergency plans. The hydrogen sulfide contingency plan shall describe how the person will coordinate emergency response actions under the plan with the division and the New Mexico state police consistent with the New Mexico hazardous materials emergency response plan.
- **(f)** Activation levels. The hydrogen sulfide contingency plan shall include the activation level and a description of events that could lead to a release of hydrogen sulfide sufficient to create a concentration in excess of the activation level.
- C. Plan activation. The person shall activate the hydrogen sulfide contingency plan when a release creates a hydrogen sulfide concentration greater than the activation level set forth in the hydrogen sulfide contingency plan. At a minimum, the person shall activate the plan whenever a release may create a hydrogen sulfide concentration of more than 100 ppm in a public area, 500 ppm at a public road or 100 ppm 3000 feet from the site of release.
  - D. Submission
    - (1) Where submitted. The person shall submit the hydrogen sulfide contingency plan to the division.
- (2) When submitted. The person shall submit a hydrogen sulfide contingency plan for a new well, facility or operation before operations commence. The hydrogen sulfide contingency plan for a drilling, completion, workover or well servicing operation shall be on file with the division before operations commence and may be

submitted separately or along with the APD or may be on file from a previous submission. A person shall submit a hydrogen sulfide contingency plan within 180 days after the person becomes aware or should have become aware that a public area or public road is established that creates a potentially hazardous volume where none previously existed.

- (3) Electronic submission. A filer who operates more than 100 wells or who operates an oil pump station, compressor station, refinery or gas plant shall submit each hydrogen sulfide contingency plan in electronic format. The file may submit the hydrogen sulfide contingency plan through electronic mail, through an Internet filing or by delivering electronic media to the division, so long as the electronic submission is compatible with the division's systems.
- **E.** Failure to submit plan. A person's failure to submit a hydrogen sulfide contingency plan when required may result in denial of an application for permit to drill, cancellation of an allowable for the subject well or other enforcement action appropriate to the well, facility or operation.
- **F.** Review, amendment. The person shall review the hydrogen sulfide contingency plan any time a subject addressed in the plan materially changes and make appropriate amendments. If the division determines that a hydrogen sulfide contingency plan is inadequate to protect public safety, the division may require the person to add provisions to the plan or amend the plan as necessary to protect public safety.
- **G.** Retention and inspection. The hydrogen sulfide contingency plan shall be reasonably accessible in the event of a release, maintained on file at all times and available for division inspection.
- **H.** Annual inventory of contingency plans. On an annual basis, each person required to prepare one or more hydrogen sulfide contingency plans pursuant to 19.15.11 NMAC shall file with the appropriate local emergency planning committee and the state emergency response commission an inventory of the wells, facilities and operations for which plans are on file with the division and the name, address and telephone number of a point of contact.
- **I.** Plans required by other jurisdictions. The person may submit a hydrogen sulfide contingency plan the BLM or other jurisdiction require that meets the requirements of 19.15.11.9 NMAC to the division in satisfaction of 19.15.11.9 NMAC.

[19.15.11.9 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

19.15.11.10 SIGNS, MARKERS: For each well, facility or operation involving a hydrogen sulfide concentration of 100 ppm or greater, the person shall install and maintain signs or markers that conform with the current ANSI standard Z535.1-2002 (Safety Color Code), or some other division-approved standard. The sign or marker shall be readily readable, and shall contain the words "poison gas" and other information sufficient to warn the public that a potential danger exists. The person shall prominently post signs or markers at locations, including entrance points and road crossings, sufficient to alert the public that a potential danger exists.

[19.15.11.10 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

## 19.15.11.11 PROTECTION FROM HYDROGEN SULFIDE DURING DRILLING, COMPLETION, WORKOVER AND WELL SERVICING OPERATIONS:

- A. API standards. The person shall conduct drilling, completion, workover and well servicing operations involving a hydrogen sulfide concentration of 100 ppm or greater with due consideration to the guidelines in the API publications Recommended Practice for Oil and Gas Well Servicing and Workover Operations Involving Hydrogen Sulfide, RP-68, and Recommended Practices for Drilling and Well Servicing Operations Involving Hydrogen Sulfide, RP-49, most recent editions, or some other division-approved standard.
- **B.** Detection and monitoring equipment. Drilling, completion, workover and well servicing operations involving a hydrogen sulfide concentration of 100 ppm or greater shall include hydrogen sulfide detection and monitoring equipment as follows.
- (1) Each drilling and completion site shall have an accurate and precise hydrogen sulfide detection and monitoring system that automatically activates visible and audible alarms when the hydrogen sulfide's ambient air concentration reaches a predetermined value the operator sets, not to exceed 20 ppm. The operator shall locate a sensing point at the shale shaker, rig floor and bell nipple for a drilling site and the cellar, rig floor and circulating tanks or shale shaker for a completion site.
- (2) For workover and well servicing operations, the person shall locate one operational sensing point as close to the well bore as practical. Additional sensing points may be necessary for large or long-term operations.
- (3) The operator shall provide and maintain as operational hydrogen sulfide detection and monitoring equipment during drilling when drilling is within 500 feet of a zone anticipated to contain hydrogen sulfide and continuously thereafter through all subsequent drilling.

- C. Wind indicators. Drilling, completion, workover and well servicing operations involving a hydrogen sulfide concentration of 100 ppm or greater shall include wind indicators. The person shall have equipment to indicate wind direction present and visible at all times. The person shall install at least two devices to indicate wind direction at separate elevations that visible from all principal working areas at all times. When a sustained hydrogen sulfide concentration is detected in excess of 20 ppm at a detection point, the person shall display red flags.
- **D.** Flare system. For drilling and completion operations in an area where it is reasonably expected that a potentially hazardous hydrogen sulfide volume will be encountered, the person shall install a flare system to safely gather and burn hydrogen-sulfide-bearing gas. The person shall locate flare outlets at least 150 feet from the well bore. Flare lines shall be as straight as practical. The person shall equip the flare system with a suitable and safe means of ignition. Where noncombustible gas is to be flared, the system shall provide supplemental fuel to maintain ignition.
- **E.** Well control equipment. When the 100 ppm radius of exposure includes a public area, the following well control equipment is required.
- (1) Drilling. The person shall install a remote-controlled well control system that is operational at all times beginning when drilling is within 500 vertical feet of the formation believed to contain hydrogen sulfide and continuously thereafter during drilling. The well control system shall include, at a minimum, a pressure and hydrogen-sulfide-rated well control choke and kill system including manifold and blowout preventer that meets or exceeds the specifications in API publications Choke and Kill Systems, 16C and Blowout Prevention Equipment Systems for Drilling Wells, RP 53 or other division-approved specifications. The person shall use mud-gas separators. The person shall test and maintain these systems pursuant to the specifications referenced, according to the requirements of 19.15.11 NMAC, or as the division otherwise approves.
- (2) Completion, workover and well servicing. The person shall install a remote controlled pressure and hydrogen-sulfide-rated well control system that meets or exceeds API specifications or other division-approved specifications that is operational at all times during a well's completion, workover and servicing.
- **F.** Mud program. Drilling, completion, workover and well servicing operations involving a hydrogen sulfide concentration of 100 ppm or greater shall use a hydrogen sulfide mud program capable of handling hydrogen sulfide conditions and well control, including de-gassing.
- **G.** Well testing. Except with prior division approval, a person shall conduct drill-stem testing of a zone that contains hydrogen sulfide in a concentration of 100 ppm or greater only during daylight hours and not permit formation fluids to flow to the surface.
- **H.** If hydrogen sulfide encountered during operations. If hydrogen sulfide was not anticipated at the time the division issued a permit to drill but is encountered during drilling in a concentration of 100 ppm or greater, the operator shall satisfy the requirements of 19.15.11 NMAC before continuing drilling operations. The operator shall notify the division of the event and the mitigating steps that the operator has or is taking as soon as possible, but no later than 24 hours following discovery. The division may grant verbal approval to continue drilling operations pending preparation of a required hydrogen sulfide contingency plan. [19.15.11.11 NMAC Rp, 19.15.3.118 NMAC, 12/1/08]

## 19.15.11.12 PROTECTION FROM HYDROGEN SULFIDE AT OIL PUMP STATIONS, PRODUCING WELLS, TANK BATTERIES AND ASSOCIATED PRODUCTION FACILITIES, PIPELINES, REFINERIES, GAS PLANTS AND COMPRESSOR STATIONS:

- A. API standards. A person shall conduct operations at oil pump stations and producing wells, tank batteries and associated production facilities, refineries, gas plants and compressor stations involving a hydrogen sulfide concentration of 100 ppm or greater with due consideration to the guidelines in the API publication Recommended Practices for Oil and Gas Producing and Gas Processing Plant Operations Involving Hydrogen Sulfide, RP-55, latest edition or some other division-approved standard.
- **B.** Security. A person shall protect well sites and other unattended, fixed surface facilities involving a hydrogen sulfide concentration of 100 ppm or greater from public access by fencing with locking gates when the location is within 1/4 mile of a public area. For the purposes of Subsection B of 19.15.11.12 NMAC, a surface pipeline is not considered a fixed surface facility.
- C. Wind direction indicators. Oil pump stations, producing wells, tank batteries and associated production facilities, pipelines, refineries, gas plants and compressor stations involving a hydrogen sulfide concentration of 100 ppm or greater shall have equipment to indicate wind direction. The person shall install wind direction equipment that is visible from all principal working areas at all times.
  - **D.** Control equipment. When the 100 ppm radius of exposure includes a public area, the following

additional measures are required.

- (1) The person shall install and maintain in good operating condition safety devices, such as automatic shut-down devices, to prevent hydrogen sulfide's escape. Alternatively, the person shall establish safety procedures to achieve the same purpose.
- (2) A well shall possess a secondary means of immediate well control through the use of an appropriate christmas tree or downhole completion equipment. The equipment shall allow downhole accessibility (reentry) under pressure for permanent well control.
- **E.** Tanks or vessels. The person shall chain each stair or ladder leading to the top of a tank or vessel containing 300 ppm or more of hydrogen sulfide in the gaseous mixture or mark it to restrict entry. [19.15.11.12 NMAC Rp, 19.15.3.118 NMAC, 12/1/08]
- **19.15.11.13 PERSONNEL PROTECTION AND TRAINING:** The person shall provide persons responsible for implementing a hydrogen sulfide contingency plan training in hydrogen sulfide hazards, detection, personal protection and contingency procedures.

  [19.15.11.13 NMAC Rp, 19.15.3.118 NMAC, 12/1/08]

#### 19.15.11.14 STANDARDS FOR EQUIPMENT THAT MAY BE EXPOSED TO HYDROGEN

**SULFIDE:** Whenever a well, facility or operation involves a potentially hazardous hydrogen sulfide volume, the person shall select equipment with consideration for both the hydrogen sulfide working environment and anticipated stresses and shall use NACE Standard MR0175 (latest edition) or some other division-approved standard for selection of metallic equipment or, if applicable, use adequate protection by chemical inhibition or other methods that control or limit hydrogen sulfide's corrosive effects.

[19.15.11.14 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

**19.15.11.15 EXEMPTIONS:** A person may petition the director or the director's designee for an exemption to a requirement of 19.15.11 NMAC. A petition shall provide specific information as to the circumstances that warrant approval of the exemption requested and how the person will protect public safety. The director or the director's designee, after considering all relevant factors, may approve an exemption if the circumstances warrant and so long as the person protects public safety.

[19.15.11.15 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

**19.15.11.16 NOTIFICATION OF THE DIVISION:** The person shall notify the division upon a release of hydrogen sulfide requiring activation of the hydrogen sulfide contingency plan as soon as possible, but no more than four hours after plan activation, recognizing that a prompt response should supersede notification. The person shall submit a full report of the incident to the division on form C-141 no later than 15 days following the release. [19.15.11.16 NMAC - Rp, 19.15.3.118 NMAC, 12/1/08]

#### **HISTORY of 19.15.11 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.3 NMAC, Drilling (Section 118) (filed 10/29/2001) was replaced by 19.15.11 NMAC, Hydrogen Sulfide Gas, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 12 POOLS

**19.15.12.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.12.1 NMAC - N, 12/1/08]

**19.15.12.2 SCOPE:** 19.15.12 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.12.2 NMAC - N, 12/1/08]

19.15.12.3 STATUTORY AUTHORITY: 19.15.12 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11, Section 70-2-12, Section 70-2-16 and Section 70-2-17.

[19.15.12.3 NMAC - N, 12/1/08]

**19.15.12.4 DURATION:** Permanent.

[19.15.12.4 NMAC - N, 12/1/08]

**19.15.12.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.12.5 NMAC - N, 12/1/08]

19.15.12.6 OBJECTIVE: To regulate oil and gas operations that involve commingling of oil or gas from different pools or leases, in order

to prevent waste and protect correlative rights.

[19.15.12.6 NMAC - N, 12/1/08]

#### **19.15.12.7 DEFINITIONS:**

**A.** "Diverse ownership" means leases or pools have different working, royalty or overriding royalty interest owners or different ownership percentages of the same working, royalty or overriding royalty interest owners.

- **B.** "Identical ownership" means leases or pools have the same working, royalty and overriding royalty owners in exactly the same percentages.
- C. "Lease" means a contiguous geographical area of identical ownership overlying a pool or portion of a pool. An area pooled, unitized or communitized, either by agreement or by division order, or a participating area shall constitute a lease. If there is diversity of ownership between different pools, or between different zones or strata, then each such pool, zone or stratum having diverse ownership shall be considered a separate lease.

[19.15.12.7 NMAC - Rp, 19.15.5.303 NMAC, 12/1/08]

19.15.12.8 CLASSIFYING AND DEFINING POOLS: The division shall determine whether a particular well or pool is a gas or oil well, or a gas or oil pool, and from time to time classify and reclassify wells and name pools accordingly, and shall determine the limits of a pool or pools producing oil or gas and from time to time re-determine such limits.

[19.15.12.8 NMAC - Rp, 19.15.1.15 NMAC, 12/1/08]

#### 19.15.12.9 SEGREGATION OF PRODUCTION FROM DIFFERENT POOLS OR LEASES:

- **A.** Pool segregation required. An operator shall produce each pool as a single common source of supply and complete, case, maintain and operate wells in the pool so as to prevent communication within the well bore with other pools. An operator shall at all times segregate oil or gas produced from each pool. The combination commingling of production, before marketing, with production from other pools without division approval is prohibited.
- **B.** Lease segregation required. An operator shall not transport oil or gas from a lease until it has been accurately measured or determined by other methods acceptable to the division. An operator shall at all times segregate production from each lease. The combination or commingling of production, before marketing, with production from other leases without division approval is prohibited.
- C. Exceptions. The division may permit exceptions to Subsections A and B of 19.15.12.9 NMAC for surface commingling, downhole commingling and off-lease storage or measurement pursuant to 19.15.12.10 NMAC, 19.15.12.11 NMAC and 19.15.12.12 NMAC, respectively. Exceptions granted by previous division orders remain in effect in accordance with their terms and conditions. [19.15.12.9 NMAC Rp, 19.15.5.303 NMAC, 12/1/08]

#### 19.15.12.10 SURFACE COMMINGLING - OIL, GAS OR OIL AND GAS:

- A. To prevent waste, to promote conservation and to protect correlative rights, the division may grant exceptions to permit the surface commingling of oil or gas in common facilities from two or more pools, two or more leases or combinations of pools and leases provided that:
- (1) the division shall approve the method the applicant uses to allocate the production to the various leases or pools to be commingled;
  - (2) if state, federal or tribal lands are involved, the operator has notified the state land office or BLM, as applicable, of the proposed

commingling; and

- (3) the operator has met the other applicable requirements in 19.15.12.10 NMAC.
- **B.** Specific requirements and provisions for commingling of leases, pools or leases and pools with identical ownership.
  - (1) Measurement and allocation methods.
- (a) Well test method. If all wells or units to be commingled are marginal and are physically incapable of producing the top proration unit allowable for their respective pools, or if all affected pools are unprorated, the division shall permit commingling without separately measuring the production from each pool or lease. Instead, the operator may determine the production from each well and from each pool or lease from well tests conducted periodically, but no less than annually. The well test method shall not apply to wells or units that can produce an amount of oil equal to the top proration unit allowable for the pool but are restricted because of high gas-oil ratios. The operator of a marginal commingling installation shall notify the division any time a well or unit commingled under 19.15.12.10 NMAC becomes capable of producing the top proration unit allowable for its pool, at which time the division shall require separate measurement.
- **(b)** Metering method. The operator may determine production from each pool or lease by separately metering before commingling.
- (c) Subtraction method. If production from all except one of the pools or leases to be commingled is separately measured, the operator may determine the production from the remaining pool or lease by the subtraction method as follows:
- (i) for oil, the net production from the unmetered pool or lease shall be the difference between the net pipeline runs with the beginning and ending stock adjustments and the sum of the net production of the metered pools or leases;
- (ii) for gas, the net production from the unmetered pool or lease shall be the difference between the volume recorded at the sales meter and the sum of the volumes recorded at the individual pool or lease meters.
- (d) Top allowable producers. If a well or unit in a prorated pool to be commingled can physically be produced at top proration unit allowable rates (even if restricted because of high gas-oil ratios), the division may permit commingling only if the operator or a gatherer, transporter or processor meters the production from the unit prior to commingling, or determines it by the subtraction method.
- (e) Alternative methods. An operator may determine production from each pool or lease to be commingled by other methods the division has specifically approved prior to commingling. The division shall determine what evidence is necessary to support a request to use an alternative method.
- (2) Prior to commingling, the applicant shall notify the division by filing form C-103 in the division's Santa Fe office with the following information set forth in the form or attached to the form:
  - (a) identification of each of the leases, pools or leases and pools to be commingled;
- (b) the method of allocation the applicant will use; if the applicant proposes using the well test method for production from a prorated pool, the notification to the division shall be accompanied by a tabulation of production showing that the average daily production of an affected proration unit over a 60-day period has been below the top proration unit allowable for the subject pool (or for a newly drilled well without a 60-day production history, a tabulation of the available production) or other evidence acceptable to the division to establish that the well or wells on the unit are not capable of producing the top proration unit allowable; if the proposed allocation method is other than an approved method provided in Subsection B of 19.15.12.10 NMAC, the operator shall submit evidence of the method's reliability;
- (c) a certification by a licensed attorney or qualified petroleum landman that the ownership in the pools and leases to be commingled is identical as defined in 19.15.12.7 NMAC; and
  - (d) evidence of notice to the state land office or the BLM, if required.
- (3) Approval. The division may authorize commingling without a notice or hearing and the operator may commence commingling upon the division's approval of form C-103, subject to compliance with any conditions of the approval the division noted, provided that the operator shall not commence commingling involving state, federal or tribal leases unless or until approved by the state land office or the BLM, as applicable.
  - C. Specific requirements and provisions for commingling of leases, pools or leases and pools with diverse ownership.
- (1) Measurement and allocation methods. Where there is diversity of ownership between two or more leases, two or more pools or between different pools and leases, the division shall only permit surface commingling of production from the leases and pools if the operator accurately meters production from each of such pools or leases or determines the production by other methods the division has specifically approved prior to commingling.
  - (2) Meter proving and calibration frequencies.
- (a) Oil. The operator shall test each meter used in oil production accounting for accuracy as follows: monthly, if more than 100,000 barrels of oil per month are measured through the meter; quarterly, if between 10,000 and 100,000 barrels of oil per month are measured through the meter; and semi-annually, if less than 10,000 barrels of oil per month are measured through the meter.
- (b) Gas. For each gas sales and allocation meter, the operator shall test the metering equipment's accuracy at the point of delivery or allocation following the initial installation and following repair and retested: quarterly, if 100 MCFGPD or more are measured through the meter; and semi-annually, if less than 100 MCFGPD are measured through the meter.
- (c) Correction and adjustment. If a meter proving and calibration test reveals inaccuracy in the metering equipment of more than two percent, the operator shall correct the volume measured and adjust the meter to zero error. The operator shall submit a corrected report adjusting the volume of oil or gas measured and showing the calculations made in correcting the volumes. The operator shall correct the volumes back to the time the inaccuracy occurred, if known. If the time is unknown, the operator shall correct the volumes for the last half of the period elapsed since the last calibration date. If a test reveals an inaccuracy of less than two percent, the operator shall adjust the meter, but correction of prior production is not required.
- (3) Low production gas wells. For gas wells producing less than 15 MCFGPD, the operator may estimate production as an acceptable alternative to individual well measurement provided that commingling of production from different pools or leases does not take place

unless otherwise authorized pursuant to 19.15.12 NMAC.

- (4) Approval process.
- (a) In general. Where there is diversity of ownership, the division may grant an exception to the requirements of 19.15.12.9 NMAC to permit surface commingling of production from different leases, pools or leases and pools only after notice and an opportunity for hearing as provided in Paragraph (4) of Subsection C of 19.15.12.10 NMAC.
- **(b)** Application. The operator shall submit an application for administrative approval to the division's Santa Fe office on form C-107-B, which shall contain a list of the parties (interest owners) owning an interest in the production to be commingled (including owners of royalty and overriding royalty interests whether or not they have a right or option to take their interests in kind) and a method of allocating production to ensure the protection of correlative rights.
- (c) Notice. The applicant shall notify the interest owners in accordance with 19.15.4.12 NMAC. The applicant shall submit a statement attesting that the applicant, on or before the date the applicant submitted the application to the division, notified each of the interest owners by sending them a copy of the application and the attachments to the application, by certified mail, return receipt requested, and advising them that they must file any objection in writing with the division's Santa Fe office within 20 days from the date the division received the application. The division may approve the application administratively, without hearing, upon receipt of written waivers from interest owners, or if no interest owner has filed an objection within the 20-day period. If the division receives an objection, it shall set the application for hearing. The division shall notify the applicant, who shall give formal notice of the hearing to each party who has filed an objection and to such other persons as the division directs.
- (d) Hearing ordered by the division. The division may set for hearing an application for administrative approval of surface commingling, and, in such case, the applicant shall give notice of the hearing in the manner the division directs.
- (e) Notice by publication. When an applicant is unable to locate all interest owners after exercising reasonable diligence, the applicant shall provide notice by publication and submit proof of publication with the application. Such proof shall consist of a copy of the legal advertisement that was published in a newspaper of general circulation in the county or counties in which the commingled production is located. The advertisement shall include:
  - (i) the applicant's name, address, telephone number and contact party;
- (ii) the location by section, township and range of the leases from which production will be commingled and the location of the commingling facility;
  - (iii) the source of all commingled production by pool name; and
- (iv) a notation that interested parties must file objections or requests for hearing in writing with the division's Santa Fe office within 20 days after publication, or the division may approve the application.
- **(f)** Effect of protest. The division shall include protests and requests for hearing it receives in the case file; provided however, the division shall not consider the protest as evidence. If the protesting party does not appear at the hearing, the division may grant application without receiving additional evidence in support of the application.
- (g) Additions. A surface commingling order may authorize, prospectively, the inclusion of additional pools or leases within defined parameters set forth in the order, provided that:
- (i) the notice to the interest owners includes a statement that authorization for subsequent additions is being sought and of the parameters for the additions the applicant proposes, and
- (ii) the division finds that subsequent additions within defined parameters will not, in reasonable probability, reduce the commingled production's value or otherwise adversely affect the interest owners; a subsequent application to amend an order to add to the commingled production other leases, pools or leases and pools that are within the defined parameters requires notice only to the owners of interests in the production to be added, unless the division otherwise directs.
- (h) State, federal or tribal lands. Notwithstanding the issuance of an exception under 19.15.12.10 NMAC, an operator shall not commence commingling involving state, federal or tribal leases unless or until approved by the state land office or the BLM, as applicable. [19.15.12.10 NMAC Rp, 19.15.5.303 NMAC, 12/1/08]

#### 19.15.12.11 DOWNHOLE COMMINGLING:

- **A.** The director may grant an exception to 19.15.12.9 NMAC to permit the commingling of multiple producing pools in existing or proposed well bores when the following conditions are met.
  - (1) The fluids from each pool are compatible and combining the fluids will not damage the pools.
- (2) The commingling will not jeopardize the efficiency of present or future secondary recovery operations in the pools to be commingled.
- (3) The bottom perforation of the lower zone is within 150 percent of the depth of the top perforation in the upper zone and the lower zone is at or below normal pressure with normal pressure assumed to be 0.433 psi per foot of depth. If the pools to be commingled are not within this vertical interval, then evidence is required to demonstrate that commingling will not result in shut-in or flowing well bore pressures in excess of any commingled pool's fracture parting pressure. The fracture parting pressure is assumed to be 0.65 psi per foot of depth unless the applicant submits other measured or calculated pressure data acceptable to the division.
  - (4) The commingling will not result in the permanent loss of reserves due to cross-flow in the well bore.
- (5) Fluid-sensitive formations that may be subject to damage from water or other produced liquids are protected from contact with the liquids produced from other pools in the well.
- (6) If any of the pools being commingled is prorated, or the well's production has been restricted by division order in any manner, the allocated production from each producing pool in the commingled well bore shall not exceed the top oil or gas allowable rate for a well in that

pool or rate restriction applicable to the well.

- (7) The commingling will not reduce the value of the total remaining production.
- (8) Correlative rights will not be violated.
- **B.** The director may rescind authority to commingle production in a well bore and require the operator produce the pools separately if, in the director's opinion, waste or reservoir damage is resulting, correlative rights are being impaired or the efficiency of a secondary recovery project is being impaired, or any changes or conditions render the installation no longer eligible for downhole commingling.
- **C.** When the conditions set forth in Subsection A of 19.15.12.11 NMAC are satisfied, the director may approve a request to downhole commingle production in one of the following ways.
- (1) Individual exceptions. An operator shall file applications to downhole commingle in well bores located outside of an area subject to a downhole commingling order issued in a "reference case" and not within a pre-approved pool or area on form C-107-A with the division.
- (a) The director may administratively approve a form C-107-A in the absence of a valid objection filed within 20 days after the division's receipt of the application if, in the director's opinion, waste will not occur and correlative rights will not be impaired.
- **(b)** In those instances where the ownership or percentages between the pools to be commingled is not identical, applicant shall send a copy of form C-107-A to interest owners in the spacing unit by certified mail, return receipt requested.
- (c) The applicant shall send copies of form C-107-A to the state land office for wells in spacing units containing state lands or the BLM for wells in spacing units containing federal or tribal lands.
  - (d) The director may set an administratively filed form C-107-A for hearing.
- (2) Exceptions for wells located in pre-approved pools or areas. Applicants shall file applications to downhole commingle in well bores within pools or areas that have been established by the division as "pre-approved pools or areas" pursuant to Paragraph (2) of Subsection D of 19.15.12.11 NMAC on form C-103 at the appropriate division district office. The district supervisor of the appropriate division district office may approve the proposed downhole commingling following receipt of form C-103. In addition to the information required by form C-103, the applicant shall include:
  - (a) the number of the division order that established pre-approved pool or area;
  - (b) the names of pools to be commingled;
  - (c) perforated intervals;
  - (d) allocation method and supporting data;
  - (e) a statement that the commingling will not reduce the total remaining production's value;
- (f) in those instances where the ownership or percentages between the pools to be commingled is not identical, a statement attesting that applicant sent notice to the interest owners in the spacing unit by certified mail, return receipt requested of its intent to apply for downhole commingling and no objection was received within 20 days of sending this notice; and
- (g) a statement attesting that applicant sent a copy of form C-103 to the state land office for wells in spacing units containing state lands or the BLM for wells in spacing units containing federal or tribal lands using sundry notice form 3160-5.
- (3) Exceptions for wells located in areas subject to a downhole commingling order issued in a "reference case". Applicants shall file applications to downhole commingle in well bores within an area subject to a division order that excepted any of the criteria required by 19.15.12.11 NMAC or form C-107-A with the district supervisor of the appropriate division district office and, except for the place of filing, shall meet the requirements of the applicable order issued in that "reference case".
- **D.** Applications for establishing a "reference case" or for pre-approval of downhole commingling on an area-wide or pool-wide basis.
- (1) Reference cases. If sufficient data exists for a lease, pool, formation or geographical area to render it unnecessary to repeatedly provide the data on form C-107-A, an operator may except any of the various criteria required under 19.15.12.11 NMAC or set forth in form C-107-A by establishing a "reference case". The division, upon its own motion or application from an operator, may establish "reference cases" either administratively or by hearing. Upon division approval of such "reference cases" for specific criteria, the division shall require subsequent form C-107-A only to cite the division order number that established the exceptions and not require the applicant to submit data for those criteria. The division may approve applications involving exceptions to the specific criteria required by 19.15.12.11 NMAC or by form C-107-A after the applicant sends notice to the interest owners in the affected spacing units by certified mail, return receipt requested, based on evidence that the approval would adequately satisfy the conditions of Subsection A of 19.15.12.11 NMAC.
- (2) Pre-approval of downhole commingling on a pool-wide or area-wide basis. If sufficient data exists for multiple formations or pools that have previously been commingled or are proposed to be commingled, the division, upon its own motion or application from an operator, may establish downhole commingling on a pool-wide or area-wide basis either administratively or by hearing.
- (a) Applications for pre-approval shall include the data required by form C-107-A, a list of the names and address of operators in the pools, previous orders authorizing downhole commingling for the pools or area and a map showing the location of wells in the pools or area and indicating those wells approved for downhole commingling.
- **(b)** The director may approve applications for pre-approval of downhole commingling on a pool-wide or area-wide basis after the applicant sends notice to operators in the affected pools or area by certified mail, return receipt requested, based on evidence that such approval adequately satisfies the conditions of 19.15.12.11 NMAC.
- (c) Upon approval of certain pools or areas for downhole commingling, an operator may obtain approval for subsequent applications for approval to downhole commingle wells within those pools or areas by filing form C-103 in accordance with Paragraph (2) of Subsection C of 19.15.12.11 NMAC.
  - (3) The division shall maintain and continually update a list of pre-approved pools or areas in Subsection E of 19.15.12.11 NMAC.
  - E. Pre-approved pools and areas. Downhole commingling is approved within the following pool combinations or geographical

areas (provided, however, that the operator shall file form C-103 with the appropriate division district office in accordance with the procedure set forth in Paragraph (2) of Subsection C of 19.15.12.11 NMAC):

forth in Paragraph (2) of Subsection C of 19.15.12.11 NMA	·
Pre-approved pools or geographic areas for downhole	
	rinkard and Tubb-Drinkard pool combinations within the following
geographic area in Lea County:	
township 18 south, ranges 37, 38 and 39 east	township 23 south, ranges 36, 37 and 38 east
township 19 south, ranges 36, 37, 38 and 39 east	township 24 south, ranges 36, 37 and 38 east
township 20 south, ranges 36, 37, 38 and 39 east	township 25 south, ranges 36, 37 and 38 east
township 21 south, ranges 36, 37 and 38 east	township 26 south, ranges 36, 37 and 38 east
township 22 south, ranges 36, 37 and 38 east	
Blinebry pools	
6660 Blinebry oil and gas pool (oil)	34200 Justis-Blinebry pool
72480 Blinebry oil and gas pool (pro gas)	46990 monument-Blinebry pool
6670 west Blinebry pool	47395 Nadine-Blinebry pool
12411 Cline lower paddock-Blinebry pool	47400 west Nadine paddock-Blinebry pool
29710 Hardy-Blinebry pool	47960 oil center-Blinebry pool
31700 east Hobbs-Blinebry pool	96314 north Teague lower paddock-Blinebry assoc.
31680 Hobbs upper-Blinebry pool	58300 Teague paddock-Blinebry pool
31650 Hobbs lower-Blinebry pool	59310 east Terry-Blinebry pool
33230 house-Blinebry pool	63780 Weir-Blinebry pool
33225 south house-Blinebry pool	63800 east Weir-Blinebry pool
Tubb pools	occor that Hambery poor
12440 Cline-Tubb pool	47530 west Nadine-Tubb pool
77120 Fowler-Tubb pool	58910 Teague-Tubb pool
26635 south Fowler-Tubb pool	96315 north Teague-Tubb associated pool
78760 house-Tubb pool	60240 Tubb oil and gas pool (oil)
33460 east house-Tubb pool	86440 Tubb oil and gas pool (pro gas)
33470 north house-Tubb pool	87080 Warren-Tubb pool
47090 monument-Tubb pool	87085 east Warren-Tubb pool
47525 Nadine-Tubb pool	87083 Cast Wallell-1 ubb pool
Drinkard pools	
7900 south Brunson Drinkard-abo pool	47505 west Nadine-Drinkard pool
*	47510 Nadine Drinkard-Abo pool
	*
15390 D-K Drinkard pool	57000 Skaggs-Drinkard pool
19190 Drinkard pool	96768 northwest Skaggs-Drinkard pool
19380 south Drinkard pool	58380 Teague-Drinkard pool
26220 Fowler-Drinkard pool	96313 north Teague Drinkard-Abo pool
28390 Goodwin-Drinkard pool	63080 Warren-Drinkard pool
31730 Hobbs-Drinkard pool	63120 east Warren-Drinkard pool
33250 house-Drinkard pool	63840 Weir-Drinkard pool
47503 east Nadine-Drinkard pool	
Blinebry-Tubb pools	
62965 Warren Blinebry-Tubb oil and gas pool	
Tubb-Drinkard pools	1
18830 dollarhide Tubb-Drinkard pool	33600 imperial Tubb-Drinkard pool
29760 Hardy Tubb-Drinkard pool	35280 Justis Tubb-Drinkard pool
96356 north Hardy Tubb-Drinkard pool	
pool-combinations, Lea county	
airstrip-bone spring (960) and airstrip-wolfcamp (970) poo	ols
Baish-wolfcamp (4480) and maljamar-abo (43250) pools	
Blinebry oil and gas and Wantz-abo (62700) pools	
Blinebry oil and gas and south Brunson-Ellenburger (8000	D) pools
Blinebry oil and gas and paddock (49210) pools	
cerca lower-wolfcamp (11800) and cerca upper-pennsylva	mian (11810) pools
Drinkard (19190) and paddock (49210) pools	

Drinkard (19190) and paddock (49210) pools Drinkard (19190) and Wantz-abo (62700) pools Drinkard (19190) and Wantz-granite wash (62730) pools

lazy J penn (37430) and south Baum-wolfcamp (4967) pools

mesa verde-Delaware (96191) and mesa verde-bone spring (96229) pools

west red tank-Delaware (51689) and red tank-bone spring (51683) pools

south shoe bar-wolfcamp (56300) and south shoe bar upper-penn (56285) pools

Skaggs-glorieta (57190) and Skaggs-Drinkard (57000) pools

west Triste draw-Delaware (59945) and south sand dunes bone spring (53805) pools

Triste draw-Delaware (59930) and Triste draw-bone spring (96603) pools

Tubb oil and gas and paddock (49210) pools

north vacuum-Abo (61760) and vacuum-wolfcamp (62340) pools

vacuum-Blinebry (61850) and vacuum-Glorieta (62160) pools

vacuum-Blinebry (61850) and vacuum-Drinkard (62110) pools

vacuum upper-penn (62320) and vacuum-wolfcamp (62340) pools

Wantz-abo (62700) and Wantz-granite wash (62730) pools

#### pool combinations, Eddy county

red lake queen-grayburg-san andres (51300) and northeast red lake-glorieta yeso (96836) pools

#### pool combination, San Juan basin

basin-dakota (71599) and angels peak-Gallup associated (2170) pools

basin-dakota (71599) and Armenta-Gallup (2290) pools

basin-dakota (71599) and Baca-Gallup (3745) pools

basin-dakota (71599) and bisti lower-Gallup (5890) pools

basin-dakota (71599) and BS mesa-Gallup (72920) pools

basin-dakota (71599) and Calloway-Gallup (73700) pools

basin-dakota (71599) and devils fork-Gallup associated (17610) pools

basin-dakota (71599) and ensenada-Gallup (96321) pools

basin-dakota (71599) and flora vista-Gallup (76640) pools

basin-dakota (71599) and Gallegos-Gallup associated (26980) pools

basin-dakota (71599) and ice canyon-Gallup (93235) pools

basin-dakota (71599) and Kutz-Gallup (36550) pools

basin-dakota (71599) and Largo-Gallup (80000) pools

basin-dakota (71599) and otero-Gallup (48450) pools

basin-dakota (71599) and Tapacito-Gallup associated (58090) pools

basin-dakota (71599) and wild horse-Gallup (87360) pools

basin-dakota (71599) and Aztec-pictured cliffs (71280) pools

basin-dakota (71599) and Ballard-pictured cliffs (71439) pools

basin-dakota (71599) and blanco-pictured cliffs (72359) pools

basin-dakota (71599) and south blanco-pictured cliffs (72439) pools

basin-dakota (71599) and Fulcher Kutz-pictured cliffs (77200) pools basin-dakota (71599) and west Kutz-pictured cliffs (79680) pools

basin-dakota (71599) and Tapacito-pictured cliffs (85920) pools

basin-fruitland coal (71629) and Aztec-pictured cliffs (71280) pools

basin-fruitland coal (71629) and Ballard-pictured cliffs (71439) pools

basin-fruitland coal (71629) and blanco-pictured cliffs (72359) pools

basin-fruitland coal (71629) and east blanco-pictured cliffs (72400) pools

basin-fruitland coal (71629) and south blanco-pictured cliffs (72439) pools

basin-fruitland coal (71629) and carracas-pictured cliffs (96154) pools

basin-fruitland coal (71629) and choza mesa-pictured cliffs (74960) pools

basin-fruitland coal (71629) and Fulcher Kutz-pictured cliffs (77200) pools

basin-fruitland coal (71629) and west Kutz-pictured cliffs (79680) pools

basin-fruitland coal (71629) and Gavilan-pictured cliffs (77360) pools

basin-fruitland coal (71629) and gobernador-pictured cliffs (77440) pools

basin-fruitland coal (71629) and huerfano-pictured cliffs (78840) pools

basin-fruitland coal (71629) and Potwin-pictured cliffs (83000) pools

basin-fruitland coal (71629) and Tapacito-pictured cliffs (85920) pools

basin-fruitland coal (71629) and twin mounds fruitland sand-pictured cliffs (86620) pools

basin-fruitland coal (71629) and W. A. W. fruitland sand-pictured cliffs (87190) pools

blanco-mesaverde (72319) and basin-dakota (71599) pools

blanco-mesaverde (72319) and blanco-pictured cliffs (72359) pools

blanco-mesaverde (72319) and south blanco-pictured cliffs (72439) pools

blanco-mesaverde (72319) and gobernador-pictured cliffs (77440) pools

blanco-mesaverde (72319) and west lindrith Gallup-dakota (39189) pools blanco-mesaverde (72319) and Tapacito-pictured cliffs (85920) pools blanco-mesaverde (72319) and Armenta-Gallup (2290) pools blanco-mesaverde (72319) and BS mesa-Gallup (72920) pools

blanco-mesaverde (72319) and Calloway-Gallup (73700) pools

blanco-mesaverde (72319) and ensenada-Gallup (96321) pools

blanco-mesaverde (72319) and flora vista-Gallup (76640) pools

blanco-mesaverde (72319) and Largo-Gallup (80000) pools

blanco-mesaverde (72319) and west lindrith Gallup-Dakota (39189) pools

blanco-mesaverde (72319) and McDermott Gallup (81050) pools

blanco-mesaverde (72319) and Potter-Gallup (50387) pools

blanco-mesaverde (72319) and Tapacito-Gallup associated (58090) pools

blanco-mesaverde (72319) and wild horse-Gallup (87360) pools

otero-chacra (82329) and Aztec-pictured cliffs (71280) pools

otero-chacra (82329) and basin-dakota (71599) pools

otero-chacra (82329) and blanco-mesaverde (72319) pools

otero-chacra (82329) and south blanco-pictured cliffs (72439) pools

otero-chacra (82329) and Fulcher Kutz-pictured cliffs (77200) pools

[19.15.12.11 NMAC - Rp, 19.15.5.303 NMAC, 12/1/08]

#### **HISTORY of 19.15.12 NMAC:**

History of Repealed Material: 19.15.5 NMAC, Oil Production Practices (filed 04/27/2000) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.5 NMAC, Oil Production Practices (Section 303) (filed 04/27/2000) was replaced by 19.15.12 NMAC, Pools, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 12 POOLS

**19.15.12.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.12.1 NMAC - N, 12/1/08]

**19.15.12.2 SCOPE:** 19.15.12 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.12.2 NMAC - N, 12/1/08]

**19.15.12.3 STATUTORY AUTHORITY:** 19.15.12 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11, Section 70-2-12, Section 70-2-16 and Section 70-2-17. [19.15.12.3 NMAC - N, 12/1/08]

**19.15.12.4 DURATION:** Permanent.

[19.15.12.4 NMAC - N, 12/1/08]

**19.15.12.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.12.5 NMAC - N, 12/1/08]

**19.15.12.6 OBJECTIVE:** To regulate oil and gas operations that involve commingling of oil or gas from different pools or leases, in order to prevent waste and protect correlative rights. [19.15.12.6 NMAC - N, 12/1/08]

#### **19.15.12.7 DEFINITIONS:**

- **A.** "Diverse ownership" means leases or pools have different working, royalty or overriding royalty interest owners or different ownership percentages of the same working, royalty or overriding royalty interest owners.
- **B.** "Identical ownership" means leases or pools have the same working, royalty and overriding royalty owners in exactly the same percentages.
- C. "Lease" means a contiguous geographical area of identical ownership overlying a pool or portion of a pool. An area pooled, unitized or communitized, either by agreement or by division order, or a participating area shall constitute a lease. If there is diversity of ownership between different pools, or between different zones or strata, then each such pool, zone or stratum having diverse ownership shall be considered a separate lease. [19.15.12.7 NMAC Rp, 19.15.5.303 NMAC, 12/1/08]
- **19.15.12.8 CLASSIFYING AND DEFINING POOLS:** The division shall determine whether a particular well or pool is a gas or oil well, or a gas or oil pool, and from time to time classify and reclassify wells and name pools accordingly, and shall determine the limits of a pool or pools producing oil or gas and from time to time redetermine such limits.

[19.15.12.8 NMAC - Rp, 19.15.1.15 NMAC, 12/1/08]

#### 19.15.12.9 SEGREGATION OF PRODUCTION FROM DIFFERENT POOLS OR LEASES:

- **A.** Pool segregation required. An operator shall produce each pool as a single common source of supply and complete, case, maintain and operate wells in the pool so as to prevent communication within the well bore with other pools. An operator shall at all times segregate oil or gas produced from each pool. The combination commingling of production, before marketing, with production from other pools without division approval is prohibited.
- **B.** Lease segregation required. An operator shall not transport oil or gas from a lease until it has been accurately measured or determined by other methods acceptable to the division. An operator shall at all times segregate production from each lease. The combination or commingling of production, before marketing, with production from other leases without division approval is prohibited.
- C. Exceptions. The division may permit exceptions to Subsections A and B of 19.15.12.9 NMAC for surface commingling, downhole commingling and off-lease storage or measurement pursuant to 19.15.12.10

NMAC, 19.15.12.11 NMAC and 19.15.12.12 NMAC, respectively. Exceptions granted by previous division orders remain in effect in accordance with their terms and conditions. [19.15.12.9 NMAC - Rp, 19.15.5.303 NMAC, 12/1/08]

#### 19.15.12.10 SURFACE COMMINGLING - OIL, GAS OR OIL AND GAS:

- **A.** To prevent waste, to promote conservation and to protect correlative rights, the division may grant exceptions to permit the surface commingling of oil or gas in common facilities from two or more pools, two or more leases or combinations of pools and leases provided that:
- (1) the division shall approve the method the applicant uses to allocate the production to the various leases or pools to be commingled;
- (2) if state, federal or tribal lands are involved, the operator has notified the state land office or BLM, as applicable, of the proposed commingling; and
  - (3) the operator has met the other applicable requirements in 19.15.12.10 NMAC.
- **B.** Specific requirements and provisions for commingling of leases, pools or leases and pools with identical ownership.
  - (1) Measurement and allocation methods.
- (a) Well test method. If all wells or units to be commingled are marginal and are physically incapable of producing the top proration unit allowable for their respective pools, or if all affected pools are unprorated, the division shall permit commingling without separately measuring the production from each pool or lease. Instead, the operator may determine the production from each well and from each pool or lease from well tests conducted periodically, but no less than annually. The well test method shall not apply to wells or units that can produce an amount of oil equal to the top proration unit allowable for the pool but are restricted because of high gas-oil ratios. The operator of a marginal commingling installation shall notify the division any time a well or unit commingled under 19.15.12.10 NMAC becomes capable of producing the top proration unit allowable for its pool, at which time the division shall require separate measurement.
- **(b)** Metering method. The operator may determine production from each pool or lease by separately metering before commingling.
- (c) Subtraction method. If production from all except one of the pools or leases to be commingled is separately measured, the operator may determine the production from the remaining pool or lease by the subtraction method as follows:
- (i) for oil, the net production from the unmetered pool or lease shall be the difference between the net pipeline runs with the beginning and ending stock adjustments and the sum of the net production of the metered pools or leases;
- (ii) for gas, the net production from the unmetered pool or lease shall be the difference between the volume recorded at the sales meter and the sum of the volumes recorded at the individual pool or lease meters.
- (d) Top allowable producers. If a well or unit in a prorated pool to be commingled can physically be produced at top proration unit allowable rates (even if restricted because of high gas-oil ratios), the division may permit commingling only if the operator or a gatherer, transporter or processor meters the production from the unit prior to commingling, or determines it by the subtraction method.
- **(e)** Alternative methods. An operator may determine production from each pool or lease to be commingled by other methods the division has specifically approved prior to commingling. The division shall determine what evidence is necessary to support a request to use an alternative method.
- (2) Prior to commingling, the applicant shall notify the division by filing form C-103 in the division's Santa Fe office with the following information set forth in the form or attached to the form:
  - (a) identification of each of the leases, pools or leases and pools to be commingled;
- (b) the method of allocation the applicant will use; if the applicant proposes using the well test method for production from a prorated pool, the notification to the division shall be accompanied by a tabulation of production showing that the average daily production of an affected proration unit over a 60-day period has been below the top proration unit allowable for the subject pool (or for a newly drilled well without a 60-day production history, a tabulation of the available production) or other evidence acceptable to the division to establish that the well or wells on the unit are not capable of producing the top proration unit allowable; if the proposed allocation method is other than an approved method provided in Subsection B of 19.15.12.10 NMAC, the operator shall submit evidence of the method's reliability;
- (c) a certification by a licensed attorney or qualified petroleum landman that the ownership in the pools and leases to be commingled is identical as defined in 19.15.12.7 NMAC; and

- (d) evidence of notice to the state land office or the BLM, if required.
- (3) Approval. The division may authorize commingling without a notice or hearing and the operator may commence commingling upon the division's approval of form C-103, subject to compliance with any conditions of the approval the division noted, provided that the operator shall not commence commingling involving state, federal or tribal leases unless or until approved by the state land office or the BLM, as applicable.
- **C.** Specific requirements and provisions for commingling of leases, pools or leases and pools with diverse ownership.
- (1) Measurement and allocation methods. Where there is diversity of ownership between two or more leases, two or more pools or between different pools and leases, the division shall only permit surface commingling of production from the leases and pools if the operator accurately meters production from each of such pools or leases or determines the production by other methods the division has specifically approved prior to commingling.
  - (2) Meter proving and calibration frequencies.
- (a) Oil. The operator shall test each meter used in oil production accounting for accuracy as follows: monthly, if more than 100,000 barrels of oil per month are measured through the meter; quarterly, if between 10,000 and 100,000 barrels of oil per month are measured through the meter; and semi-annually, if less than 10,000 barrels of oil per month are measured through the meter.
- **(b)** Gas. For each gas sales and allocation meter, the operator shall test the metering equipment's accuracy at the point of delivery or allocation following the initial installation and following repair and retested: quarterly, if 100 MCFGPD or more are measured through the meter; and semi-annually, if less than 100 MCFGPD are measured through the meter.
- (c) Correction and adjustment. If a meter proving and calibration test reveals inaccuracy in the metering equipment of more than two percent, the operator shall correct the volume measured and adjust the meter to zero error. The operator shall submit a corrected report adjusting the volume of oil or gas measured and showing the calculations made in correcting the volumes. The operator shall correct the volumes back to the time the inaccuracy occurred, if known. If the time is unknown, the operator shall correct the volumes for the last half of the period elapsed since the last calibration date. If a test reveals an inaccuracy of less than two percent, the operator shall adjust the meter, but correction of prior production is not required.
- (3) Low production gas wells. For gas wells producing less than 15 MCFGPD, the operator may estimate production as an acceptable alternative to individual well measurement provided that commingling of production from different pools or leases does not take place unless otherwise authorized pursuant to 19.15.12 NMAC.

#### (4) Approval process.

- (a) In general. Where there is diversity of ownership, the division may grant an exception to the requirements of 19.15.12.9 NMAC to permit surface commingling of production from different leases, pools or leases and pools only after notice and an opportunity for hearing as provided in Paragraph (4) of Subsection C of 19.15.12.10 NMAC.
- **(b)** Application. The operator shall submit an application for administrative approval to the division's Santa Fe office on form C-107-B, which shall contain a list of the parties (interest owners) owning an interest in the production to be commingled (including owners of royalty and overriding royalty interests whether or not they have a right or option to take their interests in kind) and a method of allocating production to ensure the protection of correlative rights.
- (c) Notice. The applicant shall notify the interest owners in accordance with 19.15.4.12 NMAC. The applicant shall submit a statement attesting that the applicant, on or before the date the applicant submitted the application to the division, notified each of the interest owners by sending them a copy of the application and the attachments to the application, by certified mail, return receipt requested, and advising them that they must file any objection in writing with the division's Santa Fe office within 20 days from the date the division received the application. The division may approve the application administratively, without hearing, upon receipt of written waivers from interest owners, or if no interest owner has filed an objection within the 20-day period. If the division receives an objection, it shall set the application for hearing. The division shall notify the applicant, who shall give formal notice of the hearing to each party who has filed an objection and to such other persons as the division directs.
- (d) Hearing ordered by the division. The division may set for hearing an application for administrative approval of surface commingling, and, in such case, the applicant shall give notice of the hearing in the manner the division directs.
  - (e) Notice by publication. When an applicant is unable to locate all interest owners after

exercising reasonable diligence, the applicant shall provide notice by publication and submit proof of publication with the application. Such proof shall consist of a copy of the legal advertisement that was published in a newspaper of general circulation in the county or counties in which the commingled production is located. The advertisement shall include:

- (i) the applicant's name, address, telephone number and contact party;
- (ii) the location by section, township and range of the leases from which production will be commingled and the location of the commingling facility;
  - (iii) the source of all commingled production by pool name; and
- (iv) a notation that interested parties must file objections or requests for hearing in writing with the division's Santa Fe office within 20 days after publication, or the division may approve the application.
- (f) Effect of protest. The division shall include protests and requests for hearing it receives in the case file; provided however, the division shall not consider the protest as evidence. If the protesting party does not appear at the hearing, the division may grant application without receiving additional evidence in support of the application.
- (g) Additions. A surface commingling order may authorize, prospectively, the inclusion of additional pools or leases within defined parameters set forth in the order, provided that:
- (i) the notice to the interest owners includes a statement that authorization for subsequent additions is being sought and of the parameters for the additions the applicant proposes, and
- (ii) the division finds that subsequent additions within defined parameters will not, in reasonable probability, reduce the commingled production's value or otherwise adversely affect the interest owners; a subsequent application to amend an order to add to the commingled production other leases, pools or leases and pools that are within the defined parameters requires notice only to the owners of interests in the production to be added, unless the division otherwise directs.
- (h) State, federal or tribal lands. Notwithstanding the issuance of an exception under 19.15.12.10 NMAC, an operator shall not commence commingling involving state, federal or tribal leases unless or until approved by the state land office or the BLM, as applicable. [19.15.12.10 NMAC Rp, 19.15.5.303 NMAC, 12/1/08]

### 19.15.12.11 DOWNHOLE COMMINGLING:

- **A.** The director may grant an exception to 19.15.12.9 NMAC to permit the commingling of multiple producing pools in existing or proposed well bores when the following conditions are met.
  - (1) The fluids from each pool are compatible and combining the fluids will not damage the pools.
- (2) The commingling will not jeopardize the efficiency of present or future secondary recovery operations in the pools to be commingled.
- (3) The bottom perforation of the lower zone is within 150 percent of the depth of the top perforation in the upper zone and the lower zone is at or below normal pressure with normal pressure assumed to be 0.433 psi per foot of depth. If the pools to be commingled are not within this vertical interval, then evidence is required to demonstrate that commingling will not result in shut-in or flowing well bore pressures in excess of any commingled pool's fracture parting pressure. The fracture parting pressure is assumed to be 0.65 psi per foot of depth unless the applicant submits other measured or calculated pressure data acceptable to the division.
- (4) The commingling will not result in the permanent loss of reserves due to cross-flow in the well bore.
- (5) Fluid-sensitive formations that may be subject to damage from water or other produced liquids are protected from contact with the liquids produced from other pools in the well.
- (6) If any of the pools being commingled is prorated, or the well's production has been restricted by division order in any manner, the allocated production from each producing pool in the commingled well bore shall not exceed the top oil or gas allowable rate for a well in that pool or rate restriction applicable to the well.
  - (7) The commingling will not reduce the value of the total remaining production.
  - (8) Correlative rights will not be violated.
- **B.** The director may rescind authority to commingle production in a well bore and require the operator produce the pools separately if, in the director's opinion, waste or reservoir damage is resulting, correlative rights are being impaired or the efficiency of a secondary recovery project is being impaired, or any changes or conditions render the installation no longer eligible for downhole commingling.
- C. When the conditions set forth in Subsection A of 19.15.12.11 NMAC are satisfied, the director may approve a request to downhole commingle production in one of the following ways.

- (1) Individual exceptions. An operator shall file applications to downhole commingle in well bores located outside of an area subject to a downhole commingling order issued in a "reference case" and not within a pre-approved pool or area on form C-107-A with the division.
- (a) The director may administratively approve a form C-107-A in the absence of a valid objection filed within 20 days after the division's receipt of the application if, in the director's opinion, waste will not occur and correlative rights will not be impaired.
- **(b)** In those instances where the ownership or percentages between the pools to be commingled is not identical, applicant shall send a copy of form C-107-A to interest owners in the spacing unit by certified mail, return receipt requested.
- (c) The applicant shall send copies of form C-107-A to the state land office for wells in spacing units containing state lands or the BLM for wells in spacing units containing federal or tribal lands.
  - (d) The director may set an administratively filed form C-107-A for hearing.
- (2) Exceptions for wells located in pre-approved pools or areas. Applicants shall file applications to downhole commingle in well bores within pools or areas that have been established by the division as "pre-approved pools or areas" pursuant to Paragraph (2) of Subsection D of 19.15.12.11 NMAC on form C-103 at the appropriate division district office. The district supervisor of the appropriate division district office may approve the proposed downhole commingling following receipt of form C-103. In addition to the information required by form C-103, the applicant shall include:
  - (a) the number of the division order that established pre-approved pool or area;
  - **(b)** the names of pools to be commingled;
  - (c) perforated intervals;
  - (d) allocation method and supporting data;
  - (e) a statement that the commingling will not reduce the total remaining production's value;
- (f) in those instances where the ownership or percentages between the pools to be commingled is not identical, a statement attesting that applicant sent notice to the interest owners in the spacing unit by certified mail, return receipt requested of its intent to apply for downhole commingling and no objection was received within 20 days of sending this notice; and
- (g) a statement attesting that applicant sent a copy of form C-103 to the state land office for wells in spacing units containing state lands or the BLM for wells in spacing units containing federal or tribal lands using sundry notice form 3160-5.
- (3) Exceptions for wells located in areas subject to a downhole commingling order issued in a "reference case". Applicants shall file applications to downhole commingle in well bores within an area subject to a division order that excepted any of the criteria required by 19.15.12.11 NMAC or form C-107-A with the district supervisor of the appropriate division district office and, except for the place of filing, shall meet the requirements of the applicable order issued in that "reference case".
- **D.** Applications for establishing a "reference case" or for pre-approval of downhole commingling on an area-wide or pool-wide basis.
- (1) Reference cases. If sufficient data exists for a lease, pool, formation or geographical area to render it unnecessary to repeatedly provide the data on form C-107-A, an operator may except any of the various criteria required under 19.15.12.11 NMAC or set forth in form C-107-A by establishing a "reference case". The division, upon its own motion or application from an operator, may establish "reference cases" either administratively or by hearing. Upon division approval of such "reference cases" for specific criteria, the division shall require subsequent form C-107-A only to cite the division order number that established the exceptions and not require the applicant to submit data for those criteria. The division may approve applications involving exceptions to the specific criteria required by 19.15.12.11 NMAC or by form C-107-A after the applicant sends notice to the interest owners in the affected spacing units by certified mail, return receipt requested, based on evidence that the approval would adequately satisfy the conditions of Subsection A of 19.15.12.11 NMAC.
- (2) Pre-approval of downhole commingling on a pool-wide or area-wide basis. If sufficient data exists for multiple formations or pools that have previously been commingled or are proposed to be commingled, the division, upon its own motion or application from an operator, may establish downhole commingling on a pool-wide or area-wide basis either administratively or by hearing.
- (a) Applications for pre-approval shall include the data required by form C-107-A, a list of the names and address of operators in the pools, previous orders authorizing downhole commingling for the pools or area and a map showing the location of wells in the pools or area and indicating those wells approved for downhole commingling.
  - (b) The director may approve applications for pre-approval of downhole commingling on a

pool-wide or area-wide basis after the applicant sends notice to operators in the affected pools or area by certified mail, return receipt requested, based on evidence that such approval adequately satisfies the conditions of 19.15.12.11 NMAC.

- **(c)** Upon approval of certain pools or areas for downhole commingling, an operator may obtain approval for subsequent applications for approval to downhole commingle wells within those pools or areas by filing form C-103 in accordance with Paragraph (2) of Subsection C of 19.15.12.11 NMAC.
- (3) The division shall maintain and continually update a list of pre-approved pools or areas in Subsection E of 19.15.12.11 NMAC.
- **E.** Pre-approved pools and areas. Downhole commingling is approved within the following pool combinations or geographical areas (provided, however, that the operator shall file form C-103 with the appropriate division district office in accordance with the procedure set forth in Paragraph (2) of Subsection C of 19.15.12.11 NMAC):

Pre-approved pools or geographic areas for downhold	e commingling, permian hasin			
All Blinebry, Tubb, Drinkard, Blinebry-Tubb, Blinebry-Drinkard and Tubb-Drinkard pool combinations within the				
following geographic area in Lea County:				
township 18 south, ranges 37, 38 and 39 east	township 23 south, ranges 36, 37 and 38 east			
township 19 south, ranges 36, 37, 38 and 39 east	township 24 south, ranges 36, 37 and 38 east			
township 20 south, ranges 36, 37, 38 and 39 east	township 25 south, ranges 36, 37 and 38 east			
township 21 south, ranges 36, 37 and 38 east	township 26 south, ranges 36, 37 and 38 east			
township 22 south, ranges 36, 37 and 38 east	township 20 south, runges 50, 57 and 50 east			
Blinebry pools	<u> </u>			
6660 Blinebry oil and gas pool (oil)	34200 Justis-Blinebry pool			
72480 Blinebry oil and gas pool (pro gas)	46990 monument-Blinebry pool			
6670 west Blinebry pool	47395 Nadine-Blinebry pool			
12411 Cline lower paddock-Blinebry pool	47400 west Nadine paddock-Blinebry pool			
29710 Hardy-Blinebry pool	47960 oil center-Blinebry pool			
31700 east Hobbs-Blinebry pool	96314 north Teague lower paddock-Blinebry assoc.			
31680 Hobbs upper-Blinebry pool	58300 Teague paddock-Blinebry pool			
31650 Hobbs lower-Blinebry pool	59310 east Terry-Blinebry pool			
33230 house-Blinebry pool	63780 Weir-Blinebry pool			
33225 south house-Blinebry pool	63800 east Weir-Blinebry pool			
Tubb pools	03800 cast well-Billicory poor			
12440 Cline-Tubb pool	47530 west Nadine-Tubb pool			
77120 Fowler-Tubb pool	58910 Teague-Tubb pool			
26635 south Fowler-Tubb pool	96315 north Teague-Tubb associated pool			
78760 house-Tubb pool	60240 Tubb oil and gas pool (oil)			
33460 east house-Tubb pool	86440 Tubb oil and gas pool (pro gas)			
33470 north house-Tubb pool	87080 Warren-Tubb pool			
47090 monument-Tubb pool	87085 east Warren-Tubb pool			
47525 Nadine-Tubb pool	87083 Cast Wallell-Tubb pool			
Drinkard pools				
7900 south Brunson Drinkard-abo pool	47505 west Nadine-Drinkard pool			
12430 Cline Drinkard-abo pool	47510 Nadine Drinkard-Abo pool			
15390 D-K Drinkard pool	57000 Skaggs-Drinkard pool			
19190 Drinkard pool	96768 northwest Skaggs-Drinkard pool			
19380 south Drinkard pool	58380 Teague-Drinkard pool			
26220 Fowler-Drinkard pool	96313 north Teague Drinkard-Abo pool			
28390 Goodwin-Drinkard pool	63080 Warren-Drinkard pool			
31730 Hobbs-Drinkard pool	63120 east Warren-Drinkard pool			
33250 house-Drinkard pool	63840 Weir-Drinkard pool			
47503 east Nadine-Drinkard pool	03040 WEII-DIIIIKAIU pool			
Blinebry-Tubb pools				
62965 Warren Blinebry-Tubb oil and gas pool				
warren billeury-1 uuu on anu gas pool				

Tubb-Drinkard pools			
18830	dollarhide Tubb-Drinkard pool	33600	imperial Tubb-Drinkard pool
29760	Hardy Tubb-Drinkard pool	35280	Justis Tubb-Drinkard pool
96356	north Hardy Tubb-Drinkard pool		

#### pool-combinations, Lea county

airstrip-bone spring (960) and airstrip-wolfcamp (970) pools

Baish-wolfcamp (4480) and maljamar-abo (43250) pools

Blinebry oil and gas and Wantz-abo (62700) pools

Blinebry oil and gas and south Brunson-Ellenburger (8000) pools

Blinebry oil and gas and paddock (49210) pools

cerca lower-wolfcamp (11800) and cerca upper-pennsylvanian (11810) pools

Drinkard (19190) and paddock (49210) pools

Drinkard (19190) and Wantz-abo (62700) pools

Drinkard (19190) and Wantz-granite wash (62730) pools

lazy J penn (37430) and south Baum-wolfcamp (4967) pools

mesa verde-Delaware (96191) and mesa verde-bone spring (96229) pools

west red tank-Delaware (51689) and red tank-bone spring (51683) pools

south shoe bar-wolfcamp (56300) and south shoe bar upper-penn (56285) pools

Skaggs-glorieta (57190) and Skaggs-Drinkard (57000) pools

west Triste draw-Delaware (59945) and south sand dunes bone spring (53805) pools

Triste draw-Delaware (59930) and Triste draw-bone spring (96603) pools

Tubb oil and gas and paddock (49210) pools

north vacuum-Abo (61760) and vacuum-wolfcamp (62340) pools

vacuum-Blinebry (61850) and vacuum-Glorieta (62160) pools

vacuum-Blinebry (61850) and vacuum-Drinkard (62110) pools

vacuum upper-penn (62320) and vacuum-wolfcamp (62340) pools

Wantz-abo (62700) and Wantz-granite wash (62730) pools

### pool combinations, Eddy county

red lake queen-grayburg-san andres (51300) and northeast red lake-glorieta yeso (96836) pools

### pool combination, San Juan basin

basin-dakota (71599) and angels peak-Gallup associated (2170) pools

basin-dakota (71599) and Armenta-Gallup (2290) pools

basin-dakota (71599) and Baca-Gallup (3745) pools

basin-dakota (71599) and bisti lower-Gallup (5890) pools

basin-dakota (71599) and BS mesa-Gallup (72920) pools

basin-dakota (71599) and Calloway-Gallup (73700) pools

basin-dakota (71599) and devils fork-Gallup associated (17610) pools

basin-dakota (71599) and ensenada-Gallup (96321) pools

basin-dakota (71599) and flora vista-Gallup (76640) pools

basin-dakota (71599) and Gallegos-Gallup associated (26980) pools

basin-dakota (71599) and ice canyon-Gallup (93235) pools

basin-dakota (71599) and Kutz-Gallup (36550) pools

basin-dakota (71599) and Largo-Gallup (80000) pools

basin-dakota (71599) and otero-Gallup (48450) pools

basin-dakota (71599) and Tapacito-Gallup associated (58090) pools

basin-dakota (71599) and wild horse-Gallup (87360) pools

basin-dakota (71599) and Aztec-pictured cliffs (71280) pools

basin-dakota (71599) and Ballard-pictured cliffs (71439) pools

basin-dakota (71599) and blanco-pictured cliffs (72359) pools

basin-dakota (71599) and south blanco-pictured cliffs (72439) pools

basin-dakota (71599) and Fulcher Kutz-pictured cliffs (77200) pools

basin-dakota (71599) and west Kutz-pictured cliffs (79680) pools

basin-dakota (71599) and Tapacito-pictured cliffs (85920) pools

basin-fruitland coal (71629) and Aztec-pictured cliffs (71280) pools

basin-fruitland coal (71629) and Ballard-pictured cliffs (71439) pools

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basin-fruitland coal (71629) and blanco-pictured cliffs (72359) pools
basin-fruitland coal (71629) and east blanco-pictured cliffs (72400) pools
basin-fruitland coal (71629) and south blanco-pictured cliffs (72439) pools
basin-fruitland coal (71629) and carracas-pictured cliffs (96154) pools
basin-fruitland coal (71629) and choza mesa-pictured cliffs (74960) pools
basin-fruitland coal (71629) and Fulcher Kutz-pictured cliffs (77200) pools
basin-fruitland coal (71629) and west Kutz-pictured cliffs (79680) pools
basin-fruitland coal (71629) and Gavilan-pictured cliffs (77360) pools
basin-fruitland coal (71629) and gobernador-pictured cliffs (77440) pools
basin-fruitland coal (71629) and huerfano-pictured cliffs (78840) pools
basin-fruitland coal (71629) and Potwin-pictured cliffs (83000) pools
basin-fruitland coal (71629) and Tapacito-pictured cliffs (85920) pools
basin-fruitland coal (71629) and twin mounds fruitland sand-pictured cliffs (86620) pools
basin-fruitland coal (71629) and W. A. W. fruitland sand-pictured cliffs (87190) pools
blanco-mesaverde (72319) and basin-dakota (71599) pools
blanco-mesaverde (72319) and blanco-pictured cliffs (72359) pools
blanco-mesaverde (72319) and south blanco-pictured cliffs (72439) pools
blanco-mesaverde (72319) and gobernador-pictured cliffs (77440) pools
blanco-mesaverde (72319) and west lindrith Gallup-dakota (39189) pools
blanco-mesaverde (72319) and Tapacito-pictured cliffs (85920) pools
blanco-mesaverde (72319) and Armenta-Gallup (2290) pools
blanco-mesaverde (72319) and BS mesa-Gallup (72920) pools
blanco-mesaverde (72319) and Calloway-Gallup (73700) pools
blanco-mesaverde (72319) and ensenada-Gallup (96321) pools
blanco-mesaverde (72319) and flora vista-Gallup (76640) pools
blanco-mesaverde (72319) and Largo-Gallup (80000) pools
blanco-mesaverde (72319) and west lindrith Gallup-Dakota (39189) pools
blanco-mesaverde (72319) and McDermott Gallup (81050) pools
blanco-mesaverde (72319) and Potter-Gallup (50387) pools
blanco-mesaverde (72319) and Tapacito-Gallup associated (58090) pools
blanco-mesaverde (72319) and wild horse-Gallup (87360) pools
otero-chacra (82329) and Aztec-pictured cliffs (71280) pools
otero-chacra (82329) and basin-dakota (71599) pools
otero-chacra (82329) and blanco-mesaverde (72319) pools
otero-chacra (82329) and south blanco-pictured cliffs (72439) pools
otero-chacra (82329) and Fulcher Kutz-pictured cliffs (77200) pools
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[19.15.12.11 NMAC - Rp, 19.15.5.303 NMAC, 12/1/08]

### **HISTORY of 19.15.12 NMAC:**

History of Repealed Material: 19.15.5 NMAC, Oil Production Practices (filed 04/27/2000) repealed 12/1/08.

### **NMAC History:**

Those applicable portions of 19.15.5 NMAC, Oil Production Practices (Section 303) (filed 04/27/2000) was replaced by 19.15.12 NMAC, Pools, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 13 COMPULSORY POOLING

**19.15.13.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division. [19.15.13.1 NMAC - N, 12/1/08]

[19.13.13.1 NIVIAC - IV, 12/1/00]

**19.15.13.2 SCOPE:** 19.15.13 NMAC applies to persons engaged in oil and gas development and production within New Mexico. [19.15.13.2 NMAC - N, 12/1/08]

**19.15.13.3 STATUTORY AUTHORITY:** 19.15.13 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11, Section 70-2-12 and Section 70-2-17.

[19.15.13.3 NMAC - N, 12/1/08]

**19.15.13.4 DURATION:** Permanent.

[19.15.13.4 NMAC - N, 12/1/08]

**19.15.13.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.13.5 NMAC - N, 12/1/08]

**19.15.13.6 OBJECTIVE:** To establish requirements for implementation of the division's statutory authority to pool interests in oil and gas spacing units.

[19.15.13.6 NMAC - N, 12/1/08]

#### **19.15.13.7 DEFINITIONS:**

- **A.** "Infill well" means a well in a compulsory pooled proration or spacing unit to be completed in a pool in which an existing well drilled pursuant to the compulsory pooling order has been completed and not plugged and abandoned.
- **B.** "Operator", for the purposes of 19.15.13 NMAC, means the division or commission appointed operator of a compulsory pooled proration or spacing unit, or its successor.
- C. "Pooled working interest" means a working interest or unleased mineral interest that is pooled by division or commission order and not by voluntary agreement of the owner of the interest, except for an unleased mineral interest on federal, state or tribal lands.

  [19.15.13.7 NMAC N. 12/1/08]

#### 19.15.13.8 **CHARGE FOR RISK:**

- **A.** General rule. Compulsory pooling orders the division enters pursuant to NMSA 1978, Section 70-2-17, as amended, may provide for the recovery, out of the share of production allocable to the working interest of a party that elects not to pay its proportionate share of well costs in advance, in addition to reasonable well costs and costs of supervision and management, of a charge for risk associated with the drilling, completion or working over and re-completion of each unit well for which the order provides. Unless otherwise ordered pursuant to Subsection D of 19.15.13.8 NMAC, the charge for risk is 200 percent of well costs.
- **B.** Well costs shall include the reasonable costs of drilling, reworking, diverting, deepening, plugging back and testing the well; completing the well in a formation pooled by the order; and equipping the well for production.
- (1) If, however, a well was previously completed in another formation or bottom hole location, or was previously abandoned without completion, well costs as to that well shall mean only the reasonable costs of re-entering, reworking, diverting, deepening, plugging back or testing the well; completion in the pooled formation or formations and; if necessary, reequipping the well for production, unless the division determines that allowance of all or some portion of historical costs of drilling is just and reasonable due to particular circumstances.
- (2) If a well is completed in two or more formations having diverse ownership or a different risk charge percentage, the order shall provide for allocation of well costs between the formations.
- (3) As to an interest owner who elects not to pay its share of well costs associated with a specific well in advance, as provided in the applicable order, well costs shall include costs of a subsequent operation undertaken to secure or enhance production from a formation pooled by the order prior to the time that the entire amount of the non-consenting owner's share of well costs and applicable risk charge have been recovered from the non-consenting owner's share of the well's production. The costs shall include expenses for reworking, diverting, deepening, plugging back, testing, completion or recompletion and equipping for production, but not ordinary operating expenses.
- (4) Well costs shall also include reasonable costs of drilling, testing, completing and equipping a substitute well if, in the drilling of a well pursuant to a compulsory pooling order, the operator loses the hole or encounters mechanical difficulties rendering it impracticable to drill to the objective depth and the substitute well is located within 330 feet of the original well and the operator commences drilling within 10 days of the original well's abandonment.
- **C.** An applicant for compulsory pooling is not required to present technical evidence justifying the risk charge provided in Subsection A of 19.15.13.8 NMAC.
- **D.** Exceptions. A person responding to a compulsory pooling application who seeks a different risk charge than that provided in Subsection A of 19.15.13.8 NMAC shall so state in a timely pre-hearing statement filed with the division and served on the applicant in accordance

with 19.15.4.13 NMAC, and shall have the burden to prove the justification for the risk charge sought by relevant geologic or technical evidence. The hearing examiner may allow a responding party who has not filed a pre-hearing statement, but who appears in person or by attorney at the hearing, to offer evidence in support of a different risk charge than that Subsection A of 19.15.13.8 NMAC provides, but in such cases the hearing examiner shall allow a continuance of the hearing, if requested, to enable the applicant to present rebuttal evidence.

[19.15.13.8 NMAC - Rp, 19.15.1.35 NMAC, 12/1/08]

**19.15.13.9 INFILL WELLS:** Whenever 19.15.15 NMAC or an applicable pool order authorizes one or more infill wells within a proration or spacing unit pooled by division or commission order pursuant to NMSA 1978, Section 70-2-17, either the operator or an owner of a pooled working interest may, at any time after completion of the initial well provided in the pooling order, propose drilling of an infill well. [19.15.13.9 NMAC - Rp, 19.15.1.36 NMAC, 12/1/08]

### 19.15.13.10 PROPOSAL BY THE OPERATOR:

- **A.** If the operator proposes an infill well, it shall notify each pooled working interest owner of the proposal by certified mail, return receipt requested, specifying the proposed well's location and depth and including a schedule of estimated well costs and a statement of each pooled working interest owner's gross working interest percentage.
- **B.** Each pooled working interest owner may elect to participate in the proposed infill well by notice in writing to the operator within 30 days after the owner receives the proposal, provided that the election to participate shall not be effective unless the owner so electing pays to the operator the amount of the owner's share of estimated well costs within 30 days after the date of transmission of its notice of election to participate.
- C. A pooled working interest owner not electing to participate in the proposed infill well shall be deemed to have elected to become a non-consenting owner with respect to the infill well. The operator shall withhold from the proceeds of the well's production accruing to the working interest of a non-consenting owner the non-consenting owner's share of costs, as defined in 19.15.13 NMAC, of the infill well, together with a risk charge computed at the same rate as provided in the pooling order with respect to the initial well. The operator shall distribute the amounts withheld from the non-consenting owner's share of production for well costs and risk charges proportionately to the persons who have advanced the infill well's cost.
- Unless it withdraws the proposal the operator shall commence drilling of the proposed infill well no later than 120 days after the expiration of the initial notice period of 30 days. The director may extend the time for commencement of drilling once for not more than an additional 120 days, upon showing of good cause for the extension, without notice or hearing. If the operator has not commenced drilling within the time provided no election previously made shall be binding on a party. If the operator still desires to drill the infill well, it shall resubmit written notice proposing the well as if no prior proposal had been made.

  [19.15.13.10 NMAC Rp, 19.15.1.36 NMAC, 12/1/08]

### 19.15.13.11 PROPOSAL BY POOLED WORKING INTEREST OWNER:

- **A.** If a pooled working interest owner proposes an infill well, it shall notify the operator of the proposal by certified mail, return receipt requested, specifying the proposed well's location and depth and including a schedule of estimated well costs. The proposing owner shall mail a copy of the proposal to each of the other pooled working interest owners, or their successors in title as identified by documents of record in the office of the clerk of the county where the proposed well will be located, at the same time that it mails the proposal to the operator.
- **B.** The operator shall, within 60 days after receipt of such notice, either propose an infill well at the specified location and depth as an operator proposal pursuant to 19.15.13.10 NMAC, or notify the owner proposing the well that it declines to do so.
- (1) If the operator proposes the well and fewer than all working interest owners elect to participate, the operator may withdraw the proposal unless the originally proposing owner, within 30 days of receipt of notice of such occurrence, advances the share of estimated well costs allocable to all non-consenting owners of pooled working interests.
- (2) If the operator proposes the well and all owners consent to the well or the originally proposing owner advances the share of well costs allocable to an otherwise unsubscribed interest, the operator shall commence drilling the proposed infill well within 120 days after it receives notice that either condition has occurred. The director may extend the time for commencement of drilling once for not more than an additional 120 days, upon showing of good cause for the extension, without notice or hearing. Well costs applicable to a non-consenting owner of a pooled working interest, together with the risk charge provided in the original pooling order, shall be recoverable out of the non-consenting owner's share of production as in other cases.
- C. If the operator declines to propose a well proposed to it by a pooled working interest owner or fails to commence the well within the time provided, the proposing owner may apply to the division for an order authorizing the drilling of the proposed infill well under the compulsory pooling order's terms. The owner filing the application shall give notice of the application as provided in 19.15.4.12 NMAC to the owners of working interests in the proration or spacing unit, including those whose interests in the proration or spacing unit are pooled by agreement, and, if the proration or spacing unit includes state, federal or tribal minerals, to the state land office or the BLM, as applicable. [19.15.13.11 NMAC Rp, 19.15.1.36 NMAC, 12/1/08]
- **19.15.13.12 REFUND OF MONEY ADVANCED:** If the operator does not commence an infill well proposed pursuant to 19.15.13.10 NMAC within the time provided, including an extension the division allows, it shall refund amounts it received from a pooled party as advance payment of well costs for the well within 10 days after the expiration of the time provided for commencement of drilling, together with interest on the amount received calculated at the rate of bank of America prime plus three percentage points.

  [19.15.13.12 NMAC Rp, 19.15.1.36 NMAC, 12/1/08]

**19.15.13.13 DETERMINATION OF REASONABLE COSTS:** The provision of the applicable compulsory pooling order regarding reporting of actual well costs to the division and to pooled working interest owners, opportunity for objections to those costs, determinations of reasonableness of well costs and adjustment of the amount paid to a participating pooled working interest owner to reflect reasonable well costs shall apply to a well drilled pursuant to 19.15.13.10 NMAC or 19.15.13.11 NMAC. [19.15.13.13 NMAC - Rp, 19.15.1.36 NMAC, 12/1/08]

### **HISTORY of 19.15.13 NMAC:**

**History of Repealed Material:** 19.15.1 NMAC, General Provisions (filed 04/27/2001) repealed 12/1/08.

# **NMAC History:**

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 35 and 36) (filed 04/27/2001) was replaced by 19.15.13 NMAC, Compulsory Pooling, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 13 COMPULSORY POOLING

**19.15.13.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.13.1 NMAC - N, 12/1/08]

**19.15.13.2 SCOPE:** 19.15.13 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.13.2 NMAC - N, 12/1/08]

**19.15.13.3 STATUTORY AUTHORITY:** 19.15.13 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11, Section 70-2-12 and Section 70-2-17. [19.15.13.3 NMAC - N, 12/1/08]

**19.15.13.4 DURATION:** Permanent.

[19.15.13.4 NMAC - N, 12/1/08]

**19.15.13.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.13.5 NMAC - N, 12/1/08]

**19.15.13.6 OBJECTIVE:** To establish requirements for implementation of the division's statutory authority to pool interests in oil and gas spacing units. [19.15.13.6 NMAC - N, 12/1/08]

#### **19.15.13.7 DEFINITIONS:**

- **A.** "Infill well" means a well in a compulsory pooled proration or spacing unit to be completed in a pool in which an existing well drilled pursuant to the compulsory pooling order has been completed and not plugged and abandoned.
- **B.** "Operator", for the purposes of 19.15.13 NMAC, means the division or commission appointed operator of a compulsory pooled proration or spacing unit, or its successor.
- C. "Pooled working interest" means a working interest or unleased mineral interest that is pooled by division or commission order and not by voluntary agreement of the owner of the interest, except for an unleased mineral interest on federal, state or tribal lands.

  [19.15.13.7 NMAC N, 12/1/08]

#### **19.15.13.8 CHARGE FOR RISK:**

- A. General rule. Compulsory pooling orders the division enters pursuant to NMSA 1978, Section 70-2-17, as amended, may provide for the recovery, out of the share of production allocable to the working interest of a party that elects not to pay its proportionate share of well costs in advance, in addition to reasonable well costs and costs of supervision and management, of a charge for risk associated with the drilling, completion or working over and re-completion of each unit well for which the order provides. Unless otherwise ordered pursuant to Subsection D of 19.15.13.8 NMAC, the charge for risk is 200 percent of well costs.
- **B.** Well costs shall include the reasonable costs of drilling, reworking, diverting, deepening, plugging back and testing the well; completing the well in a formation pooled by the order; and equipping the well for production.
- (1) If, however, a well was previously completed in another formation or bottom hole location, or was previously abandoned without completion, well costs as to that well shall mean only the reasonable costs of reentering, reworking, diverting, deepening, plugging back or testing the well; completion in the pooled formation or formations and; if necessary, reequipping the well for production, unless the division determines that allowance of all or some portion of historical costs of drilling is just and reasonable due to particular circumstances.
- (2) If a well is completed in two or more formations having diverse ownership or a different risk charge percentage, the order shall provide for allocation of well costs between the formations.
- (3) As to an interest owner who elects not to pay its share of well costs associated with a specific well in advance, as provided in the applicable order, well costs shall include costs of a subsequent operation undertaken

to secure or enhance production from a formation pooled by the order prior to the time that the entire amount of the non-consenting owner's share of well costs and applicable risk charge have been recovered from the non-consenting owner's share of the well's production. The costs shall include expenses for reworking, diverting, deepening, plugging back, testing, completion or recompletion and equipping for production, but not ordinary operating expenses.

- (4) Well costs shall also include reasonable costs of drilling, testing, completing and equipping a substitute well if, in the drilling of a well pursuant to a compulsory pooling order, the operator loses the hole or encounters mechanical difficulties rendering it impracticable to drill to the objective depth and the substitute well is located within 330 feet of the original well and the operator commences drilling within 10 days of the original well's abandonment.
- C. An applicant for compulsory pooling is not required to present technical evidence justifying the risk charge provided in Subsection A of 19.15.13.8 NMAC.
- **D.** Exceptions. A person responding to a compulsory pooling application who seeks a different risk charge than that provided in Subsection A of 19.15.13.8 NMAC shall so state in a timely pre-hearing statement filed with the division and served on the applicant in accordance with 19.15.4.13 NMAC, and shall have the burden to prove the justification for the risk charge sought by relevant geologic or technical evidence. The hearing examiner may allow a responding party who has not filed a pre-hearing statement, but who appears in person or by attorney at the hearing, to offer evidence in support of a different risk charge than that Subsection A of 19.15.13.8 NMAC provides, but in such cases the hearing examiner shall allow a continuance of the hearing, if requested, to enable the applicant to present rebuttal evidence.

[19.15.13.8 NMAC - Rp, 19.15.1.35 NMAC, 12/1/08]

**19.15.13.9 INFILL WELLS:** Whenever 19.15.15 NMAC or an applicable pool order authorizes one or more infill wells within a proration or spacing unit pooled by division or commission order pursuant to NMSA 1978, Section 70-2-17, either the operator or an owner of a pooled working interest may, at any time after completion of the initial well provided in the pooling order, propose drilling of an infill well. [19.15.13.9 NMAC - Rp, 19.15.1.36 NMAC, 12/1/08]

#### 19.15.13.10 PROPOSAL BY THE OPERATOR:

- **A.** If the operator proposes an infill well, it shall notify each pooled working interest owner of the proposal by certified mail, return receipt requested, specifying the proposed well's location and depth and including a schedule of estimated well costs and a statement of each pooled working interest owner's gross working interest percentage.
- **B.** Each pooled working interest owner may elect to participate in the proposed infill well by notice in writing to the operator within 30 days after the owner receives the proposal, provided that the election to participate shall not be effective unless the owner so electing pays to the operator the amount of the owner's share of estimated well costs within 30 days after the date of transmission of its notice of election to participate.
- C. A pooled working interest owner not electing to participate in the proposed infill well shall be deemed to have elected to become a non-consenting owner with respect to the infill well. The operator shall withhold from the proceeds of the well's production accruing to the working interest of a non-consenting owner the non-consenting owner's share of costs, as defined in 19.15.13 NMAC, of the infill well, together with a risk charge computed at the same rate as provided in the pooling order with respect to the initial well. The operator shall distribute the amounts withheld from the non-consenting owner's share of production for well costs and risk charges proportionately to the persons who have advanced the infill well's cost.
- D. Unless it withdraws the proposal the operator shall commence drilling of the proposed infill well no later than 120 days after the expiration of the initial notice period of 30 days. The director may extend the time for commencement of drilling once for not more than an additional 120 days, upon showing of good cause for the extension, without notice or hearing. If the operator has not commenced drilling within the time provided no election previously made shall be binding on a party. If the operator still desires to drill the infill well, it shall resubmit written notice proposing the well as if no prior proposal had been made.

  [19.15.13.10 NMAC Rp, 19.15.1.36 NMAC, 12/1/08]

### 19.15.13.11 PROPOSAL BY POOLED WORKING INTEREST OWNER:

**A.** If a pooled working interest owner proposes an infill well, it shall notify the operator of the proposal by certified mail, return receipt requested, specifying the proposed well's location and depth and including a schedule of estimated well costs. The proposing owner shall mail a copy of the proposal to each of the other

pooled working interest owners, or their successors in title as identified by documents of record in the office of the clerk of the county where the proposed well will be located, at the same time that it mails the proposal to the operator.

- **B.** The operator shall, within 60 days after receipt of such notice, either propose an infill well at the specified location and depth as an operator proposal pursuant to 19.15.13.10 NMAC, or notify the owner proposing the well that it declines to do so.
- (1) If the operator proposes the well and fewer than all working interest owners elect to participate, the operator may withdraw the proposal unless the originally proposing owner, within 30 days of receipt of notice of such occurrence, advances the share of estimated well costs allocable to all non-consenting owners of pooled working interests.
- (2) If the operator proposes the well and all owners consent to the well or the originally proposing owner advances the share of well costs allocable to an otherwise unsubscribed interest, the operator shall commence drilling the proposed infill well within 120 days after it receives notice that either condition has occurred. The director may extend the time for commencement of drilling once for not more than an additional 120 days, upon showing of good cause for the extension, without notice or hearing. Well costs applicable to a non-consenting owner of a pooled working interest, together with the risk charge provided in the original pooling order, shall be recoverable out of the non-consenting owner's share of production as in other cases.
- C. If the operator declines to propose a well proposed to it by a pooled working interest owner or fails to commence the well within the time provided, the proposing owner may apply to the division for an order authorizing the drilling of the proposed infill well under the compulsory pooling order's terms. The owner filing the application shall give notice of the application as provided in 19.15.4.12 NMAC to the owners of working interests in the proration or spacing unit, including those whose interests in the proration or spacing unit are pooled by agreement, and, if the proration or spacing unit includes state, federal or tribal minerals, to the state land office or the BLM, as applicable.

[19.15.13.11 NMAC - Rp, 19.15.1.36 NMAC, 12/1/08]

**19.15.13.12 REFUND OF MONEY ADVANCED:** If the operator does not commence an infill well proposed pursuant to 19.15.13.10 NMAC within the time provided, including an extension the division allows, it shall refund amounts it received from a pooled party as advance payment of well costs for the well within 10 days after the expiration of the time provided for commencement of drilling, together with interest on the amount received calculated at the rate of bank of America prime plus three percentage points.

[19.15.13.12 NMAC - Rp, 19.15.1.36 NMAC, 12/1/08]

**19.15.13.13 DETERMINATION OF REASONABLE COSTS:** The provision of the applicable compulsory pooling order regarding reporting of actual well costs to the division and to pooled working interest owners, opportunity for objections to those costs, determinations of reasonableness of well costs and adjustment of the amount paid to a participating pooled working interest owner to reflect reasonable well costs shall apply to a well drilled pursuant to 19.15.13.10 NMAC or 19.15.13.11 NMAC.

[19.15.13.13 NMAC - Rp, 19.15.1.36 NMAC, 12/1/08]

### HISTORY of 19.15.13 NMAC:

**History of Repealed Material:** 19.15.1 NMAC, General Provisions (filed 04/27/2001) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.1 NMAC, General Provisions (Sections 35 and 36) (filed 04/27/2001) was replaced by 19.15.13 NMAC, Compulsory Pooling, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 14 DRILLING PERMITS

**19.15.14.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.14.1 NMAC - N, 12/1/08]

**19.15.14.2 SCOPE:** 19.15.14 NMAC applies to persons engaged in drilling oil and gas wells within New Mexico.

[19.15.14.2 NMAC - N, 12/1/08]

19.15.14.3 STATUTORY AUTHORITY: 19.15.14 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12.

[19.15.14.3 NMAC - N, 12/1/08]

**19.15.14.4 DURATION:** Permanent.

[19.15.14.4 NMAC - N, 12/1/08]

**19.15.14.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.14.5 NMAC - N, 12/1/08]

**19.15.14.6 OBJECTIVE:** To require an operator to obtain a permit prior to commencing drilling, deepening or re-entry operations or before plugging a well back to a different pool or completing or re-completing a well in an additional pool and to establish procedures for application for and approval or denial of the permit.

[19.15.14.6 NMAC - N, 12/1/08]

**19.15.14.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

#### 19.15.14.8 PERMIT TO DRILL, DEEPEN OR PLUG BACK:

- **A.** Permit required. An operator is required to obtain a permit approved by the division prior to commencing drilling, deepening or re-entry operations, commencing an additional lateral, plugging a well back to a different pool, or completing or re-completing a well in an additional pool.
- **B.** Mineral owner or lessee consent required. An operator shall not file an application for permit to drill nor commence drilling operations until the operator has either:
  - (1) received the consent of at least one lessee or owner of an unleased mineral interest at the proposed bottom hole location; or
- (2) obtained a compulsory pooling order from the division. In addition, an operator filing an application for permit to drill for a horizontal or directional well shall comply with Subsection A of 19.15.16.15 NMAC.

[19.15.14.8 NMAC - Rp, 19.15.3.102 NMAC, 12/1/08; A, 2/15/12; A, 4/16/12]

- **19.15.14.9 APPLICATIONS:** An operator shall file a complete form C-101 and complete form C-102 with the division and meet the following requirements, if applicable:
- **A.** an applicant for a permit to drill a well within the corporate limits of a city, town or village shall give notice to the duly constituted governing body of the city, town or village or its duly authorized agent and certify on form C-101 that it gave such notice;
- **B.** an applicant for a permit to drill in a quarter-quarter section containing an existing well or wells operated by another operator shall concurrently file a plat or other acceptable document locating and identifying the well or wells, furnish a copy of the application to the other operator or operators in the quarter-quarter section and certify on form C-101 that it furnished the copies; and
- **C.** an applicant for a permit to operate a well in a spacing or proration unit containing an existing well or wells operated by another operator shall also comply with Subsection B of 19.15.15.12 NMAC.

[19.15.14.9 NMAC - Rp, 19.15.3.102 NMAC and 19.15.13.1101 NMAC, 12/1/08]

### 19.15.14.10 APPROVAL OR DENIAL OF A PERMIT TO DRILL, DEEPEN OR PLUG BACK:

- A. The director or the director's designee may deny a permit to drill, deepen or plug back if the applicant is not in compliance with Subsection A of 19.15.5.9 NMAC. In determining whether to grant or deny the permit, the director or the director's designee shall consider such factors as whether the non-compliance with Subsection A of 19.15.5.9 NMAC is caused by the operator not meeting the financial assurance requirements of 19.15.8 NMAC, being subject to a division or commission order finding the operator to be in violation of an order requiring corrective action, having a penalty assessment that has been unpaid for more than 70 days since the issuance of the order assessing the penalty or having more than the allowed number of wells out of compliance with 19.15.25.8 NMAC. If the non-compliance is caused by the operator having more than the allowed number of wells not in compliance with 19.15.25.8 NMAC, the director or director's designee shall consider the number of wells not in compliance, the length of time the wells have been out of compliance and the operator's efforts to bring the wells into compliance.
  - **B.** The division may impose conditions on an approved permit to drill, deepen or plug back.

C. If the division denies the permit it shall return the form C-101 to the applicant with the cause for rejection stated. [19.15.14.10 NMAC - Rp, 19.15.3.102 NMAC and 19.15.13.1101 NMAC, 12/1/08]

**19.15.14.11 APPROVED FORM C-101 AT WELL SITE:** The operator shall keep a copy of the approved form C-101 at the well site during drilling operations.

[19.15.14.11 NMAC - Rp, 19.15.3.102 NMAC, 12/1/08]

### **HISTORY of 19.15.14 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) and 19.15.13 NMAC, Reports (filed 6/17/2004) repealed 12/1/08.

# **NMAC History:**

Those applicable portions of 19.15.3 NMAC, Drilling (Section 118) (filed 10/29/2001) and 19.15.13 NMAC, Reports (Section 1101) (filed 6/17/2004) were replaced by 19.15.14 NMAC, Drilling Permits, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 14 DRILLING PERMITS

**19.15.14.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.14.1 NMAC - N, 12/1/08]

**19.15.14.2 SCOPE:** 19.15.14 NMAC applies to persons engaged in drilling oil and gas wells within New Mexico.

[19.15.14.2 NMAC - N, 12/1/08]

**19.15.14.3 STATUTORY AUTHORITY:** 19.15.14 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.14.3 NMAC - N, 12/1/08]

**19.15.14.4 DURATION:** Permanent.

[19.15.14.4 NMAC - N, 12/1/08]

**19.15.14.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.14.5 NMAC - N, 12/1/08]

**19.15.14.6 OBJECTIVE:** To require an operator to obtain a permit prior to commencing drilling, deepening or re-entry operations or before plugging a well back to a different pool or completing or re-completing a well in an additional pool and to establish procedures for application for and approval or denial of the permit. [19.15.14.6 NMAC - N, 12/1/08]

### **19.15.14.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

### 19.15.14.8 PERMIT TO DRILL, DEEPEN OR PLUG BACK:

- **A.** Permit required. An operator is required to obtain a permit approved by the division prior to commencing drilling, deepening or re-entry operations, commencing an additional lateral, plugging a well back to a different pool, or completing or re-completing a well in an additional pool.
- **B.** Mineral owner or lessee consent required. An operator shall not file an application for permit to drill nor commence drilling operations until the operator has either:
- (1) received the consent of at least one lessee or owner of an unleased mineral interest at the proposed bottom hole location; or
- (2) obtained a compulsory pooling order from the division. In addition, an operator filing an application for permit to drill for a horizontal or directional well shall comply with Subsection A of 19.15.16.15 NMAC.

[19.15.14.8 NMAC - Rp, 19.15.3.102 NMAC, 12/1/08; A, 2/15/12; A, 4/16/12]

- **19.15.14.9 APPLICATIONS:** An operator shall file a complete form C-101 and complete form C-102 with the division and meet the following requirements, if applicable:
- **A.** an applicant for a permit to drill a well within the corporate limits of a city, town or village shall give notice to the duly constituted governing body of the city, town or village or its duly authorized agent and certify on form C-101 that it gave such notice;
- **B.** an applicant for a permit to drill in a quarter-quarter section containing an existing well or wells operated by another operator shall concurrently file a plat or other acceptable document locating and identifying the well or wells, furnish a copy of the application to the other operator or operators in the quarter-quarter section and certify on form C-101 that it furnished the copies; and
- C. an applicant for a permit to operate a well in a spacing or proration unit containing an existing well or wells operated by another operator shall also comply with Subsection B of 19.15.15.12 NMAC. [19.15.14.9 NMAC Rp, 19.15.3.102 NMAC and 19.15.13.1101 NMAC, 12/1/08]

#### 19.15.14.10 APPROVAL OR DENIAL OF A PERMIT TO DRILL, DEEPEN OR PLUG BACK:

- A. The director or the director's designee may deny a permit to drill, deepen or plug back if the applicant is not in compliance with Subsection A of 19.15.5.9 NMAC. In determining whether to grant or deny the permit, the director or the director's designee shall consider such factors as whether the non-compliance with Subsection A of 19.15.5.9 NMAC is caused by the operator not meeting the financial assurance requirements of 19.15.8 NMAC, being subject to a division or commission order finding the operator to be in violation of an order requiring corrective action, having a penalty assessment that has been unpaid for more than 70 days since the issuance of the order assessing the penalty or having more than the allowed number of wells out of compliance with 19.15.25.8 NMAC. If the non-compliance is caused by the operator having more than the allowed number of wells not in compliance with 19.15.25.8 NMAC, the director or director's designee shall consider the number of wells not in compliance, the length of time the wells have been out of compliance and the operator's efforts to bring the wells into compliance.
  - **B.** The division may impose conditions on an approved permit to drill, deepen or plug back.
- **C.** If the division denies the permit it shall return the form C-101 to the applicant with the cause for rejection stated.

[19.15.14.10 NMAC - Rp, 19.15.3.102 NMAC and 19.15.13.1101 NMAC, 12/1/08]

**19.15.14.11 APPROVED FORM C-101 AT WELL SITE:** The operator shall keep a copy of the approved form C-101 at the well site during drilling operations. [19.15.14.11 NMAC - Rp, 19.15.3.102 NMAC, 12/1/08]

#### HISTORY of 19.15.14 NMAC:

**History of Repealed Material:** 19.15.3 NMAC, Drilling (filed 10/29/2001) and 19.15.13 NMAC, Reports (filed 6/17/2004) repealed 12/1/08.

# **NMAC History:**

Those applicable portions of 19.15.3 NMAC, Drilling (Section 118) (filed 10/29/2001) and 19.15.13 NMAC, Reports (Section 1101) (filed 6/17/2004) were replaced by 19.15.14 NMAC, Drilling Permits, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 15 WELL SPACING AND LOCATION

**19.15.15.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.15.1 NMAC - N, 12/1/08]

**19.15.15.2 SCOPE:** 19.15.15 NMAC applies to persons engaged in drilling oil and gas wells within New Mexico.

[19.15.15.2 NMAC - N, 12/1/08]

19.15.15.3 STATUTORY AUTHORITY: 19.15.15 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12, which authorizes the division to establish well spacing.

[19.15.15.3 NMAC - N, 12/1/08]

**19.15.15.4 DURATION:** Permanent.

[19.15.15.4 NMAC - N, 12/1/08]

**19.15.15.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.15.5 NMAC - N, 12/1/08]

**19.15.15.6 OBJECTIVE:** To classify wells and establish well location and well acreage requirements and procedures for multiple operators within a spacing unit, obtaining approval of unorthodox well locations and for pooling or communitizing small acreage oil lots. [19.15.15.6 NMAC - N, 12/1/08]

**19.15.15.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.] [19.15.15.7 NMAC - N, 12/1/08]

#### 19.15.15.8 CLASSIFICATION OF WELLS: WILDCAT AND DEVELOPMENT WELLS:

- Wildcat well.
- (1) In San Juan, Rio Arriba, Sandoval and McKinley counties, a wildcat well is a well to be drilled the spacing unit of which is a distance of two miles or more from:
- (a) the outer boundary of a defined pool that has produced oil or gas from the formation to which the well is projected to be drilled; and
  - (b) a well that has produced oil or gas from the formation to which the proposed well is projected to be drilled.
- (2) In all counties except San Juan, Rio Arriba, Sandoval and McKinley, a wildcat well is a well to be drilled the spacing unit of which is a distance of one mile or more from:
- (a) the outer boundary of a defined pool that has produced oil or gas from the formation to which the well is projected to be drilled; and
  - (b) a well that has produced oil or gas from the formation to which the proposed well is projected.
  - **B.** Development well.
- (1) A well that is not a wildcat well is classified as a development well for the nearest pool that has produced oil or gas from the formation to which the well is projected to be drilled. The operator shall space, drill, operate and produce a development well in accordance with the rule or order in effect for that pool, provided the well is completed in that pool.
- (2) An operator shall operate and produce a well classified as a development well for a pool but completed in a producing formation not included in that pool's vertical limits in accordance with the rule in effect for the nearest pool that is producing from that formation within the two miles in San Juan, Rio Arriba, Sandoval and McKinley counties or within one mile everywhere else. If there is no designated pool for that producing formation within the two miles in San Juan, Rio Arriba, Sandoval and McKinley counties or within one mile everywhere else, the well shall be re-classified as a wildcat well.

[19.15.15.8 NMAC - Rp, 19.15.3.104 NMAC, 12/1/08]

### 19.15.15.9 OIL WELL ACREAGE AND WELL LOCATION REQUIREMENTS:

- A. A wildcat well that the operator projects to drill as an oil well to a formation and in an area that in the division's opinion may reasonably be presumed to produce oil rather than gas, and each development well for a defined oil pool unless otherwise provided in special pool orders, shall be located on a spacing unit consisting of approximately 40 contiguous surface acres, substantially in the form of a square that is a legal subdivision of the United States public land surveys and is a governmental quarter-quarter section or lot, and shall be located no closer than 330 feet to a boundary of the unit. Unless otherwise provided in applicable special pool order, a 40-acre oil spacing unit may contain up to four wells. Only those 40-acre spacing units committed to active secondary recovery projects shall be permitted more than four wells.
- **B.** If a well drilled as an oil well is completed as a gas well but does not conform to the applicable gas well location requirements, the operator shall apply for administrative approval for a non-standard location before the well can produce. The director may set the application

for hearing.

[19.15.15.9 NMAC - Rp, 19.15.3.104 NMAC, 12/1/08]

- **19.15.15.10** GAS WELL ACREAGE AND WELL LOCATION REQUIREMENTS: A wildcat well that the operator projects to drill as a gas well to a formation and in an area that in the division's opinion may reasonably be presumed to produce gas rather than oil and each development well for a defined gas pool, unless otherwise provided in special pool orders, shall be spaced and located as follows.
- **A.** 640-acre spacing applies to a deep gas well in Rio Arriba, San Juan, Sandoval or McKinley county that is projected to be drilled to a gas producing formation older than the Dakota formation or is a development well within a gas pool created and defined by the division after June 1, 1997 in a formation older than the Dakota formation, which formation or pool is located within the surface outcrop of the pictured cliffs formation (*i.e.*, the San Juan basin). The well shall be located on a spacing unit consisting of 640 contiguous surface acres, more or less, substantially in the form of a square that is a section and legal subdivision of the United States public land surveys and shall be located no closer than:
  - (1) 1200 feet to an outer boundary of the spacing unit;
  - (2) 130 feet to a quarter section line; and
  - (3) 10 feet to a quarter-quarter section line or subdivision inner boundary.
- **B.** 320-acre spacing applies to a deep gas well in Lea, Chaves, Eddy or Roosevelt county that is projected to be drilled to a gas producing formation, or is within a defined gas pool, that is in the Wolfcamp or an older formation. The well shall be located on a spacing unit consisting of 320 surface contiguous acres, more or less, comprising any two contiguous quarter sections of a single section that is a legal subdivision of the United States public land surveys provided that:
- (1) the initial well on a 320-acre unit is located no closer than 660 feet to the outer boundary of the quarter section on which the well is located and no closer than 10 feet to a quarter-quarter section line or subdivision inner boundary; and
- (2) only one infill well on a 320-acre unit shall be allowed provided that the well is located in the quarter section of the 320-acre unit not containing the initial well and is no closer than 660 feet to the outer boundary of the quarter section and no closer than 10 feet to a quarter-quarter section line or subdivision inner boundary.
- C. 160-acre spacing applies to a gas well not covered above. The well shall be located in a spacing unit consisting of 160 surface contiguous acres, more or less, substantially in the form of a square that is a quarter section and a legal subdivision of the United States public land surveys and shall be located no closer than 660 feet to an outer boundary of the unit and no closer than 10 feet to a quarter-quarter section or subdivision inner boundary.

[19.15.15.10 NMAC - Rp, 19.15.3.104 NMAC, 12/1/08]

#### 19.15.15.11 ACREAGE ASSIGNMENT:

- **A.** Well tests and classification. The operator of a wildcat or development gas well to which more than 40 acres has been dedicated shall conduct a potential test within 30 days following the well's completion and file the test with the division within 10 days following the test's completion. (See 19.15.19.8 NMAC)
  - (1) The completion date for a gas well is the date of the conclusion of active completion work on the well.
- (2) If the division determines that a well should not be classified as a gas well, the division shall reduce the acreage dedicated to the well to the standard acreage for an oil well.
  - (3) The operator's failure to file the test within the specified time subjects the well to the acreage reduction.
- **B.** Non-standard spacing units. An operator shall not produce a well that does not have the required amount of acreage dedicated to it for the pool or formation in which it is completed until the division has formed and dedicated a standard spacing unit for the well or approved a non-standard spacing unit.
- (1) Division district offices may approve non-standard spacing units without notice when the unorthodox size or shape is necessitated by a variation in the legal subdivision of the United States public land surveys or consists of an entire governmental section, and the non-standard spacing unit is not less than 70 percent or more than 130 percent of a standard spacing unit. The operator shall obtain division approval of form C-102 showing the proposed non-standard spacing unit and the acreage contained in the unit.
- (2) The director may approve administratively an application for non-standard spacing units after notice and opportunity for hearing when the unorthodox size or shape is necessitated by a variation in the legal subdivision of the United States public land surveys or the following facts exist:
- (a) the non-standard spacing unit consists of a single quarter-quarter section or lot or quarter-quarter sections or lots joined by a common side; and
- (b) the non-standard spacing unit lies wholly within a single quarter section if the well is completed in a pool or formation for which 40, 80 or 160 acres is the standard spacing unit size; a single half section if the well is completed in a pool or formation for which 320 acres is the standard spacing unit size; or a single section if the well is completed in a pool or formation for which 640 acres is the standard spacing unit size.
- (3) An operator shall file an application for administrative approval of non-standard spacing units pursuant to Paragraph (2) of Subsection B of 19.15.15.11 NMAC with the division's Santa Fe office that is accompanied by:
- (a) a plat showing the spacing unit and an applicable standard spacing unit for that pool or formation, the proposed well dedications and all adjoining spacing units;
  - (b) a list of affected persons as defined in Paragraph (2) of Subsection A of 19.15.4.12 NMAC; and
  - (c) a statement discussing the reasons for the formation of the non-standard spacing unit.

- (4) The applicant shall submit a statement attesting that the applicant, on or before the date the applicant submitted the application to the division, notified the affected persons by sending a copy of the application, including a copy of the plat described in Paragraph (3) of Subsection B of 19.15.15.11 NMAC, by certified mail, return receipt requested, advising them that if they have an objection they must file the objection in writing with the division within 20 days from the date the division receives the application. The director may approve the application without hearing upon receipt of waivers from all the notified persons or if no person has filed an objection within the 20-day period.
  - (5) The director may set for hearing an application for administrative approval.
- C. Exceptions to number of wells per spacing unit. The director may permit exceptions to 19.15.15 NMAC or special pool orders concerning the number of wells allowed per spacing unit only after notice and opportunity for hearing. An applicant for an exception shall notify all affected persons defined in Paragraph (2) of Subsection A of 19.15.4.12 NMAC.

  [19.15.15.11 NMAC Rp, 19.15.3.104 NMAC, 12/1/08]

# 19.15.15.12 SPECIAL RULES FOR MULTIPLE OPERATORS WITHIN A SPACING UNIT:

- A. Allowable production. If an operator completes a well in an oil pool or prorated gas pool, located within a proration unit containing an existing well or wells producing from that pool and operated by a different operator, unless all operators of wells producing from that proration unit agree, the allowable production from the newly completed well shall not exceed the difference between the allowable production for the proration unit and the actual production from the pool of the existing well or wells within the proration unit. The division may authorize exceptions to Subsection A of 19.15.15.12 NMAC after hearing following appropriate notice.
  - **B.** Notice requirements.
- (1) An operator who intends to operate a well in a spacing or proration unit containing an existing well or wells operated by another operator shall, prior to filing the application for permit to drill, deepen or plug back for the well, furnish written notification of its intent to the operator of each existing well, and, if the unit includes state, federal or tribal minerals, to the state land office or BLM, as applicable; provided that separate notification to the BLM is not required if the operator will file the application with the BLM pursuant to 19.15.7.11 NMAC.
- (2) The operator shall send the notices by certified mail, return receipt requested, and shall specify the proposed well's location and depth.
  - (3) The applicant shall submit with its application for permit to drill, deepen or plug back either
- (a) a statement attesting that, at least 20 days before the date that the application was submitted to the division, the applicant sent notices to the designated parties, by certified mail, return receipt requested, advising them that if they have an objection they must deliver a written statement of objection to the proposing operator within 20 days of the date the operator mailed the notice, and that it has received no such objection; or
- (b) written waivers from all persons required to be notified (the BLM's approval of the application being deemed equivalent to waiver by that agency); in event of objection, the division may approve the application only after hearing.
- C. Transfer of wells. If an operator transfers operation of less than all of its wells located within a spacing or proration unit to another operator, and the spacing unit includes state, federal or tribal minerals, the operator shall, prior to filing form C-145 to effectuate the transfer, notify in writing the state land office or BLM, as applicable, of the transfer.
- **D.** Compulsory pooled units. No provision of 19.15.15 NMAC authorizes the operation of a producing well within a unit described in an existing compulsory pooling order by an operator other than the operator designated in the order.
- **E.** Federal or state exploratory units. No provision of 19.15.15 NMAC authorizes a producing well's operation within a federal exploratory unit or state exploratory unit by an operator other than the unit's designated operator except as provided by BLM regulations or state land office rules applicable to the unit.

[19.15.15.12 NMAC - Rp, 19.15.3.104 NMAC, 12/1/08]

# 19.15.15.13 UNORTHODOX LOCATIONS:

- **A.** Well locations within a secondary recovery, tertiary recovery or pressure maintenance project for producing wells or injection wells that are unorthodox based on 19.15.15.9 NMAC's requirements and are necessary for an efficient production and injection pattern are authorized, provided that the unorthodox location within the project is no closer than the required minimum distance to the outer boundary of the lease or unitized area, and no closer than 10 feet to a quarter-quarter section line or subdivision inner boundary. These locations only require such prior approvals as are necessary for an orthodox location.
- **B.** The director may grant an exception to the well location requirements of 19.15.15.9 NMAC and 19.15.15.10 NMAC or special pool orders after notice and opportunity for hearing when the exception is necessary to prevent waste or protect correlative rights.
- C. The operator shall submit applications for administrative approval pursuant to Subsection B of 19.15.15.13 NMAC to the division's Santa Fe office accompanied by a plat showing the spacing unit, the proposed unorthodox well location and the adjoining spacing units and wells; a list of affected persons as defined in Paragraph (2) of Subsection A of 19.15.4.12 NMAC; and information evidencing the need for the exception. The division shall give notice as required in 19.15.4.9 NMAC and the operator shall give notice as required by Paragraph (2) of Subsection A of 19.15.4.12 NMAC.
- D. The applicant shall submit a statement attesting that the applicant, on or before the date that the applicant submitted the application to the division, sent notification to the affected persons by furnishing a copy of the application, including a copy of the plat described in Subsection C of 19.15.15.13 NMAC, by certified mail, return receipt requested, advising them that if they have an objection they shall file it in writing with the division within 20 days from the date the division receives the application. The director may approve the unorthodox location upon receipt of waivers from all the affected persons or if no affected person has filed an objection within the 20-day period.
  - **E.** The director may set for hearing an application for administrative approval of an unorthodox location.

**F.** Whenever the division approves an unorthodox location, it may order any action necessary to offset an advantage of the unorthodox location.

[19.15.15.13 NMAC - Rp, 19.15.3.104 NMAC, 12/1/08]

#### 19.15.15.14 EFFECT OF NON-STANDARD UNITS ON ALLOWABLES:

- **A.** If the drilling tract is within a prorated/allocated oil pool or is subsequently placed within the pool and the drilling tract consists of less than 39½ acres or more than 40½ acres, the top proration unit allowable for the well shall be increased or decreased in the proportion that the number of acres in the drilling tract bears to 40.
- **B.** If the drilling tract is within a prorated/allocated gas pool or is subsequently placed within the pool and the drilling tract consists of less than 158 acres or more than 162 acres in 160-acre pools, less than 316 acres or more than 324 acres in 320-acre pools or less than 632 acres or more than 648 acres in 640-acre pools, the top allowable for the well shall be decreased or increased in the proportion that the number of acres in the drilling tract bears to a standard spacing unit for the pool.
- C. In computing acreage under Subsections A and B of 19.15.15.14 NMAC, less than one quarter acre shall not be counted but one-half acre or more shall count as one acre.
- $\textbf{D.} \qquad \text{The provisions of Subsections A and B of } 19.15.15.14 \ NMAC \ apply \ only \ to \ wells \ completed \ after \ January 1, 1950. \\ [19.15.15.14 \ NMAC Rp, 19.15.3.104 \ NMAC, 12/1/08]$
- **19.15.15.15 DIVISION-INITIATED EXCEPTIONS:** In order to prevent waste, the division may, after hearing, set different spacing requirements and require different acreage for drilling tracts in a defined oil or gas pool. [19.15.15.15 NMAC Rp, 19.15.3.104 NMAC, 12/1/08]

#### 19.15.15.16 POOLING OR COMMUNITIZATION OF SMALL OIL LOTS:

- A. The division may approve the pooling or communitization of fractional oil lots of 20.49 acres or less with a contiguous oil spacing unit when the ownership is common and the tracts are part of the same lease with the same royalty interests if the following requirements are satisfied:
  - (1) the operator submits an application for administrative approval to the division's Santa Fe office accompanied by:
- (a) a plat showing the dimensions and acreage involved, the acreage's ownership, the location of existing and proposed wells and adjoining spacing units;
  - (b) a list of affected persons as defined in Paragraph (2) of Subsection A of 19.15.4.12 NMAC; and
  - (c) a statement discussing the reasons for the pooling or communitization; and
- (2) the applicant submits a statement attesting that the applicant, on or before the date the applicant submitted the application to the division, sent notification to the affected persons by submitting a copy of the application, including a copy of the plat described in Paragraph (1) of Subsection A of 19.15.15.16 NMAC, by certified mail, return receipt requested, advising them that if they have an objection they must file it in writing with the division within 20 days from the date the division receives the application.
- **B.** The director may approve the application upon receipt of waivers from all the notified persons or if no person has filed an objection within the 20-day period.
  - **C.** The director may set for hearing an application for administrative approval.
- **D.** The division may consider the common ownership and common lease requirements met if the applicant furnishes with the application a copy of an executed pooling agreement communitizing the tracts involved.

[19.15.15.16 NMAC - Rp, 19.15.3.104 NMAC, 12/1/08]

#### **HISTORY of 19.15.15 NMAC:**

**History of Repealed Material:** 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

### **NMAC History:**

Those applicable portions of 19.15.3 NMAC, Drilling (Section 104) (filed 10/29/2001) were replaced by 19.15.15 NMAC, Well Spacing and Location, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 15 WELL SPACING AND LOCATION

**19.15.15.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.15.1 NMAC - N, 12/1/08]

**19.15.15.2 SCOPE:** 19.15.15 NMAC applies to persons engaged in drilling oil and gas wells within New Mexico.

[19.15.15.2 NMAC - N, 12/1/08]

**19.15.15.3 STATUTORY AUTHORITY:** 19.15.15 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12, which authorizes the division to establish well spacing.

[19.15.15.3 NMAC - N, 12/1/08]

19.15.15.4 **DURATION:** Permanent.

[19.15.15.4 NMAC - N, 12/1/08]

**19.15.15.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.15.5 NMAC - N, 12/1/08]

**19.15.15.6 OBJECTIVE:** To classify wells and establish well location and well acreage requirements and procedures for multiple operators within a spacing unit, obtaining approval of unorthodox well locations and for pooling or communitizing small acreage oil lots.

[19.15.15.6 NMAC - N, 12/1/08]

#### **19.15.15.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.] [19.15.15.7 NMAC - N, 12/1/08]

### 19.15.15.8 CLASSIFICATION OF WELLS: WILDCAT AND DEVELOPMENT WELLS:

**A.** Wildcat well.

- (1) In San Juan, Rio Arriba, Sandoval and McKinley counties, a wildcat well is a well to be drilled the spacing unit of which is a distance of two miles or more from:
- (a) the outer boundary of a defined pool that has produced oil or gas from the formation to which the well is projected to be drilled; and
- **(b)** a well that has produced oil or gas from the formation to which the proposed well is projected to be drilled.
- (2) In all counties except San Juan, Rio Arriba, Sandoval and McKinley, a wildcat well is a well to be drilled the spacing unit of which is a distance of one mile or more from:
- (a) the outer boundary of a defined pool that has produced oil or gas from the formation to which the well is projected to be drilled; and
- **(b)** a well that has produced oil or gas from the formation to which the proposed well is projected.
  - **B.** Development well.
- (1) A well that is not a wildcat well is classified as a development well for the nearest pool that has produced oil or gas from the formation to which the well is projected to be drilled. The operator shall space, drill, operate and produce a development well in accordance with the rule or order in effect for that pool, provided the well is completed in that pool.
- (2) An operator shall operate and produce a well classified as a development well for a pool but completed in a producing formation not included in that pool's vertical limits in accordance with the rule in effect for the nearest pool that is producing from that formation within the two miles in San Juan, Rio Arriba, Sandoval and McKinley counties or within one mile everywhere else. If there is no designated pool for that producing formation within the two miles in San Juan, Rio Arriba, Sandoval and McKinley counties or within one mile

everywhere else, the well shall be re-classified as a wildcat well. [19.15.15.8 NMAC - Rp, 19.15.3.104 NMAC, 12/1/08]

### 19.15.15.9 OIL WELL ACREAGE AND WELL LOCATION REQUIREMENTS:

- A. A wildcat well that the operator projects to drill as an oil well to a formation and in an area that in the division's opinion may reasonably be presumed to produce oil rather than gas, and each development well for a defined oil pool unless otherwise provided in special pool orders, shall be located on a spacing unit consisting of approximately 40 contiguous surface acres, substantially in the form of a square that is a legal subdivision of the United States public land surveys and is a governmental quarter-quarter section or lot, and shall be located no closer than 330 feet to a boundary of the unit. Unless otherwise provided in applicable special pool order, a 40-acre oil spacing unit may contain up to four wells. Only those 40-acre spacing units committed to active secondary recovery projects shall be permitted more than four wells.
- **B.** If a well drilled as an oil well is completed as a gas well but does not conform to the applicable gas well location requirements, the operator shall apply for administrative approval for a non-standard location before the well can produce. The director may set the application for hearing. [19.15.15.9 NMAC Rp, 19.15.3.104 NMAC, 12/1/08]
- 19.15.15.10 GAS WELL ACREAGE AND WELL LOCATION REQUIREMENTS: A wildcat well that the operator projects to drill as a gas well to a formation and in an area that in the division's opinion may reasonably be presumed to produce gas rather than oil and each development well for a defined gas pool, unless otherwise provided in special pool orders, shall be spaced and located as follows.
- A. 640-acre spacing applies to a deep gas well in Rio Arriba, San Juan, Sandoval or McKinley county that is projected to be drilled to a gas producing formation older than the Dakota formation or is a development well within a gas pool created and defined by the division after June 1, 1997 in a formation older than the Dakota formation, which formation or pool is located within the surface outcrop of the pictured cliffs formation (*i.e.*, the San Juan basin). The well shall be located on a spacing unit consisting of 640 contiguous surface acres, more or less, substantially in the form of a square that is a section and legal subdivision of the United States public land surveys and shall be located no closer than:
  - (1) 1200 feet to an outer boundary of the spacing unit;
  - (2) 130 feet to a quarter section line; and
  - (3) 10 feet to a quarter-quarter section line or subdivision inner boundary.
- **B.** 320-acre spacing applies to a deep gas well in Lea, Chaves, Eddy or Roosevelt county that is projected to be drilled to a gas producing formation, or is within a defined gas pool, that is in the Wolfcamp or an older formation. The well shall be located on a spacing unit consisting of 320 surface contiguous acres, more or less, comprising any two contiguous quarter sections of a single section that is a legal subdivision of the United States public land surveys provided that:
- (1) the initial well on a 320-acre unit is located no closer than 660 feet to the outer boundary of the quarter section on which the well is located and no closer than 10 feet to a quarter-quarter section line or subdivision inner boundary; and
- (2) only one infill well on a 320-acre unit shall be allowed provided that the well is located in the quarter section of the 320-acre unit not containing the initial well and is no closer than 660 feet to the outer boundary of the quarter section and no closer than 10 feet to a quarter-quarter section line or subdivision inner boundary.
- C. 160-acre spacing applies to a gas well not covered above. The well shall be located in a spacing unit consisting of 160 surface contiguous acres, more or less, substantially in the form of a square that is a quarter section and a legal subdivision of the United States public land surveys and shall be located no closer than 660 feet to an outer boundary of the unit and no closer than 10 feet to a quarter-quarter section or subdivision inner boundary. [19.15.15.10 NMAC Rp, 19.15.3.104 NMAC, 12/1/08]

# 19.15.15.11 ACREAGE ASSIGNMENT:

- **A.** Well tests and classification. The operator of a wildcat or development gas well to which more than 40 acres has been dedicated shall conduct a potential test within 30 days following the well's completion and file the test with the division within 10 days following the test's completion. (See 19.15.19.8 NMAC)
- (1) The completion date for a gas well is the date of the conclusion of active completion work on the well.
  - (2) If the division determines that a well should not be classified as a gas well, the division shall

reduce the acreage dedicated to the well to the standard acreage for an oil well.

- (3) The operator's failure to file the test within the specified time subjects the well to the acreage reduction.
- **B.** Non-standard spacing units. An operator shall not produce a well that does not have the required amount of acreage dedicated to it for the pool or formation in which it is completed until the division has formed and dedicated a standard spacing unit for the well or approved a non-standard spacing unit.
- (1) Division district offices may approve non-standard spacing units without notice when the unorthodox size or shape is necessitated by a variation in the legal subdivision of the United States public land surveys or consists of an entire governmental section, and the non-standard spacing unit is not less than 70 percent or more than 130 percent of a standard spacing unit. The operator shall obtain division approval of form C-102 showing the proposed non-standard spacing unit and the acreage contained in the unit.
- (2) The director may approve administratively an application for non-standard spacing units after notice and opportunity for hearing when the unorthodox size or shape is necessitated by a variation in the legal subdivision of the United States public land surveys or the following facts exist:
- (a) the non-standard spacing unit consists of a single quarter-quarter section or lot or quarter-quarter sections or lots joined by a common side; and
- **(b)** the non-standard spacing unit lies wholly within a single quarter section if the well is completed in a pool or formation for which 40, 80 or 160 acres is the standard spacing unit size; a single half section if the well is completed in a pool or formation for which 320 acres is the standard spacing unit size; or a single section if the well is completed in a pool or formation for which 640 acres is the standard spacing unit size.
- (3) An operator shall file an application for administrative approval of non-standard spacing units pursuant to Paragraph (2) of Subsection B of 19.15.15.11 NMAC with the division's Santa Fe office that is accompanied by:
- (a) a plat showing the spacing unit and an applicable standard spacing unit for that pool or formation, the proposed well dedications and all adjoining spacing units;
- (b) a list of affected persons as defined in Paragraph (2) of Subsection A of 19.15.4.12 NMAC; and
  - (c) a statement discussing the reasons for the formation of the non-standard spacing unit.
- (4) The applicant shall submit a statement attesting that the applicant, on or before the date the applicant submitted the application to the division, notified the affected persons by sending a copy of the application, including a copy of the plat described in Paragraph (3) of Subsection B of 19.15.15.11 NMAC, by certified mail, return receipt requested, advising them that if they have an objection they must file the objection in writing with the division within 20 days from the date the division receives the application. The director may approve the application without hearing upon receipt of waivers from all the notified persons or if no person has filed an objection within the 20-day period.
  - (5) The director may set for hearing an application for administrative approval.
- C. Exceptions to number of wells per spacing unit. The director may permit exceptions to 19.15.15 NMAC or special pool orders concerning the number of wells allowed per spacing unit only after notice and opportunity for hearing. An applicant for an exception shall notify all affected persons defined in Paragraph (2) of Subsection A of 19.15.4.12 NMAC.

[19.15.15.11 NMAC - Rp, 19.15.3.104 NMAC, 12/1/08]

### 19.15.15.12 SPECIAL RULES FOR MULTIPLE OPERATORS WITHIN A SPACING UNIT:

- A. Allowable production. If an operator completes a well in an oil pool or prorated gas pool, located within a proration unit containing an existing well or wells producing from that pool and operated by a different operator, unless all operators of wells producing from that proration unit agree, the allowable production from the newly completed well shall not exceed the difference between the allowable production for the proration unit and the actual production from the pool of the existing well or wells within the proration unit. The division may authorize exceptions to Subsection A of 19.15.15.12 NMAC after hearing following appropriate notice.
  - **B.** Notice requirements.
- (1) An operator who intends to operate a well in a spacing or proration unit containing an existing well or wells operated by another operator shall, prior to filing the application for permit to drill, deepen or plug back for the well, furnish written notification of its intent to the operator of each existing well, and, if the unit includes state, federal or tribal minerals, to the state land office or BLM, as applicable; provided that separate notification to the BLM is not required if the operator will file the application with the BLM pursuant to 19.15.7.11 NMAC.

- (2) The operator shall send the notices by certified mail, return receipt requested, and shall specify the proposed well's location and depth.
  - (3) The applicant shall submit with its application for permit to drill, deepen or plug back either
- (a) a statement attesting that, at least 20 days before the date that the application was submitted to the division, the applicant sent notices to the designated parties, by certified mail, return receipt requested, advising them that if they have an objection they must deliver a written statement of objection to the proposing operator within 20 days of the date the operator mailed the notice, and that it has received no such objection; or
- **(b)** written waivers from all persons required to be notified (the BLM's approval of the application being deemed equivalent to waiver by that agency); in event of objection, the division may approve the application only after hearing.
- C. Transfer of wells. If an operator transfers operation of less than all of its wells located within a spacing or proration unit to another operator, and the spacing unit includes state, federal or tribal minerals, the operator shall, prior to filing form C-145 to effectuate the transfer, notify in writing the state land office or BLM, as applicable, of the transfer.
- **D.** Compulsory pooled units. No provision of 19.15.15 NMAC authorizes the operation of a producing well within a unit described in an existing compulsory pooling order by an operator other than the operator designated in the order.
- **E.** Federal or state exploratory units. No provision of 19.15.15 NMAC authorizes a producing well's operation within a federal exploratory unit or state exploratory unit by an operator other than the unit's designated operator except as provided by BLM regulations or state land office rules applicable to the unit. [19.15.15.12 NMAC Rp, 19.15.3.104 NMAC, 12/1/08]

#### 19.15.15.13 UNORTHODOX LOCATIONS:

- A. Well locations within a secondary recovery, tertiary recovery or pressure maintenance project for producing wells or injection wells that are unorthodox based on 19.15.15.9 NMAC's requirements and are necessary for an efficient production and injection pattern are authorized, provided that the unorthodox location within the project is no closer than the required minimum distance to the outer boundary of the lease or unitized area, and no closer than 10 feet to a quarter-quarter section line or subdivision inner boundary. These locations only require such prior approvals as are necessary for an orthodox location.
- **B.** The director may grant an exception to the well location requirements of 19.15.15.9 NMAC and 19.15.15.10 NMAC or special pool orders after notice and opportunity for hearing when the exception is necessary to prevent waste or protect correlative rights.
- C. The operator shall submit applications for administrative approval pursuant to Subsection B of 19.15.15.13 NMAC to the division's Santa Fe office accompanied by a plat showing the spacing unit, the proposed unorthodox well location and the adjoining spacing units and wells; a list of affected persons as defined in Paragraph (2) of Subsection A of 19.15.4.12 NMAC; and information evidencing the need for the exception. The division shall give notice as required in 19.15.4.9 NMAC and the operator shall give notice as required by Paragraph (2) of Subsection A of 19.15.4.12 NMAC.
- **D.** The applicant shall submit a statement attesting that the applicant, on or before the date that the applicant submitted the application to the division, sent notification to the affected persons by furnishing a copy of the application, including a copy of the plat described in Subsection C of 19.15.15.13 NMAC, by certified mail, return receipt requested, advising them that if they have an objection they shall file it in writing with the division within 20 days from the date the division receives the application. The director may approve the unorthodox location upon receipt of waivers from all the affected persons or if no affected person has filed an objection within the 20-day period.
- **E.** The director may set for hearing an application for administrative approval of an unorthodox location.
- **F.** Whenever the division approves an unorthodox location, it may order any action necessary to offset an advantage of the unorthodox location. [19.15.15.13 NMAC Rp, 19.15.3.104 NMAC, 12/1/08]

### 19.15.15.14 EFFECT OF NON-STANDARD UNITS ON ALLOWABLES:

- A. If the drilling tract is within a prorated/allocated oil pool or is subsequently placed within the pool and the drilling tract consists of less than  $39\frac{1}{2}$  acres or more than  $40\frac{1}{2}$  acres, the top proration unit allowable for the well shall be increased or decreased in the proportion that the number of acres in the drilling tract bears to 40.
  - **B.** If the drilling tract is within a prorated/allocated gas pool or is subsequently placed within the pool

and the drilling tract consists of less than 158 acres or more than 162 acres in 160-acre pools, less than 316 acres or more than 324 acres in 320-acre pools or less than 632 acres or more than 648 acres in 640-acre pools, the top allowable for the well shall be decreased or increased in the proportion that the number of acres in the drilling tract bears to a standard spacing unit for the pool.

- C. In computing acreage under Subsections A and B of 19.15.15.14 NMAC, less than one quarter acre shall not be counted but one-half acre or more shall count as one acre.
- **D.** The provisions of Subsections A and B of 19.15.15.14 NMAC apply only to wells completed after January 1, 1950.

[19.15.15.14 NMAC - Rp, 19.15.3.104 NMAC, 12/1/08]

**19.15.15.15 DIVISION-INITIATED EXCEPTIONS:** In order to prevent waste, the division may, after hearing, set different spacing requirements and require different acreage for drilling tracts in a defined oil or gas pool.

[19.15.15.15 NMAC - Rp, 19.15.3.104 NMAC, 12/1/08]

#### 19.15.16 POOLING OR COMMUNITIZATION OF SMALL OIL LOTS:

- **A.** The division may approve the pooling or communitization of fractional oil lots of 20.49 acres or less with a contiguous oil spacing unit when the ownership is common and the tracts are part of the same lease with the same royalty interests if the following requirements are satisfied:
- (1) the operator submits an application for administrative approval to the division's Santa Fe office accompanied by:
- (a) a plat showing the dimensions and acreage involved, the acreage's ownership, the location of existing and proposed wells and adjoining spacing units;
- (b) a list of affected persons as defined in Paragraph (2) of Subsection A of 19.15.4.12 NMAC; and
  - (c) a statement discussing the reasons for the pooling or communitization; and
- (2) the applicant submits a statement attesting that the applicant, on or before the date the applicant submitted the application to the division, sent notification to the affected persons by submitting a copy of the application, including a copy of the plat described in Paragraph (1) of Subsection A of 19.15.15.16 NMAC, by certified mail, return receipt requested, advising them that if they have an objection they must file it in writing with the division within 20 days from the date the division receives the application.
- **B.** The director may approve the application upon receipt of waivers from all the notified persons or if no person has filed an objection within the 20-day period.
  - C. The director may set for hearing an application for administrative approval.
- **D.** The division may consider the common ownership and common lease requirements met if the applicant furnishes with the application a copy of an executed pooling agreement communitizing the tracts involved. [19.15.15.16 NMAC Rp, 19.15.3.104 NMAC, 12/1/08]

### **HISTORY of 19.15.15 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

### **NMAC History:**

Those applicable portions of 19.15.3 NMAC, Drilling (Section 104) (filed 10/29/2001) were replaced by 19.15.15 NMAC, Well Spacing and Location, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 16 DRILLING AND PRODUCTION

**19.15.16.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.16.1 NMAC - Rp, 19.15.3.1 NMAC, 12/1/08]

**19.15.16.2 SCOPE:** 19.15.16 NMAC applies to persons engaged in the drilling and production of oil and gas wells within New Mexico. [19.15.16.2 NMAC - Rp, 19.15.3.2 NMAC, 12/1/08]

19.15.16.3 STATUTORY AUTHORITY: 19.15.16 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12.

[19.15.16.3 NMAC - Rp, 19.15.3.3 NMAC, 12/1/08]

**19.15.16.4 DURATION:** Permanent.

[19.15.16.4 NMAC - Rp, 19.15.3.4 NMAC, 12/1/08]

**19.15.16.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.16.5 NMAC - Rp, 19.15.3.5 NMAC, 12/1/08]

**19.15.16.6 OBJECTIVE:** To regulate the drilling and production of oil and gas wells within the state.

[19.15.16.6 NMAC - Rp, 19.15.3.6 NMAC, 12/1/08]

**19.15.16.7 DEFINITIONS:** These definitions apply specifically to 19.15.16 NMAC. For additional definitions that may apply see 19.15.2 NMAC.

- A. "Azimuth" means the deviation in the horizontal plane of a well bore expressed in terms of compass degrees.
- **B.** "Completed interval" means that portion of a well bore or lateral that is:
  - (1) cased, cemented and perforated;
  - (2) an open hole; or
  - (3) isolated by a packer or other non-permeable means and open to the formation.
- C. "Deviated well" means a well bore that is intentionally deviated from vertical but not with an intentional azimuth.
- **D.** "Directional well" means a well bore that is intentionally deviated from vertical with an intentional azimuth.
- **E.** "Horizontal well" means a directional well bore with one or more laterals that extend a minimum of 100 feet horizontally in the target zone. A well with multiple laterals from a common well bore in the same or different target zones or formations shall be considered one well.
  - **F.** "Kick-off point" means the point at which a directional well is intentionally deviated from vertical.
- G. "Lateral" means a portion of a directional well past the point where the well bore has been intentionally departed from the vertical.
  - **H.** "Non-standard project area" means a project area that is not a standard project area.
  - **I.** "Open hole" means that portion of a well bore or lateral that is:
    - (1) not cased, or

equivalent; or

- (2) cased, but the casing is not cemented in place, and is not otherwise isolated from the formation.
- **J.** "Penetration point" means the beginning of the completed interval of a horizontal or other directional well or lateral.
- **K.** "Producing area" means the portion of a project area that lies within a window formed by plotting the measured distance from the project area's outer boundaries, inside of which a well bore can be drilled and produced in conformity with the setback requirements from the outer boundary of a standard spacing unit for the applicable pool.
  - L. "Project area" means an area the operator designates on form C-102, well location and acreage dedication plat that comprises;
- (1) one or more complete, contiguous spacing units (in one section or in more than one section) that are developed by the horizontal well; or
- (2) an entire voluntary or statutory unit for an approved enhanced recovery or pressure maintenance project, an approved state exploratory unit, or a participating area in a federal unit.
  - M. "Standard project area" means a project area that;
    - (1) is described in Paragraph (2) of Subsection L of 19.15.16.7 NMAC;
    - (2) consists of a single spacing unit;
    - (3) consists of two or more spacing units within a single section that collectively comprise:
      - (a) the entire section, a half-section or half-section equivalent, or a quarter section or quarter-section equivalent; or
      - (b) the north, south, east or west half of a half-section or half-section equivalent or of a quarter section or quarter-section
- (4) consists of a combination of two or more otherwise standard project areas, if the resulting area is substantially in the form of a rectangle; provided that a project area consisting of three 40-acre units within a single section and excluding the fourth spacing unit is not a standard project area.

- **N.** "Terminus" means the farthest point attained along the well bore or lateral.
- **O.** "Vertical well" means a well that does not have an intentional departure or course deviation from the vertical. [19.15.16.7 NMAC Rp, 19.15.3.111 NMAC, 12/1/08; A, 2/15/12]

#### 19.15.16.8 SIGN ON WELLS:

- **A.** An operator shall identify wells and related facilities the division regulates by a sign, which shall remain in place until the operator plugs and abandons the well and closes the related facilities.
  - **B.** For drilling wells, the operator shall post the sign on the derrick or not more than 20 feet from the well.
- C. The sign shall be of durable construction and the lettering shall be legible and large enough to be read under normal conditions at a distance of 50 feet.
  - **D.** The wells on each lease or property shall be numbered in non-repetitive, logical and distinctive sequence.
- **E.** An operator shall have 90 days from the effective date of an operator name change to change the operator name on the well sign unless the division grants an extension of time, for good cause shown along with a schedule for making the changes.
  - **F.** Each sign shall show the:
    - (1) well number:
    - (2) property name;
    - (3) operator's name;
  - (4) location by footage, quarter-quarter section, township and range (or unit letter can be substituted for the quarter-quarter section);

and

(5) API number.

[19.15.16.8 NMAC - Rp, 19.15.3.103 NMAC, 12/1/08]

### 19.15.16.9 SEALING OFF STRATA:

- **A.** During the drilling of an oil well, injection well or other service well, the operator shall seal and separate the oil, gas and water strata above the producing or injection horizon to prevent their contents from passing into other strata.
- **B.** The operator shall ensure that fresh waters and waters of present or probable value for domestic, commercial or stock purposes are confined to their respective strata and are adequately protected by division-approved methods. The operator shall take special precautions by methods satisfactory to the division in drilling and abandoning wells to guard against loss of artesian water from the strata in which it occurs, and the contamination of artesian water by objectionable water, oil or gas.
- C. The operator shall ensure that water is shut off and excluded from the various oil- and gas-bearing strata that are penetrated. The operator shall ordinarily make water shut-offs by cementing casing.

  [19.15.16.9 NMAC Rp, 19.15.3.106 NMAC, 12/1/08]

### 19.15.16.10 CASING AND TUBING REQUIREMENTS:

- A. The operator shall equip a well drilled for oil or gas with surface and intermediate casing strings and cement as may be necessary to effectively seal off and isolate all water-, oil- and gas-bearing strata and other strata encountered in the well down to the casing point. In addition, the operator shall equip a well completed for oil or gas production with a string of properly cemented production casing at sufficient depth to ensure protection of oil- and gas-bearing strata encountered in the well, including the strata to be produced.
- **B.** The operator shall use sufficient cement on surface casing to fill the annular space behind the casing to the top of the hole, provided that authorized division field personnel may allow exceptions to this requirement when known conditions in a given area render compliance impracticable.
  - C. Cementing shall be by pump and plug method unless the division expressly authorizes some other method.
- **D.** Cementing shall be with conventional-type hard-setting cements to which the operator has added additives (lighteners, densifiers, extenders, accelerators, retarders, etc.) to suit conditions in the well.
- E. Authorized division field personnel may, when conditions warrant, allow exceptions to Subsection D of 19.15.16.10 NMAC and permit the operator to use oil-base casing packing material in lieu of hard-setting cements on intermediate and production casing strings; provided that when the operator uses such materials on the intermediate casing string, the operator places conventional-type hard-setting cements throughout all oil- and gas-bearing zones and throughout at least the lowermost 300 feet of the intermediate casing string. When the operator uses such materials on the production casing string, the operator shall place conventional-type hard-setting cements throughout all oil- and gas-bearing zones that shall extend upward a minimum of 500 feet above the uppermost perforation or, in the case of an open-hole completion, 500 feet above the production casing shoe.
  - **F.** The operator shall test casing strings and prove satisfactory as provided in Subsection I of 19.15.16.10 NMAC.
- G. After cementing, but before commencing tests Subsection I of 19.15.16.10 NMAC requires, all casing strings shall stand cemented in accordance with one of the options in Paragraphs (1) and (2) of Subsection G of 19.15.16.10 NMAC. Regardless of which option the operator chooses, the casing shall remain stationary and under pressure for at least eight hours after the operator places the cement. Casing shall be under pressure if the operator uses some acceptable means of holding pressure or if the operator employs one or more float valves to hold the cement in place. The operator shall either
- (1) allow casing strings to stand cemented a minimum of 18 hours prior to commencing tests; an operator using this option shall report on form C-103 the actual time the cement was in place before the operator initiated tests; or
  - (2) in the counties of San Juan, Rio Arriba, McKinley, Sandoval, Lea, Eddy, Chaves and Roosevelt only, allow casing strings to

stand cemented until the cement reaches a compressive strength of at least 500 psi in the "zone of interest" before commencing tests; provided however, that the operator shall not commence tests until the cement is in place for at least eight hours.

- (a) The "zone of interest" for surface and intermediate casing strings is the bottom 20 percent of the casing string, but is no more than 1000 feet nor less than 300 feet of the bottom-part of the casing unless the casing is set at less than 300 feet. The "zone of interest" for production casing strings includes the interval or intervals where immediate completion is contemplated.
- **(b)** To determine that a minimum compressive strength of 500 psi has been attained, the operator shall use the typical performance data for the particular cement mix used in the well, at the minimum temperature indicated for the zone of interest by Figure 107-A, Temperature Gradient Curves. Typical performance data used shall be that data the cement manufacturer or a competent materials testing agency furnishes, as determined in accordance with the latest edition of API publication Recommended Practice for Testing Well Cements, RP 10B-2. (See Temperature Gradient Page 17A)
- **H.** An operator using the compressive strength criterion in Paragraph (2) of Subsection G of 19.15.16.10 NMAC shall report the following information on form C-103:
- (1) volume of cement slurry in cubic feet and brand name of cement and additives, percent additives used and sequence of placement if the operator uses more than one type cement slurry;
  - (2) approximate temperature of cement slurry when mixed;
  - (3) estimated minimum formation temperature in zone of interest;
  - (4) estimate of cement strength at time of casing test; and
  - (5) actual time cement in place prior to starting test.
- I. The operator shall test casing strings except conductor pipe after cementing and before commencing other operations on the well. The operator shall file form C-103 with the division for each casing string reporting the grade and weight of pipe used. In the case of combination strings utilizing pipe of varied grades or weights, the operator shall report the footage of each grade and weight used. The operator shall also report results of the casing test, including actual pressure held on pipe and the pressure drop observed on the same form C-103.
- (1) The operator shall pressure test casing strings in wells drilled with rotary tools. Minimum casing test pressure shall be approximately one-third of the manufacturer's rated internal yield pressure except that the test pressure shall not be less than 600 psi and need not be greater than 1500 psi. In cases where combination strings are involved, the above test pressure shall apply to the lowest pressure rated casing used. The operator shall apply test pressures for a period of 30 minutes. If a drop of more than 10 percent of the test pressure occurs the casing shall be considered defective and the operator shall apply corrective measures.
- (2) The operator may test casing strings in wells drilled with cable tools as outlined in Paragraph (1) of Subsection I of 19.15.16.10 NMAC, or by bailing the well dry in which case the hole shall remain satisfactorily dry for a period of at least one hour before the operator commences further operations on the well.
  - **J.** Well tubing requirements.
    - (1) The operator shall tube flowing oil wells equipped with casing larger in size than 2.7/8-inch OD.
    - (2) The operator shall tube gas wells equipped with casing larger in size than 3½-inch OD.
- (3) The operator shall set tubing as near the bottom as practical and tubing perforations shall not be more than 250 feet above top of pay zone.
- (4) The district supervisor of the appropriate division district office, upon application, may grant exceptions to these requirements, provided waste will not be caused.
- (5) The district supervisor may request that the director review an application. The operator shall submit information and give notice as the director requests. The division may approve un-protested applications after 20 days of receipt of the application and supporting information. If a person protests the application, or the director decides, the division shall set the application for hearing.

  [19.15.16.10 NMAC Rp, 19.15.3.107 NMAC, 12/1/08]
- **19.15.16.11 DEFECTIVE CASING OR CEMENTING:** If a well appears to have a defective casing program or faultily cemented or corroded casing that will permit or may create underground waste or contamination of fresh waters, the operator shall give written notice to the division within five working days and proceed with diligence to use the appropriate method and means to eliminate the hazard. If the hazard of waste or contamination of fresh water cannot be eliminated, the operator shall properly plug and abandon the well. [19.15.16.11 NMAC Rp, 19.15.3.108 NMAC, 12/1/08]

### **19.15.16.12 BLOWOUT PREVENTION:** (See Subsection B of 19.15.10 NMAC also)

- **A.** The operator shall install and maintain blowout preventers in good working order on drilling rigs operating in areas of known high pressures at or above the projected depth of the well and in areas where pressures that will be encountered are unknown, and on workover rigs working on wells in which high pressures are known to exist.
- **B.** The operator shall install and maintain blowout preventers in good working order on drilling rigs and workover rigs operating within the corporate limits of a city, town or village, or within 1320 feet of habitation, a school or a church, wherever located.
- An operator, when filing form C-101 or form C-103 for an operation requiring blowout prevention equipment in accordance with Subsections A and B of 19.15.16.12 NMAC, shall submit a proposed blowout prevention program for the well. The district supervisor may modify the program as submitted if, in the district supervisor's judgment, modification is necessary.

  [19.15.16.12 NMAC Rp, 19.15.3.109 NMAC, 12/1/08]
- 19.15.16.13 PULLING OUTSIDE STRINGS OF CASING: In pulling outside strings of casing from an oil or gas well, the operator shall

keep and leave the space outside the casing left in the hole full of mud-laden fluid or cement of adequate specific gravity to seal off fresh and salt water strata and strata bearing oil or gas not producing.

[19.15.16.13 NMAC - Rp, 19.15.3.110 NMAC, 12/1/08]

#### 19.15.16.14 DEVIATION TESTS; DEVIATED, DIRECTIONAL AND HORIZONTAL WELLS:

**A.** Deviated well bores.

- (1) Deviation tests required. An operator shall test a vertical or deviated well that is drilled or deepened at reasonably frequent intervals to determine the deviation from the vertical. The operator shall make the tests at least once each 500 feet or at the first bit change succeeding 500 feet. The operator shall file with the division a tabulation of deviation tests run, that is sworn to and notarized, with form C-104.
- (2) Excessive deviation. When the deviation averages more than five degrees in a 500-foot interval, the operator shall include the calculations of the hole's maximum possible horizontal displacement. When the maximum possible horizontal displacement exceeds the distance to the appropriate unit's nearest outer boundary line the operator shall run a directional survey to establish the location of the producing interval or intervals.
- (3) Unorthodox locations. If the results of the directional survey indicate that the producing interval is more than 50 feet from the approved surface location and closer than the minimum setback requirements to the applicable unit's outer boundaries, then the well is considered unorthodox. To obtain authority to produce the well, the operator shall file an application with the director with a copy to the appropriate division district office, and shall otherwise follow the normal process outlined in Subsection C of 19.15.15.13 NMAC to obtain approval of the unorthodox location.
- (4) Directional survey requirements. Upon the director's request, the operator shall directionally survey a vertical or deviated well. The operator shall notify the appropriate division district office of the approximate time the operator will conduct the directional survey. The operator shall file directional surveys run on a well with the division upon the well's completion. The division shall not assign an allowable to the well until the operator has filed the directional surveys.
  - **B.** Directional or horizontal well bores.
- (1) Directional drilling within a project area. The appropriate division district office may grant a permit to directionally drill a well bore if the producing interval is entirely within the producing area or at an unorthodox location the division previously approved. Additionally, if the project area consists of a combination of drilling units and includes state, federal or tribal lands, the operator shall send a copy of form C-102 to the state land office or the BLM, as applicable.
- (2) Unorthodox locations. If all or part of a directional well bore's completed interval is projected to be outside of the producing area, or if any portion of a directional well bore's completed interval, as drilled, is located more than 50 feet from its projected location as indicated on form C-102 filed with the application for permit to drill the well and is outside of the producing area, the well's location is considered unorthodox. To obtain approval for the well's location, the operator shall file a written application in the Santa Fe office of the division in accordance with Subsection C of 19.15.15.13 NMAC.
- (3) Allowables for project areas with multiple proration units. The division shall assign to a project area within a prorated pool an allowable equal to the applicable unit allowable for the pool multiplied by the number of standard spacing units or approved non-standard spacing units that a horizontal well's or lateral's completed interval develops. If a project area includes a spacing unit or smaller project area dedicated to an existing well bore, unless the operators of all wells in the project area otherwise agree, the project area's allowable shall be computed by deducting the actual production from the existing well bore or well bores from the total allowable for the project area not to exceed the existing allowable for the well bore or well bores.
- (4) Directional surveys required. An operator shall run a directional survey on each well drilled pursuant to Subsection B of 19.15.16.14 NMAC. The operator shall notify the appropriate division district office of the approximate time the operator will conduct the directional survey. The operator shall file a directional survey run on a well with the division upon the well's completion. The division shall not assign an allowable to the well until the operator files the directional survey. If the directional survey indicates that part of the producing interval is outside of the producing area, or, in the case of an approved unorthodox location, less than the approved setback requirements from the applicable unit's outer boundary, then the operator shall file an application with the director with a copy to the appropriate division district office and shall otherwise follow the normal process outlined in Subsection C of 19.15.15.13 NMAC to obtain approval of the unorthodox location.
- (5) Re-entry of vertical or deviated well bores for directional drilling projects. These well bores are considered orthodox provided the surface location is orthodox and the producing interval's location is within the tolerance allowed for deviated well bores under Paragraph (3) of Subsection A of 19.15.16.14 NMAC.
  - C. Additional matters.
- (1) Directional surveys that 19.15.16.14 NMAC requires shall have shot points no more than 200 feet apart and shall be run by competent surveying companies that are approved by the director. The division shall allow exceptions to the minimum shot point spacing provided the survey's accuracy is still within acceptable limits.
- (2) The director may set an application for administrative approval whereby the operator shall submit appropriate information and give notice as the director requests. The division may approve un-protested applications administratively within 20 days after the division receives the application and supporting information. If the application is protested, or the director decides that a hearing is appropriate, the division may set the application for hearing.
- (3) The division shall grant permission to deviate or directionally drill a well bore for any reason or in a manner not provided for in 19.15.16.14 NMAC only after notice and opportunity for hearing.

[19.15.16.14 NMAC - Rp, 19.15.3.111 NMAC, 12/1/08; A, 2/15/12]

#### 19.15.16.15 SPECIAL RULES FOR HORIZONTAL WELLS:

- **A.** Directional and horizontal well consent requirement. An operator shall not file an application for permit to drill nor commence drilling of a horizontal or directional well until the operator has either:
- (1) received the consent of at least one lessee or owner of an unleased mineral interest in each tract (in the target pool or formation) in which any part of the well's completed interval will be located; or
  - (2) obtained a compulsory pooling order from the division.
  - B. Setbacks.
- (1) Horizontal wells drilled in project areas as defined in Subsection L of 19.15.16.7 NMAC shall have setbacks from the outer boundaries of the project area the same as if the well were drilled in a single spacing unit for the pool.
- (2) Subject to the provisions of Paragraph (2) of Subsection B of 19.15.16.14 NMAC, every point of the completed interval must meet the minimum setback requirement from the outer boundaries of the project area, or an exception must be approved for a non-standard location.
  - (3) No internal setbacks are required within the project area.
- (4) A horizontal well's surface location may be outside the setbacks or outside the project area provided, that the completed interval is entirely within the project area and complies with the applicable setback requirements.
  - **C.** Existing and subsequent wells in project areas.
- (1) Existing wells in spacing units or project areas that are included in a newly designated project area remain dedicated to their existing spacing units or project areas and are not part of the new project area unless otherwise agreed by all working interest owners in the existing and newly designated project areas.
- (2) Subject to the terms of any applicable joint operating agreement, subsequent wells with a completed interval in a horizontal well's project area may be drilled only with the approval of all working interest owners in the project area, or by order of the division after notice to all working interest owners in the project area and opportunity for hearing.
- Pool rules. Provision of statewide rules or special pool orders in effect on February 15, 2012 that limit the number of wells that may simultaneously produce from the portion of a pool or area underlying a spacing unit, or a particular portion of spacing unit, do not apply to horizontal wells. Without limitation of any other right or remedy, an owner or operator of a tract in the same pool as a project area, that is not included in the project area, who contends that a horizontal well in the project area is impairing, or will impair, the owner's or operator's correlative rights may file an application with the division. The division, after notice and hearing, may grant such relief as it determines to be necessary and appropriate, including, but not limited to, imposing a limitation on the rate or amount of production from the project area.
  - **E.** Formation of project areas:
- (1) Except as provided in Paragraphs (2) and (3) of Subsection E of 19.15.16.15 NMAC, a project area may be formed by filing a form C-102 designating the proposed project area, and simultaneously mailing or delivering a copy thereof to the New Mexico state land office if the proposed project area includes state trust lands.
- (2) Before designating a non-standard project area, the operator shall give 20-days notice by certified mail, return receipt requested, to affected persons, as defined in Subparagraph (a) of Paragraph (2) of Subsection A of 19.15.4.12 NMAC, in all spacing units that:
- (a) are excluded from the project area, if the project area would be a standard project area except for the exclusion of one spacing unit; or
  - (b) adjoin the project area, in all other cases.
- (3) The notice shall state that the affected persons may protest the designation of a non-standard project area by mailing a protest to the operator within 20 days after mailing of notice as provided in Paragraph (2) of Subsection E of 19.15.16.15 NMAC. Within seven business days after receiving a protest of the proposed non-standard project area, the operator shall notify the division of the protest, and the division shall set the matter for hearing. Unless otherwise authorized by the division, the operator shall not commence drilling in the proposed non-standard project area until the protest has been determined by division order.
- (4) No project area may be designated that lies partly within, and partly outside of, a state exploratory unit, or a federal exploratory unit or participating area if the project area includes state trust lands, without the written consent of the commissioner of public lands.
- F. Consolidation of project area. If a horizontal well is dedicated to a project area in which there is more than one owner of any interest in the mineral estate, the operator of the horizontal well shall cause the project area to be consolidated by voluntary agreement or, if applicable, compulsory pooling before the division may approve a request for form C-104 for the horizontal well.

  [19.15.16.15 NMAC Rp, 19.15.3.112 NMAC, 12/1/08; 19.15.16.15 NMAC N, 2/15/12]

### 19.15.16.16 MULTIPLE COMPLETIONS; BRADENHEAD GAS WELLS:

- A. Multiple completions.
- (1) Filing. An operator intending to multiple complete shall file form C-101 or C-103 with the division for approval before completing and C-104 after completing along with information required by the form instructions.
  - (2) Operation and testing.
    - (a) The operator shall complete and produce wells so that commingling of hydrocarbons from separate pools does not occur.
- (b) The operator shall commence a segregation or packer leakage test within 20 days after the multiple completion. The operator shall also make segregation tests or packer leakage tests any time the packer is disturbed. The operator shall conduct other tests and determinations the division requires. The operator shall notify the appropriate division district office 48 hours in advance of tests so the district office may schedule personnel to witness the tests. Offset operators may witness such tests and shall advise the operator in writing if they desire to be notified of the tests. The operator shall file test results with the division within 20 days of test completion. In the event a segregation or packer leakage test indicates communication between separate pools, the operator shall immediately notify the division and commence corrective action on

the well

- (c) The operator shall equip wells so that reservoir pressure may be determined for each of the separate pools, and may install meters so that the gas or oil produced from each of the separate pools may be accurately measured.
  - (d) No multiple completion shall produce in a manner unnecessarily wasting reservoir energy.
- (e) The division may require the operator to properly plug a zone of a multiple-completed well if the plugging appears necessary to prevent waste, protect correlative rights or protect ground water, public health or the environment.
  - **B.** Bradenhead gas wells.
- (1) The division may permit production of gas from a bradenhead gas well only after hearing, except as noted in Paragraph (3) of Subsection B of 19.15.16.16 NMAC.
- (2) The operator shall submit the application for a hearing to the division in triplicate and include an exhibit showing the location of wells on applicant's lease and offset wells on offset leases, together with a diagrammatic sketch showing the casing program, formation tops, estimated top of cement on each casing string run and other pertinent data, including drill stem tests.
- (3) The director may grant an exception to Subsection A of 19.15.16.16 NMAC's requirements without notice and hearing where the operator files the application in due form, and when the lowermost producing zone involved in the completion is an oil or gas producing zone within an oil or gas pool's defined limits and the producing zone to be produced through the bradenhead connection is a gas producing zone within a gas pool's defined limits. The applicant shall include with the application a written stipulation that the applicant has properly notified offset operators.
- (4) The applicant shall furnish operators who offset the lease upon which the subject well is located a copy of the application. The director shall wait at least 10 days before approving gas production from the bradenhead gas well, and shall approve the production only in the absence of an offset operator's objection. If an operator objects to the completion the director shall consider the matter only after proper notice and hearing.
- (5) The division may waive the 10-day waiting period requirement if the applicant furnishes the division with the written consent to the production of gas from the bradenhead connection by the offset operators involved.
- (6) Subsection B of 19.15.16.16 NMAC shall apply only to wells completed after January 1, 1950 or, in Lea County after February 1, 1937, as bradenhead gas wells.

[19.15.16.16 NMAC - Rp, 19.15.3.113 NMAC, 12/1/08; 19.15.16.16 NMAC - Rn & A, 19.15.16.15 NMAC, 2/15/12]

**19.15.16.17 SHOOTING AND CHEMICAL TREATMENT OF WELLS:** If shooting, fracturing or treating a well injures the producing formation, injection interval, casing or casing seat and may create underground waste or contaminate fresh water, the operator shall within five working days notify in writing the division and proceed with diligence to use the appropriate method and means for rectifying the damage. If shooting, fracturing or chemical treating results in the well's irreparable injury the division may require the operator to properly plug and abandon the well.

[19.15.16.17 NMAC - Rp, 19.15.3.115 NMAC, 12/1/08; 19.15.16.17 NMAC - Rn, 19.15.16.16 NMAC, 2/15/12]

### 19.15.16.18 WELL AND LEASE EQUIPMENT:

- A. The operator shall install and maintain christmas tree fittings or wellhead connections in first class condition so that necessary pressure tests may easily be made on flowing wells. On oil wells the christmas tree fittings shall have a test pressure rating at least equivalent to the calculated or known pressure in the reservoir from which production is expected. On gas wells the christmas tree fittings shall have a test pressure equivalent to at least 150 percent of the calculated or known pressure in the reservoir from which production is expected.
- **B.** The operator shall install and maintain valves in good working order to permit pressures to be obtained on both casing and tubing. The operator shall equip each flowing well to control properly the flowing of each well, and in case of an oil well, produce the well into an oil and gas separator of a type the industry generally uses.

[19.15.16.18 NMAC - Rp, 19.15.3.117 NMAC, 12/1/08; 19.15.16.18 NMAC - Rn, 19.15.16.17 NMAC, 2/15/12]

# 19.15.16.19 LOG, COMPLETION AND WORKOVER REPORTS:

- **A.** Within 20 days after the completion of a well drilled for oil or gas, or the recompletion of a well into a different common source of supply, the operator shall file a completion report with the division on form C-105. For the purpose of 19.15.16.19 NMAC, a hole drilled or cored below fresh water or that penetrates oil- or gas-bearing formations or that an owner drills is presumed to be a well drilled for oil or gas. The operator shall signify on form C-105, or alternatively on form C-103, whether the well has been hydraulically fractured.
- **B.** For a hydraulically fractured well, the operator shall also complete and file the division's hydraulic fracturing disclosure form within 45 days after completion of the well. The hydraulic fracture disclosure form shall include the well API number; the well name; the well number; the well location by unit, lot, section, township and range; the county where the well is located; the well's surface and bottom hole locations by footage from the section line; the operator's name and address; the operator's OGRID; the operator's phone number; the fracture date; the well's production type (oil or gas); the pool code; the well's gross fractured interval; the well's true vertical depth; the total volume of fluid pumped; and a description of the hydraulic fluid composition and concentration listing each ingredient and for each ingredient the trade name, supplier, purpose, chemical abstract service number, maximum ingredient concentration in additive as percentage by mass, maximum ingredient concentration in the hydraulic fracturing fluid as percentage by mass; certification by the operator that the information included on the hydraulic fracture disclosure form is true and complete to the best of the operator's knowledge and belief; and the signature, printed name, e-mail address and title of the operator or operator's designated representative. The division does not require the reporting of information beyond the material safety data sheet data as described in 29 C.F.R. 1910.1200. The division does not require the reporting or disclosure of proprietary, trade secret or confidential business information.

[19.15.16.19 NMAC - Rp, 19.15.13.1104 NMAC, 12/1/08; 19.15.16.19 NMAC - Rn & A, 19.15.16.18 NMAC, 2/15/12]

#### 19.15.16.20 ALLOWABLES AND AUTHORIZATION TO TRANSPORT OIL AND GAS:

- **A.** The division may assign an allowable to a newly completed or re-completed well or a well completed in an additional pool or issue an operator authorization to transport oil or gas from the well if the operator:
  - (1) has filed a complete form C-104;
- (2) has provided a sworn and notarized tabulation of all deviation tests the operator has run on the well, and directional surveys with calculated bottom hole location, in accordance with the requirements of 19.15.16.14 NMAC;
- (3) has dedicated a standard unit for the pool in which the well is completed, a standard unit has been communitized or pooled and dedicated to the well or the division has approved a non-standard unit; and
  - (4) is in compliance with Subsection A of 19.15.5.9 NMAC.
- **B.** The allowable the division assigns to an oil well is effective at 7:00 a.m. on the completion date, provided the division receives form C-104 during the month of completion. The date of completion shall be that date when new oil is delivered into the stock tanks. Unless otherwise specified by special pool orders, the allowable the division assigns to a gas well is effective at 7:00 a.m. on the date of connection to a gas transportation facility, as evidenced by an affidavit of connection from the transporter to the division, or the date of receipt of form C-104 by the division, whichever date is later.

[19.15.16.20 NMAC - Rn, 19.15.16.19 NMAC, 2/15/12]

#### **HISTORY of 19.15.16 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) and 19.15.13 NMAC, Reports (filed 6/17/2004) repealed 12/1/08.

### **NMAC History:**

Those applicable portions of 19.15.3 NMAC, Drilling (Sections 103, 106 - 113, 115, & 117) (filed 10/29/2001) and 19.15.13 NMAC, Reports (Section 1104) (filed 6/17/2004) were replaced by 19.15.16 NMAC, Drilling and Production, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 16 DRILLING AND PRODUCTION

**19.15.16.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.16.1 NMAC - Rp, 19.15.3.1 NMAC, 12/1/08]

**19.15.16.2 SCOPE:** 19.15.16 NMAC applies to persons engaged in the drilling and production of oil and gas wells within New Mexico.

[19.15.16.2 NMAC - Rp, 19.15.3.2 NMAC, 12/1/08]

**19.15.16.3 STATUTORY AUTHORITY:** 19.15.16 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.16.3 NMAC - Rp, 19.15.3.3 NMAC, 12/1/08]

**19.15.16.4 DURATION:** Permanent.

[19.15.16.4 NMAC - Rp, 19.15.3.4 NMAC, 12/1/08]

**19.15.16.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.16.5 NMAC - Rp, 19.15.3.5 NMAC, 12/1/08]

**19.15.16.6 OBJECTIVE:** To regulate the drilling and production of oil and gas wells within the state. [19.15.16.6 NMAC - Rp, 19.15.3.6 NMAC, 12/1/08]

- **19.15.16.7 DEFINITIONS:** These definitions apply specifically to 19.15.16 NMAC. For additional definitions that may apply see 19.15.2 NMAC.
- **A.** "Azimuth" means the deviation in the horizontal plane of a well bore expressed in terms of compass degrees.
  - **B.** "Completed interval" means that portion of a well bore or lateral that is:
    - (1) cased, cemented and perforated;
    - (2) an open hole; or
    - (3) isolated by a packer or other non-permeable means and open to the formation.
- C. "Deviated well" means a well bore that is intentionally deviated from vertical but not with an intentional azimuth.
- **D.** "Directional well" means a well bore that is intentionally deviated from vertical with an intentional azimuth.
- **E.** "Horizontal well" means a directional well bore with one or more laterals that extend a minimum of 100 feet horizontally in the target zone. A well with multiple laterals from a common well bore in the same or different target zones or formations shall be considered one well.
- **F.** "Kick-off point" means the point at which a directional well is intentionally deviated from vertical.
- **G.** "Lateral" means a portion of a directional well past the point where the well bore has been intentionally departed from the vertical.
  - **H.** "Non-standard project area" means a project area that is not a standard project area.
  - **I.** "Open hole" means that portion of a well bore or lateral that is:
    - (1) not cased, or
    - (2) cased, but the casing is not cemented in place, and is not otherwise isolated from the formation.
- **J.** "Penetration point" means the beginning of the completed interval of a horizontal or other directional well or lateral.
- **K.** "Producing area" means the portion of a project area that lies within a window formed by plotting the measured distance from the project area's outer boundaries, inside of which a well bore can be drilled and produced in conformity with the setback requirements from the outer boundary of a standard spacing unit for the applicable pool.
- L. "Project area" means an area the operator designates on form C-102, well location and acreage dedication plat that comprises;

- (1) one or more complete, contiguous spacing units (in one section or in more than one section) that are developed by the horizontal well; or
- (2) an entire voluntary or statutory unit for an approved enhanced recovery or pressure maintenance project, an approved state exploratory unit, or a participating area in a federal unit.
  - M. "Standard project area" means a project area that;
    - (1) is described in Paragraph (2) of Subsection L of 19.15.16.7 NMAC;
    - (2) consists of a single spacing unit;
    - (3) consists of two or more spacing units within a single section that collectively comprise:
- (a) the entire section, a half-section or half-section equivalent, or a quarter section or quarter-section equivalent; or
- **(b)** the north, south, east or west half of a half-section or half-section equivalent or of a quarter section or quarter-section equivalent; or
- (4) consists of a combination of two or more otherwise standard project areas, if the resulting area is substantially in the form of a rectangle; provided that a project area consisting of three 40-acre units within a single section and excluding the fourth spacing unit is not a standard project area.
  - **N.** "Terminus" means the farthest point attained along the well bore or lateral.
- **O.** "Vertical well" means a well that does not have an intentional departure or course deviation from the vertical.

[19.15.16.7 NMAC - Rp, 19.15.3.111 NMAC, 12/1/08; A, 2/15/12]

#### 19.15.16.8 SIGN ON WELLS:

- **A.** An operator shall identify wells and related facilities the division regulates by a sign, which shall remain in place until the operator plugs and abandons the well and closes the related facilities.
- **B.** For drilling wells, the operator shall post the sign on the derrick or not more than 20 feet from the well.
- C. The sign shall be of durable construction and the lettering shall be legible and large enough to be read under normal conditions at a distance of 50 feet.
- **D.** The wells on each lease or property shall be numbered in non-repetitive, logical and distinctive sequence.
- **E.** An operator shall have 90 days from the effective date of an operator name change to change the operator name on the well sign unless the division grants an extension of time, for good cause shown along with a schedule for making the changes.
  - **F.** Each sign shall show the:
    - (1) well number;
    - (2) property name;
    - (3) operator's name;
- (4) location by footage, quarter-quarter section, township and range (or unit letter can be substituted for the quarter-quarter section); and
  - (5) API number.

[19.15.16.8 NMAC - Rp, 19.15.3.103 NMAC, 12/1/08]

# 19.15.16.9 SEALING OFF STRATA:

- **A.** During the drilling of an oil well, injection well or other service well, the operator shall seal and separate the oil, gas and water strata above the producing or injection horizon to prevent their contents from passing into other strata.
- **B.** The operator shall ensure that fresh waters and waters of present or probable value for domestic, commercial or stock purposes are confined to their respective strata and are adequately protected by division-approved methods. The operator shall take special precautions by methods satisfactory to the division in drilling and abandoning wells to guard against loss of artesian water from the strata in which it occurs, and the contamination of artesian water by objectionable water, oil or gas.
- C. The operator shall ensure that water is shut off and excluded from the various oil- and gas-bearing strata that are penetrated. The operator shall ordinarily make water shut-offs by cementing casing. [19.15.16.9 NMAC Rp, 19.15.3.106 NMAC, 12/1/08]

# 19.15.16.10 CASING AND TUBING REQUIREMENTS:

A. The operator shall equip a well drilled for oil or gas with surface and intermediate casing strings

and cement as may be necessary to effectively seal off and isolate all water-, oil- and gas-bearing strata and other strata encountered in the well down to the casing point. In addition, the operator shall equip a well completed for oil or gas production with a string of properly cemented production casing at sufficient depth to ensure protection of oil- and gas-bearing strata encountered in the well, including the strata to be produced.

- **B.** The operator shall use sufficient cement on surface casing to fill the annular space behind the casing to the top of the hole, provided that authorized division field personnel may allow exceptions to this requirement when known conditions in a given area render compliance impracticable.
- **C.** Cementing shall be by pump and plug method unless the division expressly authorizes some other method.
- **D.** Cementing shall be with conventional-type hard-setting cements to which the operator has added additives (lighteners, densifiers, extenders, accelerators, retarders, etc.) to suit conditions in the well.
- E. Authorized division field personnel may, when conditions warrant, allow exceptions to Subsection D of 19.15.16.10 NMAC and permit the operator to use oil-base casing packing material in lieu of hard-setting cements on intermediate and production casing strings; provided that when the operator uses such materials on the intermediate casing string, the operator places conventional-type hard-setting cements throughout all oil- and gasbearing zones and throughout at least the lowermost 300 feet of the intermediate casing string. When the operator uses such materials on the production casing string, the operator shall place conventional-type hard-setting cements throughout all oil- and gas-bearing zones that shall extend upward a minimum of 500 feet above the uppermost perforation or, in the case of an open-hole completion, 500 feet above the production casing shoe.
- **F.** The operator shall test casing strings and prove satisfactory as provided in Subsection I of 19.15.16.10 NMAC.
- G. After cementing, but before commencing tests Subsection I of 19.15.16.10 NMAC requires, all casing strings shall stand cemented in accordance with one of the options in Paragraphs (1) and (2) of Subsection G of 19.15.16.10 NMAC. Regardless of which option the operator chooses, the casing shall remain stationary and under pressure for at least eight hours after the operator places the cement. Casing shall be under pressure if the operator uses some acceptable means of holding pressure or if the operator employs one or more float valves to hold the cement in place. The operator shall either
- (1) allow casing strings to stand cemented a minimum of 18 hours prior to commencing tests; an operator using this option shall report on form C-103 the actual time the cement was in place before the operator initiated tests; or
- (2) in the counties of San Juan, Rio Arriba, McKinley, Sandoval, Lea, Eddy, Chaves and Roosevelt only, allow casing strings to stand cemented until the cement reaches a compressive strength of at least 500 psi in the "zone of interest" before commencing tests; provided however, that the operator shall not commence tests until the cement is in place for at least eight hours.
- (a) The "zone of interest" for surface and intermediate casing strings is the bottom 20 percent of the casing string, but is no more than 1000 feet nor less than 300 feet of the bottom-part of the casing unless the casing is set at less than 300 feet. The "zone of interest" for production casing strings includes the interval or intervals where immediate completion is contemplated.
- **(b)** To determine that a minimum compressive strength of 500 psi has been attained, the operator shall use the typical performance data for the particular cement mix used in the well, at the minimum temperature indicated for the zone of interest by Figure 107-A, Temperature Gradient Curves. Typical performance data used shall be that data the cement manufacturer or a competent materials testing agency furnishes, as determined in accordance with the latest edition of API publication Recommended Practice for Testing Well Cements, RP 10B-2.

(See Temperature Gradient - Page 17A)

- **H.** An operator using the compressive strength criterion in Paragraph (2) of Subsection G of 19.15.16.10 NMAC shall report the following information on form C-103:
- (1) volume of cement slurry in cubic feet and brand name of cement and additives, percent additives used and sequence of placement if the operator uses more than one type cement slurry;
  - (2) approximate temperature of cement slurry when mixed;
  - (3) estimated minimum formation temperature in zone of interest;
  - (4) estimate of cement strength at time of casing test; and
  - (5) actual time cement in place prior to starting test.
- I. The operator shall test casing strings except conductor pipe after cementing and before commencing other operations on the well. The operator shall file form C-103 with the division for each casing string reporting the grade and weight of pipe used. In the case of combination strings utilizing pipe of varied grades

or weights, the operator shall report the footage of each grade and weight used. The operator shall also report results of the casing test, including actual pressure held on pipe and the pressure drop observed on the same form C-103.

- (1) The operator shall pressure test casing strings in wells drilled with rotary tools. Minimum casing test pressure shall be approximately one-third of the manufacturer's rated internal yield pressure except that the test pressure shall not be less than 600 psi and need not be greater than 1500 psi. In cases where combination strings are involved, the above test pressure shall apply to the lowest pressure rated casing used. The operator shall apply test pressures for a period of 30 minutes. If a drop of more than 10 percent of the test pressure occurs the casing shall be considered defective and the operator shall apply corrective measures.
- (2) The operator may test casing strings in wells drilled with cable tools as outlined in Paragraph (1) of Subsection I of 19.15.16.10 NMAC, or by bailing the well dry in which case the hole shall remain satisfactorily dry for a period of at least one hour before the operator commences further operations on the well.
  - **J.** Well tubing requirements.
    - (1) The operator shall tube flowing oil wells equipped with casing larger in size than 2 7/8-inch OD.
    - (2) The operator shall tube gas wells equipped with casing larger in size than 3½-inch OD.
- (3) The operator shall set tubing as near the bottom as practical and tubing perforations shall not be more than 250 feet above top of pay zone.
- (4) The district supervisor of the appropriate division district office, upon application, may grant exceptions to these requirements, provided waste will not be caused.
- (5) The district supervisor may request that the director review an application. The operator shall submit information and give notice as the director requests. The division may approve un-protested applications after 20 days of receipt of the application and supporting information. If a person protests the application, or the director decides, the division shall set the application for hearing.

  [19.15.16.10 NMAC Rp, 19.15.3.107 NMAC, 12/1/08]
- **19.15.16.11 DEFECTIVE CASING OR CEMENTING:** If a well appears to have a defective casing program or faultily cemented or corroded casing that will permit or may create underground waste or contamination of fresh waters, the operator shall give written notice to the division within five working days and proceed with diligence to use the appropriate method and means to eliminate the hazard. If the hazard of waste or contamination of fresh water cannot be eliminated, the operator shall properly plug and abandon the well.

  [19.15.16.11 NMAC Rp, 19.15.3.108 NMAC, 12/1/08]

# **19.15.16.12 BLOWOUT PREVENTION:** (See Subsection B of 19.15.10 NMAC also)

- A. The operator shall install and maintain blowout preventers in good working order on drilling rigs operating in areas of known high pressures at or above the projected depth of the well and in areas where pressures that will be encountered are unknown, and on workover rigs working on wells in which high pressures are known to exist
- **B.** The operator shall install and maintain blowout preventers in good working order on drilling rigs and workover rigs operating within the corporate limits of a city, town or village, or within 1320 feet of habitation, a school or a church, wherever located.
- C. An operator, when filing form C-101 or form C-103 for an operation requiring blowout prevention equipment in accordance with Subsections A and B of 19.15.16.12 NMAC, shall submit a proposed blowout prevention program for the well. The district supervisor may modify the program as submitted if, in the district supervisor's judgment, modification is necessary.

[19.15.16.12 NMAC - Rp, 19.15.3.109 NMAC, 12/1/08]

**19.15.16.13 PULLING OUTSIDE STRINGS OF CASING:** In pulling outside strings of casing from an oil or gas well, the operator shall keep and leave the space outside the casing left in the hole full of mud-laden fluid or cement of adequate specific gravity to seal off fresh and salt water strata and strata bearing oil or gas not producing. [19.15.16.13 NMAC - Rp, 19.15.3.110 NMAC, 12/1/08]

### 19.15.16.14 DEVIATION TESTS; DEVIATED, DIRECTIONAL AND HORIZONTAL WELLS:

- **A.** Deviated well bores.
- (1) Deviation tests required. An operator shall test a vertical or deviated well that is drilled or deepened at reasonably frequent intervals to determine the deviation from the vertical. The operator shall make the tests at least once each 500 feet or at the first bit change succeeding 500 feet. The operator shall file with the division a tabulation of deviation tests run, that is sworn to and notarized, with form C-104.

- (2) Excessive deviation. When the deviation averages more than five degrees in a 500-foot interval, the operator shall include the calculations of the hole's maximum possible horizontal displacement. When the maximum possible horizontal displacement exceeds the distance to the appropriate unit's nearest outer boundary line the operator shall run a directional survey to establish the location of the producing interval or intervals.
- (3) Unorthodox locations. If the results of the directional survey indicate that the producing interval is more than 50 feet from the approved surface location and closer than the minimum setback requirements to the applicable unit's outer boundaries, then the well is considered unorthodox. To obtain authority to produce the well, the operator shall file an application with the director with a copy to the appropriate division district office, and shall otherwise follow the normal process outlined in Subsection C of 19.15.15.13 NMAC to obtain approval of the unorthodox location.
- (4) Directional survey requirements. Upon the director's request, the operator shall directionally survey a vertical or deviated well. The operator shall notify the appropriate division district office of the approximate time the operator will conduct the directional survey. The operator shall file directional surveys run on a well with the division upon the well's completion. The division shall not assign an allowable to the well until the operator has filed the directional surveys.
  - **B.** Directional or horizontal well bores.
- (1) Directional drilling within a project area. The appropriate division district office may grant a permit to directionally drill a well bore if the producing interval is entirely within the producing area or at an unorthodox location the division previously approved. Additionally, if the project area consists of a combination of drilling units and includes state, federal or tribal lands, the operator shall send a copy of form C-102 to the state land office or the BLM, as applicable.
- (2) Unorthodox locations. If all or part of a directional well bore's completed interval is projected to be outside of the producing area, or if any portion of a directional well bore's completed interval, as drilled, is located more than 50 feet from its projected location as indicated on form C-102 filed with the application for permit to drill the well and is outside of the producing area, the well's location is considered unorthodox. To obtain approval for the well's location, the operator shall file a written application in the Santa Fe office of the division in accordance with Subsection C of 19.15.15.13 NMAC.
- (3) Allowables for project areas with multiple proration units. The division shall assign to a project area within a prorated pool an allowable equal to the applicable unit allowable for the pool multiplied by the number of standard spacing units or approved non-standard spacing units that a horizontal well's or lateral's completed interval develops. If a project area includes a spacing unit or smaller project area dedicated to an existing well bore, unless the operators of all wells in the project area otherwise agree, the project area's allowable shall be computed by deducting the actual production from the existing well bore or well bores from the total allowable for the project area not to exceed the existing allowable for the well bore or well bores.
- (4) Directional surveys required. An operator shall run a directional survey on each well drilled pursuant to Subsection B of 19.15.16.14 NMAC. The operator shall notify the appropriate division district office of the approximate time the operator will conduct the directional survey. The operator shall file a directional survey run on a well with the division upon the well's completion. The division shall not assign an allowable to the well until the operator files the directional survey. If the directional survey indicates that part of the producing interval is outside of the producing area, or, in the case of an approved unorthodox location, less than the approved setback requirements from the applicable unit's outer boundary, then the operator shall file an application with the director with a copy to the appropriate division district office and shall otherwise follow the normal process outlined in Subsection C of 19.15.15.13 NMAC to obtain approval of the unorthodox location.
- (5) Re-entry of vertical or deviated well bores for directional drilling projects. These well bores are considered orthodox provided the surface location is orthodox and the producing interval's location is within the tolerance allowed for deviated well bores under Paragraph (3) of Subsection A of 19.15.16.14 NMAC.

#### **C.** Additional matters.

- (1) Directional surveys that 19.15.16.14 NMAC requires shall have shot points no more than 200 feet apart and shall be run by competent surveying companies that are approved by the director. The division shall allow exceptions to the minimum shot point spacing provided the survey's accuracy is still within acceptable limits.
- (2) The director may set an application for administrative approval whereby the operator shall submit appropriate information and give notice as the director requests. The division may approve un-protested applications administratively within 20 days after the division receives the application and supporting information. If the application is protested, or the director decides that a hearing is appropriate, the division may set the application for hearing.
  - (3) The division shall grant permission to deviate or directionally drill a well bore for any reason or in

a manner not provided for in 19.15.16.14 NMAC only after notice and opportunity for hearing. [19.15.16.14 NMAC - Rp, 19.15.3.111 NMAC, 12/1/08; A, 2/15/12]

# 19.15.16.15 SPECIAL RULES FOR HORIZONTAL WELLS:

- **A.** Directional and horizontal well consent requirement. An operator shall not file an application for permit to drill nor commence drilling of a horizontal or directional well until the operator has either:
- (1) received the consent of at least one lessee or owner of an unleased mineral interest in each tract (in the target pool or formation) in which any part of the well's completed interval will be located; or
  - (2) obtained a compulsory pooling order from the division.
  - B. Setbacks.
- (1) Horizontal wells drilled in project areas as defined in Subsection L of 19.15.16.7 NMAC shall have setbacks from the outer boundaries of the project area the same as if the well were drilled in a single spacing unit for the pool.
- (2) Subject to the provisions of Paragraph (2) of Subsection B of 19.15.16.14 NMAC, every point of the completed interval must meet the minimum setback requirement from the outer boundaries of the project area, or an exception must be approved for a non-standard location.
  - (3) No internal setbacks are required within the project area.
- (4) A horizontal well's surface location may be outside the setbacks or outside the project area provided, that the completed interval is entirely within the project area and complies with the applicable setback requirements.
  - **C.** Existing and subsequent wells in project areas.
- (1) Existing wells in spacing units or project areas that are included in a newly designated project area remain dedicated to their existing spacing units or project areas and are not part of the new project area unless otherwise agreed by all working interest owners in the existing and newly designated project areas.
- (2) Subject to the terms of any applicable joint operating agreement, subsequent wells with a completed interval in a horizontal well's project area may be drilled only with the approval of all working interest owners in the project area, or by order of the division after notice to all working interest owners in the project area and opportunity for hearing.
- **D.** Pool rules. Provision of statewide rules or special pool orders in effect on February 15, 2012 that limit the number of wells that may simultaneously produce from the portion of a pool or area underlying a spacing unit, or a particular portion of spacing unit, do not apply to horizontal wells. Without limitation of any other right or remedy, an owner or operator of a tract in the same pool as a project area, that is not included in the project area, who contends that a horizontal well in the project area is impairing, or will impair, the owner's or operator's correlative rights may file an application with the division. The division, after notice and hearing, may grant such relief as it determines to be necessary and appropriate, including, but not limited to, imposing a limitation on the rate or amount of production from the project area.
  - **E.** Formation of project areas:
- (1) Except as provided in Paragraphs (2) and (3) of Subsection E of 19.15.16.15 NMAC, a project area may be formed by filing a form C-102 designating the proposed project area, and simultaneously mailing or delivering a copy thereof to the New Mexico state land office if the proposed project area includes state trust lands.
- (2) Before designating a non-standard project area, the operator shall give 20-days notice by certified mail, return receipt requested, to affected persons, as defined in Subparagraph (a) of Paragraph (2) of Subsection A of 19.15.4.12 NMAC, in all spacing units that:
- (a) are excluded from the project area, if the project area would be a standard project area except for the exclusion of one spacing unit; or
  - **(b)** adjoin the project area, in all other cases.
- (3) The notice shall state that the affected persons may protest the designation of a non-standard project area by mailing a protest to the operator within 20 days after mailing of notice as provided in Paragraph (2) of Subsection E of 19.15.16.15 NMAC. Within seven business days after receiving a protest of the proposed non-standard project area, the operator shall notify the division of the protest, and the division shall set the matter for hearing. Unless otherwise authorized by the division, the operator shall not commence drilling in the proposed non-standard project area until the protest has been determined by division order.
- (4) No project area may be designated that lies partly within, and partly outside of, a state exploratory unit, or a federal exploratory unit or participating area if the project area includes state trust lands, without the written consent of the commissioner of public lands.
  - **F.** Consolidation of project area. If a horizontal well is dedicated to a project area in which there is

more than one owner of any interest in the mineral estate, the operator of the horizontal well shall cause the project area to be consolidated by voluntary agreement or, if applicable, compulsory pooling before the division may approve a request for form C-104 for the horizontal well.

[19.15.16.15 NMAC - Rp, 19.15.3.112 NMAC, 12/1/08; 19.15.16.15 NMAC - N, 2/15/12]

# 19.15.16.16 MULTIPLE COMPLETIONS; BRADENHEAD GAS WELLS:

- **A.** Multiple completions.
- (1) Filing. An operator intending to multiple complete shall file form C-101 or C-103 with the division for approval before completing and C-104 after completing along with information required by the form instructions.
  - (2) Operation and testing.
- (a) The operator shall complete and produce wells so that commingling of hydrocarbons from separate pools does not occur.
- (b) The operator shall commence a segregation or packer leakage test within 20 days after the multiple completion. The operator shall also make segregation tests or packer leakage tests any time the packer is disturbed. The operator shall conduct other tests and determinations the division requires. The operator shall notify the appropriate division district office 48 hours in advance of tests so the district office may schedule personnel to witness the tests. Offset operators may witness such tests and shall advise the operator in writing if they desire to be notified of the tests. The operator shall file test results with the division within 20 days of test completion. In the event a segregation or packer leakage test indicates communication between separate pools, the operator shall immediately notify the division and commence corrective action on the well.
- (c) The operator shall equip wells so that reservoir pressure may be determined for each of the separate pools, and may install meters so that the gas or oil produced from each of the separate pools may be accurately measured.
  - (d) No multiple completion shall produce in a manner unnecessarily wasting reservoir energy.
- (e) The division may require the operator to properly plug a zone of a multiple-completed well if the plugging appears necessary to prevent waste, protect correlative rights or protect ground water, public health or the environment.
  - **B.** Bradenhead gas wells.
- (1) The division may permit production of gas from a bradenhead gas well only after hearing, except as noted in Paragraph (3) of Subsection B of 19.15.16.16 NMAC.
- (2) The operator shall submit the application for a hearing to the division in triplicate and include an exhibit showing the location of wells on applicant's lease and offset wells on offset leases, together with a diagrammatic sketch showing the casing program, formation tops, estimated top of cement on each casing string run and other pertinent data, including drill stem tests.
- (3) The director may grant an exception to Subsection A of 19.15.16.16 NMAC's requirements without notice and hearing where the operator files the application in due form, and when the lowermost producing zone involved in the completion is an oil or gas producing zone within an oil or gas pool's defined limits and the producing zone to be produced through the bradenhead connection is a gas producing zone within a gas pool's defined limits. The applicant shall include with the application a written stipulation that the applicant has properly notified offset operators.
- (4) The applicant shall furnish operators who offset the lease upon which the subject well is located a copy of the application. The director shall wait at least 10 days before approving gas production from the bradenhead gas well, and shall approve the production only in the absence of an offset operator's objection. If an operator objects to the completion the director shall consider the matter only after proper notice and hearing.
- (5) The division may waive the 10-day waiting period requirement if the applicant furnishes the division with the written consent to the production of gas from the bradenhead connection by the offset operators involved
- (6) Subsection B of 19.15.16.16 NMAC shall apply only to wells completed after January 1, 1950 or, in Lea County after February 1, 1937, as bradenhead gas wells.
  [19.15.16.16 NMAC Rp, 19.15.3.113 NMAC, 12/1/08; 19.15.16.16 NMAC Rn & A, 19.15.16.15 NMAC, 2/15/12]
- **19.15.16.17 SHOOTING AND CHEMICAL TREATMENT OF WELLS:** If shooting, fracturing or treating a well injures the producing formation, injection interval, casing or casing seat and may create underground waste or contaminate fresh water, the operator shall within five working days notify in writing the division and

proceed with diligence to use the appropriate method and means for rectifying the damage. If shooting, fracturing or chemical treating results in the well's irreparable injury the division may require the operator to properly plug and abandon the well.

[19.15.16.17 NMAC - Rp, 19.15.3.115 NMAC, 12/1/08; 19.15.16.17 NMAC - Rn, 19.15.16.16 NMAC, 2/15/12]

# 19.15.16.18 WELL AND LEASE EQUIPMENT:

- **A.** The operator shall install and maintain christmas tree fittings or wellhead connections in first class condition so that necessary pressure tests may easily be made on flowing wells. On oil wells the christmas tree fittings shall have a test pressure rating at least equivalent to the calculated or known pressure in the reservoir from which production is expected. On gas wells the christmas tree fittings shall have a test pressure equivalent to at least 150 percent of the calculated or known pressure in the reservoir from which production is expected.
- **B.** The operator shall install and maintain valves in good working order to permit pressures to be obtained on both casing and tubing. The operator shall equip each flowing well to control properly the flowing of each well, and in case of an oil well, produce the well into an oil and gas separator of a type the industry generally uses

[19.15.16.18 NMAC - Rp, 19.15.3.117 NMAC, 12/1/08; 19.15.16.18 NMAC - Rn, 19.15.16.17 NMAC, 2/15/12]

### 19.15.16.19 LOG, COMPLETION AND WORKOVER REPORTS:

- A. Within 20 days after the completion of a well drilled for oil or gas, or the recompletion of a well into a different common source of supply, the operator shall file a completion report with the division on form C-105. For the purpose of 19.15.16.19 NMAC, a hole drilled or cored below fresh water or that penetrates oil- or gasbearing formations or that an owner drills is presumed to be a well drilled for oil or gas. The operator shall signify on form C-105, or alternatively on form C-103, whether the well has been hydraulically fractured.
- **B.** For a hydraulically fractured well, the operator shall also complete and file the division's hydraulic fracturing disclosure form within 45 days after completion of the well. The hydraulic fracture disclosure form shall include the well API number; the well name; the well number; the well location by unit, lot, section, township and range; the county where the well is located; the well's surface and bottom hole locations by footage from the section line; the operator's name and address; the operator's OGRID; the operator's phone number; the fracture date; the well's production type (oil or gas); the pool code; the well's gross fractured interval; the well's true vertical depth; the total volume of fluid pumped; and a description of the hydraulic fluid composition and concentration listing each ingredient and for each ingredient the trade name, supplier, purpose, chemical abstract service number, maximum ingredient concentration in additive as percentage by mass, maximum ingredient concentration in the hydraulic fracturing fluid as percentage by mass; certification by the operator that the information included on the hydraulic fracture disclosure form is true and complete to the best of the operator's knowledge and belief; and the signature, printed name, e-mail address and title of the operator or operator's designated representative. The division does not require the reporting of information beyond the material safety data sheet data as described in 29 C.F.R. 1910.1200. The division does not require the reporting or disclosure of proprietary, trade secret or confidential business information.

[19.15.16.19 NMAC - Rp, 19.15.13.1104 NMAC, 12/1/08; 19.15.16.19 NMAC - Rn & A, 19.15.16.18 NMAC, 2/15/12]

# 19.15.16.20 ALLOWABLES AND AUTHORIZATION TO TRANSPORT OIL AND GAS:

- **A.** The division may assign an allowable to a newly completed or re-completed well or a well completed in an additional pool or issue an operator authorization to transport oil or gas from the well if the operator:
  - (1) has filed a complete form C-104;
- (2) has provided a sworn and notarized tabulation of all deviation tests the operator has run on the well, and directional surveys with calculated bottom hole location, in accordance with the requirements of 19.15.16.14 NMAC:
- (3) has dedicated a standard unit for the pool in which the well is completed, a standard unit has been communitized or pooled and dedicated to the well or the division has approved a non-standard unit; and
  - (4) is in compliance with Subsection A of 19.15.5.9 NMÂC.
- **B.** The allowable the division assigns to an oil well is effective at 7:00 a.m. on the completion date, provided the division receives form C-104 during the month of completion. The date of completion shall be that date when new oil is delivered into the stock tanks. Unless otherwise specified by special pool orders, the allowable the division assigns to a gas well is effective at 7:00 a.m. on the date of connection to a gas transportation facility, as

evidenced by an affidavit of connection from the transporter to the division, or the date of receipt of form C-104 by the division, whichever date is later.

[19.15.16.20 NMAC - Rn, 19.15.16.19 NMAC, 2/15/12]

# **HISTORY of 19.15.16 NMAC:**

**History of Repealed Material:** 19.15.3 NMAC, Drilling (filed 10/29/2001) and 19.15.13 NMAC, Reports (filed 6/17/2004) repealed 12/1/08.

# **NMAC History:**

Those applicable portions of 19.15.3 NMAC, Drilling (Sections 103, 106 - 113, 115, & 117) (filed 10/29/2001) and 19.15.13 NMAC, Reports (Section 1104) (filed 6/17/2004) were replaced by 19.15.16 NMAC, Drilling and Production, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 17 PITS, CLOSED-LOOP SYSTEMS, BELOW-GRADE TANKS AND SUMPS

**19.15.17.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division. [19.15.17.1 NMAC - Rp, 19.15.17.1 NMAC, 6/28/13]

**19.15.17.2 SCOPE:** 19.15.17 NMAC applies to persons engaged in oil and gas development and production within New Mexico. [19.15.17.2 NMAC - Rp, 19.15.17.2 NMAC, 6/28/13]

**19.15.17.3 STATUTORY AUTHORITY:** 19.15.17 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12.

[19.15.17.3 NMAC - Rp, 19.15.17.3 NMAC, 6/28/13]

**19.15.17.4 DURATION:** Permanent.

[19.15.17.4 NMAC - Rp, 19.15.17.4 NMAC, 6/28/13]

**19.15.17.5 EFFECTIVE DATE:** June 28, 2013, unless a later date is cited at the end of a section.

[19.15.17.5 NMAC - Rp, 19.15.17.5 NMAC, 6/28/13]

**19.15.17.6 OBJECTIVE:** To regulate pits, closed-loop systems, and below-grade tanks and sumps used in connection with oil and gas operations for the protection of fresh water, public health and the environment. [19.15.17.6 NMAC - Rp, 19.15.17.6 NMAC, 6/28/13]

### **19.15.17.7 DEFINITIONS:**

- A. "Alluvium" means detrital material that water or other erosional forces have transported and deposited at points along a watercourse's flood plain. It typically is composed of sands, silts and gravels; exhibits high porosity and permeability; and generally carries fresh water.
- **B.** "Below-grade tank" means a vessel with greater than a five barrel capacity, excluding sumps and pressurized pipeline drip traps, installed within an excavation or buried below the surrounding ground surface's elevation. Below-grade tank does not include an above-ground storage tank that is located above or at the surrounding ground surface's elevation and is surrounded by berms.
  - C. "Closed-loop system" means a system that uses above ground steel tanks for the management of drilling fluids.
- **D.** "Continuously flowing watercourse" means a river, stream or creek that is named or delineated by a solid blue line on a USGS quadrangle map having a scale factor of 1:24,000, or an irrigation channel, or a water course that typically has water flowing during the majority of the days of the year. This does not include ephemeral washes, arroyos, and similar depressions that do not have flowing water during the majority of the days of the year.
- **E.** "Division-approved facility" means a division-permitted surface waste management or injection facility, a facility permitted pursuant to 20.6.2 NMAC, a facility approved pursuant to 19.15.35.8 NMAC or other facility that the division specifically approves for the particular purpose. The division shall not approve any facility not otherwise permitted unless it finds that the facility's use for the specified purpose will protect fresh water, public health and the environment and comply with other applicable federal or state statutes, federal regulations, state rules and local ordinances.
  - **F.** "Emergency pit" means a pit that is constructed during an emergency to contain a spill in the event of a release.
  - **G.** "Exception" means authorization from the division's Santa Fe office to depart from the requirements of 19.15.17 NMAC.
  - **H.** "Floodplain" means US army corps of engineers or FEMA documented 100-year floodplain.
- **I.** "Life-form ratio" means the relative percentage of regionally native plant species in each of the following classifications: shrubs, forbs, and grasses.
- **J.** "Low chloride fluids" means water-based fluids that contain less than 15,000 mg/liter of chlorides as determined by field or laboratory analysis.
  - **K.** "Measureable" means a layer of oil, the thickness of which is discernible by color cutting or other acceptable method.
- L. "Multi-well fluid management pit" means a pit used for the storage, treatment and recycling of stimulation fluids and flow-back water during the drilling and completion of multiple wells. Multi-well fluid management pits may not be used for the disposal of drilling, completion or other waste. Multi-well fluid management pits may be located either onsite or offsite of a well drilling location and may remain in use until all wells with approved application for permit to drill that are identified in the pit permit are completed. Any addition of wells or extensions for permits to drill identified in the pit permit shall go to hearing. Any containment structure such as a pond, pit, or other impoundment that holds only fresh water that has not been treated for oil field purposes, is not a multi-well fluid management pit.
  - M. "Onsite" means within the boundaries of a single lease where exploration and production waste is generated.
- **N.** "Permanent pit" means a pit used for collection, retention or storage of produced water or brine that is constructed with the conditions and for the duration provided in its permit, and is not a temporary pit.
- **O.** "Restore" means to return a site to its former condition, in the manner and to the extent required by applicable provisions of 19.15.17 NMAC.

- **P.** "Significant watercourse" means a watercourse with a defined bed and bank either named or identified by a dashed blue line on a USGS 7.5 minute quadrangle map or the next lower order tributary with a defined bed and bank of such watercourse.
- Q. "Sump" means a subgrade impermeable vessel that is partially buried in the ground, is in contact with the ground surface, or is a collection device incorporated within a secondary containment system, which remains predominantly empty, serves as a drain or receptacle for de minimis releases on an intermittent basis and is not used to store, treat, dispose of or evaporate products or wastes. Buckets, pails, drip pans or similar vessels that are not in contact with the ground surface are not sumps.
- **R.** "Temporary pit" means a pit, including a drilling or workover pit, which is constructed with the intent that the pit will hold liquids and mineral solids. Temporary pits may be used for one or more wells and must be located at one of the associated permitted well drilling locations. Temporary pits must be closed within six months from the date the operator releases the drilling or workover rig from the first well using the pit. Any containment structure such as a pond, pit, or other impoundment that holds only fresh water that has not been treated for oil field purposes, is not a temporary pit.
- **S.** "Variance" means authorization from the appropriate division district office to depart from the requirements of 19.15.17 NMAC. A variance may not be obtained where exceptions are required by a provision of 19.15.17 NMAC.
- T. "Visible" when used with respect to oil on the surface of a pit means any amount of oil whether measurable or a sheen on the pit's liquid surface.

[19.15.17.7 NMAC - Rp, 19.15.17.7 NMAC, 6/28/13]

# 19.15.17.8 PERMIT OR REGISTRATION REQUIRED:

- A. A person shall not construct or use a pit except in accordance with a division-issued permit. Only an operator may apply for a division-issued permit. After June 16, 2008, an unlined pit is prohibited and the division shall not issue a permit for an unlined pit.
- **B.** The division may issue a single permit for all pits or division-approved alternative methods associated with a single application for permit to drill.
- **C.** All below-grade tanks installed after June 28, 2013 must be registered with the appropriate division district office. The operator shall file a single registration for all below-grade tanks associated with a single application for permit to drill.
- **D.** Closed-loop systems and sumps do not require a division-issued permit or registration with the division's district office. [19.15.17.8 NMAC Rp, 19.15.17.8 NMAC, 6/28/13]

### 19.15.17.9 PERMIT APPLICATION AND REGISTRATION:

- **A.** An operator shall use the appropriate form C-144 to apply to the division for a permit to construct or use a pit or proposed alternative method, or to register a below-grade tank. The operator shall submit the form C-144 either separately or as an attachment to a permit application for a facility with which the pit, below-grade tank or proposed alternative method will be associated. An operator shall use a C-101, C-103 or applicable bureau of land management form to notify the appropriate division district office of construction or use of a closed-loop system.
  - **B.** The permit application shall include a detailed plan as follows.
- (1) Permanent pits. A registered professional engineer shall certify engineering, design and construction specifications as contained in the plan for permanent pits. The plan shall include:
  - (a) a quality control/quality assurance construction and installation plan;
  - **(b)** operating and maintenance procedures;
  - (c) a closure plan;
- (d) a hydrogeologic report that provides sufficient information and detail on the site's topography, soils, geology, surface hydrology and ground water hydrology to enable the division's Santa Fe office to evaluate the actual and potential effects on soils, surface water and ground water;
- (e) detailed information on dike protection and structural integrity; and leak detection, including an adequate fluid collection and removal system;
  - (f) liner specifications and compatibility;
  - **(g)** freeboard and overtopping prevention;
  - (h) prevention of nuisance or hazardous odors, including H2S;
  - (i) an emergency response plan, unless the permanent pit is part of a facility that has an integrated contingency plan;
  - (j) type of oil field waste stream;
  - (k) climatological factors, including freeze-thaw cycles;
  - (1) a monitoring and inspection plan;
  - (m) erosion control; and
  - (n) other pertinent information the environmental bureau in the division's Santa Fe office requests.
- (2) Temporary pits. The plan for design and construction of a temporary pit shall follow applicable liner manufacturers' requirements. The permit application also shall include operating and maintenance procedures, a closure plan and hydrogeologic data that provides sufficient information and detail on the site's topography, soils, geology, surface hydrology and ground water hydrology to enable the appropriate division district office to evaluate compliance with the siting criteria of 19.15.17.10 NMAC. In the absence of site-specific ground water data, the operator can provide a reasonable determination of probable ground water depth using data generated by models, cathodic well lithology, published information or other tools as approved by the appropriate division district office. The plan for a temporary pit may incorporate by reference a standard design for multiple temporary pits that the operator files with the application or has previously filed with the appropriate division district office. The operator may utilize, with approval by the appropriate division district office, standardized plans for pit construction, pit closure, and

other plans which will remain approved until a subsequent plan is either required by the appropriate division district office or is submitted by the operator and approved by the appropriate division district office. A copy of the approved standardized plan shall be included in the division's electronic well file for each associated well.

- and a hydrogeologic report that demonstrates compliance with the siting criteria of 19.15.17.10 NMAC. In the absence of site-specific ground water data, the operator can provide a reasonable determination of probable ground water depth using data generated by models, cathodic well lithology, published information or other tools as approved by the appropriate division district office. The registration of a below-grade tank may incorporate by reference a standard design for multiple below-grade tanks that the operator files with the application or has previously filed with the appropriate division district office. The operator may utilize, with approval by the appropriate division district office, standardized plans for below-grade tank construction, and other plans which will remain approved until a subsequent plan is either required by the appropriate division district office or is submitted by the operator and approved by the appropriate division district office. A copy of the approved standardized plan shall be included in the division's electronic well file for each associated well.
- (4) Multi-well fluid management pits. The design and construction plan for a multi-well fluid management pit shall follow applicable liner manufacturers' requirements. The permit application also shall include operating and maintenance procedures, a list of wells with approved application for permit to drill associated with the pit, a closure plan and hydrogeologic data that provides sufficient information and detail on the site's topography, soils, geology, surface hydrology and ground water hydrology to enable the appropriate division district office to evaluate compliance with the siting criteria of 19.15.17.10 NMAC. In the absence of site-specific ground water data, the operator can provide a reasonable determination of probable ground water depth using data generated by models, cathodic well lithology, published information or other tools as approved by the appropriate division district office. The plan for a multi-well fluid management pit may incorporate by reference a standard design for multiple fluid management pits that the operator files with the application or has previously filed with the appropriate division district office. The operator may utilize, with approval by the appropriate division district office, standardized plans for pit construction, pit closure, and other plans which will remain approved until a subsequent plan is either required by the appropriate division district office or is submitted by the operator and approved by the appropriate division district office.
  - **C.** Filing of permit application.
- (1) Permanent pits: An operator shall file an application on form C-144, including required attachments, with the division's Santa Fe office to request approval to use or construct a permanent pit and shall provide a copy to the appropriate division district office.
- (2) Temporary pits, and multi-well fluid management pits. An operator shall file an application on form C-144, including required attachments, with the appropriate division district office. If the operator plans to use a temporary pit, or multi-well fluid management pit, the operator shall provide the proposed pit location on form C-102.

  [19.15.17.9 NMAC Rp, 19.15.17.9 NMAC, 6/28/13]

### 19.15.17.10 SITING REQUIREMENTS:

- **A.** Except as otherwise provided in 19.15.17 NMAC.
  - (1) An operator shall not locate a temporary pit containing low chloride fluid:
- (a) where ground water is less than 25 feet below the bottom of the pit; a variance may be granted for a pit used solely to cavitate a coal bed methane well and where the operator demonstrated that the proposed operation will protect groundwater during the temporary pit's use;
- (b) within (i) 100 feet of any continuously flowing watercourse or any other significant watercourse, or (ii) 200 feet of any lakebed, sinkhole or playa lake (measured from the ordinary high-water mark);
- (c) within 300 feet from an occupied permanent residence, school, hospital, institution or church in existence at the time of initial application;
- (d) within (i) 200 feet of a spring or a private, domestic fresh water well used by less than five households for domestic or stock watering purposes, or (ii) 300 feet of any other fresh water well or spring, in existence at the time of the initial application;
- (e) within incorporated municipal boundaries or within a defined municipal fresh water well field covered under a municipal ordinance adopted pursuant to NMSA 1978, Section 3-27-3, as amended, unless the municipality specifically approves;
  - (f) within 100 feet of a wetland;
- (g) within the area overlying a subsurface mine, unless a variance is granted that approves the proposed location based upon the operator's demonstration that the temporary pit's construction and use will not compromise the subsurface integrity;
- (h) within an unstable area, unless a variance is granted upon a demonstration that the operator has incorporated engineering measures into the design to ensure that the temporary pit's integrity is not compromised; or
  - (i) within a 100-year floodplain.
- (2) Unless a variance is specifically provided for in Paragraph (1) of Subsection A of 19.15.17.10 NMAC, an operator must obtain an exception to locate a temporary pit containing low chloride fluids inside setbacks set forth in Paragraph (1) of Subsection A of 19.15.17.10 NMAC.
  - (3) An operator shall not locate a temporary pit containing fluids that are not low chloride fluids:
- (a) where ground water is less than 50 feet below the bottom of the pit; a variance may be granted for a pit used solely to cavitate a coal bed methane well and where the operator demonstrated that the proposed operation will protect groundwater during the temporary pit's use;
- **(b)** within (i) 300 feet of any continuously flowing watercourse or any other significant watercourse or (ii) 200 feet of any lakebed, sinkhole or playa lake (measured from the ordinary high-water mark);
  - (c) within 300 feet from an occupied permanent residence, school, hospital, institution or church in existence at the time of

initial application;

- (d) within (i) 500 feet of a spring or a private, domestic fresh water well used by less than five households for domestic or stock watering purposes, or (ii) 1,000 feet of any other fresh water well or spring, in existence at the time of the initial application;
- (e) within incorporated municipal boundaries or within a defined municipal fresh water well field covered under a municipal ordinance adopted pursuant to NMSA 1978, Section 3-27-3, as amended, unless the municipality specifically approves;
  - (f) within 300 feet of a wetland;
- (g) within the area overlying a subsurface mine, unless a variance is granted that approves the proposed location based upon the operator's demonstration that the temporary pit's construction and use will not compromise the subsurface integrity;
- (h) within an unstable area, unless a variance is granted upon a demonstration that the operator has incorporated engineering measures into the design to ensure that the temporary pit's integrity is not compromised; or
  - (i) within a 100-year floodplain.
- (4) An operator must obtain a variance to locate a temporary pit containing non-low chloride fluids inside setbacks set forth in Paragraph (3) of Subsection A of 19.15.17.10 NMAC. The operator must obtain an exception to locate a non-low chloride fluids temporary pit inside setbacks set forth in Paragraph (1) of Subsection A of 19.15.17.10 NMAC.
  - (5) An operator shall not locate a permanent pit or multi-well fluid management pit:
    - (a) where ground water is less than 50 feet below the bottom of the permanent pit;
- (b) within 300 feet of a continuously flowing watercourse, or 200 feet of any other significant watercourse or lakebed, sinkhole or playa lake (measured from the ordinary high-water mark), unless the division's Santa Fe office approves an alternative distance based upon the operator's demonstration that surface and ground water will be protected:
- (c) within 1000 feet from a permanent residence, school, hospital, institution or church in existence at the time of initial application;
- (d) within 500 feet of a spring or a fresh water well used for domestic or stock watering purposes, in existence at the time of initial application;
- (e) within incorporated municipal boundaries or within a defined municipal fresh water well field covered under a municipal ordinance adopted pursuant to NMSA 1978, Section 3-27-3, as amended, unless the municipality specifically approves;
  - **(f)** within 500 feet of a wetland;
- (g) within the area overlying a subsurface mine, unless the operator obtains an exception and demonstrates that the pit's construction and use will not compromise subsurface integrity;
- (h) within an unstable area, unless the operator demonstrates that it has incorporated engineering measures into the design to ensure that the pit's integrity is not compromised; or
  - (i) within a 100-year floodplain.
- (6) An operator must obtain an exception to locate a permanent pit or multi-well fluid management pit inside setbacks set forth in Paragraph (5) of Subsection A of 19.15.17.10 NMAC.
  - (7) An operator shall not locate material excavated from a pit's construction:
    - (a) within 100 feet of a continuously flowing watercourse or a significant watercourse;
    - (b) 200 feet from a lakebed, sinkhole or playa lake (measured from the ordinary high-water mark);
    - (c) within 100 feet of a wetland; or
    - (d) within a 100-year floodplain.
  - (8) An operator shall not locate a below-grade tank:
- (a) within 100 feet of a continuously flowing watercourse, significant watercourse, lakebed, sinkhole, wetland or playa lake (measured from the ordinary high-water mark);
  - (b) within 200 feet of a spring or a fresh water well used for public or livestock consumption;
  - (c) where depth to ground water is less than 25 feet below the bottom of the tank.
  - **B.** An emergency pit is exempt from the siting criteria of 19.15.17 NMAC.
  - **C.** Closure for burial trenches and in place closure.
    - (1) An operator shall not implement trench or in-place closure:
      - (a) where ground water is less than 25 feet below the bottom of the buried waste;
- **(b)** within 100 feet of a continuously flowing watercourse, or 200 feet of any other significant watercourse or lakebed, sinkhole or playa lake (measured from the ordinary high-water mark);
- (c) within 300 feet from an occupied permanent residence, school, hospital, institution or church in existence at the time of initial application;
  - (d) within 300 feet of a spring or private, domestic fresh water well used for domestic or stock watering purposes;
- (e) within incorporated municipal boundaries or within a defined municipal fresh water well field covered under a municipal ordinance adopted pursuant to NMSA 1978, Section 3-27-3, as amended, unless the municipality specifically approves;
  - **(f)** within 300 feet of a wetland;
- (g) within the area overlying a subsurface mine, unless the division specifically approves the proposed location based upon the operator's demonstration that subsurface integrity will not be compromised;
- (h) within an unstable area, unless the operator demonstrates that it has incorporated engineering measures into the design to ensure that the onsite closure method will prevent contamination of fresh water and protect public health and the environment; or
  - (i) within a 100 year floodplain.

(2) An operator must obtain a variance to locate a burial trench inside setbacks set forth in Paragraph (3) of Subsection A of 19.15.17.10 NMAC. The operator must obtain an exception to locate a burial trench inside setbacks set forth in Paragraph (1) of Subsection A of 19.15.17.10 NMAC.

[19.15.17.10 NMAC - Rp, 19.15.17.10 NMAC, 6/28/13]

### 19.15.17.11 DESIGN AND CONSTRUCTION SPECIFICATIONS:

- **A.** General specifications. An operator shall design and construct a pit, closed-loop system, below-grade tank or sump to contain liquids and solids; prevent contamination of fresh water; and protect public health and the environment.
- **B.** Stockpiling of topsoil. Prior to constructing a pit, except a pit constructed in an emergency, the operator shall strip and stockpile the topsoil for use as the final cover or fill at the time of closure.
- C. Signs. The operator shall post an upright sign not less than 12 inches by 24 inches with lettering not less than two inches in height in a conspicuous place on the fence surrounding the pit or below-grade tank, unless the pit or below-grade tank is located on a site where there is an existing well, signed in compliance with 19.15.16.8 NMAC, that is operated by the same operator. The operator shall post the sign in a manner and location such that a person can easily read the legend. The sign shall provide the following information: the operator's name; the location of the site by quarter-quarter or unit letter, section, township and range; and emergency telephone numbers.
  - **D.** Fencing.
- (1) The operator shall fence or enclose a pit or below-grade tank in a manner that deters unauthorized access and shall maintain the fences in good repair. Fences are not required if there is an adequate surrounding perimeter fence that prevents unauthorized access to the well site or facility, including the pit or below-grade tank. During drilling or workover operations, the operator is not required to fence the edge of the pit adjacent to the drilling or workover rig.
- (2) The operator shall fence or enclose a pit located within 1000 feet of an occupied permanent residence, school, hospital, institution or church with a chain link security fence, at least six feet in height with at least two strands of barbed wire at the top. The operator shall ensure that all gates associated with the fence are closed and locked when responsible personnel are not onsite. During drilling or workover operations, the operator is not required to fence the edge of the temporary pit adjacent to the drilling or workover rig.
- (3) The operator shall fence any other pit or below-grade tank to exclude livestock with a four foot fence that has at least four strands of barbed wire evenly spaced in the interval between one foot and four feet above ground level.
- **E.** Netting. The operator shall ensure that a permanent pit, a multi-well fluid management pit, or an open top tank is screened, netted or otherwise rendered non-hazardous to wildlife, including migratory birds. Where netting or screening is not feasible, the operator shall on a monthly basis inspect for, and within 30 days of discovery, report discovery of dead migratory birds or other wildlife to the appropriate wildlife agency and to the appropriate division district office in order to facilitate assessment and implementation of measures to prevent incidents from reoccurring.
  - **F.** Temporary pits. The operator shall design and construct a temporary pit in accordance with the following requirements.
    - (1) The operator shall design and construct a temporary pit to ensure the confinement of liquids to prevent releases.
- (2) A temporary pit shall have a properly constructed foundation and interior slopes consisting of a firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities to prevent the liner's rupture or tear. The operator shall construct a temporary pit so that the slopes are no steeper than two horizontal feet to one vertical foot (2H:1V). The appropriate division district office may approve an alternative to the slope requirement if the operator demonstrates that it can construct and operate the temporary pit in a safe manner to prevent contamination of fresh water and protect public health and the environment.
- (3) The operator shall design and construct a temporary pit with a geomembrane liner. The geomembrane liner shall consist of 20-mil string reinforced LLDPE or equivalent liner material that the appropriate division district office approves. The geomembrane liner shall be composed of an impervious, synthetic material that is resistant to petroleum hydrocarbons, salts and acidic and alkaline solutions. The liner material shall be resistant to ultraviolet light. Liner compatibility shall comply with EPA SW-846 Method 9090A.
- (4) The operator shall minimize liner seams and orient them up and down, not across, a slope. The operator shall use factory welded seams where possible. Prior to field seaming, the operator shall overlap liners four to six inches. The operator shall minimize the number of field seams in corners and irregularly shaped areas. Qualified personnel shall field weld and test liner seams.
  - (5) Construction shall avoid excessive stress-strain on the liner.
- (6) Geotextile is required under the liner where needed to reduce localized stress-strain or protuberances that may otherwise compromise the liner's integrity.
- (7) The operator shall anchor the edges of all liners in the bottom of a compacted earth-filled trench. The anchor trench shall be at least 18 inches deep, unless anchoring to encountered bedrock provides equivalent anchoring.
- (8) The operator shall ensure that the liner is protected from any fluid force or mechanical damage at any point of discharge into or suction from the lined temporary pit.
- (9) The operator shall design and construct a temporary pit to prevent run-on of surface water. A berm, ditch, proper sloping or other diversion shall surround a temporary pit to prevent run-on of surface water. During drilling operations, the edge of the temporary pit adjacent to the drilling or workover rig is not required to have run-on protection if the operator is using the temporary pit to collect liquids escaping from the drilling or workover rig and run-on will not result in a breach of the temporary pit.
  - (10) The volume of a temporary pit shall not exceed 10 acre feet, including freeboard.
- (11) The part of a temporary pit used to vent or flare gas during a drilling or workover operation that is designed to allow liquids to drain to a separate temporary pit does not require a liner, unless the appropriate division district office requires an alternative design in order to protect surface water, ground water and the environment. The operator shall not allow freestanding liquids to remain on the unlined portion of a

temporary pit used to vent or flare gas.

- **G.** Permanent pits. The operator shall design and construct a permanent pit in accordance with the following requirements.
- (1) Each permanent pit shall have a properly constructed foundation consisting of a firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities to prevent the liner's rupture or tear. The operator shall construct a permanent pit so that the inside grade of the levee is no steeper than two horizontal feet to one vertical foot (2H:1V). The levee shall have an outside grade no steeper than three horizontal feet to one vertical foot (3H:1V). The levee's top shall be wide enough to install an anchor trench and provide adequate room for inspection and maintenance.
- (2) Each permanent pit shall contain, at a minimum, a primary (upper) liner and a secondary (lower) liner with a leak detection system appropriate to the site's conditions. The edges of all liners shall be anchored in the bottom of a compacted earth-filled trench. The anchor trench shall be at least 18 inches deep.
- (3) The primary (upper) liner and secondary (lower) liner shall be geomembrane liners. The geomembrane liner shall consist of 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner material the division's Santa Fe office approves. The geomembrane liner shall have a hydraulic conductivity no greater than 1 x 10-9 cm/sec. The geomembrane liner shall be composed of an impervious, synthetic material that is resistant to ultraviolet light, petroleum hydrocarbons, salts and acidic and alkaline solutions. Liner compatibility shall comply with EPA SW-846 Method 9090A, or subsequent relevant publication.
- (4) The division's Santa Fe office may approve other liner media if the operator demonstrates to the satisfaction of the division's Santa Fe office that the alternative liner protects fresh water, public health, and the environment as effectively as the specified media.
- (5) The operator shall minimize liner seams and orient them up and down, not across, a slope. The operator shall use factory welded seams where possible. The operator shall ensure field seams in geosynthetic material are thermally seamed (hot wedge) with a double track weld to create an air pocket for non-destructive air channel testing. The operator shall test a seam by establishing an air pressure between 33 and 37 psi in the pocket and monitoring that the pressure does not change by more than one percent during five minute after the pressure source is shut off from the pocket. Prior to field seaming, the operator shall overlap liners four to six inches and orient seams, up and down, not across, the slope. The operator shall minimize the number of field seams in corners and irregularly shaped areas. There shall be no horizontal seams within five feet of the slope's toe. Qualified personnel shall perform field welding and testing.
- (6) At a point of discharge into or suction from the lined permanent pit, the operator shall ensure that the liner is protected from excessive hydrostatic force or mechanical damage. External discharge or suction lines shall not penetrate the liner.
- (7) The operator shall place a leak detection system between the upper and lower geomembrane liners that consists of two feet of compacted soil with a saturated hydraulic conductivity of 1 x 10-5 cm/sec or greater to facilitate drainage. The leak detection system shall consist of a properly designed drainage and collection and removal system placed above the lower geomembrane liner in depressions and sloped to facilitate the earliest possible leak detection. Piping used shall be designed to withstand chemical attack from oil field waste or leachate; structural loading from stresses and disturbances from overlying oil field waste, cover materials, equipment operation or expansion or contraction; and to facilitate clean-out maintenance. The material the operator places between the pipes and laterals shall be sufficiently permeable to allow the transport of fluids to the drainage pipe. The slope of the interior sub-grade and of drainage lines and laterals shall be at least a two percent grade, i.e., two feet vertical drop per 100 horizontal feet. The piping collection system shall be comprised of solid and perforated pipe having a minimum diameter of four inches and a minimum wall thickness of schedule 80. The operator shall seal a solid sidewall riser pipe to convey collected fluids to a collection, observation and disposal system located outside the permanent pit's perimeter. The operator may install alternative methods that the division's Santa Fe office approves.
- (8) The operator shall notify the division's Santa Fe office at least 72 hours prior to the primary liner's installation so that a representative of the environmental bureau in the division's Santa Fe office may inspect the leak detection system before it is covered.
- (9) The operator shall construct a permanent pit in a manner that prevents overtopping due to wave action or rainfall and maintain a three foot freeboard at all times.
  - (10) The volume of a permanent pit shall not exceed 10 acre-feet, including freeboard.
- (11) The operator shall maintain a permanent pit to prevent run-on of surface water. A permanent pit shall be surrounded by a berm, ditch or other diversion to prevent run-on of surface water.
  - **H.** Drying pads associated with closed-loop systems.
    - (1) An operator of a closed-loop system with drying pads shall design and construct the drying pads to include the following:
      - (a) appropriate liners that prevent the contamination of fresh water and protect public health and the environment;
      - (b) sumps to facilitate the collection of liquids derived from drill cuttings; and
      - (c) berms that prevent run-on of surface water or fluids.
- **I.** Below-grade tanks. The operator shall design and construct a below-grade tank in accordance with the following requirements, as applicable.
- (1) The operator shall ensure that a below-grade tank is constructed of materials resistant to the below-grade tank's particular contents and resistant to damage from sunlight.
- (2) A below-grade tank shall have a properly constructed foundation consisting of a level base free of rocks, debris, sharp edges or irregularities to prevent punctures, cracks or indentations of the liner or tank bottom.
  - (3) The operator shall construct a below-grade tank to prevent overflow and the collection of surface water run-on.
  - (4) An operator shall construct a below-grade tank in accordance with one of the following designs.
- (a) An operator may construct and use a below-grade tank that does not have double walls provided that the below-grade tank's side walls are open for visual inspection for leaks, the below-grade tank's bottom is elevated a minimum of six inches above the underlying ground surface and the below-grade tank is underlain with a geomembrane liner, which may be covered with gravel, to divert leaked liquid to a

location that can be visually inspected. The operator shall equip below-grade tanks designed in this manner with a properly operating automatic high-level shut-off control device and manual controls to prevent overflows. The geomembrane liner shall consist of 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner material that the appropriate division district office approves. The geomembrane liner shall have a hydraulic conductivity no greater than 1 x 10-9 cm/sec. The geomembrane liner shall be composed of an impervious, synthetic material that is resistant to ultraviolet light, petroleum hydrocarbons, salts and acidic and alkaline solutions. Liner compatibility shall comply with EPA SW-846 Method 9090A, or subsequent relevant EPA publication.

- **(b)** All below-grade tanks, in which the side walls are not open for visible inspection for leaks shall be double walled with leak detection capability.
- (c) An operator may construct a below-grade tank according to an alternative system that the appropriate division district office approves based upon the operator's demonstration that the alternative provides equivalent or better protection.
- (5) The operator of a single walled below-grade tank constructed and installed prior to June 16, 2008 that has the side walls open for visual inspection and that does not meet all the requirements in Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC is not required to equip or retrofit the below-grade tank to comply with Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC so long as it demonstrates integrity. If the existing below-grade tank does not demonstrate integrity, the operator shall promptly drain the below-grade tank and remove it from service and comply with the closure requirements of 19.15.17.13 NMAC.
- (6) The operator of a single walled below-grade tank constructed and installed prior to June 16, 2008 and where any portion of the tank sidewall is below the ground surface and not visible shall equip or retrofit the below-grade tank to comply with Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC, or close it, by June 16, 2013. If the existing below-grade tank does not demonstrate integrity, the operator shall promptly drain the below-grade tank, remove it from service and comply with the closure requirements of 19.15.17.13 NMAC.
- (7) The operator of a double walled below-grade tank constructed and installed prior to June 16, 2008 and which does not meet all the requirements in Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC is not required to equip or retrofit the below-grade tank to comply with Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC so long as it demonstrates integrity. If the existing below-grade tank does not demonstrate integrity, the operator shall promptly drain the below-grade tank, remove it from service and comply with the closure requirements of 19.15.17.13 NMAC.
- **J.** Multi-well fluid management pits. The operator shall design and construct a multi-well fluid management pit in accordance with the following requirements.
- (1) The operator shall design and construct the pit to ensure the confinement of liquids to prevent releases and to prevent overtopping due to wave action or rainfall.
- (2) The pit shall have a properly constructed foundation and interior slopes consisting of a firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities to prevent the liner's rupture or tear. Geotextile is required under the liner where needed to reduce localized stress-strain or protuberances that may otherwise compromise the liner's integrity. The operator shall construct a multi-well fluid management pit so that the slopes are no steeper than two horizontal feet to one vertical foot (2H:1V). The levee shall have an outside grade no steeper than three horizontal feet to one vertical foot (3H:1V). The levee's top shall be wide enough to install an anchor trench and provide adequate room for inspection and maintenance. The appropriate division district office may approve an alternative to the slope requirement if the operator demonstrates that it can construct and operate the pit in a manner that provides equivalent or better protection to fresh water, public health and the environment.
- (3) Each multi-well fluid management pit shall contain, at a minimum, a primary (upper) liner and a secondary (lower) liner with a leak detection system appropriate to the site's conditions. The edges of all liners shall be anchored in the bottom of a compacted earth-filled trench. The anchor trench shall be at least 18 inches deep.
- (4) The primary (upper) liner and secondary (lower) liner shall be geomembrane liners. The geomembrane liner shall consist of 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner material that the division's district office approves. The geomembrane liner shall have a hydraulic conductivity no greater than 1 x 10-9 cm/sec. The geomembrane liner shall be composed of an impervious, synthetic material that is resistant to ultraviolet light, petroleum hydrocarbons, salts and acidic and alkaline solutions. Liner compatibility shall comply with EPA SW-846 Method 9090A or subsequent relevant publication.
- (5) The appropriate division's district office may approve other liner media if the operator demonstrates to the satisfaction of the appropriate division's district office that the alternative liner protects fresh water, public health, and the environment as effectively as the specified media.
- (6) The operator shall minimize liner seams and orient them up and down, not across, a slope. The operator shall use factory welded seams where possible. The operator shall ensure field seams in geosynthetic material are thermally seamed. Prior to field seaming, the operator shall overlap liners four to six inches. The operator shall minimize the number of field seams in corners and irregularly shaped areas. There shall be no horizontal seams within five feet of the slope's toe. Qualified personnel shall perform field welding and testing.
- (7) At a point of discharge into or suction from the lined multi-well fluid management pit, the operator shall ensure that the liner is protected from excessive hydrostatic force or mechanical damage. External discharge or suction lines shall not penetrate the liner.
- (8) The operator shall place a leak detection system between the upper and lower geomembrane liners that consists of two feet of compacted soil with a saturated hydraulic conductivity of 1 x 10-5 cm/sec or greater to facilitate drainage. The leak detection system shall consist of a properly designed drainage and collection and removal system placed above the lower geomembrane liner in depressions and sloped to facilitate the earliest possible leak detection. The operator may install alternative methods that the appropriate division's district office approves.
- (9) The operator shall maintain a multi-well fluid management pit to prevent run-on of surface water. A multi-well fluid management pit shall be surrounded by a berm, ditch or other diversion to prevent run-on of surface water.
  - **K.** Burial trenches for closure. The operator shall design and construct a burial trench in accordance with the following

requirements.

- (1) A trench shall have a properly constructed foundation and side walls consisting of a firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities to prevent the liner's rupture or tear.
- (2) Geotextile is required under the liner where needed to reduce localized stress-strain or protuberances that may otherwise compromise the liner's integrity.
- (3) A trench shall be constructed with a geomembrane liner. The geomembrane shall consist of a 20-mil string reinforced LLDPE liner or equivalent liner that the appropriate division district office approves. The geomembrane liner shall be composed of an impervious, synthetic material that is resistant to petroleum hydrocarbons, salts and acidic and alkaline solutions. Liner compatibility shall comply with EPA SW-846 Method 9090A.
- (4) The operator shall minimize liner seams and orient them up and down, not across, a slope. The operator shall use factory welded seams where possible. Prior to field seaming, the operator shall overlap liners four to six inches and orient liner seams parallel to the line of maximum slope, i.e., oriented along, not across, the slope. The operator shall minimize the number of field seams in corners and irregularly shaped areas. Qualified personnel shall perform field welding and testing.
  - (5) The operator shall install sufficient liner material to reduce stress-strain on the liner.
- (6) The operator shall ensure that the outer edges of all liners are secured for the deposit of the excavated waste material into the trench.

[19.15.17.11 NMAC - Rp, 19.15.17.11 NMAC, 6/28/13]

### 19.15.17.12 OPERATIONAL REQUIREMENTS:

- **A.** General specifications. An operator shall maintain and operate a pit or closed-loop system, below-grade tank or sump in accordance with the following requirements.
- (1) The operator shall operate and maintain a pit or closed-loop system, below-grade tank or sump to contain liquids and solids and maintain the integrity of the liner, liner system or secondary containment system, prevent contamination of fresh water and protect public health and the environment.
  - (2) The operator shall recycle, reuse, reclaim or dispose of all drilling fluids in a manner consistent with division rules.
  - (3) The operator shall not discharge into or store any hazardous waste in a pit, closed-loop system, below-grade tank or sump.
- (4) If a pit liner's integrity is compromised above the liquid's surface then the operator shall repair the damage or initiate replacement of the liner within 48 hours of discovery or seek a variance from the appropriate division district office.
- (5) If a pit or below-grade tank develops a leak, or if any penetration of the pit liner occurs below the liquid's surface, then the operator shall remove all liquid above the damage or leak within 48 hours of discovery, notify the appropriate division office pursuant to 19.15.29 NMAC and repair the damage or replace the pit liner or below-grade tank as applicable.
- (6) The injection or withdrawal of liquids from a pit shall be accomplished through a header, diverter or other hardware that prevents damage to the liner by erosion, fluid iets or impact from installation and removal of hoses or pipes.
  - (7) The operator shall operate and install a pit, below-grade tank or sump to prevent the collection of surface water run-on.
  - (8) The operator shall install, or maintain on site, an oil absorbent boom or other device to contain an unanticipated release.
- **B.** Temporary pits. An operator shall maintain and operate a temporary pit in accordance with the following additional requirements.
- (1) Only fluids or mineral solids generated or used during the drilling, completion or workover process may be discharged into a temporary pit. The operator shall maintain a temporary pit free of miscellaneous solid waste or debris. Immediately after cessation of a drilling or workover operation, the operator shall remove any visible layer of oil from the surface of a drilling or workover pit.
- (2) The operator shall maintain at least two feet of freeboard for a temporary pit. For temporary extenuating circumstances an operator may maintain a freeboard of less than two feet. In such circumstances the operator shall maintain a log describing such circumstances and make the log available to the division upon request.
- (3) The operator shall inspect a temporary pit containing drilling fluids at least daily while the drilling or workover rig is on location. Thereafter, the operator shall inspect the temporary pit weekly so long as liquids remain in the temporary pit. The operator shall maintain a log of such inspections and make the log available for the appropriate division district office's review upon request.
- (4) The operator shall remove all free liquids from the surface of a temporary pit within 60 days from the date that the operator releases the last drilling or workover rig associated with the relevant pit permit. The operator shall note the date of the drilling or workover rig's release on form C-105 or C-103 upon well or workover completion. The appropriate division district office may grant an extension of up to two months, not to exceed temporary pit life span under Subsection R of 19.15.17.7 NMAC.
- (5) The operator shall remove any liquids from the temporary pit used for cavitation within 48 hours after completing cavitation. The operator may request and receive additional time to remove the liquids from the temporary pit used for cavitation if the operator demonstrates to the appropriate division district office's satisfaction that it is not feasible to access the location within 48 hours.
- **C.** Permanent pits. An operator shall maintain and operate a permanent pit in accordance with the following additional requirements.
- (1) The operator shall maintain at least three feet of freeboard for a permanent pit; the operator shall permanently mark such level on the permanent pit.
  - (2) No oil or floating hydrocarbon shall be present in a permanent pit.
- (3) The operator shall inspect the pit weekly while the pit has fluids and document at least monthly until the pit is closed. Inspections will include monitoring of the leak detection system. The operator shall maintain a log of such inspections and make the log available for the

appropriate division district office's review upon request.

- **D.** Below-grade tanks. An operator shall maintain and operate a below-grade tank in accordance with the following additional requirements.
  - (1) The operator shall not allow a below-grade tank to overflow or allow surface water run-on to enter the below-grade tank.
  - (2) The operator shall remove any measurable layer of oil from the fluid surface of a below-grade tank.
- (3) The operator shall inspect the below-grade tank for leakage and damage at least monthly. The operator shall document the integrity of each tank at least annually and maintain a written record of the integrity for five years.
  - (4) The operator shall maintain adequate freeboard to prevent overtopping of the below-grade tank.
- (5) The operator of a below-grade tank who discovers that the below-grade tank does not demonstrate integrity or that the below-grade tank develops any of the conditions identified in Paragraph (5) of Subsection A of 19.15.17.12 NMAC shall repair the damage or close the existing below-grade tank pursuant to the closure requirements of 19.15.17.13 NMAC.
- (6) The operator of a below-grade tank who equips or retrofits the existing tank to comply with Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC shall visually inspect the area beneath the below-grade tank during the retrofit and document any areas that are wet, discolored or showing other evidence of a release on form C-141. The operator shall measure and report to the division the concentration of contaminants in the wet or discolored soil with respect to the standards set forth in Table I of 19.15.17.13 NMAC. If there is no wet or discolored soil or if the concentration of contaminants in the wet or discolored soil is less than the standard set forth in Table I of 19.15.17.13 NMAC, then the operator shall proceed with the closure requirements of 19.15.17.13 NMAC prior to initiating the retrofit or replacement.
  - E. Sumps. The operator shall maintain and operate a sump in accordance with the following additional requirements.
  - (1) The operator shall visually inspect a sump's integrity annually and promptly repair or replace a sump that fails the inspection.
- (2) The operator shall maintain records of sump inspections and make the records available for the appropriate division district office's review upon request.
- **F.** Multi-well fluid management pits. An operator shall maintain and operate a multi-well fluid management pit in accordance with the following additional requirements.
- (1) No operator shall place any substances in the pit other than stimulation fluids, produced water used for stimulation and drilling, and flow back from multiple wells.
  - (2) The operator shall remove any visible layer of oil from the surface of the pit.
  - (3) The operator shall maintain at least three feet of freeboard for the pit.
- (4) The operator shall inspect the pit weekly while the pit has fluids and document at least monthly until the pit is closed. Inspections will include monitoring of the leak detection system. The operator shall maintain a log of such inspections and make the log available for the appropriate division district office's review upon request.
- (5) The operator shall remove all fluids within 60 days from the date the operator ceases all stimulation operations associated with the pit permit. The appropriate division district office may grant an extension of up to two months. [19.15.17.12 NMAC Rp, 19.15.17.12 NMAC, 6/28/13]

# 19.15.17.13 CLOSURE AND SITE RECLAMATION REQUIREMENTS:

- A. Closure plans. A closure plan that an operator submits in an application or registration pursuant to Subsection B of 19.15.17.9 NMAC, or any other closure plan required pursuant to 19.15.17 NMAC, shall describe the proposed closure method and the proposed procedures and protocols to implement and complete the closure.
- **B.** Closure plans for a multi-well fluid management pit shall be filed with the appropriate division district office and shall describe the proposed procedures and protocols for the removal of all unused stimulation liquids and the disposition of liner materials and other pit contents.
- C. Closure where wastes are destined for disposal at division approved off-site facilities. This subsection applies to permanent pits, temporary pits, multi-well fluid management pits, drying pads and tanks associated with closed-loop systems and below-grade tanks.
- (1) Notwithstanding the following, the operator of any pit or below-grade tank shall not commence closure without first obtaining approval of the closure plan submitted with the permit application or registration pursuant to 19.15.17.9 NMAC.
- (2) The operator shall close the pit, drying pad or below-grade tank by first removing all contents and, if applicable, synthetic liners and transferring those materials to a division approved facility.
  - (3) The operator shall test the soils beneath the pit, drying pad for closed-loop system or below-grade tank as follows.
- (a) At a minimum, a five point composite sample to include any obvious stained or wet soils, or other evidence of contamination shall be taken under the liner or the below-grade tank and that sample shall be analyzed for the constituents listed in Table I of 19.15.17.13 NMAC.
- **(b)** If any contaminant concentration is higher than the parameters listed in Table I of 19.15.17.13 NMAC, the division may require additional delineation upon review of the results and the operator must receive approval before proceeding with closure.
- (c) If all contaminant concentrations are less than or equal to the parameters listed in Table I of 19.15.17.13 NMAC, then the operator can proceed to backfill the pit, pad, or excavation with non-waste containing, uncontaminated, earthen material.
- **D.** Closure where wastes are destined for burial in place or into nearby division approved pits or trenches. This subsection applies to waste from temporary pits and closed-loop systems, when such waste may be disposed of in place in the existing temporary pit or disposed of at a nearby temporary pit or burial trench that is not a permitted commercial facility regulated under 19.15.36 NMAC. A nearby temporary pit or burial trench that receives waste from another temporary pit must be onsite within the same lease.
- (1) The operator shall not commence closure without first obtaining approval of the closure plan submitted with the permit application.

- (2) The operator shall demonstrate and comply with the siting criteria set forth in Subsection C of 19.15.17.10 NMAC.
- (3) Prior to closure the operator shall remove all free liquids reasonably achievable from the pit or drying pad and tank associated with a closed-loop system and dispose of such liquids at a division approved facility.
- (4) When closing a temporary pit the operator shall stabilize or solidify the remaining temporary pit contents to a capacity sufficient to support the final cover of the temporary pit. When transferring the waste contents from a drying pad and tank associated with a closed-loop system into a temporary pit or burial trench, the operator shall stabilize or solidify the waste contents to a capacity sufficient to support the final cover of the temporary pit or burial trench. The operator shall not mix the contents with soil or other material at a mixing ratio of greater than 3:1, soil or other material to contents. The waste mixture must pass the paint filter liquids test (EPA SW-846, Method 9095 or other test methods approved by the division).
- (5) The operator shall collect, at a minimum, a five point composite of the contents of the temporary pit or drying pad/tank associated with a closed-loop system to demonstrate that, after the waste is solidified or stabilized with soil or other non-waste material at a ratio of no more than 3:1 soil or other non-waste material to waste, the concentration of any contaminant in the stabilized waste is not higher than the parameters listed in Table II of 19.15.17.13 NMAC.
- (6) If, after appropriate stabilization, the concentrations of all contaminants in the contents from a temporary pit or drying pad and tank associated with a closed-loop system are less than or equal to the parameters of listed in Table II of 19.15.17.13 NMAC, the operator may either proceed to dispose of wastes in an existing temporary pit or construct a burial trench for disposal of these wastes.
- (7) If the concentration of any contaminant in the contents, after mixing with soil or non-waste material to a maximum ratio of 3:1, from a temporary pit or drying pad/tank associated with a closed-loop system is higher than constituent concentrations shown in Table II of 19.15.17.13 NMAC, then closure must proceed in accordance with Subsection C of 19.15.17.13 NMAC.
- (8) Upon achieving all applicable waste stabilization in the temporary pit or transfer of stabilized wastes to the temporary pit or burial trench, the operator shall:
- (a) fold the outer edges of the trench liner to overlap the waste material in the trench prior to the installation of the geomembrane cover;
- (b) install a geomembrane cover over the waste material in the lined trench or temporary pit; the operator shall install the geomembrane cover in a manner that prevents the collection of infiltration water in the lined trench or temporary pit and on the geomembrane cover after the soil cover is in place; the geomembrane cover shall consist of a 20-mil string reinforced LLDPE liner or equivalent cover that the appropriate division district office approves; the geomembrane cover shall be composed of an impervious, synthetic material that is resistant to petroleum hydrocarbons, salts and acidic and alkaline solutions; cover compatibility shall comply with EPA SW-846 Method 9090A;
- (c) cover the pit/trench with non-waste containing, uncontaminated, earthen materials and construct a soil cover prescribed by the division in Paragraph (3) of Subsection H of 19.15.17.13 NMAC.
- (9) If the operator has removed the wastes and the liner to a burial trench pursuant to this subsection, the operator shall test the soils beneath the temporary pit as follows.
- (a) At a minimum, a five point composite sample to include any obvious stained or wet soils, or other evidence of contamination shall be taken under the liner or the below-grade tank and that sample shall be analyzed for the constituents listed in Table I of 19.15.17.13 NMAC.
- **(b)** If any contaminant concentration is higher than the parameters listed in Table I of 19.15.17.13 NMAC, the division may require additional delineation upon review of the results and the operator must receive approval before proceeding with closure.
- (c) If all contaminant concentration are less than or equal to the parameters listed in Table I of 19.15.17.13 NMAC, then the operator can proceed to backfill the pit, pad, or excavation with non-waste containing, uncontaminated, earthen material.

### E. Closure notice.

- (1) The operator shall notify the surface owner by certified mail, return receipt requested that the operator plans closure operations at least 72 hours, but not more than one week, prior to any closure operation. Notice shall include well name, API number and location. Evidence of mailing of the notice to the address of the surface owner shown in the county tax records is sufficient to demonstrate compliance with this requirement.
- (2) The operator of a temporary pit, multi-well fluid management pit, below-grade tank or an operator who is approved for onsite closure shall notify the appropriate division district office verbally and in writing at least 72 hours, but not more than one week, prior to any closure operation. The notice shall include the operator's name and the location to be closed by unit letter, section, township and range. If the closure is associated with a particular well, then the notice shall also include the well's name, number and API number.
- (3) An operator of a permanent pit shall notify the Santa Fe office at least 60 days prior to cessation of operations and provide a proposed schedule for closure. If there is no closure plan on file with the Santa Fe office applicable to the permanent pit, the operator shall provide a closure plan with this notice. Upon receipt of the notice and proposed schedule, the Santa Fe office shall review the current closure plan for adequacy and inspect the site.
- (4) When onsite burial occurs on private land, the operator shall file a deed notice identifying the exact location of the onsite burial with the county clerk in the county where the onsite burial occurs.
  - **F.** Closure report and burial identification.
- (1) Within 60 days of closure completion, the operator shall submit a closure report on form C-144, with necessary attachments to document all closure activities including sampling results; information required by 19.15.17 NMAC; and details on back-filling, capping and covering, where applicable. In the closure report, the operator shall certify that all information in the report and attachments is correct and that the operator has complied with all applicable closure requirements and conditions specified in the approved closure plan. If the operator used a temporary pit, the operator shall provide a plat of the pit location on form C-1 05 within 60 days of closing the temporary pit.

- (2) If the operator elects to conduct onsite burial under Subsection D of 19.15.17.13 NMAC, the operator shall report the exact location of the onsite burial on form C-105 filed with the division.
- (3) The operator shall place a steel marker at the center of an onsite burial. The steel marker shall be not less than four inches in diameter and shall be cemented in a three-foot deep hole at a minimum. The steel marker shall extend at least four feet above mean ground level and at least three feet below ground level. The operator name, lease name and well number and location, including unit letter, section, township and range, and that the marker designates an onsite burial location shall be welded, stamped or otherwise permanently engraved into the metal of the steel marker. A person shall not build permanent structures over an onsite burial without the appropriate division district office's written approval. A person shall not remove an onsite burial marker without the division's written permission.
- **G.** Timing requirements for closure. An operator shall close a pit, drying pad associated with a closed-loop system or below-grade tank within the following time periods.
- (1) An operator shall close a permitted permanent pit within 60 days of cessation of operation of the pit in accordance with a closure plan approved by the appropriate office.
- (2) An operator shall close a permitted temporary pit within six months from the date that the operator releases the drilling or workover rig. The operator shall note the date of the drilling or workover rig's release on form C-105 or C-103, filed with the division, upon the well's or work-over's completion. The appropriate division district office may grant an extension not to exceed three months.
- (3) An operator shall close a drying pad used for a closed-loop system within six months from the date that the operator releases the drilling or workover rig. The operator shall note the date of the drilling or workover rig's release on form C-105 or C-103, filed with the division, upon the well's or work-over's completion. The appropriate division district office may grant an extension not to exceed six months.
  - (4) Closure methods for below-grade tanks.
- (a) Within 60 days of cessation of operations, the operator shall remove liquids and sludge from a below-grade tank prior to implementing a closure method and shall dispose of the liquids and sludge in a division-approved facility.
- **(b)** Within six months of cessation of operations, the operator shall remove the below-grade tank and dispose of it in a division-approved facility or recycle, reuse, or reclaim it in a manner that the appropriate division district office approves. If there is any equipment associated with a below-grade tank, then the operator shall remove the equipment, unless the equipment is required for some other purpose.
- (5) An operator shall close a multi-well fluid management pit within six months from the date that the operator ceases all stimulation operations on all wells identified in the permit. The operator shall note the date of the cessation of drilling and stimulation operations on form C-105 or C-103 filed with the division. The appropriate division district office may grant an extension for closure not to exceed six months.
  - **H.** Reclamation of pit locations, onsite burial locations and drying pad locations.
    - (1) Site contouring.
- (a) Once the operator has closed a pit or trench or is no longer using a drying pad, below-grade tank or an area associated with a closed-loop system, pit, trench or below-grade tank, the operator shall reclaim the pit location, drying pad location, below-grade tank location or trench location and all areas associated with the closed-loop system, pit, trench or below-grade tank including associated access roads to a safe and stable condition that blends with the surrounding undisturbed area. The operator shall substantially restore the impacted surface area to the condition that existed prior to oil and gas operations by placement of the soil cover as provided in Paragraph (2) of Subsection H of 19.15.17.13 NMAC, recontour the location and associated areas to a contour that approximates the original contour and blends with the surrounding topography and re-vegetate according to Paragraph (5) in Subsection H of 19.15.17.13 NMAC.
- **(b)** The operator may propose an alternative to the re-vegetation or recontouring requirement if the operator demonstrates to the appropriate district office that the proposed alternative provides equal or better prevention of erosion, and protection of fresh water, public health and the environment. The proposed alternative shall be agreed upon by the surface owner. The operator shall submit the proposed alternative, with written documentation that the surface owner agrees to the alternative, to the division for approval.
- (c) Areas reasonably needed for production operations or for subsequent drilling operations shall be compacted, covered, paved, or otherwise stabilized and maintained in such a way as to minimize dust and erosion to the extent practicable.
- (2) Soil cover designs for drying pads associated with closed-loop systems and below-grade tanks. The soil cover for closures after site contouring, where the operator has removed the below-grade tank or drying pad contents and liner, and if necessary remediated the soil beneath the below-grade tank or drying pad liner to chloride concentrations less than 600 mg/kg as analyzed by EPA Method 300.0, shall consist of the background thickness of topsoil or one foot of suitable material, whichever is greater.
- (3) Soil cover designs for reclamation of pit locations and onsite burial locations. The soil cover for burial in-place or trench burial shall consist of a minimum of four feet of non-waste containing, uncontaminated, earthen material with chloride concentrations less than 600 mg/kg as analyzed by EPA Method 300.0. The soil cover shall include either the background thickness of topsoil or one foot of suitable material to establish vegetation at the site, whichever is greater.
- (4) The operator shall construct the soil cover to the site's existing grade and prevent ponding of water and erosion of the cover material.
  - (5) Reclamation and re-vegetation.
- (a) Reclamation of areas no longer in use. All areas disturbed by the closure of pits and below-grade tanks, except areas reasonably needed for production operations or for subsequent drilling operations, shall be reclaimed as early and as nearly as practicable to their original condition or their final land use and shall be maintained to control dust and minimize erosion to the extent practicable.
- (b) Topsoils and subsoils shall be replaced to their original relative positions and contoured so as to achieve erosion control, long-term stability and preservation of surface water flow patterns. The disturbed area then shall be reseeded in the first favorable growing season following closure of a pit, drying pad associated with a closed-loop system or below-grade tank.
  - (c) Reclamation of all disturbed areas no longer in use shall be considered complete when all ground surface disturbing

activities at the site have been completed, and a uniform vegetative cover has been established that reflects a life-form ratio of plus or minus fifty percent (50%) of pre-disturbance levels and a total percent plant cover of at least seventy percent (70%) of pre-disturbance levels, excluding noxious weeds.

- (d) Other regulatory requirements. The re-vegetation and reclamation obligations imposed by other applicable federal or tribal agencies on lands managed by those agencies shall supersede these provisions and govern the obligations of any operator subject to those provisions, provided that the other requirements provide equal or better protection of fresh water, human health and the environment.
  - (e) The operator shall notify the division when reclamation and re-vegetation are complete.

CI C 4	· 6 C ! D 4 D 1	Table I	4 1 21
		ow-Grade Tanks, Drying Pads Associated Pits where Contents are Removed	tea with
Depth below bottom of pit to groundwater less than 10,000 mg/l TDS	Constituent	Method*	Limit**
	Chloride	EPA 300.0	600 mg/kg
≤50 feet	ТРН	EPA SW-846 Method 418.1	100 mg/kg
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg
	Benzene	EPA SW-846 Method 8021B or 8015M	10 mg/kg
	Chloride	EPA 300.0	10,000 mg/kg
51 feet-100 feet	ТРН	EPA SW-846 Method 418.1	2,500 mg/kg
	GRO+DRO	EPA SW-846 Method 8015M	1,000 mg/kg
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg
	Benzene	EPA SW-846 Method 8021B or 8015M	10 mg/kg
	Chloride	EPA 300.0	20,000 mg/kg
> 100 feet	TPH	EPA SW-846 Method 418.1	2,500 mg/kg
	GRO+DRO	EPA SW-846 Method 8015M	1,000 mg/kg
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg
	Benzene	EPA SW-846 Method 8021B or 8015M	10 mg/kg

<sup>\*</sup>Or other test methods approved by the division

<sup>\*\*</sup>Numerical limits or natural background level, whichever is greater

Table II Closure Criteria for Burial Trenches and Waste Left in Place in Temporary Pits			
Depth below bottom of pit to groundwater less than 10,000 mg/l TDS	Constituent	Method*	Limit**
	Chloride	EPA Method 300.0	20,000 mg/kg
25-50 feet	ТРН	EPA SW-846 Method 418.1	100 mg/kg
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg
	Benzene	EPA SW-846 Method 8021B or 8015M	10 mg/kg

	Chloride	EPA Method 300.0	40,000 mg/kg
	ТРН	EPA SW-846	2,500 mg/kg
51-100 feet		Method 418.1	
	GRO+DRO	EPA SW-846	1,000 mg/kg
		Method 8015M	
	BTEX	EPA SW-846 Method 8021B	50 mg/kg
		or 8260B	
	Benzene	EPA SW-846 Method 8021B	10 mg/kg
		or 8015M	
	Chloride	EPA Method 300.0	80,000 mg/kg
	TPH	EPA SW-846	2,500 mg/kg
> 100 feet		Method 418.1	
	GRO+DRO	EPA SW-846	1,000 mg/kg
		Method 8015M	
	BTEX	EPA SW-846 Method 8021B	50 mg/kg
		or 8260B	
	Benzene	EPA SW-846 Method 8021B	10 mg/kg
		or 8015M	

<sup>\*</sup>Or other test methods approved by the division

[19.15.17.13 NMAC - Rp, 19.15.17.13 NMAC, 6/28/13]

### 19.15.17.14 EMERGENCY ACTIONS:

- **A.** Permit not required. In an emergency an operator may construct a pit without a permit to contain fluids, solids or wastes, if an immediate danger to fresh water, public health or the environment exists.
- **B.** Construction standards. The operator shall construct an emergency pit, to the extent possible given the emergency, in a manner that is consistent with the requirements for a temporary pit specified in 19.15.17 NMAC and that prevents the contamination of fresh water and protects public health and the environment.
- **C.** Notice. The operator shall notify the appropriate division district office as soon as possible (if possible before construction begins) of the need for such pit's construction.
- **D.** Use and duration. A pit constructed in an emergency may be used only for the emergency's duration. If the emergency lasts more than 48 hours, then the operator shall seek the appropriate division district office's approval for the pit's continued use. The operator shall remove all fluids, solids or wastes within 48 hours after cessation of use unless the appropriate division district office extends that time period. [19.15.17.14 NMAC Rp, 19.15.17.14 NMAC, 6/28/13]

### 19.15.17.15 EXCEPTIONS AND VARIANCES:

- A. Variances.
- (1) An operator shall demonstrate with a complete application to the appropriate division district office that the requested variance provides equal or better protection of fresh water, public health and the environment. The appropriate division district office shall approve or deny the variance within 60 days of receipt of the complete application.
- (2) If the appropriate division district office denies the variance then it shall notify the operator within 60 days of receipt of the complete application for the reasons of denial by certified mail, return receipt requested. If the operator requests a hearing within 10 days after receipt of such notice, the division shall set the matter for hearing, with notice to the operator and the appropriate division district office.
  - (3) An application for a variance shall include:
    - (a) a statement in detail explaining why the applicant wants to vary from the requirement of 19.15.17 NMAC, and
- (b) a detailed written demonstration that the variance will provide equal or better protection of fresh water, public health and the environment.
- (4) If a variance goes to hearing pursuant to Paragraph (2) of Subsection A of 19.15.17.15 NMAC, in addition to the hearing process required by 19.15.4 NMAC, the application for hearing shall include:
  - (a) a copy of the complete application submitted for a variance under Paragraph (3) of Subsection A of 19.15.17.15 NMAC;
  - **(b)** proof of notification to the surface owner of the location of the requested variance.
  - (5) The division clerk will set the application for hearing as soon as practicable.
  - B. Exceptions.
    - (1) An operator may apply to the division's Santa Fe office for an exception that is allowed by a provision of 19.15.17 NMAC.
    - (2) The operator shall give written notice by certified mail, return receipt requested, to:
      - (a) the surface owner of record where the exception is requested, or will be located;
      - (b) surface owners of record within one-half mile of such location;
      - (c) the county commission of the county where the pit, or proposed alternative is, or will be, located;

<sup>\*\*</sup>Numerical limits or natural background level, whichever is greater

- (d) the appropriate city official if the pit, or proposed alternative is, or will be, located within city limits, within one-half mile of the city limits or within the city's zoning and planning jurisdiction;
  - (e) federal agencies managing lands within one-half mile of such location;
  - (f) affected tribal or pueblo governments; and
  - (g) such other persons as the division's Santa Fe office may direct.
- (3) Receipt of notice that is given pursuant to this sub-part shall not be construed as an indication of standing to request a hearing pursuant to Paragraph (6) of Subsection B of 19.15.17.15 NMAC.
- (4) The operator shall issue public notice by publication one time in a newspaper of general circulation in the county where the pit, or proposed alternative, is, or will be located. Required written and public notices require the division's Santa Fe office's approval. The division shall post notice of the application on the division's website.
- (5) An operator shall demonstrate with a complete application to the Santa Fe office that the requested exception provides equal or better protection of fresh water, public health and the environment. The Santa Fe office shall approve or deny the exception within 90 days of receipt of the complete application.
- (6) Within 30 days after the operator or the division sends notice of the requested exception anyone may submit comments to the director and any person with standing to contest the requested exception may request a hearing. If the director determines that a request for hearing presents issues that have technical merit or there is significant interest from the affected public, then the director may cause the matter to be set for hearing. If the director determines that a hearing is not necessary due to technical merit, significant public interest or otherwise then the Santa Fe office may grant the exception without a hearing. The Santa Fe office may grant the exception administratively if the Santa Fe office receives no comments or requests for hearing within the time for commenting.
- (7) If the Santa Fe office denies the exception then it shall notify the operator within 90 days of receipt of the complete application for the reasons of denial by certified mail, return receipt requested. If the operator requests a hearing within 21 days after receipt of such notice, the division shall set the matter for hearing, with notice to the operator and the appropriate division district office.
  - (8) An application for an exception shall include:
    - (a) a statement in detail explaining why the applicant wants an exception to the requirement of 19.15.17 NMAC, and
- **(b)** a detailed written demonstration that the exception will provide equal or better protection of fresh water, public health and the environment.
- (9) If an exception goes to hearing pursuant to Subsection B of 19.15.17.15 NMAC, in addition to the requirements of 19.15.4 NMAC, the hearing application shall include:
  - (a) a copy of the complete application submitted for the exception; and
  - (b) a proof of notification of the hearing application to parties identified in Paragraph (2) of Subsection B of 19.15.17.15

NMAC.

(10) The division clerk will set the application for hearing as soon as practicable. [19.15.17.15 NMAC - Rp, 19.15.17.15 NMAC, 6/28/13]

# 19.15.17.16 PERMIT APPROVALS, CONDITIONS, DENIALS, REVOCATIONS, SUSPENSIONS, MODIFICATIONS OR TRANSFERS:

- A. The division shall review all applications to permit facilities subject to 19.15.17 NMAC. Within 30 days of receiving an application the division shall make an administrative completeness determination or provide written notice of deficiencies to the application's signatory. The application will be considered complete if written notice is not provided by the division within the 30 day evaluation period.
- **B.** Whether or not the division deems an application to be administratively complete within the 30 day evaluation period, the division shall also have an additional 30 days to approve, deny or approve with conditions an application. If the division does not take action within the 60 days review period, then the application is deemed denied and the operator may file an application for hearing with the division clerk.
- C. Conditions. The division may impose conditions or requirements that it determines are necessary and proper for the protection of fresh water, public health, and the environment provided the conditions or requirements are based on the provisions of the Oil and Gas Act 70-2 NMSA or current division regulations. The division shall incorporate such additional conditions or requirements into the permit.
- **D.** Denial of application. The division shall deny, in writing, an application for a permit if it finds that the application and materials that the operator submitted for consideration with the application do not sufficiently demonstrate that the operator can construct, operate and close the proposed pit, or proposed alternative in a manner that is protective of fresh water, public health, and the environment.
- **E.** Revocation, suspension or modification of a permit. The operator may apply to the division for a modification of the permit pursuant to 19.15.17 NMAC. The operator shall demonstrate that the proposed modification complies with the applicable provisions of 19.15.17 NMAC. The division may revoke, suspend or impose additional operating conditions or limitations on a permit at any time, after notice and opportunity for a hearing, if the division determines that the operator or the permitted facility is in material breach of any applicable statutes or rules, or that such action is necessary for the protection of fresh water, public health or the environment. The division shall notify the operator by certified mail, return receipt requested, of any intended revocation, suspension or imposition of additional conditions, and the operator shall have 10 days after receipt of notification to request a hearing pursuant to 19.15.4 NMAC. The division may suspend a permit or impose additional conditions or limitations without hearing in an emergency to forestall an imminent threat to fresh water, public health, or the environment, subject to the provisions of NMSA 1978, Section 70-2-23, as amended.
- **F.** Transfer of a permit. The operator shall not transfer a permit without the division's prior written approval. The division's approval of an application to transfer a well or other facility with which a permitted pit is associated shall constitute approval of the transfer of the permit for the pit.

**G.** Division approvals. The division shall grant or confirm any division approval authorized by a provision of 19.15.17 NMAC by written statement. Written statements include e-mail. [19.15.17.16 NMAC - Rp, 19.15.17.16 NMAC, 6/28/13]

# **HISTORY OF 19.15.17 NMAC:**

# **History of Repealed Material:**

 $19.15.17\ NMAC, Pits, Closed-Loop\ Systems, Below-Grade\ Tanks\ and\ Sumps, filed\ 5/30/2008\ -\ Repealed\ effective\ 6/28/2013.$ 

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 17 PITS, CLOSED-LOOP SYSTEMS, BELOW-GRADE TANKS AND SUMPS

**19.15.17.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.17.1 NMAC - Rp, 19.15.17.1 NMAC, 6/28/13]

**19.15.17.2 SCOPE:** 19.15.17 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.17.2 NMAC - Rp, 19.15.17.2 NMAC, 6/28/13]

**19.15.17.3 STATUTORY AUTHORITY:** 19.15.17 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.17.3 NMAC - Rp, 19.15.17.3 NMAC, 6/28/13]

**19.15.17.4 DURATION:** Permanent.

[19.15.17.4 NMAC - Rp, 19.15.17.4 NMAC, 6/28/13]

**19.15.17.5 EFFECTIVE DATE:** June 28, 2013, unless a later date is cited at the end of a section. [19.15.17.5 NMAC - Rp, 19.15.17.5 NMAC, 6/28/13]

**19.15.17.6 OBJECTIVE:** To regulate pits, closed-loop systems, and below-grade tanks and sumps used in connection with oil and gas operations for the protection of fresh water, public health and the environment. [19.15.17.6 NMAC - Rp, 19.15.17.6 NMAC, 6/28/13]

### **19.15.17.7 DEFINITIONS:**

- **A.** "Alluvium" means detrital material that water or other erosional forces have transported and deposited at points along a watercourse's flood plain. It typically is composed of sands, silts and gravels; exhibits high porosity and permeability; and generally carries fresh water.
- **B.** "Below-grade tank" means a vessel with greater than a five barrel capacity, excluding sumps and pressurized pipeline drip traps, installed within an excavation or buried below the surrounding ground surface's elevation. Below-grade tank does not include an above-ground storage tank that is located above or at the surrounding ground surface's elevation and is surrounded by berms.
- ${\bf C.}$  "Closed-loop system" means a system that uses above ground steel tanks for the management of drilling fluids.
- **D.** "Continuously flowing watercourse" means a river, stream or creek that is named or delineated by a solid blue line on a USGS quadrangle map having a scale factor of 1:24,000, or an irrigation channel, or a water course that typically has water flowing during the majority of the days of the year. This does not include ephemeral washes, arroyos, and similar depressions that do not have flowing water during the majority of the days of the year.
- **E.** "Division-approved facility" means a division-permitted surface waste management or injection facility, a facility permitted pursuant to 20.6.2 NMAC, a facility approved pursuant to 19.15.35.8 NMAC or other facility that the division specifically approves for the particular purpose. The division shall not approve any facility not otherwise permitted unless it finds that the facility's use for the specified purpose will protect fresh water, public health and the environment and comply with other applicable federal or state statutes, federal regulations, state rules and local ordinances.
- **F.** "Emergency pit" means a pit that is constructed during an emergency to contain a spill in the event of a release.
- **G.** "Exception" means authorization from the division's Santa Fe office to depart from the requirements of 19.15.17 NMAC.
  - **H.** "Floodplain" means US army corps of engineers or FEMA documented 100-year floodplain.
- **I.** "Life-form ratio" means the relative percentage of regionally native plant species in each of the following classifications: shrubs, forbs, and grasses.
- **J.** "Low chloride fluids" means water-based fluids that contain less than 15,000 mg/liter of chlorides as determined by field or laboratory analysis.

- **K.** "Measureable" means a layer of oil, the thickness of which is discernible by color cutting or other acceptable method.
- L. "Multi-well fluid management pit" means a pit used for the storage, treatment and recycling of stimulation fluids and flow-back water during the drilling and completion of multiple wells. Multi-well fluid management pits may not be used for the disposal of drilling, completion or other waste. Multi-well fluid management pits may be located either onsite or offsite of a well drilling location and may remain in use until all wells with approved application for permit to drill that are identified in the pit permit are completed. Any addition of wells or extensions for permits to drill identified in the pit permit shall go to hearing. Any containment structure such as a pond, pit, or other impoundment that holds only fresh water that has not been treated for oil field purposes, is not a multi-well fluid management pit.
- **M.** "Onsite" means within the boundaries of a single lease where exploration and production waste is generated.
- **N.** "Permanent pit" means a pit used for collection, retention or storage of produced water or brine that is constructed with the conditions and for the duration provided in its permit, and is not a temporary pit.
- **O.** "Restore" means to return a site to its former condition, in the manner and to the extent required by applicable provisions of 19.15.17 NMAC.
- **P.** "Significant watercourse" means a watercourse with a defined bed and bank either named or identified by a dashed blue line on a USGS 7.5 minute quadrangle map or the next lower order tributary with a defined bed and bank of such watercourse.
- Q. "Sump" means a subgrade impermeable vessel that is partially buried in the ground, is in contact with the ground surface, or is a collection device incorporated within a secondary containment system, which remains predominantly empty, serves as a drain or receptacle for de minimis releases on an intermittent basis and is not used to store, treat, dispose of or evaporate products or wastes. Buckets, pails, drip pans or similar vessels that are not in contact with the ground surface are not sumps.
- **R.** "Temporary pit" means a pit, including a drilling or workover pit, which is constructed with the intent that the pit will hold liquids and mineral solids. Temporary pits may be used for one or more wells and must be located at one of the associated permitted well drilling locations. Temporary pits must be closed within six months from the date the operator releases the drilling or workover rig from the first well using the pit. Any containment structure such as a pond, pit, or other impoundment that holds only fresh water that has not been treated for oil field purposes, is not a temporary pit.
- S. "Variance" means authorization from the appropriate division district office to depart from the requirements of 19.15.17 NMAC. A variance may not be obtained where exceptions are required by a provision of 19.15.17 NMAC.
- T. "Visible" when used with respect to oil on the surface of a pit means any amount of oil whether measurable or a sheen on the pit's liquid surface.

  [19.15.17.7 NMAC Rp, 19.15.17.7 NMAC, 6/28/13]

# 19.15.17.8 PERMIT OR REGISTRATION REQUIRED:

- **A.** A person shall not construct or use a pit except in accordance with a division-issued permit. Only an operator may apply for a division-issued permit. After June 16, 2008, an unlined pit is prohibited and the division shall not issue a permit for an unlined pit.
- **B.** The division may issue a single permit for all pits or division-approved alternative methods associated with a single application for permit to drill.
- C. All below-grade tanks installed after June 28, 2013 must be registered with the appropriate division district office. The operator shall file a single registration for all below-grade tanks associated with a single application for permit to drill.
- **D.** Closed-loop systems and sumps do not require a division-issued permit or registration with the division's district office.

[19.15.17.8 NMAC - Rp, 19.15.17.8 NMAC, 6/28/13]

# 19.15.17.9 PERMIT APPLICATION AND REGISTRATION:

**A.** An operator shall use the appropriate form C-144 to apply to the division for a permit to construct or use a pit or proposed alternative method, or to register a below-grade tank. The operator shall submit the form C-144 either separately or as an attachment to a permit application for a facility with which the pit, below-grade tank or proposed alternative method will be associated. An operator shall use a C-101, C-103 or applicable bureau of

land management form to notify the appropriate division district office of construction or use of a closed-loop system.

- **B.** The permit application shall include a detailed plan as follows.
- (1) Permanent pits. A registered professional engineer shall certify engineering, design and construction specifications as contained in the plan for permanent pits. The plan shall include:
  - (a) a quality control/quality assurance construction and installation plan;
  - **(b)** operating and maintenance procedures;
  - (c) a closure plan;
- (d) a hydrogeologic report that provides sufficient information and detail on the site's topography, soils, geology, surface hydrology and ground water hydrology to enable the division's Santa Fe office to evaluate the actual and potential effects on soils, surface water and ground water;
- (e) detailed information on dike protection and structural integrity; and leak detection, including an adequate fluid collection and removal system;
  - (f) liner specifications and compatibility;
  - **(g)** freeboard and overtopping prevention;
  - (h) prevention of nuisance or hazardous odors, including H2S;
- (i) an emergency response plan, unless the permanent pit is part of a facility that has an integrated contingency plan;
  - (j) type of oil field waste stream;
  - (k) climatological factors, including freeze-thaw cycles:
  - (1) a monitoring and inspection plan;
  - (m) erosion control; and
  - (n) other pertinent information the environmental bureau in the division's Santa Fe office

requests.

- (2) Temporary pits. The plan for design and construction of a temporary pit shall follow applicable liner manufacturers' requirements. The permit application also shall include operating and maintenance procedures, a closure plan and hydrogeologic data that provides sufficient information and detail on the site's topography, soils, geology, surface hydrology and ground water hydrology to enable the appropriate division district office to evaluate compliance with the siting criteria of 19.15.17.10 NMAC. In the absence of site-specific ground water data, the operator can provide a reasonable determination of probable ground water depth using data generated by models, cathodic well lithology, published information or other tools as approved by the appropriate division district office. The plan for a temporary pit may incorporate by reference a standard design for multiple temporary pits that the operator files with the application or has previously filed with the appropriate division district office. The operator may utilize, with approval by the appropriate division district office, standardized plans for pit construction, pit closure, and other plans which will remain approved until a subsequent plan is either required by the appropriate division district office or is submitted by the operator and approved by the appropriate division district office. A copy of the approved standardized plan shall be included in the division's electronic well file for each associated well.
- (3) Below-grade tanks. The registration of a below-grade tank shall include operating and maintenance procedures, a closure plan and a hydrogeologic report that demonstrates compliance with the siting criteria of 19.15.17.10 NMAC. In the absence of site-specific ground water data, the operator can provide a reasonable determination of probable ground water depth using data generated by models, cathodic well lithology, published information or other tools as approved by the appropriate division district office. The registration of a below-grade tank may incorporate by reference a standard design for multiple below-grade tanks that the operator files with the application or has previously filed with the appropriate division district office. The operator may utilize, with approval by the appropriate division district office, standardized plans for below-grade tank construction, and other plans which will remain approved until a subsequent plan is either required by the appropriate division district office. A copy of the approved standardized plan shall be included in the division's electronic well file for each associated well.
- (4) Multi-well fluid management pits. The design and construction plan for a multi-well fluid management pit shall follow applicable liner manufacturers' requirements. The permit application also shall include operating and maintenance procedures, a list of wells with approved application for permit to drill associated with the pit, a closure plan and hydrogeologic data that provides sufficient information and detail on the site's topography, soils, geology, surface hydrology and ground water hydrology to enable the appropriate division district office to evaluate compliance with the siting criteria of 19.15.17.10 NMAC. In the absence of site-specific ground

water data, the operator can provide a reasonable determination of probable ground water depth using data generated by models, cathodic well lithology, published information or other tools as approved by the appropriate division district office. The plan for a multi-well fluid management pit may incorporate by reference a standard design for multiple fluid management pits that the operator files with the application or has previously filed with the appropriate division district office. The operator may utilize, with approval by the appropriate division district office, standardized plans for pit construction, pit closure, and other plans which will remain approved until a subsequent plan is either required by the appropriate division district office or is submitted by the operator and approved by the appropriate division district office.

- C. Filing of permit application.
- (1) Permanent pits: An operator shall file an application on form C-144, including required attachments, with the division's Santa Fe office to request approval to use or construct a permanent pit and shall provide a copy to the appropriate division district office.
- (2) Temporary pits, and multi-well fluid management pits. An operator shall file an application on form C-144, including required attachments, with the appropriate division district office. If the operator plans to use a temporary pit, or multi-well fluid management pit, the operator shall provide the proposed pit location on form C-

[19.15.17.9 NMAC - Rp, 19.15.17.9 NMAC, 6/28/13]

# 19.15.17.10 SITING REQUIREMENTS:

- **A.** Except as otherwise provided in 19.15.17 NMAC.
  - (1) An operator shall not locate a temporary pit containing low chloride fluid:
- (a) where ground water is less than 25 feet below the bottom of the pit; a variance may be granted for a pit used solely to cavitate a coal bed methane well and where the operator demonstrated that the proposed operation will protect groundwater during the temporary pit's use;
- (b) within (i) 100 feet of any continuously flowing watercourse or any other significant watercourse, or (ii) 200 feet of any lakebed, sinkhole or playa lake (measured from the ordinary high-water mark);
- (c) within 300 feet from an occupied permanent residence, school, hospital, institution or church in existence at the time of initial application;
- (d) within (i) 200 feet of a spring or a private, domestic fresh water well used by less than five households for domestic or stock watering purposes, or (ii) 300 feet of any other fresh water well or spring, in existence at the time of the initial application;
- (e) within incorporated municipal boundaries or within a defined municipal fresh water well field covered under a municipal ordinance adopted pursuant to NMSA 1978, Section 3-27-3, as amended, unless the municipality specifically approves;
  - (f) within 100 feet of a wetland;
- (g) within the area overlying a subsurface mine, unless a variance is granted that approves the proposed location based upon the operator's demonstration that the temporary pit's construction and use will not compromise the subsurface integrity;
- (h) within an unstable area, unless a variance is granted upon a demonstration that the operator has incorporated engineering measures into the design to ensure that the temporary pit's integrity is not compromised; or
  - (i) within a 100-year floodplain.
- (2) Unless a variance is specifically provided for in Paragraph (1) of Subsection A of 19.15.17.10 NMAC, an operator must obtain an exception to locate a temporary pit containing low chloride fluids inside setbacks set forth in Paragraph (1) of Subsection A of 19.15.17.10 NMAC.
  - (3) An operator shall not locate a temporary pit containing fluids that are not low chloride fluids:
- (a) where ground water is less than 50 feet below the bottom of the pit; a variance may be granted for a pit used solely to cavitate a coal bed methane well and where the operator demonstrated that the proposed operation will protect groundwater during the temporary pit's use;
- (b) within (i) 300 feet of any continuously flowing watercourse or any other significant watercourse or (ii) 200 feet of any lakebed, sinkhole or playa lake (measured from the ordinary high-water mark);
- (c) within 300 feet from an occupied permanent residence, school, hospital, institution or church in existence at the time of initial application;
- (d) within (i) 500 feet of a spring or a private, domestic fresh water well used by less than five households for domestic or stock watering purposes, or (ii) 1,000 feet of any other fresh water well or spring, in existence at the time of the initial application;

- **(e)** within incorporated municipal boundaries or within a defined municipal fresh water well field covered under a municipal ordinance adopted pursuant to NMSA 1978, Section 3-27-3, as amended, unless the municipality specifically approves;
  - (f) within 300 feet of a wetland;
- (g) within the area overlying a subsurface mine, unless a variance is granted that approves the proposed location based upon the operator's demonstration that the temporary pit's construction and use will not compromise the subsurface integrity;
- (h) within an unstable area, unless a variance is granted upon a demonstration that the operator has incorporated engineering measures into the design to ensure that the temporary pit's integrity is not compromised; or
  - (i) within a 100-year floodplain.
- (4) An operator must obtain a variance to locate a temporary pit containing non-low chloride fluids inside setbacks set forth in Paragraph (3) of Subsection A of 19.15.17.10 NMAC. The operator must obtain an exception to locate a non-low chloride fluids temporary pit inside setbacks set forth in Paragraph (1) of Subsection A of 19.15.17.10 NMAC.
  - (5) An operator shall not locate a permanent pit or multi-well fluid management pit:
    - (a) where ground water is less than 50 feet below the bottom of the permanent pit;
- **(b)** within 300 feet of a continuously flowing watercourse, or 200 feet of any other significant watercourse or lakebed, sinkhole or playa lake (measured from the ordinary high-water mark), unless the division's Santa Fe office approves an alternative distance based upon the operator's demonstration that surface and ground water will be protected;
- (c) within 1000 feet from a permanent residence, school, hospital, institution or church in existence at the time of initial application;
- (d) within 500 feet of a spring or a fresh water well used for domestic or stock watering purposes, in existence at the time of initial application;
- (e) within incorporated municipal boundaries or within a defined municipal fresh water well field covered under a municipal ordinance adopted pursuant to NMSA 1978, Section 3-27-3, as amended, unless the municipality specifically approves;
  - (f) within 500 feet of a wetland;
- (g) within the area overlying a subsurface mine, unless the operator obtains an exception and demonstrates that the pit's construction and use will not compromise subsurface integrity;
- (h) within an unstable area, unless the operator demonstrates that it has incorporated engineering measures into the design to ensure that the pit's integrity is not compromised; or
  - (i) within a 100-year floodplain.
- (6) An operator must obtain an exception to locate a permanent pit or multi-well fluid management pit inside setbacks set forth in Paragraph (5) of Subsection A of 19.15.17.10 NMAC.
  - (7) An operator shall not locate material excavated from a pit's construction:
    - (a) within 100 feet of a continuously flowing watercourse or a significant watercourse;
    - **(b)** 200 feet from a lakebed, sinkhole or playa lake (measured from the ordinary high-water
- mark);
- (c) within 100 feet of a wetland; or
- (d) within a 100-year floodplain.
- (8) An operator shall not locate a below-grade tank:
- (a) within 100 feet of a continuously flowing watercourse, significant watercourse, lakebed, sinkhole, wetland or playa lake (measured from the ordinary high-water mark);
  - **(b)** within 200 feet of a spring or a fresh water well used for public or livestock consumption;
  - (c) where depth to ground water is less than 25 feet below the bottom of the tank.
  - **B.** An emergency pit is exempt from the siting criteria of 19.15.17 NMAC.
  - C. Closure for burial trenches and in place closure.
    - (1) An operator shall not implement trench or in-place closure:
      - (a) where ground water is less than 25 feet below the bottom of the buried waste;
- **(b)** within 100 feet of a continuously flowing watercourse, or 200 feet of any other significant watercourse or lakebed, sinkhole or playa lake (measured from the ordinary high-water mark);
- (c) within 300 feet from an occupied permanent residence, school, hospital, institution or church in existence at the time of initial application;

- (d) within 300 feet of a spring or private, domestic fresh water well used for domestic or stock watering purposes;
- **(e)** within incorporated municipal boundaries or within a defined municipal fresh water well field covered under a municipal ordinance adopted pursuant to NMSA 1978, Section 3-27-3, as amended, unless the municipality specifically approves;
  - **(f)** within 300 feet of a wetland;
- (g) within the area overlying a subsurface mine, unless the division specifically approves the proposed location based upon the operator's demonstration that subsurface integrity will not be compromised;
- (h) within an unstable area, unless the operator demonstrates that it has incorporated engineering measures into the design to ensure that the onsite closure method will prevent contamination of fresh water and protect public health and the environment; or
  - (i) within a 100 year floodplain.
- (2) An operator must obtain a variance to locate a burial trench inside setbacks set forth in Paragraph (3) of Subsection A of 19.15.17.10 NMAC. The operator must obtain an exception to locate a burial trench inside setbacks set forth in Paragraph (1) of Subsection A of 19.15.17.10 NMAC. [19.15.17.10 NMAC Rp, 19.15.17.10 NMAC, 6/28/13]

### 19.15.17.11 DESIGN AND CONSTRUCTION SPECIFICATIONS:

- **A.** General specifications. An operator shall design and construct a pit, closed-loop system, belowgrade tank or sump to contain liquids and solids; prevent contamination of fresh water; and protect public health and the environment.
- **B.** Stockpiling of topsoil. Prior to constructing a pit, except a pit constructed in an emergency, the operator shall strip and stockpile the topsoil for use as the final cover or fill at the time of closure.
- C. Signs. The operator shall post an upright sign not less than 12 inches by 24 inches with lettering not less than two inches in height in a conspicuous place on the fence surrounding the pit or below-grade tank, unless the pit or below-grade tank is located on a site where there is an existing well, signed in compliance with 19.15.16.8 NMAC, that is operated by the same operator. The operator shall post the sign in a manner and location such that a person can easily read the legend. The sign shall provide the following information: the operator's name; the location of the site by quarter-quarter or unit letter, section, township and range; and emergency telephone numbers.

### **D.** Fencing.

- (1) The operator shall fence or enclose a pit or below-grade tank in a manner that deters unauthorized access and shall maintain the fences in good repair. Fences are not required if there is an adequate surrounding perimeter fence that prevents unauthorized access to the well site or facility, including the pit or below-grade tank. During drilling or workover operations, the operator is not required to fence the edge of the pit adjacent to the drilling or workover rig.
- (2) The operator shall fence or enclose a pit located within 1000 feet of an occupied permanent residence, school, hospital, institution or church with a chain link security fence, at least six feet in height with at least two strands of barbed wire at the top. The operator shall ensure that all gates associated with the fence are closed and locked when responsible personnel are not onsite. During drilling or workover operations, the operator is not required to fence the edge of the temporary pit adjacent to the drilling or workover rig.
- (3) The operator shall fence any other pit or below-grade tank to exclude livestock with a four foot fence that has at least four strands of barbed wire evenly spaced in the interval between one foot and four feet above ground level.
- **E.** Netting. The operator shall ensure that a permanent pit, a multi-well fluid management pit, or an open top tank is screened, netted or otherwise rendered non-hazardous to wildlife, including migratory birds. Where netting or screening is not feasible, the operator shall on a monthly basis inspect for, and within 30 days of discovery, report discovery of dead migratory birds or other wildlife to the appropriate wildlife agency and to the appropriate division district office in order to facilitate assessment and implementation of measures to prevent incidents from reoccurring.
- **F.** Temporary pits. The operator shall design and construct a temporary pit in accordance with the following requirements.
- (1) The operator shall design and construct a temporary pit to ensure the confinement of liquids to prevent releases.
- (2) A temporary pit shall have a properly constructed foundation and interior slopes consisting of a firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities to prevent the liner's rupture or

tear. The operator shall construct a temporary pit so that the slopes are no steeper than two horizontal feet to one vertical foot (2H:1V). The appropriate division district office may approve an alternative to the slope requirement if the operator demonstrates that it can construct and operate the temporary pit in a safe manner to prevent contamination of fresh water and protect public health and the environment.

- (3) The operator shall design and construct a temporary pit with a geomembrane liner. The geomembrane liner shall consist of 20- mil string reinforced LLDPE or equivalent liner material that the appropriate division district office approves. The geomembrane liner shall be composed of an impervious, synthetic material that is resistant to petroleum hydrocarbons, salts and acidic and alkaline solutions. The liner material shall be resistant to ultraviolet light. Liner compatibility shall comply with EPA SW-846 Method 9090A.
- (4) The operator shall minimize liner seams and orient them up and down, not across, a slope. The operator shall use factory welded seams where possible. Prior to field seaming, the operator shall overlap liners four to six inches. The operator shall minimize the number of field seams in corners and irregularly shaped areas. Qualified personnel shall field weld and test liner seams.
  - (5) Construction shall avoid excessive stress-strain on the liner.
- **(6)** Geotextile is required under the liner where needed to reduce localized stress-strain or protuberances that may otherwise compromise the liner's integrity.
- (7) The operator shall anchor the edges of all liners in the bottom of a compacted earth-filled trench. The anchor trench shall be at least 18 inches deep, unless anchoring to encountered bedrock provides equivalent anchoring.
- (8) The operator shall ensure that the liner is protected from any fluid force or mechanical damage at any point of discharge into or suction from the lined temporary pit.
- (9) The operator shall design and construct a temporary pit to prevent run-on of surface water. A berm, ditch, proper sloping or other diversion shall surround a temporary pit to prevent run-on of surface water. During drilling operations, the edge of the temporary pit adjacent to the drilling or workover rig is not required to have run-on protection if the operator is using the temporary pit to collect liquids escaping from the drilling or workover rig and run-on will not result in a breach of the temporary pit.
  - (10) The volume of a temporary pit shall not exceed 10 acre feet, including freeboard.
- (11) The part of a temporary pit used to vent or flare gas during a drilling or workover operation that is designed to allow liquids to drain to a separate temporary pit does not require a liner, unless the appropriate division district office requires an alternative design in order to protect surface water, ground water and the environment. The operator shall not allow freestanding liquids to remain on the unlined portion of a temporary pit used to vent or flare gas.
- **G.** Permanent pits. The operator shall design and construct a permanent pit in accordance with the following requirements.
- (1) Each permanent pit shall have a properly constructed foundation consisting of a firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities to prevent the liner's rupture or tear. The operator shall construct a permanent pit so that the inside grade of the levee is no steeper than two horizontal feet to one vertical foot (2H:1V). The levee shall have an outside grade no steeper than three horizontal feet to one vertical foot (3H:1V). The levee's top shall be wide enough to install an anchor trench and provide adequate room for inspection and maintenance.
- (2) Each permanent pit shall contain, at a minimum, a primary (upper) liner and a secondary (lower) liner with a leak detection system appropriate to the site's conditions. The edges of all liners shall be anchored in the bottom of a compacted earth-filled trench. The anchor trench shall be at least 18 inches deep.
- (3) The primary (upper) liner and secondary (lower) liner shall be geomembrane liners. The geomembrane liner shall consist of 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner material the division's Santa Fe office approves. The geomembrane liner shall have a hydraulic conductivity no greater than 1 x 10-9 cm/sec. The geomembrane liner shall be composed of an impervious, synthetic material that is resistant to ultraviolet light, petroleum hydrocarbons, salts and acidic and alkaline solutions. Liner compatibility shall comply with EPA SW-846 Method 9090A, or subsequent relevant publication.
- (4) The division's Santa Fe office may approve other liner media if the operator demonstrates to the satisfaction of the division's Santa Fe office that the alternative liner protects fresh water, public health, and the environment as effectively as the specified media.
- (5) The operator shall minimize liner seams and orient them up and down, not across, a slope. The operator shall use factory welded seams where possible. The operator shall ensure field seams in geosynthetic material are thermally seamed (hot wedge) with a double track weld to create an air pocket for non-destructive air channel testing. The operator shall test a seam by establishing an air pressure between 33 and 37 psi in the pocket

and monitoring that the pressure does not change by more than one percent during five minute after the pressure source is shut off from the pocket. Prior to field seaming, the operator shall overlap liners four to six inches and orient seams, up and down, not across, the slope. The operator shall minimize the number of field seams in corners and irregularly shaped areas. There shall be no horizontal seams within five feet of the slope's toe. Qualified personnel shall perform field welding and testing.

- (6) At a point of discharge into or suction from the lined permanent pit, the operator shall ensure that the liner is protected from excessive hydrostatic force or mechanical damage. External discharge or suction lines shall not penetrate the liner.
- (7) The operator shall place a leak detection system between the upper and lower geomembrane liners that consists of two feet of compacted soil with a saturated hydraulic conductivity of 1 x 10-5 cm/sec or greater to facilitate drainage. The leak detection system shall consist of a properly designed drainage and collection and removal system placed above the lower geomembrane liner in depressions and sloped to facilitate the earliest possible leak detection. Piping used shall be designed to withstand chemical attack from oil field waste or leachate; structural loading from stresses and disturbances from overlying oil field waste, cover materials, equipment operation or expansion or contraction; and to facilitate clean-out maintenance. The material the operator places between the pipes and laterals shall be sufficiently permeable to allow the transport of fluids to the drainage pipe. The slope of the interior sub-grade and of drainage lines and laterals shall be at least a two percent grade, i.e., two feet vertical drop per 100 horizontal feet. The piping collection system shall be comprised of solid and perforated pipe having a minimum diameter of four inches and a minimum wall thickness of schedule 80. The operator shall seal a solid sidewall riser pipe to convey collected fluids to a collection, observation and disposal system located outside the permanent pit's perimeter. The operator may install alternative methods that the division's Santa Fe office approves.
- (8) The operator shall notify the division's Santa Fe office at least 72 hours prior to the primary liner's installation so that a representative of the environmental bureau in the division's Santa Fe office may inspect the leak detection system before it is covered.
- (9) The operator shall construct a permanent pit in a manner that prevents overtopping due to wave action or rainfall and maintain a three foot freeboard at all times.
  - (10) The volume of a permanent pit shall not exceed 10 acre-feet, including freeboard.
- (11) The operator shall maintain a permanent pit to prevent run-on of surface water. A permanent pit shall be surrounded by a berm, ditch or other diversion to prevent run-on of surface water.
  - **H.** Drying pads associated with closed-loop systems.
- (1) An operator of a closed-loop system with drying pads shall design and construct the drying pads to include the following:
- (a) appropriate liners that prevent the contamination of fresh water and protect public health and the environment;
  - (b) sumps to facilitate the collection of liquids derived from drill cuttings; and
  - (c) berms that prevent run-on of surface water or fluids.
- **I.** Below-grade tanks. The operator shall design and construct a below-grade tank in accordance with the following requirements, as applicable.
- (1) The operator shall ensure that a below-grade tank is constructed of materials resistant to the below-grade tank's particular contents and resistant to damage from sunlight.
- (2) A below-grade tank shall have a properly constructed foundation consisting of a level base free of rocks, debris, sharp edges or irregularities to prevent punctures, cracks or indentations of the liner or tank bottom.
- (3) The operator shall construct a below-grade tank to prevent overflow and the collection of surface water run-on.
  - (4) An operator shall construct a below-grade tank in accordance with one of the following designs.
- (a) An operator may construct and use a below-grade tank that does not have double walls provided that the below-grade tank's side walls are open for visual inspection for leaks, the below-grade tank's bottom is elevated a minimum of six inches above the underlying ground surface and the below-grade tank is underlain with a geomembrane liner, which may be covered with gravel, to divert leaked liquid to a location that can be visually inspected. The operator shall equip below-grade tanks designed in this manner with a properly operating automatic high-level shut-off control device and manual controls to prevent overflows. The geomembrane liner shall consist of 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner material that the appropriate division district office approves. The geomembrane liner shall have a hydraulic conductivity no greater than 1 x 10-9 cm/sec. The geomembrane liner shall be composed of an impervious, synthetic material that is resistant to

ultraviolet light, petroleum hydrocarbons, salts and acidic and alkaline solutions. Liner compatibility shall comply with EPA SW-846 Method 9090A, or subsequent relevant EPA publication.

- **(b)** All below-grade tanks, in which the side walls are not open for visible inspection for leaks shall be double walled with leak detection capability.
- (c) An operator may construct a below-grade tank according to an alternative system that the appropriate division district office approves based upon the operator's demonstration that the alternative provides equivalent or better protection.
- (5) The operator of a single walled below-grade tank constructed and installed prior to June 16, 2008 that has the side walls open for visual inspection and that does not meet all the requirements in Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC is not required to equip or retrofit the below-grade tank to comply with Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC so long as it demonstrates integrity. If the existing below-grade tank does not demonstrate integrity, the operator shall promptly drain the below-grade tank and remove it from service and comply with the closure requirements of 19.15.17.13 NMAC.
- (6) The operator of a single walled below-grade tank constructed and installed prior to June 16, 2008 and where any portion of the tank sidewall is below the ground surface and not visible shall equip or retrofit the below-grade tank to comply with Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC, or close it, by June 16, 2013. If the existing below-grade tank does not demonstrate integrity, the operator shall promptly drain the below-grade tank, remove it from service and comply with the closure requirements of 19.15.17.13 NMAC.
- (7) The operator of a double walled below-grade tank constructed and installed prior to June 16, 2008 and which does not meet all the requirements in Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC is not required to equip or retrofit the below-grade tank to comply with Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC so long as it demonstrates integrity. If the existing below-grade tank does not demonstrate integrity, the operator shall promptly drain the below-grade tank, remove it from service and comply with the closure requirements of 19.15.17.13 NMAC.
- **J.** Multi-well fluid management pits. The operator shall design and construct a multi-well fluid management pit in accordance with the following requirements.
- (1) The operator shall design and construct the pit to ensure the confinement of liquids to prevent releases and to prevent overtopping due to wave action or rainfall.
- (2) The pit shall have a properly constructed foundation and interior slopes consisting of a firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities to prevent the liner's rupture or tear. Geotextile is required under the liner where needed to reduce localized stress-strain or protuberances that may otherwise compromise the liner's integrity. The operator shall construct a multi-well fluid management pit so that the slopes are no steeper than two horizontal feet to one vertical foot (2H:1V). The levee shall have an outside grade no steeper than three horizontal feet to one vertical foot (3H:1V). The levee's top shall be wide enough to install an anchor trench and provide adequate room for inspection and maintenance. The appropriate division district office may approve an alternative to the slope requirement if the operator demonstrates that it can construct and operate the pit in a manner that provides equivalent or better protection to fresh water, public health and the environment.
- (3) Each multi-well fluid management pit shall contain, at a minimum, a primary (upper) liner and a secondary (lower) liner with a leak detection system appropriate to the site's conditions. The edges of all liners shall be anchored in the bottom of a compacted earth-filled trench. The anchor trench shall be at least 18 inches deep.
- (4) The primary (upper) liner and secondary (lower) liner shall be geomembrane liners. The geomembrane liner shall consist of 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner material that the division's district office approves. The geomembrane liner shall have a hydraulic conductivity no greater than 1 x 10-9 cm/sec. The geomembrane liner shall be composed of an impervious, synthetic material that is resistant to ultraviolet light, petroleum hydrocarbons, salts and acidic and alkaline solutions. Liner compatibility shall comply with EPA SW-846 Method 9090A or subsequent relevant publication.
- (5) The appropriate division's district office may approve other liner media if the operator demonstrates to the satisfaction of the appropriate division's district office that the alternative liner protects fresh water, public health, and the environment as effectively as the specified media.
- (6) The operator shall minimize liner seams and orient them up and down, not across, a slope. The operator shall use factory welded seams where possible. The operator shall ensure field seams in geosynthetic material are thermally seamed. Prior to field seaming, the operator shall overlap liners four to six inches. The operator shall minimize the number of field seams in corners and irregularly shaped areas. There shall be no horizontal seams within five feet of the slope's toe. Qualified personnel shall perform field welding and testing.

- (7) At a point of discharge into or suction from the lined multi-well fluid management pit, the operator shall ensure that the liner is protected from excessive hydrostatic force or mechanical damage. External discharge or suction lines shall not penetrate the liner.
- (8) The operator shall place a leak detection system between the upper and lower geomembrane liners that consists of two feet of compacted soil with a saturated hydraulic conductivity of 1 x 10-5 cm/sec or greater to facilitate drainage. The leak detection system shall consist of a properly designed drainage and collection and removal system placed above the lower geomembrane liner in depressions and sloped to facilitate the earliest possible leak detection. The operator may install alternative methods that the appropriate division's district office approves.
- (9) The operator shall maintain a multi-well fluid management pit to prevent run-on of surface water. A multi-well fluid management pit shall be surrounded by a berm, ditch or other diversion to prevent run-on of surface water.
- **K.** Burial trenches for closure. The operator shall design and construct a burial trench in accordance with the following requirements.
- (1) A trench shall have a properly constructed foundation and side walls consisting of a firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities to prevent the liner's rupture or tear.
- (2) Geotextile is required under the liner where needed to reduce localized stress-strain or protuberances that may otherwise compromise the liner's integrity.
- (3) A trench shall be constructed with a geomembrane liner. The geomembrane shall consist of a 20-mil string reinforced LLDPE liner or equivalent liner that the appropriate division district office approves. The geomembrane liner shall be composed of an impervious, synthetic material that is resistant to petroleum hydrocarbons, salts and acidic and alkaline solutions. Liner compatibility shall comply with EPA SW-846 Method 9090A.
- (4) The operator shall minimize liner seams and orient them up and down, not across, a slope. The operator shall use factory welded seams where possible. Prior to field seaming, the operator shall overlap liners four to six inches and orient liner seams parallel to the line of maximum slope, i.e., oriented along, not across, the slope. The operator shall minimize the number of field seams in corners and irregularly shaped areas. Qualified personnel shall perform field welding and testing.
  - (5) The operator shall install sufficient liner material to reduce stress-strain on the liner.
- (6) The operator shall ensure that the outer edges of all liners are secured for the deposit of the excavated waste material into the trench.

[19.15.17.11 NMAC - Rp, 19.15.17.11 NMAC, 6/28/13]

### 19.15.17.12 OPERATIONAL REQUIREMENTS:

- **A.** General specifications. An operator shall maintain and operate a pit or closed-loop system, belowgrade tank or sump in accordance with the following requirements.
- (1) The operator shall operate and maintain a pit or closed-loop system, below-grade tank or sump to contain liquids and solids and maintain the integrity of the liner, liner system or secondary containment system, prevent contamination of fresh water and protect public health and the environment.
- (2) The operator shall recycle, reuse, reclaim or dispose of all drilling fluids in a manner consistent with division rules.
- (3) The operator shall not discharge into or store any hazardous waste in a pit, closed-loop system, below-grade tank or sump.
- (4) If a pit liner's integrity is compromised above the liquid's surface then the operator shall repair the damage or initiate replacement of the liner within 48 hours of discovery or seek a variance from the appropriate division district office.
- (5) If a pit or below-grade tank develops a leak, or if any penetration of the pit liner occurs below the liquid's surface, then the operator shall remove all liquid above the damage or leak within 48 hours of discovery, notify the appropriate division office pursuant to 19.15.29 NMAC and repair the damage or replace the pit liner or below-grade tank as applicable.
- (6) The injection or withdrawal of liquids from a pit shall be accomplished through a header, diverter or other hardware that prevents damage to the liner by erosion, fluid jets or impact from installation and removal of hoses or pipes.
- (7) The operator shall operate and install a pit, below-grade tank or sump to prevent the collection of surface water run-on.

- (8) The operator shall install, or maintain on site, an oil absorbent boom or other device to contain an unanticipated release.
- **B.** Temporary pits. An operator shall maintain and operate a temporary pit in accordance with the following additional requirements.
- (1) Only fluids or mineral solids generated or used during the drilling, completion or workover process may be discharged into a temporary pit. The operator shall maintain a temporary pit free of miscellaneous solid waste or debris. Immediately after cessation of a drilling or workover operation, the operator shall remove any visible layer of oil from the surface of a drilling or workover pit.
- (2) The operator shall maintain at least two feet of freeboard for a temporary pit. For temporary extenuating circumstances an operator may maintain a freeboard of less than two feet. In such circumstances the operator shall maintain a log describing such circumstances and make the log available to the division upon request.
- (3) The operator shall inspect a temporary pit containing drilling fluids at least daily while the drilling or workover rig is on location. Thereafter, the operator shall inspect the temporary pit weekly so long as liquids remain in the temporary pit. The operator shall maintain a log of such inspections and make the log available for the appropriate division district office's review upon request.
- (4) The operator shall remove all free liquids from the surface of a temporary pit within 60 days from the date that the operator releases the last drilling or workover rig associated with the relevant pit permit. The operator shall note the date of the drilling or workover rig's release on form C-105 or C-103 upon well or workover completion. The appropriate division district office may grant an extension of up to two months, not to exceed temporary pit life span under Subsection R of 19.15.17.7 NMAC.
- (5) The operator shall remove any liquids from the temporary pit used for cavitation within 48 hours after completing cavitation. The operator may request and receive additional time to remove the liquids from the temporary pit used for cavitation if the operator demonstrates to the appropriate division district office's satisfaction that it is not feasible to access the location within 48 hours.
- **C.** Permanent pits. An operator shall maintain and operate a permanent pit in accordance with the following additional requirements.
- (1) The operator shall maintain at least three feet of freeboard for a permanent pit; the operator shall permanently mark such level on the permanent pit.
  - (2) No oil or floating hydrocarbon shall be present in a permanent pit.
- (3) The operator shall inspect the pit weekly while the pit has fluids and document at least monthly until the pit is closed. Inspections will include monitoring of the leak detection system. The operator shall maintain a log of such inspections and make the log available for the appropriate division district office's review upon request.
- **D.** Below-grade tanks. An operator shall maintain and operate a below-grade tank in accordance with the following additional requirements.
- (1) The operator shall not allow a below-grade tank to overflow or allow surface water run-on to enter the below-grade tank.
- (2) The operator shall remove any measurable layer of oil from the fluid surface of a below-grade tank.
- (3) The operator shall inspect the below-grade tank for leakage and damage at least monthly. The operator shall document the integrity of each tank at least annually and maintain a written record of the integrity for five years.
  - (4) The operator shall maintain adequate freeboard to prevent overtopping of the below-grade tank.
- (5) The operator of a below-grade tank who discovers that the below-grade tank does not demonstrate integrity or that the below-grade tank develops any of the conditions identified in Paragraph (5) of Subsection A of 19.15.17.12 NMAC shall repair the damage or close the existing below-grade tank pursuant to the closure requirements of 19.15.17.13 NMAC.
- (6) The operator of a below-grade tank who equips or retrofits the existing tank to comply with Paragraphs (1) through (4) of Subsection I of 19.15.17.11 NMAC shall visually inspect the area beneath the below-grade tank during the retrofit and document any areas that are wet, discolored or showing other evidence of a release on form C-141. The operator shall measure and report to the division the concentration of contaminants in the wet or discolored soil with respect to the standards set forth in Table I of 19.15.17.13 NMAC. If there is no wet or discolored soil or if the concentration of contaminants in the wet or discolored soil is less than the standard set forth in Table I of 19.15.17.13 NMAC, then the operator shall proceed with the closure requirements of 19.15.17.13 NMAC prior to initiating the retrofit or replacement.

- **E.** Sumps. The operator shall maintain and operate a sump in accordance with the following additional requirements.
- (1) The operator shall visually inspect a sump's integrity annually and promptly repair or replace a sump that fails the inspection.
- (2) The operator shall maintain records of sump inspections and make the records available for the appropriate division district office's review upon request.
- **F.** Multi-well fluid management pits. An operator shall maintain and operate a multi-well fluid management pit in accordance with the following additional requirements.
- (1) No operator shall place any substances in the pit other than stimulation fluids, produced water used for stimulation and drilling, and flow back from multiple wells.
  - (2) The operator shall remove any visible layer of oil from the surface of the pit.
  - (3) The operator shall maintain at least three feet of freeboard for the pit.
- (4) The operator shall inspect the pit weekly while the pit has fluids and document at least monthly until the pit is closed. Inspections will include monitoring of the leak detection system. The operator shall maintain a log of such inspections and make the log available for the appropriate division district office's review upon request.
- (5) The operator shall remove all fluids within 60 days from the date the operator ceases all stimulation operations associated with the pit permit. The appropriate division district office may grant an extension of up to two months.

[19.15.17.12 NMAC - Rp, 19.15.17.12 NMAC, 6/28/13]

# 19.15.17.13 CLOSURE AND SITE RECLAMATION REQUIREMENTS:

- **A.** Closure plans. A closure plan that an operator submits in an application or registration pursuant to Subsection B of 19.15.17.9 NMAC, or any other closure plan required pursuant to 19.15.17 NMAC, shall describe the proposed closure method and the proposed procedures and protocols to implement and complete the closure.
- **B.** Closure plans for a multi-well fluid management pit shall be filed with the appropriate division district office and shall describe the proposed procedures and protocols for the removal of all unused stimulation liquids and the disposition of liner materials and other pit contents.
- **C.** Closure where wastes are destined for disposal at division approved off-site facilities. This subsection applies to permanent pits, temporary pits, multi-well fluid management pits, drying pads and tanks associated with closed-loop systems and below-grade tanks.
- (1) Notwithstanding the following, the operator of any pit or below-grade tank shall not commence closure without first obtaining approval of the closure plan submitted with the permit application or registration pursuant to 19.15.17.9 NMAC.
- (2) The operator shall close the pit, drying pad or below-grade tank by first removing all contents and, if applicable, synthetic liners and transferring those materials to a division approved facility.
- (3) The operator shall test the soils beneath the pit, drying pad for closed-loop system or below-grade tank as follows.
- (a) At a minimum, a five point composite sample to include any obvious stained or wet soils, or other evidence of contamination shall be taken under the liner or the below-grade tank and that sample shall be analyzed for the constituents listed in Table I of 19.15.17.13 NMAC.
- **(b)** If any contaminant concentration is higher than the parameters listed in Table I of 19.15.17.13 NMAC, the division may require additional delineation upon review of the results and the operator must receive approval before proceeding with closure.
- (c) If all contaminant concentrations are less than or equal to the parameters listed in Table I of 19.15.17.13 NMAC, then the operator can proceed to backfill the pit, pad, or excavation with non-waste containing, uncontaminated, earthen material.
- **D.** Closure where wastes are destined for burial in place or into nearby division approved pits or trenches. This subsection applies to waste from temporary pits and closed-loop systems, when such waste may be disposed of in place in the existing temporary pit or disposed of at a nearby temporary pit or burial trench that is not a permitted commercial facility regulated under 19.15.36 NMAC. A nearby temporary pit or burial trench that receives waste from another temporary pit must be onsite within the same lease.
- (1) The operator shall not commence closure without first obtaining approval of the closure plan submitted with the permit application.
- (2) The operator shall demonstrate and comply with the siting criteria set forth in Subsection C of 19.15.17.10 NMAC.

- (3) Prior to closure the operator shall remove all free liquids reasonably achievable from the pit or drying pad and tank associated with a closed-loop system and dispose of such liquids at a division approved facility.
- (4) When closing a temporary pit the operator shall stabilize or solidify the remaining temporary pit contents to a capacity sufficient to support the final cover of the temporary pit. When transferring the waste contents from a drying pad and tank associated with a closed-loop system into a temporary pit or burial trench, the operator shall stabilize or solidify the waste contents to a capacity sufficient to support the final cover of the temporary pit or burial trench. The operator shall not mix the contents with soil or other material at a mixing ratio of greater than 3:1, soil or other material to contents. The waste mixture must pass the paint filter liquids test (EPA SW-846, Method 9095 or other test methods approved by the division).
- (5) The operator shall collect, at a minimum, a five point composite of the contents of the temporary pit or drying pad/tank associated with a closed-loop system to demonstrate that, after the waste is solidified or stabilized with soil or other non-waste material at a ratio of no more than 3:1 soil or other non-waste material to waste, the concentration of any contaminant in the stabilized waste is not higher than the parameters listed in Table II of 19.15.17.13 NMAC.
- (6) If, after appropriate stabilization, the concentrations of all contaminants in the contents from a temporary pit or drying pad and tank associated with a closed-loop system are less than or equal to the parameters of listed in Table II of 19.15.17.13 NMAC, the operator may either proceed to dispose of wastes in an existing temporary pit or construct a burial trench for disposal of these wastes.
- (7) If the concentration of any contaminant in the contents, after mixing with soil or non-waste material to a maximum ratio of 3:1, from a temporary pit or drying pad/tank associated with a closed-loop system is higher than constituent concentrations shown in Table II of 19.15.17.13 NMAC, then closure must proceed in accordance with Subsection C of 19.15.17.13 NMAC.
- **(8)** Upon achieving all applicable waste stabilization in the temporary pit or transfer of stabilized wastes to the temporary pit or burial trench, the operator shall:
- (a) fold the outer edges of the trench liner to overlap the waste material in the trench prior to the installation of the geomembrane cover;
- (b) install a geomembrane cover over the waste material in the lined trench or temporary pit; the operator shall install the geomembrane cover in a manner that prevents the collection of infiltration water in the lined trench or temporary pit and on the geomembrane cover after the soil cover is in place; the geomembrane cover shall consist of a 20-mil string reinforced LLDPE liner or equivalent cover that the appropriate division district office approves; the geomembrane cover shall be composed of an impervious, synthetic material that is resistant to petroleum hydrocarbons, salts and acidic and alkaline solutions; cover compatibility shall comply with EPA SW-846 Method 9090A;
- (c) cover the pit/trench with non-waste containing, uncontaminated, earthen materials and construct a soil cover prescribed by the division in Paragraph (3) of Subsection H of 19.15.17.13 NMAC.
- (9) If the operator has removed the wastes and the liner to a burial trench pursuant to this subsection, the operator shall test the soils beneath the temporary pit as follows.
- (a) At a minimum, a five point composite sample to include any obvious stained or wet soils, or other evidence of contamination shall be taken under the liner or the below-grade tank and that sample shall be analyzed for the constituents listed in Table I of 19.15.17.13 NMAC.
- **(b)** If any contaminant concentration is higher than the parameters listed in Table I of 19.15.17.13 NMAC, the division may require additional delineation upon review of the results and the operator must receive approval before proceeding with closure.
- (c) If all contaminant concentration are less than or equal to the parameters listed in Table I of 19.15.17.13 NMAC, then the operator can proceed to backfill the pit, pad, or excavation with non-waste containing, uncontaminated, earthen material.

### **E.** Closure notice.

- (1) The operator shall notify the surface owner by certified mail, return receipt requested that the operator plans closure operations at least 72 hours, but not more than one week, prior to any closure operation. Notice shall include well name, API number and location. Evidence of mailing of the notice to the address of the surface owner shown in the county tax records is sufficient to demonstrate compliance with this requirement.
- (2) The operator of a temporary pit, multi-well fluid management pit, below-grade tank or an operator who is approved for onsite closure shall notify the appropriate division district office verbally and in writing at least 72 hours, but not more than one week, prior to any closure operation. The notice shall include the operator's name and the location to be closed by unit letter, section, township and range. If the closure is associated with a particular well, then the notice shall also include the well's name, number and API number.

- (3) An operator of a permanent pit shall notify the Santa Fe office at least 60 days prior to cessation of operations and provide a proposed schedule for closure. If there is no closure plan on file with the Santa Fe office applicable to the permanent pit, the operator shall provide a closure plan with this notice. Upon receipt of the notice and proposed schedule, the Santa Fe office shall review the current closure plan for adequacy and inspect the site.
- (4) When onsite burial occurs on private land, the operator shall file a deed notice identifying the exact location of the onsite burial with the county clerk in the county where the onsite burial occurs.
  - **F.** Closure report and burial identification.
- (1) Within 60 days of closure completion, the operator shall submit a closure report on form C-144, with necessary attachments to document all closure activities including sampling results; information required by 19.15.17 NMAC; and details on back-filling, capping and covering, where applicable. In the closure report, the operator shall certify that all information in the report and attachments is correct and that the operator has complied with all applicable closure requirements and conditions specified in the approved closure plan. If the operator used a temporary pit, the operator shall provide a plat of the pit location on form C-1 05 within 60 days of closing the temporary pit.
- (2) If the operator elects to conduct onsite burial under Subsection D of 19.15.17.13 NMAC, the operator shall report the exact location of the onsite burial on form C-105 filed with the division.
- (3) The operator shall place a steel marker at the center of an onsite burial. The steel marker shall be not less than four inches in diameter and shall be cemented in a three-foot deep hole at a minimum. The steel marker shall extend at least four feet above mean ground level and at least three feet below ground level. The operator name, lease name and well number and location, including unit letter, section, township and range, and that the marker designates an onsite burial location shall be welded, stamped or otherwise permanently engraved into the metal of the steel marker. A person shall not build permanent structures over an onsite burial without the appropriate division district office's written approval. A person shall not remove an onsite burial marker without the division's written permission.
- **G.** Timing requirements for closure. An operator shall close a pit, drying pad associated with a closed-loop system or below-grade tank within the following time periods.
- (1) An operator shall close a permitted permanent pit within 60 days of cessation of operation of the pit in accordance with a closure plan approved by the appropriate office.
- (2) An operator shall close a permitted temporary pit within six months from the date that the operator releases the drilling or workover rig. The operator shall note the date of the drilling or workover rig's release on form C-105 or C-103, filed with the division, upon the well's or work-over's completion. The appropriate division district office may grant an extension not to exceed three months.
- (3) An operator shall close a drying pad used for a closed-loop system within six months from the date that the operator releases the drilling or workover rig. The operator shall note the date of the drilling or workover rig's release on form C-105 or C-103, filed with the division, upon the well's or work-over's completion. The appropriate division district office may grant an extension not to exceed six months.
  - (4) Closure methods for below-grade tanks.
- (a) Within 60 days of cessation of operations, the operator shall remove liquids and sludge from a below-grade tank prior to implementing a closure method and shall dispose of the liquids and sludge in a division-approved facility.
- **(b)** Within six months of cessation of operations, the operator shall remove the below-grade tank and dispose of it in a division-approved facility or recycle, reuse, or reclaim it in a manner that the appropriate division district office approves. If there is any equipment associated with a below-grade tank, then the operator shall remove the equipment, unless the equipment is required for some other purpose.
- (5) An operator shall close a multi-well fluid management pit within six months from the date that the operator ceases all stimulation operations on all wells identified in the permit. The operator shall note the date of the cessation of drilling and stimulation operations on form C-105 or C-103 filed with the division. The appropriate division district office may grant an extension for closure not to exceed six months.
  - **H.** Reclamation of pit locations, onsite burial locations and drying pad locations.
    - (1) Site contouring.
- (a) Once the operator has closed a pit or trench or is no longer using a drying pad, below-grade tank or an area associated with a closed-loop system, pit, trench or below-grade tank, the operator shall reclaim the pit location, drying pad location, below-grade tank location or trench location and all areas associated with the closed-loop system, pit, trench or below-grade tank including associated access roads to a safe and stable condition that blends with the surrounding undisturbed area. The operator shall substantially restore the impacted surface area to the condition that existed prior to oil and gas operations by placement of the soil cover as provided in Paragraph

- (2) of Subsection H of 19.15.17.13 NMAC, recontour the location and associated areas to a contour that approximates the original contour and blends with the surrounding topography and re-vegetate according to Paragraph (5) in Subsection H of 19.15.17.13 NMAC.
- **(b)** The operator may propose an alternative to the re-vegetation or recontouring requirement if the operator demonstrates to the appropriate district office that the proposed alternative provides equal or better prevention of erosion, and protection of fresh water, public health and the environment. The proposed alternative shall be agreed upon by the surface owner. The operator shall submit the proposed alternative, with written documentation that the surface owner agrees to the alternative, to the division for approval.
- (c) Areas reasonably needed for production operations or for subsequent drilling operations shall be compacted, covered, paved, or otherwise stabilized and maintained in such a way as to minimize dust and erosion to the extent practicable.
- (2) Soil cover designs for drying pads associated with closed-loop systems and below-grade tanks. The soil cover for closures after site contouring, where the operator has removed the below-grade tank or drying pad contents and liner, and if necessary remediated the soil beneath the below-grade tank or drying pad liner to chloride concentrations less than 600 mg/kg as analyzed by EPA Method 300.0, shall consist of the background thickness of topsoil or one foot of suitable material, whichever is greater.
- (3) Soil cover designs for reclamation of pit locations and onsite burial locations. The soil cover for burial in-place or trench burial shall consist of a minimum of four feet of non-waste containing, uncontaminated, earthen material with chloride concentrations less than 600 mg/kg as analyzed by EPA Method 300.0. The soil cover shall include either the background thickness of topsoil or one foot of suitable material to establish vegetation at the site, whichever is greater.
- (4) The operator shall construct the soil cover to the site's existing grade and prevent ponding of water and erosion of the cover material.
  - (5) Reclamation and re-vegetation.
- (a) Reclamation of areas no longer in use. All areas disturbed by the closure of pits and below-grade tanks, except areas reasonably needed for production operations or for subsequent drilling operations, shall be reclaimed as early and as nearly as practicable to their original condition or their final land use and shall be maintained to control dust and minimize erosion to the extent practicable.
- **(b)** Topsoils and subsoils shall be replaced to their original relative positions and contoured so as to achieve erosion control, long-term stability and preservation of surface water flow patterns. The disturbed area then shall be reseeded in the first favorable growing season following closure of a pit, drying pad associated with a closed-loop system or below-grade tank.
- (c) Reclamation of all disturbed areas no longer in use shall be considered complete when all ground surface disturbing activities at the site have been completed, and a uniform vegetative cover has been established that reflects a life-form ratio of plus or minus fifty percent (50%) of pre-disturbance levels and a total percent plant cover of at least seventy percent (70%) of pre-disturbance levels, excluding noxious weeds.
- (d) Other regulatory requirements. The re-vegetation and reclamation obligations imposed by other applicable federal or tribal agencies on lands managed by those agencies shall supersede these provisions and govern the obligations of any operator subject to those provisions, provided that the other requirements provide equal or better protection of fresh water, human health and the environment.
  - (e) The operator shall notify the division when reclamation and re-vegetation are complete.

Table I Closure Criteria for Soils Beneath Below-Grade Tanks, Drying Pads Associated with			
Closed-Loop Systems and Pits where Contents are Removed			
Depth below bottom of pit to groundwater less than 10,000 mg/l TDS	Constituent	Method*	Limit**
	Chloride	EPA 300.0	600 mg/kg
≤50 feet	ТРН	EPA SW-846 Method 418.1	100 mg/kg
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg
	Benzene	EPA SW-846 Method	10 mg/kg

		8021B or 8015M	
	Chloride	EPA 300.0	10,000 mg/kg
	ТРН	EPA SW-846	2,500 mg/kg
51 feet-100 feet		Method 418.1	
	GRO+DRO	EPA SW-846	1,000 mg/kg
		Method 8015M	
	BTEX	EPA SW-846 Method	50 mg/kg
		8021B or 8260B	
	Benzene	EPA SW-846 Method	10 mg/kg
		8021B or 8015M	
	Chloride	EPA 300.0	20,000 mg/kg
	ТРН	EPA SW-846	2,500 mg/kg
> 100 feet		Method 418.1	
	GRO+DRO	EPA SW-846	1,000 mg/kg
		Method 8015M	
	BTEX	EPA SW-846 Method	50 mg/kg
		8021B or 8260B	
	Benzene	EPA SW-846 Method	10 mg/kg
		8021B or 8015M	

<sup>\*</sup>Or other test methods approved by the division
\*\*Numerical limits or natural background level, whichever is greater

Table II Closure Criteria for Burial Trenches and			
		ace in Temporary Pits	
Depth below bottom of pit to groundwater less than 10,000 mg/l TDS	Constituent	Method*	Limit**
, ,	Chloride	EPA Method 300.0	20,000 mg/kg
25-50 feet	ТРН	EPA SW-846 Method 418.1	100 mg/kg
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg
	Benzene	EPA SW-846 Method 8021B or 8015M	10 mg/kg
	Chloride	EPA Method 300.0	40,000 mg/kg
51-100 feet	ТРН	EPA SW-846 Method 418.1	2,500 mg/kg
	GRO+DRO	EPA SW-846 Method 8015M	1,000 mg/kg
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg
	Benzene	EPA SW-846 Method 8021B or 8015M	10 mg/kg
	Chloride	EPA Method 300.0	80,000 mg/kg
> 100 feet	ТРН	EPA SW-846 Method 418.1	2,500 mg/kg
	GRO+DRO	EPA SW-846 Method 8015M	1,000 mg/kg

BTEX	EPA SW-846 Method	50 mg/kg
	8021B or 8260B	
Benzene	EPA SW-846 Method	10 mg/kg
	8021B or 8015M	

<sup>\*</sup>Or other test methods approved by the division

### 19.15.17.14 EMERGENCY ACTIONS:

- **A.** Permit not required. In an emergency an operator may construct a pit without a permit to contain fluids, solids or wastes, if an immediate danger to fresh water, public health or the environment exists.
- **B.** Construction standards. The operator shall construct an emergency pit, to the extent possible given the emergency, in a manner that is consistent with the requirements for a temporary pit specified in 19.15.17 NMAC and that prevents the contamination of fresh water and protects public health and the environment.
- C. Notice. The operator shall notify the appropriate division district office as soon as possible (if possible before construction begins) of the need for such pit's construction.
- **D.** Use and duration. A pit constructed in an emergency may be used only for the emergency's duration. If the emergency lasts more than 48 hours, then the operator shall seek the appropriate division district office's approval for the pit's continued use. The operator shall remove all fluids, solids or wastes within 48 hours after cessation of use unless the appropriate division district office extends that time period. [19.15.17.14 NMAC Rp, 19.15.17.14 NMAC, 6/28/13]

### 19.15.17.15 EXCEPTIONS AND VARIANCES:

### A. Variances.

- (1) An operator shall demonstrate with a complete application to the appropriate division district office that the requested variance provides equal or better protection of fresh water, public health and the environment. The appropriate division district office shall approve or deny the variance within 60 days of receipt of the complete application.
- (2) If the appropriate division district office denies the variance then it shall notify the operator within 60 days of receipt of the complete application for the reasons of denial by certified mail, return receipt requested. If the operator requests a hearing within 10 days after receipt of such notice, the division shall set the matter for hearing, with notice to the operator and the appropriate division district office.
  - (3) An application for a variance shall include:
- (a) a statement in detail explaining why the applicant wants to vary from the requirement of 19.15.17 NMAC, and
- **(b)** a detailed written demonstration that the variance will provide equal or better protection of fresh water, public health and the environment.
- (4) If a variance goes to hearing pursuant to Paragraph (2) of Subsection A of 19.15.17.15 NMAC, in addition to the hearing process required by 19.15.4 NMAC, the application for hearing shall include:
- (a) a copy of the complete application submitted for a variance under Paragraph (3) of Subsection A of 19.15.17.15 NMAC;
  - **(b)** proof of notification to the surface owner of the location of the requested variance.
  - The division clerk will set the application for hearing as soon as practicable.

# **B.** Exceptions.

- (1) An operator may apply to the division's Santa Fe office for an exception that is allowed by a provision of 19.15.17 NMAC.
  - (2) The operator shall give written notice by certified mail, return receipt requested, to:
    - (a) the surface owner of record where the exception is requested, or will be located;
    - (b) surface owners of record within one-half mile of such location;
    - (c) the county commission of the county where the pit, or proposed alternative is, or will be,

located;

- (d) the appropriate city official if the pit, or proposed alternative is, or will be, located within city limits, within one-half mile of the city limits or within the city's zoning and planning jurisdiction;
  - (e) federal agencies managing lands within one-half mile of such location;
  - (f) affected tribal or pueblo governments; and
  - **(g)** such other persons as the division's Santa Fe office may direct.

<sup>\*\*</sup>Numerical limits or natural background level, whichever is greater [19.15.17.13 NMAC - Rp, 19.15.17.13 NMAC, 6/28/13]

- (3) Receipt of notice that is given pursuant to this sub-part shall not be construed as an indication of standing to request a hearing pursuant to Paragraph (6) of Subsection B of 19.15.17.15 NMAC.
- (4) The operator shall issue public notice by publication one time in a newspaper of general circulation in the county where the pit, or proposed alternative, is, or will be located. Required written and public notices require the division's Santa Fe office's approval. The division shall post notice of the application on the division's website.
- (5) An operator shall demonstrate with a complete application to the Santa Fe office that the requested exception provides equal or better protection of fresh water, public health and the environment. The Santa Fe office shall approve or deny the exception within 90 days of receipt of the complete application.
- (6) Within 30 days after the operator or the division sends notice of the requested exception anyone may submit comments to the director and any person with standing to contest the requested exception may request a hearing. If the director determines that a request for hearing presents issues that have technical merit or there is significant interest from the affected public, then the director may cause the matter to be set for hearing. If the director determines that a hearing is not necessary due to technical merit, significant public interest or otherwise then the Santa Fe office may grant the exception without a hearing. The Santa Fe office may grant the exception administratively if the Santa Fe office receives no comments or requests for hearing within the time for commenting.
- (7) If the Santa Fe office denies the exception then it shall notify the operator within 90 days of receipt of the complete application for the reasons of denial by certified mail, return receipt requested. If the operator requests a hearing within 21 days after receipt of such notice, the division shall set the matter for hearing, with notice to the operator and the appropriate division district office.
  - (8) An application for an exception shall include:
- (a) a statement in detail explaining why the applicant wants an exception to the requirement of 19.15.17 NMAC, and
- **(b)** a detailed written demonstration that the exception will provide equal or better protection of fresh water, public health and the environment.
- (9) If an exception goes to hearing pursuant to Subsection B of 19.15.17.15 NMAC, in addition to the requirements of 19.15.4 NMAC, the hearing application shall include:
  - (a) a copy of the complete application submitted for the exception; and
- **(b)** a proof of notification of the hearing application to parties identified in Paragraph (2) of Subsection B of 19.15.17.15 NMAC.
- (10) The division clerk will set the application for hearing as soon as practicable. [19.15.17.15 NMAC Rp, 19.15.17.15 NMAC, 6/28/13]

### 19.15.17.16 PERMIT APPROVALS, CONDITIONS, DENIALS, REVOCATIONS, SUSPENSIONS, MODIFICATIONS OR TRANSFERS:

- **A.** The division shall review all applications to permit facilities subject to 19.15.17 NMAC. Within 30 days of receiving an application the division shall make an administrative completeness determination or provide written notice of deficiencies to the application's signatory. The application will be considered complete if written notice is not provided by the division within the 30 day evaluation period.
- **B.** Whether or not the division deems an application to be administratively complete within the 30 day evaluation period, the division shall also have an additional 30 days to approve, deny or approve with conditions an application. If the division does not take action within the 60 days review period, then the application is deemed denied and the operator may file an application for hearing with the division clerk.
- C. Conditions. The division may impose conditions or requirements that it determines are necessary and proper for the protection of fresh water, public health, and the environment provided the conditions or requirements are based on the provisions of the Oil and Gas Act 70-2 NMSA or current division regulations. The division shall incorporate such additional conditions or requirements into the permit.
- **D.** Denial of application. The division shall deny, in writing, an application for a permit if it finds that the application and materials that the operator submitted for consideration with the application do not sufficiently demonstrate that the operator can construct, operate and close the proposed pit, or proposed alternative in a manner that is protective of fresh water, public health, and the environment.
- **E.** Revocation, suspension or modification of a permit. The operator may apply to the division for a modification of the permit pursuant to 19.15.17 NMAC. The operator shall demonstrate that the proposed modification complies with the applicable provisions of 19.15.17 NMAC. The division may revoke, suspend or impose additional operating conditions or limitations on a permit at any time, after notice and opportunity for a hearing, if the division determines that the operator or the permitted facility is in material breach of any applicable

statutes or rules, or that such action is necessary for the protection of fresh water, public health or the environment. The division shall notify the operator by certified mail, return receipt requested, of any intended revocation, suspension or imposition of additional conditions, and the operator shall have 10 days after receipt of notification to request a hearing pursuant to 19.15.4 NMAC. The division may suspend a permit or impose additional conditions or limitations without hearing in an emergency to forestall an imminent threat to fresh water, public health, or the environment, subject to the provisions of NMSA 1978, Section 70-2-23, as amended.

- **F.** Transfer of a permit. The operator shall not transfer a permit without the division's prior written approval. The division's approval of an application to transfer a well or other facility with which a permitted pit is associated shall constitute approval of the transfer of the permit for the pit.
- **G.** Division approvals. The division shall grant or confirm any division approval authorized by a provision of 19.15.17 NMAC by written statement. Written statements include e-mail. [19.15.17.16 NMAC Rp, 19.15.17.16 NMAC, 6/28/13]

#### **HISTORY OF 19.15.17 NMAC:**

#### **History of Repealed Material:**

19.15.17 NMAC, Pits, Closed-Loop Systems, Below-Grade Tanks and Sumps, filed 5/30/2008 - Repealed effective 6/28/2013.

CHAPTER 15 OIL AND GAS

PART 18 PRODUCTION OPERATING PRACTICES

**19.15.18.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division. [19.15.18.1 NMAC - N, 12/1/08]

**19.15.18.2 SCOPE:** 19.15.18 NMAC applies to persons engaged in oil and gas development and production within New Mexico. [19.15.18.2 NMAC - N, 12/1/08]

**19.15.18.3 STATUTORY AUTHORITY:** 19.15.18 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.18.3 NMAC - N, 12/1/08]

**19.15.18.4 DURATION:** Permanent.

[19.15.18.4 NMAC - N, 12/1/08]

**19.15.18.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.18.5 NMAC - N, 12/1/08]

**19.15.18.6 OBJECTIVE:** To regulate the production of oil and gas wells within the state in order to prevent waste, protect correlative rights and protect public health and the environment.

[19.15.18.6 NMAC - N, 12/1/08]

**19.15.18.7 DEFINITIONS:** "Drip" means a liquid hydrocarbon incidentally accumulating in a gas gathering or transportation system. [19.15.2.7 NMAC - Rp, Subsection A of 19.15.5.314 NMAC, 12/1/08]

#### 19.15.18.8 GAS-OIL RATIO AND PRODUCTION TESTS:

- **A.** An operator shall take a gas-oil ratio test no sooner than 20 days nor later than 30 days following the completion or recompletion of each oil well, if:
  - (1) the well is a wildcat, or
  - (2) the well is located in a pool that is not exempt from 19.15.18.8 NMAC's requirements.
- **B.** Provisions of 19.15.18.8 NMAC that are applicable to the pool shall govern wells completed within one mile of the outer boundary of a defined oil pool producing from the same formation. The operator shall report the test results to the division on form C-116 within 10 days following the test's completion. The gas-oil ratio the operator reports shall become effective for proration purposes on the first day of the calendar month following the date they are reported.
- C. Each operator shall take an annual gas-oil ratio test of each producing oil well, located within a pool not exempted from the requirements of 19.15.18.8 NMAC, during a period the division prescribes. The division shall establish a gas-oil ratio survey schedule setting forth the period in which operators are to take gas-oil ratio tests for each pool where the division requires a test. The gas-oil ratio test shall be a test the division designates, made by the method and in the manner the division in its discretion may prescribe from time to time.
- **D.** An operator shall file the results of gas-oil ratio tests taken during survey periods with the division on form C-116 not later than the 10<sup>th</sup> of the month following the close of the survey period for the pool in which the well is located. The gas-oil ratios thus reported shall become effective for proration purposes on the first day of the second month following the survey period's close. Unless the operator files form C-116 within the required time limit, the division shall not assign a further allowable to the affected well until the operator file form C-116.
- **E.** In the case of special tests taken between regular gas-oil ratio surveys, the gas-oil ratio becomes effective for proration purposes upon the date the division receives form C-116 reporting the test results. A special test does not exempt a well from the regular survey.
- **F.** During a gas-oil ratio test, an operator shall not produce a well at a rate exceeding the top proration unit allowable for the pool in which it is located by more than 25 percent.
- **G.** The director may exempt such pools as the director deems proper from the gas-oil ratio test requirements of 19.15.18.8 NMAC. The exemption shall be by division order directed to the operators in the pool being exempted.
- **H.** The director may require annual productivity tests of oil wells in pools exempt from gas-oil ratio tests, during a period the division prescribes. The division shall establish an oil well productivity survey schedule setting forth the period in which productivity tests are to be taken for each pool where the division requires the tests.
- I. An operator shall file the results of productivity tests taken during survey periods with the division on form C-116 (with the word "exempt" inserted in the column normally used for reporting gas production) not later than the 10th of the month following the close of the survey period for the pool in which the well is located. Unless the operator files form C-116 within the required time limit, the division shall not assign further allowables to the affected well until the operator files form C-116.
- J. In the case of special productivity tests taken between regular test survey periods, which result in a change of allowable assigned to the well, the allowable change shall become effective upon the date the division receives form C-116. A special test does not exempt a well from the regular survey.

**K.** During the productivity test, an operator shall not produce a well at a rate exceeding the top proration unit allowable for the pool in which it is located by more than 25 percent.

[19.15.18.8 NMAC - Rp, 19.15.5.301 NMAC, 12/1/08]

19.15.18.9 BOTTOM HOLE PRESSURE TESTS: The operator shall make a bottom hole pressure test on the discovery well of a new pool and shall report the results of the test to the division within 30 days after the discovery well's completion. On or before December 1 of each calendar year the division shall designate the months in which operators shall take bottom hole pressure tests in designated pools. The division shall include in the designated list the required shut-in pressure time and datum of tests to be taken in each pool. In the event a newly discovered pool is not included in the division's list, the division shall issue a supplementary bottom hole pressure schedule. Tests the division designates shall only apply to flowing wells in each pool. A person qualified by both training and experience to make such test shall make the test with an approved bottom hole pressure instrument that is calibrated against an approved dead-weight tester at intervals frequent enough to ensure its accuracy within one percent. Unless the division otherwise designates, all wells shall remain completely shut in for at least 24 hours prior to the test. In the event the division does not establish a definite datum the operator shall obtain the bottom hole determination as close as possible to the mid-point of the reservoir's productive sand. The operator shall report the test results to the division on form C-124, which shall contain the information required by Subsection B of 19.15.7.32 NMAC.

[19.15.18.9 NMAC - Rp, 19.15.5.302 NMAC, 12/1/08]

19.15.18.10 CONTROL OF MULTIPLE COMPLETED WELLS: The operator shall at all times operate, produce and maintain multiple completed wells that the division has authorized in a manner to ensure the complete segregation of the various common sources of supply. The division may require the operator take tests the division deems necessary to determine the effectiveness of segregation of the different common sources of supply.

[19.15.18.10 NMAC - Rp, 19.15.5.304 NMAC, 12/1/08]

**19.15.18.11 METERED CASINGHEAD GAS:** The owner of a lease is not required to measure the exact amount of casinghead gas the owner produces and uses for fuel purposes in the lease's development and normal operation. The owner of the lease shall meter and report casinghead gas produced and sold or transported away from a lease, except small amounts of flare gas, in cubic feet monthly to the division. The owner of the lease may calculate the amount of casinghead gas sold in small quantities for use in the field upon a basis generally acceptable in the industry, or upon a basis approved by the division in lieu of meter measurements.

[19.15.18.11 NMAC - Rp, 19.15.5.305 NMAC, 12/1/08]

#### 19.15.18.12 CASINGHEAD GAS:

- A. An operator shall not flare or vent casinghead gas produced from a well after 60 days following the well's completion.
- **B.** An operator seeking an exception to Subsection A of 19.15.18.12 NMAC shall file an application for an exception on form C-129 with the appropriate division district office. The district supervisor may grant an exception when the flaring or venting casinghead gas appears reasonably necessary to protect correlative rights, prevent waste or prevent undue hardships on the applicant. The district supervisor shall either grant the exception within 10 days after the application's receipt or refer it to the director who shall advertise the matter for public hearing if the applicant desires a hearing.
- C. The division shall suspend the allowable assigned to the well if the operator flares or vents gas from a well in violation of 19.15.18.12 NMAC.
- **D.** No extraction plant processing gas in the state shall flare or vent casinghead gas unless flaring or venting is made necessary by mechanical difficulty of a very limited temporary nature or unless the gas flared or vented is of no commercial value.
- **E.** In the event of a more prolonged mechanical difficulty or in the event of plant shut-downs or curtailment because of scheduled or non-scheduled maintenance or testing operations or other reasons, or in the event a plant is unable to accept, process and market all of the casinghead gas produced by wells connected to its system, the plant operator shall notify the division as soon as possible of the full details of the shut-down or curtailment, following which the division shall take such action as is necessary to reduce the total flow of gas to the plant.
- **F.** Pending connection of a well to a gas-gathering facility, or when a well has been excepted from the provisions of Subsection A of 19.15.18.12 NMAC, the operator shall burn all gas produced and not used, and report the estimated volume on form C-115.
- G. The provisions of Subsection A of 19.15.18.12 NMAC do not apply to wells completed prior to January 1, 1971, in pools that had no gas-gathering facilities on that date, provided however the provisions shall apply to all wells in such a pool 60 days after the date of first casinghead gas connection in the pool.

[19.15.18.12 NMAC - Rp, 19.15.5.306 NMAC, 12/1/08]

#### 19.15.18.13 OPERATION AT BELOW ATMOSPHERIC PRESSURE:

- **A.** An operator may use vacuum pumps, gathering system compressors or other devices to operate a well or gathering system at below atmospheric pressure only if that operator has:
- (1) executed a written agreement with the operator of the downstream gathering system or pipeline to which the well or gathering system so operated is immediately connected allowing operation of the well or gathering system at below atmospheric pressure; and
- (2) filed a sundry notice in the appropriate division district office for each well operated at below atmospheric pressure or served by a gathering system operated at below atmospheric pressure, within 90 days before beginning operation at below atmospheric pressure, notifying the division that the well or gathering system serving the well is being operated at below atmospheric pressure.

**B.** A gathering system operator may use vacuum pumps, gathering system compressors or other devices to operate a gathering system at below atmospheric pressure, or may accept gas originating from a well operated at below atmospheric pressure or that has been carried by an upstream gathering system operated at below atmospheric pressure, only if that operator has executed a written agreement with the operator of the downstream gathering system or pipeline to which the gathering system is immediately connected allowing delivery of gas from a well or gathering system that has been operated at below atmospheric pressure into the downstream gathering system or pipeline.

[19.15.18.13 NMAC - Rp, 19.15.5.307 NMAC, 12/1/08]

**19.15.18.14 SALT OR SULPHUR WATER:** An operator shall report monthly on form C-115 the amount of water produced with the oil and gas from each well.

[19.15.18.14 NMAC - Rp, 19.15.5.308 NMAC, 12/1/08]

#### 19.15.18.15 AUTOMATIC CUSTODY TRANSFER EQUIPMENT:

- **A.** Oil shall be received and measured in facilities of an approved design. The facilities shall permit the testing of each well at reasonable intervals and may be comprised of manually gauged, closed stock tanks for which the operator of the ACT system has prepared proper strapping tables, or of ACT equipment. The division shall permit ACT equipment's use only after the operator complies with the following. The operator shall file with the division form C-106 and receive approval for use of the ACT equipment prior to transferring oil through the ACT system. The carrier shall not accept delivery of oil through the ACT system until the division has approved form C-106.
- **B.** The operator of the ACT system shall submit form C-106 to the appropriate division district office, which is accompanied by the following:
  - (1) plat of the lease showing all wells that the any well operator will produce into the ACT system;
- (2) schematic diagram of the ACT equipment, showing on the diagram all major components such as surge tanks and their capacity, extra storage tanks and their capacity, transfer pumps, monitors, reroute valves, treaters, samplers, strainers, air and gas eliminators, back pressure valves and metering devices (indicating type and capacity, *i.e.* whether automatic measuring tank, positive volume metering chamber, weir-type measuring vessel or positive displacement meter); the schematic diagram shall also show means employed to prove the measuring device's accuracy; and
  - (3) letter from transporter agreeing to utilization of ACT system as shown on schematic diagram.
- **C.** The division shall not approve form C-106 unless the operator of the ACT system will install and operate the ACT system in compliance with the following requirements.
- (1) Provision is made for accurate determination and recording of uncorrected volume and applicable temperature, or of temperature corrected volume. The system's overall accuracy shall equal or surpass manual methods.
  - (2) Provision is made for representative sampling of the oil transferred for determination of API gravity and BS&W content.
- (3) Provision is made if required by either the oil's producer or the transporter to give adequate assurance that the ACT system runs only merchantable oil.
- (4) Provision is made for set-stop counters to stop the flow of oil through the ACT system at or prior to the time the allowable has been run. Counters shall provide non-reset totalizers that are visible for inspection at all times.
- (5) Necessary controls and equipment are enclosed and sealed, or otherwise arranged to provide assurance against, or evidence of, accidental or purposeful mismeasurement resulting from tampering.
- (6) The ACT system's components are properly sized to ensure operation within the range of their established ratings. All system components that require periodic calibration or inspection for proof of continued accuracy are readily accessible; the frequency and methods of the calibration or inspection shall be as set forth in Paragraph (12) of Subsection C of 19.15.18.15 NMAC.
- (7) The control and recording system includes adequate fail-safe features that provide assurance against mismeasurement in the event of power failure, or the failure of the ACT system's component parts.
- (8) The ACT system and allied facilities include fail-safe equipment as may be necessary, including high level switches in the surge tank or overflow storage tank that, in the event of power failure or malfunction of the ACT or other equipment, will shut down artificially lifted wells connected to the ACT system and will shut in flowing wells at the well-head or at the header manifold, in which latter case the operator of the ACT system shall pressure test all flowlines to at least 1½ times the maximum well-head shut-in pressure prior to the ACT system's initial use and every two years thereafter.
- (9) As an alternative to the requirements of Paragraph (8) of Subsection C of 19.15.18.15 NMAC the producer shall provide and at all times maintain a minimum of available storage capacity above the normal high working level of the surge tank to receive and hold the amount of oil that may be produced during maximum unattended time of lease operation.
- (10) In all ACT systems employing automatic measuring tanks, weir-type measuring vessels, positive volume metering chambers or any other volume measuring container, the container and allied components shall be properly calibrated prior to initial use and shall be operated, maintained and inspected as necessary to ensure against incrustation, changes in clingage factors, valve leakage or other leakage and improper action of floats, level detectors, etc.
- (11) In ACT systems employing positive displacement meters, the meter and allied components shall be properly calibrated prior to initial use and shall be operated, maintained and inspected as necessary to ensure against oil mismeasurement.
- (12) The operator of the ACT system shall check the measuring and recording devices of ACT systems for accuracy at least once each month unless it has obtained an exception to such determination from the division. Where applicable, the operator of the ACT system shall use API standard 1101, Measurement of Petroleum Hydrocarbons by Positive Displacement Meter. Meters may be proved against master meters, portable prover tanks or prover tanks permanently installed on the lease. If the operator of the ACT system uses permanently installed prover tanks,

the distance between the opening and closing levels and the provision for determining the opening and closing readings shall be sufficient to detect variations of 5/100 of one percent. The operator of the ACT system shall file reports of determination on the division form entitled "meter test report" or on another acceptable form in duplicate with the appropriate division district office.

- (13) To obtain an exception to the requirement in Paragraph (12) of Subsection C of 19.15.18.15 NMAC that all measuring and recording devices be checked for accuracy once each month, either the producer or transporter may file a request with the director setting forth facts pertinent to the exception. The application shall include a history of the average factors previously obtained, both tabulated and plotted on a graph of factors versus time, showing that the particular installation has experienced no erratic drift. The applicant shall also furnish evidence that the other interested party has agreed to the exception. The director may then set the frequency for determination of the system's accuracy at the interval which the director deems prudent.
- The division may revoke its approval of an ACT system's form C-106 if the system's operator fails to operate it in compliance D. with 19.15.18.15 NMAC.

[19.15.18.15 NMAC - Rp, 19.15.5.309 NMAC, 12/1/08]

#### 19.15.18.16 TANKS, OIL TANKS, FIRE WALLS AND TANK IDENTIFICATION:

- No person shall store or retain oil in earthen reservoirs or in open receptacles. Dikes or fire walls are not required except an A. operator shall erect and maintain fire walls around permanent oil tanks or tank batteries that are within the corporate limits of a city, town or village, or where such tanks are closer than 150 feet to a producing oil or gas well or 500 feet to a highway or inhabited dwelling or closer than 1000 feet to a school or church, or where the tanks are so located that the division deems them an objectional hazard. Where fire walls are required, fire walls shall form a reservoir having a capacity one-third larger than the capacity of the enclosed tank or tanks.
- The operator shall identify oil tanks, tank batteries, ACT systems, tanks used for salt water collection or disposal and tanks used for sediment oil treatment or storage by a sign posted on or not more than 50 feet from the tank, tank battery or system. The sign shall be of durable construction and the operator shall keep the lettering on the sign in a legible condition; the lettering shall be large enough to be legible under normal conditions at a distance of 50 feet and the sign shall identify the operator's name, the name of the lease being served by the tank or system, if any, and the location of the tank or system by unit letter, section, township and range. [19.15.18.16 NMAC - Rp, 19.15.5.310 NMAC, 12/1/08]

#### 19.15.18.17 SEDIMENT OIL, TANK CLEANING AND TRANSPORTATION OF MISCELLANEOUS HYDROCARBONS:

- No person shall clean a tank of sediment oil or remove sediment oil from a lease without the appropriate division district office's prior approval. The lease operator or the company contracted or otherwise authorized to perform the tank cleaning may receive authorization for tank cleaning by obtaining division approval on form C-117-A. No operator, contractor or other party shall clean a tank of sediment oil or remove sediment oil from a lease without an approved copy of form C-117-A at the site.
- No person shall destroy sediment oil without the appropriate division district office's approval of an application to destroy the sediment oil on form C-117-A. Unless a person receiving an authorization to destroy sediment oil utilizes the authorization to destroy sediment oil within 10 days after division approval of the form C-117-A the authorization is automatically revoked. However, the district supervisor may approve one 10 day extension for good cause shown.
- C. A person, other than a treating plant operator, who cleans a tank of sediment oil and removes sediment oil from a lease shall file form C-117-B with the division setting out all information the form requires.
- A person taking possession of or disposing of sediment oil shall test a representative sample of sediment oil in a manner designed to accurately estimate the percentage of good oil expected to be recovered from the sediment oil. The person shall perform the test prior to transport and prior to commingling with sediment oil from other leases or sources and record the results on form C-117-A. The division recommends the standard centrifugal tests prescribed by API publication Sediment and Water, Sect: 4: Determination of Sediment and Water in Crude Oil by the Centrifuge Method (Field Procedure), MPMS 10.4. The person may use other test procedures if the procedures reliably predict the percentage of good oil to be recovered from sediment oil.
- A person taking possession of or disposing of sediment oil shall report sediment oil removed from storage on form C-115 together with the form C-117-A permit number.
- Except in an emergency, no person shall deliver miscellaneous hydrocarbons to a treating plant or other facility until that person has obtained division approval on form C-117-A.
- Whenever an emergency exists that requires delivery of miscellaneous hydrocarbons to a treating plant or other facilities prior to approval of form C-117-A, the transporter of the hydrocarbons shall notify the supervisor of the appropriate division district office of the emergency's nature and extent on the first working day following the emergency and shall file form C-117-A within two working days following the emergency. For prolonged emergencies, the district supervisor may authorize the extended movement of miscellaneous hydrocarbons to a treating plant or other facilities during the emergency period and shall approve a form C-117-A filed subsequent to the emergency's conclusion covering the entire volume of miscellaneous hydrocarbons transported.

[19.15.18.17 NMAC - Rp, 19.15.5.311 NMAC, 12/1/08]

EMULSION, BASIC SEDIMENTS AND TANK BOTTOMS: The operator shall operate wells producing oil in a manner that reduces as much as practicable the formation of emulsion and basic sediments. No person shall allow these substances and tank bottoms to pollute fresh waters or cause surface damage.

[19.15.18.18 NMAC - Rp, 19.15.5.313 NMAC, 12/1/08]

#### 19.15.18.19 GATHERING, TRANSPORTING AND SALE OF DRIP:

- **A.** The waste of drip is prohibited when it is economically feasible to salvage the drip.
- **B.** A person may move and sell drip, provided it complies with 19.15.18.19 NMAC.
- C. A person shall not transport or sell drip until the gas transporter files form C-104 designating the drip transporter authorized to remove the drip from its gas gathering or transportation system.
- **D.** Each month, a person transporting drip within the state shall complete and maintain for division inspection form C-112, showing the amount, source and disposition of drip handled during the reporting period, and such other reports as the division may require.
- **E.** Prior to commencement of operations, every person transporting drip directly from a gas gathering or transportation system shall file with the division plats drawn to scale, locating and identifying each drip trap that the person is authorized to service.
- **F.** A person transporting drip directly from a gas gathering or transportation system shall keep a record of daily acquisitions from each drip trap that the person is authorized to service and make the records available at all reasonable times for inspection by the division or its authorized representatives.
- G. A gas transporter shall, on or before the first day of November of each year, file with the division maps of its entire gas gathering and transportation systems, locating and identifying on the map each drip trap in the systems, the maps to be accompanied by a report, on a division-prescribed form, showing the disposition being made of the drip from each of the drip traps.

  [19.15.18.19 NMAC Rp, 19.15.5.314 NMAC, 12/1/08]

#### **HISTORY of 19.15.18 NMAC:**

History of Repealed Material: 19.15.5 NMAC, Oil Production Operating Practices (filed 04/27/2000) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.5 NMAC, Oil Production Operating Practices Sections 301, 302, 304 - 311, 313 & 314) (filed 04/27/2000) were replaced by 19.15.18 NMAC, Production Operating Practices, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 18 PRODUCTION OPERATING PRACTICES

**19.15.18.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.18.1 NMAC - N, 12/1/08]

**19.15.18.2 SCOPE:** 19.15.18 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.18.2 NMAC - N, 12/1/08]

**19.15.18.3 STATUTORY AUTHORITY:** 19.15.18 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.18.3 NMAC - N, 12/1/08]

**19.15.18.4 DURATION:** Permanent.

[19.15.18.4 NMAC - N, 12/1/08]

**19.15.18.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.18.5 NMAC - N, 12/1/08]

**19.15.18.6 OBJECTIVE:** To regulate the production of oil and gas wells within the state in order to prevent waste, protect correlative rights and protect public health and the environment. [19.15.18.6 NMAC - N, 12/1/08]

**19.15.18.7 DEFINITIONS:** "Drip" means a liquid hydrocarbon incidentally accumulating in a gas gathering or transportation system.

[19.15.2.7 NMAC - Rp, Subsection A of 19.15.5.314 NMAC, 12/1/08]

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- **A.** An operator shall take a gas-oil ratio test no sooner than 20 days nor later than 30 days following the completion or recompletion of each oil well, if:
  - (1) the well is a wildcat, or
  - (2) the well is located in a pool that is not exempt from 19.15.18.8 NMAC's requirements.
- **B.** Provisions of 19.15.18.8 NMAC that are applicable to the pool shall govern wells completed within one mile of the outer boundary of a defined oil pool producing from the same formation. The operator shall report the test results to the division on form C-116 within 10 days following the test's completion. The gas-oil ratio the operator reports shall become effective for proration purposes on the first day of the calendar month following the date they are reported.
- **C.** Each operator shall take an annual gas-oil ratio test of each producing oil well, located within a pool not exempted from the requirements of 19.15.18.8 NMAC, during a period the division prescribes. The division shall establish a gas-oil ratio survey schedule setting forth the period in which operators are to take gas-oil ratio tests for each pool where the division requires a test. The gas-oil ratio test shall be a test the division designates, made by the method and in the manner the division in its discretion may prescribe from time to time.
- **D.** An operator shall file the results of gas-oil ratio tests taken during survey periods with the division on form C-116 not later than the 10<sup>th</sup> of the month following the close of the survey period for the pool in which the well is located. The gas-oil ratios thus reported shall become effective for proration purposes on the first day of the second month following the survey period's close. Unless the operator files form C-116 within the required time limit, the division shall not assign a further allowable to the affected well until the operator file form C-116.
- **E.** In the case of special tests taken between regular gas-oil ratio surveys, the gas-oil ratio becomes effective for proration purposes upon the date the division receives form C-116 reporting the test results. A special test does not exempt a well from the regular survey.
- **F.** During a gas-oil ratio test, an operator shall not produce a well at a rate exceeding the top proration unit allowable for the pool in which it is located by more than 25 percent.
  - G. The director may exempt such pools as the director deems proper from the gas-oil ratio test

requirements of 19.15.18.8 NMAC. The exemption shall be by division order directed to the operators in the pool being exempted.

- **H.** The director may require annual productivity tests of oil wells in pools exempt from gas-oil ratio tests, during a period the division prescribes. The division shall establish an oil well productivity survey schedule setting forth the period in which productivity tests are to be taken for each pool where the division requires the tests.
- I. An operator shall file the results of productivity tests taken during survey periods with the division on form C-116 (with the word "exempt" inserted in the column normally used for reporting gas production) not later than the 10th of the month following the close of the survey period for the pool in which the well is located. Unless the operator files form C-116 within the required time limit, the division shall not assign further allowables to the affected well until the operator files form C-116.
- **J**. In the case of special productivity tests taken between regular test survey periods, which result in a change of allowable assigned to the well, the allowable change shall become effective upon the date the division receives form C-116. A special test does not exempt a well from the regular survey.
- **K.** During the productivity test, an operator shall not produce a well at a rate exceeding the top proration unit allowable for the pool in which it is located by more than 25 percent. [19.15.18.8 NMAC Rp, 19.15.5.301 NMAC, 12/1/08]
- 19.15.18.9 BOTTOM HOLE PRESSURE TESTS: The operator shall make a bottom hole pressure test on the discovery well of a new pool and shall report the results of the test to the division within 30 days after the discovery well's completion. On or before December 1 of each calendar year the division shall designate the months in which operators shall take bottom hole pressure tests in designated pools. The division shall include in the designated list the required shut-in pressure time and datum of tests to be taken in each pool. In the event a newly discovered pool is not included in the division's list, the division shall issue a supplementary bottom hole pressure schedule. Tests the division designates shall only apply to flowing wells in each pool. A person qualified by both training and experience to make such test shall make the test with an approved bottom hole pressure instrument that is calibrated against an approved dead-weight tester at intervals frequent enough to ensure its accuracy within one percent. Unless the division otherwise designates, all wells shall remain completely shut in for at least 24 hours prior to the test. In the event the division does not establish a definite datum the operator shall obtain the bottom hole determination as close as possible to the mid-point of the reservoir's productive sand. The operator shall report the test results to the division on form C-124, which shall contain the information required by Subsection B of 19.15.7.32 NMAC.

[19.15.18.9 NMAC - Rp, 19.15.5.302 NMAC, 12/1/08]

- **19.15.18.10 CONTROL OF MULTIPLE COMPLETED WELLS:** The operator shall at all times operate, produce and maintain multiple completed wells that the division has authorized in a manner to ensure the complete segregation of the various common sources of supply. The division may require the operator take tests the division deems necessary to determine the effectiveness of segregation of the different common sources of supply. [19.15.18.10 NMAC Rp, 19.15.5.304 NMAC, 12/1/08]
- 19.15.18.11 METERED CASINGHEAD GAS: The owner of a lease is not required to measure the exact amount of casinghead gas the owner produces and uses for fuel purposes in the lease's development and normal operation. The owner of the lease shall meter and report casinghead gas produced and sold or transported away from a lease, except small amounts of flare gas, in cubic feet monthly to the division. The owner of the lease may calculate the amount of casinghead gas sold in small quantities for use in the field upon a basis generally acceptable in the industry, or upon a basis approved by the division in lieu of meter measurements.

  [19.15.18.11 NMAC Rp, 19.15.5.305 NMAC, 12/1/08]

#### **19.15.18.12 CASINGHEAD GAS:**

- **A.** An operator shall not flare or vent casinghead gas produced from a well after 60 days following the well's completion.
- **B.** An operator seeking an exception to Subsection A of 19.15.18.12 NMAC shall file an application for an exception on form C-129 with the appropriate division district office. The district supervisor may grant an exception when the flaring or venting casinghead gas appears reasonably necessary to protect correlative rights, prevent waste or prevent undue hardships on the applicant. The district supervisor shall either grant the exception within 10 days after the application's receipt or refer it to the director who shall advertise the matter for public hearing if the applicant desires a hearing.

- C. The division shall suspend the allowable assigned to the well if the operator flares or vents gas from a well in violation of 19.15.18.12 NMAC.
- **D.** No extraction plant processing gas in the state shall flare or vent casinghead gas unless flaring or venting is made necessary by mechanical difficulty of a very limited temporary nature or unless the gas flared or vented is of no commercial value.
- **E.** In the event of a more prolonged mechanical difficulty or in the event of plant shut-downs or curtailment because of scheduled or non-scheduled maintenance or testing operations or other reasons, or in the event a plant is unable to accept, process and market all of the casinghead gas produced by wells connected to its system, the plant operator shall notify the division as soon as possible of the full details of the shut-down or curtailment, following which the division shall take such action as is necessary to reduce the total flow of gas to the plant.
- **F.** Pending connection of a well to a gas-gathering facility, or when a well has been excepted from the provisions of Subsection A of 19.15.18.12 NMAC, the operator shall burn all gas produced and not used, and report the estimated volume on form C-115.
- G. The provisions of Subsection A of 19.15.18.12 NMAC do not apply to wells completed prior to January 1, 1971, in pools that had no gas-gathering facilities on that date, provided however the provisions shall apply to all wells in such a pool 60 days after the date of first casinghead gas connection in the pool. [19.15.18.12 NMAC Rp, 19.15.5.306 NMAC, 12/1/08]

#### 19.15.18.13 OPERATION AT BELOW ATMOSPHERIC PRESSURE:

- **A.** An operator may use vacuum pumps, gathering system compressors or other devices to operate a well or gathering system at below atmospheric pressure only if that operator has:
- (1) executed a written agreement with the operator of the downstream gathering system or pipeline to which the well or gathering system so operated is immediately connected allowing operation of the well or gathering system at below atmospheric pressure; and
- (2) filed a sundry notice in the appropriate division district office for each well operated at below atmospheric pressure or served by a gathering system operated at below atmospheric pressure, within 90 days before beginning operation at below atmospheric pressure, notifying the division that the well or gathering system serving the well is being operated at below atmospheric pressure.
- **B.** A gathering system operator may use vacuum pumps, gathering system compressors or other devices to operate a gathering system at below atmospheric pressure, or may accept gas originating from a well operated at below atmospheric pressure or that has been carried by an upstream gathering system operated at below atmospheric pressure, only if that operator has executed a written agreement with the operator of the downstream gathering system or pipeline to which the gathering system is immediately connected allowing delivery of gas from a well or gathering system that has been operated at below atmospheric pressure into the downstream gathering system or pipeline.

[19.15.18.13 NMAC - Rp, 19.15.5.307 NMAC, 12/1/08]

**19.15.18.14 SALT OR SULPHUR WATER:** An operator shall report monthly on form C-115 the amount of water produced with the oil and gas from each well. [19.15.18.14 NMAC - Rp, 19.15.5.308 NMAC, 12/1/08]

#### 19.15.18.15 AUTOMATIC CUSTODY TRANSFER EQUIPMENT:

- A. Oil shall be received and measured in facilities of an approved design. The facilities shall permit the testing of each well at reasonable intervals and may be comprised of manually gauged, closed stock tanks for which the operator of the ACT system has prepared proper strapping tables, or of ACT equipment. The division shall permit ACT equipment's use only after the operator complies with the following. The operator shall file with the division form C-106 and receive approval for use of the ACT equipment prior to transferring oil through the ACT system. The carrier shall not accept delivery of oil through the ACT system until the division has approved form C-106.
- **B.** The operator of the ACT system shall submit form C-106 to the appropriate division district office, which is accompanied by the following:
  - (1) plat of the lease showing all wells that the any well operator will produce into the ACT system;
- (2) schematic diagram of the ACT equipment, showing on the diagram all major components such as surge tanks and their capacity, extra storage tanks and their capacity, transfer pumps, monitors, reroute valves, treaters, samplers, strainers, air and gas eliminators, back pressure valves and metering devices (indicating type and

capacity, *i.e.* whether automatic measuring tank, positive volume metering chamber, weir-type measuring vessel or positive displacement meter); the schematic diagram shall also show means employed to prove the measuring device's accuracy; and

- (3) letter from transporter agreeing to utilization of ACT system as shown on schematic diagram.
- C. The division shall not approve form C-106 unless the operator of the ACT system will install and operate the ACT system in compliance with the following requirements.
- (1) Provision is made for accurate determination and recording of uncorrected volume and applicable temperature, or of temperature corrected volume. The system's overall accuracy shall equal or surpass manual methods.
- (2) Provision is made for representative sampling of the oil transferred for determination of API gravity and BS&W content.
- (3) Provision is made if required by either the oil's producer or the transporter to give adequate assurance that the ACT system runs only merchantable oil.
- (4) Provision is made for set-stop counters to stop the flow of oil through the ACT system at or prior to the time the allowable has been run. Counters shall provide non-reset totalizers that are visible for inspection at all times.
- (5) Necessary controls and equipment are enclosed and sealed, or otherwise arranged to provide assurance against, or evidence of, accidental or purposeful mismeasurement resulting from tampering.
- (6) The ACT system's components are properly sized to ensure operation within the range of their established ratings. All system components that require periodic calibration or inspection for proof of continued accuracy are readily accessible; the frequency and methods of the calibration or inspection shall be as set forth in Paragraph (12) of Subsection C of 19.15.18.15 NMAC.
- (7) The control and recording system includes adequate fail-safe features that provide assurance against mismeasurement in the event of power failure, or the failure of the ACT system's component parts.
- (8) The ACT system and allied facilities include fail-safe equipment as may be necessary, including high level switches in the surge tank or overflow storage tank that, in the event of power failure or malfunction of the ACT or other equipment, will shut down artificially lifted wells connected to the ACT system and will shut in flowing wells at the well-head or at the header manifold, in which latter case the operator of the ACT system shall pressure test all flowlines to at least 1½ times the maximum well-head shut-in pressure prior to the ACT system's initial use and every two years thereafter.
- (9) As an alternative to the requirements of Paragraph (8) of Subsection C of 19.15.18.15 NMAC the producer shall provide and at all times maintain a minimum of available storage capacity above the normal high working level of the surge tank to receive and hold the amount of oil that may be produced during maximum unattended time of lease operation.
- (10) In all ACT systems employing automatic measuring tanks, weir-type measuring vessels, positive volume metering chambers or any other volume measuring container, the container and allied components shall be properly calibrated prior to initial use and shall be operated, maintained and inspected as necessary to ensure against incrustation, changes in clingage factors, valve leakage or other leakage and improper action of floats, level detectors, etc.
- (11) In ACT systems employing positive displacement meters, the meter and allied components shall be properly calibrated prior to initial use and shall be operated, maintained and inspected as necessary to ensure against oil mismeasurement.
- (12) The operator of the ACT system shall check the measuring and recording devices of ACT systems for accuracy at least once each month unless it has obtained an exception to such determination from the division. Where applicable, the operator of the ACT system shall use API standard 1101, Measurement of Petroleum Hydrocarbons by Positive Displacement Meter. Meters may be proved against master meters, portable prover tanks or prover tanks permanently installed on the lease. If the operator of the ACT system uses permanently installed prover tanks, the distance between the opening and closing levels and the provision for determining the opening and closing readings shall be sufficient to detect variations of 5/100 of one percent. The operator of the ACT system shall file reports of determination on the division form entitled "meter test report" or on another acceptable form in duplicate with the appropriate division district office.
- (13) To obtain an exception to the requirement in Paragraph (12) of Subsection C of 19.15.18.15 NMAC that all measuring and recording devices be checked for accuracy once each month, either the producer or transporter may file a request with the director setting forth facts pertinent to the exception. The application shall include a history of the average factors previously obtained, both tabulated and plotted on a graph of factors versus time, showing that the particular installation has experienced no erratic drift. The applicant shall also furnish

evidence that the other interested party has agreed to the exception. The director may then set the frequency for determination of the system's accuracy at the interval which the director deems prudent.

**D.** The division may revoke its approval of an ACT system's form C-106 if the system's operator fails to operate it in compliance with 19.15.18.15 NMAC. [19.15.18.15 NMAC - Rp, 19.15.5.309 NMAC, 12/1/08]

#### 19.15.18.16 TANKS, OIL TANKS, FIRE WALLS AND TANK IDENTIFICATION:

- A. No person shall store or retain oil in earthen reservoirs or in open receptacles. Dikes or fire walls are not required except an operator shall erect and maintain fire walls around permanent oil tanks or tank batteries that are within the corporate limits of a city, town or village, or where such tanks are closer than 150 feet to a producing oil or gas well or 500 feet to a highway or inhabited dwelling or closer than 1000 feet to a school or church, or where the tanks are so located that the division deems them an objectional hazard. Where fire walls are required, fire walls shall form a reservoir having a capacity one-third larger than the capacity of the enclosed tank or tanks.
- B. The operator shall identify oil tanks, tank batteries, ACT systems, tanks used for salt water collection or disposal and tanks used for sediment oil treatment or storage by a sign posted on or not more than 50 feet from the tank, tank battery or system. The sign shall be of durable construction and the operator shall keep the lettering on the sign in a legible condition; the lettering shall be large enough to be legible under normal conditions at a distance of 50 feet and the sign shall identify the operator's name, the name of the lease being served by the tank or system, if any, and the location of the tank or system by unit letter, section, township and range.

  [19.15.18.16 NMAC Rp, 19.15.5.310 NMAC, 12/1/08]

# 19.15.18.17 SEDIMENT OIL, TANK CLEANING AND TRANSPORTATION OF MISCELLANEOUS HYDROCARBONS:

- **A.** No person shall clean a tank of sediment oil or remove sediment oil from a lease without the appropriate division district office's prior approval. The lease operator or the company contracted or otherwise authorized to perform the tank cleaning may receive authorization for tank cleaning by obtaining division approval on form C-117-A. No operator, contractor or other party shall clean a tank of sediment oil or remove sediment oil from a lease without an approved copy of form C-117-A at the site.
- **B.** No person shall destroy sediment oil without the appropriate division district office's approval of an application to destroy the sediment oil on form C-117-A. Unless a person receiving an authorization to destroy sediment oil utilizes the authorization to destroy sediment oil within 10 days after division approval of the form C-117-A the authorization is automatically revoked. However, the district supervisor may approve one 10 day extension for good cause shown.
- C. A person, other than a treating plant operator, who cleans a tank of sediment oil and removes sediment oil from a lease shall file form C-117-B with the division setting out all information the form requires.
- **D.** A person taking possession of or disposing of sediment oil shall test a representative sample of sediment oil in a manner designed to accurately estimate the percentage of good oil expected to be recovered from the sediment oil. The person shall perform the test prior to transport and prior to commingling with sediment oil from other leases or sources and record the results on form C-117-A. The division recommends the standard centrifugal tests prescribed by API publication Sediment and Water, Sect: 4: Determination of Sediment and Water in Crude Oil by the Centrifuge Method (Field Procedure), MPMS 10.4. The person may use other test procedures if the procedures reliably predict the percentage of good oil to be recovered from sediment oil.
- **E.** A person taking possession of or disposing of sediment oil shall report sediment oil removed from storage on form C-115 together with the form C-117-A permit number.
- **F.** Except in an emergency, no person shall deliver miscellaneous hydrocarbons to a treating plant or other facility until that person has obtained division approval on form C-117-A.
- G. Whenever an emergency exists that requires delivery of miscellaneous hydrocarbons to a treating plant or other facilities prior to approval of form C-117-A, the transporter of the hydrocarbons shall notify the supervisor of the appropriate division district office of the emergency's nature and extent on the first working day following the emergency and shall file form C-117-A within two working days following the emergency. For prolonged emergencies, the district supervisor may authorize the extended movement of miscellaneous hydrocarbons to a treating plant or other facilities during the emergency period and shall approve a form C-117-A filed subsequent to the emergency's conclusion covering the entire volume of miscellaneous hydrocarbons transported.

[19.15.18.17 NMAC - Rp, 19.15.5.311 NMAC, 12/1/08]

**19.15.18.18 EMULSION, BASIC SEDIMENTS AND TANK BOTTOMS:** The operator shall operate wells producing oil in a manner that reduces as much as practicable the formation of emulsion and basic sediments. No person shall allow these substances and tank bottoms to pollute fresh waters or cause surface damage. [19.15.18.18 NMAC - Rp, 19.15.5.313 NMAC, 12/1/08]

#### 19.15.18.19 GATHERING, TRANSPORTING AND SALE OF DRIP:

- **A.** The waste of drip is prohibited when it is economically feasible to salvage the drip.
- **B.** A person may move and sell drip, provided it complies with 19.15.18.19 NMAC.
- C. A person shall not transport or sell drip until the gas transporter files form C-104 designating the drip transporter authorized to remove the drip from its gas gathering or transportation system.
- **D.** Each month, a person transporting drip within the state shall complete and maintain for division inspection form C-112, showing the amount, source and disposition of drip handled during the reporting period, and such other reports as the division may require.
- **E.** Prior to commencement of operations, every person transporting drip directly from a gas gathering or transportation system shall file with the division plats drawn to scale, locating and identifying each drip trap that the person is authorized to service.
- **F.** A person transporting drip directly from a gas gathering or transportation system shall keep a record of daily acquisitions from each drip trap that the person is authorized to service and make the records available at all reasonable times for inspection by the division or its authorized representatives.
- **G.** A gas transporter shall, on or before the first day of November of each year, file with the division maps of its entire gas gathering and transportation systems, locating and identifying on the map each drip trap in the systems, the maps to be accompanied by a report, on a division-prescribed form, showing the disposition being made of the drip from each of the drip traps.

[19.15.18.19 NMAC - Rp, 19.15.5.314 NMAC, 12/1/08]

#### **HISTORY of 19.15.18 NMAC:**

**History of Repealed Material:** 19.15.5 NMAC, Oil Production Operating Practices (filed 04/27/2000) repealed 12/1/08.

### **NMAC History:**

Those applicable portions of 19.15.5 NMAC, Oil Production Operating Practices Sections 301, 302, 304 - 311, 313 & 314) (filed 04/27/2000) were replaced by 19.15.18 NMAC, Production Operating Practices, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 19 NATURAL GAS PRODUCTION OPERATING PRACTICE

**19.15.19.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.19.1 NMAC - Rp, 19.15.6.1 NMAC, 12/1/08]

**19.15.19.2** SCOPE: 19.15.19 NMAC applies to persons engaged in gas development and production within New Mexico.

[19.15.19.2 NMAC - Rp, 19.15.6.2 NMAC, 12/1/08]

19.15.19.3 STATUTORY AUTHORITY: 19.15.19 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12.

[19.15.19.3 NMAC - Rp, 19.15.6.3 NMAC, 12/1/08]

**19.15.19.4 DURATION:** Permanent.

[19.15.19.4 NMAC - Rp, 19.15.6.4 NMAC, 12/1/08]

**19.15.19.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.19.5 NMAC - Rp, 19.15.6.5 NMAC, 12/1/08]

19.15.19.6 OBJECTIVE: To regulate the gas production within the state in order to prevent waste, protect correlative rights and protect

public health and the environment. [19.15.19.6 NMAC - Rp, 19.15.6.6 NMAC, 12/1/08]

**19.15.19.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

#### 19.15.19.8 METHOD OF DETERMINING GAS WELL POTENTIAL:

- **A.** An operator shall conduct tests to determine the daily open flow potential volumes of gas wells from which gas is being used or marketed. The operator shall report the tests on division-prescribed forms within 60 days after
  - (1) the date of the well's initial connection to a gas transportation facility; and
  - (2) the date of reconnection following workover.
- **B.** To establish comparable open flow capacity, the operator shall test wells in accordance with the division's Manual for back-pressure testing of natural gas wells. If the division approves the alternate method for testing, the operator shall test all wells producing from a common source of supply in a uniform and comparable manner.
- C. The operator of a gas well that is not connected to a gas gathering facility shall test the well within 30 days following a christmas tree's installation. The operator shall take the tests in accordance with the procedure for testing unconnected gas well contained in the division's *manual for back-pressure testing of natural gas wells*. The operator shall report the tests on form C-122 in compliance with 19.15.7.31 NMAC and file it within 10 days following the test's completion.

[19.15.19.8 NMAC - Rp, 19.15.6.401 NMAC, 12/1/08]

#### 19.15.19.9 GAS FROM GAS WELLS TO BE MEASURED:

- A. The transporter of gas produced shall account for the gas by metering or other division-approved method and report it to the division. The owner or operator of the gas transportation facility shall report gas produced from a gas well and delivered to a gas transportation facility. The well operator shall report gas produced from a gas well and required to be reported by 19.15.19.9 NMAC that is not delivered to and reported by a gas transportation facility.
- **B.** An operator may apply to the district supervisor, using form C-136, for approval of one of the following procedures for measuring gas.
- (1) In the event a well is not capable of producing more than 15 MCFD, a measurement method agreed upon by the operator and transporter whereby the parties establish by annual test the producing rate of the well under normal operating conditions and apply that rate to the period of time the well is in a producing status. If the well is capable of producing greater than five MCFD, the transporter shall attach a device to the line that determines the actual time period that the well is flowing.
- (2) An operator may produce a well that has a producing capacity of 100 MCFD or less and that is on a multi-well lease without the well being separately metered when the gas is measured using a lease meter at a CPD. The lease's ownership shall be common throughout including working interest, royalty and overriding royalty ownership.
- (3) If normal operating conditions change, either party may request a new well test, the cost of which the party requesting the new well test shall bear unless the parties otherwise agree.
- C. The operator and transporter shall report the well volumes on forms C-115 and C-111 based upon the approved method of measurement and, in the case of a CPD, upon the method of allocation of production to individual wells the district supervisor approves. [19.15.19.9 NMAC Rp, 19.15.6.403 NMAC, 12/1/08]

**19.15.19.10 GAS UTILIZATION:** After the completion of a gas well, the operator shall not permit gas from the well to escape to the air, use the gas expansively in engines or pumps and then vent or use the gas to gas-lift wells unless all gas produced is processed in a gasoline plant or beneficially used thereafter without waste.

[19.15.19.10 NMAC - Rp, 19.15.6.404 NMAC, 12/1/08]

**19.15.19.11 STORAGE GAS:** With the exception of the requirement to meter and report monthly the amount of gas injected and the amount of gas withdrawn from storage, in the absence of waste 19.15.19 NMAC shall not apply to gas being injected into or removed from storage. (See 19.15.7.40 NMAC)

[19.15.19.11 NMAC - Rp, 19.15.6.405 NMAC, 12/1/08]

**19.15.19.12 CARBON DIOXIDE:** The rules relating to gas, gas wells and gas reservoirs including those provisions relating to well locations, acreage dedication requirements, casing and cementing requirements and measuring and reporting of production also apply to carbon dioxide gas, carbon dioxide wells and carbon dioxide reservoirs.

[19.15.19.12 NMAC - Rp, 19.15.6.406 NMAC, 12/1/08]

**19.15.19.13 DISCONNECTION OF GAS WELLS:** The operator shall report gas wells that are disconnected from intrastate gas transportation facilities to the division within 30 days of the date of disconnection. The operator shall file the notice on form C-130 in compliance with 19.15.7.39 NMAC.

[19.15.19.13 NMAC - Rp, 19.15.6.407 NMAC, 12/1/08]

#### **HISTORY of 19.15.19 NMAC:**

History of Repealed Material: 19.15.6 NMAC, Natural Gas Production Operating Practice (filed 11/29/2001) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.6 NMAC, Natural Gas Production Operating Practice (Sections 401, and 403 - 407) (filed 11/29/2001) were replaced by 19.15.19 NMAC, Natural Gas Production Operating Practice, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 19 NATURAL GAS PRODUCTION OPERATING PRACTICE

**19.15.19.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.19.1 NMAC - Rp, 19.15.6.1 NMAC, 12/1/08]

**19.15.19.2 SCOPE:** 19.15.19 NMAC applies to persons engaged in gas development and production within New Mexico.

[19.15.19.2 NMAC - Rp, 19.15.6.2 NMAC, 12/1/08]

**19.15.19.3 STATUTORY AUTHORITY:** 19.15.19 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.19.3 NMAC - Rp, 19.15.6.3 NMAC, 12/1/08]

**19.15.19.4 DURATION:** Permanent.

[19.15.19.4 NMAC - Rp, 19.15.6.4 NMAC, 12/1/08]

**19.15.19.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.19.5 NMAC - Rp, 19.15.6.5 NMAC, 12/1/08]

**19.15.19.6 OBJECTIVE:** To regulate the gas production within the state in order to prevent waste, protect correlative rights and protect public health and the environment. [19.15.19.6 NMAC - Rp, 19.15.6.6 NMAC, 12/1/08]

#### **19.15.19.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

### 19.15.19.8 METHOD OF DETERMINING GAS WELL POTENTIAL:

- **A.** An operator shall conduct tests to determine the daily open flow potential volumes of gas wells from which gas is being used or marketed. The operator shall report the tests on division-prescribed forms within 60 days after
  - (1) the date of the well's initial connection to a gas transportation facility; and
  - (2) the date of reconnection following workover.
- **B.** To establish comparable open flow capacity, the operator shall test wells in accordance with the division's Manual for back-pressure testing of natural gas wells. If the division approves the alternate method for testing, the operator shall test all wells producing from a common source of supply in a uniform and comparable manner.
- C. The operator of a gas well that is not connected to a gas gathering facility shall test the well within 30 days following a christmas tree's installation. The operator shall take the tests in accordance with the procedure for testing unconnected gas well contained in the division's *manual for back-pressure testing of natural gas wells*. The operator shall report the tests on form C-122 in compliance with 19.15.7.31 NMAC and file it within 10 days following the test's completion.

[19.15.19.8 NMAC - Rp, 19.15.6.401 NMAC, 12/1/08]

#### 19.15.19.9 GAS FROM GAS WELLS TO BE MEASURED:

- A. The transporter of gas produced shall account for the gas by metering or other division-approved method and report it to the division. The owner or operator of the gas transportation facility shall report gas produced from a gas well and delivered to a gas transportation facility. The well operator shall report gas produced from a gas well and required to be reported by 19.15.19.9 NMAC that is not delivered to and reported by a gas transportation facility.
- **B.** An operator may apply to the district supervisor, using form C-136, for approval of one of the following procedures for measuring gas.
- (1) In the event a well is not capable of producing more than 15 MCFD, a measurement method agreed upon by the operator and transporter whereby the parties establish by annual test the producing rate of the

well under normal operating conditions and apply that rate to the period of time the well is in a producing status. If the well is capable of producing greater than five MCFD, the transporter shall attach a device to the line that determines the actual time period that the well is flowing.

- (2) An operator may produce a well that has a producing capacity of 100 MCFD or less and that is on a multi-well lease without the well being separately metered when the gas is measured using a lease meter at a CPD. The lease's ownership shall be common throughout including working interest, royalty and overriding royalty ownership.
- (3) If normal operating conditions change, either party may request a new well test, the cost of which the party requesting the new well test shall bear unless the parties otherwise agree.
- C. The operator and transporter shall report the well volumes on forms C-115 and C-111 based upon the approved method of measurement and, in the case of a CPD, upon the method of allocation of production to individual wells the district supervisor approves.

  [19.15.19.9 NMAC Rp, 19.15.6.403 NMAC, 12/1/08]
- **19.15.19.10 GAS UTILIZATION:** After the completion of a gas well, the operator shall not permit gas from the well to escape to the air, use the gas expansively in engines or pumps and then vent or use the gas to gas-lift wells unless all gas produced is processed in a gasoline plant or beneficially used thereafter without waste. [19.15.19.10 NMAC Rp, 19.15.6.404 NMAC, 12/1/08]
- **19.15.19.11 STORAGE GAS:** With the exception of the requirement to meter and report monthly the amount of gas injected and the amount of gas withdrawn from storage, in the absence of waste 19.15.19 NMAC shall not apply to gas being injected into or removed from storage. (See 19.15.7.40 NMAC) [19.15.19.11 NMAC Rp, 19.15.6.405 NMAC, 12/1/08]
- **19.15.19.12 CARBON DIOXIDE:** The rules relating to gas, gas wells and gas reservoirs including those provisions relating to well locations, acreage dedication requirements, casing and cementing requirements and measuring and reporting of production also apply to carbon dioxide gas, carbon dioxide wells and carbon dioxide reservoirs.

[19.15.19.12 NMAC - Rp, 19.15.6.406 NMAC, 12/1/08]

**19.15.19.13 DISCONNECTION OF GAS WELLS:** The operator shall report gas wells that are disconnected from intrastate gas transportation facilities to the division within 30 days of the date of disconnection. The operator shall file the notice on form C-130 in compliance with 19.15.7.39 NMAC. [19.15.19.13 NMAC - Rp, 19.15.6.407 NMAC, 12/1/08]

#### **HISTORY of 19.15.19 NMAC:**

**History of Repealed Material:** 19.15.6 NMAC, Natural Gas Production Operating Practice (filed 11/29/2001) repealed 12/1/08.

#### NMAC History:

Those applicable portions of 19.15.6 NMAC, Natural Gas Production Operating Practice (Sections 401, and 403 - 407) (filed 11/29/2001) were replaced by 19.15.19 NMAC, Natural Gas Production Operating Practice, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 20 OIL PRORATION AND ALLOCATION

**19.15.20.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.20.1 NMAC - Rp, 19.15.7.1 NMAC, 12/1/08]

**19.15.20.2** SCOPE: 19.15.20 NMAC applies to persons engaged in oil development and production within New Mexico.

[19.15.20.2 NMAC - Rp, 19.15.7.2 NMAC, 12/1/08]

19.15.20.3 STATUTORY AUTHORITY: 19.15.20 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11, Section 70-2-12, Section 70-2-16 and Section 70-2-17.

[19.15.20.3 NMAC - Rp, 19.15.7.3 NMAC, 12/1/08]

**19.15.20.4 DURATION:** Permanent.

[19.15.20.4 NMAC - Rp, 19.15.7.4 NMAC, 12/1/08]

**19.15.20.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.20.5 NMAC - Rp, 19.15.7.5 NMAC, 12/1/08]

**19.15.20.6 OBJECTIVE:** To establish requirements implementing the division's statutory authority to prorate and allocate oil production.

[19.15.20.6 NMAC - Rp, 19.15.7.6 NMAC, 12/1/08]

#### **19.15.20.7 DEFINITIONS:**

**A.** "Date of completion" means the date when new oil is delivered into the stock tanks.

- **B.** "Marginal unit" means a proration unit that is incapable of producing the top proration unit allowable for the pool in which it is located as evidenced by well tests, production history or other report or form the operator files with the division.
- **C.** "Non-marginal unit" means a proration unit that is incapable of producing top proration unit allowable for the pool in which it is located and to which the division has assigned a top proration unit allowable.
- **D.** "Recovered load oil" means oil or liquid hydrocarbon that has been used in an operation in an oil or gas well, and that has been recovered as a merchantable product.

[19.15.20.7 NMAC - Rp, 19.15.7.7 NMAC, Subsection D of 19.15.7.503 NMAC and Subsection B of 19.15.7.508 NMAC, 12/1/08]

#### 19.15.20.8 REGULATION OF OIL POOLS:

- **A.** To prevent waste, the division shall prorate and distribute the allowable production among the producers in a pool upon a reasonable basis and recognizing correlative rights.
- **B.** After notice and hearing, the division, in order to prevent waste and protect correlative rights, may enter special orders pertaining to a pool.

[19.15.20.8 NMAC - Rp, 19.15.7.501 NMAC, 12/1/08]

#### 19.15.20.9 RATE OF PRODUCING WELLS:

**A.** Daily tolerance.

- (1) Oil wells located on units capable of producing their allowables may overproduce one day and underproduce another. No unit capable of producing its allowable, except for the purpose of testing, in the process of completing or recompleting a well or for tests made for the purpose of obtaining scientific data, shall produce any day more than 125 percent of the daily top proration unit allowable for the pool in which the well is located. (Subject to the foregoing, an underproduction may be made up by production from the same unit within the same month, and in like manner any overproduction shall be adjusted or balanced by underproduction from the same unit, within the same proration period).
- (2) Certain wells must, as a matter of practicality, be produced at daily rates in excess of 125 percent of the daily top proration unit allowable for the pool in which the wells are located. The director may grant exceptions to the provisions of Paragraph (1) of Subsection A of 19.15.20.9 NMAC, without formal hearing, where an operator has filed application setting out the reasons for the requested exception.
- (a) Applicants for the exceptions shall, at the time of filing, furnish each operator in the pool in which the well is located a copy of the application.
- **(b)** The applicant shall include in an application for exception or attach to the application a formal written statement that the applicant has served every operator in the pool in which the well is located with a copy of the application.
- (3) The director shall wait at least 10 days after receipt before approving the application, and shall approve the application only in absence of objection from an operator or interested party, or in the director's discretion. In the event the director fails to approve the application, the division after notice shall hear and determine the matter.
- **B.** Monthly tolerance. No unit shall produce during any one proration period more than the unit's allowable production for the proration period plus a tolerance of not to exceed five days allowable production. This permissive tolerance of overproduction from a unit is subject to all other provisions of 19.15.20.9 NMAC and particularly to the provisions of Subsection D of 19.15.20.9 NMAC. The operator shall adjust or

balance permissive tolerance of overproduction from a unit by subsequent corresponding underproduction from the same unit. The division shall consider overproduction within the permitted tolerance as oil produced against the allowable production assigned to the unit for the proration period during which the overproduction is adjusted or balanced by underproduction.

- **C.** Production in excess of monthly allowable, plus tolerance.
- (1) Oil produced from a unit in excess of the assigned monthly allowable plus the permissive proration period tolerance shall be "illegal oil" as defined in the Oil and Gas Act, unless the excess oil:
  - (a) is produced as a result of mistake or error;
  - (b) results from mechanical failure beyond the operator's immediate control; or
  - (c) results from essential tests of the unit within the purview of division rules.
- (2) Whenever production from a unit for a proration period exceeds the assigned allowable, plus the permitted tolerance authorized in Subsection B of 19.15.20.9 NMAC and the cause of the excess reasonably falls within Subparagraphs (a), (b) or (c) of Paragraph (1) of Subsection C of 19.15.20.9 NMAC, the producer or operator shall briefly set forth the excess production's cause together with a proposed plan for production adjustment in the comments area of form C-115 for the month in which the excess production occurs. The excess production shall be considered as oil produced against the allowable assigned to the unit for the following proration period, and it may be transported from the lease tanks only as and when the unit accrues daily allowable to offset the excess production.
  - D. General
- (1) The tolerance permitted on a daily or monthly basis as provided in Subsections A and B of 19.15.20.9 NMAC does not increase a producing unit's allowable or grant an operator authority to market or a transporter authority to transport any quantity of oil in excess of the unit's allowable.
- (2) The possession of a quantity of oil in lease storage at the end of a proration period in excess of five days allowable plus any rerun allowable oil is a violation of 19.15.20.9 NMAC, unless the operator reports the possession in the manner and within the time provided in Subsection C of 19.15.20.9 NMAC for filing form C-115.
- **E.** Storage records. Producers and transporters of oil shall maintain adequate records showing unrun allowable oil in storage at the end of each proration period. The storage oil shall be the amount of oil in tanks from which oil is measured and delivered to the transporter. [19.15.20.9 NMAC Rp, 19.15.7.502 NMAC, 12/1/08]

#### 19.15.20.10 AUTHORIZATION FOR PRODUCTION OF OIL:

- **A.** Except as provided below, the daily top proration unit allowable for an oil pool is 100 percent of the depth bracket allowable for the pool determined pursuant to 19.15.20.12 NMAC.
- **B.** The division may, within five days prior to the end of the month, determine the likelihood the total producing capacity of all oil wells in the state exceeding anticipated reasonable market demand for oil from the state. If the division determines that the capacity may exceed the anticipated reasonable market demand, and that a market demand factor of less than 100 percent may be necessary to prevent waste, it shall immediately institute proper proceedings for a hearing to be held before the 20th day of the following month to determine actual reasonable market demand up to a maximum of six months.
- C. At the hearing the division shall consider all evidence of market demand for oil from this state, and if it determines that the market demand percentage factor should be less than 100 percent, issue an order establishing the market demand factor and set a date for the next market demand hearing.
- D. The division shall multiply the market demand factor established by the applicable depth bracket allowable for each well and each pool to determine its unit allowable. A fraction of a barrel is regarded as a full barrel in determining top proration unit allowable. Upon initial establishment of a market demand factor, and from time to time thereafter, the division shall issue a proration schedule authorizing the production of oil from the various proration units in the various pools in the state. A well completed or recompleted after the schedule's issuance and for which the division has approved form C-104, shall, by supplement to the schedule, be authorized a daily allowable equal to the top proration unit allowable in effect. The allowable for the well is effective at 7:00 a.m. on the date of the completion, provided the operator submits form C-104 and the division approves the form within 10 days following the completion date; otherwise the allowable is effective on the date the division approves the form C-104.
- **E.** A non-marginal unit may produce the top proration unit allowable without waste and subject to the provisions of 19.15.18.7 NMAC, 19.15.20.9 NMAC and 19.15.20.13 NMAC and all other applicable rules.
- **F.** A marginal unit may produce any amount of oil that it is capable of producing without waste up to the pool's top proration unit allowable, subject to the provisions of 19.15.18.7 NMAC, 19.15.20.9 NMAC and 19.15.20.13 NMAC and all other applicable rules if the division has assigned an allowable to the unit to authorize the production.
- **G.** A penalized non-marginal unit is a proration unit to which, because of an excessive gas-oil ratio, the division has assigned an allowable determined in accordance with the procedure in 19.15.20.13 NMAC. In calculating a penalized allowable, a fraction of a barrel is regarded as a full barrel.
  - **H.** The division shall make and distribute a periodic tabulation of all supplements to the current proration schedule.
  - **I.** The division shall adhere to 19.15.15.14 NMAC in fixing top proration unit allowables.
- **J.** If it becomes necessary for an oil transporter to resort to pipeline proration, the transporter shall, as soon as possible and not later than 24 hours after the effective date of the pipeline proration, notify the division of its decision to prorate. Upon receipt of the notice from the transporter, the division may take such emergency action as it deems proper or upon its own motion, after notice, hold a hearing for the purpose of considering any action within its authority to preserve and protect correlative rights.
  - **K.** In case of pipeline proration an operator the pipeline proration affects may apply to the division for authorization to have an

underproduction resulting from the pipeline proration included in subsequent proration schedules. The operator shall apply upon a division-prescribed form and file it with the division within 30 days after the close of the first proration period in which the pipeline proration underproduction occurred. The authorization is limited to wells capable of producing the daily top proration unit allowable for the period.

L. In approving the application the division shall determine the time period during which the underproduction shall be made up without injury to the well or pool, and shall include the time period in the regularly approved proration schedules following the pipeline proration's conclusion.

[19.15.20.10 NMAC - Rp, 19.15.7.503 NMAC, 12/1/08]

# 19.15.20.11 AUTHORIZATION FOR PRODUCTION OF OIL WHILE COMPLETING, RECOMPLETING OR TESTING AN OIL WELL:

- **A.** If an operator does not have sufficient lease storage to hold oil produced from a well during its drilling, completing, recompleting or testing, the operator may produce and sell from the well an amount of oil necessary to drill, complete, recomplete or test the well; provided however, that the operator shall file with the division a written application stating the circumstances at the well and setting forth in the application the estimated amount of oil to be produced during the aforementioned operations, and provided further that the division approves the application. Oil produced during drilling, completion or recompletion or testing a well shall be charged against the well's allowable production.
- **B.** The division shall not place a well on the proration schedule until the operator files with the division and the division approves the form C-104.

[19.15.20.11 NMAC - Rp, 19.15.7.504 NMAC, 12/1/08]

#### 19.15.20.12 DEPTH BRACKET ALLOWABLES:

A. Subject to the market demand percentage factor determined pursuant to 19.15.20.10 NMAC, the daily oil allowable for each oil pool in the state shall equal the appropriate depth bracket allowable below. The depth of the casing shoe or the top perforation in the casing, whichever is higher, in the first well completed in the pool shall determine the pool's depth classification. Daily oil allowables for each of the several ranges of depth and spacing patterns are as follows, shown in barrels:

POOL DEPTH RANGE	DEPTH BRACKET ALLOWABLE		
	40 Acres	80 Acres	160 Acres
0 to 4999 feet	80	160	
5000 to 5999	107	187	347
6000 to 6999	142	222	382
7000 to 7999	187	267	427
8000 to 8999	230	310	470
9000 to 9999	275	355	515
10,000 to 10,999	320	400	560
11,000 to 11,999	365	445	605
12,000 to 12,999	410	490	650
13,000 to 13,999	455	535	695
14,000 to 14,999	500	580	740
15,000 to 15,999	545	625	785
16,000 to 16,999	590	670	830
17,000 and deeper	635	715	875

- **B.** The 40-acre depth bracket allowables apply to all undesignated wells not governed by special pool orders and to all pools developed on the normal 40-acre statewide spacing unit.
- C. The 80-acre and 160-acre depth bracket allowables apply to wells governed by applicable special pool orders the division issues as an exception to the normal 40-acre statewide spacing unit.
- **D.** The division may, where deemed appropriate, assign to a given pool a special depth bracket allowable at variance to the depth bracket allowable normally assigned to a pool of similar depth and spacing. The special allowable may be more or less than the regular depth bracket allowable and shall be assigned only after notice and hearing.
- **E.** In assigning a lesser than regular depth bracket allowable, the division may consider, among other pertinent factors, reservoir damage, casinghead gas production and disposition, water production and disposition, transportation facilities, the prevention of surface or underground waste and the protection of correlative rights.
- F. The division shall assign a greater than regular depth bracket allowable only after sufficient reservoir information is available to ensure that the allowable can be produced without damage to the reservoir and without causing surface or underground waste. The division shall also consider the availability of oil transportation and marketing facilities; casinghead gas transportation, processing and marketing facilities; water disposal facilities; the protection of correlative rights; and other pertinent factors.

  [19.15.20.12 NMAC Rp, 19.15.7.505 NMAC, 12/1/08]

#### 19.15.20.13 GAS-OIL RATIO LIMITATION:

A. In allocated pools containing a well or wells producing from a reservoir that contains both oil and gas, each proration unit shall produce only that volume of gas equivalent to the applicable limiting gas-oil ratio multiplied by the pool's top unit oil allowable. In the event the

division has not set a gas-oil ratio limit for a particular oil pool, the limiting gas-oil ratio shall be 2000 cubic feet of gas for each barrel of oil produced. In allocated oil pools the division shall place all producing wells, whether oil or casinghead gas, on the oil proration schedule.

- **B.** Unless specifically exempted by division order issued after hearing, the division shall place a gas-oil ratio limitation on all allocated oil pools, and penalize all proration units having a gas-oil ratio exceeding the pool's limit in accordance with the following procedure.
- (1) A proration unit that, on the basis of the latest official gas-oil ratio test, has a gas-oil ratio that exceeds the limiting gas-oil ratio and has the capacity to produce above the top casinghead gas volume calculated by Subsection A of 19.15.20.13 NMAC for the pool in which it is located may produce daily that number of barrels of oil that the division determines by multiplying the current top proration unit allowable by a fraction, the numerator of which shall be the limiting gas-oil ratio for the pool and the denominator of which shall be the well's official test gas-oil ratio, and the proration unit shall be designated non-marginal.
- (2) A unit containing a well or wells producing from a reservoir that contains both oil and gas shall produce only that volume of gas equivalent to the applicable limiting gas-oil ratio multiplied by the top proration unit allowable currently assigned to the pool.
  - (3) A marginal unit may produce the same volume of gas that it would be permitted to produce if it were a non-marginal unit.
- C. The division shall indicate non-marginal proration units to which gas-oil ratio adjustments are applied in the proration schedule with adjusted allowables stated.
- **D.** In cases of new pools, the limit shall be 2000 cubic feet per barrel until such time as changed by division order issued after a hearing. Upon petition and after notice and hearing according to law, the division shall determine or redetermine the specific gas-oil ratio limit that is applicable to a particular allocated oil pool.

[19.15.20.13 NMAC - Rp, 19.15.7.506 NMAC, 12/1/08]

**19.15.20.14 UNITIZED AREAS:** After petition and notice and hearing, the division may approve the combining of contiguous developed proration units into a unitized area.

[19.15.20.14 NMAC - Rp, 19.15.7.507 NMAC, 12/1/08]

#### 19.15.20.15 RECOVERED LOAD OIL:

- A. An operator may run recovered load oil from the lease on which it is recovered, provided the operator obtains division approval of form C-126. The operator shall file form C-126 with the appropriate division district office. Upon approval, the division shall return one copy to the operator and send one copy to the designated transporter as authority to transport the oil.
- **B.** 19.15.20.15 NMAC applies only to oil that has been obtained from a source other than the lease on which it is used. [19.15.20.15 NMAC Rp, 19.15.7.508 NMAC, 12/1/08]

#### 19.15.20.16 OIL DISCOVERY ALLOWABLE:

- **A.** In addition to the normally assigned allowable, the division may assign an oil discovery allowable to a well completed as a bona fide discovery well in a new common source of supply. The oil discovery allowable shall be in the amount of five barrels for each foot of depth of the well from the surface of the ground to the top of the perforations in the new pool or the depth of the casing shoe, whichever is higher. In counties where there is no other current oil production, and in a county when the discovery is the deepest oil production in the county, the oil discovery allowable shall be 10 barrels per foot of depth.
- B. The date of discovery the division uses to determine the well that should properly receive the oil discovery allowable for a new pool is the date the operator completes the well and runs new oil into stock tanks. Provided however, an operator drilling through and discovering a new oil pool in the course of drilling to a lower horizon may file an affidavit of the discovery within seven days after making drill stem tests of the pool, accompanying the affidavit with all available pool data. If, prior to the well's completion, another operator claims discovery of a similar pool and there are reasonable grounds to believe the pools are one and the same, the division shall not assign a discovery allowable to either well until after the initial well for which the affidavit was filed is completed. If at that time the operator of the initial well formally applies for the discovery allowable in the pool, the division shall determine after hearing which well receives the discovery allowable.
- C. To obtain an oil discovery allowable, the owner of a discovery well shall file form C-109 with the appropriate division district office and the division's Santa Fe office. Each copy of the form shall be accompanied by the following.
- (1) A map depicting all wells within a two-mile radius of the discovery well. The owner of the discovery shall clearly show producing oil and gas wells and the formations from which they are producing or have produced as well as all dry holes and the depths to which they were drilled. Maps shall be on a scale one inch equals 1000 feet and shall also indicate the names of all lessees of record in the depicted area.
- (2) A complete electrical log of the subject well with the tops and bottoms of producing formations in the subject well and in nearby wells identified thereon.
- (3) If the application is based on horizontal separation, a sub-surface structural map of the producing formations for which the owner of the discovery seek the discovery allowable, showing seismic or geological interpretation of the subject structure and any troughs, faults, pinchouts, etc., that separate the subject well from nearby wells producing from the same formation or formations.
- (4) A geological cross-section prepared from electrical logs of the subject well and nearby wells establishing horizontal as well as vertical separation from other wells depicted on the plat that are producing or have produced from the discovery formation or formations.
- (5) A summary of all available reservoir data including bottom hole pressure data, fluid levels, core analyses, reservoir liquid characteristics and any other pertinent data on the subject reservoir as well as other nearby reservoirs that may help establish whether the subject well is in fact a discovery.
- **D.** If, in the division staff's opinion, good cause exists to bring the pool for hearing as a discovery, and the division has received no objection from another operator, the division shall place the pool on the first available hearing docket for inclusion by the staff in its regular pool

nomenclature case. If the staff disagrees with the applicant's contention that a new pool has been discovered or if within 10 days after receiving a copy of the application another operator files with the division an objection to the creation of a new pool and the assignment of a discovery allowable, the division shall notify the applicant. The applicant will be expected to present the evidence supporting the applicant's case. Or, if the applicant so desires, the division may set the application for separate hearing on other than the nomenclature docket for presentation of evidence by the applicant.

- **E.** The effective date of a well's discovery allowable is 7:00 a.m. on the first day of the month next succeeding the month in which the division approves the discovery.
- **F.** The total discovery allowable attributable to each zone in the well shall be produced over a two-year period commencing with the time of authorization. The well's daily allowable for each pool receiving the discovery allowable shall not exceed the daily top proration unit allowable for the pool plus the total pool discovery allowable divided by 730 days (731 days if a leap year is included).
- G. A discovery well may produce only that volume of gas equivalent to the applicable limiting gas-oil ratio for the pool multiplied by the top proration unit allowable for the pool plus the daily oil discovery allowable. In addition to all other statewide rules not specifically excepted in 19.15.20.16 NMAC, the provisions of 19.15.20.9 NMAC relating to daily tolerance, monthly tolerance and underproduction and overproduction shall apply to oil discovery allowables as well as to regular allowables for discovery wells.
- **H.** Nothing contained in 19.15.20.16 NMAC prohibits the division from curtailing the discovery allowables of wells during times of depressed market demand. However, the division shall reinstate such discovery allowables for production at the earliest possible date. Further, when it appears reservoir damage or waste may result from production of the oil discovery allowable within the normal two-year period, the division may, after notice and hearing, extend the period. [19.15.20.16 NMAC Rp, 19.15.7.509 NMAC, 12/1/08]

### HISTORY of 19.15.20 NMAC:

History of Repealed Material: 19.15.7 NMAC, Oil Proration and Allocation (filed 05/21/2002) repealed 12/1/08.

### **NMAC History:**

19.15.7 NMAC, Oil Proration and Allocation, (filed 05/21/2002) was replaced by 19.15.20 NMAC, Oil Proration and Allocation, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 20 OIL PRORATION AND ALLOCATION

**19.15.20.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.20.1 NMAC - Rp, 19.15.7.1 NMAC, 12/1/08]

**19.15.20.2 SCOPE:** 19.15.20 NMAC applies to persons engaged in oil development and production within New Mexico.

[19.15.20.2 NMAC - Rp, 19.15.7.2 NMAC, 12/1/08]

**19.15.20.3 STATUTORY AUTHORITY:** 19.15.20 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11, Section 70-2-12, Section 70-2-16 and Section 70-2-17. [19.15.20.3 NMAC - Rp, 19.15.7.3 NMAC, 12/1/08]

**19.15.20.4 DURATION:** Permanent.

[19.15.20.4 NMAC - Rp, 19.15.7.4 NMAC, 12/1/08]

**19.15.20.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.20.5 NMAC - Rp, 19.15.7.5 NMAC, 12/1/08]

**19.15.20.6 OBJECTIVE:** To establish requirements implementing the division's statutory authority to prorate and allocate oil production.

[19.15.20.6 NMAC - Rp, 19.15.7.6 NMAC, 12/1/08]

#### **19.15.20.7 DEFINITIONS:**

- **A.** "Date of completion" means the date when new oil is delivered into the stock tanks.
- **B.** "Marginal unit" means a proration unit that is incapable of producing the top proration unit allowable for the pool in which it is located as evidenced by well tests, production history or other report or form the operator files with the division.
- C. "Non-marginal unit" means a proration unit that is incapable of producing top proration unit allowable for the pool in which it is located and to which the division has assigned a top proration unit allowable.
- **D.** "Recovered load oil" means oil or liquid hydrocarbon that has been used in an operation in an oil or gas well, and that has been recovered as a merchantable product.

[19.15.20.7 NMAC - Rp, 19.15.7.7 NMAC, Subsection D of 19.15.7.503 NMAC and Subsection B of 19.15.7.508 NMAC, 12/1/08]

### 19.15.20.8 REGULATION OF OIL POOLS:

- **A.** To prevent waste, the division shall prorate and distribute the allowable production among the producers in a pool upon a reasonable basis and recognizing correlative rights.
- **B.** After notice and hearing, the division, in order to prevent waste and protect correlative rights, may enter special orders pertaining to a pool.

[19.15.20.8 NMAC - Rp, 19.15.7.501 NMAC, 12/1/08]

#### 19.15.20.9 RATE OF PRODUCING WELLS:

**A.** Daily tolerance.

- (1) Oil wells located on units capable of producing their allowables may overproduce one day and underproduce another. No unit capable of producing its allowable, except for the purpose of testing, in the process of completing or recompleting a well or for tests made for the purpose of obtaining scientific data, shall produce any day more than 125 percent of the daily top proration unit allowable for the pool in which the well is located. (Subject to the foregoing, an underproduction may be made up by production from the same unit within the same month, and in like manner any overproduction shall be adjusted or balanced by underproduction from the same unit, within the same proration period).
- (2) Certain wells must, as a matter of practicality, be produced at daily rates in excess of 125 percent of the daily top proration unit allowable for the pool in which the wells are located. The director may grant

exceptions to the provisions of Paragraph (1) of Subsection A of 19.15.20.9 NMAC, without formal hearing, where an operator has filed application setting out the reasons for the requested exception.

- (a) Applicants for the exceptions shall, at the time of filing, furnish each operator in the pool in which the well is located a copy of the application.
- **(b)** The applicant shall include in an application for exception or attach to the application a formal written statement that the applicant has served every operator in the pool in which the well is located with a copy of the application.
- (3) The director shall wait at least 10 days after receipt before approving the application, and shall approve the application only in absence of objection from an operator or interested party, or in the director's discretion. In the event the director fails to approve the application, the division after notice shall hear and determine the matter.
- **B.** Monthly tolerance. No unit shall produce during any one proration period more than the unit's allowable production for the proration period plus a tolerance of not to exceed five days allowable production. This permissive tolerance of overproduction from a unit is subject to all other provisions of 19.15.20.9 NMAC and particularly to the provisions of Subsection D of 19.15.20.9 NMAC. The operator shall adjust or balance permissive tolerance of overproduction from a unit by subsequent corresponding underproduction from the same unit. The division shall consider overproduction within the permitted tolerance as oil produced against the allowable production assigned to the unit for the proration period during which the overproduction is adjusted or balanced by underproduction.
  - **C.** Production in excess of monthly allowable, plus tolerance.
- (1) Oil produced from a unit in excess of the assigned monthly allowable plus the permissive proration period tolerance shall be "illegal oil" as defined in the Oil and Gas Act, unless the excess oil:
  - (a) is produced as a result of mistake or error;
  - (b) results from mechanical failure beyond the operator's immediate control; or
  - (c) results from essential tests of the unit within the purview of division rules.
- (2) Whenever production from a unit for a proration period exceeds the assigned allowable, plus the permitted tolerance authorized in Subsection B of 19.15.20.9 NMAC and the cause of the excess reasonably falls within Subparagraphs (a), (b) or (c) of Paragraph (1) of Subsection C of 19.15.20.9 NMAC, the producer or operator shall briefly set forth the excess production's cause together with a proposed plan for production adjustment in the comments area of form C-115 for the month in which the excess production occurs. The excess production shall be considered as oil produced against the allowable assigned to the unit for the following proration period, and it may be transported from the lease tanks only as and when the unit accrues daily allowable to offset the excess production.
  - **D.** General.
- (1) The tolerance permitted on a daily or monthly basis as provided in Subsections A and B of 19.15.20.9 NMAC does not increase a producing unit's allowable or grant an operator authority to market or a transporter authority to transport any quantity of oil in excess of the unit's allowable.
- (2) The possession of a quantity of oil in lease storage at the end of a proration period in excess of five days allowable plus any rerun allowable oil is a violation of 19.15.20.9 NMAC, unless the operator reports the possession in the manner and within the time provided in Subsection C of 19.15.20.9 NMAC for filing form C-115.
- **E.** Storage records. Producers and transporters of oil shall maintain adequate records showing unrun allowable oil in storage at the end of each proration period. The storage oil shall be the amount of oil in tanks from which oil is measured and delivered to the transporter.

[19.15.20.9 NMAC - Rp, 19.15.7.502 NMAC, 12/1/08]

#### 19.15.20.10 AUTHORIZATION FOR PRODUCTION OF OIL:

- **A.** Except as provided below, the daily top proration unit allowable for an oil pool is 100 percent of the depth bracket allowable for the pool determined pursuant to 19.15.20.12 NMAC.
- **B.** The division may, within five days prior to the end of the month, determine the likelihood the total producing capacity of all oil wells in the state exceeding anticipated reasonable market demand for oil from the state. If the division determines that the capacity may exceed the anticipated reasonable market demand, and that a market demand factor of less than 100 percent may be necessary to prevent waste, it shall immediately institute proper proceedings for a hearing to be held before the 20th day of the following month to determine actual reasonable market demand up to a maximum of six months.
- C. At the hearing the division shall consider all evidence of market demand for oil from this state, and if it determines that the market demand percentage factor should be less than 100 percent, issue an order

establishing the market demand factor and set a date for the next market demand hearing.

- D. The division shall multiply the market demand factor established by the applicable depth bracket allowable for each well and each pool to determine its unit allowable. A fraction of a barrel is regarded as a full barrel in determining top proration unit allowable. Upon initial establishment of a market demand factor, and from time to time thereafter, the division shall issue a proration schedule authorizing the production of oil from the various proration units in the various pools in the state. A well completed or recompleted after the schedule's issuance and for which the division has approved form C-104, shall, by supplement to the schedule, be authorized a daily allowable equal to the top proration unit allowable in effect. The allowable for the well is effective at 7:00 a.m. on the date of the completion, provided the operator submits form C-104 and the division approves the form within 10 days following the completion date; otherwise the allowable is effective on the date the division approves the form C-104.
- **E.** A non-marginal unit may produce the top proration unit allowable without waste and subject to the provisions of 19.15.18.7 NMAC, 19.15.20.9 NMAC and 19.15.20.13 NMAC and all other applicable rules.
- **F.** A marginal unit may produce any amount of oil that it is capable of producing without waste up to the pool's top proration unit allowable, subject to the provisions of 19.15.18.7 NMAC, 19.15.20.9 NMAC and 19.15.20.13 NMAC and all other applicable rules if the division has assigned an allowable to the unit to authorize the production.
- **G.** A penalized non-marginal unit is a proration unit to which, because of an excessive gas-oil ratio, the division has assigned an allowable determined in accordance with the procedure in 19.15.20.13 NMAC. In calculating a penalized allowable, a fraction of a barrel is regarded as a full barrel.
- **H.** The division shall make and distribute a periodic tabulation of all supplements to the current proration schedule.
  - **I.** The division shall adhere to 19.15.15.14 NMAC in fixing top proration unit allowables.
- **J.** If it becomes necessary for an oil transporter to resort to pipeline proration, the transporter shall, as soon as possible and not later than 24 hours after the effective date of the pipeline proration, notify the division of its decision to prorate. Upon receipt of the notice from the transporter, the division may take such emergency action as it deems proper or upon its own motion, after notice, hold a hearing for the purpose of considering any action within its authority to preserve and protect correlative rights.
- **K.** In case of pipeline proration an operator the pipeline proration affects may apply to the division for authorization to have an underproduction resulting from the pipeline proration included in subsequent proration schedules. The operator shall apply upon a division-prescribed form and file it with the division within 30 days after the close of the first proration period in which the pipeline proration underproduction occurred. The authorization is limited to wells capable of producing the daily top proration unit allowable for the period.
- **L.** In approving the application the division shall determine the time period during which the underproduction shall be made up without injury to the well or pool, and shall include the time period in the regularly approved proration schedules following the pipeline proration's conclusion. [19.15.20.10 NMAC Rp, 19.15.7.503 NMAC, 12/1/08]

# 19.15.20.11 AUTHORIZATION FOR PRODUCTION OF OIL WHILE COMPLETING, RECOMPLETING OR TESTING AN OIL WELL:

- **A.** If an operator does not have sufficient lease storage to hold oil produced from a well during its drilling, completing, recompleting or testing, the operator may produce and sell from the well an amount of oil necessary to drill, complete, recomplete or test the well; provided however, that the operator shall file with the division a written application stating the circumstances at the well and setting forth in the application the estimated amount of oil to be produced during the aforementioned operations, and provided further that the division approves the application. Oil produced during drilling, completion or recompletion or testing a well shall be charged against the well's allowable production.
- **B.** The division shall not place a well on the proration schedule until the operator files with the division and the division approves the form C-104. [19.15.20.11 NMAC Rp, 19.15.7.504 NMAC, 12/1/08]

#### 19.15.20.12 DEPTH BRACKET ALLOWABLES:

**A.** Subject to the market demand percentage factor determined pursuant to 19.15.20.10 NMAC, the daily oil allowable for each oil pool in the state shall equal the appropriate depth bracket allowable below. The depth of the casing shoe or the top perforation in the casing, whichever is higher, in the first well completed in the pool shall determine the pool's depth classification. Daily oil allowables for each of the several ranges of depth and

spacing patterns are as follows, shown in barrels:

POOL DEPTH RANGE		DEPTH BRACKET ALLOWABLE		
	40 Acres	80 Acres	<u>160 Acres</u>	
0 to 4999 feet	80	160		
5000 to 5999	107	187	347	
6000 to 6999	142	222	382	
7000 to 7999	187	267	427	
8000 to 8999	230	310	470	
9000 to 9999	275	355	515	
10,000 to 10,999	320	400	560	
11,000 to 11,999	365	445	605	
12,000 to 12,999	410	490	650	
13,000 to 13,999	455	535	695	
14,000 to 14,999	500	580	740	
15,000 to 15,999	545	625	785	
16,000 to 16,999	590	670	830	
17,000 and deeper	635	715	875	

- **B.** The 40-acre depth bracket allowables apply to all undesignated wells not governed by special pool orders and to all pools developed on the normal 40-acre statewide spacing unit.
- C. The 80-acre and 160-acre depth bracket allowables apply to wells governed by applicable special pool orders the division issues as an exception to the normal 40-acre statewide spacing unit.
- **D.** The division may, where deemed appropriate, assign to a given pool a special depth bracket allowable at variance to the depth bracket allowable normally assigned to a pool of similar depth and spacing. The special allowable may be more or less than the regular depth bracket allowable and shall be assigned only after notice and hearing.
- **E.** In assigning a lesser than regular depth bracket allowable, the division may consider, among other pertinent factors, reservoir damage, casinghead gas production and disposition, water production and disposition, transportation facilities, the prevention of surface or underground waste and the protection of correlative rights.
- **F.** The division shall assign a greater than regular depth bracket allowable only after sufficient reservoir information is available to ensure that the allowable can be produced without damage to the reservoir and without causing surface or underground waste. The division shall also consider the availability of oil transportation and marketing facilities; casinghead gas transportation, processing and marketing facilities; water disposal facilities; the protection of correlative rights; and other pertinent factors.

[19.15.20.12 NMAC - Rp, 19.15.7.505 NMAC, 12/1/08]

### 19.15.20.13 GAS-OIL RATIO LIMITATION:

- A. In allocated pools containing a well or wells producing from a reservoir that contains both oil and gas, each proration unit shall produce only that volume of gas equivalent to the applicable limiting gas-oil ratio multiplied by the pool's top unit oil allowable. In the event the division has not set a gas-oil ratio limit for a particular oil pool, the limiting gas-oil ratio shall be 2000 cubic feet of gas for each barrel of oil produced. In allocated oil pools the division shall place all producing wells, whether oil or casinghead gas, on the oil proration schedule.
- **B.** Unless specifically exempted by division order issued after hearing, the division shall place a gasoil ratio limitation on all allocated oil pools, and penalize all proration units having a gas-oil ratio exceeding the pool's limit in accordance with the following procedure.
- (1) A proration unit that, on the basis of the latest official gas-oil ratio test, has a gas-oil ratio that exceeds the limiting gas-oil ratio and has the capacity to produce above the top casinghead gas volume calculated by Subsection A of 19.15.20.13 NMAC for the pool in which it is located may produce daily that number of barrels of oil that the division determines by multiplying the current top proration unit allowable by a fraction, the numerator of which shall be the limiting gas-oil ratio for the pool and the denominator of which shall be the well's official test gas-oil ratio, and the proration unit shall be designated non-marginal.
- (2) A unit containing a well or wells producing from a reservoir that contains both oil and gas shall produce only that volume of gas equivalent to the applicable limiting gas-oil ratio multiplied by the top proration unit allowable currently assigned to the pool.
  - (3) A marginal unit may produce the same volume of gas that it would be permitted to produce if it

were a non-marginal unit.

- **C.** The division shall indicate non-marginal proration units to which gas-oil ratio adjustments are applied in the proration schedule with adjusted allowables stated.
- **D.** In cases of new pools, the limit shall be 2000 cubic feet per barrel until such time as changed by division order issued after a hearing. Upon petition and after notice and hearing according to law, the division shall determine or redetermine the specific gas-oil ratio limit that is applicable to a particular allocated oil pool. [19.15.20.13 NMAC Rp, 19.15.7.506 NMAC, 12/1/08]
- **19.15.20.14 UNITIZED AREAS:** After petition and notice and hearing, the division may approve the combining of contiguous developed proration units into a unitized area. [19.15.20.14 NMAC Rp, 19.15.7.507 NMAC, 12/1/08]

#### 19.15.20.15 RECOVERED LOAD OIL:

- **A.** An operator may run recovered load oil from the lease on which it is recovered, provided the operator obtains division approval of form C-126. The operator shall file form C-126 with the appropriate division district office. Upon approval, the division shall return one copy to the operator and send one copy to the designated transporter as authority to transport the oil.
- **B.** 19.15.20.15 NMAC applies only to oil that has been obtained from a source other than the lease on which it is used.

[19.15.20.15 NMAC - Rp, 19.15.7.508 NMAC, 12/1/08]

#### 19.15.20.16 OIL DISCOVERY ALLOWABLE:

- **A.** In addition to the normally assigned allowable, the division may assign an oil discovery allowable to a well completed as a bona fide discovery well in a new common source of supply. The oil discovery allowable shall be in the amount of five barrels for each foot of depth of the well from the surface of the ground to the top of the perforations in the new pool or the depth of the casing shoe, whichever is higher. In counties where there is no other current oil production, and in a county when the discovery is the deepest oil production in the county, the oil discovery allowable shall be 10 barrels per foot of depth.
- B. The date of discovery the division uses to determine the well that should properly receive the oil discovery allowable for a new pool is the date the operator completes the well and runs new oil into stock tanks. Provided however, an operator drilling through and discovering a new oil pool in the course of drilling to a lower horizon may file an affidavit of the discovery within seven days after making drill stem tests of the pool, accompanying the affidavit with all available pool data. If, prior to the well's completion, another operator claims discovery of a similar pool and there are reasonable grounds to believe the pools are one and the same, the division shall not assign a discovery allowable to either well until after the initial well for which the affidavit was filed is completed. If at that time the operator of the initial well formally applies for the discovery allowable in the pool, the division shall determine after hearing which well receives the discovery allowable.
- C. To obtain an oil discovery allowable, the owner of a discovery well shall file form C-109 with the appropriate division district office and the division's Santa Fe office. Each copy of the form shall be accompanied by the following.
- (1) A map depicting all wells within a two-mile radius of the discovery well. The owner of the discovery shall clearly show producing oil and gas wells and the formations from which they are producing or have produced as well as all dry holes and the depths to which they were drilled. Maps shall be on a scale one inch equals 1000 feet and shall also indicate the names of all lessees of record in the depicted area.
- (2) A complete electrical log of the subject well with the tops and bottoms of producing formations in the subject well and in nearby wells identified thereon.
- (3) If the application is based on horizontal separation, a sub-surface structural map of the producing formations for which the owner of the discovery seek the discovery allowable, showing seismic or geological interpretation of the subject structure and any troughs, faults, pinch-outs, etc., that separate the subject well from nearby wells producing from the same formation or formations.
- (4) A geological cross-section prepared from electrical logs of the subject well and nearby wells establishing horizontal as well as vertical separation from other wells depicted on the plat that are producing or have produced from the discovery formation or formations.
- (5) A summary of all available reservoir data including bottom hole pressure data, fluid levels, core analyses, reservoir liquid characteristics and any other pertinent data on the subject reservoir as well as other nearby reservoirs that may help establish whether the subject well is in fact a discovery.

- **D.** If, in the division staff's opinion, good cause exists to bring the pool for hearing as a discovery, and the division has received no objection from another operator, the division shall place the pool on the first available hearing docket for inclusion by the staff in its regular pool nomenclature case. If the staff disagrees with the applicant's contention that a new pool has been discovered or if within 10 days after receiving a copy of the application another operator files with the division an objection to the creation of a new pool and the assignment of a discovery allowable, the division shall notify the applicant. The applicant will be expected to present the evidence supporting the applicant's case. Or, if the applicant so desires, the division may set the application for separate hearing on other than the nomenclature docket for presentation of evidence by the applicant.
- **E.** The effective date of a well's discovery allowable is 7:00 a.m. on the first day of the month next succeeding the month in which the division approves the discovery.
- **F.** The total discovery allowable attributable to each zone in the well shall be produced over a two-year period commencing with the time of authorization. The well's daily allowable for each pool receiving the discovery allowable shall not exceed the daily top proration unit allowable for the pool plus the total pool discovery allowable divided by 730 days (731 days if a leap year is included).
- G. A discovery well may produce only that volume of gas equivalent to the applicable limiting gasoil ratio for the pool multiplied by the top proration unit allowable for the pool plus the daily oil discovery allowable. In addition to all other statewide rules not specifically excepted in 19.15.20.16 NMAC, the provisions of 19.15.20.9 NMAC relating to daily tolerance, monthly tolerance and underproduction and overproduction shall apply to oil discovery allowables as well as to regular allowables for discovery wells.
- **H.** Nothing contained in 19.15.20.16 NMAC prohibits the division from curtailing the discovery allowables of wells during times of depressed market demand. However, the division shall reinstate such discovery allowables for production at the earliest possible date. Further, when it appears reservoir damage or waste may result from production of the oil discovery allowable within the normal two-year period, the division may, after notice and hearing, extend the period.

[19.15.20.16 NMAC - Rp, 19.15.7.509 NMAC, 12/1/08]

#### HISTORY of 19.15.20 NMAC:

History of Repealed Material: 19.15.7 NMAC, Oil Proration and Allocation (filed 05/21/2002) repealed 12/1/08.

#### **NMAC History:**

19.15.7 NMAC, Oil Proration and Allocation, (filed 05/21/2002) was replaced by 19.15.20 NMAC, Oil Proration and Allocation, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 21 GAS PRORATION AND ALLOCATION

**19.15.21.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.21.1 NMAC - Rp, 19.15.8.1 NMAC, 12/1/08]

**19.15.21.2** SCOPE: 19.15.21 NMAC applies to persons engaged in gas development and production within New Mexico.

[19.15.21.2 NMAC - Rp, 19.15.8.2 NMAC, 12/1/08]

**19.15.21.3 STATUTORY AUTHORITY:** 19.15.21 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11, Section 70-2-12, Section 70-2-16 and Section 70-2-17.

[19.15.21.3 NMAC - Rp, 19.15.8.3 NMAC, 12/1/08]

**19.15.21.4 DURATION:** Permanent.

[19.15.21.4 NMAC - Rp, 19.15.8.4 NMAC, 12/1/08]

**19.15.21.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.21.5 NMAC - Rp, 19.15.8.5 NMAC, 12/1/08]

**19.15.21.6 OBJECTIVE:** To establish requirements implementing the division's statutory authority to prorate and allocate gas production to prevent waste and protect correlative rights.

[19.15.21.6 NMAC - Rp, 19.15.8.6 NMAC, 12/1/08]

#### **19.15.21.7 DEFINITIONS:**

- A. "Acreage factor" means a GPU's acreage factor determined to the nearest hundredth of a unit by dividing the acreage assigned to the GPU by a number equal to the number of acres in a standard GPU for the pool. However, the acreage tolerance provided in Subparagraph (b) of Paragraph (1) of Subsection A of 19.15.8.21.12 NMAC shall apply.
- **B.** "AD factor" means an acreage multiplied by the deliverability factor is calculated in pools in which acreage and deliverability are proration factors. The product obtained by multiplying the acreage factor by the calculated deliverability (expressed as MCF per day) for that GPU is known as the AD factor for that GPU. The AD factor is computed to the nearest whole unit.
- **C.** "Allocation hearing" means a hearing the division holds twice each year to determine pool allocations for the ensuing allocation period.
  - **D.** "Allocation period" means a six-month period beginning at 7:00 a.m. April 1 and October 1 of each year.
- **E.** "Balancing date" means the date beginning at 7:00 a.m. April 1 of each year; the 12 months following this date is the gas proration period.
  - **F.** "Broker" means a third party who negotiates contracts for purchase and resale.
- **G.** "Classification period" means a three month period beginning at 7:00 a.m. on April 1, July 1, October 1 and January 1 of each year.
- **H**. "Deliverability pressure" means the designated delivery pressure at which pipeline companies can accept gas from gas wells depending on the pipeline's capacity.
  - **I.** "Gas pool" means a pool that the division has designated as a gas pool after notice and hearing.
- **J.** "Gas proration unit (GPU)" means the acreage allocated to a well, or in the case of an infill well or wells to a group of wells, for purposes of spacing and proration. A GPU may be either of a standard or nonstandard size as provided in 19.15.21 NMAC.
- **K.** "Gas purchaser" means the purchaser (where the producer first exchanges ownership of the gas to the purchaser for an agreed value) of the gas from a gas well or GPU.
- L. "Gas transporter" means a taker of gas, the party servicing the well meter or the party responsible for measuring the gas sold from the well or beneficially used off-lease. This could be at the wellhead, at any other point on the lease or at a division-authorized point where connection is made for gas transportation or utilization (other than is necessary for maintaining the well's producing ability). The gas transporter can be the gatherer, transporter, producer or a delegate of one of those parties. The gas transporter shall be identified on form C-115 and shall be responsible for creating and maintaining form C-111 as required under 19.15.7.21 NMAC's provisions.
  - M. "Infill well" means an additional producing well on a GPU that serves as a companion well to an existing well on the GPU.
- **N.** "Marginal GPU" means a proration unit that is incapable of producing or has not produced the non-marginal allowable based on pool allocation factors. Marginal GPUs do not accrue over or underproduction.
- **O.** "Non-marginal GPU" means a proration unit receiving an allowable based upon pool allocation factors. Non-marginal proration units accrue over or underproduction.
- **P.** "Overproduction" means the volume of gas produced on a GPU in a month greater than the assigned non-marginal allowable (does not include gas used in maintaining the GPU's wells' producing ability). Overproduction accumulates month to month during the proration period.
  - Q. "Prorated gas pool" means a gas pool in which, after notice and hearing, the division allocates production according to 19.15.21

NMAC and any applicable special pool orders.

- **R.** "Proration period" means the 12-month period beginning April 1 of each year.
- S. "Shadow allowable" means the gas volume calculated for a marginal GPU that is equal to the allowable assigned to a non-marginal GPU in the same pool of the same A (acreage) or A and AD (acreage deliverability) factors as the marginal GPU.
- T. "Underproduction" means the volume of assigned non-marginal allowable not produced on a GPU. Underproduction accumulates month to month during the proration period.

[19.15.21.7 NMAC - Rp, 19.15.8.7 NMAC, 12/1/08]

19.15.21.8 ALLOCATION OF GAS PRODUCTION: When the division determines that allocation of gas production in a designated gas pool is necessary to prevent waste the division, after notice and hearing, shall consider the nominations of purchasers from that gas pool and other relevant data, fix the pool's allowable production and allocate production among the gas wells in the pool delivering to a gas transportation facility upon a reasonable basis and recognizing correlative rights. The division shall include in the pool's proration schedule gas wells that the division finds are being unreasonably discriminated against through denial of access to a gas transportation facility that is reasonably capable of handling the type of gas the wells produce.

[19.15.21.8 NMAC - Rp, 19.15.8.601 NMAC, 12/1/08]

**19.15.21.9 PRORATION PERIOD:** The proration period shall be at least six months and the division shall make the pool allowable and allocations of the pool allowable at least 30 days prior to each proration period.

[19.15.21.9 NMAC - Rp, 19.15.8.602 NMAC, 12/1/08]

**19.15.21.10 ADJUSTMENT OF ALLOWABLES:** When the actual market demand from an allocated gas pool during a proration period is more than or less than the allowable the division set for the pool for the period, the division shall adjust the gas proration unit allowables for the pool for the next proration period so that each gas proration unit has a reasonable opportunity to produce its fair share of the gas production from the pool and so that correlative rights are protected.

[19.15.21.10 NMAC - Rp, 19.15.8.603 NMAC, 12/1/08]

**19.15.21.11 GAS PRORATION UNITS:** Before issuing a proration schedule for an allocated gas pool, the division after notice and hearing shall fix the pool's gas proration unit.

[19.15.21.11 NMAC - Rp, 19.15.8.604 NMAC, 12/1/08]

#### 19.15.21.12 GAS PRORATION RULES:

- **A.** Well acreage and location requirements.
  - (1) Standard gas proration unit size and well spacing.
- (a) Unless otherwise provided for in applicable special pool orders, operators shall drill gas wells in prorated gas pools according to the well spacing and acreage requirements contained in 19.15.21 NMAC provided that when an operator drills a well in a pool with 640 acre spacing, a government section shall comprise the proration unit.
- (b) A GPU an operator drills according to Subparagraph (a) of Paragraph (1) of Subsection A of 19.15.21.12 NMAC that contains acreage within the tolerances below is a standard GPU for calculating allowables:

	8
Standard Proration Unit	Acreage Tolerance
160 acres	158-162 acres
320 acres	316-324 acres
640 acres	632-648 acres

- (2) Nonstandard gas proration units.
- (a) The district supervisor of the appropriate division district office may approve a nonstandard GPU without notice and hearing when the GPU's unorthodox size and shape is necessitated by a variation in the legal subdivision of the United States public land surveys and the nonstandard GPU is not less that 75 percent nor more than 125 percent of a standard GPU by accepting a form C-102 land plat from the operator showing the proposed nonstandard GPU with the number of acres contained in the proposed nonstandard GPU, and shall assign an allowable to the nonstandard GPU based upon the acreage factor for that acreage.
- **(b)** The division may approve nonstandard proration units and unorthodox locations according to applicable special pool orders or division rules.
  - **B.** Nominations.
- (1) Gas purchasers or gas transporters shall nominate. Each gas purchaser or each gas transporter shall file with the division its nomination for the amount of gas that it in good faith desires to purchase or expects to transport during the ensuing allocation period from each gas pool 19.15.21 NMAC regulates. The purchaser may delegate the nomination responsibility to the transporter, operator or broker by notifying the division's Santa Fe office. The purchaser shall submit the nomination for each pool to the division's Santa Fe office on form C-121-A by the first day of the month during which the division will consider at its allocation hearing the nominations for the succeeding allocation period. The division shall consider at its allocation hearing the nominations received, actual production and other factors the division deems applicable in determining the amount of gas that may be produced without waste during the ensuing allocation period.
  - (2) The director may suspend Subsection B of 19.15.21.12 NMAC whenever it appears that the nominations are of little or no value.
  - (3) Schedule. The division shall issue a gas proration schedule for each allocation period showing the monthly allowable for each

GPU that the operator may produce during each month of the ensuing allocation period, each GPUs' current classification and other information as is necessary to show the allowable production status of each GPU on the schedule. The division may issue supplemental proration schedules during an allocation period as necessary to show changes in GPU classification, adjustments to allowables due to changes in market conditions or to reflect other changes the division deems necessary.

- (4) Proration of all gas wells within a pool. The division shall include in the proration schedule the gas wells, in the gas pools 19.15.21 NMAC regulates, delivering to a gas transporter, and shall include in the proration schedule wells that the division finds are being unreasonably discriminated against through denial of access to a gas transportation facility, which are reasonably capable of handling the type of gas the wells produce.
  - **C.** Allocation and granting of allowables.
- (1) Filing of form C-102 and form C-104 required. The division shall not assign a GPU an allowable before receipt of form C-102 and the approval date of form C-104.
- (2) How allowables are calculated. The total allowable to be allocated to each gas pool for each allocation period shall equal the estimated market demand as the division determines, plus any adjustments the director deems necessary to equate the total pool allowable to the estimated market demand. The director may make adjustments the director deems necessary to compensate for overproduction, underproduction and other circumstances that may necessitate the adjustment to equate the pool allowable to the anticipated market demand. The director shall establish estimated market demand for each pool from any information the director requires and can consist of nominations from purchasers, transporters or other parties having knowledge of market demand for gas from the pools, actual past production figures, seasonal trends or any other factors the director deems necessary to establish estimated market demand. The director is not required to use all the information requested and can establish market demand by any method the director approves. The division shall assign a monthly allowable to each GPU entitled to an allowable for the ensuing allocation period by allocating the pool allowable among all such GPUs in that pool according to the procedure set forth in 19.15.21 NMAC. Should market conditions indicate a change is necessary, the director may adjust allowables up or down during the six-month allocation period using a maximum of 10 percent as a guideline.
- (3) Marginal GPU allowable. The monthly allowable the division assigns to each marginal GPU shall equal the marginal GPU's average monthly production from its latest classification period.
- (4) Non-marginal GPU allowable. The division shall determine non-marginal GPU allowables in conformance with the applicable special pool orders.
- (a) In pools where acreage is the only proration factor, the division shall allocate the total non-marginal allowables to each GPU in the proportion that each GPU acreage factor bears to the total acreage factor for all non-marginal GPUs.
  - **(b)** In pools where acreage and deliverability are proration factors:
- (i) the division shall allocate a percentage as set forth in special pool orders of the non-marginal allowable to each GPU in the proportion that each GPU's AD factor bears to the total AD factor for all non-marginal GPU's in the pool; and
- (ii) the division shall allocate the remaining non-marginal allowable to non-marginal GPUs among each GPU in the proportion that each GPU's acreage factor bears to the total acreage factor for all non-marginal GPUs in the pool.
- (5) New connects assignment of allowables. Allowables to newly completed gas wells shall commence, in pools where acreage is the only proration factor, on the date of first delivery of gas to a gas transporter as demonstrated by an affidavit the transporter furnishes to the appropriate division district office or the approval date of form C-102 and form C-104, whichever is later.
- (6) Gas charged against GPU's allowable. Except as provided in the special pool orders, the operator shall charge the volume of produced gas sold or beneficially used other than lease fuel from each GPU against the GPU's allowable; however, the operator shall not charge the gas it uses in maintaining the well's producing ability against the allowable.
- (7) Change in acreage. If an operator requests to change the acreage assigned to a GPU, the operator shall file form C-102 with the appropriate division district office. The revised allowable, as the division determines, assigned to the GPU shall be effective on the first day of the month following the division's receipt of the notification.
- (8) Minimum allowables. After notice and hearing, the division may assign minimum allowables for prorated gas pools to avoid waste, encourage efficient operations and to prevent wells' premature abandonment. (See special pool orders for minimum allowable amount.) In determining the volume of minimum allowable for a well with a standard proration unit, the division shall take into account economic and engineering factors such as drilling and operating costs, anticipated revenues, taxes and any similar data that establish that the ultimate recovery of hydrocarbons will increase from the pool because of the adoption of a minimum allowable for the pool. Once adopted, the division shall proportionally adjust minimum allowable for wells with nonstandard proration units.
- (9) Deliverability tests. In pools where acreage and deliverability are proration factors, an operator shall test wells on non-marginal GPUs in accordance with division rules and the division shall use the test results in calculating deliverabilities for the succeeding proration period. The operator shall test wells on GPUs reclassified to non-marginal within 90 days of the order and thereafter in accordance with the appropriate testing schedule for the pool. Wells on marginal GPUs are exempt from deliverability testing.
  - **D.** Balancing of production.
- (1) Underproduction. A non-marginal GPU that has an underproduced status as of the end of a gas proration period may carry the underproduction forward in the next gas proration period and may produce the underproduction in addition to the allowable assigned during the succeeding period. The division shall cancel an underproduction carried forward into a gas proration period and remaining unproduced at the end of the gas proration period.
- (2) Balancing underproduction. Production during any one month of a gas proration period greater than the allowable the division assigned to a GPU for such a month shall be applied against the underproduction carried into such a period in determining the amount of allowable, if any, to be canceled.

- (3) Overproduction. A GPU that has an overproduced status as of the end of a gas proration period shall carry the overproduction forward into the next gas proration period. The overproduction shall be made up by underproduction during the succeeding gas proration period. The division shall shut-in a GPU that has not made up the overproduction carried into a gas proration period by the end of the period until the overproduction is made up.
- (a) Twelve-times overproduced, northwest. For the prorated gas pools of northwest New Mexico, if the division determines that a GPU is overproduced in an amount exceeding 12 times its current year January allowable (or, in the case of a newly connected well, a marginal well or a well recently reclassified as non-marginal, 12 times the January allowable assigned to a non-marginal GPU of similar acreage and deliverability factors), it shall be shut in until its overproduction is less than 12 times its January allowable, as determined hereinabove.
- (b) Six-times overproduced, southeast. For the prorated gas pools of southeast New Mexico, if the division determines that a GPU is overproduced in an amount exceeding six times its current year January allowable (or, in the case of a newly connected well, a marginal well or a well recently reclassified as non-marginal, six times the January allowable assigned to a non-marginal GPU of a similar acreage factor), the division shall shut-in the GPU until its overproduction is less than six times its January allowable, as determined in Subsection C of 19.15.21 NMAC.
- (4) Exception to shut in for overproduction. The director may permit a GPU that is subject to shut-in pursuant to Paragraph (3) of Subsection D of 19.15.21.12 NMAC to produce up to 250 MCF of gas per month upon the operator's proper showing to the director that complete shut-in would cause undue hardship, provided however, the director may rescind permission for a GPU produced greater than the monthly rate the director.
- (5) Balancing overproduction. Allowable assigned to a GPU during a one month of a gas proration period greater than the production for the same month shall be applied against the overproduction chargeable to the GPU in determining the overproduction that must be made up pursuant to the provisions of Paragraph (3) of Subsection D of 19.15.21.12 NMAC above.
- (6) Exception to balancing overproduction. The director may allow the operator to make up overproduction at a lesser rate than permitted under Paragraph (3) of Subsection D of 19.15.21.12 NMAC upon the operator's showing at public hearing that the lesser rate is necessary to avoid material damage to the well.
- (7) Hardship gas wells. If a GPU containing a hardship gas well is overproduced, the operator shall take the necessary steps to reduce production in order to reduce the overproduction. An overproduction existing at the time of a well's designation as a hardship gas well or accruing to the GPU after the designation shall be carried forward until it is made up by underproduction. The division shall not permit a GPU containing a hardship gas well, which GPU is overproduced, to produce at a rate higher than the minimum producing rate the division authorized.
- (8) Moratorium on shut-ins. The director may grant a pool-wide moratorium of up to three months as to the shutting in of gas wells in a pool during periods of high demand emergency upon the operator's proper showing that the emergency exists, and that a significant number of the wells in the pool are subject to shut-in pursuant to the provisions of Paragraph (3) of Subsection D of 19.15.21.12 NMAC. The director shall not grant a moratorium beyond three months except after notice and hearing.
- (9) The director may reinstate allowable to wells that suffered cancellation of allowable under Paragraph (1) of Subsection D of 19.15.21.12 NMAC or Paragraph (3) of Subsection E of 19.15.21.12 NMAC or loss of allowable due to reclassification of a well under Paragraph (2) of Subsection E of 19.15.21.12 NMAC if the cancellation or loss of allowable was caused by non-access or limited access to the average market demand in the pool rather than inability of the well to produce. Upon petition, with a showing of circumstances that prevented production of the non-marginal allowable, and evidence that the well was capable of producing at allowable rates during the period for which reinstatement is requested, the allowable may be reinstated in such amounts needed to avoid curtailment or shut-in of the well for excessive overproduction. The division may approve the petition administratively or docket the petition for hearing within 30 days after receipt in the division's Santa Fe office.
  - E. Classification of GPUs.
- (1) Reclassification by the director. The director may reclassify a marginal or non-marginal GPU anytime the GPUs producing ability justifies reclassification. The director may suspend the reclassification of GPUs on the director's own initiative, or upon an affected interest owner's proper showing, if it appears that the suspension is necessary to permit underproduced GPUs, which would otherwise be reclassified, a proper opportunity to make up the underproduction.
  - (2) Reclassification to marginal. The director may reclassify a non-marginal GPU as marginal in either of the following ways.
- (a) After the production data is available for the last month of each classification period, the director may reclassify a GPU that had an underproduced status at the beginning of the allocation period to marginal if its highest single month's production during the classification period is less than its average monthly allowable during the period. However, the operator of a GPU so classified, or other affected interest owner, shall have 30 days after receipt of notification of marginal classification in which to submit satisfactory evidence to the division that the GPU is not of marginal character and should not be so classified.
- **(b)** The director may reclassify a GPU that is underproduced more than the overproduction limit as described in Paragraph (3) of Subsection D of 19.15.21.12 NMAC as marginal.
- (3) Cancellation of underproduction for marginal GPU. The division shall not permit a GPU that is classified as marginal to accumulate underproduction, and shall cancel an underproduction accrued to a GPU before its classification as marginal.
- (4) Reclassification to non-marginal. If, at the end of a classification period, a marginal GPU has produced more gas during the proration period to that time than its shadow allowable for that same period, the division shall reclassify the GPU as a non-marginal GPU.
- (5) Reinstatement of status. The division shall reinstate to a GPU reclassified to non-marginal under the provisions of Paragraph (4) of Subsection E of 19.15.21.12 NMAC all underproduction that accrued or would have accrued as a non-marginal GPU from the current proration period. The division may reinstate underproduction from the prior proration period after notice and hearing. Uncompensated-for overproduction accruing to the GPU while marginal shall be chargeable upon reclassification to non-marginal.
  - F. Reporting of production C-111 and C-115 reports. Transporters and operators shall create and maintain for division

inspection or file, as applicable, gas transportation and production reports pursuant to 19.15.7.21 NMAC and 19.15.7.24 NMAC provided that upon the director's approval as to the specific program to be used, a producer or transporter of gas may report metered production of gas on a chart-period basis; provided the following provisions apply to each gas well:

- (1) reports for a month shall include not less than 24 or more than 32 reported days;
- (2) reported days may include as many as the last seven days of the previous month but no days of the succeeding month; and
- (3) the total of the monthly reports for a year shall include not less than 360 or more than 368 reported days.
- G. For purposes of Subsection F of 19.15.21.12 NMAC, the term "month" means "calendar month" for those reporting on a calendar month basis, and means "reporting month" for those reporting on a chart-period basis according to the exception provided in Subsection F of 19.15.21.12 NMAC.

[19.15.21.12 NMAC - Rp, 19.15.8.605 NMAC, 12/1/08]

#### 19.15.21.13 TESTS AND TEST PROCEDURES FOR PRORATED POOLS IN NORTHWEST NEW MEXICO:

- **A.** Type of tests required for wells completed in prorated gas pools.
- (1) Reclassified GPUs. An operator of a well on a GPU that the director has reclassified as non-marginal shall conduct deliverability tests on that well within 90 days of the order reclassifying it, unless there are current tests on file with the division or that order requires a new test. A current test is a test that was conducted during the last test period for that pool or later.
- (2) Non-marginal GPUs. Operators shall conduct deliverability tests on wells on non-marginal GPUs every five years. If the division determines that a well's test data and production data warrant more frequent testing of the well, the division may set up special testing schedules for that well.
  - (3) Scheduling of tests.
- (a) Notification of pools to be tested. By September 1 of each year the division's Aztec district office shall notify operators of non-marginal GPUs if their wells will be tested during the following test period.
- **(b)** The operators shall file the results of all deliverability tests required with the Aztec district office within 90 days following the completion of each test. Provided however, that a test completed between December 31 of the test year and March 10 of the following year is due no later than March 31. The division shall not grant an extension of time for filing tests beyond March 31 except after notice and hearing.
- (c) The operator's failure to file a test within the above-prescribed times subjects the GPU to the loss of one day's allowable for each day the test is late.
- (d) A well scheduled for testing during its test year may have the conditioning period, test flow period and part of the sevenday shut-in period conducted in December of the previous year provided that, if the seven-day shut-in period immediately follows the test flow period, the operator shall measure the seven-day shut-in pressure in January of the test year. The earliest date that a well can be scheduled for a deliverability test is such that the test flow period would end on December 25 of the previous year.
- (e) Downhole commingled wells are to be scheduled for tests on dates for the pool of the well's lowermost prorated completion.
- (f) In the event the division shuts-in a well for overproduction, the operator may produce the well for a period of time to secure a test after written notification to the division. The operator shall use gas produced during this testing period in determining the well's over/under produced status.
- (g) An operator may schedule a well for a deliverability retest upon notification to the Aztec district office at least 10 days before the operator will commence the test. The retest shall be for substantial reason and is subject to the division's approval. The operator shall conduct a retest in conformance with the deliverability test procedures of 19.15.21.13 NMAC. The division may require the retesting of a well by notification to the operator to schedule the retest. The operator shall identify these tests, as filed on form C-122-A, as "RETEST" in the remarks column.
- (4) Witnessing of tests. Any or all of the following may witness a deliverability test: a division representative, an offset operator, a representative of the gas transportation facility connected to the well under test or a representative of the gas transportation facility taking gas from an offset operator.
  - **B.** Procedure for testing.
- (1) The test shall begin by producing a well in the normal operating manner into the pipeline through either the casing or tubing, but not both, for a period of 14 consecutive days. This is known as the conditioning period. The operator shall not change the production valve and choke settings during either the conditioning or flow periods, except during the first 10 days of the conditioning period when maximum production would over-range the meter chart or location production equipment. The first 10 days of the conditioning period shall not have more than 48 hours of cumulative interruptions of flow. The 11th to 14th days, inclusive of the conditioning period, shall have no interruptions of flow. An interruption of flow that occurs as the well's normal operation as stop-cock flow, intermittent flow or well blow down shall not be counted as shutin time in either the conditioning or flow period.
- (2) The operator shall determine daily flowing rate from an average of seven or eight consecutive producing days, following a minimum conditioning period of 14 consecutive days of production. This is known as the flow period.
- (3) The operator shall measure instantaneous pressure by a deadweight gauge or other division-approved method during the sevenday or eight-day flow period at the casinghead, tubinghead and orifice meter, and record it along with instantaneous meter-chart static pressure reading.
- (4) If a well is producing through a compressor that is located between the wellhead and the meter run, the operator shall report the meter run pressure and the wellhead casing pressure and the wellhead tubing pressure on form C-122-A. Neither the suction pressure nor the discharge pressure of the compressor is considered wellhead pressure. The operator shall enter a note in the remarks portion on form C-122-A

stating: "This well produced through a compressor".

- (5) When it is necessary to restrict the flow of gas between the wellhead and the orifice meter, the operator shall determine the ratio of the downstream pressure, psi absolute, to the upstream pressure, psi absolute. When this ratio is 0.57 or less, the operator shall consider critical flow conditions to exist across the restriction.
- (6) When more than one restriction between the wellhead and the orifice meter causes the pressures to reflect critical flow between the wellhead and the orifice meter, the operator shall measure the pressures across each of these restrictions to determine whether critical flow exists at any restriction. When critical flow does not exist at any restriction, the operator shall report the pressures taken to disprove the critical flow to the division on form C-122-A in item (n) of the form. When critical flow conditions exist, the operator shall measure the instantaneous flowing pressures required in Paragraph (3) of Subsection B of 19.15.21.13 NMAC during the last 48 hours of the seven-day or eight-day flow period.
- (7) When critical flow exists between the wellhead and the orifice meter, the operator shall use the measured wellhead flowing pressure of the string through which the well flowed during the test as  $P_t$  when calculating the static wellhead working pressure  $(P_w)$  using the method established in Paragraph (9) of Subsection B of 19.15.21.13 NMAC
- (8) When critical flow does not exist at any restriction,  $P_t$  shall be the corrected average static pressure from the meter chart plus friction loss from the wellhead to the orifice meter.
- (9) The operator shall calculate the static wellhead working pressure  $(P_w)$  of a well under test seven-day or eight-day average static tubing pressure if the well is flowing through the casing; it shall be the calculated seven-day or eight-day average static casing pressure if the well is flowing through the tubing. The operator shall calculate the static wellhead working pressure  $(P_w)$  by applying the tables and procedures set out in the Gas Well Testing Manual for Northwest New Mexico available from the division.
- (10) To obtain the shut-in pressure of a well under test, the operator shall shut-in the well some time during the current testing season for a period of seven to 14 consecutive days, which have been preceded by a minimum of seven days of uninterrupted production. The operator shall measure the shut-in pressure on the seventh to 14th day of shut-in of the well with a deadweight gauge or other division-approved method. The operator shall measure the seven-day shut-in pressure on both the tubing and the casing when communication exists between the two strings. The operator shall use the higher of such pressures as  $P_c$  in the deliverability calculation. When the division determines a shut-in pressure to be abnormally low or the well can not be shut-in due to "HARDSHIP" classification, the operator shall determine the shut-in pressure to be used as  $P_c$  by one of the following methods:
  - (a) a division-designated value;
- (b) an average shut-in pressure of all offset wells completed in the same zone; offset wells include the four side and four corner wells, if available; or
- (c) a calculated surface pressure based on a calculated bottom hole pressure; the operator shall make the calculations in accordance with the examples in the "Gas Well Testing Manual for Northwest New Mexico".
- (11) The operator shall take all wellhead pressures, as well as the flowing meter pressure tests that are to be taken during the sevenday or eight-day deliverability test period in Subsection B of 19.15.21.13 NMAC, with a deadweight gauge or other division-approved method. The operator shall record and maintain the pressure readings and the date and time according to the chart in the operator's records with the test information.
- (12) The operator shall change and arrange orifice meter charts to reflect upon a single chart the flow data for the gas from each well for the full seven-day or eight-day deliverability test period; however, the division shall not void a test if the operator satisfactorily explains the necessity for using test volumes through two chart periods. The operator shall make corrections for pressure base, measured flowing temperature, specific gravity and supercompressibility, provided however, if the specific gravity of the gas from a well under test is not available, the operator may assume an estimated specific gravity for the well, based upon that of gas from nearby wells, the specific gravity of which has been actually determined by measurement.
- (13) The purchasing company that integrates the flow charts shall determine the average flowing meter pressure for the seven-day or eight-day flow period and the corrected integrated volume and furnish them to the operator or testing agency.
- (14) The operator shall calculate the seven-day or eight-day flow period volume from the integrated readings as determined from the flow period orifice meter chart. The operator shall divide volume calculated by the number of testing days on the chart to determine the average daily rate of flow during the flow period. The flow period shall have a minimum of seven and a maximum of eight legibly recorded flowing days to be acceptable for test purposes. The operator shall correct the volume used in this calculation to the division's standard conditions of 15.025 psi absolute pressure base, 60 degrees fahrenheit temperature base and 0.60 specific gravity base.
- (15) The operator shall calculate the daily volume of flow, as determined from the flow period chart readings, by applying the basic orifice meter formula or other acceptable industry standard practices.

$$Q = C' (h_w P_f).^5$$

Where:

Q = metered volume of flow MCFD @ 15.025 psi absolute, 60 degrees fahrenheit and 0.60 specific gravity.

C' = the 24-hour basic orifice meter flow factor corrected for flowing temperature, gravity and supercompressibility.

 $h_w = daily$  average differential meter pressure from flow period chart.

 $P_f$  = daily average flowing meter pressure from flow period chart.

- (16) The basic orifice meter flow factors, flowing temperature factor and specific gravity factor shall be determined from the tables in the manual.
- (17) The operator shall use the daily flow period average corrected flowing meter pressure, psi gauge, to determine the supercompressibility factor. The operator may obtain supercompressibility tables from the division.

- (18) When the operator makes a supercompressibility correction for a gas containing either nitrogen or carbon dioxide in excess of two percent, the operator shall determine the gas' supercompressibility factors.
- (19) The division may approve use of tables for calculating rates of flow from integrator readings that do not specifically conform to the division's *manual for back-pressure testing of natural gas wells* for determining the daily flow period rates of flow upon the operator's showing that the tables are appropriate and necessary.
- (20) The operator shall correct the daily average integrated rate of flow for the seven-day or eight-day flow period for meter error by multiplication by a correction factor. The operator shall determine the correction factor by dividing the square root of the deadweight flowing meter pressure, psi absolute, by the square root of the chart flowing meter pressure, psi absolute.
- (21) The operator shall calculate the deliverability of gas at the deliverability pressure of a well under test from the test data derived from the required tests using the following deliverability formula:

$$\frac{(P_c^2 - P_d^2)^n}{D = Q[(P_c^2 - P_w^2)]}$$

Where:

D = deliverability MCFD at the deliverability pressure,  $(P_d)$ , (at standard conditions of 15.025 psi absolute, 60 degrees fahrenheit and 0.60 specific gravity).

Q = daily flow rate in MCFD, at wellhead pressure  $(P_w)$ .

 $P_c$  = seven-day shut-in wellhead pressure, psi absolute.

 $P_d$  = deliverability pressure, psi absolute, as defined above.

 $P_w$  = average static wellhead working pressure, as determined from seven-day or eight-day flow period, psi absolute, and calculated from tables in the manual entitled Pressure Loss Due to Friction Tables for Northwest New Mexico.

n = average pool slope of back pressure curves as follows:

for pictured cliffs and shallower formations, 0.85; and

for formations deeper than pictured cliffs, 0.75.

(Note: Special orders for any specific pool or formation may supersede the above values. Check special pool orders if in doubt.)

- (22) The value of the multiplier in the above formula (ratio factor after the application of the pool slope) by which Q is multiplied shall not exceed a limiting value the division determines and announces periodically. The division shall make the determination after a study of the test data of the pool obtained during the previous testing season.
- (23) The operator shall test downhole commingled wells in the test year for the pool of the well's lowermost prorated completion and shall use pool slope (n) and the lowermost pool's deliverability pressure. The operator shall use the total flow rate from the downhole commingled well to calculate a value of deliverability. For each prorated gas zone of a downhole commingled well the operator shall file a form C-122-A. Also, in the summary portion of that form all zones shall indicate the same data for line h,  $P_c$ , Q,  $P_w$  and  $P_d$ . The value shown for deliverability (D) is that percentage of the well's total deliverability that is applicable to this zone. The operator shall place a note in the remarks column that indicates the percentage of deliverability to be allocated to this zone of the well.
- (24) The division shall consider a test prescribed in 19.15.21 NMAC acceptable if the average flow rate for the final seven-day or eight-day deliverability test is not more than 10 percent in excess of any consecutive seven-day or eight-day average of the preceding two weeks. The division may declare a deliverability test not meeting this requirement and require the operator to re-test the well.
  - (25) The operator shall make charts relative to deliverability tests or copies of the charts available to the division upon its request.
- (26) Operators shall use only testing agencies, whether individuals, companies, pipeline companies or operators, that maintain a log of all tests they have accomplished including all field test data. The operator shall maintain the data collected pursuant to tests Subsection B of 19.15.21.13 NMAC requires for a period of not less than two years plus the current test year.
- (27) Forms C-122-A and C-122-B are adopted for use in the northwest New Mexico area in open form subject to modification by the division as experience may indicate desirable or necessary.
- (28) The operator shall conduct and report deliverability tests for gas wells in formations in accordance with 19.15.21.13 NMAC. Provided, however, 19.15.21.13 NMAC is subject to a specific modification or change contained in special pool orders the division adopts for a pool after notice and hearing.
  - C. Informational tests.
- (1) One-point back pressure test. The operator may take a one-point back pressure test on newly completed wells before their connection or reconnection to a gas transportation facility. This test is a required official test, but the operator may take the test for informational purposes. When taken, the operator shall take and report this test as prescribed in Paragraph (2) of Subsection C of 19.15.21.13 NMAC.
  - (2) Test procedure.
- (a) The operator shall accomplish this test after a minimum shut-in of seven days. The operator shall measure the shut-in pressure with a deadweight gauge or other division-approved method.
- (b) The flow rate shall be that rate in MCFD measured at the end of a three hour test flow period. The flow from the well shall be for three hours through a positive choke, which has a 3/4 inch orifice.
- (c) The operator shall install a two-inch nipple that provides a mechanical means of accurately measuring the pressure and temperature of the flowing gas immediately upstream from the positive choke.
- (d) The operator shall calculate the absolute open flow using the conventional back pressure formula as shown in the division's manual for back-pressure testing of natural gas wells.
  - (e) The operator shall report the observed data and flow calculations in duplicate on form C-122.

- (f) Non-critical flow shall be considered to exist when the choke pressure is 13 psi gauge or less. When this condition exists the operator shall measure the flow rate with a pitot tube and nipple as specified in the division's manual for back-pressure testing of natural gas wells or in the division's manual of tables and procedure for pitot tests. The operator shall install the pitot test nipple immediately downstream from the 3/4-inch positive choke.
- (g) The operator shall test a well completed with two-inch nominal size tubing (1.995-inch internal diameter) or larger through the tubing.
- (3) The operator may conduct other tests for informational purposes prior to obtaining a pipeline connection for a newly completed well upon receiving specific approval to conduct the other tests from the Aztec district office. The Aztec district office shall base approval of these tests primarily upon the volume of gas to be vented.

[19.5.21.13 NMAC - Rp, 19.15.8.606 NMAC, 12/1/08]

#### **HISTORY of 19.15.21 NMAC:**

History of Repealed Material: 19.15.8 NMAC, Gas Proration and Allocation (filed 04/08/2003) repealed 12/1/08.

#### **NMAC History:**

19.15.8 NMAC, Gas Proration and Allocation (filed 04/08/2003) was replaced by 19.15.21 NMAC, Gas Proration and Allocation, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 21 GAS PRORATION AND ALLOCATION

**19.15.21.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.21.1 NMAC - Rp, 19.15.8.1 NMAC, 12/1/08]

**19.15.21.2 SCOPE:** 19.15.21 NMAC applies to persons engaged in gas development and production within New Mexico.

[19.15.21.2 NMAC - Rp, 19.15.8.2 NMAC, 12/1/08]

**19.15.21.3 STATUTORY AUTHORITY:** 19.15.21 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11, Section 70-2-12, Section 70-2-16 and Section 70-2-17. [19.15.21.3 NMAC - Rp, 19.15.8.3 NMAC, 12/1/08]

**19.15.21.4 DURATION:** Permanent.

[19.15.21.4 NMAC - Rp, 19.15.8.4 NMAC, 12/1/08]

**19.15.21.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.21.5 NMAC - Rp, 19.15.8.5 NMAC, 12/1/08]

**19.15.21.6 OBJECTIVE:** To establish requirements implementing the division's statutory authority to prorate and allocate gas production to prevent waste and protect correlative rights. [19.15.21.6 NMAC - Rp, 19.15.8.6 NMAC, 12/1/08]

#### **19.15.21.7 DEFINITIONS:**

- A. "Acreage factor" means a GPU's acreage factor determined to the nearest hundredth of a unit by dividing the acreage assigned to the GPU by a number equal to the number of acres in a standard GPU for the pool. However, the acreage tolerance provided in Subparagraph (b) of Paragraph (1) of Subsection A of 19.15.8.21.12 NMAC shall apply.
- **B.** "AD factor" means an acreage multiplied by the deliverability factor is calculated in pools in which acreage and deliverability are proration factors. The product obtained by multiplying the acreage factor by the calculated deliverability (expressed as MCF per day) for that GPU is known as the AD factor for that GPU. The AD factor is computed to the nearest whole unit.
- C. "Allocation hearing" means a hearing the division holds twice each year to determine pool allocations for the ensuing allocation period.
- **D.** "Allocation period" means a six-month period beginning at 7:00 a.m. April 1 and October 1 of each year.
- **E.** "Balancing date" means the date beginning at 7:00 a.m. April 1 of each year; the 12 months following this date is the gas proration period.
  - **F.** "Broker" means a third party who negotiates contracts for purchase and resale.
- **G.** "Classification period" means a three month period beginning at 7:00 a.m. on April 1, July 1, October 1 and January 1 of each year.
- **H**. "Deliverability pressure" means the designated delivery pressure at which pipeline companies can accept gas from gas wells depending on the pipeline's capacity.
  - **I.** "Gas pool" means a pool that the division has designated as a gas pool after notice and hearing.
- **J.** "Gas proration unit (GPU)" means the acreage allocated to a well, or in the case of an infill well or wells to a group of wells, for purposes of spacing and proration. A GPU may be either of a standard or nonstandard size as provided in 19.15.21 NMAC.
- **K.** "Gas purchaser" means the purchaser (where the producer first exchanges ownership of the gas to the purchaser for an agreed value) of the gas from a gas well or GPU.
- L. "Gas transporter" means a taker of gas, the party servicing the well meter or the party responsible for measuring the gas sold from the well or beneficially used off-lease. This could be at the wellhead, at any other point on the lease or at a division-authorized point where connection is made for gas transportation or utilization (other than is necessary for maintaining the well's producing ability). The gas transporter can be the gatherer,

transporter, producer or a delegate of one of those parties. The gas transporter shall be identified on form C-115 and shall be responsible for creating and maintaining form C-111 as required under 19.15.7.21 NMAC's provisions.

- **M.** "Infill well" means an additional producing well on a GPU that serves as a companion well to an existing well on the GPU.
- **N.** "Marginal GPU" means a proration unit that is incapable of producing or has not produced the non-marginal allowable based on pool allocation factors. Marginal GPUs do not accrue over or underproduction.
- **O.** "Non-marginal GPU" means a proration unit receiving an allowable based upon pool allocation factors. Non-marginal proration units accrue over or underproduction.
- **P.** "Overproduction" means the volume of gas produced on a GPU in a month greater than the assigned non-marginal allowable (does not include gas used in maintaining the GPU's wells' producing ability). Overproduction accumulates month to month during the proration period.
- Q. "Prorated gas pool" means a gas pool in which, after notice and hearing, the division allocates production according to 19.15.21 NMAC and any applicable special pool orders.
  - **R.** "Proration period" means the 12-month period beginning April 1 of each year.
- S. "Shadow allowable" means the gas volume calculated for a marginal GPU that is equal to the allowable assigned to a non-marginal GPU in the same pool of the same A (acreage) or A and AD (acreage deliverability) factors as the marginal GPU.
- T. "Underproduction" means the volume of assigned non-marginal allowable not produced on a GPU. Underproduction accumulates month to month during the proration period.

  [19.15.21.7 NMAC Rp, 19.15.8.7 NMAC, 12/1/08]
- 19.15.21.8 ALLOCATION OF GAS PRODUCTION: When the division determines that allocation of gas production in a designated gas pool is necessary to prevent waste the division, after notice and hearing, shall consider the nominations of purchasers from that gas pool and other relevant data, fix the pool's allowable production and allocate production among the gas wells in the pool delivering to a gas transportation facility upon a reasonable basis and recognizing correlative rights. The division shall include in the pool's proration schedule gas wells that the division finds are being unreasonably discriminated against through denial of access to a gas transportation facility that is reasonably capable of handling the type of gas the wells produce.

  [19.15.21.8 NMAC Rp, 19.15.8.601 NMAC, 12/1/08]
- **19.15.21.9 PRORATION PERIOD:** The proration period shall be at least six months and the division shall make the pool allowable and allocations of the pool allowable at least 30 days prior to each proration period. [19.15.21.9 NMAC Rp, 19.15.8.602 NMAC, 12/1/08]
- **19.15.21.10 ADJUSTMENT OF ALLOWABLES:** When the actual market demand from an allocated gas pool during a proration period is more than or less than the allowable the division set for the pool for the period, the division shall adjust the gas proration unit allowables for the pool for the next proration period so that each gas proration unit has a reasonable opportunity to produce its fair share of the gas production from the pool and so that correlative rights are protected.

[19.15.21.10 NMAC - Rp, 19.15.8.603 NMAC, 12/1/08]

**19.15.21.11 GAS PRORATION UNITS:** Before issuing a proration schedule for an allocated gas pool, the division after notice and hearing shall fix the pool's gas proration unit. [19.15.21.11 NMAC - Rp, 19.15.8.604 NMAC, 12/1/08]

## 19.15.21.12 GAS PRORATION RULES:

- **A.** Well acreage and location requirements.
  - (1) Standard gas proration unit size and well spacing.
- (a) Unless otherwise provided for in applicable special pool orders, operators shall drill gas wells in prorated gas pools according to the well spacing and acreage requirements contained in 19.15.21 NMAC provided that when an operator drills a well in a pool with 640 acre spacing, a government section shall comprise the proration unit.
- **(b)** A GPU an operator drills according to Subparagraph (a) of Paragraph (1) of Subsection A of 19.15.21.12 NMAC that contains acreage within the tolerances below is a standard GPU for calculating allowables:

Standard Proration Unit	Acreage Tolerance
Standard Frontion Onit	Acicage i diciance

160 acres	158-162 acres
320 acres	316-324 acres
640 acres	632-648 acres

## (2) Nonstandard gas proration units.

- (a) The district supervisor of the appropriate division district office may approve a nonstandard GPU without notice and hearing when the GPU's unorthodox size and shape is necessitated by a variation in the legal subdivision of the United States public land surveys and the nonstandard GPU is not less that 75 percent nor more than 125 percent of a standard GPU by accepting a form C-102 land plat from the operator showing the proposed nonstandard GPU with the number of acres contained in the proposed nonstandard GPU, and shall assign an allowable to the nonstandard GPU based upon the acreage factor for that acreage.
- **(b)** The division may approve nonstandard proration units and unorthodox locations according to applicable special pool orders or division rules.

## **B.** Nominations.

- (1) Gas purchasers or gas transporters shall nominate. Each gas purchaser or each gas transporter shall file with the division its nomination for the amount of gas that it in good faith desires to purchase or expects to transport during the ensuing allocation period from each gas pool 19.15.21 NMAC regulates. The purchaser may delegate the nomination responsibility to the transporter, operator or broker by notifying the division's Santa Fe office. The purchaser shall submit the nomination for each pool to the division's Santa Fe office on form C-121-A by the first day of the month during which the division will consider at its allocation hearing the nominations for the succeeding allocation period. The division shall consider at its allocation hearing the nominations received, actual production and other factors the division deems applicable in determining the amount of gas that may be produced without waste during the ensuing allocation period.
- (2) The director may suspend Subsection B of 19.15.21.12 NMAC whenever it appears that the nominations are of little or no value.
- (3) Schedule. The division shall issue a gas proration schedule for each allocation period showing the monthly allowable for each GPU that the operator may produce during each month of the ensuing allocation period, each GPUs' current classification and other information as is necessary to show the allowable production status of each GPU on the schedule. The division may issue supplemental proration schedules during an allocation period as necessary to show changes in GPU classification, adjustments to allowables due to changes in market conditions or to reflect other changes the division deems necessary.
- (4) Proration of all gas wells within a pool. The division shall include in the proration schedule the gas wells, in the gas pools 19.15.21 NMAC regulates, delivering to a gas transporter, and shall include in the proration schedule wells that the division finds are being unreasonably discriminated against through denial of access to a gas transportation facility, which are reasonably capable of handling the type of gas the wells produce.
  - **C.** Allocation and granting of allowables.
- (1) Filing of form C-102 and form C-104 required. The division shall not assign a GPU an allowable before receipt of form C-102 and the approval date of form C-104.
- (2) How allowables are calculated. The total allowable to be allocated to each gas pool for each allocation period shall equal the estimated market demand as the division determines, plus any adjustments the director deems necessary to equate the total pool allowable to the estimated market demand. The director may make adjustments the director deems necessary to compensate for overproduction, underproduction and other circumstances that may necessitate the adjustment to equate the pool allowable to the anticipated market demand. The director shall establish estimated market demand for each pool from any information the director requires and can consist of nominations from purchasers, transporters or other parties having knowledge of market demand for gas from the pools, actual past production figures, seasonal trends or any other factors the director deems necessary to establish estimated market demand. The director is not required to use all the information requested and can establish market demand by any method the director approves. The division shall assign a monthly allowable to each GPU entitled to an allowable for the ensuing allocation period by allocating the pool allowable among all such GPUs in that pool according to the procedure set forth in 19.15.21 NMAC. Should market conditions indicate a change is necessary, the director may adjust allowables up or down during the six-month allocation period using a maximum of 10 percent as a guideline.
- (3) Marginal GPU allowable. The monthly allowable the division assigns to each marginal GPU shall equal the marginal GPU's average monthly production from its latest classification period.
- (4) Non-marginal GPU allowable. The division shall determine non-marginal GPU allowables in conformance with the applicable special pool orders.
  - (a) In pools where acreage is the only proration factor, the division shall allocate the total non-

marginal allowables to each GPU in the proportion that each GPU acreage factor bears to the total acreage factor for all non-marginal GPUs.

- **(b)** In pools where acreage and deliverability are proration factors:
- (i) the division shall allocate a percentage as set forth in special pool orders of the non-marginal allowable to each GPU in the proportion that each GPU's AD factor bears to the total AD factor for all non-marginal GPU's in the pool; and
- (ii) the division shall allocate the remaining non-marginal allowable to non-marginal GPUs among each GPU in the proportion that each GPU's acreage factor bears to the total acreage factor for all non-marginal GPUs in the pool.
- (5) New connects assignment of allowables. Allowables to newly completed gas wells shall commence, in pools where acreage is the only proration factor, on the date of first delivery of gas to a gas transporter as demonstrated by an affidavit the transporter furnishes to the appropriate division district office or the approval date of form C-102 and form C-104, whichever is later.
- (6) Gas charged against GPU's allowable. Except as provided in the special pool orders, the operator shall charge the volume of produced gas sold or beneficially used other than lease fuel from each GPU against the GPU's allowable; however, the operator shall not charge the gas it uses in maintaining the well's producing ability against the allowable.
- (7) Change in acreage. If an operator requests to change the acreage assigned to a GPU, the operator shall file form C-102 with the appropriate division district office. The revised allowable, as the division determines, assigned to the GPU shall be effective on the first day of the month following the division's receipt of the notification.
- (8) Minimum allowables. After notice and hearing, the division may assign minimum allowables for prorated gas pools to avoid waste, encourage efficient operations and to prevent wells' premature abandonment. (See special pool orders for minimum allowable amount.) In determining the volume of minimum allowable for a well with a standard proration unit, the division shall take into account economic and engineering factors such as drilling and operating costs, anticipated revenues, taxes and any similar data that establish that the ultimate recovery of hydrocarbons will increase from the pool because of the adoption of a minimum allowable for the pool. Once adopted, the division shall proportionally adjust minimum allowable for wells with nonstandard proration units.
- (9) Deliverability tests. In pools where acreage and deliverability are proration factors, an operator shall test wells on non-marginal GPUs in accordance with division rules and the division shall use the test results in calculating deliverabilities for the succeeding proration period. The operator shall test wells on GPUs reclassified to non-marginal within 90 days of the order and thereafter in accordance with the appropriate testing schedule for the pool. Wells on marginal GPUs are exempt from deliverability testing.
  - **D.** Balancing of production.
- (1) Underproduction. A non-marginal GPU that has an underproduced status as of the end of a gas proration period may carry the underproduction forward in the next gas proration period and may produce the underproduction in addition to the allowable assigned during the succeeding period. The division shall cancel an underproduction carried forward into a gas proration period and remaining unproduced at the end of the gas proration period.
- (2) Balancing underproduction. Production during any one month of a gas proration period greater than the allowable the division assigned to a GPU for such a month shall be applied against the underproduction carried into such a period in determining the amount of allowable, if any, to be canceled.
- (3) Overproduction. A GPU that has an overproduced status as of the end of a gas proration period shall carry the overproduction forward into the next gas proration period. The overproduction shall be made up by underproduction during the succeeding gas proration period. The division shall shut-in a GPU that has not made up the overproduction carried into a gas proration period by the end of the period until the overproduction is made up.
- (a) Twelve-times overproduced, northwest. For the prorated gas pools of northwest New Mexico, if the division determines that a GPU is overproduced in an amount exceeding 12 times its current year January allowable (or, in the case of a newly connected well, a marginal well or a well recently reclassified as non-marginal, 12 times the January allowable assigned to a non-marginal GPU of similar acreage and deliverability factors), it shall be shut in until its overproduction is less than 12 times its January allowable, as determined hereinabove.
- **(b)** Six-times overproduced, southeast. For the prorated gas pools of southeast New Mexico, if the division determines that a GPU is overproduced in an amount exceeding six times its current year January allowable (or, in the case of a newly connected well, a marginal well or a well recently reclassified as non-marginal, six times the January allowable assigned to a non-marginal GPU of a similar acreage factor), the division shall shut-

in the GPU until its overproduction is less than six times its January allowable, as determined in Subsection C of 19.15.21 NMAC.

- (4) Exception to shut in for overproduction. The director may permit a GPU that is subject to shut-in pursuant to Paragraph (3) of Subsection D of 19.15.21.12 NMAC to produce up to 250 MCF of gas per month upon the operator's proper showing to the director that complete shut-in would cause undue hardship, provided however, the director may rescind permission for a GPU produced greater than the monthly rate the director.
- (5) Balancing overproduction. Allowable assigned to a GPU during a one month of a gas proration period greater than the production for the same month shall be applied against the overproduction chargeable to the GPU in determining the overproduction that must be made up pursuant to the provisions of Paragraph (3) of Subsection D of 19.15.21.12 NMAC above.
- (6) Exception to balancing overproduction. The director may allow the operator to make up overproduction at a lesser rate than permitted under Paragraph (3) of Subsection D of 19.15.21.12 NMAC upon the operator's showing at public hearing that the lesser rate is necessary to avoid material damage to the well.
- (7) Hardship gas wells. If a GPU containing a hardship gas well is overproduced, the operator shall take the necessary steps to reduce production in order to reduce the overproduction. An overproduction existing at the time of a well's designation as a hardship gas well or accruing to the GPU after the designation shall be carried forward until it is made up by underproduction. The division shall not permit a GPU containing a hardship gas well, which GPU is overproduced, to produce at a rate higher than the minimum producing rate the division authorized.
- (8) Moratorium on shut-ins. The director may grant a pool-wide moratorium of up to three months as to the shutting in of gas wells in a pool during periods of high demand emergency upon the operator's proper showing that the emergency exists, and that a significant number of the wells in the pool are subject to shut-in pursuant to the provisions of Paragraph (3) of Subsection D of 19.15.21.12 NMAC. The director shall not grant a moratorium beyond three months except after notice and hearing.
- (9) The director may reinstate allowable to wells that suffered cancellation of allowable under Paragraph (1) of Subsection D of 19.15.21.12 NMAC or Paragraph (3) of Subsection E of 19.15.21.12 NMAC or loss of allowable due to reclassification of a well under Paragraph (2) of Subsection E of 19.15.21.12 NMAC if the cancellation or loss of allowable was caused by non-access or limited access to the average market demand in the pool rather than inability of the well to produce. Upon petition, with a showing of circumstances that prevented production of the non-marginal allowable, and evidence that the well was capable of producing at allowable rates during the period for which reinstatement is requested, the allowable may be reinstated in such amounts needed to avoid curtailment or shut-in of the well for excessive overproduction. The division may approve the petition administratively or docket the petition for hearing within 30 days after receipt in the division's Santa Fe office.

### **E.** Classification of GPUs.

- (1) Reclassification by the director. The director may reclassify a marginal or non-marginal GPU anytime the GPUs producing ability justifies reclassification. The director may suspend the reclassification of GPUs on the director's own initiative, or upon an affected interest owner's proper showing, if it appears that the suspension is necessary to permit underproduced GPUs, which would otherwise be reclassified, a proper opportunity to make up the underproduction.
- (2) Reclassification to marginal. The director may reclassify a non-marginal GPU as marginal in either of the following ways.
- (a) After the production data is available for the last month of each classification period, the director may reclassify a GPU that had an underproduced status at the beginning of the allocation period to marginal if its highest single month's production during the classification period is less than its average monthly allowable during the period. However, the operator of a GPU so classified, or other affected interest owner, shall have 30 days after receipt of notification of marginal classification in which to submit satisfactory evidence to the division that the GPU is not of marginal character and should not be so classified.
- **(b)** The director may reclassify a GPU that is underproduced more than the overproduction limit as described in Paragraph (3) of Subsection D of 19.15.21.12 NMAC as marginal.
- (3) Cancellation of underproduction for marginal GPU. The division shall not permit a GPU that is classified as marginal to accumulate underproduction, and shall cancel an underproduction accrued to a GPU before its classification as marginal.
- (4) Reclassification to non-marginal. If, at the end of a classification period, a marginal GPU has produced more gas during the proration period to that time than its shadow allowable for that same period, the division shall reclassify the GPU as a non-marginal GPU.
- (5) Reinstatement of status. The division shall reinstate to a GPU reclassified to non-marginal under the provisions of Paragraph (4) of Subsection E of 19.15.21.12 NMAC all underproduction that accrued or would

have accrued as a non-marginal GPU from the current proration period. The division may reinstate underproduction from the prior proration period after notice and hearing. Uncompensated-for overproduction accruing to the GPU while marginal shall be chargeable upon reclassification to non-marginal.

- **F.** Reporting of production C-111 and C-115 reports. Transporters and operators shall create and maintain for division inspection or file, as applicable, gas transportation and production reports pursuant to 19.15.7.21 NMAC and 19.15.7.24 NMAC provided that upon the director's approval as to the specific program to be used, a producer or transporter of gas may report metered production of gas on a chart-period basis; provided the following provisions apply to each gas well:
  - (1) reports for a month shall include not less than 24 or more than 32 reported days;
- (2) reported days may include as many as the last seven days of the previous month but no days of the succeeding month; and
- (3) the total of the monthly reports for a year shall include not less than 360 or more than 368 reported days.
- G. For purposes of Subsection F of 19.15.21.12 NMAC, the term "month" means "calendar month" for those reporting on a calendar month basis, and means "reporting month" for those reporting on a chart-period basis according to the exception provided in Subsection F of 19.15.21.12 NMAC.

  [19.15.21.12 NMAC Rp, 19.15.8.605 NMAC, 12/1/08]

# 19.15.21.13 TESTS AND TEST PROCEDURES FOR PRORATED POOLS IN NORTHWEST NEW MEXICO:

- **A.** Type of tests required for wells completed in prorated gas pools.
- (1) Reclassified GPUs. An operator of a well on a GPU that the director has reclassified as non-marginal shall conduct deliverability tests on that well within 90 days of the order reclassifying it, unless there are current tests on file with the division or that order requires a new test. A current test is a test that was conducted during the last test period for that pool or later.
- (2) Non-marginal GPUs. Operators shall conduct deliverability tests on wells on non-marginal GPUs every five years. If the division determines that a well's test data and production data warrant more frequent testing of the well, the division may set up special testing schedules for that well.
  - (3) Scheduling of tests.
- (a) Notification of pools to be tested. By September 1 of each year the division's Aztec district office shall notify operators of non-marginal GPUs if their wells will be tested during the following test period.
- **(b)** The operators shall file the results of all deliverability tests required with the Aztec district office within 90 days following the completion of each test. Provided however, that a test completed between December 31 of the test year and March 10 of the following year is due no later than March 31. The division shall not grant an extension of time for filing tests beyond March 31 except after notice and hearing.
- (c) The operator's failure to file a test within the above-prescribed times subjects the GPU to the loss of one day's allowable for each day the test is late.
- (d) A well scheduled for testing during its test year may have the conditioning period, test flow period and part of the seven-day shut-in period conducted in December of the previous year provided that, if the seven-day shut-in period immediately follows the test flow period, the operator shall measure the seven-day shut-in pressure in January of the test year. The earliest date that a well can be scheduled for a deliverability test is such that the test flow period would end on December 25 of the previous year.
- (e) Downhole commingled wells are to be scheduled for tests on dates for the pool of the well's lowermost prorated completion.
- (f) In the event the division shuts-in a well for overproduction, the operator may produce the well for a period of time to secure a test after written notification to the division. The operator shall use gas produced during this testing period in determining the well's over/under produced status.
- (g) An operator may schedule a well for a deliverability retest upon notification to the Aztec district office at least 10 days before the operator will commence the test. The retest shall be for substantial reason and is subject to the division's approval. The operator shall conduct a retest in conformance with the deliverability test procedures of 19.15.21.13 NMAC. The division may require the retesting of a well by notification to the operator to schedule the retest. The operator shall identify these tests, as filed on form C-122-A, as "RETEST" in the remarks column.
- (4) Witnessing of tests. Any or all of the following may witness a deliverability test: a division representative, an offset operator, a representative of the gas transportation facility connected to the well under test or a representative of the gas transportation facility taking gas from an offset operator.

- **B.** Procedure for testing.
- (1) The test shall begin by producing a well in the normal operating manner into the pipeline through either the casing or tubing, but not both, for a period of 14 consecutive days. This is known as the conditioning period. The operator shall not change the production valve and choke settings during either the conditioning or flow periods, except during the first 10 days of the conditioning period when maximum production would over-range the meter chart or location production equipment. The first 10 days of the conditioning period shall not have more than 48 hours of cumulative interruptions of flow. The 11th to 14th days, inclusive of the conditioning period, shall have no interruptions of flow. An interruption of flow that occurs as the well's normal operation as stop-cock flow, intermittent flow or well blow down shall not be counted as shut-in time in either the conditioning or flow period.
- (2) The operator shall determine daily flowing rate from an average of seven or eight consecutive producing days, following a minimum conditioning period of 14 consecutive days of production. This is known as the flow period.
- (3) The operator shall measure instantaneous pressure by a deadweight gauge or other division-approved method during the seven-day or eight-day flow period at the casinghead, tubinghead and orifice meter, and record it along with instantaneous meter-chart static pressure reading.
- (4) If a well is producing through a compressor that is located between the wellhead and the meter run, the operator shall report the meter run pressure and the wellhead casing pressure and the wellhead tubing pressure on form C-122-A. Neither the suction pressure nor the discharge pressure of the compressor is considered wellhead pressure. The operator shall enter a note in the remarks portion on form C-122-A stating: "This well produced through a compressor".
- (5) When it is necessary to restrict the flow of gas between the wellhead and the orifice meter, the operator shall determine the ratio of the downstream pressure, psi absolute, to the upstream pressure, psi absolute. When this ratio is 0.57 or less, the operator shall consider critical flow conditions to exist across the restriction.
- (6) When more than one restriction between the wellhead and the orifice meter causes the pressures to reflect critical flow between the wellhead and the orifice meter, the operator shall measure the pressures across each of these restrictions to determine whether critical flow exists at any restriction. When critical flow does not exist at any restriction, the operator shall report the pressures taken to disprove the critical flow to the division on form C-122-A in item (n) of the form. When critical flow conditions exist, the operator shall measure the instantaneous flowing pressures required in Paragraph (3) of Subsection B of 19.15.21.13 NMAC during the last 48 hours of the seven-day or eight-day flow period.
- (7) When critical flow exists between the wellhead and the orifice meter, the operator shall use the measured wellhead flowing pressure of the string through which the well flowed during the test as  $P_t$  when calculating the static wellhead working pressure ( $P_w$ ) using the method established in Paragraph (9) of Subsection B of 19.15.21.13 NMAC
- (8) When critical flow does not exist at any restriction,  $P_t$  shall be the corrected average static pressure from the meter chart plus friction loss from the wellhead to the orifice meter.
- (9) The operator shall calculate the static wellhead working pressure  $(P_w)$  of a well under test sevenday or eight-day average static tubing pressure if the well is flowing through the casing; it shall be the calculated seven-day or eight-day average static casing pressure if the well is flowing through the tubing. The operator shall calculate the static wellhead working pressure  $(P_w)$  by applying the tables and procedures set out in the Gas Well Testing Manual for Northwest New Mexico available from the division.
- (10) To obtain the shut-in pressure of a well under test, the operator shall shut-in the well some time during the current testing season for a period of seven to 14 consecutive days, which have been preceded by a minimum of seven days of uninterrupted production. The operator shall measure the shut-in pressure on the seventh to 14th day of shut-in of the well with a deadweight gauge or other division-approved method. The operator shall measure the seven-day shut-in pressure on both the tubing and the casing when communication exists between the two strings. The operator shall use the higher of such pressures as  $P_c$  in the deliverability calculation. When the division determines a shut-in pressure to be abnormally low or the well can not be shut-in due to "HARDSHIP" classification, the operator shall determine the shut-in pressure to be used as  $P_c$  by one of the following methods:
  - (a) a division-designated value;
- **(b)** an average shut-in pressure of all offset wells completed in the same zone; offset wells include the four side and four corner wells, if available; or
- (c) a calculated surface pressure based on a calculated bottom hole pressure; the operator shall make the calculations in accordance with the examples in the "Gas Well Testing Manual for Northwest New Mexico".
  - (11) The operator shall take all wellhead pressures, as well as the flowing meter pressure tests that are

to be taken during the seven-day or eight-day deliverability test period in Subsection B of 19.15.21.13 NMAC, with a deadweight gauge or other division-approved method. The operator shall record and maintain the pressure readings and the date and time according to the chart in the operator's records with the test information.

- The operator shall change and arrange orifice meter charts to reflect upon a single chart the flow data for the gas from each well for the full seven-day or eight-day deliverability test period; however, the division shall not void a test if the operator satisfactorily explains the necessity for using test volumes through two chart periods. The operator shall make corrections for pressure base, measured flowing temperature, specific gravity and supercompressibility, provided however, if the specific gravity of the gas from a well under test is not available, the operator may assume an estimated specific gravity for the well, based upon that of gas from nearby wells, the specific gravity of which has been actually determined by measurement.
- (13) The purchasing company that integrates the flow charts shall determine the average flowing meter pressure for the seven-day or eight-day flow period and the corrected integrated volume and furnish them to the operator or testing agency.
- (14)The operator shall calculate the seven-day or eight-day flow period volume from the integrated readings as determined from the flow period orifice meter chart. The operator shall divide volume calculated by the number of testing days on the chart to determine the average daily rate of flow during the flow period. The flow period shall have a minimum of seven and a maximum of eight legibly recorded flowing days to be acceptable for test purposes. The operator shall correct the volume used in this calculation to the division's standard conditions of 15.025 psi absolute pressure base, 60 degrees fahrenheit temperature base and 0.60 specific gravity base.
- The operator shall calculate the daily volume of flow, as determined from the flow period chart readings, by applying the basic orifice meter formula or other acceptable industry standard practices.

 $Q = C' (h_w P_f)^5$ 

Where:

Q = metered volume of flow MCFD @ 15.025 psi absolute, 60 degrees fahrenheit and 0.60

specific gravity.

C' = the 24-hour basic orifice meter flow factor corrected for flowing temperature, gravity and supercompressibility.

 $h_w = daily$  average differential meter pressure from flow period chart.

 $P_f$  = daily average flowing meter pressure from flow period chart.

- (16) The basic orifice meter flow factors, flowing temperature factor and specific gravity factor shall be determined from the tables in the manual.
- (17) The operator shall use the daily flow period average corrected flowing meter pressure, psi gauge, to determine the supercompressibility factor. The operator may obtain supercompressibility tables from the division.
- (18) When the operator makes a supercompressibility correction for a gas containing either nitrogen or carbon dioxide in excess of two percent, the operator shall determine the gas' supercompressibility factors.
- (19) The division may approve use of tables for calculating rates of flow from integrator readings that do not specifically conform to the division's manual for back-pressure testing of natural gas wells for determining the daily flow period rates of flow upon the operator's showing that the tables are appropriate and necessary.
- (20) The operator shall correct the daily average integrated rate of flow for the seven-day or eight-day flow period for meter error by multiplication by a correction factor. The operator shall determine the correction factor by dividing the square root of the deadweight flowing meter pressure, psi absolute, by the square root of the chart flowing meter pressure, psi absolute.
- (21) The operator shall calculate the deliverability of gas at the deliverability pressure of a well under test from the test data derived from the required tests using the following deliverability formula:

 $D = Q [(P_c^2 - P_d^2)^n]$ 

Where:

D = deliverability MCFD at the deliverability pressure,  $(P_d)$ , (at standard conditions of 15.025 psi absolute, 60 degrees fahrenheit and 0.60 specific gravity).

Q = daily flow rate in MCFD, at wellhead pressure  $(P_w)$ .

 $P_c$  = seven-day shut-in wellhead pressure, psi absolute.

 $P_d$  = deliverability pressure, psi absolute, as defined above.

P<sub>w</sub> = average static wellhead working pressure, as determined from seven-day or eight-day flow period, psi absolute, and calculated from tables in the manual entitled Pressure Loss Due to Friction Tables for Northwest New Mexico. n = average pool slope of back pressure curves as follows:

for pictured cliffs and shallower formations, 0.85; and for formations deeper than pictured cliffs, 0.75.

(Note: Special orders for any specific pool or formation may supersede the above values. Check special pool orders if in doubt.)

- (22) The value of the multiplier in the above formula (ratio factor after the application of the pool slope) by which Q is multiplied shall not exceed a limiting value the division determines and announces periodically. The division shall make the determination after a study of the test data of the pool obtained during the previous testing season.
- (23) The operator shall test downhole commingled wells in the test year for the pool of the well's lowermost prorated completion and shall use pool slope (n) and the lowermost pool's deliverability pressure. The operator shall use the total flow rate from the downhole commingled well to calculate a value of deliverability. For each prorated gas zone of a downhole commingled well the operator shall file a form C-122-A. Also, in the summary portion of that form all zones shall indicate the same data for line h, P<sub>c</sub>, Q, P<sub>w</sub> and P<sub>d</sub>. The value shown for deliverability (D) is that percentage of the well's total deliverability that is applicable to this zone. The operator shall place a note in the remarks column that indicates the percentage of deliverability to be allocated to this zone of the well.
- (24) The division shall consider a test prescribed in 19.15.21 NMAC acceptable if the average flow rate for the final seven-day or eight-day deliverability test is not more than 10 percent in excess of any consecutive seven-day or eight-day average of the preceding two weeks. The division may declare a deliverability test not meeting this requirement and require the operator to re-test the well.
- (25) The operator shall make charts relative to deliverability tests or copies of the charts available to the division upon its request.
- (26) Operators shall use only testing agencies, whether individuals, companies, pipeline companies or operators, that maintain a log of all tests they have accomplished including all field test data. The operator shall maintain the data collected pursuant to tests Subsection B of 19.15.21.13 NMAC requires for a period of not less than two years plus the current test year.
- (27) Forms C-122-A and C-122-B are adopted for use in the northwest New Mexico area in open form subject to modification by the division as experience may indicate desirable or necessary.
- (28) The operator shall conduct and report deliverability tests for gas wells in formations in accordance with 19.15.21.13 NMAC. Provided, however, 19.15.21.13 NMAC is subject to a specific modification or change contained in special pool orders the division adopts for a pool after notice and hearing.

#### **C.** Informational tests.

- (1) One-point back pressure test. The operator may take a one-point back pressure test on newly completed wells before their connection or reconnection to a gas transportation facility. This test is a required official test, but the operator may take the test for informational purposes. When taken, the operator shall take and report this test as prescribed in Paragraph (2) of Subsection C of 19.15.21.13 NMAC.
  - (2) Test procedure.
- (a) The operator shall accomplish this test after a minimum shut-in of seven days. The operator shall measure the shut-in pressure with a deadweight gauge or other division-approved method.
- **(b)** The flow rate shall be that rate in MCFD measured at the end of a three hour test flow period. The flow from the well shall be for three hours through a positive choke, which has a 3/4 inch orifice.
- (c) The operator shall install a two-inch nipple that provides a mechanical means of accurately measuring the pressure and temperature of the flowing gas immediately upstream from the positive choke.
- (d) The operator shall calculate the absolute open flow using the conventional back pressure formula as shown in the division's *manual for back-pressure testing of natural gas wells*.
- (e) The operator shall report the observed data and flow calculations in duplicate on form C-122.
- **(f)** Non-critical flow shall be considered to exist when the choke pressure is 13 psi gauge or less. When this condition exists the operator shall measure the flow rate with a pitot tube and nipple as specified in the division's *manual for back-pressure testing of natural gas wells* or in the division's manual of tables and procedure for pitot tests. The operator shall install the pitot test nipple immediately downstream from the 3/4-inch positive choke.
- (g) The operator shall test a well completed with two-inch nominal size tubing (1.995-inch internal diameter) or larger through the tubing.
- (3) The operator may conduct other tests for informational purposes prior to obtaining a pipeline connection for a newly completed well upon receiving specific approval to conduct the other tests from the Aztec

district office. The Aztec district office shall base approval of these tests primarily upon the volume of gas to be vented.

[19.5.21.13 NMAC - Rp, 19.15.8.606 NMAC, 12/1/08]

# **HISTORY of 19.15.21 NMAC:**

History of Repealed Material: 19.15.8 NMAC, Gas Proration and Allocation (filed 04/08/2003) repealed 12/1/08.

# **NMAC History:**

19.15.8 NMAC, Gas Proration and Allocation (filed 04/08/2003) was replaced by 19.15.21 NMAC, Gas Proration and Allocation, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 22 HARDSHIP GAS WELLS

**19.15.22.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.22.1 NMAC - N, 12/1/08]

**19.15.22.2 SCOPE:** 19.15.22 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.22.2 NMAC - N, 12/1/08]

19.15.22.3 STATUTORY AUTHORITY: 19.15.22 NMAC is adopted pursuant to NMSA 1978, Section 70-2-6, Section 70-2-11 and

Section 70-2-12.

[19.15.22.3 NMAC - N, 12/1/08]

**19.15.22.4 DURATION:** Permanent.

[19.15.22.4 NMAC - N, 12/1/08]

**19.15.22.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.22.5 NMAC - N, 12/1/08]

**19.15.22.6 OBJECTIVE:** To provide an application and approval process for hardship gas well classification.

[19.15.22.6 NMAC - N, 12/1/08]

**19.15.22.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

#### 19.15.22.8 HARDSHIP GAS WELL:

- **A.** The division shall not classify a well as a hardship gas well except after notice and hearing or upon the division's appropriate administrative action.
- **B.** Wells the division approves as hardship gas wells under 19.15.22.9 NMAC and 19.15.22.10 NMAC have priority access over other gas wells to the current available gas market to the extent that they might otherwise be restricted below the approved minimum flow rate. [19.15.22.8 NMAC Rp, 19.15.6.408 NMAC, 12/1/08]

#### 19.15.22.9 APPLICATION FOR HARDSHIP GAS WELL CLASSIFICATION:

- A. An operator shall apply for hardship gas well classification in the form the division prescribes and shall include the following:
- (1) a narrative description of the problems that lead the applicant to believe that underground waste will occur if the well is shut-in or curtailed below its ability to produce;
- (2) documentation that the applicant has made all reasonable and economic attempts to eliminate or correct the problem or an explanation and justification as to why the applicant did not make such attempts;
  - (3) a well bore sketch;
- (4) historical data such as permanent loss of productivity after shut-in, frequency and actual costs of swabbing after shut-in or curtailment including length of swab time required, actual cost figures showing the inability to continue operations without special relief or other data that would show that shut-in or curtailment would cause underground waste;
- (5) if failure to obtain a hardship gas well classification would result in the well's premature abandonment, a calculation of the reserves that would be lost by the failure;
- (6) the minimum sustainable producing rate as determined by a minimum flow or log-off test or documentation of well production history;
  - (7) a plat or map showing the proration unit dedicated to the well and the offsetting acreage's ownership;
  - (8) the name of the authorized transporter (and purchaser if different) of gas; and
  - (9) other data the applicant considers relevant.
- **B.** The operator shall file an application for hardship gas well classification with the division's Santa Fe office and send a copy to the appropriate division district office.
- C. In addition, the applicant shall notify the transporter and purchaser of gas from the well and all offset operators of the application and the requested minimum producing rate and shall so certify to the division in the application.

  [19.15.22.9 NMAC Rp, 19.15.6.409 NMAC, 12/1/08]

## 19.15.22.10 PROCESSING OF APPLICATIONS FOR HARDSHIP GAS WELLS:

- **A.** The director may administratively approve an application for hardship gas well classification or the director may set the matter for notice and hearing.
  - **B.** The division shall list applications that the director is to approve administratively in the dockets of division or commission

hearings that are issued from time to time.

- (1) If no affected party files a written objection to the proposed administrative action within 20 days following the date of the hearing for which the docket is issued, the director may approve the application. If an affected party files an objection before or within the 20 day period, the division shall set the application for hearing unless the applicant withdraws the application.
- (2) The director, on the director's own or upon an affected party's request, may require a minimum flow (log-off) test on the well for which the hardship classification is sought. The applicant shall give notice to the division, the gas transporter and purchaser and the requesting affected party of a minimum flow test conducted following the request, in order that the test may, at the option of the division or the parties, be witnessed. The applicant shall give notice of a minimum flow test conducted prior to submitting a hardship gas well application to the appropriate division district office, the gas transporter and purchaser and offset operators in order that the test may, at the option of the parties, be witnessed. [19.15.22.10 NMAC Rp, 19.15.6.410 NMAC, 12/1/08]

## 19.15.22.11 EMERGENCY HARDSHIP GAS WELL CLASSIFICATION:

- **A.** The district supervisor of the appropriate division district office may grant emergency approval of a hardship gas well classification upon receipt of a copy of the application and attachments and a request by the applicant.
- **B.** The district supervisor shall approve the emergency classification in writing and send a copy to the director, the applicant and the purchaser. The district supervisor may only give emergency approval for 90 days and on a one time only basis. [19.15.22.11 NMAC Rp, 19.15.6.411 NMAC, 12/1/08]

#### 19.15.22.12 LIMITS ON HARDSHIP GAS WELL CLASSIFICATION:

- **A.** No hardship gas well classification shall be retained for a period in excess of one year unless the applicant annually requests an extension of the classification and certifies that the well's condition has not substantially changed.
- **B.** The division on its own motion may require that the applicant show cause why the division should not rescind approval of the hardship gas well classification in cases of suspected abuse, changed market conditions or other reason.
- C. A well the division has classified as a hardship gas well located in a prorated gas pool shall accumulate over or under production. The division shall not shut in a well classified as a hardship gas well for reason of over production.
- **D.** Affected parties may petition the division for hearing for the purpose of offsetting a ratable take advantage that the operator of a hardship gas well might gain.

[19.15.22.12 NMAC - Rp, 19.15.6.412 NMAC, 12/1/08]

#### **HISTORY of 19.15.22 NMAC:**

History of Repealed Material: 19.15.6 NMAC, Natural Gas Production Operating Practice (filed 11/29/2001) repealed 12/1/08.

## NMAC History:

Those applicable portions of 19.15.6 NMAC, Natural Gas Production Operating Practice (Sections 408 - 412 (filed 11/29/2001) were replaced by 19.15.22 NMAC, Hardship Gas Wells, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 22 HARDSHIP GAS WELLS

**19.15.22.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.22.1 NMAC - N, 12/1/08]

**19.15.22.2 SCOPE:** 19.15.22 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.22.2 NMAC - N, 12/1/08]

**19.15.22.3 STATUTORY AUTHORITY:** 19.15.22 NMAC is adopted pursuant to NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12.

[19.15.22.3 NMAC - N, 12/1/08]

19.15.22.4 **DURATION:** Permanent.

[19.15.22.4 NMAC - N, 12/1/08]

**19.15.22.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.22.5 NMAC - N, 12/1/08]

**19.15.22.6 OBJECTIVE:** To provide an application and approval process for hardship gas well classification.

[19.15.22.6 NMAC - N, 12/1/08]

**19.15.22.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

# 19.15.22.8 HARDSHIP GAS WELL:

- **A.** The division shall not classify a well as a hardship gas well except after notice and hearing or upon the division's appropriate administrative action.
- **B.** Wells the division approves as hardship gas wells under 19.15.22.9 NMAC and 19.15.22.10 NMAC have priority access over other gas wells to the current available gas market to the extent that they might otherwise be restricted below the approved minimum flow rate. [19.15.22.8 NMAC Rp, 19.15.6.408 NMAC, 12/1/08]

## 19.15.22.9 APPLICATION FOR HARDSHIP GAS WELL CLASSIFICATION:

- **A.** An operator shall apply for hardship gas well classification in the form the division prescribes and shall include the following:
- (1) a narrative description of the problems that lead the applicant to believe that underground waste will occur if the well is shut-in or curtailed below its ability to produce;
- (2) documentation that the applicant has made all reasonable and economic attempts to eliminate or correct the problem or an explanation and justification as to why the applicant did not make such attempts;
  - (3) a well bore sketch;
- (4) historical data such as permanent loss of productivity after shut-in, frequency and actual costs of swabbing after shut-in or curtailment including length of swab time required, actual cost figures showing the inability to continue operations without special relief or other data that would show that shut-in or curtailment would cause underground waste;
- (5) if failure to obtain a hardship gas well classification would result in the well's premature abandonment, a calculation of the reserves that would be lost by the failure:
- (6) the minimum sustainable producing rate as determined by a minimum flow or log-off test or documentation of well production history;
- (7) a plat or map showing the proration unit dedicated to the well and the offsetting acreage's ownership;
  - (8) the name of the authorized transporter (and purchaser if different) of gas; and

- (9) other data the applicant considers relevant.
- **B.** The operator shall file an application for hardship gas well classification with the division's Santa Fe office and send a copy to the appropriate division district office.
- **C.** In addition, the applicant shall notify the transporter and purchaser of gas from the well and all offset operators of the application and the requested minimum producing rate and shall so certify to the division in the application.

[19.15.22.9 NMAC - Rp, 19.15.6.409 NMAC, 12/1/08]

## 19.15.22.10 PROCESSING OF APPLICATIONS FOR HARDSHIP GAS WELLS:

- **A.** The director may administratively approve an application for hardship gas well classification or the director may set the matter for notice and hearing.
- **B.** The division shall list applications that the director is to approve administratively in the dockets of division or commission hearings that are issued from time to time.
- (1) If no affected party files a written objection to the proposed administrative action within 20 days following the date of the hearing for which the docket is issued, the director may approve the application. If an affected party files an objection before or within the 20 day period, the division shall set the application for hearing unless the applicant withdraws the application.
- (2) The director, on the director's own or upon an affected party's request, may require a minimum flow (log-off) test on the well for which the hardship classification is sought. The applicant shall give notice to the division, the gas transporter and purchaser and the requesting affected party of a minimum flow test conducted following the request, in order that the test may, at the option of the division or the parties, be witnessed. The applicant shall give notice of a minimum flow test conducted prior to submitting a hardship gas well application to the appropriate division district office, the gas transporter and purchaser and offset operators in order that the test may, at the option of the parties, be witnessed.

[19.15.22.10 NMAC - Rp, 19.15.6.410 NMAC, 12/1/08]

# 19.15.22.11 EMERGENCY HARDSHIP GAS WELL CLASSIFICATION:

- **A.** The district supervisor of the appropriate division district office may grant emergency approval of a hardship gas well classification upon receipt of a copy of the application and attachments and a request by the applicant.
- **B.** The district supervisor shall approve the emergency classification in writing and send a copy to the director, the applicant and the purchaser. The district supervisor may only give emergency approval for 90 days and on a one time only basis.

[19.15.22.11 NMAC - Rp, 19.15.6.411 NMAC, 12/1/08]

## 19.15.22.12 LIMITS ON HARDSHIP GAS WELL CLASSIFICATION:

- **A.** No hardship gas well classification shall be retained for a period in excess of one year unless the applicant annually requests an extension of the classification and certifies that the well's condition has not substantially changed.
- **B.** The division on its own motion may require that the applicant show cause why the division should not rescind approval of the hardship gas well classification in cases of suspected abuse, changed market conditions or other reason.
- C. A well the division has classified as a hardship gas well located in a prorated gas pool shall accumulate over or under production. The division shall not shut in a well classified as a hardship gas well for reason of over production.
- **D.** Affected parties may petition the division for hearing for the purpose of offsetting a ratable take advantage that the operator of a hardship gas well might gain. [19.15.22.12 NMAC Rp, 19.15.6.412 NMAC, 12/1/08]

### **HISTORY of 19.15.22 NMAC:**

**History of Repealed Material:** 19.15.6 NMAC, Natural Gas Production Operating Practice (filed 11/29/2001) repealed 12/1/08.

## **NMAC History:**

Those applicable portions of 19.15.6 NMAC, Natural Gas Production Operating Practice (Sections 408 - 412 (filed

11/29/2001) were replaced by 19.15.22 NMAC, Hardship Gas Wells, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 23 OFF LEASE TRANSPORT OF CRUDE OIL OR CONTAMINANTS

**19.15.23.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.23.1 NMAC - N, 12/1/08]

**19.15.23.2** SCOPE: 19.15.23 NMAC applies to persons engaged in the off-lease transport of oil or contaminants.

[19.15.23.2 NMAC - N, 12/1/08]

19.15.23.3 STATUTORY AUTHORITY: 19.15.23 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12, which authorizes the division to regulate the transport of oil or gas or their products through the use of certificates of clearance or tenders.

[19.15.23.3 NMAC - N, 12/1/08]

19.15.23.4 DURATION: Permanent.

[19.15.23.4 NMAC - N, 12/1/08]

**19.15.23.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.23.5 NMAC - N, 12/1/08]

19.15.23.6 OBJECTIVE: To document the transport of oil or lease condensate or liquids that may contain oil, lease condensate, sediment

oil or miscellaneous hydrocarbons to verify the location from where they were removed.

[19.15.23.6 NMAC - N, 12/1/08]

**19.15.23.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

#### 19.15.23.8 DOCUMENTATION REQUIRED:

- **A.** Off-lease transportation of oil or lease condensate by motor vehicle shall be pursuant to an approved form C-104 and shall be accompanied by a run ticket or equivalent document. The documentation shall identify the transporter's name and address, the operator's name, the name of the lease or facility from which the oil was taken, the date of removal, the API gravity of the oil, the observed percentage of BS&W, the volume of oil or opening and closing tank gauges or meter readings and the driver's signature. The document shall provide space for recording of the lease number and for the signature of the operator or the operator's representative.
- **B.** Off-lease transportation of oil or lease condensate by motor vehicle shall be accompanied by documentation sufficient to verify the location of the tanks or facility from which the transporter removed the liquid. The location may be shown on the run ticket or equivalent document or may be carried separately.
- C. Off-lease transportation of liquids that may contain oil, lease condensate, sediment oil or miscellaneous hydrocarbons shall be accompanied by a run ticket, work order or equivalent document, *i.e.*, form C-117-A. The documentation shall identify the transporter's name and address, the operator's name, the name of the lease or facility from which the liquid was removed, the nature of the liquid removed including the observed percentage of liquid hydrocarbons, the volume or estimated volume of liquids and the destination.
- **D.** Off-lease transportation of liquids that may contain oil, lease condensate, sediment oil or miscellaneous hydrocarbons shall be accompanied by documentation sufficient to verify the location of the tanks or facility from which the transporter removed the liquid. The location may be shown on the run ticket or equivalent document or may be carried separately.
- **E.** The transporter shall carry the documentation required under Subsections A and B of 19.15.23.8 NMAC in the vehicle during transportation and produce the documentation for examination and inspection by a division employee, a state police officer or other law enforcement officer upon identification and request.
- **F.** Except where the owner and the transporter are the same, one copy of the documentation shall be left at the facility from which the oil or other liquids were removed.

[19.15.23.8 NMAC - Rp, 19.15.10.804 NMAC, 12/1/08]

## 19.15.23.9 OFF-LEASE TRANSPORTATION OR STORAGE PRIOR TO MEASUREMENT:

- **A.** The division may grant exceptions to the requirements of Subsection B of 19.15.12.9 NMAC administratively, without hearing, to permit production from one lease to be transported prior to measurement to another lease for storage on that lease when:
- (1) the operator files an application for off-lease transportation or storage prior to measurement on form C-107-B with the division's Santa Fe office and sends one copy to the appropriate division district office;
  - (2) the production is from the same common source of supply;
  - (3) commingling of production from different leases will not result;
  - (4) there will be no intercommunication of the handling, separating, treating or storage facilities designated to each lease;
  - (5) parties owning working interests in the production to be transported off lease prior to measurement have been notified of the

application in accordance with 19.15.4.12 NMAC and have consented in writing, or the applicant furnishes proof that the parties were notified by registered or certified mail of its intent to transport the production from one lease to another lease for storage prior to measurement, and after a period of 20 days following receipt of the application, no party has filed objection to the application with the division; and

- (6) if state, federal or tribal lands are involved, the operator has notified the state land office or the BLM, as applicable.
- **B.** The division may set for hearing an application for approval of off-lease transportation or storage prior to measurement, in which event notice of hearing shall be given, pursuant to 19.15.4.12 NMAC, to owners of working interests in the production to be transported off lease prior to measurement, and to such other owners as the division may direct.

  [19.15.23.9 NMAC Rp, 19.15.5.303 NMAC, 12/1/08]

## **HISTORY of 19.15.23 NMAC:**

**History of Repealed Material:** 19.15.5 NMAC, Oil Production Operating Practices (filed 04/27/2000) and 19.15.10 NMAC, Oil Purchasing and Transporting (filed 4/16/2003) repealed 12/1/08.

## **NMAC History:**

Those applicable portions of 19.15.5 NMAC, Oil Production Operating Practices (Section 303) (filed 04/27/2000) and 19.15.10 NMAC, Oil Purchasing and Transporting (Section 804) (filed 4/16/2003) were replaced by 19.15.23 NMAC, Off Lease Transport of Crude Oil or Contaminants, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 23 OFF LEASE TRANSPORT OF CRUDE OIL OR CONTAMINANTS

**19.15.23.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.23.1 NMAC - N, 12/1/08]

**19.15.23.2 SCOPE:** 19.15.23 NMAC applies to persons engaged in the off-lease transport of oil or contaminants.

[19.15.23.2 NMAC - N, 12/1/08]

**19.15.23.3 STATUTORY AUTHORITY:** 19.15.23 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12, which authorizes the division to regulate the transport of oil or gas or their products through the use of certificates of clearance or tenders. [19.15.23.3 NMAC - N, 12/1/08]

19.15.23.4 **DURATION:** Permanent.

[19.15.23.4 NMAC - N, 12/1/08]

**19.15.23.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.23.5 NMAC - N, 12/1/08]

**19.15.23.6 OBJECTIVE:** To document the transport of oil or lease condensate or liquids that may contain oil, lease condensate, sediment oil or miscellaneous hydrocarbons to verify the location from where they were removed

[19.15.23.6 NMAC - N, 12/1/08]

**19.15.23.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

# 19.15.23.8 DOCUMENTATION REQUIRED:

- **A.** Off-lease transportation of oil or lease condensate by motor vehicle shall be pursuant to an approved form C-104 and shall be accompanied by a run ticket or equivalent document. The documentation shall identify the transporter's name and address, the operator's name, the name of the lease or facility from which the oil was taken, the date of removal, the API gravity of the oil, the observed percentage of BS&W, the volume of oil or opening and closing tank gauges or meter readings and the driver's signature. The document shall provide space for recording of the lease number and for the signature of the operator or the operator's representative.
- **B.** Off-lease transportation of oil or lease condensate by motor vehicle shall be accompanied by documentation sufficient to verify the location of the tanks or facility from which the transporter removed the liquid. The location may be shown on the run ticket or equivalent document or may be carried separately.
- C. Off-lease transportation of liquids that may contain oil, lease condensate, sediment oil or miscellaneous hydrocarbons shall be accompanied by a run ticket, work order or equivalent document, *i.e.*, form C-117-A. The documentation shall identify the transporter's name and address, the operator's name, the name of the lease or facility from which the liquid was removed, the nature of the liquid removed including the observed percentage of liquid hydrocarbons, the volume or estimated volume of liquids and the destination.
- **D.** Off-lease transportation of liquids that may contain oil, lease condensate, sediment oil or miscellaneous hydrocarbons shall be accompanied by documentation sufficient to verify the location of the tanks or facility from which the transporter removed the liquid. The location may be shown on the run ticket or equivalent document or may be carried separately.
- **E.** The transporter shall carry the documentation required under Subsections A and B of 19.15.23.8 NMAC in the vehicle during transportation and produce the documentation for examination and inspection by a division employee, a state police officer or other law enforcement officer upon identification and request.
- **F.** Except where the owner and the transporter are the same, one copy of the documentation shall be left at the facility from which the oil or other liquids were removed. [19.15.23.8 NMAC Rp, 19.15.10.804 NMAC, 12/1/08]

## 19.15.23.9 OFF-LEASE TRANSPORTATION OR STORAGE PRIOR TO MEASUREMENT:

- **A.** The division may grant exceptions to the requirements of Subsection B of 19.15.12.9 NMAC administratively, without hearing, to permit production from one lease to be transported prior to measurement to another lease for storage on that lease when:
- (1) the operator files an application for off-lease transportation or storage prior to measurement on form C-107-B with the division's Santa Fe office and sends one copy to the appropriate division district office;
  - (2) the production is from the same common source of supply;
  - (3) commingling of production from different leases will not result;
- (4) there will be no intercommunication of the handling, separating, treating or storage facilities designated to each lease;
- (5) parties owning working interests in the production to be transported off lease prior to measurement have been notified of the application in accordance with 19.15.4.12 NMAC and have consented in writing, or the applicant furnishes proof that the parties were notified by registered or certified mail of its intent to transport the production from one lease to another lease for storage prior to measurement, and after a period of 20 days following receipt of the application, no party has filed objection to the application with the division; and
- (6) if state, federal or tribal lands are involved, the operator has notified the state land office or the BLM, as applicable.
- **B.** The division may set for hearing an application for approval of off-lease transportation or storage prior to measurement, in which event notice of hearing shall be given, pursuant to 19.15.4.12 NMAC, to owners of working interests in the production to be transported off lease prior to measurement, and to such other owners as the division may direct.

[19.15.23.9 NMAC - Rp, 19.15.5.303 NMAC, 12/1/08]

#### **HISTORY of 19.15.23 NMAC:**

**History of Repealed Material:** 19.15.5 NMAC, Oil Production Operating Practices (filed 04/27/2000) and 19.15.10 NMAC, Oil Purchasing and Transporting (filed 4/16/2003) repealed 12/1/08.

# **NMAC History:**

Those applicable portions of 19.15.5 NMAC, Oil Production Operating Practices (Section 303) (filed 04/27/2000) and 19.15.10 NMAC, Oil Purchasing and Transporting (Section 804) (filed 4/16/2003) were replaced by 19.15.23 NMAC, Off Lease Transport of Crude Oil or Contaminants, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 24 ILLEGAL SALE AND RATABLE TAKE

19.15.24.1 ISSUING AGENCY: Energy, Minerals and Natural Resources Department, Oil Conservation Division.

 $[19.15.24.1\ NMAC\ -\ Rp,\ 19.15\ 10.1\ NMAC\ and\ 19.15.11.1\ NMAC,\ 12/1/08]$ 

**19.15.24.2 SCOPE:** 19.15.24 NMAC applies to those persons involved in the sale, purchase or transport of oil or gas.

[19.15.24.2 NMAC - Rp, 19.15.10.2 NMAC and 19.15.11.2 NMAC, 12/1/08]

**19.15.24.3 STATUTORY AUTHORITY:** 19.15.24 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11, Section 70-2-19 and Section 70-2-22, which authorizes the division to regulate the sale, purchase or acquisition, or the transportation, refining, processing or handling of oil or gas produced in excess of the amount allowed by statute, rule or commission or division order.

[19.15.24.3 NMAC - Rp, 19.15.10.3 NMAC and 19.15.11.3 NMAC, 12/1/08]

**19.15.24.4 DURATION:** Permanent.

[19.15.24.4 NMAC - Rp, 19.15.10.4 NMAC and 19.15.11.4 NMAC, 12/1/08]

**19.15.24.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.24.5 NMAC - Rp, 19.15.10.5 and 19.15.11.5 NMAC, 12/1/08]

**19.15.24.6 OBJECTIVE:** To regulate oil and gas purchasing and transport.

[19.15.24.6 NMAC - Rp, 19.15.10.6 NMAC and 19.15.11.6 NMAC, 12/1/08]

**19.15.24.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

19.15.24.8 GAS SALES BY LESS THAN ONE HUNDRED PERCENT OF THE OWNERS IN A WELL: When there are separate owners in a well and where an owner's gas is not being sold with the well's current production, the owner may, if necessary to protect the owner's correlative rights, petition the division for a hearing seeking appropriate relief.

[19.15.24.8 NMAC - Rp, 19.15.6.414 NMAC, 12/1/08]

**19.15.24.9 ILLEGAL SALE PROHIBITED:** The sale, purchase or acquisition or the transporting, refining, processing or handling in any other way of oil or of gas in whole or in part (or a gas product so produced) produced in excess of the amount a statute or a division rule or order allows is prohibited.

[19.15.24.9 NMAC - Rp, 19.15.10.801 NMAC and 19.15.11.901 NMAC, 12/1/08]

#### 19.15.24.10 RATABLE TAKE; COMMON PURCHASER OF OIL:

- A. A person engaged in the purchase of oil to be transported through pipelines is a common purchaser of oil, and shall without discrimination in favor of one producer as against another in the same field, purchase oil tendered to it that has been lawfully produced in the vicinity of, or that may be reasonably reached by pipelines through which it is transporting oil or the pipelines' gathering branches or that may be delivered to the pipeline or the pipelines' gathering branches by truck or otherwise and shall fully perform all a common purchaser's duties.
- **B.** If a common purchaser does not need all the oil lawfully produced within a field, or if it is unable to purchase all the oil, then it shall purchase from each producer in a field ratably, taking and purchasing the same quantity of oil from each well to the extent that each well is capable of producing its ratable portions. However, nothing in Subsection B of 19.15.24.10 NMAC requires more than one pipeline connection for each producing well.
- C. In the event a common purchaser of oil is also a producer or is affiliated with a producer, directly or indirectly, the common purchaser shall not discriminate in favor of its own production or in favor of the production of an affiliated producer as against that of others and the common purchaser shall treat the oil produced by the common purchaser or the common purchaser's affiliate as that produced by another producer for the purposes of ratable taking.
- **D.** It shall be unlawful for a common purchaser to unjustly or unreasonably discriminate as to the relative quantities of oil it purchases in various fields of the state; the division to determine the justice or reasonableness, shall consider the production and age of wells in the respective fields and all other factors. It is the intent of 19.15.24.10 NMAC that all fields be allowed to produce and market a just and equitable share of the oil produced and marketed in the state, insofar as the oil can be produced and marketed economically and without waste.
- **E.** In order to preclude premature abandonment, the common purchaser within its purchasing area shall make 100 percent purchases from units of settled production producing 10 barrels or less daily of crude petroleum in lieu of ratable purchases or takings. However, where the common purchaser's takings are curtailed below 10 barrels per unit of crude petroleum daily, then the common purchaser shall purchase equally from all units within its purchasing area, regardless of their producing ability insofar as they are capable of producing. [19.15.24.10 NMAC Rp, 19.15.10.802 NMAC, 12/1/08]

#### 19.15.24.11 PRODUCTION OF LIQUID HYDROCARBONS FROM GAS WELLS:

- **A.** Liquid hydrocarbons produced incidental to the authorized production of gas from a well the division has classified as a gas well are legal production.
- **B.** For purposes of 19.15.24.11 NMAC the division shall consider gas produced from a gas well to be authorized production with the following exceptions:
- (1) when the operator produces the well without an approved form C-104, designating the gas transporter and the oil or condensate transporter for the well; or
  - (2) when the division has directed the operator to shut-in the well.
- C. In the event the division directs an operator to shut-in a gas well, the operator and the division shall immediately notify both the gas transporter and oil transporter.

[19.15.24.11 NMAC - Rp, 19.15.10.803 NMAC, 12/1/08]

#### 19.15.24.12 RATABLE TAKE OF GAS:

- A. A person engaged in purchasing from one or more producers, gas produced from gas wells or casinghead gas produced from oil wells shall be a common purchaser of gas within each common supply source from which it purchases, and shall purchase gas lawfully produced from gas wells or casinghead gas produced from oil wells with which its gas transportation facilities are connected in the pool and other gas lawfully produced within the pool and tendered to a point on its gas transportation facilities.
- **B.** The common purchaser shall make purchases without unreasonable discrimination in favor of one producer against another in the price paid, the quantities purchased, the bases of measurement or the gas transportation facilities afforded for gas of like quantity, quality and pressure available from the wells.
- C. In the event the common purchaser is also a producer, the common purchaser shall not discriminate in favor of the common purchaser on production from gas wells or casinghead gas produced from oil wells in which the common purchaser has an interest, direct or indirect, as against other production from gas wells or casinghead gas produced from oil wells in the same pool. For the purposes of 19.15.24.12 NMAC, reasonable differences in prices paid or facilities afforded, or both, do not constitute unreasonable discrimination if the differences bear a fair relationship to differences in quality, quantity or pressure of the gas available or to the relative lengths of time during which the gas will be available to the purchaser. The provisions of Subsection C of 19.15.24.12 NMAC shall not apply to:
  - (1) a well or pool used for storage and withdrawal from storage of gas originally produced not in violation of division rules or orders;
  - (2) a person purchasing gas principally for use in the recovery or production of oil or gas; or
  - (3) a well that the division designates a hardship well.
- **D.** A common purchaser taking gas produced from gas wells or casinghead gas produced from oil wells from a common source of supply shall take ratably under division rules and orders, concerning quantity, as the division or commission promulgates consistent with 19.15.24.12 NMAC. The division or commission, in promulgating the rules and orders may consider the gas' quality and the deliverability, the gas' pressure at the point of delivery, acreage attributable to the well, market requirements in the case of unprorated pools and other pertinent factors.
- **E.** Nothing in 19.15.24.12 NMAC requires, directly or indirectly, a common purchaser to purchase gas of a quality, under a pressure or under other condition by reason of which the common purchaser cannot economically and satisfactorily use the gas by means of the common purchaser's gas transportation facilities then in service.

[19.15.24.12 NMAC - Rp, 19.15.11.902 NMAC, 12/1/08]

#### **HISTORY of 19.15.24 NMAC:**

**History of Repealed Material:** 19.15.6 NMAC, Natural Gas Production Operating Practice (filed 11/29/2001); 19.15.10 NMAC, Oil Purchasing and Transporting (filed 4/16/2003) and 19.15.11 NMAC, Gas Purchasing and Transporting (filed 09/10/2003) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.6 NMAC, Natural Gas Production Operating Practice (Section 414) (filed 11/29/2001); 19.15.10 NMAC, Oil Purchasing and Transporting (Sections 801 - 803) (filed 4/16/2003) and 19.15.11 NMAC, Gas Purchasing and Transporting (Sections 901 and 902) (filed 09/10/2003) were all replaced by 19.15.24 NMAC, Illegal Sale and Ratable Take, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 24 ILLEGAL SALE AND RATABLE TAKE

**19.15.24.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.24.1 NMAC - Rp, 19.15 10.1 NMAC and 19.15.11.1 NMAC, 12/1/08]

**19.15.24.2 SCOPE:** 19.15.24 NMAC applies to those persons involved in the sale, purchase or transport of oil or gas.

[19.15.24.2 NMAC - Rp, 19.15.10.2 NMAC and 19.15.11.2 NMAC, 12/1/08]

**19.15.24.3 STATUTORY AUTHORITY:** 19.15.24 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11, Section 70-2-19 and Section 70-2-22, which authorizes the division to regulate the sale, purchase or acquisition, or the transportation, refining, processing or handling of oil or gas produced in excess of the amount allowed by statute, rule or commission or division order. [19.15.24.3 NMAC - Rp, 19.15.10.3 NMAC and 19.15.11.3 NMAC, 12/1/08]

**19.15.24.4 DURATION:** Permanent.

[19.15.24.4 NMAC - Rp, 19.15.10.4 NMAC and 19.15.11.4 NMAC, 12/1/08]

**19.15.24.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.24.5 NMAC - Rp, 19.15.10.5 and 19.15.11.5 NMAC, 12/1/08]

**19.15.24.6 OBJECTIVE:** To regulate oil and gas purchasing and transport. [19.15.24.6 NMAC - Rp, 19.15.10.6 NMAC and 19.15.11.6 NMAC, 12/1/08]

**19.15.24.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

## 19.15.24.8 GAS SALES BY LESS THAN ONE HUNDRED PERCENT OF THE OWNERS IN A

**WELL:** When there are separate owners in a well and where an owner's gas is not being sold with the well's current production, the owner may, if necessary to protect the owner's correlative rights, petition the division for a hearing seeking appropriate relief.

[19.15.24.8 NMAC - Rp, 19.15.6.414 NMAC, 12/1/08]

**19.15.24.9 ILLEGAL SALE PROHIBITED:** The sale, purchase or acquisition or the transporting, refining, processing or handling in any other way of oil or of gas in whole or in part (or a gas product so produced) produced in excess of the amount a statute or a division rule or order allows is prohibited.

[19.15.24.9 NMAC - Rp, 19.15.10.801 NMAC and 19.15.11.901 NMAC, 12/1/08]

## 19.15.24.10 RATABLE TAKE; COMMON PURCHASER OF OIL:

- A. A person engaged in the purchase of oil to be transported through pipelines is a common purchaser of oil, and shall without discrimination in favor of one producer as against another in the same field, purchase oil tendered to it that has been lawfully produced in the vicinity of, or that may be reasonably reached by pipelines through which it is transporting oil or the pipelines' gathering branches or that may be delivered to the pipeline or the pipelines' gathering branches by truck or otherwise and shall fully perform all a common purchaser's duties.
- **B.** If a common purchaser does not need all the oil lawfully produced within a field, or if it is unable to purchase all the oil, then it shall purchase from each producer in a field ratably, taking and purchasing the same quantity of oil from each well to the extent that each well is capable of producing its ratable portions. However, nothing in Subsection B of 19.15.24.10 NMAC requires more than one pipeline connection for each producing well.
- C. In the event a common purchaser of oil is also a producer or is affiliated with a producer, directly or indirectly, the common purchaser shall not discriminate in favor of its own production or in favor of the production of an affiliated producer as against that of others and the common purchaser shall treat the oil produced by the common purchaser or the common purchaser's affiliate as that produced by another producer for the purposes

of ratable taking.

- **D.** It shall be unlawful for a common purchaser to unjustly or unreasonably discriminate as to the relative quantities of oil it purchases in various fields of the state; the division to determine the justice or reasonableness, shall consider the production and age of wells in the respective fields and all other factors. It is the intent of 19.15.24.10 NMAC that all fields be allowed to produce and market a just and equitable share of the oil produced and marketed in the state, insofar as the oil can be produced and marketed economically and without waste.
- E. In order to preclude premature abandonment, the common purchaser within its purchasing area shall make 100 percent purchases from units of settled production producing 10 barrels or less daily of crude petroleum in lieu of ratable purchases or takings. However, where the common purchaser's takings are curtailed below 10 barrels per unit of crude petroleum daily, then the common purchaser shall purchase equally from all units within its purchasing area, regardless of their producing ability insofar as they are capable of producing.

  [19.15.24.10 NMAC Rp, 19.15.10.802 NMAC, 12/1/08]

#### 19.15.24.11 PRODUCTION OF LIQUID HYDROCARBONS FROM GAS WELLS:

- **A.** Liquid hydrocarbons produced incidental to the authorized production of gas from a well the division has classified as a gas well are legal production.
- **B.** For purposes of 19.15.24.11 NMAC the division shall consider gas produced from a gas well to be authorized production with the following exceptions:
- (1) when the operator produces the well without an approved form C-104, designating the gas transporter and the oil or condensate transporter for the well; or
  - (2) when the division has directed the operator to shut-in the well.
- C. In the event the division directs an operator to shut-in a gas well, the operator and the division shall immediately notify both the gas transporter and oil transporter.

  [19.15.24.11 NMAC Rp, 19.15.10.803 NMAC, 12/1/08]

## 19.15.24.12 RATABLE TAKE OF GAS:

- A. A person engaged in purchasing from one or more producers, gas produced from gas wells or casinghead gas produced from oil wells shall be a common purchaser of gas within each common supply source from which it purchases, and shall purchase gas lawfully produced from gas wells or casinghead gas produced from oil wells with which its gas transportation facilities are connected in the pool and other gas lawfully produced within the pool and tendered to a point on its gas transportation facilities.
- **B.** The common purchaser shall make purchases without unreasonable discrimination in favor of one producer against another in the price paid, the quantities purchased, the bases of measurement or the gas transportation facilities afforded for gas of like quantity, quality and pressure available from the wells.
- C. In the event the common purchaser is also a producer, the common purchaser shall not discriminate in favor of the common purchaser on production from gas wells or casinghead gas produced from oil wells in which the common purchaser has an interest, direct or indirect, as against other production from gas wells or casinghead gas produced from oil wells in the same pool. For the purposes of 19.15.24.12 NMAC, reasonable differences in prices paid or facilities afforded, or both, do not constitute unreasonable discrimination if the differences bear a fair relationship to differences in quality, quantity or pressure of the gas available or to the relative lengths of time during which the gas will be available to the purchaser. The provisions of Subsection C of 19.15.24.12 NMAC shall not apply to:
- (1) a well or pool used for storage and withdrawal from storage of gas originally produced not in violation of division rules or orders;
  - (2) a person purchasing gas principally for use in the recovery or production of oil or gas; or
  - (3) a well that the division designates a hardship well.
- **D.** A common purchaser taking gas produced from gas wells or casinghead gas produced from oil wells from a common source of supply shall take ratably under division rules and orders, concerning quantity, as the division or commission promulgates consistent with 19.15.24.12 NMAC. The division or commission, in promulgating the rules and orders may consider the gas' quality and the deliverability, the gas' pressure at the point of delivery, acreage attributable to the well, market requirements in the case of unprorated pools and other pertinent factors.
- **E.** Nothing in 19.15.24.12 NMAC requires, directly or indirectly, a common purchaser to purchase gas of a quality, under a pressure or under other condition by reason of which the common purchaser cannot economically and satisfactorily use the gas by means of the common purchaser's gas transportation facilities then in

#### service.

[19.15.24.12 NMAC - Rp, 19.15.11.902 NMAC, 12/1/08]

## **HISTORY of 19.15.24 NMAC:**

**History of Repealed Material:** 19.15.6 NMAC, Natural Gas Production Operating Practice (filed 11/29/2001); 19.15.10 NMAC, Oil Purchasing and Transporting (filed 4/16/2003) and 19.15.11 NMAC, Gas Purchasing and Transporting (filed 09/10/2003) repealed 12/1/08.

## **NMAC History:**

Those applicable portions of 19.15.6 NMAC, Natural Gas Production Operating Practice (Section 414) (filed 11/29/2001); 19.15.10 NMAC, Oil Purchasing and Transporting (Sections 801 - 803) (filed 4/16/2003) and 19.15.11 NMAC, Gas Purchasing and Transporting (Sections 901 and 902) (filed 09/10/2003) were all replaced by 19.15.24 NMAC, Illegal Sale and Ratable Take, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 25 PLUGGING AND ABANDONMENT OF WELLS

**19.15.25.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.25.1 NMAC - Rp, 19.15.4.1 NMAC, 12/1/08]

**19.15.25.2 SCOPE:** 19.15.25 NMAC applies to persons that operate oil or gas wells within New Mexico.

[19.15.25.2 NMAC - Rp, 19.15.4.2 NMAC, 12/1/08]

**19.15.25.3 STATUTORY AUTHORITY:** 19.15.25 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-12, which authorizes the division to require dry or abandoned wells to be plugged so as to confine oil, gas or water in the strata in which they are found and to prevent them from escaping into other strata.

[19.15.25.3 NMAC - Rp, 19.15.4.3 NMAC, 12/1/08]

**19.15.25.4 DURATION:** Permanent.

[19.15.25.4 NMAC - Rp, 19.15.4.4 NMAC, 12/1/08]

**19.15.25.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.25.5 NMAC - Rp, 19.15.4.5 NMAC, 12/1/08]

**19.15.25.6 OBJECTIVE:** To establish requirements for properly abandoning and plugging wells drilled for oil or gas or service wells including seismic, core, exploration or injection wells or placing the wells in temporary abandonment in order to protect public health, fresh water and the environment.

[19.15.25.6 NMAC - Rp, 19.15.4.6 NMAC, 12/1/08]

**19.15.25.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

# 19.15.25.8 WELLS TO BE PROPERLY ABANDONED:

- A. The operator of wells drilled for oil or gas or services wells including seismic, core, exploration or injection wells, whether cased or uncased, shall plug the wells as Subsection B of 19.15.25.8 NMAC requires.
- **B.** The operator shall either properly plug and abandon a well or place the well in approved temporary abandonment in accordance with 19.15.25 NMAC within 90 days after:
  - (1) a 60 day period following suspension of drilling operations;
  - (2) a determination that a well is no longer usable for beneficial purposes; or
  - (3) a period of one year in which a well has been continuously inactive.

[19.15.25.8 NMAC - Rp, 19.15.4.201 NMAC, 12/1/08]

#### 19.15.25.9 NOTICE OF PLUGGING:

- **A.** The operator shall file notice of intention to plug with the division on form C-103 prior to commencing plugging operations. The notice shall provide all the information 19.15.7.14 NMAC requires including operator and well identification and proposed procedures for plugging the well.
  - **B.** In addition, the operator shall provide a well bore diagram showing the proposed plugging procedure.
- C. The operator shall notify the division 24 hours prior to commencing plugging operations. In the case of a newly drilled dry hole, the operator may obtain verbal approval from the appropriate district supervisor or the district supervisor's representative of the plugging method and time operations are to begin. The operator shall file written notice in accordance with 19.15.25.11 NMAC with the division within 10 days after the district supervisor has given verbal approval.

[19.15.25.9 NMAC - Rp, 19.15.4.202 NMAC, 12/1/08]

## 19.15.25.10 PLUGGING:

- **A.** Before an operator abandons a well, the operator shall plug the well in a manner that permanently confines all oil, gas and water in the separate strata in which they are originally found. The operator may accomplish this by using mud-laden fluid, cement and plugs singly or in combination as approved by the division on the notice of intention to plug.
- **B.** The operator shall mark the exact location of plugged and abandoned wells with a steel marker not less than four inches in diameter set in cement and extending at least four feet above mean ground level. The operator name, lease name and well number and location, including unit letter, section, township and range, shall be welded, stamped or otherwise permanently engraved into the marker's metal. A person shall not build permanent structures preventing access to the wellhead over a plugged and abandoned well without the division's written approval. A person shall not remove a plugged and abandonment marker without the division's written approval.
  - C. The operator may use below-ground plugged and abandonment markers only with the division's written approval when an

above-ground marker would interfere with agricultural endeavors. The below-ground marker shall have a steel plate welded onto the abandoned well's surface or conductor pipe and shall be at least three feet below the ground surface and of sufficient size so that all the information 19.15.16.8 NMAC requires can be stenciled into the steel or welded onto the steel plate's surface. The division may require a re-survey of the well location.

- **D.** As soon as practical, but no later than one year after the completion of plugging operations, the operator shall:
  - (1) level the location:
  - (3) remove deadmen and other junk; and
  - (4) take other measures necessary or required by the division to restore the location to a safe and clean condition.
- **E.** The operator shall close all pits and below-grade tanks pursuant to 19.15.17 NMAC.
- **F.** Upon completion of plugging and clean up restoration operations as required, the operator shall contact the appropriate division district office to arrange for an inspection of the well and location.

[19.15.25.10 NMAC - Rp, 19.15.4.202 NMAC, 12/1/08]

#### 19.15.25.11 REPORTS FOR PLUGGING AND ABANDOMENT:

- **A.** The operator shall file form C-105 as provided in 19.15.7.16 NMAC.
- **B.** Within 30 days after completing required restoration work, the operator shall file with the division a record of the work done on form C-103 as provided in 19.15.7.14 NMAC.
- C. The division shall not approve the record of plugging or release a bond until the operator has filed necessary reports and the division has inspected and approved the location.

[19.15.25.11 NMAC - Rp, 19.15.4.202 NMAC, 12/1/08]

**19.15.25.12 APPROVED TEMPORARY ABANDONMENT:** The division may place a well in approved temporary abandonment for a period of up to five years. Prior to the expiration of an approved temporary abandonment the operator shall return the well to beneficial use under a plan the division approves, permanently plug and abandon the well and restore and remediate the location or apply for a new approval to temporarily abandon the well.

[19.15.25.12 NMAC - Rp, 19.15.4.203 NMAC, 12/1/08]

#### 19.15.25.13 REQUEST FOR APPROVAL AND PERMIT FOR APPROVED TEMPORARY ABANDONMENT:

- **A.** An operator seeking approval for approved temporary abandonment shall submit on form C-103 a notice of intent to seek approved temporary abandonment for the well describing the proposed temporary abandonment procedure the operator will use. The operator shall not commence work until the division has approved the request. The operator shall give 24 hours notice to the appropriate division district office before beginning work.
- **B.** The division shall not approve temporary abandonment until the operator furnishes evidence demonstrating that the well's casing and cementing are mechanically and physically sound and in such condition as to prevent:
  - (1) damage to the producing zone;
  - (2) migration of hydrocarbons or water;
  - (3) the contamination of fresh water or other natural resources; and
  - (4) the leakage of a substance at the surface.
  - C. The operator shall demonstrate both internal and external mechanical integrity pursuant to Subsection A of 19.15.25.14 NMAC.
- **D.** Upon successful completion of the work on the temporarily abandoned well, the operator shall submit a request for approved temporary abandonment to the appropriate division district office on form C-103 together with other information Subsection E of 19.15.7.14 NMAC requires.
- **E.** The division shall specify the permit's expiration date, which shall be not more than five years from the date of approval. [19.15.25.13 NMAC Rp, 19.15.4.203 NMAC, 12/1/08]

#### 19.15.25.14 DEMONSTRATING MECHANICAL INTEGRITY:

- **A.** An operator may use the following methods of demonstrating internal casing integrity for wells to be placed in approved temporary abandonment:
- (1) the operator may set a cast iron bridge plug within 100 feet of uppermost perforations or production casing shoe, load the casing with inert fluid and pressure test to 500 psi surface pressure with a pressure drop of not more than 10 percent over a 30 minute period;
- (2) the operator may run a retrievable bridge plug or packer to within 100 feet of uppermost perforations or production casing shoe, and test the well to 500 psi surface pressure for 30 minutes with a pressure drop of not greater than 10 percent over a 30 minute period; or
  - (3) the operator may demonstrate that the well has been completed for less than five years and has not been connected to a pipeline.
  - **B.** During the testing described in Paragraphs (1) and (2) of Subsection A of 19.15.25.14 NMAC the operator shall:
- (1) open all casing valves during the internal pressure tests and report a flow or pressure change occurring immediately before, during or immediately after the 30 minute pressure test;
  - (2) top off the casing with inert fluid prior to leaving the location;
- (3) report flow during the test in Paragraph (2) of Subsection A of 19.15.25.14 NMAC to the appropriate division district office prior to completion of the temporary abandonment operations; the division may require remediation of the flow prior to approving the well's temporary abandonment.
  - C. An operator may use any method approved by the EPA in 40 C.F.R. section 146.8(c) to demonstrate external casing and cement

integrity for wells to be placed in approved temporary abandonment.

- **D.** The division shall not accept mechanical integrity tests or logs conducted more than 12 months prior to submittal.
- **E.** The operator shall record mechanical integrity tests on a chart recorder with a maximum two hour clock and maximum 1000 pound spring, which has been calibrated within the six months prior to conducting the test. Witnesses to the test shall sign the chart. The operator shall submit the chart with form C-103 requesting approved temporary abandonment.
- **F.** The division may approve other testing methods the operator proposes if the operator demonstrates that the test satisfies the requirements of Subsection B of 19.15.25.13 NMAC.

[19.15.25.14 NMAC - Rp, 19.15.4.203 NMAC, 12/1/08]

## 19.15.25.15 WELLS TO BE USED FOR FRESH WATER:

- **A.** When a well to be plugged may safely be used as a fresh water well and the landowner agrees to take over the well for that purpose, the operator does not need to plug the well above the sealing plug set below the fresh water formation.
- **B.** The operator shall comply with other requirements contained in 19.15.25.9 NMAC through 19.15.25.11 NMAC regarding plugging, including surface restoration and reporting requirements.
- C. Upon completion of plugging operations, the operator shall file with the division a written agreement signed by the landowner whereby the landowner agrees to assume responsibility for the well. Upon the filing of this agreement and division approval of well abandonment operations, the operator is no longer responsible for the well, and the division may release bonds on the well.

  [19.15.25.15 NMAC Rp, 19.15.4.204 NMAC, 12/1/08]

#### **HISTORY of 19.15.25 NMAC:**

History of Repealed Material: 19.15.4 NMAC, Plugging and Abandonment of Wells (filed 11/29/2001) repealed 12/1/08.

#### **NMAC History:**

19.15.4 NMAC, Plugging and Abandonment of Wells (filed 11/29/2001) was replaced by 19.15.25 NMAC, Plugging and Abandonment of Wells, effective 12/1/08.

CHAPTER 15 OIL AND GAS

PART 25 PLUGGING AND ABANDONMENT OF WELLS

**19.15.25.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.25.1 NMAC - Rp, 19.15.4.1 NMAC, 12/1/08]

**19.15.25.2 SCOPE:** 19.15.25 NMAC applies to persons that operate oil or gas wells within New Mexico. [19.15.25.2 NMAC - Rp, 19.15.4.2 NMAC, 12/1/08]

**19.15.25.3 STATUTORY AUTHORITY:** 19.15.25 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-12, which authorizes the division to require dry or abandoned wells to be plugged so as to confine oil, gas or water in the strata in which they are found and to prevent them from escaping into other strata. [19.15.25.3 NMAC - Rp, 19.15.4.3 NMAC, 12/1/08]

**19.15.25.4 DURATION:** Permanent.

[19.15.25.4 NMAC - Rp, 19.15.4.4 NMAC, 12/1/08]

**19.15.25.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.25.5 NMAC - Rp, 19.15.4.5 NMAC, 12/1/08]

**19.15.25.6 OBJECTIVE:** To establish requirements for properly abandoning and plugging wells drilled for oil or gas or service wells including seismic, core, exploration or injection wells or placing the wells in temporary abandonment in order to protect public health, fresh water and the environment. [19.15.25.6 NMAC - Rp, 19.15.4.6 NMAC, 12/1/08]

## **19.15.25.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

## 19.15.25.8 WELLS TO BE PROPERLY ABANDONED:

- **A.** The operator of wells drilled for oil or gas or services wells including seismic, core, exploration or injection wells, whether cased or uncased, shall plug the wells as Subsection B of 19.15.25.8 NMAC requires.
- **B.** The operator shall either properly plug and abandon a well or place the well in approved temporary abandonment in accordance with 19.15.25 NMAC within 90 days after:
  - (1) a 60 day period following suspension of drilling operations;
  - (2) a determination that a well is no longer usable for beneficial purposes; or
  - (3) a period of one year in which a well has been continuously inactive.

[19.15.25.8 NMAC - Rp, 19.15.4.201 NMAC, 12/1/08]

# 19.15.25.9 NOTICE OF PLUGGING:

- **A.** The operator shall file notice of intention to plug with the division on form C-103 prior to commencing plugging operations. The notice shall provide all the information 19.15.7.14 NMAC requires including operator and well identification and proposed procedures for plugging the well.
- **B.** In addition, the operator shall provide a well bore diagram showing the proposed plugging procedure.
- C. The operator shall notify the division 24 hours prior to commencing plugging operations. In the case of a newly drilled dry hole, the operator may obtain verbal approval from the appropriate district supervisor or the district supervisor's representative of the plugging method and time operations are to begin. The operator shall file written notice in accordance with 19.15.25.11 NMAC with the division within 10 days after the district supervisor has given verbal approval.

[19.15.25.9 NMAC - Rp, 19.15.4.202 NMAC, 12/1/08]

#### 19.15.25.10 PLUGGING:

**A.** Before an operator abandons a well, the operator shall plug the well in a manner that permanently confines all oil, gas and water in the separate strata in which they are originally found. The operator may

accomplish this by using mud-laden fluid, cement and plugs singly or in combination as approved by the division on the notice of intention to plug.

- **B.** The operator shall mark the exact location of plugged and abandoned wells with a steel marker not less than four inches in diameter set in cement and extending at least four feet above mean ground level. The operator name, lease name and well number and location, including unit letter, section, township and range, shall be welded, stamped or otherwise permanently engraved into the marker's metal. A person shall not build permanent structures preventing access to the wellhead over a plugged and abandoned well without the division's written approval. A person shall not remove a plugged and abandonment marker without the division's written approval.
- C. The operator may use below-ground plugged and abandonment markers only with the division's written approval when an above-ground marker would interfere with agricultural endeavors. The below-ground marker shall have a steel plate welded onto the abandoned well's surface or conductor pipe and shall be at least three feet below the ground surface and of sufficient size so that all the information 19.15.16.8 NMAC requires can be stenciled into the steel or welded onto the steel plate's surface. The division may require a re-survey of the well location.
- **D.** As soon as practical, but no later than one year after the completion of plugging operations, the operator shall:
  - (1) level the location;
  - (3) remove deadmen and other junk; and
- (4) take other measures necessary or required by the division to restore the location to a safe and clean condition.
  - **E.** The operator shall close all pits and below-grade tanks pursuant to 19.15.17 NMAC.
- **F.** Upon completion of plugging and clean up restoration operations as required, the operator shall contact the appropriate division district office to arrange for an inspection of the well and location. [19.15.25.10 NMAC Rp, 19.15.4.202 NMAC, 12/1/08]

#### 19.15.25.11 REPORTS FOR PLUGGING AND ABANDOMENT:

- **A.** The operator shall file form C-105 as provided in 19.15.7.16 NMAC.
- **B.** Within 30 days after completing required restoration work, the operator shall file with the division a record of the work done on form C-103 as provided in 19.15.7.14 NMAC.
- C. The division shall not approve the record of plugging or release a bond until the operator has filed necessary reports and the division has inspected and approved the location.

  [19.15.25.11 NMAC Rp, 19.15.4.202 NMAC, 12/1/08]
- **19.15.25.12 APPROVED TEMPORARY ABANDONMENT:** The division may place a well in approved temporary abandonment for a period of up to five years. Prior to the expiration of an approved temporary abandonment the operator shall return the well to beneficial use under a plan the division approves, permanently plug and abandon the well and restore and remediate the location or apply for a new approval to temporarily abandon the well.

[19.15.25.12 NMAC - Rp, 19.15.4.203 NMAC, 12/1/08]

# 19.15.25.13 REQUEST FOR APPROVAL AND PERMIT FOR APPROVED TEMPORARY ABANDONMENT:

- **A.** An operator seeking approval for approved temporary abandonment shall submit on form C-103 a notice of intent to seek approved temporary abandonment for the well describing the proposed temporary abandonment procedure the operator will use. The operator shall not commence work until the division has approved the request. The operator shall give 24 hours notice to the appropriate division district office before beginning work.
- **B.** The division shall not approve temporary abandonment until the operator furnishes evidence demonstrating that the well's casing and cementing are mechanically and physically sound and in such condition as to prevent:
  - (1) damage to the producing zone;
  - (2) migration of hydrocarbons or water;
  - (3) the contamination of fresh water or other natural resources; and
  - (4) the leakage of a substance at the surface.
- C. The operator shall demonstrate both internal and external mechanical integrity pursuant to Subsection A of 19.15.25.14 NMAC.

- **D**. Upon successful completion of the work on the temporarily abandoned well, the operator shall submit a request for approved temporary abandonment to the appropriate division district office on form C-103 together with other information Subsection E of 19.15.7.14 NMAC requires.
- **E.** The division shall specify the permit's expiration date, which shall be not more than five years from the date of approval.

[19.15.25.13 NMAC - Rp, 19.15.4.203 NMAC, 12/1/08]

## 19.15.25.14 DEMONSTRATING MECHANICAL INTEGRITY:

- **A.** An operator may use the following methods of demonstrating internal casing integrity for wells to be placed in approved temporary abandonment:
- (1) the operator may set a cast iron bridge plug within 100 feet of uppermost perforations or production casing shoe, load the casing with inert fluid and pressure test to 500 psi surface pressure with a pressure drop of not more than 10 percent over a 30 minute period;
- (2) the operator may run a retrievable bridge plug or packer to within 100 feet of uppermost perforations or production casing shoe, and test the well to 500 psi surface pressure for 30 minutes with a pressure drop of not greater than 10 percent over a 30 minute period; or
- (3) the operator may demonstrate that the well has been completed for less than five years and has not been connected to a pipeline.
- **B.** During the testing described in Paragraphs (1) and (2) of Subsection A of 19.15.25.14 NMAC the operator shall:
- (1) open all casing valves during the internal pressure tests and report a flow or pressure change occurring immediately before, during or immediately after the 30 minute pressure test;
  - (2) top off the casing with inert fluid prior to leaving the location;
- (3) report flow during the test in Paragraph (2) of Subsection A of 19.15.25.14 NMAC to the appropriate division district office prior to completion of the temporary abandonment operations; the division may require remediation of the flow prior to approving the well's temporary abandonment.
- C. An operator may use any method approved by the EPA in 40 C.F.R. section 146.8(c) to demonstrate external casing and cement integrity for wells to be placed in approved temporary abandonment.
- **D.** The division shall not accept mechanical integrity tests or logs conducted more than 12 months prior to submittal.
- **E.** The operator shall record mechanical integrity tests on a chart recorder with a maximum two hour clock and maximum 1000 pound spring, which has been calibrated within the six months prior to conducting the test. Witnesses to the test shall sign the chart. The operator shall submit the chart with form C-103 requesting approved temporary abandonment.
- **F.** The division may approve other testing methods the operator proposes if the operator demonstrates that the test satisfies the requirements of Subsection B of 19.15.25.13 NMAC. [19.15.25.14 NMAC Rp, 19.15.4.203 NMAC, 12/1/08]

# 19.15.25.15 WELLS TO BE USED FOR FRESH WATER:

- **A.** When a well to be plugged may safely be used as a fresh water well and the landowner agrees to take over the well for that purpose, the operator does not need to plug the well above the sealing plug set below the fresh water formation.
- **B.** The operator shall comply with other requirements contained in 19.15.25.9 NMAC through 19.15.25.11 NMAC regarding plugging, including surface restoration and reporting requirements.
- **C.** Upon completion of plugging operations, the operator shall file with the division a written agreement signed by the landowner whereby the landowner agrees to assume responsibility for the well. Upon the filing of this agreement and division approval of well abandonment operations, the operator is no longer responsible for the well, and the division may release bonds on the well.

[19.15.25.15 NMAC - Rp, 19.15.4.204 NMAC, 12/1/08]

## **HISTORY of 19.15.25 NMAC:**

**History of Repealed Material:** 19.15.4 NMAC, Plugging and Abandonment of Wells (filed 11/29/2001) repealed 12/1/08.

## **NMAC History:**

 $19.15.4\ NMAC, Plugging\ and\ Abandonment\ of\ Wells\ (filed\ 11/29/2001)\ was\ replaced\ by\ 19.15.25\ NMAC,\ Plugging\ and\ Abandonment\ of\ Wells,\ effective\ 12/1/08.$ 

CHAPTER 15 OIL AND GAS PART 26 INJECTION

**19.15.26.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division. [19.15.26.1 NMAC - Rp, 19.15.9.1 NMAC, 12/1/08]

**19.15.26.2 SCOPE:** 19.15.26 NMAC applies to persons engaged in secondary or other enhanced recovery of oil or gas, pressure maintenance, salt water disposal and underground storage of oil or gas. [19.15.26.2 NMAC - Rp, 19.15.9.2 NMAC, 12/1/08]

19.15.26.3 STATUTORY AUTHORITY: 19.15.26 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12, which authorizes the division to permit the injection of gas or other substances into a pool for repressuring, cycling, pressure maintenance, secondary or other enhanced recovering operations; and to regulate the disposition of water produced or used in connection with drilling for or producing oil or gas and to direct subsurface disposal of the water.

[19.15.26.3 NMAC - Rp, 19.15.9.3 NMAC, 12/1/08]

**19.15.26.4 DURATION:** Permanent.

[19.15.26.4 NMAC - Rp, 19.15.9.4 NMAC, 12/1/08]

**19.15.26.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.26.5 NMAC - Rp, 19.15.9.5 NMAC, 12/1/08]

**19.15.26.6 OBJECTIVE:** To regulate secondary or other enhanced recovery, pressure maintenance, salt water disposal and underground storage to prevent waste, protect correlative rights and protect public health, fresh water and the environment. [19.15.26.6 NMAC - Rp, 19.15.9.6 NMAC, 12/1/08]

#### **19.15.26.7 DEFINITIONS:**

- A. "Affected person" means the division designated operator; in the absence of an operator, a lessee whose interest is evidence by a written conveyance document either of record or known to the applicant as of the date the applicant files the application; or in the absence of an operator or lessee, a mineral interest owner whose interest is evidenced by a written conveyance document either of record or known to the applicant as of the date the applicant filed the applicant for permit to inject.
- **B.** "Pressure maintenance project" means a project in which an operator injects fluids into the producing horizon in an effort to build up or maintain the reservoir pressure in an area that has not reached the advanced or stripper state of depletion.
- C. "Water flood project" means a project in which an operator injects water into a producing horizon in sufficient quantities and under sufficient pressure to stimulate oil production from other wells in the area, and is limited to those areas in which the wells have reached an advanced state of depletion and are regarded as what is commonly referred to as stripper wells.

  [19.15.26.7 NMAC Rp, 19.15.9.701 NMAC, 12/1/08]

#### 19.15.26.8 INJECTION OF FLUIDS INTO RESERVOIRS:

- A. Permit for injection required. An operator shall not inject gas, liquefied petroleum gas, air, water or other fluid into a reservoir or formation to maintain reservoir pressure or for secondary or other enhanced recovery or for storage or inject water into a formation for disposal except pursuant to a permit the division has granted after notice and hearing, or that the division has granted by administrative order as authorized in 19.15.26.8 NMAC. The division shall grant a permit for injection under 19.15.26.8 NMAC only to an operator who is in compliance with Subsection A of 19.15.5.9 NMAC. The division may revoke a permit for injection issued under 19.15.26.8 NMAC after notice and hearing if the operator is not in compliance with Subsection A of 19.15.5.9 NMAC.
  - **B.** Method of making application.
- (1) The operator shall apply for authority to inject gas, liquefied petroleum gas, air, water or other medium into a formation for any reason, including the establishment of or the expansion of water flood projects, enhanced recovery projects, pressure maintenance projects or salt water disposal, by submitting form C-108 complete with all attachments to the division.
- (2) The applicant shall furnish, by certified or registered mail, a copy of the application to each owner of the land surface on which each injection or disposal well is to be located and to each leasehold operator or other affected person within any tract wholly or partially contained within one-half mile of the well.
  - **C.** Administrative approval.
- (1) If the application is for administrative approval rather than for a hearing, it shall be accompanied by a copy of a legal notice the applicant published in a newspaper of general circulation in the county in which the proposed injection well is located. The legal notice shall include:
  - (a) the applicant's name, address, phone number and contact party;
- (b) the injection well's intended purpose, with the exact location of single wells or the section, township and range location of multiple wells;

- (c) the formation name and depth with expected maximum injection rates and pressures; and
- (d) a notation that interested parties shall file objections or requests for hearing with the division within 15 days.
- (2) The division shall not approve an application for administrative approval until 15 days following the division's receipt of form C-108 complete with all attachments including evidence of mailing as required under Paragraph (2) of Subsection B of 19.15.26.8 NMAC and proof of publication as required by Paragraph (1) of Subsection C of 19.15.26.8 NMAC.
- (3) If the division does not receive an objection within the 15-day period, and a hearing is not otherwise required, the division may approve the application administratively.
- **D.** Hearings. If a written objection to an application for administrative approval of an injection well is filed within 15 days after receipt of a complete application, if 19.15.26.8 NMAC requires a hearing or if the director deems a hearing advisable, the division shall set the application for hearing and give notice of the hearing.
  - **E.** Water disposal wells.
- (1) The director may grant an application for a water disposal well administratively, without hearing, only when the waters to be disposed of are mineralized to such a degree as to be unfit for domestic, stock, irrigation or other general use and when the waters are to be disposed of into a formation older than Triassic (Lea county only) and the division receives no objections pursuant to Subsection C of 19.15.26.8 NMAC.
- (2) The division shall not permit disposal into zones containing waters having total dissolved solids concentrations of 10,000 mg/1 or less except after public notice and hearing, provided that the division may, by order issued after public notice and hearing, establish exempted aquifers for such zones where the division may administratively approve the injection.
- (3) Notwithstanding the provisions of Paragraph (2) of Subsection E of 19.15.26.8 NMAC, the director may authorize disposal into such zones administratively if the waters to be disposed of are of higher quality than the native water in the disposal zone.
  - **F.** Pressure maintenance projects.
- (1) The division shall set applications for establishment of pressure maintenance projects for hearing. The division shall fix the project area and the allowable formula for a pressure maintenance project on an individual basis after notice and hearing.
- (2) The division may authorize an operator to expand a pressure maintenance project and place additional wells on injection after hearing or administratively, subject to the notice requirements of Subsection B of 19.15.26.8 NMAC.
- (3) The director may grant an exception to the hearing requirements of Subsection A of 19.15.26.8 NMAC for the conversion to injection of additional wells within a project area provided that the wells are necessary to develop or maintain efficient pressure maintenance within the project and provided that the division receives no objections pursuant to Subsection C of 19.15.26.8 NMAC.
- (4) An established pressure maintenance project shall have only one designated operator. The division shall set an application for exception for hearing.
  - **G.** Water flood projects.
    - (1) The division shall set applications for establishment of water flood projects for hearing.
- (2) The project area of a water flood project shall comprise the proration units a given operator owns or operates upon which injection wells are located plus proration units the same operator owns or operates that directly or diagonally offset the injection tracts and have producing wells completed on them in the same formation; provided however, that the division may include in the project area additional proration units not directly or diagonally offsetting an injection tract if, after notice and hearing, the operator establishes that the additional units have wells completed on the unit that have experienced a substantial response to water injection.
- (3) The allowable the division assigns to wells in a water flood project area shall equal the wells' ability to produce and is not subject to the depth bracket allowable for the pool or to the market demand percentage factor.
- (4) Nothing in Subsection G of 19.15.26.8 NMAC shall prohibit the division's assignment of special allowables to wells in buffer zones after notice and hearing. The division may assign special allowables in the limited instances where it is established at a hearing that it is imperative for the protection of correlative rights to do so.
- (5) The division shall authorize the expansion of water flood projects and the placement of additional wells on injection after hearing or administratively, subject to the notice requirements of Subsection B of 19.15.26.8 NMAC.
- (6) The director may grant an exception to the hearing requirements of Subsection A of 19.15.26.8 NMAC for conversion to injection of additional wells provided that the well is necessary to develop or maintain thorough and efficient water flood injection for an authorized project and provided that the division does not receive an objection pursuant to Subsection C of 19.15.26.8 NMAC.
- (7) An established water flood project shall have only one designated operator. The division shall set for hearing an application for exception.
  - H. Storage wells.
- (1) The director may grant administratively, without hearing, an application for the underground storage of liquefied petroleum gas or liquid hydrocarbons in secure caverns within massive salt beds, and provided the applicant has complied with the notice provisions of Subsection B of 19.15.26.8 NMAC and the division receives no objections pursuant to Subsection C of 19.15.26.8 NMAC.
- (2) In addition to the filing requirements of Subsection B of 19.15.26.8 NMAC, the applicant for approval of a storage well under Subsection H of 19.15.26.8 NMAC shall file the following:
  - (a) with the director, financial assurance in accordance with the provisions of 19.5.8 NMAC; and
  - **(b)** with the appropriate division district office:
    - (i) form C-101;
    - (ii) form C-102; and
    - (iii) form C-105.

[19.15.26.8 NMAC - Rp, 19.15.9.701 NMAC, 12/1/08]

19.15.26.9 CASING AND CEMENTING OF INJECTION WELLS: The operator of a well used for injection of gas, air, water or other medium into a formation shall case the well with safe and adequate casing or tubing so as to prevent leakage, and set and cement the casing or tubing to prevent the movement of formation or injected fluid from the injection zone into another zone or to the surface around the outside of a casing string.

[19.15.26.9 NMAC - Rp, 19.15.9.702 NMAC, 12/1/08]

#### 19.15.26.10 OPERATION AND MAINTENANCE:

- A. The operator of an injection well shall equip, operate, monitor and maintain the well to facilitate periodic testing and to assure continued mechanical integrity that will result in no significant leak in the tubular goods and packing materials used and no significant fluid movement through vertical channels adjacent to the well bore.
- **B.** The operator of an injection project shall operate and maintain at all times the injection project, including injection wells, producing wells and related surface facilities, in such a manner as will confine the injected fluids to the interval or intervals approved and prevent surface damage or pollution resulting from leaks, breaks or spills.
- C. The operator shall report the failure of an injection well, producing well or surface facility, which failure may endanger underground sources of drinking water, to the division under the "immediate notification" procedure of 19.15.29.10 NMAC
- **D.** The operator shall report injection well or producing well failures requiring casing repair or cementing to the division prior to commencement of workover operations.
- E. The division may restrict the injected volume and pressure for, or shut-in, injection wells or projects that have exhibited failure to confine injected fluids to the authorized injection zone or zones, until the operator has identified and corrected the failure.

  [9.15.26.10 NMAC Rp 19.15.9.703 NMAC, 12/1/08]

# 19.15.26.11 TESTING, MONITORING, STEP-RATE TESTS, NOTICE TO THE DIVISION, REQUESTS FOR PRESSURE INCREASES:

- A. Testing.
- (1) Prior to commencement of injection and any time the operator pulls the tubing or reseats the packer, the operator shall test the well to assure the integrity of the casing and the tubing and packer, if used, including pressure testing of the casing-tubing annulus to a minimum of 300 psi for 30 minutes or such other pressure or time as the appropriate district supervisor may approve. The operator shall use a pressure recorder and submit copies of the chart to the appropriate division district office within 30 days following the test date.
- (2) At least once every five years thereafter, the operator shall test an injection well to assure its continued mechanical integrity. Tests demonstrating continued mechanical integrity shall include the following:
  - (a) measurement of annular pressures in a well injecting at positive pressure under a packer or a balanced fluid seal;
  - (b) pressure testing of the casing-tubing annulus for a well injecting under vacuum conditions; or
  - (c) other tests that are demonstrably effective and that the division may approve for use.
- (3) Notwithstanding the test procedures outlined in Paragraphs (1) and (2) of Subsection A of 19.15.26.11 NMAC, the division may require the operator to conduct more comprehensive testing of the injection well when deemed advisable, including the use of tracer surveys, noise logs, temperature logs or other test procedures or devices.
- (4) In addition, the division may order that the operator conduct special tests prior to the expiration of five years if the division believes conditions so warrant. The division shall consider a special test that demonstrates a well's continued mechanical integrity the equivalent of an initial test for test scheduling purposes, and the regular five-year testing schedule shall be applicable thereafter.
- (5) The operator shall advise the division of the date and time any initial, five-year or special tests are to be commenced so the division may witness the tests.
- **B.** Monitoring. The operator shall equip an injection well so that the injection pressure and annular pressure may be determined at the wellhead and the injected volume may be determined at least monthly.
  - C. Step-rate tests, notice to the division, requests for injection pressure limit increases.
- (1) Whenever an operator conducts a step-rate test for the purpose of increasing an authorized injection or disposal well pressure limit, the operator shall give notice of the date and time of the test in advance to the appropriate division district office.
- (2) The operator shall submit copies of injection or disposal well pressure-limit increase applications and supporting documentation to the division's Santa Fe office and to the appropriate division district office.

  [19.15.26.11 NMAC Rp, 19.15.9.704 NMAC, 12/1/08]

## 19.15.26.12 COMMENCEMENT, DISCONTINUANCE AND ABANDONMENT OF INJECTION OPERATIONS:

- A. The following provisions apply to injection projects, storage projects, salt water disposal wells and special purpose injection wells.
  - **B.** Notice of commencement and discontinuance.
- (1) Immediately upon the commencement of injection operations in a well, the operator shall notify the division of the date the operations began.
- (2) Within 30 days after permanent cessation of gas or liquefied petroleum gas storage operations or within 30 days after discontinuance of injection operations into any other well, the operator shall notify the division of the date of the discontinuance and the reasons for the discontinuance.

- (3) Before temporarily abandoning or plugging an injection well, the operator shall obtain approval from the appropriate division district office in the same manner as when temporarily abandoning or plugging oil and gas wells or dry holes.
  - **C.** Abandonment of injection operations.
- (1) Whenever there is a continuous one year period of non-injection into all wells in an injection or storage project or into a salt water disposal well or special purpose injection well, the division shall consider the project or well abandoned, and the authority for injection shall automatically terminate ipso facto.
- (2) For good cause shown, the director may grant an administrative extension or extensions of injection authority as an exception to Paragraph (1) of Subsection C of 19.15.26.12 NMAC, provided that any such extension may be granted only prior to the end of one year or continuous non-injection, or during the term of a previously granted extension.

  [19.15.26.12 NMAC Rp, 19.15.9.705 NMAC, 12/1/08]

## 19.15.26.13 RECORDS AND REPORTS:

- **A.** The operator of an injection well or project for secondary or other enhanced recovery, pressure maintenance, gas storage, salt water disposal or injection of other fluids shall keep accurate records and shall report monthly to the division gas or fluid volumes injected, stored or produced as required on the appropriate form listed below:
  - (1) secondary or other enhanced recovery on form C-115;
  - (2) pressure maintenance on form C-115 and as otherwise prescribed by the division;
  - (3) salt water disposal not regulated by 19.15.36 NMAC on form C-115;
  - (4) salt water disposal at surface waste management facilities regulated by 19.15.36 NMAC on form C-120-A;
  - (5) gas storage on form C-131-A; and
  - (6) injection of other fluids on a division-prescribed form.
- **B.** The operator of a liquefied petroleum gas storage project shall report to the division annually on form C-131-B. [19.15.26.13 NMAC Rp, 19.15.9.706 NMAC, 12/1/08]

**19.15.26.14 RECLASSIFICATION OF WELLS:** The director may reclassify an injection well from a category defined in Subsection B of 19.15.26.8 NMAC to another category without notice and hearing upon the request and proper showing by the injection well's operator. [19.15.26.14 NMAC - Rp, 19.15.9.707 NMAC, 12/1/08]

#### 19.15.26.15 TRANSFER OF AUTHORITY TO INJECT:

- **A.** Authority to inject granted under a division order is not transferable except upon division approval. An operator may obtain approval of transfer of authority to inject by filing completed form C-145.
- **B.** The division may require the operator to demonstrate mechanical integrity of each injection well that will be transferred prior to approving transfer of authority to inject.

[19.15.26.15 NMAC - Rp, 19.15.9.708 NMAC, 12/1/08]

## **HISTORY of 19.15.26 NMAC:**

**History of Repealed Material:** 19.15.9 NMAC, Secondary or Other Enhanced Recovery, Pressure Maintenance, Salt Water Disposal, and Underground Storage (filed 11/13/2000) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.9 NMAC, Secondary or Other Enhanced Recovery, Pressure Maintenance, Salt Water Disposal, and Underground Storage (Sections 1-6, 701 - 708) (filed 11/13/2000) were replaced by 19.15.26 NMAC, Injection, effective 12/1/08.

CHAPTER 15 OIL AND GAS PART 26 INJECTION

**19.15.26.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.26.1 NMAC - Rp, 19.15.9.1 NMAC, 12/1/08]

**19.15.26.2 SCOPE:** 19.15.26 NMAC applies to persons engaged in secondary or other enhanced recovery of oil or gas, pressure maintenance, salt water disposal and underground storage of oil or gas. [19.15.26.2 NMAC - Rp, 19.15.9.2 NMAC, 12/1/08]

**19.15.26.3 STATUTORY AUTHORITY:** 19.15.26 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12, which authorizes the division to permit the injection of gas or other substances into a pool for repressuring, cycling, pressure maintenance, secondary or other enhanced recovering operations; and to regulate the disposition of water produced or used in connection with drilling for or producing oil or gas and to direct subsurface disposal of the water.

[19.15.26.3 NMAC - Rp, 19.15.9.3 NMAC, 12/1/08]

19.15.26.4 **DURATION:** Permanent.

[19.15.26.4 NMAC - Rp, 19.15.9.4 NMAC, 12/1/08]

**19.15.26.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.26.5 NMAC - Rp, 19.15.9.5 NMAC, 12/1/08]

**19.15.26.6 OBJECTIVE:** To regulate secondary or other enhanced recovery, pressure maintenance, salt water disposal and underground storage to prevent waste, protect correlative rights and protect public health, fresh water and the environment.

[19.15.26.6 NMAC - Rp, 19.15.9.6 NMAC, 12/1/08]

#### **19.15.26.7 DEFINITIONS:**

- **A.** "Affected person" means the division designated operator; in the absence of an operator, a lessee whose interest is evidence by a written conveyance document either of record or known to the applicant as of the date the applicant files the application; or in the absence of an operator or lessee, a mineral interest owner whose interest is evidenced by a written conveyance document either of record or known to the applicant as of the date the applicant filed the application for permit to inject.
- **B.** "Pressure maintenance project" means a project in which an operator injects fluids into the producing horizon in an effort to build up or maintain the reservoir pressure in an area that has not reached the advanced or stripper state of depletion.
- C. "Water flood project" means a project in which an operator injects water into a producing horizon in sufficient quantities and under sufficient pressure to stimulate oil production from other wells in the area, and is limited to those areas in which the wells have reached an advanced state of depletion and are regarded as what is commonly referred to as stripper wells.

[19.15.26.7 NMAC - Rp, 19.15.9.701 NMAC, 12/1/08]

## 19.15.26.8 INJECTION OF FLUIDS INTO RESERVOIRS:

- A. Permit for injection required. An operator shall not inject gas, liquefied petroleum gas, air, water or other fluid into a reservoir or formation to maintain reservoir pressure or for secondary or other enhanced recovery or for storage or inject water into a formation for disposal except pursuant to a permit the division has granted after notice and hearing, or that the division has granted by administrative order as authorized in 19.15.26.8 NMAC. The division shall grant a permit for injection under 19.15.26.8 NMAC only to an operator who is in compliance with Subsection A of 19.15.5.9 NMAC. The division may revoke a permit for injection issued under 19.15.26.8 NMAC after notice and hearing if the operator is not in compliance with Subsection A of 19.15.5.9 NMAC.
  - **B.** Method of making application.
    - (1) The operator shall apply for authority to inject gas, liquefied petroleum gas, air, water or other

medium into a formation for any reason, including the establishment of or the expansion of water flood projects, enhanced recovery projects, pressure maintenance projects or salt water disposal, by submitting form C-108 complete with all attachments to the division.

The applicant shall furnish, by certified or registered mail, a copy of the application to each owner of the land surface on which each injection or disposal well is to be located and to each leasehold operator or other affected person within any tract wholly or partially contained within one-half mile of the well.

## Administrative approval.

- (1) If the application is for administrative approval rather than for a hearing, it shall be accompanied by a copy of a legal notice the applicant published in a newspaper of general circulation in the county in which the proposed injection well is located. The legal notice shall include:
  - the applicant's name, address, phone number and contact party;
- the injection well's intended purpose, with the exact location of single wells or the section, township and range location of multiple wells;
  - the formation name and depth with expected maximum injection rates and pressures; and
- (d) a notation that interested parties shall file objections or requests for hearing with the division within 15 days.
- (2) The division shall not approve an application for administrative approval until 15 days following the division's receipt of form C-108 complete with all attachments including evidence of mailing as required under Paragraph (2) of Subsection B of 19.15.26.8 NMAC and proof of publication as required by Paragraph (1) of Subsection C of 19.15.26.8 NMAC.
- (3) If the division does not receive an objection within the 15-day period, and a hearing is not otherwise required, the division may approve the application administratively.
- Hearings. If a written objection to an application for administrative approval of an injection well is filed within 15 days after receipt of a complete application, if 19.15.26.8 NMAC requires a hearing or if the director deems a hearing advisable, the division shall set the application for hearing and give notice of the hearing.

#### E. Water disposal wells.

- (1) The director may grant an application for a water disposal well administratively, without hearing, only when the waters to be disposed of are mineralized to such a degree as to be unfit for domestic, stock, irrigation or other general use and when the waters are to be disposed of into a formation older than Triassic (Lea county only) and the division receives no objections pursuant to Subsection C of 19.15.26.8 NMAC.
- (2) The division shall not permit disposal into zones containing waters having total dissolved solids concentrations of 10,000 mg/1 or less except after public notice and hearing, provided that the division may, by order issued after public notice and hearing, establish exempted aquifers for such zones where the division may administratively approve the injection.
- (3) Notwithstanding the provisions of Paragraph (2) of Subsection E of 19.15.26.8 NMAC, the director may authorize disposal into such zones administratively if the waters to be disposed of are of higher quality than the native water in the disposal zone.
  - Pressure maintenance projects.
- (1) The division shall set applications for establishment of pressure maintenance projects for hearing. The division shall fix the project area and the allowable formula for a pressure maintenance project on an individual basis after notice and hearing.
- (2) The division may authorize an operator to expand a pressure maintenance project and place additional wells on injection after hearing or administratively, subject to the notice requirements of Subsection B of 19.15.26.8 NMAC.
- (3) The director may grant an exception to the hearing requirements of Subsection A of 19.15.26.8 NMAC for the conversion to injection of additional wells within a project area provided that the wells are necessary to develop or maintain efficient pressure maintenance within the project and provided that the division receives no objections pursuant to Subsection C of 19.15.26.8 NMAC.
- (4) An established pressure maintenance project shall have only one designated operator. The division shall set an application for exception for hearing.
  - Water flood projects. G.
- (1) The division shall set applications for establishment of water flood projects for hearing.
  (2) The project area of a water flood project shall comprise the proration units a given operator owns or operates upon which injection wells are located plus proration units the same operator owns or operates that directly or diagonally offset the injection tracts and have producing wells completed on them in the same formation; provided however, that the division may include in the project area additional proration units not directly or

diagonally offsetting an injection tract if, after notice and hearing, the operator establishes that the additional units have wells completed on the unit that have experienced a substantial response to water injection.

- (3) The allowable the division assigns to wells in a water flood project area shall equal the wells' ability to produce and is not subject to the depth bracket allowable for the pool or to the market demand percentage factor.
- (4) Nothing in Subsection G of 19.15.26.8 NMAC shall prohibit the division's assignment of special allowables to wells in buffer zones after notice and hearing. The division may assign special allowables in the limited instances where it is established at a hearing that it is imperative for the protection of correlative rights to do so.
- (5) The division shall authorize the expansion of water flood projects and the placement of additional wells on injection after hearing or administratively, subject to the notice requirements of Subsection B of 19.15.26.8 NMAC.
- (6) The director may grant an exception to the hearing requirements of Subsection A of 19.15.26.8 NMAC for conversion to injection of additional wells provided that the well is necessary to develop or maintain thorough and efficient water flood injection for an authorized project and provided that the division does not receive an objection pursuant to Subsection C of 19.15.26.8 NMAC.
- (7) An established water flood project shall have only one designated operator. The division shall set for hearing an application for exception.
  - H. Storage wells.

and

- (1) The director may grant administratively, without hearing, an application for the underground storage of liquefied petroleum gas or liquid hydrocarbons in secure caverns within massive salt beds, and provided the applicant has complied with the notice provisions of Subsection B of 19.15.26.8 NMAC and the division receives no objections pursuant to Subsection C of 19.15.26.8 NMAC.
- (2) In addition to the filing requirements of Subsection B of 19.15.26.8 NMAC, the applicant for approval of a storage well under Subsection H of 19.15.26.8 NMAC shall file the following:
  - (a) with the director, financial assurance in accordance with the provisions of 19.5.8 NMAC;
    - **(b)** with the appropriate division district office:
      - (i) form C-101;
      - (ii) form C-102; and
      - (iii) form C-105.

[19.15.26.8 NMAC - Rp, 19.15.9.701 NMAC, 12/1/08]

**19.15.26.9 CASING AND CEMENTING OF INJECTION WELLS:** The operator of a well used for injection of gas, air, water or other medium into a formation shall case the well with safe and adequate casing or tubing so as to prevent leakage, and set and cement the casing or tubing to prevent the movement of formation or injected fluid from the injection zone into another zone or to the surface around the outside of a casing string. [19.15.26.9 NMAC - Rp, 19.15.9.702 NMAC, 12/1/08]

## 19.15.26.10 OPERATION AND MAINTENANCE:

- **A.** The operator of an injection well shall equip, operate, monitor and maintain the well to facilitate periodic testing and to assure continued mechanical integrity that will result in no significant leak in the tubular goods and packing materials used and no significant fluid movement through vertical channels adjacent to the well bore
- **B.** The operator of an injection project shall operate and maintain at all times the injection project, including injection wells, producing wells and related surface facilities, in such a manner as will confine the injected fluids to the interval or intervals approved and prevent surface damage or pollution resulting from leaks, breaks or spills.
- C. The operator shall report the failure of an injection well, producing well or surface facility, which failure may endanger underground sources of drinking water, to the division under the "immediate notification" procedure of 19.15.29.10 NMAC
- **D.** The operator shall report injection well or producing well failures requiring casing repair or cementing to the division prior to commencement of workover operations.
- **E.** The division may restrict the injected volume and pressure for, or shut-in, injection wells or projects that have exhibited failure to confine injected fluids to the authorized injection zone or zones, until the operator has identified and corrected the failure.

# 19.15.26.11 TESTING, MONITORING, STEP-RATE TESTS, NOTICE TO THE DIVISION, REQUESTS FOR PRESSURE INCREASES:

#### **A.** Testing

- (1) Prior to commencement of injection and any time the operator pulls the tubing or reseats the packer, the operator shall test the well to assure the integrity of the casing and the tubing and packer, if used, including pressure testing of the casing-tubing annulus to a minimum of 300 psi for 30 minutes or such other pressure or time as the appropriate district supervisor may approve. The operator shall use a pressure recorder and submit copies of the chart to the appropriate division district office within 30 days following the test date.
- (2) At least once every five years thereafter, the operator shall test an injection well to assure its continued mechanical integrity. Tests demonstrating continued mechanical integrity shall include the following:
- (a) measurement of annular pressures in a well injecting at positive pressure under a packer or a balanced fluid seal;
- **(b)** pressure testing of the casing-tubing annulus for a well injecting under vacuum conditions; or
  - (c) other tests that are demonstrably effective and that the division may approve for use.
- (3) Notwithstanding the test procedures outlined in Paragraphs (1) and (2) of Subsection A of 19.15.26.11 NMAC, the division may require the operator to conduct more comprehensive testing of the injection well when deemed advisable, including the use of tracer surveys, noise logs, temperature logs or other test procedures or devices.
- (4) In addition, the division may order that the operator conduct special tests prior to the expiration of five years if the division believes conditions so warrant. The division shall consider a special test that demonstrates a well's continued mechanical integrity the equivalent of an initial test for test scheduling purposes, and the regular five-year testing schedule shall be applicable thereafter.
- (5) The operator shall advise the division of the date and time any initial, five-year or special tests are to be commenced so the division may witness the tests.
- **B.** Monitoring. The operator shall equip an injection well so that the injection pressure and annular pressure may be determined at the wellhead and the injected volume may be determined at least monthly.
  - **C.** Step-rate tests, notice to the division, requests for injection pressure limit increases.
- (1) Whenever an operator conducts a step-rate test for the purpose of increasing an authorized injection or disposal well pressure limit, the operator shall give notice of the date and time of the test in advance to the appropriate division district office.
- (2) The operator shall submit copies of injection or disposal well pressure-limit increase applications and supporting documentation to the division's Santa Fe office and to the appropriate division district office. [19.15.26.11 NMAC Rp, 19.15.9.704 NMAC, 12/1/08]

# 19.15.26.12 COMMENCEMENT, DISCONTINUANCE AND ABANDONMENT OF INJECTION OPERATIONS:

- **A.** The following provisions apply to injection projects, storage projects, salt water disposal wells and special purpose injection wells.
  - **B.** Notice of commencement and discontinuance.
- (1) Immediately upon the commencement of injection operations in a well, the operator shall notify the division of the date the operations began.
- (2) Within 30 days after permanent cessation of gas or liquefied petroleum gas storage operations or within 30 days after discontinuance of injection operations into any other well, the operator shall notify the division of the date of the discontinuance and the reasons for the discontinuance.
- (3) Before temporarily abandoning or plugging an injection well, the operator shall obtain approval from the appropriate division district office in the same manner as when temporarily abandoning or plugging oil and gas wells or dry holes.
  - **C.** Abandonment of injection operations.
- (1) Whenever there is a continuous one year period of non-injection into all wells in an injection or storage project or into a salt water disposal well or special purpose injection well, the division shall consider the project or well abandoned, and the authority for injection shall automatically terminate ipso facto.
- (2) For good cause shown, the director may grant an administrative extension or extensions of injection authority as an exception to Paragraph (1) of Subsection C of 19.15.26.12 NMAC, provided that any such

extension may be granted only prior to the end of one year or continuous non-injection, or during the term of a previously granted extension.

[19.15.26.12 NMAC - Rp, 19.15.9.705 NMAC, 12/1/08]

## 19.15.26.13 RECORDS AND REPORTS:

- **A.** The operator of an injection well or project for secondary or other enhanced recovery, pressure maintenance, gas storage, salt water disposal or injection of other fluids shall keep accurate records and shall report monthly to the division gas or fluid volumes injected, stored or produced as required on the appropriate form listed below:
  - (1) secondary or other enhanced recovery on form C-115;
  - (2) pressure maintenance on form C-115 and as otherwise prescribed by the division;
  - (3) salt water disposal not regulated by 19.15.36 NMAC on form C-115;
  - (4) salt water disposal at surface waste management facilities regulated by 19.15.36 NMAC on form

C-120-A;

- (5) gas storage on form C-131-A; and
- (6) injection of other fluids on a division-prescribed form.
- **B.** The operator of a liquefied petroleum gas storage project shall report to the division annually on form C-131-B.

[19.15.26.13 NMAC - Rp, 19.15.9.706 NMAC, 12/1/08]

**19.15.26.14 RECLASSIFICATION OF WELLS:** The director may reclassify an injection well from a category defined in Subsection B of 19.15.26.8 NMAC to another category without notice and hearing upon the request and proper showing by the injection well's operator.

[19.15.26.14 NMAC - Rp, 19.15.9.707 NMAC, 12/1/08]

#### 19.15.26.15 TRANSFER OF AUTHORITY TO INJECT:

- **A.** Authority to inject granted under a division order is not transferable except upon division approval. An operator may obtain approval of transfer of authority to inject by filing completed form C-145.
- **B.** The division may require the operator to demonstrate mechanical integrity of each injection well that will be transferred prior to approving transfer of authority to inject. [19.15.26.15 NMAC Rp, 19.15.9.708 NMAC, 12/1/08]

#### **HISTORY of 19.15.26 NMAC:**

**History of Repealed Material:** 19.15.9 NMAC, Secondary or Other Enhanced Recovery, Pressure Maintenance, Salt Water Disposal, and Underground Storage (filed 11/13/2000) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.9 NMAC, Secondary or Other Enhanced Recovery, Pressure Maintenance, Salt Water Disposal, and Underground Storage (Sections 1-6, 701 - 708) (filed 11/13/2000) were replaced by 19.15.26 NMAC, Injection, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 29 RELEASE NOTIFICATION

19.15.29.1 ISSUING AGENCY: Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.29.1 NMAC - N, 12/1/08]

**19.15.29.2 SCOPE:** 19.15.29 NMAC applies to persons engaged in oil and gas development and production within New Mexico. [19.15.29.2 NMAC - N, 12/1/08]

19.15.29.3 STATUTORY AUTHORITY: 19.15.29 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12.

[19.15.29.3 NMAC - N, 12/1/08]

**19.15.29.4 DURATION:** Permanent.

[19.15.29.4 NMAC - N, 12/1/08]

**19.15.29.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.29.5 NMAC - N, 12/1/08]

**19.15.29.6 OBJECTIVE:** To require persons who operate or control the release or the location of the release to report the unauthorized release of oil, gases, produced water, condensate or oil field waste including regulated NORM, or other oil field related chemicals, contaminants or mixtures of those chemicals or contaminants that occur during drilling, producing, storing, disposing, injecting, transporting, servicing or processing and to establish reporting procedures.

[19.15.29.6 NMAC - N, 12/1/08]

#### **19.15.29.7 DEFINITIONS:**

- **A.** "Major release" means:
  - (1) an unauthorized release of a volume, excluding gases, in excess of 25 barrels;
  - (2) an unauthorized release of a volume that:
    - (a) results in a fire;
    - **(b)** will reach a watercourse:
    - (c) may with reasonable probability endanger public health; or
    - (d) results in substantial damage to property or the environment;
  - (3) an unauthorized release of gases in excess of 500 MCF; or
- (4) a release of a volume that may with reasonable probability be detrimental to water or exceed the standards in Subsections A and B or C of 19.15.30.9 NMAC.
- **B.** "Minor release" means an unauthorized release of a volume, greater than five barrels but not more than 25 barrels; or greater than 50 MCF but less than 500 MCF of gases.

[19.15.29.7 NMAC - Rp, 19.15.3.116 NMAC, 12/1/08]

#### 19.15.29.8 RELEASE NOTIFICATION:

- **A.** The person operating or controlling either the release or the location of the release shall notify the division of unauthorized release occurring during the drilling, producing, storing, disposing, injecting, transporting, servicing or processing of oil, gases, produced water, condensate or oil field waste including regulated NORM, or other oil field related chemicals, contaminants or mixture of the chemicals or contaminants, in accordance with the requirements of 19.15.29 NMAC.
- **B.** The person operating or controlling either the release or the location of the release shall notify the division in accordance with 19.15.29 NMAC with respect to a release from a facility of oil or other water contaminant, in such quantity as may with reasonable probability be detrimental to water or exceed the standards in Subsections A and B or C of 19.15.30.9 NMAC. [19.15.29.8 NMAC Rp, 19.15.3.116 NMAC, 12/1/08]
- **19.15.29.9 REPORTING REQUIREMENTS:** The person operating or controlling either the release or the location of the release shall provide notification of releases in 19.15.29.8 NMAC as follows.
- **A.** The person shall report a major release by giving both immediate verbal notice and timely written notice pursuant to Subsections A and B of 19.15.29.10 NMAC.
- **B.** The person shall report a minor release by giving timely written notice pursuant to Subsection B of 19.15.29.10 NMAC. [19.15.29.9 NMAC Rp, 19.15.3.116 NMAC, 12/1/08]

#### 19.15.29.10 CONTENTS OF NOTIFICATION:

A. The person operating or controlling either the release or the location of the release shall provide immediate verbal notification

within 24 hours of discovery to the division district office for the area within which the release takes place. In addition, the person shall provide immediate verbal notification of a release of a volume that may with reasonable probability be detrimental to water or exceed the standards in Subsections A and B or C of 19.15.30.9 NMAC to the division's environmental bureau chief. The notification shall provide the information required on form C-141.

**B.** The person operating or controlling either the release or the location of the release shall provide timely written notification within 15 days to the division district office for the area within which the release occurs by completing and filing form C-141. In addition, the person shall provide timely written notification of a release of a volume that may with reasonable probability be detrimental to water or exceed the standards in Subsections A and B or C of 19.15.30.9 NMAC to the division's environmental bureau chief within 15 days after the release is discovered. The written notification shall verify the prior verbal notification and provide appropriate additions or corrections to the information contained in the prior verbal notification.

[19.15.29.10 NMAC - Rp, 19.15.3.116 NMAC, 12/1/08]

**19.15.29.11 CORRECTIVE ACTION:** The responsible person shall complete division-approved corrective action for releases that endanger public health or the environment. The responsible person shall address releases in accordance with a remediation plan submitted to and approved by the division or with an abatement plan submitted in accordance with 19.15.30 NMAC. [19.15.29.11 NMAC - Rp, 19.15.3.116 NMAC, 12/1/08]

## **HISTORY of 19.15.29 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.3 NMAC, Drilling (Section 116) (filed 10/29/2001) was replaced by 19.15.29 NMAC, Release Notification, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 29 RELEASE NOTIFICATION

**19.15.29.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.29.1 NMAC - N, 12/1/08]

**19.15.29.2 SCOPE:** 19.15.29 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.29.2 NMAC - N, 12/1/08]

**19.15.29.3 STATUTORY AUTHORITY:** 19.15.29 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.29.3 NMAC - N, 12/1/08]

19.15.29.4 **DURATION:** Permanent.

[19.15.29.4 NMAC - N, 12/1/08]

**19.15.29.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.29.5 NMAC - N, 12/1/08]

**19.15.29.6 OBJECTIVE:** To require persons who operate or control the release or the location of the release to report the unauthorized release of oil, gases, produced water, condensate or oil field waste including regulated NORM, or other oil field related chemicals, contaminants or mixtures of those chemicals or contaminants that occur during drilling, producing, storing, disposing, injecting, transporting, servicing or processing and to establish reporting procedures.

[19.15.29.6 NMAC - N, 12/1/08]

# **19.15.29.7 DEFINITIONS:**

- **A.** "Major release" means:
  - (1) an unauthorized release of a volume, excluding gases, in excess of 25 barrels;
  - (2) an unauthorized release of a volume that:
    - (a) results in a fire:
    - **(b)** will reach a watercourse;
    - (c) may with reasonable probability endanger public health; or
    - (d) results in substantial damage to property or the environment;
    - an unauthorized release of gases in excess of 500 MCF; or
- (4) a release of a volume that may with reasonable probability be detrimental to water or exceed the standards in Subsections A and B or C of 19.15.30.9 NMAC.
- **B.** "Minor release" means an unauthorized release of a volume, greater than five barrels but not more than 25 barrels; or greater than 50 MCF but less than 500 MCF of gases. [19.15.29.7 NMAC Rp, 19.15.3.116 NMAC, 12/1/08]

#### 19.15.29.8 RELEASE NOTIFICATION:

- **A.** The person operating or controlling either the release or the location of the release shall notify the division of unauthorized release occurring during the drilling, producing, storing, disposing, injecting, transporting, servicing or processing of oil, gases, produced water, condensate or oil field waste including regulated NORM, or other oil field related chemicals, contaminants or mixture of the chemicals or contaminants, in accordance with the requirements of 19.15.29 NMAC.
- **B.** The person operating or controlling either the release or the location of the release shall notify the division in accordance with 19.15.29 NMAC with respect to a release from a facility of oil or other water contaminant, in such quantity as may with reasonable probability be detrimental to water or exceed the standards in Subsections A and B or C of 19.15.30.9 NMAC.

[19.15.29.8 NMAC - Rp, 19.15.3.116 NMAC, 12/1/08]

- **19.15.29.9 REPORTING REQUIREMENTS:** The person operating or controlling either the release or the location of the release shall provide notification of releases in 19.15.29.8 NMAC as follows.
- **A.** The person shall report a major release by giving both immediate verbal notice and timely written notice pursuant to Subsections A and B of 19.15.29.10 NMAC.
- **B.** The person shall report a minor release by giving timely written notice pursuant to Subsection B of 19.15.29.10 NMAC.

[19.15.29.9 NMAC - Rp, 19.15.3.116 NMAC, 12/1/08]

## 19.15.29.10 CONTENTS OF NOTIFICATION:

- A. The person operating or controlling either the release or the location of the release shall provide immediate verbal notification within 24 hours of discovery to the division district office for the area within which the release takes place. In addition, the person shall provide immediate verbal notification of a release of a volume that may with reasonable probability be detrimental to water or exceed the standards in Subsections A and B or C of 19.15.30.9 NMAC to the division's environmental bureau chief. The notification shall provide the information required on form C-141.
- **B.** The person operating or controlling either the release or the location of the release shall provide timely written notification within 15 days to the division district office for the area within which the release occurs by completing and filing form C-141. In addition, the person shall provide timely written notification of a release of a volume that may with reasonable probability be detrimental to water or exceed the standards in Subsections A and B or C of 19.15.30.9 NMAC to the division's environmental bureau chief within 15 days after the release is discovered. The written notification shall verify the prior verbal notification and provide appropriate additions or corrections to the information contained in the prior verbal notification.

  [19.15.29.10 NMAC Rp, 19.15.3.116 NMAC, 12/1/08]
- **19.15.29.11 CORRECTIVE ACTION:** The responsible person shall complete division-approved corrective action for releases that endanger public health or the environment. The responsible person shall address releases in accordance with a remediation plan submitted to and approved by the division or with an abatement plan submitted in accordance with 19.15.30 NMAC.

[19.15.29.11 NMAC - Rp, 19.15.3.116 NMAC, 12/1/08]

#### **HISTORY of 19.15.29 NMAC:**

History of Repealed Material: 19.15.3 NMAC, Drilling (filed 10/29/2001) repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.3 NMAC, Drilling (Section 116) (filed 10/29/2001) was replaced by 19.15.29 NMAC, Release Notification, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS PART 30 REMEDIATION

**19.15.30.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.30.1 NMAC - N, 12/1/08]

**19.15.30.2 SCOPE:** 19.15.30 NMAC applies to persons engaged in oil and gas development and production within New Mexico. [19.15.30.2 NMAC - N, 12/1/08]

**19.15.30.3 STATUTORY AUTHORITY:** 19.15.30 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Sections 70-2-6, 70-2-11 and 70-2-12.

[19.15.30.3 NMAC - N, 12/1/08]

**19.15.30.4 DURATION:** Permanent.

[19.15.30.4 NMAC - N, 12/1/08]

**19.15.30.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.30.5 NMAC - N, 12/1/08]

**19.15.30.6 OBJECTIVE:** To abate pollution of subsurface water so that ground water of the state that has a background concentration of 10,000 mg/l or less TDS is either remediated or protected for use as domestic, industrial and agricultural water supply, and to remediate or protect those segments of surface waters that are gaining because of subsurface-water inflow for uses designated in the water quality standards for interstate and intrastate surface waters in New Mexico, 20.6.4 NMAC; and abate surface-water pollution so that surface waters of the state are remediated or protected for designated or attainable uses as defined in the water quality standards for interstate and intrastate surface waters in New Mexico, 20.6.4 NMAC.

[19.15.30.6 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

**19.15.30.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

#### 19.15.30.8 PREVENTION AND ABATEMENT OF WATER POLLUTION:

- **A.** If the background concentration of a water contaminant exceeds the standard or requirement of Subsections A, B or C of 19.15.30.9 NMAC, the responsible person shall abate the pollution to the background concentration.
- **B.** The standards and requirements set forth in of Subsections A, B or C of 19.15.30.9 NMAC are not intended as maximum ranges and concentrations for use, and nothing contained in 19.15.30.9 NMAC limits the use of waters containing higher ranges and concentrations. [19.15.30.8 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

# 19.15.30.9 ABATEMENT STANDARDS AND REQUIREMENTS:

- A. The responsible person shall abate the vadose zone so that water contaminants in the vadose zone will not with reasonable probability contaminate ground water or surface water, in excess of the standards in Subsections B and C of 19.15.30.9 NMAC, through leaching, percolation or other transport mechanisms, or as the water table elevation fluctuates.
- **B.** The responsible person shall abate ground-water pollution at a place of withdrawal for present or reasonably foreseeable future use, where the TDS concentration is 10,000 mg/l or less, to conform to the following standards:
  - (1) toxic pollutants as defined in 20.6.2.7 NMAC shall not be present; and
  - (2) the standards of 20.6.2.3103 NMAC shall be met.
- C. The responsible person shall abate surface-water pollution to conform to the water quality standards for interstate and intrastate surface waters in New Mexico, 20.6.4 NMAC.
- **D.** The division shall not consider subsurface-water and surface-water abatement complete until eight consecutive quarterly samples, or an alternate lesser number of samples the director approves, from the compliance sampling stations the director approved meet the abatement standards in Subsections A, B and C of 19.15.30.9 NMAC. The division shall consider abatement of water contaminants measured in solid-matrix samples of the vadose zone complete after one-time sampling from compliance stations the director approves.
  - **E.** Technical infeasibility.
- (1) If a responsible person is unable to meet the abatement standards set forth in Subsections A and B of 19.15.30.9 NMAC using commercially accepted abatement technology pursuant to an approved abatement plan, the responsible person may propose that abatement standards compliance is technically infeasible.
  - (a) The director may consider technical infeasibility proposals involving the use of experimental abatement technology.
- **(b)** The responsible person may demonstrate technical infeasibility by a statistically valid extrapolation of the decrease in concentrations of a water contaminant over the remainder of a 20 year period, such that projected future reductions during that time would be less than 20 percent of the concentration at the time the responsible person proposes technical infeasibility. A statistically valid decrease cannot be

demonstrated by fewer than eight consecutive quarters.

- (c) The technical infeasibility proposal shall include a substitute abatement standard for those contaminants that is technically feasible. The responsible person shall meet abatement standards for other water contaminants not demonstrated to be technically infeasible.
- (2) The director shall not approve a proposed technical infeasibility demonstration for a water contaminant if its concentration is greater than 200 percent of the abatement standard for the contaminant.
- (3) If the director cannot approve any or all portions of a proposed technical infeasibility demonstration because the water contaminant concentration is greater than 300 percent of the abatement standard for each contaminant, the responsible person may further pursue the issue of technical infeasibility by filing a petition with the division seeking approval of alternate abatement standards pursuant to Subsection F of 19.15.30.9 NMAC.
  - **F.** Alternative abatement standards.
- (1) At any time during or after the stage 2 abatement plan's submission, the responsible person may file a petition seeking approval of alternative abatement standards for the standards set forth in Subsections A and B of 19.15.30.9 NMAC. The division may approve alternative abatement standards if the petitioner demonstrates that:
- (a) either compliance with the abatement standards is not feasible, by the maximum use of technology within the responsible person's economic capability; or there is no reasonable relationship between the economic and social costs and benefits, including attainment of the standards set forth in 19.15.30.9 NMAC to be obtained;
  - (b) the proposed alternative abatement standards are technically achievable and cost-benefit justifiable; and
- (c) compliance with the proposed alternative abatement standard will not create a present or future hazard to public health or undue damage to property.
- (2) The responsible person shall file a written petition with the division's environmental bureau chief. The petition may include a transport, fate and risk assessment in accordance with accepted methods, and other information as the petitioner deems necessary to support the petition. The petition shall:
  - (a) state the petitioner's name and address;
  - **(b)** state the date of the petition;
  - (c) describe the facility or activity for which the petitioner seeks the alternate abatement standards;
  - (d) state the address or description of the property upon which the facility is located;
  - (e) describe the water body or watercourse the release affected;
  - (f) identify the abatement standard from which petitioner wishes to vary;
- (g) state why the petitioner believes that compliance with 19.15.30 NMAC will impose an unreasonable burden upon the petitioner's activity;
  - (h) identify the water contaminant for which the petitioner proposes the alternative standard;
  - (i) state the alternative standard the petitioner proposes;
  - (i) identify the three-dimensional body of water pollution for which the petitioner seeks approval; and
  - (k) state the extent to which the abatement standards set forth in 19.15.30.9 NMAC are now, and will in the future be, violated.
- (3) The division's environmental bureau chief shall review the petition and, within 60 days after receiving the petition, submit a written recommendation to the director to approve, approve subject to conditions or disapprove any or all of the proposed alternative abatement standards. The recommendation shall include the reasons for the division's environmental bureau chief's recommendation. The division's environmental bureau chief shall submit a copy of the recommendation to the petitioner by certified mail.
- (4) If the division's environmental bureau chief recommends approval, or approval subject to conditions, of any or all of the proposed alternative abatement standards, the division shall hold a public hearing on those standards. If the division's environmental bureau chief recommends disapproval of any or all of the proposed alternative abatement standards, the petitioner may submit a request to the director, within 15 days after the recommendation's receipt, for a public hearing on those standards. If the petitioner does not submit a timely request for hearing, the recommended disapproval shall become a final decision of the director and shall not be subject to review.
  - (5) If the director grants a public hearing, the division shall conduct the hearing in accordance with division hearing procedures.
- (6) Based on the record of the public hearing, the division shall approve, approve subject to condition or disapprove any or all of the proposed alternative abatement standards. The division shall notify the petitioner by certified mail of its decision and the reasons for the decision. [19.15.30.9 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]
- **19.15.30.10 MODIFICATION OF ABATEMENT STANDARDS:** If applicable abatement standards are modified after the division approves the abatement measures, the abatement standards that are in effect at the time that the division approved the abatement measures shall be the abatement standards for the duration of the abatement action, unless the director determines that compliance with those standards may with reasonable probability create a present or future hazard to public health or the environment. In an appeal of the director's determination that additional actions are necessary, the director shall have the burden of proof.

  [19.15.30.10 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

# 19.15.30.11 ABATEMENT PLAN REQUIRED:

**A.** Unless otherwise provided by 19.15.30 NMAC responsible persons who are abating, or who are required to abate, water pollution in excess of the standards and requirements set forth in 19.15.30.9 NMAC shall do so pursuant to an abatement plan the director approves. When the director has approved an abatement plan, the responsible person's actions leading to and including abatement shall be consistent with the abatement plan's terms and conditions.

- **B.** In the event of a transfer of the ownership, control or possession of a facility for which an abatement plan is required or approved, where the transferor is a responsible person, the transferee also shall be considered a responsible person for the abatement plan's duration, and may jointly share the responsibility to conduct the actions 19.15.30 NMAC requires with other responsible persons.
- (1) The transferor shall notify the transferee in writing at least 30 days prior to the transfer that the division has required or approved an abatement plan for the facility, and shall deliver or send by certified mail to the director a copy of the notification together with a certificate or other proof that the transferee has received the notification.
- (2) The transferor and transferee may agree to a designated responsible person who shall assume the responsibility to conduct the actions 19.15.30 NMAC requires. The responsible persons shall notify the director in writing if a designated responsible person is agreed upon.
- (3) If the director determines that the designated responsible person has failed to conduct the actions 19.15.30 NMAC requires, the director shall notify all responsible persons of this failure in writing and allow them 30 days, or longer for good cause shown, to conduct the required actions before setting a show cause hearing requiring those responsible persons to appear and show cause why they should not be ordered to comply, a penalty should not be assessed, a civil action should not be commenced in district court or the division should not take other appropriate action.
- C. If the source of the water pollution to be abated is a facility that operated under a discharge plan, the director may require the responsible person to submit a financial assurance plan that covers the estimated costs to conduct the actions the abatement plan requires. Such a financial assurance plan shall be consistent with financial assurance requirements the division adopts.

  [19.15.30.11 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

## 19.15.30.12 EXEMPTIONS FROM ABATEMENT PLAN REQUIREMENT:

- **A.** Except as provided in Subsection B of 19.15.30.12 NMAC, 19.15.30.11 NMAC and 19.15.30.13 NMAC do not apply to a person who is abating water pollution:
- (1) from an underground storage tank, under the authority of the New Mexico environmental improvement board's underground storage tank rules, 20.5 NMAC, or in accordance with the Ground Water Protection Act, NMSA 1978, Section 74-6B-1 *et seq.*;
- (2) under the EPA's authority pursuant to either the Federal Comprehensive Environmental Response, Compensation and Liability Act, and amendments, or RCRA;
  - (3) pursuant to the New Mexico environmental improvement board's hazardous waste management rule, 20.4.1 NMAC;
- (4) under the authority of the United States nuclear regulatory commission or the United States department of energy pursuant to the Atomic Energy Act;
- (5) under the authority of a ground-water discharge plan the director approved, provided that such abatement is consistent with the requirements and provisions of 19.15.30.8 NMAC, 19.15.30.9 NMAC, Subsections C and D of 19.15.30.13 NMAC, 19.15.30.14 NMAC and 19.15.30.19 NMAC:
- (6) under the authority of a letter of understanding, settlement agreement or administrative order on consent or other agreement signed by the director or director's designee prior to March 15, 1997, provided that abatement is being performed in compliance with the terms of the letter of understanding, settlement agreement or administrative order or other agreement on consent; and
- (7) on an emergency basis, or while abatement plan approval is pending, or in a manner that will likely result in compliance with the standards and requirements set forth in 19.15.30.9 NMAC within one year after notice is required to be given pursuant to 19.15.29.9 NMAC provided that the division does not object to the abatement action.
- **B.** If the director determines that abatement of water pollution subject to Subsection A of 19.15.30.12 NMAC will not met the standards of Subsections B and C of 19.15.30.9 NMAC, or that additional action is necessary to protect health, welfare, environment or property, the director may notify a responsible person, by certified mail, to submit an abatement plan pursuant to 19.15.30.11 NMAC and Subsection A of 19.15.30.14 NMAC. The notification shall state the reasons for the director's determination. In an appeal of the director's determination under Subsection B of 19.15.30.12 NMAC, the director shall have the burden of proof.

  [19.15.30.12 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

#### 19.15.30.13 ABATEMENT PLAN PROPOSAL:

- **A.** Except as provided for in 19.15.30.12 NMAC a responsible person shall, within 60 days of receipt of the director's written notice that the division requires an abatement plan, submit an abatement plan proposal to the director for approval. The responsible person may submit stage 1 and stage 2 abatement plan proposals together. For good cause shown, the director may allow for a total of 120 days to prepare and submit the abatement plan proposal.
  - **B.** Voluntary abatement.
- (1) A person wishing to abate water pollution in excess of the standards and requirements set forth in 19.15.30.9 NMAC may submit a stage 1 abatement plan proposal to the director for approval. Following the director's approval of a final site investigation report prepared pursuant to stage 1 of an abatement plan, a person may submit a stage 2 abatement plan proposal to the director for approval.
- (2) Following approval of a stage 1 or stage 2 abatement plan proposal under Paragraph (1) of Subsection B of 19.15.30.13 NMAC the person submitting the approved plan shall be a responsible person under 19.15.30 NMAC for the purpose of performing the approved stage 1 or stage 2 abatement plan. Nothing in 19.15.30 NMAC precludes the director from applying 19.15.29.11 NMAC to a responsible person if applicable.
- C. Stage 1 abatement plan. The stage 1 of the abatement plan's purpose is to design and conduct a site investigation that adequately defines site conditions, and provide the data necessary to select and design an effective abatement option. Stage 1 of the abatement plan may include the following information depending on the media affected, and as needed to select and implement an expeditious abatement option:
  - (1) descriptions of the site, including a site map, and of site history including the nature of the release that caused the water pollution,

and a summary of previous investigations;

- (2) site investigation work plan that defines:
- (a) site geology and hydrogeology; the vertical and horizontal extent and magnitude of vadose-zone and ground-water contamination; subsurface hydraulic conductivity; transmissivity, storativity and rate and direction of contaminant migration; inventory of water wells inside and within one mile from the perimeter of the three-dimensional body where the standards set forth in Subsection C of 19.15.30.9 NMAC are exceeded; and location and number of wells the pollution actually or potentially affects; and
- (b) surface water hydrology, seasonal stream flow characteristics, ground water/surface water relationships, the vertical and horizontal extent and magnitude of contamination and impacts to surface water and stream sediments; the magnitude of contamination and impacts on surface water may be, in part, defined by conducting a biological assessment of fish, benthic macro invertebrates and other wildlife populations; seasonal variations should be accounted for when conducting these assessments;
- (3) monitoring program, including sampling stations and frequencies, for the abatement plan's duration that may be modified, after the director's approval, as the responsible person creates additional sampling stations;
- (4) quality assurance plan, consistent with the sampling and analytical techniques listed in Subsection B of 20.6.2.3107 NMAC and with 20.6.4.14 NMAC of the water quality standards for interstate and intrastate surface waters in New Mexico, for all work to be conducted pursuant to the abatement plan;
- (5) a schedule for stage 1 abatement plan activities, including the submission of summary quarterly progress reports, and the submission, for the director's approval, of a detailed final site investigation report; and
  - (6) additional information that may be required to design and perform an adequate site investigation.
  - **D.** Stage 2 abatement plan.
- (1) A responsible person shall submit a stage 2 abatement plan proposal to the director for approval within 60 days, or up to 120 days for good cause shown, after the director's approval of the final site investigation report prepared pursuant to stage 1 of the abatement plan. The responsible person may submit a stage 1 and 2 abatement plan proposal together. Stage 2 of the abatement plan's purpose is to select and design, if necessary, an abatement option that, when implemented, results in attainment of the abatement standards and requirements set forth in 19.15.30.9 NMAC, including post-closure maintenance activities.
  - (2) Stage 2 of the abatement plan should include, at a minimum, the following information:
    - (a) a brief description of the current situation at the site;
    - **(b)** development and assessment of abatement options;
    - (c) a description, justification and design, if necessary, of the preferred abatement option;
- (d) modification, if necessary, of the monitoring program the director approved pursuant to stage 1 of the abatement plan, including the designation of pre- and post-abatement-completion sampling stations and sampling frequencies to be used to demonstrate compliance with the standards and requirements set forth in 19.15.30.9 NMAC;
  - (e) site maintenance activities, if needed, the responsible person proposes to perform after abatement activities terminate;
  - (f) a schedule for the duration of abatement activities, including the submission of summary quarterly progress reports;
  - (g) a public notification proposal designed to satisfy the requirements of Subsections B and C of 19.15.30.15 NMAC; and
  - (h) additional information that may be reasonably required to select, describe, justify and design an effective abatement option.

[19.15.30.13 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

#### 19.15.30.14 OTHER REQUIREMENTS:

- **A.** A responsible person shall allow the director's authorized representative upon presentation of proper credentials and with reasonable prior notice to:
  - (1) enter the facility at reasonable times;
  - (2) inspect and copy records an abatement plan requires;
  - (3) inspect treatment works, monitoring and analytical equipment;
- (4) sample wastes, ground water, surface water, stream sediment, plants, animals or vadose-zone material including vadose-zone vapor;
- (5) use monitoring systems and wells under the responsible person's control in order to collect samples of media listed in Paragraph (4) of Subsection A of 19.15.30.14 NMAC; and
- (6) gain access to off-site property the responsible person does not own or control, but is accessible to the responsible person through a third-party access agreement, provided that the agreement allows it.
- **B.** A responsible person shall provide the director, or director's representative, with at least four working days advance notice of sampling to be performed pursuant to an abatement plan, or a well plugging, abandonment or destruction at a facility where the division has required an abatement plan.
- C. A responsible person wishing to plug, abandon or destroy a monitoring or water supply well within the perimeter of the three-dimensional body where the standards set forth in Subsection B of 19.15.30.9 NMAC are exceeded, at a facility where the division has required an abatement plan, shall propose such action by certified mail to the director for approval, unless the state engineer's approval is required. The responsible person shall design the proposed action to prevent water pollution that could result from water contaminants migrating through the well or bore hole. The proposed action shall not take place without the director's written approval, unless the responsible person does not receive written approval or disapproval within 30 days after the date the director receives the proposal.

[19.15.30.14 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

#### 19.15.30.15 PUBLIC NOTICE AND PARTICIPATION:

- A. Prior to public notice, the applicant shall give written notice, as approved by the division, of stage 1 and stage 2 abatement plans to the following persons:
- (1) surface owners of record within one mile of the perimeter of the geographic area where the standards and requirements set forth in 19.15.30.9 NMAC are exceeded;
- (2) the county commission where the geographic area where the standards and requirements set forth in 19.15.30.9 NMAC are exceeded is located:
- the appropriate city officials if the geographic area where the standards and requirements set forth in 19.15.30.9 NMAC are **(3)** exceeded is located or is partially located within city limits or within one mile of the city limits;
  - those persons, the director identifies, who have requested notification, who shall be notified by mail;
- (5) the New Mexico trustee for natural resources, and other local, state or federal governmental agencies affected, as the director identifies, which shall be notified by certified mail;
- (6) the governor or president of a tribe, pueblo or nation if the geographic area where the standards and requirements set forth in 19.15.30.9 NMAC are exceeded is located or is partially located within tribal boundaries or within one mile of the tribal boundaries, who shall be notified by certified mail;
- (7) the director may extend the distance requirements for notice if the director determines the proposed abatement plan has the potential to adversely impact public health or the environment at a distance greater than one mile. The director may require additional notice as needed. The applicant shall furnish a copy and proof of the notice to the division.
- Within 15 days after the division determines that a stage 1 abatement plan or a stage 2 abatement plan is administratively complete, the responsible person shall issue public notice in a division-approved form in a newspaper of general circulation in the county in which the release occurred, and in a newspaper of general circulation in the state. For the purposes of Subsection B of 19.15.30.15 NMAC, an administratively complete stage 1 abatement plan is a document that satisfies the requirements of Subsection C of 19.15.30.13 NMAC and an administratively complete stage 2 abatement plan is a document that satisfies the requirements of Paragraph (2) of Subsection D of 19.15.30.13 NMAC. The public notice shall include, as approved in advance by the director:
  - (1) the responsible person's name and address;
  - the location of the proposed abatement;
- **(3)** a brief description of the source, extent and estimated volume of release; whether the release occurred into the vadose zone, ground water or surface water; and a description of the proposed stage 1 or stage 2 abatement plan;
  - (4) a brief description of the procedures the director followed in making a final determination:
- (5) a statement that the public may view a copy of the abatement plan at the division's Santa Fe office or at the division's district office for the area in which the release occurred, and a statement describing how the public can access the abatement plan electronically from a division-maintained site if such access is available:
- a statement that the division will accept the following comments and requests for consideration if the director receives them within 30 days after the date of publication of the public notice:
  - written comments on the abatement plan; and
  - for a stage 2 abatement plan, written requests for a public hearing that include reasons why a hearing should be held; and
  - an address and phone number at which interested persons may obtain further information.
- A person seeking to comment on a stage 1 abatement plan, or to comment or request a public hearing on a stage 2 abatement plan, shall file written comments or hearing requests with the division within 30 days after the date of public notice, or within 30 days after the director receives a proposed significant modification of a stage 2 abatement plan. Requests for a public hearing shall set forth the reasons why a hearing should be held. The division shall hold a public hearing if the director determines that there is significant public interest or that the request has technical merit.
- The division shall distribute notice of an abatement plan's filing with the next division and commission hearing docket D. following the plan's receipt.

[19.15.30.15 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

#### 19.15.30.16 DIRECTOR APPROVAL OR NOTICE OF DEFICIENCY OF SUBMITTALS:

- The director shall, within 60 days after receiving an administratively complete stage 1 abatement plan, a site investigation report, a technical infeasibility demonstration or an abatement completion report approve the document, or notify the responsible person of the document's deficiency, based upon the information available.
- If the division does not hold a public hearing pursuant to Subsection C of 19.15.30.15 NMAC then the director shall, within 90 days after receiving a stage 2 abatement plan proposal, approve the plan, or notify the responsible person of the plan's deficiency, based upon the information available.
- If the division holds a public hearing pursuant to Subsection C of 19.15.30.15 NMAC then the director shall, within 60 days after receiving the required information, approve stage 2 of the abatement plan proposal, or notify the responsible person of the plan's deficiency, based upon the information contained in the plan and the information submitted at the hearing.
- If the director notifies a responsible person of a deficiency in a site investigation report, or in a stage 1 or stage 2 abatement plan proposal, the responsible person shall submit a modified document to cure the deficiencies the director specifies within 30 days after receiving the notice of deficiency. The responsible person is in violation of 19.15.30 NMAC if the responsible person fails to submit a modified document within the required time, or if the responsible person does not in the modified document make a good faith effort to cure the deficiencies the director

specified.

**E.** Provided that the responsible person meets the other requirements of 19.15.30 NMAC and provided further that stage 2 of the abatement plan, if implemented, shall result in the standards and requirements set forth in 19.15.30.9 NMAC being met within a schedule that is reasonable given the site's particular circumstances, the director shall approve the plan.

[19.15.30.16 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

**19.15.30.17 INVESTIGATION AND ABATEMENT:** A responsible person who receives the division's approval for stage 2 of an abatement plan shall conduct investigation, abatement, monitoring and reporting activities in compliance with 19.15.30 NMAC and according to the terms and schedules contained in the approved abatement plans.

[19.15.30.17 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

## 19.15.30.18 ABATEMENT PLAN MODIFICATION:

- **A.** The division may modify an approved abatement plan at the responsible person's written request in accordance with 19.15.30 NMAC with the director's written approval.
- **B.** If data the responsible person submitted pursuant to monitoring requirements specified in the approved abatement plan or other information available to the director indicates that the abatement action is ineffective, or is creating unreasonable injury to or interference with health, welfare, environment or property, the director may require a responsible person to modify an abatement plan within the shortest reasonable time so as to effectively abate water pollution that exceeds the standards and requirements set forth in 19.15.30.9 NMAC, and to abate and prevent unreasonable injury to or interference with health, welfare, environment or property.

  [19.15.30.18 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

#### 19.15.30.19 COMPLETION AND TERMINATION:

- A. The division shall consider abatement complete when the responsible person meets the standards and requirements set forth in 19.15.30.9 NMAC. At that time, the responsible person shall submit an abatement completion report, documenting compliance with the standards and requirements set forth in 19.15.30.9 NMAC, to the director for approval. The abatement completion report also shall propose changes to long-term monitoring and site maintenance activities, if needed, to be performed after the abatement plan's termination.
- **B.** Provided that the responsible person meets the other requirements of 19.15.30 NMAC and provided further that the responsible person has met the standards and requirements set forth in 19.15.30.9 NMAC, the director shall approve the abatement completion report. When the director approves the abatement completion report, the director shall also notify the responsible person in writing that the abatement plan is terminated.

[19.15.30.19 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

19.15.30.20 DISPUTE RESOLUTION: In the event of a technical dispute regarding the requirements of 19.15.29 NMAC, 19.15.30.9 NMAC, 19.15.30.13 NMAC, 19.15.30.13 NMAC, 19.15.30.18 NMAC or 19.15.30.19 NMAC, including notices of deficiency, the responsible person may notify the director by certified mail that a dispute has arisen, and the responsible person desires to invoke the dispute resolution provisions of 19.15.30.20 NMAC provided that the responsible person shall send the notification within 30 days after the responsible person receives the director's decision that causes the dispute. Upon the notification, the deadlines affected by the technical dispute shall be extended for a 30 day negotiation period, or for a maximum of 60 days if approved by the director for good cause shown. During this negotiation period, the director or the director's designee and the responsible person shall meet at least once. A mutually agreed upon third part may facilitate the meeting, but the third party shall assume no power or authority granted or delegated to the director by the Oil and Gas Act or by the division or commission. If the dispute remains unresolved after the negotiation period, the director's decision shall be final.

[19.15.30.20 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

# 19.15.30.21 APPEALS FROM DIRECTOR'S AND DIVISION'S DECISIONS:

- **A.** If the director
  - (1) determines that an abatement plan is required pursuant to 19.15.29.11 NMAC;
- (2) approves or provides notice of deficiency of a proposed abatement plan, technical infeasibility demonstration or abatement completion report; or
  - (3) modifies or terminates an approved abatement plan

the director shall provide written notice of the action by certified mail to the responsible person and other persons who participated in the action.

- **B.** A person who participated in the action before the director and that the action listed in Subsection A of 19.15.30.21 NMAC adversely affects may file a petition requesting a hearing before a division examiner.
- C. The person shall make the petition in writing and file it with the division within 30 days after receiving notice of the director's action. The petition shall specify the portions of the action to which the petitioner objects, certify that the person has mailed or hand-delivered a copy of the petition to the director and to the applicant or permittee if the petitioner is not the applicant or permittee and have attached a copy of the action for which the person seeks review. Unless a person makes a timely petition for hearing, the director's action is final.
  - **D.** The hearing before the division shall be conducted in the same manner as other division hearings.
  - **E.** The petitioner shall pay the cost of the court reporter for the hearing.
- **F.** A party adversely affected by a division order pursuant to a hearing held by a division examiner, shall have a right to have the matter heard de novo before the commission.

**G.** The appeal provisions do not relieve the owner, operator or responsible person of their obligations to comply with federal or state laws including regulations or rules.

[19.15.30.21 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

## **HISTORY of 19.15.30 NMAC:**

History of Repealed Material: 19.15.1 NMAC, General Provisions and Definitions (filed 04/27/2001) repealed 12/1/08.

# **NMAC History:**

That applicable portion of 19.15.1 NMAC, General Provisions and Definitions (Section 19) (filed 04/27/2001) was replaced by 19.15.30 NMAC, Remediation, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS PART 30 REMEDIATION

**19.15.30.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.30.1 NMAC - N, 12/1/08]

**19.15.30.2 SCOPE:** 19.15.30 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.30.2 NMAC - N, 12/1/08]

**19.15.30.3 STATUTORY AUTHORITY:** 19.15.30 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Sections 70-2-6, 70-2-11 and 70-2-12.

[19.15.30.3 NMAC - N, 12/1/08]

**19.15.30.4 DURATION:** Permanent.

[19.15.30.4 NMAC - N, 12/1/08]

**19.15.30.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.30.5 NMAC - N, 12/1/08]

19.15.30.6 OBJECTIVE: To abate pollution of subsurface water so that ground water of the state that has a background concentration of 10,000 mg/l or less TDS is either remediated or protected for use as domestic, industrial and agricultural water supply, and to remediate or protect those segments of surface waters that are gaining because of subsurface-water inflow for uses designated in the water quality standards for interstate and intrastate surface waters in New Mexico, 20.6.4 NMAC; and abate surface-water pollution so that surface waters of the state are remediated or protected for designated or attainable uses as defined in the water quality standards for interstate and intrastate surface waters in New Mexico, 20.6.4 NMAC.

[19.15.30.6 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

**19.15.30.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.]

# 19.15.30.8 PREVENTION AND ABATEMENT OF WATER POLLUTION:

- **A.** If the background concentration of a water contaminant exceeds the standard or requirement of Subsections A, B or C of 19.15.30.9 NMAC, the responsible person shall abate the pollution to the background concentration.
- **B.** The standards and requirements set forth in of Subsections A, B or C of 19.15.30.9 NMAC are not intended as maximum ranges and concentrations for use, and nothing contained in 19.15.30.9 NMAC limits the use of waters containing higher ranges and concentrations.

  [19.15.30.8 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

# 19.15.30.9 ABATEMENT STANDARDS AND REQUIREMENTS:

- A. The responsible person shall abate the vadose zone so that water contaminants in the vadose zone will not with reasonable probability contaminate ground water or surface water, in excess of the standards in Subsections B and C of 19.15.30.9 NMAC, through leaching, percolation or other transport mechanisms, or as the water table elevation fluctuates.
- **B.** The responsible person shall abate ground-water pollution at a place of withdrawal for present or reasonably foreseeable future use, where the TDS concentration is 10,000 mg/l or less, to conform to the following standards:
  - (1) toxic pollutants as defined in 20.6.2.7 NMAC shall not be present; and
  - (2) the standards of 20.6.2.3103 NMAC shall be met.
- C. The responsible person shall abate surface-water pollution to conform to the water quality standards for interstate and intrastate surface waters in New Mexico, 20.6.4 NMAC.
  - **D.** The division shall not consider subsurface-water and surface-water abatement complete until eight

consecutive quarterly samples, or an alternate lesser number of samples the director approves, from the compliance sampling stations the director approved meet the abatement standards in Subsections A, B and C of 19.15.30.9 NMAC. The division shall consider abatement of water contaminants measured in solid-matrix samples of the vadose zone complete after one-time sampling from compliance stations the director approves.

- **E.** Technical infeasibility.
- (1) If a responsible person is unable to meet the abatement standards set forth in Subsections A and B of 19.15.30.9 NMAC using commercially accepted abatement technology pursuant to an approved abatement plan, the responsible person may propose that abatement standards compliance is technically infeasible.
- (a) The director may consider technical infeasibility proposals involving the use of experimental abatement technology.
- **(b)** The responsible person may demonstrate technical infeasibility by a statistically valid extrapolation of the decrease in concentrations of a water contaminant over the remainder of a 20 year period, such that projected future reductions during that time would be less than 20 percent of the concentration at the time the responsible person proposes technical infeasibility. A statistically valid decrease cannot be demonstrated by fewer than eight consecutive quarters.
- (c) The technical infeasibility proposal shall include a substitute abatement standard for those contaminants that is technically feasible. The responsible person shall meet abatement standards for other water contaminants not demonstrated to be technically infeasible.
- (2) The director shall not approve a proposed technical infeasibility demonstration for a water contaminant if its concentration is greater than 200 percent of the abatement standard for the contaminant.
- (3) If the director cannot approve any or all portions of a proposed technical infeasibility demonstration because the water contaminant concentration is greater than 300 percent of the abatement standard for each contaminant, the responsible person may further pursue the issue of technical infeasibility by filing a petition with the division seeking approval of alternate abatement standards pursuant to Subsection F of 19.15.30.9 NMAC.
  - **F.** Alternative abatement standards.
- (1) At any time during or after the stage 2 abatement plan's submission, the responsible person may file a petition seeking approval of alternative abatement standards for the standards set forth in Subsections A and B of 19.15.30.9 NMAC. The division may approve alternative abatement standards if the petitioner demonstrates that:
- (a) either compliance with the abatement standards is not feasible, by the maximum use of technology within the responsible person's economic capability; or there is no reasonable relationship between the economic and social costs and benefits, including attainment of the standards set forth in 19.15.30.9 NMAC to be obtained:
- **(b)** the proposed alternative abatement standards are technically achievable and cost-benefit justifiable; and
- (c) compliance with the proposed alternative abatement standard will not create a present or future hazard to public health or undue damage to property.
- (2) The responsible person shall file a written petition with the division's environmental bureau chief. The petition may include a transport, fate and risk assessment in accordance with accepted methods, and other information as the petitioner deems necessary to support the petition. The petition shall:
  - (a) state the petitioner's name and address;
  - **(b)** state the date of the petition;
  - describe the facility or activity for which the petitioner seeks the alternate abatement

standards;

- (d) state the address or description of the property upon which the facility is located;
- (e) describe the water body or watercourse the release affected:
- (f) identify the abatement standard from which petitioner wishes to vary;
- **(g)** state why the petitioner believes that compliance with 19.15.30 NMAC will impose an unreasonable burden upon the petitioner's activity;
  - (h) identify the water contaminant for which the petitioner proposes the alternative standard;
  - (i) state the alternative standard the petitioner proposes:
  - (i) identify the three-dimensional body of water pollution for which the petitioner seeks

approval; and

- (k) state the extent to which the abatement standards set forth in 19.15.30.9 NMAC are now, and will in the future be, violated.
- (3) The division's environmental bureau chief shall review the petition and, within 60 days after receiving the petition, submit a written recommendation to the director to approve, approve subject to conditions or

disapprove any or all of the proposed alternative abatement standards. The recommendation shall include the reasons for the division's environmental bureau chief's recommendation. The division's environmental bureau chief shall submit a copy of the recommendation to the petitioner by certified mail.

- (4) If the division's environmental bureau chief recommends approval, or approval subject to conditions, of any or all of the proposed alternative abatement standards, the division shall hold a public hearing on those standards. If the division's environmental bureau chief recommends disapproval of any or all of the proposed alternative abatement standards, the petitioner may submit a request to the director, within 15 days after the recommendation's receipt, for a public hearing on those standards. If the petitioner does not submit a timely request for hearing, the recommended disapproval shall become a final decision of the director and shall not be subject to review.
- **(5)** If the director grants a public hearing, the division shall conduct the hearing in accordance with division hearing procedures.
- (6) Based on the record of the public hearing, the division shall approve, approve subject to condition or disapprove any or all of the proposed alternative abatement standards. The division shall notify the petitioner by certified mail of its decision and the reasons for the decision.

  [19.15.30.9 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]
- **19.15.30.10 MODIFICATION OF ABATEMENT STANDARDS:** If applicable abatement standards are modified after the division approves the abatement measures, the abatement standards that are in effect at the time that the division approved the abatement measures shall be the abatement standards for the duration of the abatement action, unless the director determines that compliance with those standards may with reasonable probability create a present or future hazard to public health or the environment. In an appeal of the director's determination that additional actions are necessary, the director shall have the burden of proof.

  [19.15.30.10 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

## 19.15.30.11 ABATEMENT PLAN REQUIRED:

- **A.** Unless otherwise provided by 19.15.30 NMAC responsible persons who are abating, or who are required to abate, water pollution in excess of the standards and requirements set forth in 19.15.30.9 NMAC shall do so pursuant to an abatement plan the director approves. When the director has approved an abatement plan, the responsible person's actions leading to and including abatement shall be consistent with the abatement plan's terms and conditions.
- **B.** In the event of a transfer of the ownership, control or possession of a facility for which an abatement plan is required or approved, where the transferor is a responsible person, the transferee also shall be considered a responsible person for the abatement plan's duration, and may jointly share the responsibility to conduct the actions 19.15.30 NMAC requires with other responsible persons.
- (1) The transferor shall notify the transferee in writing at least 30 days prior to the transfer that the division has required or approved an abatement plan for the facility, and shall deliver or send by certified mail to the director a copy of the notification together with a certificate or other proof that the transferee has received the notification.
- (2) The transferor and transferee may agree to a designated responsible person who shall assume the responsibility to conduct the actions 19.15.30 NMAC requires. The responsible persons shall notify the director in writing if a designated responsible person is agreed upon.
- (3) If the director determines that the designated responsible person has failed to conduct the actions 19.15.30 NMAC requires, the director shall notify all responsible persons of this failure in writing and allow them 30 days, or longer for good cause shown, to conduct the required actions before setting a show cause hearing requiring those responsible persons to appear and show cause why they should not be ordered to comply, a penalty should not be assessed, a civil action should not be commenced in district court or the division should not take other appropriate action.
- C. If the source of the water pollution to be abated is a facility that operated under a discharge plan, the director may require the responsible person to submit a financial assurance plan that covers the estimated costs to conduct the actions the abatement plan requires. Such a financial assurance plan shall be consistent with financial assurance requirements the division adopts.

[19.15.30.11 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

# 19.15.30.12 EXEMPTIONS FROM ABATEMENT PLAN REQUIREMENT:

A. Except as provided in Subsection B of 19.15.30.12 NMAC, 19.15.30.11 NMAC and 19.15.30.13

NMAC do not apply to a person who is abating water pollution:

- (1) from an underground storage tank, under the authority of the New Mexico environmental improvement board's underground storage tank rules, 20.5 NMAC, or in accordance with the Ground Water Protection Act, NMSA 1978, Section 74-6B-1 *et seg.*;
- (2) under the EPA's authority pursuant to either the Federal Comprehensive Environmental Response, Compensation and Liability Act, and amendments, or RCRA;
- (3) pursuant to the New Mexico environmental improvement board's hazardous waste management rule, 20.4.1 NMAC;
- (4) under the authority of the United States nuclear regulatory commission or the United States department of energy pursuant to the Atomic Energy Act;
- (5) under the authority of a ground-water discharge plan the director approved, provided that such abatement is consistent with the requirements and provisions of 19.15.30.8 NMAC, 19.15.30.9 NMAC, Subsections C and D of 19.15.30.13 NMAC, 19.15.30.14 NMAC and 19.15.30.19 NMAC;
- (6) under the authority of a letter of understanding, settlement agreement or administrative order on consent or other agreement signed by the director or director's designee prior to March 15, 1997, provided that abatement is being performed in compliance with the terms of the letter of understanding, settlement agreement or administrative order or other agreement on consent; and
- (7) on an emergency basis, or while abatement plan approval is pending, or in a manner that will likely result in compliance with the standards and requirements set forth in 19.15.30.9 NMAC within one year after notice is required to be given pursuant to 19.15.29.9 NMAC provided that the division does not object to the abatement action.
- **B.** If the director determines that abatement of water pollution subject to Subsection A of 19.15.30.12 NMAC will not met the standards of Subsections B and C of 19.15.30.9 NMAC, or that additional action is necessary to protect health, welfare, environment or property, the director may notify a responsible person, by certified mail, to submit an abatement plan pursuant to 19.15.30.11 NMAC and Subsection A of 19.15.30.14 NMAC. The notification shall state the reasons for the director's determination. In an appeal of the director's determination under Subsection B of 19.15.30.12 NMAC, the director shall have the burden of proof. [19.15.30.12 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

# 19.15.30.13 ABATEMENT PLAN PROPOSAL:

- A. Except as provided for in 19.15.30.12 NMAC a responsible person shall, within 60 days of receipt of the director's written notice that the division requires an abatement plan, submit an abatement plan proposal to the director for approval. The responsible person may submit stage 1 and stage 2 abatement plan proposals together. For good cause shown, the director may allow for a total of 120 days to prepare and submit the abatement plan proposal.
  - **B.** Voluntary abatement.
- (1) A person wishing to abate water pollution in excess of the standards and requirements set forth in 19.15.30.9 NMAC may submit a stage 1 abatement plan proposal to the director for approval. Following the director's approval of a final site investigation report prepared pursuant to stage 1 of an abatement plan, a person may submit a stage 2 abatement plan proposal to the director for approval.
- (2) Following approval of a stage 1 or stage 2 abatement plan proposal under Paragraph (1) of Subsection B of 19.15.30.13 NMAC the person submitting the approved plan shall be a responsible person under 19.15.30 NMAC for the purpose of performing the approved stage 1 or stage 2 abatement plan. Nothing in 19.15.30 NMAC precludes the director from applying 19.15.29.11 NMAC to a responsible person if applicable.
- **C.** Stage 1 abatement plan. The stage 1 of the abatement plan's purpose is to design and conduct a site investigation that adequately defines site conditions, and provide the data necessary to select and design an effective abatement option. Stage 1 of the abatement plan may include the following information depending on the media affected, and as needed to select and implement an expeditious abatement option:
- (1) descriptions of the site, including a site map, and of site history including the nature of the release that caused the water pollution, and a summary of previous investigations;
  - (2) site investigation work plan that defines:
- (a) site geology and hydrogeology; the vertical and horizontal extent and magnitude of vadose-zone and ground-water contamination; subsurface hydraulic conductivity; transmissivity, storativity and rate and direction of contaminant migration; inventory of water wells inside and within one mile from the perimeter of the three-dimensional body where the standards set forth in Subsection C of 19.15.30.9 NMAC are exceeded; and location and number of wells the pollution actually or potentially affects; and

- **(b)** surface water hydrology, seasonal stream flow characteristics, ground water/surface water relationships, the vertical and horizontal extent and magnitude of contamination and impacts to surface water and stream sediments; the magnitude of contamination and impacts on surface water may be, in part, defined by conducting a biological assessment of fish, benthic macro invertebrates and other wildlife populations; seasonal variations should be accounted for when conducting these assessments;
- (3) monitoring program, including sampling stations and frequencies, for the abatement plan's duration that may be modified, after the director's approval, as the responsible person creates additional sampling stations;
- (4) quality assurance plan, consistent with the sampling and analytical techniques listed in Subsection B of 20.6.2.3107 NMAC and with 20.6.4.14 NMAC of the water quality standards for interstate and intrastate surface waters in New Mexico, for all work to be conducted pursuant to the abatement plan;
- (5) a schedule for stage 1 abatement plan activities, including the submission of summary quarterly progress reports, and the submission, for the director's approval, of a detailed final site investigation report; and
  - (6) additional information that may be required to design and perform an adequate site investigation.
  - **D.** Stage 2 abatement plan.
- (1) A responsible person shall submit a stage 2 abatement plan proposal to the director for approval within 60 days, or up to 120 days for good cause shown, after the director's approval of the final site investigation report prepared pursuant to stage 1 of the abatement plan. The responsible person may submit a stage 1 and 2 abatement plan proposal together. Stage 2 of the abatement plan's purpose is to select and design, if necessary, an abatement option that, when implemented, results in attainment of the abatement standards and requirements set forth in 19.15.30.9 NMAC, including post-closure maintenance activities.
  - (2) Stage 2 of the abatement plan should include, at a minimum, the following information:
    - (a) a brief description of the current situation at the site;
    - **(b)** development and assessment of abatement options;
    - (c) a description, justification and design, if necessary, of the preferred abatement option;
- (d) modification, if necessary, of the monitoring program the director approved pursuant to stage 1 of the abatement plan, including the designation of pre- and post-abatement-completion sampling stations and sampling frequencies to be used to demonstrate compliance with the standards and requirements set forth in 19.15.30.9 NMAC:
- (e) site maintenance activities, if needed, the responsible person proposes to perform after abatement activities terminate;
- **(f)** a schedule for the duration of abatement activities, including the submission of summary quarterly progress reports;
- (g) a public notification proposal designed to satisfy the requirements of Subsections B and C of 19.15.30.15 NMAC; and
- **(h)** additional information that may be reasonably required to select, describe, justify and design an effective abatement option.

[19.15.30.13 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

## 19.15.30.14 OTHER REQUIREMENTS:

- **A.** A responsible person shall allow the director's authorized representative upon presentation of proper credentials and with reasonable prior notice to:
  - (1) enter the facility at reasonable times;
  - (2) inspect and copy records an abatement plan requires;
  - (3) inspect treatment works, monitoring and analytical equipment;
- (4) sample wastes, ground water, surface water, stream sediment, plants, animals or vadose-zone material including vadose-zone vapor:
- (5) use monitoring systems and wells under the responsible person's control in order to collect samples of media listed in Paragraph (4) of Subsection A of 19.15.30.14 NMAC; and
- (6) gain access to off-site property the responsible person does not own or control, but is accessible to the responsible person through a third-party access agreement, provided that the agreement allows it.
- **B.** A responsible person shall provide the director, or director's representative, with at least four working days advance notice of sampling to be performed pursuant to an abatement plan, or a well plugging, abandonment or destruction at a facility where the division has required an abatement plan.
- C. A responsible person wishing to plug, abandon or destroy a monitoring or water supply well within the perimeter of the three-dimensional body where the standards set forth in Subsection B of 19.15.30.9

NMAC are exceeded, at a facility where the division has required an abatement plan, shall propose such action by certified mail to the director for approval, unless the state engineer's approval is required. The responsible person shall design the proposed action to prevent water pollution that could result from water contaminants migrating through the well or bore hole. The proposed action shall not take place without the director's written approval, unless the responsible person does not receive written approval or disapproval within 30 days after the date the director receives the proposal.

[19.15.30.14 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

#### 19.15.30.15 PUBLIC NOTICE AND PARTICIPATION:

- **A.** Prior to public notice, the applicant shall give written notice, as approved by the division, of stage 1 and stage 2 abatement plans to the following persons:
- (1) surface owners of record within one mile of the perimeter of the geographic area where the standards and requirements set forth in 19.15.30.9 NMAC are exceeded;
- (2) the county commission where the geographic area where the standards and requirements set forth in 19.15.30.9 NMAC are exceeded is located:
- (3) the appropriate city officials if the geographic area where the standards and requirements set forth in 19.15.30.9 NMAC are exceeded is located or is partially located within city limits or within one mile of the city limits:
- (4) those persons, the director identifies, who have requested notification, who shall be notified by mail:
- (5) the New Mexico trustee for natural resources, and other local, state or federal governmental agencies affected, as the director identifies, which shall be notified by certified mail;
- (6) the governor or president of a tribe, pueblo or nation if the geographic area where the standards and requirements set forth in 19.15.30.9 NMAC are exceeded is located or is partially located within tribal boundaries or within one mile of the tribal boundaries, who shall be notified by certified mail;
- (7) the director may extend the distance requirements for notice if the director determines the proposed abatement plan has the potential to adversely impact public health or the environment at a distance greater than one mile. The director may require additional notice as needed. The applicant shall furnish a copy and proof of the notice to the division.
- **B.** Within 15 days after the division determines that a stage 1 abatement plan or a stage 2 abatement plan is administratively complete, the responsible person shall issue public notice in a division-approved form in a newspaper of general circulation in the county in which the release occurred, and in a newspaper of general circulation in the state. For the purposes of Subsection B of 19.15.30.15 NMAC, an administratively complete stage 1 abatement plan is a document that satisfies the requirements of Subsection C of 19.15.30.13 NMAC and an administratively complete stage 2 abatement plan is a document that satisfies the requirements of Paragraph (2) of Subsection D of 19.15.30.13 NMAC. The public notice shall include, as approved in advance by the director:
  - (1) the responsible person's name and address;
  - (2) the location of the proposed abatement;
- (3) a brief description of the source, extent and estimated volume of release; whether the release occurred into the vadose zone, ground water or surface water; and a description of the proposed stage 1 or stage 2 abatement plan;
  - (4) a brief description of the procedures the director followed in making a final determination;
- (5) a statement that the public may view a copy of the abatement plan at the division's Santa Fe office or at the division's district office for the area in which the release occurred, and a statement describing how the public can access the abatement plan electronically from a division-maintained site if such access is available;
- (6) a statement that the division will accept the following comments and requests for consideration if the director receives them within 30 days after the date of publication of the public notice:
  - (a) written comments on the abatement plan; and
- **(b)** for a stage 2 abatement plan, written requests for a public hearing that include reasons why a hearing should be held; and
  - (7) an address and phone number at which interested persons may obtain further information.
- C. A person seeking to comment on a stage 1 abatement plan, or to comment or request a public hearing on a stage 2 abatement plan, shall file written comments or hearing requests with the division within 30 days after the date of public notice, or within 30 days after the director receives a proposed significant modification of a stage 2 abatement plan. Requests for a public hearing shall set forth the reasons why a hearing should be held. The division shall hold a public hearing if the director determines that there is significant public interest or that the

request has technical merit.

**D.** The division shall distribute notice of an abatement plan's filing with the next division and commission hearing docket following the plan's receipt. [19.15.30.15 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

# 19.15.30.16 DIRECTOR APPROVAL OR NOTICE OF DEFICIENCY OF SUBMITTALS:

- **A.** The director shall, within 60 days after receiving an administratively complete stage 1 abatement plan, a site investigation report, a technical infeasibility demonstration or an abatement completion report approve the document, or notify the responsible person of the document's deficiency, based upon the information available.
- **B.** If the division does not hold a public hearing pursuant to Subsection C of 19.15.30.15 NMAC then the director shall, within 90 days after receiving a stage 2 abatement plan proposal, approve the plan, or notify the responsible person of the plan's deficiency, based upon the information available.
- C. If the division holds a public hearing pursuant to Subsection C of 19.15.30.15 NMAC then the director shall, within 60 days after receiving the required information, approve stage 2 of the abatement plan proposal, or notify the responsible person of the plan's deficiency, based upon the information contained in the plan and the information submitted at the hearing.
- **D.** If the director notifies a responsible person of a deficiency in a site investigation report, or in a stage 1 or stage 2 abatement plan proposal, the responsible person shall submit a modified document to cure the deficiencies the director specifies within 30 days after receiving the notice of deficiency. The responsible person is in violation of 19.15.30 NMAC if the responsible person fails to submit a modified document within the required time, or if the responsible person does not in the modified document make a good faith effort to cure the deficiencies the director specified.
- **E.** Provided that the responsible person meets the other requirements of 19.15.30 NMAC and provided further that stage 2 of the abatement plan, if implemented, shall result in the standards and requirements set forth in 19.15.30.9 NMAC being met within a schedule that is reasonable given the site's particular circumstances, the director shall approve the plan.

[19.15.30.16 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

**19.15.30.17 INVESTIGATION AND ABATEMENT:** A responsible person who receives the division's approval for stage 1 or stage 2 of an abatement plan shall conduct investigation, abatement, monitoring and reporting activities in compliance with 19.15.30 NMAC and according to the terms and schedules contained in the approved abatement plans.

[19.15.30.17 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

# 19.15.30.18 ABATEMENT PLAN MODIFICATION:

- **A.** The division may modify an approved abatement plan at the responsible person's written request in accordance with 19.15.30 NMAC with the director's written approval.
- **B.** If data the responsible person submitted pursuant to monitoring requirements specified in the approved abatement plan or other information available to the director indicates that the abatement action is ineffective, or is creating unreasonable injury to or interference with health, welfare, environment or property, the director may require a responsible person to modify an abatement plan within the shortest reasonable time so as to effectively abate water pollution that exceeds the standards and requirements set forth in 19.15.30.9 NMAC, and to abate and prevent unreasonable injury to or interference with health, welfare, environment or property. [19.15.30.18 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

# 19.15.30.19 COMPLETION AND TERMINATION:

- A. The division shall consider abatement complete when the responsible person meets the standards and requirements set forth in 19.15.30.9 NMAC. At that time, the responsible person shall submit an abatement completion report, documenting compliance with the standards and requirements set forth in 19.15.30.9 NMAC, to the director for approval. The abatement completion report also shall propose changes to long-term monitoring and site maintenance activities, if needed, to be performed after the abatement plan's termination.
- **B.** Provided that the responsible person meets the other requirements of 19.15.30 NMAC and provided further that the responsible person has met the standards and requirements set forth in 19.15.30.9 NMAC, the director shall approve the abatement completion report. When the director approves the abatement completion report, the director shall also notify the responsible person in writing that the abatement plan is terminated. [19.15.30.19 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

19.15.30.20 DISPUTE RESOLUTION: In the event of a technical dispute regarding the requirements of 19.15.29 NMAC, 19.15.30.9 NMAC, 19.15.30.12 NMAC, 19.15.30.13 NMAC, 19.15.30.18 NMAC or 19.15.30.19 NMAC, including notices of deficiency, the responsible person may notify the director by certified mail that a dispute has arisen, and the responsible person desires to invoke the dispute resolution provisions of 19.15.30.20 NMAC provided that the responsible person shall send the notification within 30 days after the responsible person receives the director's decision that causes the dispute. Upon the notification, the deadlines affected by the technical dispute shall be extended for a 30 day negotiation period, or for a maximum of 60 days if approved by the director for good cause shown. During this negotiation period, the director or the director's designee and the responsible person shall meet at least once. A mutually agreed upon third part may facilitate the meeting, but the third party shall assume no power or authority granted or delegated to the director by the Oil and Gas Act or by the division or commission. If the dispute remains unresolved after the negotiation period, the director's decision shall be final. [19.15.30.20 NMAC - Rp, 19.15.1.19 NMAC, 12/1/08]

#### 19.15.30.21 APPEALS FROM DIRECTOR'S AND DIVISION'S DECISIONS:

- **A.** If the director
  - (1) determines that an abatement plan is required pursuant to 19.15.29.11 NMAC;
- (2) approves or provides notice of deficiency of a proposed abatement plan, technical infeasibility demonstration or abatement completion report; or
- (3) modifies or terminates an approved abatement plan the director shall provide written notice of the action by certified mail to the responsible person and other persons who participated in the action.
- **B.** A person who participated in the action before the director and that the action listed in Subsection A of 19.15.30.21 NMAC adversely affects may file a petition requesting a hearing before a division examiner.
- C. The person shall make the petition in writing and file it with the division within 30 days after receiving notice of the director's action. The petition shall specify the portions of the action to which the petitioner objects, certify that the person has mailed or hand-delivered a copy of the petition to the director and to the applicant or permittee if the petitioner is not the applicant or permittee and have attached a copy of the action for which the person seeks review. Unless a person makes a timely petition for hearing, the director's action is final.
  - **D.** The hearing before the division shall be conducted in the same manner as other division hearings.
  - **E.** The petitioner shall pay the cost of the court reporter for the hearing.
- **F.** A party adversely affected by a division order pursuant to a hearing held by a division examiner, shall have a right to have the matter heard de novo before the commission.
- **G.** The appeal provisions do not relieve the owner, operator or responsible person of their obligations to comply with federal or state laws including regulations or rules. [19.15.30.21 NMAC Rp, 19.15.1.19 NMAC, 12/1/08]

#### **HISTORY of 19.15.30 NMAC:**

**History of Repealed Material:** 19.15.1 NMAC, General Provisions and Definitions (filed 04/27/2001) repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.1 NMAC, General Provisions and Definitions (Section 19) (filed 04/27/2001) was replaced by 19.15.30 NMAC, Remediation, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 34 PRODUCED WATER, DRILLING FLUIDS AND LIQUID OIL FIELD WASTE

**19.15.34.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Commission. [19.15.34.1 NMAC - Rp, 19.15.34.1 NMAC, 3/31/15]

**19.15.34.2 SCOPE:** 19.15.34 NMAC applies to the transportation, disposal, recycling, re-use or the direct surface or subsurface disposition by use of water produced or used in connection with the development or production of oil or gas or both; in road construction or maintenance, or other construction; in the generation of electricity or in other industrial processes. 19.15.34 NMAC also applies to the transportation of drilling fluids and liquid oil field waste.

[19.15.34.2 NMAC - Rp, 19.15.34.2 NMAC, 3/31/15]

**19.15.34.3 STATUTORY AUTHORITY:** 19.15.34 NMAC is adopted pursuant to the Oil and Gas Act, Paragraph (15) of Section 70-2-12(B) NMSA 1978, which authorizes the division to regulate the disposition of water produced or used in connection with the drilling for or producing of oil and gas or both and Paragraph (21) of Section 70-2-12(B) NMSA 1978 which authorizes the regulation of the disposition of nondomestic wastes from the exploration, development, production or storage of crude oil or natural gas.

[19.15.34.3 NMAC - Rp, 19.15.34.3 NMAC, 3/31/15]

**19.15.34.4 DURATION:** Permanent.

[19.15.34.4 NMAC - Rp, 19.15.34.4 NMAC, 3/31/15]

**19.15.34.5 EFFECTIVE DATE:** March 31, 2015, unless a later date is cited at the end of a section. [19.15.34.5 NMAC - Rp, 19.15.34.5 NMAC, 3/31/15]

**19.15.34.6 OBJECTIVE:** To encourage the recycling, re-use or disposition of produced water by use in a manner that will afford reasonable protection against contamination of fresh water and establish procedures by which persons may transport and dispose of produced water, drilling fluids and other liquid oil field waste.

[19.15.34.6 NMAC - Rp, 19.15.34.6 NMAC, 3/31/15]

- **19.15.34.7 DEFINITIONS:** These definitions apply to 19.15.34.2 NMAC through 19.15.34.21 NMAC. See 19.15.2.7 NMAC for additional definitions.
- **A.** "Recycling facility" is a stationary or portable facility used exclusively for the treatment, re-use or recycling of produced water intended for disposition by use. A recycling facility does not include oilfield equipment such as separators, heater treaters and scrubbers in which produced water may be used.
- **B.** "Recycling containment" is a storage containment which incorporates a synthetic liner as the primary and secondary containment device and is used solely in conjunction with a recycling facility for the storage, treatment or recycling of produced water only for the purpose of drilling, completion, production or plugging of wells used in connection with the development of oil or gas or both.
- C. "Treatment" refers to the reconditioning of produced water to a reusable form and may include mechanical and chemical processes.

[19.15.34.7 NMAC - N, 3/31/15]

# 19.15.34.8 REQUIREMENTS FOR DISPOSITION BY USE, RECYCLING FACILITIES OR DISPOSAL OF PRODUCED WATER:

- **A.** Recycling or disposition by use of produced water.
- (1) No permit or registration is required from the division for the disposition by use of produced water for drilling, completion, producing, secondary recovery, pressure maintenance or plugging of wells pursuant to 19.15.34 NMAC.
- Any other disposition by use of produced water requires prior approval by the appropriate division district office on form C-147. Approval requirements will be determined by the district office based upon the proposed use.
- (3) Research using produced water is to be encouraged through pilot projects approved by the appropriate division district office.
- (4) All produced water for recycling or disposition by use shall be handled and stored in a manner that will afford reasonable protection against contamination of fresh water.
- (5) All operations in which produced water is used shall be conducted in a manner consistent with hydrogen sulfide gas provisions in 19.15.11 NMAC or NORM provisions in 19.15.35 NMAC, as applicable.
  - (6) All releases from the recycling and re-use of produced water shall be handled in accordance with 19.15.29 NMAC.
  - **B.** Disposal of produced water. Persons disposing of produced water shall use one of the following disposition methods:
- (1) disposition in a manner that does not constitute a hazard to fresh water, public health, or the environment; delivery to a permitted salt water disposal well or facility, a surface waste management facility or permanent pit permitted pursuant to 19.15.17 NMAC; or to a drill site for use in drilling fluid; or

(2) use in accordance with 19.15.34 NMAC or other authorization from the division. [19.15.34.8 NMAC - Rp, 19.15.34.12 NMAC, 3/31/15]

#### 19.15.34.9 RECYCLING FACILITIES:

- **A.** Except where recycling facilities are part of a permitted operation for the drilling, completing, producing or plugging of oil and gas wells, all recycling facilities shall be permitted or registered with the division district office. Division form C-147 shall be used for registration, financial assurance, or for a permit if not associated with the drilling, completing, producing and plugging of oil and gas wells. All operators or owners of the facility shall be named in the form C-147.
- **B.** In addition to the other applicable rule requirements, registration of a recycling facility is required in the following circumstances:
  - (1) when the recycling facility is an addition to a surface waste management facility permitted under 19.15.36 NMAC;
- (2) when the recycling facility is an addition to the secondary recovery of oil and gas, enhanced oil recovery of oil and gas, or pressure maintenance projects permitted under 19.15.26 NMAC;
  - (3) when the recycling facility is an addition to a salt water disposal well permitted under 19.15.26 NMAC;
  - (4) when the recycling facility is an addition to pits permitted or below-grade tanks registered in accordance with

19.15.17 NMAC;

purposes;

- (5) when the recycling facility is used with a closed loop system that only delivers fluid for drilling or completion
- (6) when the recycling facility is used with dedicated above ground, unlined, hard-sided tanks used in accordance with the manufacturer's standards that are externally visually inspected weekly when holding fluids and a log is kept of the inspections made available to the division upon request; or
  - (7) when the recycling facility is used with a recycling containment registered in accordance with 19.15.34 NMAC.
- **C.** Recycling facilities not identified in Subsection B of 19.15.34.9 are required to be permitted. The appropriate division district office will determine approval requirements based upon the proposed use.
  - **D.** Recycling facilities may be located either onsite or offsite of a well drilling location and may serve a number of wells.
- **E.** The operator of a recycling facility shall keep accurate records and shall report monthly to the division the total volume of water received for recycling, with the amount of fresh water received listed separately, and the total volume of water leaving the facility for disposition by use on form C-148.
- **F.** The operator of a recycling facility shall maintain accurate records that identify the sources and disposition of all recycled water that shall be made available for review by the division upon request.
  - **G.** Recycling facilities may not be used for the disposal of produced water.
- **H.** The operator shall remove all fluids within 60 days from the date the operator ceases operations. The division district office may grant an extension for the removal of all fluids not to exceed two months. [19.15.34.9 NMAC N, 3/31/15]

# 19.15.34.10 RECYCLING CONTAINMENTS:

- A. All recycling containments shall be registered on form C-147. All operators or owners shall be named in the form C-147. The C-147 form shall require documentation that the containment will meet the requirements of 19.15.34.11 through 19.15.34.15 NMAC. At the time the C-147 is submitted to the division, a copy shall be provided to the surface owner.
- **B.** Recycling containments may hold produced water for use in connection with drilling, completion, producing or processing oil or gas or both. Such fluids may include fresh water, brackish water, recycled and treated water, fluids added to water to facilitate well drilling or completion, water produced with oil and gas, flowback from operations, water generated by an oil or gas processing facility or other waters that are gathered for well drilling or completion but may not include any hazardous waste.
- **C.** Registered recycling containments may be operated for five years from the date on which the registration is filed with the division. The operator may extend the allowed time on an annual basis thereafter with division approval if, 30 days prior to the registration expiration, the operator files a form C-147 with an attached summary showing all monthly inspections at the containment, including the monitoring of the leak detection system, showing the containment's integrity has not been compromised.
- **D.** Recycling containments may not be used for the disposal of produced water or other oilfield wastes. [19.15.34.10 NMAC N, 3/31/15]

# 19.15.34.11 SITING REQUIREMENTS FOR RECYCLING CONTAINMENTS:

- **A.** An operator shall not locate a recycling containment:
  - (1) where ground water is less than 50 feet below the bottom of the containment;
- (2) within 300 feet of a continuously flowing watercourse, or 200 feet of any other significant watercourse or lakebed, sinkhole or playa lake (measured from the ordinary high-water mark);
- (3) within 1000 feet of a permanent residence, school, hospital, institution or church in existence at the time of the initial registration;
- (4) within 500 feet of a spring or fresh water well used for domestic or stock watering purposes in existence at the time of the initial registration;
  - (5) within incorporated municipal boundaries or within a defined municipal fresh water well field covered by a municipal

ordinance adopted pursuant to Section 3-27-3 NMSA 1978, as amended, unless the municipality specifically approves the recycling containment in writing;

- (6) within 500 feet of a wetland;
- (7) within an area overlying a subsurface mine;
- (8) within an unstable area unless the operator demonstrates that it has incorporated engineering measures into the design to ensure that the containment's integrity is not compromised; or
  - (9) within a 100-year floodplain.
- **B.** In the absence of site-specific ground water data, the operator may use data generated by models, cathodic well lithology, published information or other tools as approved by the division district office.
  - **C.** An operator shall not locate material excavated during construction:
    - (1) within 100 feet of a continuously flowing watercourse or significant watercourse;
    - (2) within 200 feet from a lakebed, sinkhole or playa lake (measured from the ordinary high-water mark);
    - (3) within 100 feet of a wetland; or
    - (4) within a 100-year floodplain.

[19.15.34.11 NMAC - N, 3/31/15]

## 19.15.34.12 DESIGN AND CONSTRUCTION SPECIFICATIONS FOR A RECYCLING CONTAINMENT:

- **A.** An operator shall design and construct a recycling containment in accordance with the following specifications.
- (1) The operator shall design and construct a recycling containment to ensure the confinement of produced water, to prevent releases and to prevent overtopping due to wave action or rainfall.
- (2) A recycling containment shall have a properly constructed foundation and interior slopes consisting of a firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities to prevent the liner's rupture or tear. Geotextile is required under the liner when needed to reduce localized stress-strain or protuberances that otherwise may compromise the liner's integrity. The operator shall construct the containment in a levee with an inside grade no steeper than two horizontal feet to one vertical foot (2H:1V). The levee shall have an outside grade no steeper than three horizontal feet to one vertical foot (3H:1V). The top of the levee shall be wide enough to install an anchor trench and provide adequate room for inspection and maintenance.
- (3) Each recycling containment shall incorporate, at a minimum, a primary (upper) liner and a secondary (lower) liner with a leak detection system appropriate to the site's conditions. The edges of all liners shall be anchored in the bottom of a compacted earth-filled trench. The anchor trench shall be at least 18 inches deep.
- (4) All primary (upper) liners in a recycling containment shall be geomembrane liners composed of an impervious, synthetic material that is resistant to ultraviolet light, petroleum hydrocarbons, salts and acidic and alkaline solutions. All primary liners shall be 30-mil flexible PVC, 45-mil LLDPE string reinforced or 60-mil HDPE liners. Secondary liners shall be 30-mil LLDPE string reinforced or equivalent with a hydraulic conductivity no greater than 1 x 10-9 cm/sec. Liner compatibility shall meet or exceed the EPA SW-846 method 9090A or subsequent relevant publications.
- (5) The operator of a recycling containment shall minimize liner seams and orient them up and down, not across, a slope of the levee. Factory welded seams shall be used where possible. The operator shall ensure field seams in geosynthetic material are thermally seamed. Prior to field seaming, the operator shall overlap liners four to six inches. The operator shall minimize the number of field seams and corners and irregularly shaped areas. There shall be no horizontal seams within five feet of the slope's toe. Qualified personnel shall perform field welding and testing.
- (6) At a point of discharge into or suction from the recycling containment, the operator shall insure that the liner is protected from excessive hydrostatic force or mechanical damage. External discharge or suction lines shall not penetrate the liner.
- (7) The operator of a recycling containment shall place a leak detection system between the upper and lower geomembrane liners that shall consist of 200-mil geonet or two feet of compacted soil with a saturated hydraulic conductivity of 1 x 10-5 cm/sec or greater to facilitate drainage. The leak detection system shall consist of a properly designed drainage and collection and removal system placed above the lower geomembrane liner in depressions and sloped to facilitate the earliest possible leak detection.
- (8) The operator of a recycling containment shall design the containment to prevent run-on of surface water. The containment shall be surrounded by a berm, ditch or other diversion to prevent run-on of surface water.
- **B.** Stockpiling of topsoil. Prior to constructing containment, the operator shall strip and stockpile the topsoil for use as the final cover or fill at the time of closure.
- C. Signs. The operator shall post an upright sign no less than 12 inches by 24 inches with lettering not less than two inches in height in a conspicuous place on the fence surrounding the containment. The operator shall post the sign in a manner and location such that a person can easily read the legend. The sign shall provide the following information: the operator's name, the location of the site by quarter-quarter or unit letter, section, township and range, and emergency telephone numbers.
  - **D.** Fencing.
- (1) The operator shall fence or enclose a recycling containment in a manner that deters unauthorized wildlife and human access and shall maintain the fences in good repair. The operator shall ensure that all gates associated with the fence are closed and locked when responsible personnel are not onsite.
- (2) Recycling containments shall be fenced with a four foot fence that has at least four strands of barbed wire evenly spaced in the interval between one foot and four feet above ground level.
  - E. Netting. The operator shall ensure that a recycling containment is screened, netted or otherwise protective of wildlife, including

migratory birds. The operator shall on a monthly basis inspect for and, within 30 days of discovery, report the discovery of dead migratory birds or other wildlife to the appropriate wildlife agency and to the division district office in order to facilitate assessment and implementation of measures to prevent incidents from reoccurring.

[19.15.34.12 NMAC - N, 3/31/15]

#### 19.15.34.13 OPERATIONAL REQUIREMENTS FOR RECYCLING CONTAINMENTS:

- **A.** The operator shall inspect the recycling containment and associated leak detection systems weekly while it contains fluids. The operator shall maintain a current log of such inspections and make the log available for review by the division upon request.
  - **B.** The operator shall maintain and operate a recycling containment in accordance with the following requirements.
    - (1) The operator shall remove any visible layer of oil from the surface of the recycling containment.
    - (2) The operator shall maintain at least three feet of freeboard at each containment.
- (3) The injection or withdrawal of fluids from the containment shall be accomplished through a header, diverter or other hardware that prevents damage to the liner by erosion, fluid jets or impact from installation and removal of hoses or pipes.
- (4) If the containment's primary liner is compromised above the fluid's surface, the operator shall repair the damage or initiate replacement of the primary liner within 48 hours of discovery or seek an extension of time from the division district office.
- (5) If the primary liner is compromised below the fluid's surface, the operator shall remove all fluid above the damage or leak within 48 hours of discovery, notify the division district office and repair the damage or replace the primary liner.
  - (6) The containment shall be operated to prevent the collection of surface water run-on.
  - (7) The operator shall install, or maintain on site, an oil absorbent boom or other device to contain an unanticipated

release.

C. A recycling containment shall be deemed to have ceased operations if less than 20% of the total fluid capacity is used every six months following the first withdrawal of produced water for use. The operator must report cessation of operations to the appropriate division district office. The appropriate division district office may grant an extension to this determination of cessation of operations not to exceed six months. [19.15.34.13 NMAC - N, 3/31/15]

# 19.15.34.14 CLOSURE AND SITE RECLAMATION REQUIREMENTS FOR RECYCLING CONTAINMENTS:

- **A.** Once the operator has ceased operations, the operator shall remove all fluids within 60 days and close the containment within six months from the date the operator ceases operations from the containment for use. The division district office may grant an extension for the removal of all fluids not to exceed two months. The division district office may grant an extension to close the containment not to exceed six months. If the operator wants to use the containment for a purpose other than recycling then the operator must have that use approved or permitted by the division in accordance with the appropriate rules.
- **B.** The operator shall close a recycling containment by first removing all fluids, contents and synthetic liners and transferring these materials to a division approved facility.
- C. The operator shall test the soils beneath the containment for contamination with a five-point composite sample which includes stained or wet soils, if any, and that sample shall be analyzed for the constituents listed in Table I below.
- (1) If any contaminant concentration is higher than the parameters listed in Table I, the division may require additional delineation upon review of the results and the operator must receive approval before proceeding with closure.
- (2) If all contaminant concentrations are less than or equal to the parameters listed in Table I, then the operator can proceed to backfill with non-waste containing, uncontaminated, earthen material.
- **D.** Within 60 days of closure completion, the operator shall submit a closure report on form C-147, including required attachments, to document all closure activities including sampling results and the details on any backfilling, capping or covering, where applicable. The closure report shall certify that all information in the report and attachments is correct and that the operator has complied with all applicable closure requirements and conditions specified in division rules or directives.
- **E.** Once the operator has closed the recycling containment, the operator shall reclaim the containment's location to a safe and stable condition that blends with the surrounding undisturbed area. Topsoils and subsoils shall be replaced to their original relative positions and contoured so as to achieve erosion control, long-term stability and preservation of surface water flow patterns. The disturbed area shall then be reseeded in the first favorable growing season following closure of a recycling containment. The operator shall substantially restore the impacted surface area to the condition that existed prior to the construction of the recycling containment.
- **F.** Reclamation of all disturbed areas no longer in use shall be considered complete when all ground surface disturbing activities at the site have been completed, and a uniform vegetative cover has been established that reflects a life-form ratio of plus or minus fifty percent (50%) of pre-disturbance levels and a total percent plant cover of at least seventy percent (70%) of pre-disturbance levels, excluding noxious weeds.
- G. The re-vegetation and reclamation obligations imposed by federal, state trust land or tribal agencies on lands managed by those agencies shall supersede these provisions and govern the obligations of any operator subject to those provisions, provided that the other requirements provide equal or better protection of fresh water, human health and the environment.
  - **H.** The operator shall notify the division when reclamation and re-vegetation are complete.

Table I							
Closure Criteria for Recycling Containments							
Depth below bottom of containment to groundwater	Constituent	Method*	Limit**				

less than 10,000 mg/l TDS			
51 feet - 100 feet	Chloride	EPA 300.0	10,000 mg/kg
	TPH (GRO+DRO+MRO)	EPA SW-846 Method 8015M	2,500 mg/kg
	GRO+DRO	EPA SW-846 Method 8015M	1,000 mg/kg
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg
	Benzene	EPA SW-846 Method 8021B or 8260B	10 mg/kg
> 100 feet	Chloride	EPA 300.0	20,000 mg/kg
	TPH (GRO+DRO+MRO)	EPA SW-846 Method 8015M	2,500 mg/kg
	GRO+DRO	EPA SW-846 Method 8015M	1,000 mg/kg
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg
	Benzene	EPA SW-846 Method 8021B or 8260B	10 mg/kg

<sup>\*</sup> Or other test methods approved by the division.

[19.15.34.14 NMAC - N, 3/31/15]

#### 19.15.34.15 FINANCIAL ASSURANCE REQUIREMENTS FOR RECYCLING CONTAINMENTS:

- **A.** Financial assurance.
- (1) Containment operators without existing financial assurance pursuant to 19.15.8 NMAC shall furnish financial assurance acceptable to the division in the amount of the recycling containment's estimated closure cost or \$25,000, whichever is greater.
- (2) Containment operators providing the division with an existing financial assurance pursuant to 19.15.8 NMAC do not require additional financial assurance. These containments are limited to only the wells owned or operated by the owners of the containment. Containments delivering fluids to wells not owned or operated by the owners or operators of the containment must provide financial assurance pursuant to Paragraph (1) of Subsection A of 19.15.34.15 NMAC.
- **B.** Terms of financial assurance. The financial assurance shall be on division-prescribed forms, payable to the state of New Mexico and conditioned upon the proper operation and site closure of the recycling containment as required by New Mexico statutes and division rules. The operator shall notify the division of any material change affecting the financial assurance within 30 days of discovery or notice of such change.
- **C.** Forfeiture of financial assurance. The division shall give the operator 20 days written notice and an opportunity for a hearing prior to forfeiting any financial assurance.
  - **D.** Forms of financial assurance. The division may accept the following forms of financial assurance.
- (1) Surety bonds. A surety bond shall be executed by the applicant and a corporate surety licensed to do business in the state, and shall not be subject to cancellation.
- (2) Letters of credit. A letter of credit shall be issued by a bank organized or authorized to do commercial banking business in the United States, shall be irrevocable for a term of not less than five years unless the applicant shows good cause for a shorter time period and shall provide for automatic renewal for successive, like terms upon expiration unless the issuer has notified the division in writing of non-renewal at least 90 days before its expiration date. The letter of credit shall be payable to the state of New Mexico in part or in full upon receipt from the director or the director's authorized representative of demand for payment accompanied by a notice of forfeiture. Demand may be issued 30 days prior to expiration of the letter of credit if the operator has not provided replacement financial assurance by that time.
- (3) Cash accounts. An applicant shall provide financial assurance in the form of a federally insured or equivalently protected cash account or accounts in a financial institution, provided that the operator and the financial institution shall execute as to each such account a collateral assignment of the account to the division, which shall provide that only the division may authorize withdrawals from the account. In the event of forfeiture, the division may direct payment of all or part of the balance of such cash account (excluding interest accrued on the account) to itself or its designee for the recycling facility's closure.
  - **E.** Replacement of financial assurance.
- (1) The division may allow an operator to replace existing forms of financial assurance with other forms of financial assurance that provide equal coverage prior to the expiration of the existing financial assurance.
- (2) The division shall not release existing financial assurance until the operator has submitted, and the division has approved, an acceptable replacement.
  - F. Review of adequacy of financial assurance. The division may at any time not less than five years after initial acceptance of

<sup>\*\*</sup> Numerical limits or natural background level, whichever is greater.

financial assurance for a recycling containment, initiate a review of such financial assurance's adequacy. Additionally, whenever the division determines that a recycling containment has not achieved the closure standards specified in 19.15.34.14 NMAC, the division may review the adequacy of the recycling containment's financial assurance, without regard to the date of its last review. Upon determination, after notice to the operator and an opportunity for a hearing, that the financial assurance is not adequate to cover the reasonable and probable cost of a recycling containment's closure and post closure monitoring, the division may require the operator to furnish additional financial assurance.

- **G.** The division shall release a financial assurance upon the operator's or surety's written request if the recycling containment has been closed and the location remediated in accordance with 19.15.34 NMAC or has been covered by another financial assurance approved by the division. The division shall not approve a request for change of operator of a recycling containment until the new operator has the required division approved financial assurance.
- H. The division may use funds in the oil and gas reclamation fund to remediate the impacts of a recycling containment if deemed necessary by the division director in the event of an emergency or insufficient financial assurance. In either case, the costs expended by the division may be recovered from the operator pursuant to Section 70-2-38 NMSA 1978. The operator is responsible for all costs of remediation of the recycling containment even if the costs exceed the financial assurance.

  [19.15.34.15 NMAC N, 3/31/15]

## 19.15.34.16 VARIANCES:

- **A.** An operator may file a written request for a variance from any requirement of these rules with the division district office. The request for variance shall include:
  - (1) a detailed statement explaining the need for a variance; and
- (2) a detailed written demonstration that the variance will provide equal or better protection of fresh water, public health and the environment.
- **B.** The division district office shall approve or deny the variance within 60 days of receipt. If the division district office denies the variance, it shall provide the operator with the reasons for denial by certified mail, return receipt requested.
- **C.** If a request for variance from the requirements of this rule is not approved or denied within 60 days of the date the request for variance is received by the district office, the operator may seek a hearing pursuant to 19.15.4 NMAC.
- **D.** If the operator requests a hearing pursuant to 19.15.4 NMAC within 60 days after receipt of notice, the division shall set the matter for hearing, with notice to the operator and the appropriate division district office.
- **E.** The operator shall provide notice of the hearing on the request for variance to the surface owner of the site by certified mail, return receipt requested, at least 20 days prior to the date of hearing.
- **F.** Variances must receive division approval prior to implementation. [19.15.34.16 NMAC N, 3/31/15]

#### 19.15.34.17 TRANSPORTATION OF PRODUCED WATER, DRILLING FLUIDS AND LIQUID OIL FIELD WASTE:

- **A.** A person shall not transport produced water, drilling fluids or liquid oil field waste, including drilling fluids and residual liquids in liquid oil field equipment, except for small samples removed for analysis, by motor vehicle from a lease, central tank battery of other facility without an approved form C-133. The transporter shall maintain a copy of the approved form C-133 in the transporting vehicle.
- **B.** A person may apply for authorization to move produced water, drilling fluids or liquid oil field waste by motor vehicle by filing a complete form C-133 with the division's Santa Fe office. Authorization is granted upon the division's approval of form C-133.
- C. An owner or operator shall not permit produced water, drilling fluids or liquid oil field waste to be removed from its leases or field facilities, except for small samples removed for analysis, by motor vehicle except by a person possessing an approved form C-133. The division shall post a list of currently approved form C-133s, authorization to move liquid waste, on its website. The list of form C-133s posted on the division's website on the first business day of each month shall be deemed notice of valid form C-133s for the remainder of the month. [19.15.34.17 NMAC Rp, 19.15.34.8 NMAC, 3/31/15]

# **19.15.34.18 DENIAL OF FORM C-133:** The division may deny approval of a form C-133 if:

- A. the applicant is a corporation or limited liability company, and is not registered with the secretary of state to do business in New Mexico:
- **B.** the applicant is a limited partnership, and is not registered with the New Mexico secretary of state to do business in New Mexico;
- **C.** the applicant does not possess a warrant for transportation under the state registration system the public regulation commission administers, if it is required to have such a permit under the applicable statutes or rules; or
- **D.** the applicant or officer, director or partner in the applicant, or a person with an interest in the applicant exceeding twenty-five percent (25%), is or was within the past five years an officer, director or partner in the applicant, or a person with an interest in the applicant exceeding twenty-five percent (25%) in another entity that possesses or has possessed an approved form C-133 that has been cancelled or suspended, has a history of violating division or other state or federal environmental laws; is subject to a commission or division order, issued after notice and hearing, finding such entity to be in violation of an order requiring corrective action; or has a penalty assessment for violation of division or commission rules or orders that is unpaid more than 70 days after issuance of the order assessing the penalty.

  [19.15.34.18 NMAC Rp, 19.15.34.9 NMAC, 3/31/15]

## 19.15.34.19 CANCELLATION OR SUSPENSION OF AUTHORIZATION TO MOVE LIQUID WASTES: A transporter's vehicular

movement or disposition of produced water, drilling fluids or liquid oil field waste in a manner contrary to division rules is ground for denial of approval of form C-133 in addition to those specified in Subsection D of 19.15.34.18 NMAC. It is also cause, after notice and an opportunity for hearing, for the division to cancel or suspend a transporter's authorization to move liquid wastes.

[19.15.34.19 NMAC - Rp, 19.15.34.10 NMAC, 3/31/15]

**19.15.34.20 DISPOSITION OF PRODUCED WATER AND OTHER OIL FIELD WASTE:** Except as authorized by 19.15.17 NMAC, 19.15.26.8 NMAC, 19.15.30 NMAC, 19.15.34 NMAC or 19.15.36 NMAC, persons, including transporters, shall not dispose of produced water or other oil field waste:

- A. on or below the surface of the ground, in a pit or in a pond, lake, depression or watercourse;
- **B.** in another place or in a manner that may constitute a hazard to fresh water, public health, or the environment; or
- C. in a permitted pit or registered or permitted surface waste management facility without permission of the owner or operator of the pit or facility.

[19.15.34.20 NMAC - Rp, 19.15.34.11 NMAC, 3/31/15]

#### **19.15.34.21 ENFORCEMENT:**

- A. The operator of a recycling facility or recycling containment shall comply with all the requirements of 19.15.34 NMAC.
- **B.** If the division determines that the registration of a recycling facility or recycling containment or that operations at a recycling facility or recycling containment violate the requirements of 19.15.34 NMAC, the division district office shall notify the operator in writing. If the violation threatens contamination of fresh water, public health, or the environment, the notice of violation shall be signed by the director, the operator shall immediately cease all operations at the recycling facility or containment and the director may require the operator to remove all fluids, if any, in the recycling facility or containment by a date determined by the director.
- C. The operator shall have 60 days from the date it is notified of a violation to remove the recycling facility or recycling containment in accordance with 19.15.34 NMAC unless the violation is corrected or an agreed compliance order providing for corrective action is entered with the division. The operator may request an immediate stay of the division's order as part of an application for review of the notice of violation filed by the operator.
- **D.** The provisions of 19.15.4 NMAC applicable to adjudicatory proceedings shall apply to these enforcement proceedings unless altered or amended by 19.15.5.10 NMAC or 19.15.34 NMAC.
- **E.** The division may enter into an agreed compliance order prior to or after the filing of an application for an administrative compliance proceeding. An agreed compliance order shall have the same force and effect as a compliance order issued after an adjudicatory hearing.
- **F.** After a notice of violation that threatens contamination of fresh water, public health, or the environment is issued, until the operator obtains an agreed compliance order, performs appropriate corrective action or is granted a stay, the division may not approve any permits for the operator.

[19.15.34.21 NMAC - N, 3/31/15]

# HISTORY of 19.15.34 NMAC:

**History of Repealed Material:** 19.15.2 NMAC, General Operating Practices, Wastes Arising from Exploration and Production (filed 04/21/2004) repealed 12/1/2008.

19.15.34 NMAC, Produced Water (filed 11/17/2008) repealed 3/31/2015.

# **NMAC History:**

Those applicable portions of 19.15.2 NMAC, General Operating Practices, Wastes Arising from Exploration and Production (Sections 51 and 52) (filed 01/24/2007) were replaced by 19.15.34 NMAC, Produced Water, effective 12/1/2008.

19.15.34 NMAC, Produced Water (filed 11/17/2008) was repealed and replaced by 19.15.34 NMAC, Produced Water, Drilling Fluids and Liquid Oil Field Waste, effective 3/31/2015.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 34 PRODUCED WATER, DRILLING FLUIDS AND LIQUID OIL FIELD WASTE

**19.15.34.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Commission.

[19.15.34.1 NMAC - Rp, 19.15.34.1 NMAC, 3/31/15]

**19.15.34.2 SCOPE:** 19.15.34 NMAC applies to the transportation, disposal, recycling, re-use or the direct surface or subsurface disposition by use of water produced or used in connection with the development or production of oil or gas or both; in road construction or maintenance, or other construction; in the generation of electricity or in other industrial processes. 19.15.34 NMAC also applies to the transportation of drilling fluids and liquid oil field waste.

[19.15.34.2 NMAC - Rp, 19.15.34.2 NMAC, 3/31/15]

**19.15.34.3 STATUTORY AUTHORITY:** 19.15.34 NMAC is adopted pursuant to the Oil and Gas Act, Paragraph (15) of Section 70-2-12(B) NMSA 1978, which authorizes the division to regulate the disposition of water produced or used in connection with the drilling for or producing of oil and gas or both and Paragraph (21) of Section 70-2-12(B) NMSA 1978 which authorizes the regulation of the disposition of nondomestic wastes from the exploration, development, production or storage of crude oil or natural gas.

[19.15.34.3 NMAC - Rp, 19.15.34.3 NMAC, 3/31/15]

**19.15.34.4 DURATION:** Permanent.

[19.15.34.4 NMAC - Rp, 19.15.34.4 NMAC, 3/31/15]

**19.15.34.5 EFFECTIVE DATE:** March 31, 2015, unless a later date is cited at the end of a section. [19.15.34.5 NMAC - Rp, 19.15.34.5 NMAC, 3/31/15]

**19.15.34.6 OBJECTIVE:** To encourage the recycling, re-use or disposition of produced water by use in a manner that will afford reasonable protection against contamination of fresh water and establish procedures by which persons may transport and dispose of produced water, drilling fluids and other liquid oil field waste. [19.15.34.6 NMAC - Rp, 19.15.34.6 NMAC, 3/31/15]

**19.15.34.7 DEFINITIONS:** These definitions apply to 19.15.34.2 NMAC through 19.15.34.21 NMAC. See 19.15.2.7 NMAC for additional definitions.

- **A.** "Recycling facility" is a stationary or portable facility used exclusively for the treatment, re-use or recycling of produced water intended for disposition by use. A recycling facility does not include oilfield equipment such as separators, heater treaters and scrubbers in which produced water may be used.
- **B.** "Recycling containment" is a storage containment which incorporates a synthetic liner as the primary and secondary containment device and is used solely in conjunction with a recycling facility for the storage, treatment or recycling of produced water only for the purpose of drilling, completion, production or plugging of wells used in connection with the development of oil or gas or both.
- C. "Treatment" refers to the reconditioning of produced water to a reusable form and may include mechanical and chemical processes.

  [19.15.34.7 NMAC N, 3/31/15]

# 19.15.34.8 REQUIREMENTS FOR DISPOSITION BY USE, RECYCLING FACILITIES OR DISPOSAL OF PRODUCED WATER:

- **A.** Recycling or disposition by use of produced water.
- (1) No permit or registration is required from the division for the disposition by use of produced water for drilling, completion, producing, secondary recovery, pressure maintenance or plugging of wells pursuant to 19.15.34 NMAC.
- (2) Any other disposition by use of produced water requires prior approval by the appropriate division district office on form C-147. Approval requirements will be determined by the district office based upon the proposed use.

- (3) Research using produced water is to be encouraged through pilot projects approved by the appropriate division district office.
- (4) All produced water for recycling or disposition by use shall be handled and stored in a manner that will afford reasonable protection against contamination of fresh water.
- (5) All operations in which produced water is used shall be conducted in a manner consistent with hydrogen sulfide gas provisions in 19.15.11 NMAC or NORM provisions in 19.15.35 NMAC, as applicable.
- (6) All releases from the recycling and re-use of produced water shall be handled in accordance with 19.15.29 NMAC.
- **B.** Disposal of produced water. Persons disposing of produced water shall use one of the following disposition methods:
- disposition in a manner that does not constitute a hazard to fresh water, public health, or the environment; delivery to a permitted salt water disposal well or facility, a surface waste management facility or permanent pit permitted pursuant to 19.15.17 NMAC; or to a drill site for use in drilling fluid; or
- (2) use in accordance with 19.15.34 NMAC or other authorization from the division. [19.15.34.8 NMAC Rp, 19.15.34.12 NMAC, 3/31/15]

#### 19.15.34.9 RECYCLING FACILITIES:

- **A.** Except where recycling facilities are part of a permitted operation for the drilling, completing, producing or plugging of oil and gas wells, all recycling facilities shall be permitted or registered with the division district office. Division form C-147 shall be used for registration, financial assurance, or for a permit if not associated with the drilling, completing, producing and plugging of oil and gas wells. All operators or owners of the facility shall be named in the form C-147.
- **B.** In addition to the other applicable rule requirements, registration of a recycling facility is required in the following circumstances:
- (1) when the recycling facility is an addition to a surface waste management facility permitted under 19.15.36 NMAC;
- (2) when the recycling facility is an addition to the secondary recovery of oil and gas, enhanced oil recovery of oil and gas, or pressure maintenance projects permitted under 19.15.26 NMAC;
- (3) when the recycling facility is an addition to a salt water disposal well permitted under 19.15.26 NMAC;
- (4) when the recycling facility is an addition to pits permitted or below-grade tanks registered in accordance with 19.15.17 NMAC;
- (5) when the recycling facility is used with a closed loop system that only delivers fluid for drilling or completion purposes;
- (6) when the recycling facility is used with dedicated above ground, unlined, hard-sided tanks used in accordance with the manufacturer's standards that are externally visually inspected weekly when holding fluids and a log is kept of the inspections made available to the division upon request; or
- (7) when the recycling facility is used with a recycling containment registered in accordance with 19.15.34 NMAC.
- C. Recycling facilities not identified in Subsection B of 19.15.34.9 are required to be permitted. The appropriate division district office will determine approval requirements based upon the proposed use.
- **D.** Recycling facilities may be located either onsite or offsite of a well drilling location and may serve a number of wells.
- **E.** The operator of a recycling facility shall keep accurate records and shall report monthly to the division the total volume of water received for recycling, with the amount of fresh water received listed separately, and the total volume of water leaving the facility for disposition by use on form C-148.
- **F.** The operator of a recycling facility shall maintain accurate records that identify the sources and disposition of all recycled water that shall be made available for review by the division upon request.
  - **G.** Recycling facilities may not be used for the disposal of produced water.
- **H.** The operator shall remove all fluids within 60 days from the date the operator ceases operations. The division district office may grant an extension for the removal of all fluids not to exceed two months. [19.15.34.9 NMAC N, 3/31/15]

## 19.15.34.10 RECYCLING CONTAINMENTS:

A. All recycling containments shall be registered on form C-147. All operators or owners shall be named in the form C-147. The C-147 form shall require documentation that the containment will meet the

requirements of 19.15.34.11 through 19.15.34.15 NMAC. At the time the C-147 is submitted to the division, a copy shall be provided to the surface owner.

- **B.** Recycling containments may hold produced water for use in connection with drilling, completion, producing or processing oil or gas or both. Such fluids may include fresh water, brackish water, recycled and treated water, fluids added to water to facilitate well drilling or completion, water produced with oil and gas, flowback from operations, water generated by an oil or gas processing facility or other waters that are gathered for well drilling or completion but may not include any hazardous waste.
- C. Registered recycling containments may be operated for five years from the date on which the registration is filed with the division. The operator may extend the allowed time on an annual basis thereafter with division approval if, 30 days prior to the registration expiration, the operator files a form C-147 with an attached summary showing all monthly inspections at the containment, including the monitoring of the leak detection system, showing the containment's integrity has not been compromised.
- **D.** Recycling containments may not be used for the disposal of produced water or other oilfield wastes.

[19.15.34.10 NMAC - N, 3/31/15]

#### 19.15.34.11 SITING REQUIREMENTS FOR RECYCLING CONTAINMENTS:

- **A.** An operator shall not locate a recycling containment:
  - (1) where ground water is less than 50 feet below the bottom of the containment;
- (2) within 300 feet of a continuously flowing watercourse, or 200 feet of any other significant watercourse or lakebed, sinkhole or playa lake (measured from the ordinary high-water mark);
- (3) within 1000 feet of a permanent residence, school, hospital, institution or church in existence at the time of the initial registration;
- (4) within 500 feet of a spring or fresh water well used for domestic or stock watering purposes in existence at the time of the initial registration;
- (5) within incorporated municipal boundaries or within a defined municipal fresh water well field covered by a municipal ordinance adopted pursuant to Section 3-27-3 NMSA 1978, as amended, unless the municipality specifically approves the recycling containment in writing;
  - (6) within 500 feet of a wetland;
  - (7) within an area overlying a subsurface mine;
- (8) within an unstable area unless the operator demonstrates that it has incorporated engineering measures into the design to ensure that the containment's integrity is not compromised; or
  - (9) within a 100-year floodplain.
- **B.** In the absence of site-specific ground water data, the operator may use data generated by models, cathodic well lithology, published information or other tools as approved by the division district office.
  - C. An operator shall not locate material excavated during construction:
    - (1) within 100 feet of a continuously flowing watercourse or significant watercourse;
    - (2) within 200 feet from a lakebed, sinkhole or playa lake (measured from the ordinary high-

water mark);

- (3) within 100 feet of a wetland; or
- (4) within a 100-year floodplain.

[19.15.34.11 NMAC - N, 3/31/15]

# 19.15.34.12 DESIGN AND CONSTRUCTION SPECIFICATIONS FOR A RECYCLING CONTAINMENT:

- **A.** An operator shall design and construct a recycling containment in accordance with the following specifications.
- (1) The operator shall design and construct a recycling containment to ensure the confinement of produced water, to prevent releases and to prevent overtopping due to wave action or rainfall.
- A recycling containment shall have a properly constructed foundation and interior slopes consisting of a firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities to prevent the liner's rupture or tear. Geotextile is required under the liner when needed to reduce localized stress-strain or protuberances that otherwise may compromise the liner's integrity. The operator shall construct the containment in a levee with an inside grade no steeper than two horizontal feet to one vertical foot (2H:1V). The levee shall have an outside grade no steeper than three horizontal feet to one vertical foot (3H:1V). The top of the levee shall be wide enough to install an anchor trench and provide adequate room for inspection and maintenance.

- (3) Each recycling containment shall incorporate, at a minimum, a primary (upper) liner and a secondary (lower) liner with a leak detection system appropriate to the site's conditions. The edges of all liners shall be anchored in the bottom of a compacted earth-filled trench. The anchor trench shall be at least 18 inches deep.
- (4) All primary (upper) liners in a recycling containment shall be geomembrane liners composed of an impervious, synthetic material that is resistant to ultraviolet light, petroleum hydrocarbons, salts and acidic and alkaline solutions. All primary liners shall be 30-mil flexible PVC, 45-mil LLDPE string reinforced or 60-mil HDPE liners. Secondary liners shall be 30-mil LLDPE string reinforced or equivalent with a hydraulic conductivity no greater than 1 x 10-9 cm/sec. Liner compatibility shall meet or exceed the EPA SW-846 method 9090A or subsequent relevant publications.
- and down, not across, a slope of the levee. Factory welded seams shall be used where possible. The operator shall ensure field seams in geosynthetic material are thermally seamed. Prior to field seaming, the operator shall overlap liners four to six inches. The operator shall minimize the number of field seams and corners and irregularly shaped areas. There shall be no horizontal seams within five feet of the slope's toe. Qualified personnel shall perform field welding and testing.
- (6) At a point of discharge into or suction from the recycling containment, the operator shall insure that the liner is protected from excessive hydrostatic force or mechanical damage. External discharge or suction lines shall not penetrate the liner.
- (7) The operator of a recycling containment shall place a leak detection system between the upper and lower geomembrane liners that shall consist of 200-mil geonet or two feet of compacted soil with a saturated hydraulic conductivity of 1 x 10-5 cm/sec or greater to facilitate drainage. The leak detection system shall consist of a properly designed drainage and collection and removal system placed above the lower geomembrane liner in depressions and sloped to facilitate the earliest possible leak detection.
- (8) The operator of a recycling containment shall design the containment to prevent run-on of surface water. The containment shall be surrounded by a berm, ditch or other diversion to prevent run-on of surface water.
- **B.** Stockpiling of topsoil. Prior to constructing containment, the operator shall strip and stockpile the topsoil for use as the final cover or fill at the time of closure.
- C. Signs. The operator shall post an upright sign no less than 12 inches by 24 inches with lettering not less than two inches in height in a conspicuous place on the fence surrounding the containment. The operator shall post the sign in a manner and location such that a person can easily read the legend. The sign shall provide the following information: the operator's name, the location of the site by quarter-quarter or unit letter, section, township and range, and emergency telephone numbers.
  - **D.** Fencing.
- (1) The operator shall fence or enclose a recycling containment in a manner that deters unauthorized wildlife and human access and shall maintain the fences in good repair. The operator shall ensure that all gates associated with the fence are closed and locked when responsible personnel are not onsite.
- (2) Recycling containments shall be fenced with a four foot fence that has at least four strands of barbed wire evenly spaced in the interval between one foot and four feet above ground level.
- **E.** Netting. The operator shall ensure that a recycling containment is screened, netted or otherwise protective of wildlife, including migratory birds. The operator shall on a monthly basis inspect for and, within 30 days of discovery, report the discovery of dead migratory birds or other wildlife to the appropriate wildlife agency and to the division district office in order to facilitate assessment and implementation of measures to prevent incidents from reoccurring.

[19.15.34.12 NMAC - N, 3/31/15]

# 19.15.34.13 OPERATIONAL REQUIREMENTS FOR RECYCLING CONTAINMENTS:

- **A.** The operator shall inspect the recycling containment and associated leak detection systems weekly while it contains fluids. The operator shall maintain a current log of such inspections and make the log available for review by the division upon request.
- **B.** The operator shall maintain and operate a recycling containment in accordance with the following requirements.
- (1) The operator shall remove any visible layer of oil from the surface of the recycling containment.
  - (2) The operator shall maintain at least three feet of freeboard at each containment.

- (3) The injection or withdrawal of fluids from the containment shall be accomplished through a header, diverter or other hardware that prevents damage to the liner by erosion, fluid jets or impact from installation and removal of hoses or pipes.
- (4) If the containment's primary liner is compromised above the fluid's surface, the operator shall repair the damage or initiate replacement of the primary liner within 48 hours of discovery or seek an extension of time from the division district office.
- (5) If the primary liner is compromised below the fluid's surface, the operator shall remove all fluid above the damage or leak within 48 hours of discovery, notify the division district office and repair the damage or replace the primary liner.
  - (6) The containment shall be operated to prevent the collection of surface water run-on.
- (7) The operator shall install, or maintain on site, an oil absorbent boom or other device to contain an unanticipated release.
- C. A recycling containment shall be deemed to have ceased operations if less than 20% of the total fluid capacity is used every six months following the first withdrawal of produced water for use. The operator must report cessation of operations to the appropriate division district office. The appropriate division district office may grant an extension to this determination of cessation of operations not to exceed six months.

  [19.15.34.13 NMAC N, 3/31/15]

# 19.15.34.14 CLOSURE AND SITE RECLAMATION REQUIREMENTS FOR RECYCLING CONTAINMENTS:

- **A.** Once the operator has ceased operations, the operator shall remove all fluids within 60 days and close the containment within six months from the date the operator ceases operations from the containment for use. The division district office may grant an extension for the removal of all fluids not to exceed two months. The division district office may grant an extension to close the containment not to exceed six months. If the operator wants to use the containment for a purpose other than recycling then the operator must have that use approved or permitted by the division in accordance with the appropriate rules.
- **B.** The operator shall close a recycling containment by first removing all fluids, contents and synthetic liners and transferring these materials to a division approved facility.
- C. The operator shall test the soils beneath the containment for contamination with a five-point composite sample which includes stained or wet soils, if any, and that sample shall be analyzed for the constituents listed in Table I below.
- (1) If any contaminant concentration is higher than the parameters listed in Table I, the division may require additional delineation upon review of the results and the operator must receive approval before proceeding with closure.
- (2) If all contaminant concentrations are less than or equal to the parameters listed in Table I, then the operator can proceed to backfill with non-waste containing, uncontaminated, earthen material.
- **D.** Within 60 days of closure completion, the operator shall submit a closure report on form C-147, including required attachments, to document all closure activities including sampling results and the details on any backfilling, capping or covering, where applicable. The closure report shall certify that all information in the report and attachments is correct and that the operator has complied with all applicable closure requirements and conditions specified in division rules or directives.
- **E.** Once the operator has closed the recycling containment, the operator shall reclaim the containment's location to a safe and stable condition that blends with the surrounding undisturbed area. Topsoils and subsoils shall be replaced to their original relative positions and contoured so as to achieve erosion control, long-term stability and preservation of surface water flow patterns. The disturbed area shall then be reseeded in the first favorable growing season following closure of a recycling containment. The operator shall substantially restore the impacted surface area to the condition that existed prior to the construction of the recycling containment.
- F. Reclamation of all disturbed areas no longer in use shall be considered complete when all ground surface disturbing activities at the site have been completed, and a uniform vegetative cover has been established that reflects a life-form ratio of plus or minus fifty percent (50%) of pre-disturbance levels and a total percent plant cover of at least seventy percent (70%) of pre-disturbance levels, excluding noxious weeds.
- **G.** The re-vegetation and reclamation obligations imposed by federal, state trust land or tribal agencies on lands managed by those agencies shall supersede these provisions and govern the obligations of any operator subject to those provisions, provided that the other requirements provide equal or better protection of fresh water, human health and the environment.
  - **H.** The operator shall notify the division when reclamation and re-vegetation are complete.

Table I					
Depth below bottom of containment to groundwater less than 10,000 mg/l TDS	Constituent  Constituent	Method*	Limit**		
51 feet - 100 feet	Chloride	EPA 300.0	10,000 mg/kg		
	TPH (GRO+DRO+MRO)	EPA SW-846 Method 8015M	2,500 mg/kg		
	GRO+DRO	EPA SW-846 Method 8015M	1,000 mg/kg		
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg		
	Benzene	EPA SW-846 Method 8021B or 8260B	10 mg/kg		
> 100 feet	Chloride	EPA 300.0	20,000 mg/kg		
	TPH (GRO+DRO+MRO)	EPA SW-846 Method 8015M	2,500 mg/kg		
	GRO+DRO	EPA SW-846 Method 8015M	1,000 mg/kg		
	BTEX	EPA SW-846 Method 8021B or 8260B	50 mg/kg		
	Benzene	EPA SW-846 Method 8021B or 8260B	10 mg/kg		

<sup>\*</sup> Or other test methods approved by the division.

# 19.15.34.15 FINANCIAL ASSURANCE REQUIREMENTS FOR RECYCLING CONTAINMENTS:

**A.** Financial assurance.

- (1) Containment operators without existing financial assurance pursuant to 19.15.8 NMAC shall furnish financial assurance acceptable to the division in the amount of the recycling containment's estimated closure cost or \$25,000, whichever is greater.
- (2) Containment operators providing the division with an existing financial assurance pursuant to 19.15.8 NMAC do not require additional financial assurance. These containments are limited to only the wells owned or operated by the owners of the containment. Containments delivering fluids to wells not owned or operated by the owners or operators of the containment must provide financial assurance pursuant to Paragraph (1) of Subsection A of 19.15.34.15 NMAC.
- **B.** Terms of financial assurance. The financial assurance shall be on division-prescribed forms, payable to the state of New Mexico and conditioned upon the proper operation and site closure of the recycling containment as required by New Mexico statutes and division rules. The operator shall notify the division of any material change affecting the financial assurance within 30 days of discovery or notice of such change.
- C. Forfeiture of financial assurance. The division shall give the operator 20 days written notice and an opportunity for a hearing prior to forfeiting any financial assurance.
  - **D.** Forms of financial assurance. The division may accept the following forms of financial assurance.
- (1) Surety bonds. A surety bond shall be executed by the applicant and a corporate surety licensed to do business in the state, and shall not be subject to cancellation.
- (2) Letters of credit. A letter of credit shall be issued by a bank organized or authorized to do commercial banking business in the United States, shall be irrevocable for a term of not less than five years unless the applicant shows good cause for a shorter time period and shall provide for automatic renewal for successive, like

<sup>\*\*</sup> Numerical limits or natural background level, whichever is greater. [19.15.34.14 NMAC - N, 3/31/15]

terms upon expiration unless the issuer has notified the division in writing of non-renewal at least 90 days before its expiration date. The letter of credit shall be payable to the state of New Mexico in part or in full upon receipt from the director or the director's authorized representative of demand for payment accompanied by a notice of forfeiture. Demand may be issued 30 days prior to expiration of the letter of credit if the operator has not provided replacement financial assurance by that time.

- (3) Cash accounts. An applicant shall provide financial assurance in the form of a federally insured or equivalently protected cash account or accounts in a financial institution, provided that the operator and the financial institution shall execute as to each such account a collateral assignment of the account to the division, which shall provide that only the division may authorize withdrawals from the account. In the event of forfeiture, the division may direct payment of all or part of the balance of such cash account (excluding interest accrued on the account) to itself or its designee for the recycling facility's closure.
  - **E.** Replacement of financial assurance.
- (1) The division may allow an operator to replace existing forms of financial assurance with other forms of financial assurance that provide equal coverage prior to the expiration of the existing financial assurance.
- (2) The division shall not release existing financial assurance until the operator has submitted, and the division has approved, an acceptable replacement.
- **F.** Review of adequacy of financial assurance. The division may at any time not less than five years after initial acceptance of financial assurance for a recycling containment, initiate a review of such financial assurance's adequacy. Additionally, whenever the division determines that a recycling containment has not achieved the closure standards specified in 19.15.34.14 NMAC, the division may review the adequacy of the recycling containment's financial assurance, without regard to the date of its last review. Upon determination, after notice to the operator and an opportunity for a hearing, that the financial assurance is not adequate to cover the reasonable and probable cost of a recycling containment's closure and post closure monitoring, the division may require the operator to furnish additional financial assurance.
- **G.** The division shall release a financial assurance upon the operator's or surety's written request if the recycling containment has been closed and the location remediated in accordance with 19.15.34 NMAC or has been covered by another financial assurance approved by the division. The division shall not approve a request for change of operator of a recycling containment until the new operator has the required division approved financial assurance.
- **H.** The division may use funds in the oil and gas reclamation fund to remediate the impacts of a recycling containment if deemed necessary by the division director in the event of an emergency or insufficient financial assurance. In either case, the costs expended by the division may be recovered from the operator pursuant to Section 70-2-38 NMSA 1978. The operator is responsible for all costs of remediation of the recycling containment even if the costs exceed the financial assurance.

  [19.15.34.15 NMAC N, 3/31/15]

#### 19.15.34.16 **VARIANCES**:

- **A.** An operator may file a written request for a variance from any requirement of these rules with the division district office. The request for variance shall include:
  - (1) a detailed statement explaining the need for a variance; and
- (2) a detailed written demonstration that the variance will provide equal or better protection of fresh water, public health and the environment.
- **B.** The division district office shall approve or deny the variance within 60 days of receipt. If the division district office denies the variance, it shall provide the operator with the reasons for denial by certified mail, return receipt requested.
- C. If a request for variance from the requirements of this rule is not approved or denied within 60 days of the date the request for variance is received by the district office, the operator may seek a hearing pursuant to 19.15.4 NMAC.
- **D.** If the operator requests a hearing pursuant to 19.15.4 NMAC within 60 days after receipt of notice, the division shall set the matter for hearing, with notice to the operator and the appropriate division district office.
- **E.** The operator shall provide notice of the hearing on the request for variance to the surface owner of the site by certified mail, return receipt requested, at least 20 days prior to the date of hearing.
- **F.** Variances must receive division approval prior to implementation. [19.15.34.16 NMAC N, 3/31/15]

# 19.15.34.17 TRANSPORTATION OF PRODUCED WATER, DRILLING FLUIDS AND LIQUID OIL FIELD WASTE:

- **A.** A person shall not transport produced water, drilling fluids or liquid oil field waste, including drilling fluids and residual liquids in liquid oil field equipment, except for small samples removed for analysis, by motor vehicle from a lease, central tank battery of other facility without an approved form C-133. The transporter shall maintain a copy of the approved form C-133 in the transporting vehicle.
- **B.** A person may apply for authorization to move produced water, drilling fluids or liquid oil field waste by motor vehicle by filing a complete form C-133 with the division's Santa Fe office. Authorization is granted upon the division's approval of form C-133.
- C. An owner or operator shall not permit produced water, drilling fluids or liquid oil field waste to be removed from its leases or field facilities, except for small samples removed for analysis, by motor vehicle except by a person possessing an approved form C-133. The division shall post a list of currently approved form C-133s, authorization to move liquid waste, on its website. The list of form C-133s posted on the division's website on the first business day of each month shall be deemed notice of valid form C-133s for the remainder of the month. [19.15.34.17 NMAC Rp, 19.15.34.8 NMAC, 3/31/15]

# **19.15.34.18 DENIAL OF FORM C-133:** The division may deny approval of a form C-133 if:

- **A.** the applicant is a corporation or limited liability company, and is not registered with the secretary of state to do business in New Mexico;
- **B.** the applicant is a limited partnership, and is not registered with the New Mexico secretary of state to do business in New Mexico;
- C. the applicant does not possess a warrant for transportation under the state registration system the public regulation commission administers, if it is required to have such a permit under the applicable statutes or rules; or
- **D.** the applicant or officer, director or partner in the applicant, or a person with an interest in the applicant exceeding twenty-five percent (25%), is or was within the past five years an officer, director or partner in the applicant, or a person with an interest in the applicant exceeding twenty-five percent (25%) in another entity that possesses or has possessed an approved form C-133 that has been cancelled or suspended, has a history of violating division or other state or federal environmental laws; is subject to a commission or division order, issued after notice and hearing, finding such entity to be in violation of an order requiring corrective action; or has a penalty assessment for violation of division or commission rules or orders that is unpaid more than 70 days after issuance of the order assessing the penalty.

[19.15.34.18 NMAC - Rp, 19.15.34.9 NMAC, 3/31/15]

# 19.15.34.19 CANCELLATION OR SUSPENSION OF AUTHORIZATION TO MOVE LIQUID

**WASTES:** A transporter's vehicular movement or disposition of produced water, drilling fluids or liquid oil field waste in a manner contrary to division rules is ground for denial of approval of form C-133 in addition to those specified in Subsection D of 19.15.34.18 NMAC. It is also cause, after notice and an opportunity for hearing, for the division to cancel or suspend a transporter's authorization to move liquid wastes. [19.15.34.19 NMAC - Rp, 19.15.34.10 NMAC, 3/31/15]

# **19.15.34.20 DISPOSITION OF PRODUCED WATER AND OTHER OIL FIELD WASTE:** Except as authorized by 19.15.17 NMAC, 19.15.26.8 NMAC, 19.15.30 NMAC, 19.15.34 NMAC or 19.15.36 NMAC, persons, including transporters, shall not dispose of produced water or other oil field waste:

- **A.** on or below the surface of the ground, in a pit or in a pond, lake, depression or watercourse;
- **B.** in another place or in a manner that may constitute a hazard to fresh water, public health, or the environment; or
- C. in a permitted pit or registered or permitted surface waste management facility without permission of the owner or operator of the pit or facility.

[19.15.34.20 NMAC - Rp, 19.15.34.11 NMAC, 3/31/15]

# **19.15.34.21 ENFORCEMENT:**

**A.** The operator of a recycling facility or recycling containment shall comply with all the requirements of 19.15.34 NMAC.

- **B.** If the division determines that the registration of a recycling facility or recycling containment or that operations at a recycling facility or recycling containment violate the requirements of 19.15.34 NMAC, the division district office shall notify the operator in writing. If the violation threatens contamination of fresh water, public health, or the environment, the notice of violation shall be signed by the director, the operator shall immediately cease all operations at the recycling facility or containment and the director may require the operator to remove all fluids, if any, in the recycling facility or containment by a date determined by the director.
- C. The operator shall have 60 days from the date it is notified of a violation to remove the recycling facility or recycling containment in accordance with 19.15.34 NMAC unless the violation is corrected or an agreed compliance order providing for corrective action is entered with the division. The operator may request an immediate stay of the division's order as part of an application for review of the notice of violation filed by the operator.
- **D.** The provisions of 19.15.4 NMAC applicable to adjudicatory proceedings shall apply to these enforcement proceedings unless altered or amended by 19.15.5.10 NMAC or 19.15.34 NMAC.
- **E.** The division may enter into an agreed compliance order prior to or after the filing of an application for an administrative compliance proceeding. An agreed compliance order shall have the same force and effect as a compliance order issued after an adjudicatory hearing.
- F. After a notice of violation that threatens contamination of fresh water, public health, or the environment is issued, until the operator obtains an agreed compliance order, performs appropriate corrective action or is granted a stay, the division may not approve any permits for the operator.

  [19.15.34.21 NMAC N, 3/31/15]

# **HISTORY of 19.15.34 NMAC:**

**History of Repealed Material:** 19.15.2 NMAC, General Operating Practices, Wastes Arising from Exploration and Production (filed 04/21/2004) repealed 12/1/2008.

19.15.34 NMAC, Produced Water (filed 11/17/2008) repealed 3/31/2015.

# **NMAC History:**

Those applicable portions of 19.15.2 NMAC, General Operating Practices, Wastes Arising from Exploration and Production (Sections 51 and 52) (filed 01/24/2007) were replaced by 19.15.34 NMAC, Produced Water, effective 12/1/2008.

19.15.34 NMAC, Produced Water (filed 11/17/2008) was repealed and replaced by 19.15.34 NMAC, Produced Water, Drilling Fluids and Liquid Oil Field Waste, effective 3/31/2015.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS PART 35 WASTE DISPOSAL

**19.15.35.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division. [19.15.35.1 NMAC - Rp, 19.15.9.1 NMAC, 12/1/08]

**19.15.35.2 SCOPE:** 19.15.35 NMAC applies to persons engaged in oil and gas exploration, development, production, storage, transportation, treatment and refinement and the oil field service industry within New Mexico. [19.15.35.2 NMAC - Rp, 19.15.9.2 NMAC, 12/1/08; A, 6/30/16]

**19.15.35.3 STATUTORY AUTHORITY:** 19.15.35 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12, which authorizes the division to regulate the disposition of non-domestic waste resulting from the exploration, development, production or storage of oil or gas; from the oil field service industry; the transportation of oil or gas; the treatment of gas; or the refinement of oil.

[19.15.35.3 NMAC - Rp, 19.15.9.3 NMAC, 12/1/08]

**19.15.35.4 DURATION:** Permanent.

[19.15.35.4 NMAC - Rp, 19.15.9.4 NMAC, 12/1/08]

**19.15.35.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.35.5 NMAC - Rp, 19.15.9.5 NMAC, 12/1/08]

**19.15.35.6 OBJECTIVE:** To establish procedures for the disposal of certain oil field waste at solid waste facilities permitted by the New Mexico environment department and for the disposal of regulated NORM associated with the oil and gas industry. [19.15.35.6 NMAC - Rp, 19.15.9.6 NMAC, 12/1/08; A, 6/30/16]

#### **19.15.35.7 DEFINITIONS:**

- **A.** "Discharge plan" means a plan the operator submits and the division approves pursuant to NMSA 1978, Section 70-2-12(B)(22) and WQCC rules.
  - **B.** "EPA clean" means the cleanliness standards established by the EPA in 40 C.F.R. section 261.7(b).
  - C. "NESHAP" means the National Emission Standards for Hazardous Air Pollutants of the EPA, 40 C.F.R. Part 61.
- **D.** "Solid waste facility" means a facility permitted or authorized as a solid waste facility by the New Mexico environment department pursuant to the Solid Waste Act, NMSA 1978, Sections 74-9-1 *et seq*. and New Mexico environmental improvement board rules to accept industrial solid waste or other special waste.
- E. "TCLP" means the testing protocol established by the EPA in 40 C.F.R. Part 261, entitled "Toxicity Characteristic Leaching Procedure" or an alternative hazardous constituent analysis the division has approved.

  [19.15.35.7 NMAC Rp, 19.15.9.712 NMAC, 12/1/08; A, 6/30/16]

# 19.15.35.8 DISPOSAL OF CERTAIN OIL FIELD WASTE AT SOLID WASTE FACILITIES:

- A. A person may dispose of certain oil field waste at a solid waste facility in accordance with 19.15.35.8 NMAC.
- **B.** Procedure.
- (1) A person may dispose of oil field waste listed in Paragraph (1) of Subsection C of 19.15.35.8 NMAC at a solid waste facility without the division's prior written authorization.
- (2) A person may dispose of oil field waste listed in Paragraph (2) of Subsection C of 19.15.35.8 NMAC at a solid waste facility after testing and the division's prior written authorization. Before the division grants authorization, the applicant for the authorization shall provide copies of test results to the division and to the solid waste facility where the applicant will dispose of the oil field waste. In appropriate cases and so long as a representative sample is tested, the division may authorize disposal of a waste stream listed in Paragraph (2) of Subsection C of 19.15.35.8 NMAC without individual testing of each delivery.
- (3) A person may dispose of oil field waste listed in Paragraph (3) of Subsection C of 19.15.35.8 NMAC at a solid waste facility on a case-by-case basis after testing the division may require and the division's prior written authorization. Before the division grants authorization, the applicant for the authorization shall provide copies of test results to the division and to the solid waste facility where it will dispose of the oil field waste.
- (4) Simplified procedure for holders of discharge plans. Holders of an approved discharge plan may amend the discharge plan to provide for disposal of oil field waste listed in Paragraph (2) of Subsection C of 19.15.35.8 NMAC and, as applicable, Paragraph (3) of Subsection C of 19.15.35.8 NMAC. If the division approves the amendment to the discharge plan, the holder may dispose of oil field wastes listed in Paragraphs (2) and (3) of Subsection C of 19.15.35.8 NMAC at a solid waste facility without obtaining the division's prior written authorization.
  - C. The following provisions apply to the types of oil field waste described below as specified.
    - (1) The person disposing of the oil field waste does not have to test the following oil field waste before disposal:
      - (a) barrels, drums, five-gallon buckets or one-gallon containers so long as they are empty and EPA-clean;

- **(b)** uncontaminated brush and vegetation arising from clearing operations;
- (c) uncontaminated concrete;
- (d) uncontaminated construction debris;
- non-friable asbestos and asbestos contaminated waste material, so long as the disposal complies with (e) applicable federal regulations and state rules for non-friable asbestos materials and so long as the facility operator removes the asbestos from steel pipes and boilers and, if applicable, recycles the steel;
  - detergent buckets, so long as the buckets are completely empty;
  - fiberglass tanks so long as the tank is empty, cut up or shredded and EPA clean; (g)
  - grease buckets, so long as empty and EPA clean; (h)
  - uncontaminated ferrous sulfate or elemental sulfur so long as recovery and sale as a raw material is not (i)

possible;

- **(j)** metal plate and metal cable;
- (k) office trash;
- **(1)** paper and paper bags, so long as the paper bags are empty;
- (m) plastic pit liners, so long as the person cleans them well;
- soiled rags or gloves, which if wet pass the paint filter test prior to disposal; or (n)
- **(o)** uncontaminated wood pallets.
- **(2)** The person disposing of the oil field waste shall test the following oil field wastes for the substances indicated prior to

disposal:

- activated alumina for TPH and BTEX; (a)
- activated carbon for TPH and BTEX; **(b)**
- (c) amine filters, which the facility operator air-dries for at least 48 hours before testing, for BTEX;
- friable asbestos and asbestos-contaminated waste material, which the facility operator removes asbestos (d) from steel pipes and boilers and, if applicable, recycles the steel before disposal, where the disposal otherwise complies with applicable federal
- regulations and state rules for friable asbestos materials pursuant to NESHAP;
  - cooling tower filters, which the facility operator drains and then air-dries for at least 48 hours before testing, (e)

for TCLP/chromium;

- **(f)** dehydration filter media, which the facility operator drains and then air-dries for at least 48 hours before
- testing, for TPH and BTEX;
- gas condensate filters, which the facility operator drains and then air-dries for at least 48 hours before **(g)**

testing, for BTEX;

(h) glycol filters, which the facility operator drains and then air-dries for at least 48 hours before testing, for

BTEX:

- (i) iron sponge, which the facility operator oxidizes completely, for ignitability testing;
- (i) junked pipes, valves and metal pipe for NORM;
- (k) molecular sieves, which the facility operator cools in a non-hydrocarbon inert atmosphere and hydrates in ambient air for at least 24 hours before testing, for TPH and BTEX;
  - pipe scale and other deposits removed from pipeline and equipment for TPH, TCLP/metals and NORM;
  - produced water filters, which the facility operator drains and then air-dries for at least 48 hours before (m)

testing, for corrosivity;

- (n) sandblasting sand for TCLP/metals or, if the division requires, TCLP/total metals; or
- waste oil filters, which the facility operator drains thoroughly of oil at least 24 hours before testing and **(o)** recycles the oil and metal parts, for TCLP/metals.
  - A person may dispose of the following oil field wastes on a case-by-case basis with the division's approval: (3)
    - (a) sulfur contaminated soil;
      - **(b)**
      - contaminated soil other than petroleum contaminated soil; (c)
      - (d) petroleum contaminated soil in the event of a director-declared emergency;
      - contaminated concrete; (e)
      - **(f)** demolition debris not otherwise specified in 19.15.35.8 NMAC;
- unused dry chemicals; in addition to testing the division requires, the person applying for division approval shall forward a copy of the material safety data sheet to the division and the solid waste facility on each chemical proposed for disposal;
  - contaminated ferrous sulfate or elemental sulfur; (h)
  - unused pipe dope; (i)
  - **(j)** support balls;
  - (k) tower packing materials;
  - **(1)** contaminated wood pallets;
- partial sacks of unused drilling mud; in addition to testing the division requires, the person applying for  $(\mathbf{m})$ division approval shall forward a copy of the material safety data sheet to division and the solid waste facility at which the it will dispose of the partial sacks; or

- (n) other oil field wastes as applicable.
- D. Testing.
- (1) The person applying for division approval to dispose of oil field waste in a solid waste facility shall conduct testing required by 19.15.35.8 NMAC according to the Test Methods for Evaluating Solid Waste, EPA No. SW-846 and shall direct questions concerning the standards or a particular testing facility to the division.
  - (2) The testing facility shall conduct testing according to the test method listed:
    - (a) TPH: EPA method 418.1 or 8015 (DRO and GRO only) or an alternative, division-approved hydrocarbon

analysis;

- (b) TCLP: EPA Method 1311 or an alternative hazardous constituent analysis approved by the division;
- (c) paint filter test: EPA Method 9095A;
- (d) ignitability test: EPA Method 1030;
- (e) corrosivity: EPA Method 1110;
- (f) reactivity: test procedures and standards the division establishes on a case-by-case basis; and
- (g) NORM. 20.3.14 NMAC.
- (3) To be eligible for disposal pursuant to 19.15.35.8 NMAC, the concentration of substances the testing facility identifies during testing shall not exceed the following limits:
  - (a) benzene: 9.99 mg/kg;
  - **(b)** BTEX: 499.99 mg/kg (sum of all);
  - (c) TPH: 1000 mg/kg;
  - (d) hazardous air pollutants: the standards set forth in NESHAP; and
  - (e) TCLP:
    - (i) arsenic: 5 mg/l,
    - (ii) barium: 100 mg/l,
    - (iii) cadmium: 1 mg/l,
    - (iv) chromium: 5 mg/l,
    - (v) lead: 5 mg/l,
    - (vi) mercury: 0.2 mg/l,
    - (vii) selenium: 1 mg/l, and
    - (viii) silver: 5 mg/l.

[19.15.35.8 NMAC - Rp, 19.15.9.712 NMAC, 12/1/08; A, 6/30/16]

**19.15.35.9 DISPOSAL OF REGULATED NORM:** A person disposing of regulated NORM, as defined at 19.15.2.7 NMAC, is subject to 19.15.35.9 NMAC through 19.15.35.14 NMAC and to New Mexico environmental improvement board rule, 20.3.14 NMAC. [19.15.35.9 NMAC - Rp, 19.15.9.714 NMAC, 12/1/08]

# 19.15.35.10 NON-RETRIEVED FLOWLINES AND PIPELINES:

- A. The division shall consider a proposal from an operator for leaving flowlines and pipelines (hereinafter "pipeline") that contain regulated NORM in the ground provided the operator performs the abandonment procedures in a manner to protect the environment, public health and fresh waters. Division approval is contingent on the applicant meeting the following requirements as a minimum.
  - **B.** An application the applicant submits to the division shall contain the following as a minimum:
- (1) the pipeline layout over its entire length on a form C-102 including the legal description of the location of both ends and surface ownership along the pipeline;
- (2) results of a radiation survey the applicant conducts at all accessible points and a surface radiation survey along the complete pipeline route in a division-approved form; surveys conducted consistent with division-approved procedures;
  - (3) the type of material for which the applicant or any predecessor operator used the pipeline;
  - (4) the procedure the applicant will use for flushing hydrocarbons or produced water from the pipeline;
  - (5) an explanation as to why it is more beneficial to leave the pipeline in the ground than to retrieve it; and
- (6) proof the applicant has sent notice of the proposed abandonment to all surface owners where the pipeline is located; the director may require the applicant to send additional notification as described in 19.15.35.14 NMAC.
- C. Upon division approval of the application, the operator shall notify the appropriate division district office at least 24 hours prior to beginning work on the pipeline abandonment.
  - **D.** As a condition of completion of the pipeline abandonment, the operator shall permanently cap all accessible points.
- **E.** An operator shall not place additional regulated NORM in a pipeline to be abandoned under 19.15.35.10 NMAC other than that which accumulated in the pipeline under the pipeline's normal operation.
- **F.** An operator may abandon a pipeline that does not exhibit regulated NORM pursuant to required surveys without an application pursuant to 19.15.35.10 NMAC in accordance with the operator's applicable lease agreements.
- G. If a pipeline's appurtenance contains regulated NORM, but upon the appurtenance's removal, no accessible point or surface above the pipeline exhibits the presence of regulated NORM, then the applicant shall submit to the division the information regarding the regulated NORM in the appurtenance and a statement concerning that regulated NORM's management. With respect to the pipeline left in the ground, the applicant is subject to the requirements of 19.15.35.10 NMAC with the exception of Paragraph (6) of Subsection B of 19.15.35.10 NMAC.

[19.15.35.10 NMAC - Rp, 19.15.9.714 NMAC, 12/1/08]

#### 19.15.35.11 COMMERCIAL OR CENTRALIZED SURFACE WASTE MANAGEMENT FACILITIES:

- A. The division shall consider proposals for the disposal of regulated NORM in commercial or centralized surface waste management facilities, provided the applicant performs the disposal in a manner that protects the environment, public health and fresh waters. Division approval is contingent on the applicant obtaining a permit in accordance with 19.15.36 NMAC for the facility and complying with additional requirements specifically related to regulated NORM disposal as described in Subsections B through D of 19.15.35.11 NMAC.
- **B.** The division shall set requests for permission to receive and dispose of regulated NORM in commercial or centralized surface waste management facilities for hearing in order for the facility's operator to obtain or modify a permit in accordance with 19.15.36 NMAC. The division shall consider a request to dispose of regulated NORM at a facility previously permitted under 19.15.36 NMAC a major modification to that facility. The facility's operator shall submit a hearing request to the division that contains the following at a minimum:
- (1) complete plans for the facility, including the sources of regulated NORM, radiation survey readings, quantities of regulated NORM to be disposed and monitoring proposals;
  - (2) a copy of this permit for the facility, if the division has issued one;
  - (3) proof of public notice of the application as required by 19.15.36 NMAC; and
- (4) evidence of issuance of a specific license pursuant to 20.3.14 NMAC, a license pursuant to 20.3.13 NMAC and other authorizations required by law.
- C. The division shall establish operating procedures that are protective of the environment, public health and fresh waters in its order.
- **D.** A person desiring to dispose of regulated NORM in an approved commercial or centralized surface waste management facility shall furnish regulated NORM information to the facility's operator sufficient for the operator to submit form C-138 for division approval. The facility operator shall receive division approval prior to receiving the regulated NORM at the disposal facility.

  [19.15.35.11 NMAC Rp, 19.15.9.714 NMAC, 12/1/08]

#### 19.15.35.12 DOWNHOLE DISPOSAL IN WELLS TO BE PLUGGED AND ABANDONED:

- **A.** The division shall consider proposals from an operator for downhole disposal of regulated NORM in wells that are to be plugged and abandoned, provided the operator performs the plugging and abandonment procedures in a manner that protects the environment, public health and fresh waters and in accordance with division rules pertaining to well plugging and abandonment.
  - **B.** The applicant shall complete form C-103 and submit it to the division for approval.
- (1) In addition to all other information required for C-103 submittal, the form shall specifically state that the applicant will place regulated NORM in the well bore. The abandonment procedure contained in the application shall identify depths at which the operator will place regulated NORM, radiation survey results conducted on the regulated NORM to be disposed, the procedure the operator will use to place the regulated NORM in the well bore and the specific form of regulated NORM the operator will place in the well bore (e.g. scale, pipe, dirt, etc.).
- (2) The applicant shall address abnormally pressured zones in the well bore that might result in migration of the regulated NORM after it has been placed in the plugged and abandoned well in the application.
- (3) The applicant shall send notice of the submittal of an application to dispose of regulated NORM in a plugged and abandoned well to the surface owner and the mineral lessor. The director may require additional notification as described in 19.15.35.14 NMAC.
- C. The operator shall not commence work until the division has approved the application for regulated NORM disposal in a plugged and abandoned well.
- **D.** The operator shall comply with the following requirements when disposing of the regulated NORM in a plugged and abandoned well.
- (1) The operator shall follow plugging and abandonment procedures the division routinely requires unless the procedures are specifically superseded at the division's instruction to facilitate the regulated NORM disposal.
- (2) The operator shall color-dye the cement plug located directly above the regulated NORM and the surface plug with red iron oxide.
- (3) The operator shall dispose of regulated NORM at a depth of at least 100 feet below the lower most known underground source of drinking water zone. There must be evidence that there is cement across the known underground source of drinking water zones.

[19.15.35.12 NMAC - Rp, 19.15.9.714 NMAC, 12/1/08]

# 19.15.35.13 INJECTION:

injected;

- **A.** The division shall consider an operator's proposal for injecting regulated NORM into injection wells provided the operator will perform the injection in a manner that protects the environment, public health and fresh waters and complies with division rules pertaining to injection. Division approval is contingent on the applicant meeting the requirements in Subsection B of 19.15.35.13 NMAC at a minimum.
  - **B.** An applicant wishing to dispose of regulated NORM in a disposal well shall comply with the following requirements.
- (1) An application submitted to the division for permission to dispose of a regulated NORM in an existing or newly permitted disposal well shall contain the following information at a minimum:
  - (a) a completed form C-108 with proof of required notification and a statement that regulated NORM will be
    - (b) a description of regulated NORM to be disposed including its source, radiation levels and quantity; and

proposed;

- (c) a description of the process used on the material to improve injectivity.
- (2) An operator shall comply with the following requirements when disposing of regulated NORM in a disposal well.
  - (a) The operator may only inject regulated NORM from the operator's operations.
  - (b) Each time the operator injects regulated NORM into the disposal well, the operator shall submit a form C-

103 to the division and the appropriate division district office. The operator shall submit the completed form C-103 five working days following the injection, which contains the following information: source of regulated NORM, NORM radiation level, quantity of material injected, description of any process the operator used on the material to improve injectivity, the injection pressure while injecting and dates of injection.

- (c) The operator shall report mechanical failures to the appropriate division district office within 24 hours of the failure. The operator shall submit a description of the failure and immediate measures the operator took in response to the failure no later than 15 days following the failure. The operator shall notify the appropriate division district office of proposed repair plans. The operator shall receive division approval of repair plans prior to commencing work and provide notice of commencement to the appropriate division district office so that the division may witness or inspect repairs. The operator shall monitor well repairs to ensure regulated NORM does not escape the well bore or is completely contained in the repair operations.
- (d) At the time of the disposal well's abandonment, the operator shall squeeze the injection interval that the operator used for regulated NORM injection with cement or locate a cement plug directly above the injection interval. Cement in either case shall contain red iron oxide.
- (e) The injection zone shall be at a depth of at least 100 feet below the lower most known underground drinking water zone.
- C. Injection in EOR injection wells. The division shall consider issuing a permit for the disposal of regulated NORM into injection wells within an approved EOR project only after notice and hearing and upon the applicant's minimum demonstration that:
- (1) the injection will not reduce the project's efficiency or otherwise cause a reduction in the ultimate recovery of hydrocarbons from the project;
- (2) the injection will not cause an increase in the radiation level of regulated NORM produced from the EOR interval in an producing well located either within or offsetting the project area; and
  - (3) the operations will conform to provisions of Subsection B of 19.15.35.13 NMAC.
  - **D.** Injection above fracture pressure.
- (1) The division shall consider issuing a permit for the disposal of regulated NORM in a disposal well above fracture pressure only after notice and hearing and upon receiving the following minimum information from the applicant:
  - (a) a completed form C-108 clearly stating that disposal of regulated NORM at or above fracture pressure is
  - (b) information required under Subsection B of 19.15.35.13 NMAC above;
- (c) model results predicting the fracture propagation including the expected height, extension, direction and any other evidence sufficient to demonstrate that the fracture will not extend beyond the injection interval or into the confining zones; the application shall include the procedure, the anticipated pressures and the type and pressure rating of equipment that the operator will use; the division may consider the current or potential utilization of zones immediately above and below the zone of interest in the acceptance or rejection of model predictions; and
- (d) a contingency plan of the procedures, including containment plans that the operator will employ if a mechanical failure occurs.
- (2) The operator shall comply with the following requirements when disposing of regulated NORM in a disposal well above fracture pressure.
  - (a) The operator shall notify the appropriate division district office 24 hours prior to commencing injection.
- (b) Upon completion of the injection, the operator shall squeeze the disposal interval with cement or locate a cement plug directly above the injection interval. In either case the cement in either case shall contain red iron oxide. The operator shall submit a completed form C-103 to the division and the appropriate division district office within five working days of the injection. If the operator desires to return the well to injection below fracture pressure, the operator shall include those plans in the application.
- E. Injection in commercial disposal facilities. The division shall consider issuing a permit for the commercial disposal of regulated NORM by injection only after notice and hearing, and provided the applicant has obtained a specific license pursuant to 20.3.14 NMAC and pursuant to 20.3.13 NMAC. In addition to obtaining these licenses the operator shall also comply with Subparagraph (a) of Paragraph 2 of Subsection B of 19.15.35.13 NMAC.

[19.15.35.13 NMAC - Rp, 19.15.9.714 NMAC, 12/1/08]

#### 19.15.35.14 ADDITIONAL NOTIFICATION:

- **A.** The director may require additional notice for an application under 19.15.35.9 NMAC to 19.15.35.13 NMAC.
- **B.** A notified party seeking to comment or request a public hearing on an application shall file comments or a written hearing request with the division within 20 days after receiving notice. A request for a hearing shall set forth the reasons why the division should hold a hearing.
- C. The division shall hold a public hearing as required in 19.15.35.9 NMAC through 19.15.35.13 NMAC or if the director determines there is sufficient cause to hold a public hearing. [19.15.35.14 NMAC Rp, 19.15.9.714 NMAC, 12/1/08]

# **HISTORY of 19.15.35 NMAC:**

**History of Repealed Material:** 19.15.9 NMAC, Secondary or Other Enhanced Recovery, Pressure Maintenance, Salt Water Disposal, and Underground Storage (filed 11/13/2000) repealed 12/1/08.

# **NMAC History:**

Those applicable portions of 19.15.9 NMAC, Secondary or Other Enhanced Recovery, Pressure Maintenance, Salt Water Disposal, and Underground Storage (Sections 712 and 714) (filed 11/13/2000) were replaced by 19.15.35 NMAC, Waste Disposal, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS PART 35 WASTE DISPOSAL

**19.15.35.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.35.1 NMAC - Rp, 19.15.9.1 NMAC, 12/1/08]

- **19.15.35.2 SCOPE:** 19.15.35 NMAC applies to persons engaged in oil and gas exploration, development, production, storage, transportation, treatment and refinement and the oil field service industry within New Mexico. [19.15.35.2 NMAC Rp, 19.15.9.2 NMAC, 12/1/08; A, 6/30/16]
- **19.15.35.3 STATUTORY AUTHORITY:** 19.15.35 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12, which authorizes the division to regulate the disposition of non-domestic waste resulting from the exploration, development, production or storage of oil or gas; from the oil field service industry; the transportation of oil or gas; the treatment of gas; or the refinement of oil. [19.15.35.3 NMAC Rp, 19.15.9.3 NMAC, 12/1/08]
- **19.15.35.4 DURATION:** Permanent. [19.15.35.4 NMAC Rp, 19.15.9.4 NMAC, 12/1/08]
- **19.15.35.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.35.5 NMAC Rp, 19.15.9.5 NMAC, 12/1/08]
- **19.15.35.6 OBJECTIVE:** To establish procedures for the disposal of certain oil field waste at solid waste facilities permitted by the New Mexico environment department and for the disposal of regulated NORM associated with the oil and gas industry.

[19.15.35.6 NMAC - Rp, 19.15.9.6 NMAC, 12/1/08; A, 6/30/16]

# **19.15.35.7 DEFINITIONS:**

- **A.** "Discharge plan" means a plan the operator submits and the division approves pursuant to NMSA 1978, Section 70-2-12(B)(22) and WQCC rules.
- **B.** "EPA clean" means the cleanliness standards established by the EPA in 40 C.F.R. section 261.7(b).
- C. "NESHAP" means the National Emission Standards for Hazardous Air Pollutants of the EPA, 40 C.F.R. Part 61.
- **D.** "Solid waste facility" means a facility permitted or authorized as a solid waste facility by the New Mexico environment department pursuant to the Solid Waste Act, NMSA 1978, Sections 74-9-1 *et seq.* and New Mexico environmental improvement board rules to accept industrial solid waste or other special waste.
- **E.** "TCLP" means the testing protocol established by the EPA in 40 C.F.R. Part 261, entitled "Toxicity Characteristic Leaching Procedure" or an alternative hazardous constituent analysis the division has approved.

[19.15.35.7 NMAC - Rp, 19.15.9.712 NMAC, 12/1/08; A, 6/30/16]

#### 19.15.35.8 DISPOSAL OF CERTAIN OIL FIELD WASTE AT SOLID WASTE FACILITIES:

- **A.** A person may dispose of certain oil field waste at a solid waste facility in accordance with 19.15.35.8 NMAC.
  - **B.** Procedure.
- (1) A person may dispose of oil field waste listed in Paragraph (1) of Subsection C of 19.15.35.8 NMAC at a solid waste facility without the division's prior written authorization.
- (2) A person may dispose of oil field waste listed in Paragraph (2) of Subsection C of 19.15.35.8 NMAC at a solid waste facility after testing and the division's prior written authorization. Before the division grants authorization, the applicant for the authorization shall provide copies of test results to the division and to the solid waste facility where the applicant will dispose of the oil field waste. In appropriate cases and so long as a representative sample is tested, the division may authorize disposal of a waste stream listed in Paragraph (2) of Subsection C of 19.15.35.8 NMAC without individual testing of each delivery.

- (3) A person may dispose of oil field waste listed in Paragraph (3) of Subsection C of 19.15.35.8 NMAC at a solid waste facility on a case-by-case basis after testing the division may require and the division's prior written authorization. Before the division grants authorization, the applicant for the authorization shall provide copies of test results to the division and to the solid waste facility where it will dispose of the oil field waste.
- (4) Simplified procedure for holders of discharge plans. Holders of an approved discharge plan may amend the discharge plan to provide for disposal of oil field waste listed in Paragraph (2) of Subsection C of 19.15.35.8 NMAC and, as applicable, Paragraph (3) of Subsection C of 19.15.35.8 NMAC. If the division approves the amendment to the discharge plan, the holder may dispose of oil field wastes listed in Paragraphs (2) and (3) of Subsection C of 19.15.35.8 NMAC at a solid waste facility without obtaining the division's prior written authorization.
  - C. The following provisions apply to the types of oil field waste described below as specified.
- (1) The person disposing of the oil field waste does not have to test the following oil field waste before disposal:
  - (a) barrels, drums, five-gallon buckets or one-gallon containers so long as they are

empty and EPA-clean;

- (b) uncontaminated brush and vegetation arising from clearing operations;
- (c) uncontaminated concrete;
- (d) uncontaminated construction debris;
- (e) non-friable asbestos and asbestos contaminated waste material, so long as the disposal complies with applicable federal regulations and state rules for non-friable asbestos materials and so long as the facility operator removes the asbestos from steel pipes and boilers and, if applicable, recycles the steel;
  - **(f)** detergent buckets, so long as the buckets are completely empty;
  - (g) fiberglass tanks so long as the tank is empty, cut up or shredded and EPA clean;
  - **(h)** grease buckets, so long as empty and EPA clean;
- (i) uncontaminated ferrous sulfate or elemental sulfur so long as recovery and sale as a raw material is not possible;
  - (j) metal plate and metal cable;
  - (k) office trash;
  - (I) paper and paper bags, so long as the paper bags are empty;
  - (m) plastic pit liners, so long as the person cleans them well;
  - (n) soiled rags or gloves, which if wet pass the paint filter test prior to disposal; or
  - (o) uncontaminated wood pallets.
- (2) The person disposing of the oil field waste shall test the following oil field wastes for the substances indicated prior to disposal:
  - (a) activated alumina for TPH and BTEX;
  - **(b)** activated carbon for TPH and BTEX;
  - (c) amine filters, which the facility operator air-dries for at least 48 hours before

testing, for BTEX;

- (d) friable asbestos and asbestos-contaminated waste material, which the facility operator removes asbestos from steel pipes and boilers and, if applicable, recycles the steel before disposal, where the disposal otherwise complies with applicable federal regulations and state rules for friable asbestos materials pursuant to NESHAP;
- (e) cooling tower filters, which the facility operator drains and then air-dries for at least 48 hours before testing, for TCLP/chromium;
- (f) dehydration filter media, which the facility operator drains and then air-dries for at least 48 hours before testing, for TPH and BTEX;
- (h) glycol filters, which the facility operator drains and then air-dries for at least 48 hours before testing, for BTEX;
- (i) iron sponge, which the facility operator oxidizes completely, for ignitability testing;
  - (j) junked pipes, valves and metal pipe for NORM;
- (k) molecular sieves, which the facility operator cools in a non-hydrocarbon inert atmosphere and hydrates in ambient air for at least 24 hours before testing, for TPH and BTEX;

- (I) pipe scale and other deposits removed from pipeline and equipment for TPH,
- TCLP/metals and NORM;
- (m) produced water filters, which the facility operator drains and then air-dries for at least 48 hours before testing, for corrosivity;
  - (n) sandblasting sand for TCLP/metals or, if the division requires, TCLP/total

metals; or

- (o) waste oil filters, which the facility operator drains thoroughly of oil at least 24 hours before testing and recycles the oil and metal parts, for TCLP/metals.
- (3) A person may dispose of the following oil field wastes on a case-by-case basis with the division's approval:
  - (a) sulfur contaminated soil;
  - (b) catalysts;
  - (c) contaminated soil other than petroleum contaminated soil;
  - (d) petroleum contaminated soil in the event of a director-declared emergency;
  - (e) contaminated concrete;
  - (f) demolition debris not otherwise specified in 19.15.35.8 NMAC;
- (g) unused dry chemicals; in addition to testing the division requires, the person applying for division approval shall forward a copy of the material safety data sheet to the division and the solid waste facility on each chemical proposed for disposal;
  - **(h)** contaminated ferrous sulfate or elemental sulfur;
  - (i) unused pipe dope;
  - (j) support balls;
  - (k) tower packing materials;
  - (I) contaminated wood pallets;
- (m) partial sacks of unused drilling mud; in addition to testing the division requires, the person applying for division approval shall forward a copy of the material safety data sheet to division and the solid waste facility at which the it will dispose of the partial sacks; or
  - (n) other oil field wastes as applicable.
  - **D.** Testing.
- (1) The person applying for division approval to dispose of oil field waste in a solid waste facility shall conduct testing required by 19.15.35.8 NMAC according to the Test Methods for Evaluating Solid Waste, EPA No. SW-846 and shall direct questions concerning the standards or a particular testing facility to the division.
  - (2) The testing facility shall conduct testing according to the test method listed:
- (a) TPH: EPA method 418.1 or 8015 (DRO and GRO only) or an alternative, division-approved hydrocarbon analysis;
- (b) TCLP: EPA Method 1311 or an alternative hazardous constituent analysis approved by the division;
  - (c) paint filter test: EPA Method 9095A;
  - (d) ignitability test: EPA Method 1030;
  - (e) corrosivity: EPA Method 1110;
  - (f) reactivity: test procedures and standards the division establishes on a case-by-

case basis; and

- (g) NORM. 20.3.14 NMAC.
- (3) To be eligible for disposal pursuant to 19.15.35.8 NMAC, the concentration of substances the testing facility identifies during testing shall not exceed the following limits:
  - (a) benzene: 9.99 mg/kg;
  - **(b)** BTEX: 499.99 mg/kg (sum of all);
  - (c) TPH: 1000 mg/kg;
  - (d) hazardous air pollutants: the standards set forth in NESHAP; and
  - (e) TCLP:
    - (i) arsenic: 5 mg/l,
    - (ii) barium: 100 mg/l,
    - (iii) cadmium: 1 mg/l,
    - (iv) chromium: 5 mg/l,
    - (v) lead: 5 mg/l,

(vi) mercury: 0.2 mg/l,

(vii) selenium: 1 mg/l, and

(viii) silver: 5 mg/l.

[19.15.35.8 NMAC - Rp, 19.15.9.712 NMAC, 12/1/08; A, 6/30/16]

**19.15.35.9 DISPOSAL OF REGULATED NORM:** A person disposing of regulated NORM, as defined at 19.15.2.7 NMAC, is subject to 19.15.35.9 NMAC through 19.15.35.14 NMAC and to New Mexico environmental improvement board rule, 20.3.14 NMAC.

[19.15.35.9 NMAC - Rp, 19.15.9.714 NMAC, 12/1/08]

#### 19.15.35.10 NON-RETRIEVED FLOWLINES AND PIPELINES:

- **A.** The division shall consider a proposal from an operator for leaving flowlines and pipelines (hereinafter "pipeline") that contain regulated NORM in the ground provided the operator performs the abandonment procedures in a manner to protect the environment, public health and fresh waters. Division approval is contingent on the applicant meeting the following requirements as a minimum.
  - **B.** An application the applicant submits to the division shall contain the following as a minimum:
- (1) the pipeline layout over its entire length on a form C-102 including the legal description of the location of both ends and surface ownership along the pipeline;
- results of a radiation survey the applicant conducts at all accessible points and a surface radiation survey along the complete pipeline route in a division-approved form; surveys conducted consistent with division-approved procedures;
  - (3) the type of material for which the applicant or any predecessor operator used the pipeline;
  - (4) the procedure the applicant will use for flushing hydrocarbons or produced water from
- the pipeline;
- (5) an explanation as to why it is more beneficial to leave the pipeline in the ground than to retrieve it; and
- proof the applicant has sent notice of the proposed abandonment to all surface owners where the pipeline is located; the director may require the applicant to send additional notification as described in 19.15.35.14 NMAC.
- C. Upon division approval of the application, the operator shall notify the appropriate division district office at least 24 hours prior to beginning work on the pipeline abandonment.
- **D.** As a condition of completion of the pipeline abandonment, the operator shall permanently cap all accessible points.
- **E.** An operator shall not place additional regulated NORM in a pipeline to be abandoned under 19.15.35.10 NMAC other than that which accumulated in the pipeline under the pipeline's normal operation.
- **F.** An operator may abandon a pipeline that does not exhibit regulated NORM pursuant to required surveys without an application pursuant to 19.15.35.10 NMAC in accordance with the operator's applicable lease agreements.
- **G.** If a pipeline's appurtenance contains regulated NORM, but upon the appurtenance's removal, no accessible point or surface above the pipeline exhibits the presence of regulated NORM, then the applicant shall submit to the division the information regarding the regulated NORM in the appurtenance and a statement concerning that regulated NORM's management. With respect to the pipeline left in the ground, the applicant is subject to the requirements of 19.15.35.10 NMAC with the exception of Paragraph (6) of Subsection B of 19.15.35.10 NMAC.

[19.15.35.10 NMAC - Rp, 19.15.9.714 NMAC, 12/1/08]

# 19.15.35.11 COMMERCIAL OR CENTRALIZED SURFACE WASTE MANAGEMENT FACILITIES:

- A. The division shall consider proposals for the disposal of regulated NORM in commercial or centralized surface waste management facilities, provided the applicant performs the disposal in a manner that protects the environment, public health and fresh waters. Division approval is contingent on the applicant obtaining a permit in accordance with 19.15.36 NMAC for the facility and complying with additional requirements specifically related to regulated NORM disposal as described in Subsections B through D of 19.15.35.11 NMAC.
- **B.** The division shall set requests for permission to receive and dispose of regulated NORM in commercial or centralized surface waste management facilities for hearing in order for the facility's operator to obtain or modify a permit in accordance with 19.15.36 NMAC. The division shall consider a request to dispose of

regulated NORM at a facility previously permitted under 19.15.36 NMAC a major modification to that facility. The facility's operator shall submit a hearing request to the division that contains the following at a minimum:

- (1) complete plans for the facility, including the sources of regulated NORM, radiation survey readings, quantities of regulated NORM to be disposed and monitoring proposals;
  - (2) a copy of this permit for the facility, if the division has issued one;
  - proof of public notice of the application as required by 19.15.36 NMAC; and
- evidence of issuance of a specific license pursuant to 20.3.14 NMAC, a license pursuant to 20.3.13 NMAC and other authorizations required by law.
- C. The division shall establish operating procedures that are protective of the environment, public health and fresh waters in its order.
- **D.** A person desiring to dispose of regulated NORM in an approved commercial or centralized surface waste management facility shall furnish regulated NORM information to the facility's operator sufficient for the operator to submit form C-138 for division approval. The facility operator shall receive division approval prior to receiving the regulated NORM at the disposal facility.

  [19.15.35.11 NMAC Rp, 19.15.9.714 NMAC, 12/1/08]

#### 19.15.35.12 DOWNHOLE DISPOSAL IN WELLS TO BE PLUGGED AND ABANDONED:

- **A.** The division shall consider proposals from an operator for downhole disposal of regulated NORM in wells that are to be plugged and abandoned, provided the operator performs the plugging and abandonment procedures in a manner that protects the environment, public health and fresh waters and in accordance with division rules pertaining to well plugging and abandonment.
  - **B.** The applicant shall complete form C-103 and submit it to the division for approval.
- (1) In addition to all other information required for C-103 submittal, the form shall specifically state that the applicant will place regulated NORM in the well bore. The abandonment procedure contained in the application shall identify depths at which the operator will place regulated NORM, radiation survey results conducted on the regulated NORM to be disposed, the procedure the operator will use to place the regulated NORM in the well bore and the specific form of regulated NORM the operator will place in the well bore (e.g. scale, pipe, dirt, etc.).
- (2) The applicant shall address abnormally pressured zones in the well bore that might result in migration of the regulated NORM after it has been placed in the plugged and abandoned well in the application.
- (3) The applicant shall send notice of the submittal of an application to dispose of regulated NORM in a plugged and abandoned well to the surface owner and the mineral lessor. The director may require additional notification as described in 19.15.35.14 NMAC.
- C. The operator shall not commence work until the division has approved the application for regulated NORM disposal in a plugged and abandoned well.
- **D.** The operator shall comply with the following requirements when disposing of the regulated NORM in a plugged and abandoned well.
- (1) The operator shall follow plugging and abandonment procedures the division routinely requires unless the procedures are specifically superseded at the division's instruction to facilitate the regulated NORM disposal.
- (2) The operator shall color-dye the cement plug located directly above the regulated NORM and the surface plug with red iron oxide.
- (3) The operator shall dispose of regulated NORM at a depth of at least 100 feet below the lower most known underground source of drinking water zone. There must be evidence that there is cement across the known underground source of drinking water zones.

# [19.15.35.12 NMAC - Rp, 19.15.9.714 NMAC, 12/1/08]

#### 19.15.35.13 INJECTION:

- **A.** The division shall consider an operator's proposal for injecting regulated NORM into injection wells provided the operator will perform the injection in a manner that protects the environment, public health and fresh waters and complies with division rules pertaining to injection. Division approval is contingent on the applicant meeting the requirements in Subsection B of 19.15.35.13 NMAC at a minimum.
- **B.** An applicant wishing to dispose of regulated NORM in a disposal well shall comply with the following requirements.
- (1) An application submitted to the division for permission to dispose of a regulated NORM in an existing or newly permitted disposal well shall contain the following information at a minimum:

- (a) a completed form C-108 with proof of required notification and a statement that regulated NORM will be injected;
- (b) a description of regulated NORM to be disposed including its source, radiation levels and quantity; and
  - (c) a description of the process used on the material to improve injectivity.
- (2) An operator shall comply with the following requirements when disposing of regulated NORM in a disposal well.
  - (a) The operator may only inject regulated NORM from the operator's operations.
- (b) Each time the operator injects regulated NORM into the disposal well, the operator shall submit a form C-103 to the division and the appropriate division district office. The operator shall submit the completed form C-103 five working days following the injection, which contains the following information: source of regulated NORM, NORM radiation level, quantity of material injected, description of any process the operator used on the material to improve injectivity, the injection pressure while injecting and dates of injection.
- (c) The operator shall report mechanical failures to the appropriate division district office within 24 hours of the failure. The operator shall submit a description of the failure and immediate measures the operator took in response to the failure no later than 15 days following the failure. The operator shall notify the appropriate division district office of proposed repair plans. The operator shall receive division approval of repair plans prior to commencing work and provide notice of commencement to the appropriate division district office so that the division may witness or inspect repairs. The operator shall monitor well repairs to ensure regulated NORM does not escape the well bore or is completely contained in the repair operations.
- (d) At the time of the disposal well's abandonment, the operator shall squeeze the injection interval that the operator used for regulated NORM injection with cement or locate a cement plug directly above the injection interval. Cement in either case shall contain red iron oxide.
- (e) The injection zone shall be at a depth of at least 100 feet below the lower most known underground drinking water zone.
- C. Injection in EOR injection wells. The division shall consider issuing a permit for the disposal of regulated NORM into injection wells within an approved EOR project only after notice and hearing and upon the applicant's minimum demonstration that:
- (1) the injection will not reduce the project's efficiency or otherwise cause a reduction in the ultimate recovery of hydrocarbons from the project;
- (2) the injection will not cause an increase in the radiation level of regulated NORM produced from the EOR interval in an producing well located either within or offsetting the project area; and
  - (3) the operations will conform to provisions of Subsection B of 19.15.35.13 NMAC.
  - **D.** Injection above fracture pressure.
- (1) The division shall consider issuing a permit for the disposal of regulated NORM in a disposal well above fracture pressure only after notice and hearing and upon receiving the following minimum information from the applicant:
- (a) a completed form C-108 clearly stating that disposal of regulated NORM at or above fracture pressure is proposed;
  - (b) information required under Subsection B of 19.15.35.13 NMAC above;
- (c) model results predicting the fracture propagation including the expected height, extension, direction and any other evidence sufficient to demonstrate that the fracture will not extend beyond the injection interval or into the confining zones; the application shall include the procedure, the anticipated pressures and the type and pressure rating of equipment that the operator will use; the division may consider the current or potential utilization of zones immediately above and below the zone of interest in the acceptance or rejection of model predictions; and
- (d) a contingency plan of the procedures, including containment plans that the operator will employ if a mechanical failure occurs.
- (2) The operator shall comply with the following requirements when disposing of regulated NORM in a disposal well above fracture pressure.
- (a) The operator shall notify the appropriate division district office 24 hours prior to commencing injection.
- (b) Upon completion of the injection, the operator shall squeeze the disposal interval with cement or locate a cement plug directly above the injection interval. In either case the cement in either case shall contain red iron oxide. The operator shall submit a completed form C-103 to the division and the

appropriate division district office within five working days of the injection. If the operator desires to return the well to injection below fracture pressure, the operator shall include those plans in the application.

**E.** Injection in commercial disposal facilities. The division shall consider issuing a permit for the commercial disposal of regulated NORM by injection only after notice and hearing, and provided the applicant has obtained a specific license pursuant to 20.3.14 NMAC and pursuant to 20.3.13 NMAC. In addition to obtaining these licenses the operator shall also comply with Subparagraph (a) of Paragraph 2 of Subsection B of 19.15.35.13 NMAC

[19.15.35.13 NMAC - Rp, 19.15.9.714 NMAC, 12/1/08]

# 19.15.35.14 ADDITIONAL NOTIFICATION:

- **A.** The director may require additional notice for an application under 19.15.35.9 NMAC to 19.15.35.13 NMAC.
- **B.** A notified party seeking to comment or request a public hearing on an application shall file comments or a written hearing request with the division within 20 days after receiving notice. A request for a hearing shall set forth the reasons why the division should hold a hearing.
- C. The division shall hold a public hearing as required in 19.15.35.9 NMAC through 19.15.35.13 NMAC or if the director determines there is sufficient cause to hold a public hearing. [19.15.35.14 NMAC Rp, 19.15.9.714 NMAC, 12/1/08]

#### **HISTORY of 19.15.35 NMAC:**

**History of Repealed Material:** 19.15.9 NMAC, Secondary or Other Enhanced Recovery, Pressure Maintenance, Salt Water Disposal, and Underground Storage (filed 11/13/2000) repealed 12/1/08.

#### **NMAC History:**

Those applicable portions of 19.15.9 NMAC, Secondary or Other Enhanced Recovery, Pressure Maintenance, Salt Water Disposal, and Underground Storage (Sections 712 and 714) (filed 11/13/2000) were replaced by 19.15.35 NMAC, Waste Disposal, effective 12/1/08.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 36 SURFACE WASTE MANAGEMENT FACILITIES

**19.15.36.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division. [19.15.36.1 NMAC - N, 2/14/2007; A, 12/1/08]

**19.15.36.2 SCOPE:** 19.15.36 NMAC applies to persons or entities that operate surface waste management facilities as defined in Subsection S of 19.15.2.7 NMAC.

[19.15.36.2 NMAC - N, 2/14/2007; A, 12/1/08; A, 6/30/16]

**19.15.36.3 STATUTORY AUTHORITY:** 19.15.36 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12, which grants the division jurisdiction and authority over the disposition of wastes resulting from oil and gas operations.

[19.15.36.3 NMAC - N, 2/14/2007; A, 12/1/08]

**19.15.36.4 DURATION:** Permanent.

[19.15.36.4 NMAC - N, 2/14/2007]

**19.15.36.5 EFFECTIVE DATE:** February 14, 2007, unless a later date is cited at the end of a section. [19.15.36.5 NMAC - N, 2/14/2007; A, 12/1/08]

**19.15.36.6 OBJECTIVE:** To regulate the disposal of oil field waste and the construction, operation, closure and post closure of surface waste management facilities.

[19.15.36.6 NMAC - N, 2/14/2007; A, 6/30/16]

#### **19.15.36.7 DEFINITIONS:**

- **A.** Definitions relating to types of surface waste management facilities.
  - (1) "Centralized facility" means a surface waste management facility:
- (a) that is used exclusively by one generator subject to New Mexico's Oil and Gas Conservation Tax Act, NMSA 1978, Section 7-30-1, as amended;
- (b) where the generator or operator does not receive compensation for oil field waste management at that facility; and
- (c) receives exclusively oil field wastes that are generated from production units or leases the generator, or an affiliate of the generator, operates (for this provision's purposes, an affiliate of a generator is a person who controls, is controlled by or is under common control with the generator).
  - (2) "Commercial facility" means a surface waste management facility that is not a centralized facility.
- (3) "Landfarm" means a discrete area of land designated and used for the remediation of petroleum hydrocarbon-contaminated soils and drill cuttings.
- (4) "Landfill" means a discrete area of land or an excavation designed for permanent disposal of exempt or non-hazardous waste.
- (5) "Small landfarm" means a centralized landfarm of two acres or less that has a total capacity of 2000 cubic yards or less in a single lift of eight inches or less, remains active for a maximum of three years from the date of its registration and that receives only petroleum hydrocarbon-contaminated soils (excluding drill cuttings) that are exempt or non-hazardous waste.
  - **B.** Other definitions.

soil slopes;

- (1) "Active portion" means that part of a surface waste management facility that has received or is receiving oil field waste and has not been closed.
  - (2) "Cell" means a confined area engineered for the disposal or treatment of oil field waste.
- (3) "Composite liner" means a liner that may consist of multiple layers of geosynthetics and low-permeability soils. The different layers of a composite liner may have different material properties and may be applied at different stages of landfill liner installation.
- (4) "Geosynthetic" means the general classification of synthetic materials used in geotechnical applications, including the following classifications:
- (a) "geocomposite" means a manufactured material using geotextiles, geogrids or geomembranes, or combinations thereof, in a laminated or composite form;
  - (b) "geogrid" means a deformed or non-deformed, netlike polymeric material used to provide reinforcement to
- (c) "geomembrane" means an impermeable polymeric sheet material that is impervious to liquid and gas as long as it maintains its integrity, and is used as an integral part of an engineered structure designed to limit the movement of liquid or gas in a system;
  - (d) "geonet" means a type of geogrid that allows planar flow of liquids and serves as a drainage system;
  - (e) "geosynthetic clay liner (GCL)" means a relatively thin layer of processed clay (typically bentonite) that is

either bonded to a geomembrane or fixed between two sheets of geotextile; and

- (f) "geotextile" means a sheet material that is less impervious to liquid than a geomembrane but more resistant to penetration damage, and is used as part of an engineered structure or system to serve as a filter to prevent the movement of soil fines into a drainage system, to provide planar flow for drainage, to serve as a cushion to protect geomembranes or to provide structural support.
- (5) "Leachate" means the liquid that has passed through or emerged from oil field waste and contains soluble, suspended or miscible materials.
  - (6) "Landfarm cell" means a bermed area of 10 acres or less within a landfarm.
- (7) "Landfarm lift" means an accumulation of soil or drill cuttings predominately contaminated by petroleum hydrocarbons that is placed into a landfarm cell for treatment.
- (8) "Lower explosive limit" means the lowest percent by volume of a mixture of explosive gases in air that will propagate a flame at 77 degrees fahrenheit and atmospheric pressure.
- (9) "Major modification" means a modification of a surface waste management facility that involves an increase in the land area that the permitted surface waste management facility occupies; a change in the design capacity or nature of the permitted oil field waste stream; addition of a new treatment process; an exception to, waiver of or change to a numerical standard provided in 19.15.36 NMAC; or other modification that the division determines is sufficiently substantial that public notice and public participation in the application process are appropriate.
  - (10) "Minor modification" means a modification of a surface waste management facility that is not a major modification.
  - (11) "Operator" means the person who owns the surface waste management facility.
- (12) "Poor foundation conditions" are features that indicate that a natural or human-induced event may result in inadequate foundational support for a surface waste management facility's structural components.
- "Run-off" means rainwater, leachate or other liquid that drains over land from any part of a surface waste management facility.
- (14) "Structural components of a landfill" are liners, leachate collection and removal systems, final covers, run-on/run-off systems and other components used in a landfill's construction or operation that are necessary for protection of fresh water, public health or the environment.

[19.15.36.7 NMAC - Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

#### 19.15.36.8 SURFACE WASTE MANAGEMENT FACILITY PERMITS AND APPLICATION REQUIREMENTS:

- A. Permit required. No person shall operate a surface waste management facility (other than a small landfarm registered pursuant to Paragraph (1) of Subsection A of 19.15.36.16 NMAC) except pursuant to and in accordance with the terms and conditions of a division-issued surface waste management facility permit. The applicant for a permit or permit modification, renewal or transfer shall be the operator of the surface waste management facility. The operator is responsible for the actions of the operator's officers, employees, consultants, contractors and subcontractors as they relate to the operation of the surface waste management facility. Any person who is involved in a surface waste management facility's operation shall comply with 19.15.36 NMAC and the permit.
- **B.** Permitting requirements. Except for small landfarms registered pursuant to Paragraph (1) of Subsection A of 19.15.36.16 NMAC, new commercial or centralized facilities prior to commencement of construction, and existing commercial or centralized facilities prior to modification or permit renewal, shall be permitted by the division in accordance with the applicable requirements of Subsection C of 19.15.36.8 NMAC and 19.15.36.11 NMAC.
- **C.** Application requirements for new facilities, major modifications and permit renewals. An applicant or operator shall file an application, form C-137, for a permit for a new surface waste management facility, to modify an existing surface waste management facility or for permit renewal with the environmental bureau in the division's Santa Fe office. The application shall include:
- (1) the names and addresses of the applicant and principal officers and owners of twenty-five percent or more of the applicant;
- (2) a plat and topographic map showing the surface waste management facility's location in relation to governmental surveys (quarter-quarter section, township and range); highways or roads giving access to the surface waste management facility site; watercourses; fresh water sources, including wells and springs; and inhabited buildings within one-half mile of the site's perimeter based upon the records of the applicable county clerk or clerk's office;
- (3) the names and addresses of the surface owners of the real property on which the surface waste management facility is sited and surface owners of the real property within one mile of the site's perimeter;
- (4) a description of the surface waste management facility with a diagram indicating the location of fences and cattle guards, and detailed construction/installation diagrams of pits, liners, dikes, piping, sprayers, tanks, roads, fences, gates, berms, pipelines crossing the surface waste management facility, buildings and chemical storage areas;
- each applicable treatment, remediation and disposal method and detailed designs of surface impoundments;
- (6) a plan for management of approved oil field wastes that complies with the applicable requirements contained in 19.15.36.13 NMAC, 19.15.36.14 NMAC, 19.15.36.15 NMAC and 19.15.36.17 NMAC;
- (7) an inspection and maintenance plan that complies with the requirements contained in Subsection L of 19.15.36.13 NMAC;
- (8) a hydrogen sulfide prevention and contingency plan that complies with those provisions of 19.15.11 NMAC that apply to surface waste management facilities;

- (9) a closure and post closure plan, including a responsible third party contractor's cost estimate, sufficient to close the surface waste management facility in a manner that will protect fresh water, public health and the environment, and to comply with the closure and post closure requirements contained in Subsections A through F of 19.15.36.18 NMAC;
- (10) a contingency plan that complies with the requirements of Subsection N of 19.15.36.13 NMAC and with NMSA 1978, Sections 12-12-1 through 12-12-30, as amended;
- (11) a plan to control run-on water onto the site and run-off water from the site that complies with the requirements of Subsection M of 19.15.36.13 NMAC;
- (12) in the case of an application to permit a new or expanded landfill, a leachate management plan that describes the anticipated amount of leachate that will be generated and the leachate's handling, storage, treatment and disposal, including final post closure options;
- (13) in the case of an application to permit a new or expanded landfill, a gas safety management plan that complies with the requirements of Subsection O of 19.15.36.13 NMAC;
  - (14) a best management practice plan to ensure protection of fresh water, public health and the environment;
  - (15) geological/hydrological data including:
    - (a) a map showing names and location of streams, springs or other watercourses, and water wells within one

mile of the site;

- (b) laboratory analyses, performed by an independent commercial laboratory, for major cations and anions; BTEX; RCRA metals; and TDS of ground water samples of the shallowest fresh water aquifer beneath the proposed site;
  - (c) depth to, formation name, type and thickness of the shallowest fresh water aquifer;
- (d) soil types beneath the proposed surface waste management facility, including a lithologic description of soil and rock members from ground surface down to the top of the shallowest fresh water aquifer;
  - (e) geologic cross-sections;
  - (f) potentiometric maps for the shallowest fresh water aquifer; and
- (g) porosity, permeability, conductivity, compaction ratios and swelling characteristics for the sediments on which the contaminated soils will be placed;
- (16) certification by the applicant that information submitted in the application is true, accurate and complete to the best of the applicant's knowledge, after reasonable inquiry; and
- (17) other information that the division may require to demonstrate that the surface waste management facility's operation will not adversely impact fresh water, public health or the environment and that the surface waste management facility will comply with division rules and orders.
- **D.** Application requirements for minor modifications. Before making a minor modification, the operator of an existing surface waste management facility shall file a form C-137A with the environmental bureau in the division's Santa Fe office describing the proposed change. Minor modifications are not subject to Subsection C of 19.15.36.8 NMAC. If the division denies the application for a minor modification, the operator may request a hearing pursuant to Subsection B of 19.15.36.10 NMAC. [19.15.36.8 NMAC Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

# 19.15.36.9 APPLICATION PROCESS AND NOTICE REQUIREMENTS FOR NEW SURFACE WASTE MANAGEMENT FACILITIES, MAJOR MODIFICATIONS OR RENEWALS AND ISSUANCE OF A FINAL DECISION:

- A. Submittal of application. The applicant shall submit three copies (two paper copies and one electronic copy) of the application to the division's Santa Fe office for consideration of approval. Upon receipt of an application for a new surface waste management facility, or a renewal or major modification of an existing permit, the division shall post a notice on the division's website that lists the type of facility, type of application, county or municipality where the facility is located and name of the applicant, and provides information on where the application can be viewed and whom to contact to be placed on a mailing list for notice regarding a proposed decision.
- **B.** Division review: Within 90 days after the receipt of an application, the division shall review the application and determine if the application is approvable, approval with conditions or not approvable.
- (1) Upon completion of the division's review, if the division determines the application is approvable, the division shall, within 30 days following such determination, prepare a proposed decision, which may include conditions, and mail notice of the proposed approval, together with a copy of the proposed decision, by certified mail, return receipt requested, to the applicant. The division shall post the proposed decision on the division's website.
- (2) Upon completion of the division's review, if the division determines the application is not approvable, the division shall, within 60 days of such determination, mail a deficiency letter by certified mail, return receipt requested, to the applicant. The deficiency letter shall identify and address all of the division's concerns regarding the application in specific detail allowing the applicant the opportunity to correct the deficiencies by submitting a revised application.
- (3) If the division issues a deficiency letter, the applicant shall have 60 days from the division's issuance of the deficiency letter to submit a revised application. The applicant may request, in writing, additional time to submit a revised application. The division shall grant additional time for good cause. The applicant may notify the division that it will not submit a revised application. Within 10 days of receipt of the notification the division shall deny the application without prejudice. If the applicant fails to timely submit a revised application or notify the division that it will not submit a revised application, the division shall deny the application without prejudice within 10 days after the 60 day time limit for the applicant to respond to the deficiency letter has expired.
  - (4) If the applicant timely submits a revised application, within 90 days of the receipt of the revised application the

division shall review the revised application and determine if the revised application is approvable, approvable with conditions or not approvable. The division shall mail notice of denial or the proposed approval with or without conditions, together with a copy of the decision to deny or the proposed decision to approve with or without conditions, by certified mail, return receipt requested, to the applicant. A denial letter shall identify and address all of the division's reasons for denial of the revised application. The division shall post the decision to deny the application or the proposed decision to approve the application with or without conditions on the division's website.

- (5) The process provided in Subsection B of 19.15.36.9 NMAC is not intended to limit informal informational exchanges during the application review period or prior to submission of an application. The process also does not prohibit an applicant from withdrawing an application and submitting a new application under Subsection A of 19.15.36.9 NMAC.
- **C.** Upon receipt of a proposed decision to approve an application with or without conditions, the applicant shall provide a division-approved notice of the proposed approval by:
- (1) giving written notice, by certified mail, return receipt requested, of the division's proposed decision to approve the application with or without conditions to the surface owners within one-half mile of the surface waste facility;
- (2) publishing in a newspaper of general circulation in the county or counties where the surface waste management facility is or will be located;
- (3) mailing notice by first class mail or e-mail to persons, as identified to the applicant by the division, who have requested notification of applications generally, or of the particular application, and who have provided a legible return address or e-mail address; and
- (4) mailing notice by first class or e-mail to affected local, state, federal or tribal governmental agencies, as determined and identified to the applicant by the division.
  - **D.** This notice issued pursuant to Subsection C of 19.15.36.9 NMAC shall include:
    - (1) the applicant's name and address;
- (2) the surface waste management facility's location, including a street address if available, and sufficient information to locate the surface waste management facility with reference to surrounding roads and landmarks;
- (3) a brief description including the type of facility (*i.e.* landfarm, landfill, treating plant, etc.) of the proposed surface waste management facility;
- the depth to, and TDS concentration of, the ground water in the shallowest aquifer beneath the surface waste management facility site;
- (5) a statement that the division's proposed decision to approve the application with or without conditions is available on the division's website, or, upon request, from the division clerk, including the division clerk's name, address and telephone number;
- (6) a division-approved description of alternatives, exceptions or waivers that may be under consideration in accordance with Subsection F of 19.15.36.18 NMAC or 19.15.36.19 NMAC; and
  - (7) a statement of the procedures for requesting a hearing on the application pursuant to 19.15.4 NMAC.
- **E.** The applicant shall mail notice that is required to be mailed on or before publication of the notice that is published in a newspaper of general circulation in the county or counties where the surface waste management facility is or will be located.
- **F.** The applicant shall provide the division with proof that the public notice requirements of Subsections C and D of 19.15.36.9 NMAC have been met prior to the division scheduling a hearing pursuant to 19.15.36.10 NMAC or issuing the permit.
- G. If after the applicant provides notice as required herein, no requests for hearing are timely filed with the division as provided by 19.15.36.10 NMAC, or any such requests for hearing are filed by persons the division determines lack standing, and the division does not otherwise schedule a hearing pursuant to 19.15.36.10 NMAC, the division's proposed decision to approve the application with or without conditions shall become final and the division shall issue the permit upon the applicant providing financial assurance as provided in 19.15.36.10 NMAC. [19.15.36.9 NMAC Rp, 19.15.9.711 NMAC, 2/14/2007; Repealed, 6/30/16; 19.15.36.9 NMAC N, 6/30/16]

# 19.15.36.10 COMMENTS AND HEARING ON APPLICATION:

- A. A person who wishes to comment or request a hearing shall file comments or request a hearing on the proposed approval of an application with the division clerk within 90 days after the date of the newspaper publication provided in Subsection C of 19.15.36.9 NMAC. A request for a hearing shall be in writing and shall state specifically the reasons why a hearing should be held. The director may deny a request for hearing if the director determines the person requesting the hearing lacks standing.
- **B.** If the division denies an application pursuant to Paragraphs (3) or (4) of Subsection B of 19.15.39.9 NMAC, the applicant may request a hearing within 30 days of the receipt of the notice of denial and the division shall schedule a hearing.
- C. In addition to the requests for hearing provided in Subsections A and B of 19.15.36.10 NMAC, the division shall schedule a hearing on the application if:
- (1) the division's proposed decision to approve the application includes conditions not expressly required by rule, and the applicant requests a hearing within 90 days of receipt of the notice of proposed approval;
  - (2) the director determines that there is significant public interest in the application;
  - (3) the director determines that comments have raised objections that have probable technical merit; or
- approval of the application requires that the division make a finding, pursuant to Paragraph (3) of Subsection F of 19.15.2.7 NMAC, whether a water source has a present or reasonably foreseeable beneficial use that contamination would impair.
- **D.** If the division schedules a hearing on an application, the hearing shall be conducted according to 19.15.4 NMAC. [19.15.36.10 NMAC Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

#### 19.15.36.11 FINANCIAL ASSURANCE REQUIREMENTS:

- **A.** Centralized facilities. Upon notification by the division that it has approved a permit but prior to the division issuing the permit, an applicant for a new centralized facility permit shall submit acceptable financial assurance in the amount of \$25,000 per centralized facility, or a statewide "blanket" financial assurance in the amount of \$50,000 to cover all of that applicant's centralized facilities, unless such applicant has previously posted a blanket financial assurance for centralized facilities.
- **B.** New commercial facilities or major modifications of existing commercial facilities. Upon notification by the division that it has approved a permit for a new commercial facility or a major modification of an existing commercial facility but prior to the division issuing the permit, the applicant shall submit acceptable financial assurance in the amount of the commercial facility's estimated closure and post closure cost, or \$25,000, whichever is greater. The commercial facility's estimated closure and post closure cost shall be the amount provided in the closure and post closure plan the applicant submitted pursuant to Paragraph (9) of Subsection C of 19.15.36.8 NMAC unless the division determines that such estimate does not reflect a reasonable and probable closure and post closure cost to implement the closure and post closure plan, in which event, the division shall determine the estimated closure and post closure cost and shall include such determination in its proposed decision. If the applicant disagrees with the division's determination of estimated closure and post closure cost, the applicant may request a hearing as provided in 19.15.36.10 NMAC. If the applicant so requests, and no other person files a request for a hearing regarding the proposed decision, the hearing shall be limited to determination of estimated closure and post closure cost.
- C. Terms of financial assurance. The financial assurance shall be on division-prescribed forms, or forms otherwise acceptable to the division, payable to the energy, minerals and natural resources department, oil conservation division and conditioned upon the surface waste management facility's proper operation, site closure and post closure operations in compliance with state of New Mexico statutes, division rules, applicable division orders and the surface waste management facility permit terms. The division may require proof that the individual signing for an entity on a financial assurance document or any amendment thereto has the authority to obligate that entity.
- **D.** Forfeiture of financial assurance. The division shall give the operator 20 days' notice and an opportunity for a hearing prior to forfeiting financial assurance. All forfeitures the division demands pursuant to 19.15.36 NMAC shall be made payable to the energy, minerals and natural resources department, oil conservation division upon demand by the division.
  - **E.** Forms of financial assurance. The division may accept the following forms of financial assurance.
- (1) Surety bonds. A surety bond shall be executed and notarized by the applicant and by a corporate surety licensed by the superintendent of insurance to do business in the state. All surety bonds shall be non-cancelable and payable to the energy, minerals and natural resources department, oil conservation division within 45 days after demand is made by the division. All surety bonds shall be governed by the laws of the state of New Mexico.
- (2) Letters of credit. A letter of credit shall be issued by a national or state-chartered banking association, shall be irrevocable for a term of not less than five years and shall provide for automatic renewal for successive, like terms upon expiration, unless the issuer has notified the division in writing of non-renewal at least 120 days before its expiration date. All letters of credit shall be governed by the laws of the state of New Mexico. If a letter of credit is not replaced by an approved financial assurance within 30 days of notice of non-renewal provided to the division, the division may demand and collect a letter of credit.
- (3) Cash accounts. An operator may provide financial assurance in the form of a federally insured or equivalently protected cash account or accounts in a financial institution, provided that the operator and the financial institution shall execute as to each such account a collateral assignment of the account to the division, which shall provide that only the division may authorize withdrawals from the account. In the event of forfeiture pursuant to 19.15.36 NMAC, the division may, at any time and from time to time, direct payment of all or part of the balance of such account (excluding interest accrued on the account) to itself or its designee for the surface waste management facility's closure and post closure. Any assignment of cash collateral shall be governed by the laws of the state of New Mexico and shall be on division-prescribed forms.
  - **F.** Replacement of financial assurance.
- (1) The division may allow an operator to replace existing forms of financial assurance with other forms of financial assurance that provide equivalent coverage.
- (2) The division shall not release existing financial assurance until the operator has submitted, and the division has approved, an acceptable replacement.
- (3) Any time an operator changes the corporate surety, financial institution or amount of financial assurance, the operator shall file updated financial assurance documents on division-prescribed forms within 30 days. Notwithstanding the foregoing, if an operator makes other changes to its financial assurance documents, the division may require the operator to file updated financial assurance documents on division-prescribed forms within 45 days after notice to the operator from the division.
- G. Review of adequacy of financial assurance. The division may at any time not less than five years after initial acceptance of financial assurance for a commercial facility, or whenever the operator applies for a major modification of the commercial facility's permit, and at least once during every successive five-year period, initiate a review of such financial assurance's adequacy. Additionally, whenever the division determines that a landfarm operator has not achieved the closure standards specified in Paragraph (3) of Subsection G of 19.15.36.15 NMAC, the division may review the adequacy of the landfarm operator's financial assurance, without regard to the date of its last review. Upon determination, after notice to the operator and an opportunity for a hearing, that the financial assurance is not adequate to cover the reasonable and probable cost of a commercial facility's closure and post closure operations, the division may require the operator to furnish additional financial assurance sufficient to cover such reasonable and probable cost.
- **H.** Duty to report. Any operator who files for bankruptcy shall provide notice to the division, through the process provided for under the rules of the United States bankruptcy court, and the New Mexico attorney general. [19.15.36.11 NMAC Rp, 19.15.9.711 NMAC, 2/14/2007; A, 6/30/16]

# 19.15.36.12 PERMIT APPROVAL, DENIAL, REVOCATION, SUSPENSION, MODIFICATION OR TRANSFER:

**A.** Granting of permit.

- (1) The division may issue a permit for an new surface waste management facility or major modification upon finding that an acceptable application has been filed, that the conditions of 19.15.36.9 NMAC and 19.15.36.11 NMAC have been met and that the surface waste management facility or modification can be constructed and operated in compliance with applicable statutes and rules and without endangering fresh water, public health or the environment.
- (2) Each permit the division issues for a new surface waste management facility shall remain in effect for 10 years from the date of its issuance. If the division grants a permit for a major modification of a surface waste management facility, the permit for that surface waste management facility shall remain in effect for 10 years from the date the division approves the major modification.
- (a) A surface waste management facility permit may be renewed for successive 10-year terms. If the holder of a surface waste management facility permit submits an application for permit renewal at least 120 days before the surface waste management facility permit expires, and the operator is not in violation of the surface waste management facility permit on the date of its expiration, then the existing surface waste management facility permit for the same activity shall not expire until the division has approved or denied an application for renewal. If the division has not notified the operator of a violation, if the operator is diligently pursuing procedures to contest a violation or if the operator and the division have signed an agreed compliance order providing for remedying the violation, then the surface waste management facility permit shall continue in effect as above provided notwithstanding the surface waste management facility permit violation's existence. A surface waste management facility permit continued under this provision remains fully effective and enforceable.
- (b) An application for permit renewal shall include and adequately address the information necessary for evaluation of a new surface waste management facility permit as provided in Subsection C of 19.15.36.8 NMAC. Previously submitted materials may be included by reference provided they are current, readily available to the division and sufficiently identified so that the division may retrieve them.
- (c) Upon receipt of a proposed decision to approve a renewal application, the operator shall give public notice in the manner prescribed by 19.15.36.9 NMAC. The division shall grant an application for renewal if the division finds that an acceptable application has been filed, that the conditions of 19.15.36.9 NMAC and 19.15.36.11 NMAC have been met and that the surface waste management facility can be operated in compliance with applicable statutes and rules and without endangering fresh water, public health or the environment.
- (3) The division shall review each surface waste management facility permit at least once during the 10-year term, and shall review surface waste management facility permits to which Paragraph (2) of Subsection A of 19.15.36.12 NMAC does not apply at least every five years. The review shall address the operation, compliance history, financial assurance and technical requirements for the surface waste management facility. The division, after notice to the operator and an opportunity for a hearing, may require appropriate modifications of the surface waste management facility permit, including modifications necessary to make the surface waste management facility permit terms and conditions consistent with statutes, rules or judicial decisions.
- B. Denial of permit. The division may deny an application for a surface waste management facility permit or modification of a surface waste management facility permit if it finds that the proposed surface waste management facility or modification may be detrimental to fresh water, public health or the environment. The division may also deny an application for a surface waste management facility permit if the applicant, an owner of twenty-five percent or greater interest in the applicant or an affiliate of the applicant has a history of failure to comply with division rules and orders or state or federal environmental laws; is subject to a division or commission order, issued after notice and hearing, finding such entity to be in violation of an order requiring corrective action; or has a penalty assessment for violation of division or commission rules or orders that is unpaid more than 70 days after issuance of the order assessing the penalty. An affiliate of an applicant, for purposes of Subsection B of 19.15.36.12 NMAC, shall be a person who controls, is controlled by or under is common control with the applicant or a twenty-five percent or greater owner of the applicant.
- C. Additional requirements. The division may impose conditions or requirements, in addition to the operational requirements set forth in 19.15.36 NMAC, that it determines are necessary and proper for the protection of fresh water, public health or the environment. The division shall incorporate such additional conditions or requirements into the surface waste management facility permit.
- **D.** Revocation, suspension or modification of a permit. The division may revoke, suspend or impose additional operating conditions or limitations on a surface waste management facility permit at any time, for good cause, after notice to the operator and an opportunity for a hearing. The division may suspend a surface waste management facility permit or impose additional conditions or limitations in an emergency to forestall an imminent threat to fresh water, public health or the environment, subject to the provisions of NMSA 1978, Section 70-2-23, as amended. If the division initiates a major modification it shall provide notice in accordance with 19.15.36.9 NMAC. Suspension of a surface waste management facility permit may be for a fixed period of time or until the operator remedies the violation or potential violation. If the division suspends a surface waste management facility's permit, the surface waste management facility shall not accept oil field waste during the suspension period.
- E. Transfer of a permit. The operator shall not transfer a permit without the division's prior written approval. A request for transfer of a permit shall identify officers, directors and owners of twenty-five percent or greater in the transferee. Unless the director otherwise orders, public notice or hearing are not required for the transfer request's approval. If the division denies the transfer request, it shall notify the operator and the proposed transferee of the denial by certified mail, return receipt requested, and either the operator or the proposed transferee may request a hearing with 10 days after receipt of the notice. Until the division approves the transfer and the required financial assurance is in place, the division shall not release the transferor's financial assurance.

[19.15.36.12 NMAC - Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

# 19.15.36.13 SITING AND OPERATIONAL REQUIREMENTS APPLICABLE TO ALL PERMITTED SURFACE WASTE MANAGEMENT FACILITIES: Except as otherwise provided in 19.15.36 NMAC.

- **A.** Depth to ground water.
- (1) No landfill shall be located where ground water is less than 100 feet below the lowest elevation of the design depth at which the operator will place oil field waste.
- (2) No landfarm that accepts soil or drill cuttings with a chloride concentration that exceeds 500 mg/kg shall be located where ground water is less than 100 feet below the lowest elevation at which the operator will place oil field waste. See Subsection A of 19.15.36.15 NMAC for oil field waste acceptance criteria.
- (3) No landfarm that accepts soil or drill cuttings with a chloride concentration that is 500 mg/kg or less shall be located where ground water is less than 50 feet below the lowest elevation at which the operator will place oil field waste.
- (4) No small landfarm shall be located where ground water is less than 50 feet below the lowest elevation at which the operator will place oil field waste.
- (5) No other surface waste management facility shall be located where ground water is less than 50 feet below the lowest elevation at which the operator will place oil field waste.
  - **B.** No surface waste management facility shall be located:
    - 1) within 200 feet of a watercourse, lakebed, sinkhole or playa lake;
    - (2) within an existing wellhead protection area or 100-year floodplain;
    - (3) within, or within 500 feet of, a wetland;
    - (4) within the area overlying a subsurface mine;
- (5) within 500 feet from the nearest permanent residence, school, hospital, institution or church in existence at the time of initial application; or
- (6) within an unstable area, unless the operator demonstrates that engineering measures have been incorporated into the surface waste management facility design to ensure that the surface waste management facility's integrity will not be compromised.
  - **C.** No surface waste management facility shall exceed 500 acres.
- **D.** The operator shall not accept oil field wastes transported by motor vehicle at the surface waste management facility unless the transporter has a form C-133, authorization to move liquid waste, approved by the division.
- **E.** The operator shall not place oil field waste containing free liquids in a landfill or landfarm cell. The operator shall use the paint filter test, as prescribed by the EPA (EPA SW-846, method 9095) to determine conformance of the oil field waste to this criterion.
- F. Surface waste management facilities shall accept only exempt or non-hazardous waste, except as provided in Paragraph (3) of Subsection F of 19.15.36.13 NMAC. The operator shall not accept hazardous waste at a surface waste management facility. The operator shall not accept wastes containing NORM at a surface waste management facility except as provided in 19.15.35 NMAC. The operator shall require the following documentation for accepting oil field wastes, and both the operator and the generator shall maintain and make the documentation available for division inspection.
- (1) Exempt oil field wastes. The operator shall require a certification on form C-138, signed by the generator or the generator's authorized agent, that represents and warrants that the oil field wastes are generated from oil and gas exploration and production operations, are exempt waste and are not mixed with non-exempt waste. The operator shall have the option to accept such certifications on a monthly, weekly or per load basis. The operator shall maintain and shall make the certificates available for the division's inspection.
- (2) Non-exempt, non-hazardous, oil field wastes. The operator shall require a form C-138, oil field waste document, signed by the generator or its authorized agent. This form shall be accompanied by acceptable documentation to determine that the oil field waste is non-hazardous.
- (3) Emergency non-oil field wastes. The operator may accept non-hazardous, non-oil field wastes in an emergency if ordered by the department of public safety. The operator shall complete a form C-138, oil field waste document, describing the waste, and maintain the same, accompanied by the department of public safety order, subject to division inspection.
- G. The operator of a commercial facility shall maintain records reflecting the generator, the location of origin, the location of disposal within the commercial facility, the volume and type of oil field waste, the date of disposal and the hauling company for each load or category of oil field waste accepted at the commercial facility. The operator shall maintain such records for a period of not less than five years after the commercial facility's closure, subject to division inspection.
- **H.** Disposal at a commercial facility shall occur only when an attendant is on duty unless loads can be monitored or otherwise isolated for inspection before disposal. The surface waste management facility shall be secured to prevent unauthorized disposal.
- I. To protect migratory birds, tanks exceeding eight feet in diameter, and exposed pits and ponds shall be screened, netted or covered. Upon the operator's written application, the division may grant an exception to screening, netting or covering upon the operator's showing that an alternative method will protect migratory birds or that the surface waste management facility is not hazardous to migratory birds. Surface waste management facilities shall be fenced in a manner approved by the division.
- **J.** Surface waste management facilities shall have a sign, readable from a distance of 50 feet and containing the operator's name; surface waste management facility permit or order number; surface waste management facility location by unit letter, section, township and range; and emergency telephone numbers.
  - **K.** The operators shall comply with the spill reporting and corrective action provisions of 19.15.30 NMAC or 19.15.29 NMAC.
  - L. Each operator shall have an inspection and maintenance plan that includes the following:
- (1) monthly inspection of leak detection sumps including sampling if fluids are present with analyses of fluid samples furnished to the division; and maintenance of records of inspection dates, the inspector and the leak detection system's status;

- (2) semi-annual inspection and sampling of monitoring wells as required, with analyses of ground water furnished to the division; and maintenance of records of inspection dates, the inspector and ground water monitoring wells' status; and
- (3) inspections of the berms and the outside walls of pond levees quarterly and after a major rainfall or windstorm, and maintenance of berms in such a manner as to prevent erosion.
  - M. Each operator shall have a plan to control run-on water onto the site and run-off water from the site, such that:
- (1) the run-on and run-off control system shall prevent flow onto the surface waste management facility's active portion during the peak discharge from a 25-year storm; and
- (2) run-off from the surface waste management facility's active portion shall not be allowed to discharge a pollutant to the waters of the state or United States that violates state water quality standards.
- N. Contingency plan. Each operator shall have a contingency plan. The operator shall provide the division's environmental bureau with a copy of an amendment to the contingency plan, including amendments required by Paragraph (8) of Subsection N of 19.15.36.13 NMAC; and promptly notify the division's environmental bureau of changes in the emergency coordinator or in the emergency coordinator's contact information. The contingency plan shall be designed to minimize hazards to fresh water, public health or the environment from fires, explosions or an unplanned sudden or non-sudden release of contaminants or oil field waste to air, soil, surface water or ground water. The operator shall carry out the plan's provisions immediately whenever there is a fire, explosion or release of contaminants or oil field waste constituents that could threaten fresh water, public health or the environment; provided that the emergency coordinator may deviate from the plan as necessary in an emergency situation. The contingency plan for emergencies shall:
- describe the actions surface waste management facility personnel shall take in response to fires, explosions or releases to air, soil, surface water or ground water of contaminants or oil field waste containing constituents that could threaten fresh water, public health or the environment;
- (2) describe arrangements with local police departments, fire departments, hospitals, contractors and state and local emergency response teams to coordinate emergency services;
- (3) list the emergency coordinator's name; address; and office, home and mobile phone numbers (where more than one person is listed, one shall be named as the primary emergency coordinator);
- (4) include a list, which shall be kept current, of emergency equipment at the surface waste management facility, such as fire extinguishing systems, spill control equipment, communications and alarm systems and decontamination equipment, containing a physical description of each item on the list and a brief outline of its capabilities;
- (5) include an evacuation plan for surface waste management facility personnel that describes signals to be used to begin evacuation, evacuation routes and alternate evacuation routes in cases where fire or releases of wastes could block the primary routes;
- (6) include an evaluation of expected contaminants, expected media contaminated and procedures for investigation, containment and correction or remediation;
- (7) list where copies of the contingency plan will be kept, which shall include the surface waste management facility; local police departments, fire departments and hospitals; and state and local emergency response teams;
  - (8) indicate when the contingency plan will be amended, which shall be within five working days whenever:
    - (a) the surface waste management facility permit is revised or modified;
    - **(b)** the plan fails in an emergency;
- (c) the surface waste management facility changes design, construction, operation, maintenance or other circumstances in a way that increases the potential for fires, explosions or releases of oil field waste constituents that could threaten fresh water, public health or the environment or change the response necessary in an emergency;
  - (d) the list of emergency coordinators or their contact information changes; or
  - (e) the list of emergency equipment changes;
- (9) describe how the emergency coordinator or the coordinator's designee, whenever there is an imminent or actual emergency situation, will immediately;
- (a) activate internal surface waste management facility alarms or communication systems, where applicable, to notify surface waste management facility personnel; and
  - (b) notify appropriate state and local agencies with designated response roles if their assistance is needed;
- (10) describe how the emergency coordinator, whenever there is a release, fire or explosion, will immediately identify the character, exact source, amount and extent of released materials (the emergency coordinator may do this by observation or review of surface waste management facility records or manifests, and, if necessary, by chemical analysis) and describe how the emergency coordinator will concurrently assess possible hazards to fresh water, public health or the environment that may result from the release, fire or explosion (this assessment shall consider both the direct and indirect hazard of the release, fire or explosion);
- (11) describe how, if the surface waste management facility stops operations in response to fire, explosion or release, the emergency coordinator will monitor for leaks, pressure buildup, gas generation or rupture in valves, pipes or the equipment, wherever this is appropriate;
- describe how the emergency coordinator, immediately after an emergency, will provide for treating, storing or disposing of recovered oil field waste, or other material that results from a release, fire or explosion at a surface waste management facility;
- (13) describe how the emergency coordinator will ensure that no oil field waste, which may be incompatible with the released material, is treated, stored or disposed of until cleanup procedures are complete; and
- (14) provide that the emergency coordinator may amend the plan during an emergency as necessary to protect fresh water, public health or the environment.

- O. Gas safety management plan. Each operator of a surface waste management facility that includes a landfill shall have a gas safety management plan that describes in detail procedures and methods that will be used to prevent landfill-generated gases from interfering or conflicting with the landfill's operation and protect fresh water, public health and the environment. The plan shall address anticipated amounts and types of gases that may be generated, an air monitoring plan that includes the vadose zone and measuring, sampling, analyzing, handling, control and processing methods. The plan shall also include final post closure monitoring and control options.
- **P.** Training program. Each operator shall conduct an annual training program for key personnel that includes general operations, permit conditions, emergencies proper sampling methods and identification of exempt and non-exempt waste and hazardous waste. The operator shall maintain records of such training, subject to division inspection, for five years.

  [19.15.36.13 NMAC Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

# 19.15.36.14 SPECIFIC REQUIREMENTS APPLICABLE TO LANDFILLS:

- **A.** General operating requirements.
- (1) The operator shall confine the landfill's working face to the smallest practical area and compact the oil field waste to the smallest practical volume. The operator shall not use equipment that may damage the integrity of the liner system in direct contact with a geosynthetic liner.
- (2) The operator shall prevent unauthorized access by the public and entry by large animals to the landfill's active portion through the use of fences, gates, locks or other means that attain equivalent protection.
  - (3) The operator shall prevent and extinguish fires.
  - (4) The operator shall control litter and odors.
  - (5) The operator shall not excavate a closed cell or allow others to excavate a closed cell except as approved by the
- (6) The operator shall provide adequate cover for the landfill's active face as needed to control dust, debris, odors or other nuisances, or as otherwise required by the division.
- (7) For areas of the landfill that will not receive additional oil field waste for one month or more, but have not reached the final waste elevation, the operator shall provide intermediate cover that shall be:
  - (a) approved by the division;
  - **(b)** stabilized with vegetation; and
  - (c) inspected and maintained to prevent erosion and manage infiltration or leachate during the oil field waste

deposition process.

division.

- (8) When the operator has filled a landfill cell, the operator shall close it pursuant to the conditions contained in the surface waste management facility permit and the requirements of Paragraph (2) of Subsection C of 19.15.36.18 NMAC. The operator shall notify the division's environmental bureau at least three working days prior to a landfill cell's closure.
- **B.** Ground water monitoring program. If fresh ground water exists at a site, the operator shall, unless otherwise approved by the division, establish a ground water monitoring program, approved by the division's environmental bureau, which shall include a ground water monitoring work plan, a sampling and analysis plan, a ground water monitoring system and a plan for reporting ground water monitoring results. The ground water monitoring system shall consist of a sufficient number of wells, installed at appropriate locations and depths, to yield ground water samples from the uppermost aquifer that:
  - (1) represent the quality of background ground water that leakage from a landfill has not affected; and
  - (2) represent the quality of ground water passing beneath and down gradient of the surface waste management facility.
- **C.** Landfill design specification. New landfill design systems shall include a base layer and a lower geomembrane liner (*e.g.*, composite liner), a leak detection system, an upper geomembrane liner, a leachate collection and removal system, a leachate collection and removal system protective layer, an oil field waste zone and a top landfill cover.
- (1) The base layer shall, at a minimum, consist of two feet of clay soil compacted to a minimum ninety percent standard proctor density (ASTM D-698)(Copyright ASTM International, 100 Barr Harbor Drive, West Conshohocken, PA 19428. This document is available for public viewing at the New Mexico state records center and archives and may not be reproduced, in full or in part. A copy of this publication may be obtained from ASTM International, www.astm.org.) with a hydraulic conductivity of 1 x 10<sup>-7</sup> cm/sec or less. In areas where no ground water is present, the operator may propose an alternative base layer design, subject to division approval.
- (2) The lower geomembrane liner shall consist of a 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner approved by the division.
- hydraulic conductivity of 1 x 10<sup>-5</sup> cm/sec or greater, between the lower and upper geomembrane liners. The leak detection system shall consist of a drainage and collection system placed no more than six inches above the lower geomembrane liner in depressions and sloped so as to facilitate the earliest possible leak detection at designated collection points. Drainage piping shall be designed to withstand chemical attack from oil field waste and leachate and structural loading and other stresses and disturbances from overlying oil field waste, cover materials, equipment operation, expansion or contraction, and to facilitate clean-out maintenance. The material placed between the pipes and laterals shall be sufficiently permeable to allow the transport of fluids to the drainage pipe. The slope of the landfill sub-grade and drainage pipes and laterals shall be at least two percent grade; *i.e.*, two feet of vertical drop per 100 horizontal feet. The piping collection network shall be comprised of solid and perforated pipe having a minimum diameter of four inches and a minimum wall thickness of schedule 80. The operator shall seal a solid drainage pipe to convey collected liquids to a corrosion-proof sump or sumps located outside the landfill's perimeter for observation, storage, treatment or disposal. The operator may install alternative designs as approved by the division.

- (4) The operator shall place the upper geomembrane liner, which shall consist of a 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner approved by the division, over the leak detection system.
- compacted soil with a saturated hydraulic conductivity of 1 x 10<sup>-2</sup> cm/sec or greater, over the upper geomembrane liner to facilitate drainage. The leachate collection and removal system shall consist of a drainage and collection and removal system placed no more than six inches above the upper geomembrane liner in depressions and sloped so as to facilitate the maximum leachate collection. Piping shall be designed to withstand chemical attack from oil field waste or leachate and structural loading and other stresses and disturbances from overlying oil field waste, cover materials, equipment operation, expansion or contraction and to facilitate clean-out maintenance. The material placed between the pipes and laterals shall be sufficiently permeable to allow the transport of fluids to the drainage pipe. The slope of the upper geomembrane liner and drainage lines and laterals shall be at least two percent grade; *i.e.*, two feet of vertical drop per 100 horizontal feet. The piping collection network shall be comprised of solid and perforated pipe having a minimum diameter of four inches and a minimum wall thickness of schedule 80. The operator shall seal a solid drainage pipe to convey collected fluids outside the landfill's perimeter for storage, treatment and disposal. The operator may install alternative designs as approved by the division.
- (6) The operator shall place the leachate collection and removal system protection layer, which shall consist of a soil layer at least one foot thick with a saturated hydraulic conductivity of  $1 \times 10^{-2}$  cm/sec or greater, over the leachate collection and removal system.
  - (7) The operator shall place oil field waste over the leachate collection and removal system protective layer.
- (8) The top landfill cover design shall consist of the following layers (top to bottom): a soil erosion layer composed of at least 12 inches of fertile topsoil re-vegetated in accordance with the post closure provisions of Subparagraph (b) of Paragraph (2) of Subsection C of 19.15.36.18 NMAC; a protection or frost protection layer composed of 12 to 30 inches of native soil; a drainage layer composed of at least 12 inches of sand or gravel with a saturated hydraulic conductivity of 1 x 10<sup>-2</sup> cm/sec or greater and a minimum bottom slope of four percent, a hydraulic barrier-layer-geomembrane (minimum of a 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner approved by the division); and a gas vent or foundation layer composed of at least 12 inches of sand or gravel above oil field waste with soils compacted to the minimum eighty percent Standard Proctor Density. The operator shall install the top landfill cover within one year of achieving the final landfill cell waste elevation. The operator shall ensure that the final landfill design elevation of the working face of the oil field waste is achieved in a timely manner with the date recorded in a field construction log. The operator shall also record the date of top landfill cover installation to document the timely installation of top landfill covers. The operator shall provide a minimum of three working days' notice to the division in advance of the top landfill cover's installation to allow the division to witness the top landfill cover's installation.
- (9) Alternatively, the operator may propose a performance-based landfill design system using geosynthetics or geocomposites, including geogrids, geonets, geosynthetic clay liners, composite liner systems, etc., when supported by EPA's "hydrologic evaluation of landfill performance" (HELP) model or other division-approved model. The operator shall design the landfill to prevent the "bathtub effect". The bathtub effect occurs when a more permeable cover is placed over a less permeable bottom liner or natural subsoil.
- (10) External piping, e.g., leachate collection, leak detection and sump removal systems shall be designed for installation of a sidewall riser pipe. Pipes shall not penetrate the liner with the exception of gas vent or collection wells where the operator shall install a flexible clamped pipe riser through the top landfill cover liner that will accommodate oil field waste settling and will prevent tears.
  - **D.** Liner specifications and requirements.
    - (1) General requirements.
- (a) Geomembrane liner specifications. Geomembrane liners shall consist of a 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner approved by the division. Geomembrane liners shall have a hydraulic conductivity no greater than 1 x 10<sup>-9</sup> cm/sec. Geomembrane liners shall be composed of impervious, geosynthetic material that is resistant to petroleum hydrocarbons, salts and acidic and alkaline solutions. Liners shall also be resistant to ultraviolet light, or the operator shall make provisions to protect the material from sunlight. Liner compatibility shall comply with EPA SW-846 method 9090A.
- (b) Liners shall be able to withstand projected loading stresses, settling and disturbances from overlying oil field waste, cover materials and equipment operations.
- (c) The operator shall construct liners with a minimum of two percent slope to promote positive drainage and to facilitate leachate collection and leak detection.
  - (2) Additional requirements for geomembranes.
- (a) Geomembranes shall be compatible with the oil field waste to be disposed. Geomembranes shall be resistant to chemical attack from the oil field waste or leachate. The operator shall demonstrate this by means of the manufacturer's test reports, laboratory analyses or other division-approved method.
- **(b)** Geosynthetic material the operator installs on a slope greater than twenty-five percent shall be designed to withstand the calculated tensile forces acting upon the material. The design shall consider the maximum friction angle of the geosynthetic with regard to a soil-geosynthetic or geosynthetic-geosynthetic interface and shall ensure that overall slope stability is maintained.
- (c) The operator shall thermally seal (hot wedge) field seams in geosynthetic material with a double track weld to create an air pocket for non-destructive air channel testing. In areas where double-track welding cannot be achieved, the operator may propose alternative thermal seaming methods. A stabilized air pressure of 35psi, plus or minus one percent, shall be maintained for at least five minutes. The operator shall overlap liners four to six inches before seaming, and shall orient seams parallel to the line of maximum slope; *i.e.*, oriented along, not across, the slope. The operator shall minimize the number of field seams in corners and irregularly shaped areas. The operator shall use factory seams whenever possible. The operator shall not install horizontal seams within five feet of the slope's toe. Qualified personnel shall perform all field seaming.

grade.

- **E.** Requirements for the soil component of composite liners.
  - (1) The operator shall place and compact the base layer to ninety percent standard proctor density on a prepared sub-
- (2) The soil surface upon which the operator installs a geosynthetic shall be free of stones greater than one half inch in any dimension, organic matter, local irregularities, protrusions, loose soil and abrupt changes in grade that could damage the geosynthetic.
- (3) The operator shall compact a clay soil component of a composite liner to a minimum of ninety percent standard proctor density, which shall have, unless otherwise approved by the division, a plasticity index greater than ten percent, a liquid limit between twenty-five and fifty percent, a portion of material passing the no. 200 sieve (0.074 mm and less fraction) greater than forty percent by weight; and a clay content greater than eighteen percent by weight.
- F. The leachate collection and removal system protective layer and the soil component of the leak detection system shall consist of soil materials that shall be free of organic matter, shall have a portion of material passing the no. 200 sieve no greater than five percent by weight and shall have a uniformity coefficient (Cu) less than 6, where Cu is defined as D60/D10. Geosynthetic materials or geocomposites including geonets and geotextiles, if used as components of the leachate collection and removal or leak detection system, shall have a hydraulic conductivity, transmissivity and chemical and physical qualities that oil field waste placement, equipment operation or leachate generation will not adversely affect. These geosynthetics or geocomposites, if used in conjunction with the soil protective cover for liners, shall have a hydraulic conductivity designed to ensure that the liner's hydraulic head never exceeds one foot.
- **G.** Landfill gas control systems. If the gas safety management plan or requirements of other federal, state or local agencies require the installation of a gas control system at a landfill, the operator shall submit a plan for division approval, which shall include the following:
- (1) the system's design, indicating the location and design of vents, barriers, collection piping and manifolds and other control measures that the operator will install (gas vent or collection wells shall incorporate a clamped and seamed pipe riser design through the top cover liner);
- (2) if gas recovery is proposed, the design of the proposed gas recovery system and the system's major on-site components, including storage, transportation, processing, treatment or disposal measures required in the management of generated gases, condensates or other residues;
- (3) if gas processing is proposed, a processing plan designed in a manner that does not interfere or conflict with the activities on the site or required control measures or create or cause danger to persons or property;
  - (4) if gas disposal is proposed, a disposal plan designed:
    - (a) in a manner that does not interfere or conflict with the activities on the site or with required control

measures;

- (b) so as not to create or cause danger to persons or property; and
- (c) with active forced ventilation, using vents located at least one foot above the landfill surface at each gas

vent's location;

- (5) physical and chemical characterization of condensates or residues that are generated and a plan for their disposal;
- (6) means that the operator will implement to prevent gas' generation and lateral migration such that:
- (a) the concentration of the gases the landfill generates does not exceed twenty-five percent of the lower explosive limit for gases in surface waste management facility structures (excluding gas control or recovery system components); and
- (b) the concentration of gases does not exceed the lower explosive limit for gases at the surface waste management facility boundary; and
- (7) a routine gas monitoring program providing for monitoring at least quarterly; the specific type and frequency of monitoring to be determined based on the following:
  - (a) soil conditions;
  - (b) the hydrogeologic and hydraulic conditions surrounding the surface waste management facility; and
    - (c) the location of surface waste management facility structures and property lines.
- **H.** Landfill gas response. If gas levels exceed the limits specified in Paragraph (6) of Subsection G of 19.15.36.14 NMAC, the operator shall:
- (1) immediately take all necessary steps to ensure protection of fresh water, public health and the environment and notify the division:
- (2) within seven days of detection, record gas levels detected and a description of the steps taken to protect fresh water, public health and the environment;
- (3) within 30 days of detection, submit a remediation plan for gas releases that describes the problem's nature and extent and the proposed remedy; and
- (4) within 60 days after division approval, implement the remediation plan and notify the division that the plan has been implemented.

[19.15.36.14 NMAC - N, 2/14/2007; A, 12/1/08; A, 6/30/16]

# 19.15.36.15 SPECIFIC REQUIREMENTS APPLICABLE TO LANDFARMS:

**A.** Oil field waste acceptance criteria. Only soils and drill cuttings predominantly contaminated by petroleum hydrocarbons shall be placed in a landfarm. The division may approve placement of tank bottoms in a landfarm if the operator demonstrates that the tank bottoms do not contain economically recoverable petroleum hydrocarbons. Soils and drill cuttings placed in a landfarm shall be sufficiently free of liquid content to pass the paint filter test, and shall not have a chloride concentration exceeding 500 mg/kg if the landfarm is located where ground water is

less than 100 feet but at least 50 feet below the lowest elevation at which the operator will place oil field waste or exceeding 1000 mg/kg if the landfarm is located where ground water is 100 feet or more below the lowest elevation at which the operator will place oil field waste. The person tendering oil field waste for treatment at a landfarm shall certify, on form C-138, that representative samples of the oil field waste have been subjected to the paint filter test and tested for chloride content, and that the samples have been found to conform to these requirements. The landfarm's operator shall not accept oil field waste for landfarm treatment unless accompanied by this certification.

- Background testing. Prior to beginning operation of a new landfarm or to opening a new cell at an existing landfarm at which the operator has not already established background, the operator shall take, at a minimum, 12 composite background soil samples, with each consisting of 16 discrete samples from areas that previous operations have not impacted at least six inches below the original ground surface, to establish background soil concentrations for the entire surface waste management facility. The operator shall analyze the background soil samples for TPH, as determined by EPA method 418.1 or other EPA method approved by the division; BTEX, as determined by EPA SW-846 method 8021B or 8260B; chlorides; and other constituents listed in Subsections A and B of 20.6.2.3103 NMAC, using approved EPA methods.
  - **C.** Operation and oil field waste treatment.
    - (1) The operator shall berm each landfarm cell to prevent rainwater run-on and run-off.
- (2) The operator shall not place contaminated soils received after the effective date of 19.15.36 NMAC within 100 feet of the surface waste management facility's boundary.
- (3) The operator shall not place contaminated soils received at a landfarm after the effective date of 19.15.36 NMAC within 20 feet of a pipeline crossing the landfarm.
- (4) With 72 hours after receipt, the operator shall spread and disk contaminated soils in eight-inch or less lifts or approximately 1000 cubic yards per acre per eight-inch lift or biopile.
  - (5) The operator shall ensure that soils are disked biweekly and biopiles are turned at least monthly.
  - (6) The operator shall add moisture, as necessary, to enhance bioremediation and to control blowing dust.
  - (7) The application of microbes for the purposes of enhancing bioremediation requires prior division approval.
  - (8) Pooling of liquids in the landfarm is prohibited. The operator shall remove freestanding water within 24 hours.
  - (9) The operator shall maintain records of the landfarm's remediation activities in a form readily accessible for division

inspection.

- (10) The division's environmental bureau may approve other treatment procedures if the operator demonstrates that they provide equivalent protection for fresh water, public health and the environment.
- D. Treatment zone monitoring. The operator shall spread contaminated soils on the surface in eight-inch or less lifts or approximately 1000 cubic yards per acre per eight-inch lift. The operator shall conduct treatment zone monitoring to ensure that prior to adding an additional lift the TPH concentration of each lift, as determined by EPA SW-846 method 8015M or EPA method 418.1 or other EPA method approved by the division, does not exceed 2500 mg/kg and that the chloride concentration, as determined by EPA method 300.1, does not exceed 500 mg/kg if the landfarm is located where ground water is less than 100 feet but at least 50 feet below the lowest elevation at which the operator will place oil field waste or 1000 mg/kg if the landfarm is located where ground water is 100 feet or more below the lowest elevation at which the operator will place oil field waste. The operator shall collect and analyze at least one composite soil sample, consisting of four discrete samples, from the treatment zone at least semi-annually using the methods specified below for TPH and chlorides. The maximum thickness of treated soils in a landfarm cell shall not exceed two feet or approximately 3000 cubic yards per acre. When that thickness is reached, the operator shall not place additional oil field waste in the landfarm cell until it has demonstrated by monitoring the treatment zone at least semi-annually that the contaminated soil has been treated to the standards specified in Subsection F of 19.15.36.15 NMAC or the contaminated soils have been removed to a division-approved surface waste management facility.
  - **E.** Vadose zone monitoring.
- (1) Sampling. The operator shall monitor the vadose zone beneath the treatment zone in each landfarm cell. The operator shall take the vadose zone samples from soils between three and four feet below the cell's original ground surface.
- (2) Semi-annual monitoring program. The operator shall collect and analyze a minimum of four randomly selected, independent samples from the vadose zone at least semi-annually using the methods specified below for TPH, BTEX and chlorides and shall compare each result to the higher of the PQL or the background soil concentrations to determine whether a release has occurred.
- (3) Five year monitoring program. The operator shall collect and analyze a minimum of four randomly selected, independent samples from the vadose zone, using the methods specified below for the constituents listed in Subsections A and B of 20.6.2.3103 NMAC at least every five years and shall compare each result to the higher of the PQL or the background soil concentrations to determine whether a release has occurred.
- (4) Record keeping. The operator shall maintain a copy of the monitoring reports in a form readily accessible for division inspection.
- Release response. If vadose zone sampling results show that the concentrations of TPH, BTEX or chlorides exceed the higher of the PQL or the background soil concentrations, then the operator shall notify the division's environmental bureau of the exceedance, and shall immediately collect and analyze a minimum of four randomly selected, independent samples for TPH, BTEX, chlorides and the constituents listed in Subsections A and B of 20.6.2.3103 NMAC. The operator shall submit the results of the re-sampling event and a response action plan for the division's approval within 45 days of the initial notification. The response action plan shall address changes in the landfarm's operation to prevent further contamination and, if necessary, a plan for remediating existing contamination.
- **F.** Treatment zone closure performance standards. After the operator has filled a landfarm cell to the maximum thickness of two feet or approximately 3000 cubic yards per acre, the operator shall continue treatment until the contaminated soil has been remediated to the higher of the background concentrations or the following closure performance standards. The operator shall demonstrate compliance with the closure

performance standards by collecting and analyzing a minimum of one composite soil sample, consisting of four discrete samples.

- (1) Benzene, as determined by EPA SW-846 method 8021B or 8260B, shall not exceed 0.2 mg/kg.
- (2) Total BTEX, as determined by EPA SW-846 method 8021B or 8260B, shall not exceed 50 mg/kg.
- (3) The GRO and DRO combined fractions, as determined by EPA SW-846 method 8015M, shall not exceed 500 mg/kg. TPH, as determined by EPA method 418.1 or other EPA method approved by the division, shall not exceed 2500 mg/kg.
- (4) Chlorides, as determined by EPA method 300.1, shall not exceed 500 mg/kg if the landfarm is located where ground water is less than 100 feet but at least 50 feet below the lowest elevation at which the operator will place oil field waste or 1000 mg/kg if the landfarm is located where ground water is 100 feet or more below the lowest elevation at which the operator will place oil field waste.
- (5) The concentration of constituents listed in Subsections A and B of 20.6.2.3103 NMAC shall be determined by EPA SW-846 methods 6010B or 6020 or other methods approved by the division. If the concentration of those constituents exceed the PQL or background concentration, the operator shall either perform a site specific risk assessment using EPA approved methods and shall propose closure standards based upon individual site conditions that protect fresh water, public health and the environment, which shall be subject to division approval or remove pursuant to Paragraph (2) of Subsection G of 19.15.36.15 NMAC.

#### **G.** Disposition of treated soils.

- (1) If the operator achieves the closure performance standards specified in Subsection F of 19.15.36.15 NMAC, then the operator may either leave the treated soils in place, or, with prior division approval, dispose or reuse of the treated soils in an alternative manner.
- (2) If the operator cannot achieve the closure performance standards specified in Subsection F of 19.15.36.15 NMAC within five years or as extended by the division, then the operator shall remove contaminated soils from the landfarm cell and properly dispose of it at a division-permitted landfill, or reuse or recycle it in a manner approved by the division.
- (3) If the operator cannot achieve the closure performance standards specified in Subsection F of 19.15.36.15 NMAC within five years or as extended by the division, then the division may review the adequacy of the operator's financial assurance, as provided in Subsection G of 19.15.36.11 NMAC. In that event, the division may require the operator to modify its financial assurance to provide for the appropriate disposition of contaminated soil in a manner acceptable to the division.
- (4) The operator may request approval of an alternative soil closure standard from the division, provided that the operator shall give division-approved public notice of an application for alternative soil closure standards in the manner provided in 19.15.36.9 NMAC. The division may grant the request administratively if no person files an objection thereto within 30 days after publication of notice; otherwise the division shall set the matter for hearing.

#### **H.** Environmentally acceptable bioremediation endpoint approach.

- (1) A landfarm operator may use an environmentally acceptable bioremediation endpoint approach to landfarm management in lieu of compliance with the requirements of Paragraph (3) of Subsection F of 19.15.36.15 NMAC. The bioremediation endpoint occurs when TPH, as determined by EPA method 418.1 or other EPA method approved by the division, is reduced to a minimal concentration as a result of bioremediation and is dependent upon the bioavailability of residual hydrocarbons. An environmentally acceptable bioremediation endpoint occurs when the TPH concentration has been reduced by at least eighty percent by a combination of physical, biological and chemical processes and the rate of change in the reduction in the TPH concentration is negligible. The environmentally acceptable bioremediation endpoint in soil is determined statistically by the operator's demonstration that the rate of change in the reduction of TPH concentration is negligible.
- (2) In addition to the requirements specified in Subsection C of 19.15.36.8 NMAC, an operator who plans to use an environmentally acceptable bioremediation endpoint approach shall submit for the division's review and approval a detailed landfarm operation plan for those landfarm cells exclusively dedicated to the use of the environmentally acceptable bioremediation endpoint approach. At a minimum, the operations plan shall include detailed information on the native soils, procedures to characterize each lift of contaminated soil, operating procedures and management procedures that the operator shall follow.
- (3) In addition to other operational requirements specified in 19.15.36.15 NMAC, the operator using an environmentally acceptable bioremediation endpoint approach shall comply with the following.
- (a) Native soil information required. The operator shall submit detailed information on the soil conditions present for each of its landfarm cells immediately prior to the application of the petroleum hydrocarbon-contaminated soils, including: treatment cell size, soil porosity, soil bulk density, soil pH, moisture content, field capacity, organic matter concentration, soil structure, SAR, EC, soil composition, soil temperature, soil nutrient (C:N:P) (calcium, nitrogen and phosphate) concentrations and oxygen content.
- (b) Characterization of contaminated soil. The operator shall submit a description of the procedures that it will follow to characterize each lift of contaminated soil or drill cuttings, prior to treating each lift of contaminated soil or drill cuttings, for petroleum hydrocarbon loading factor, TPH, BTEX, chlorides, constituents listed in Subsections A and B of 20.6.2.3103 NMAC, contaminated soil moisture, contaminated soil pH and API gravity of the petroleum hydrocarbons.
- (c) Operating procedures. The operator shall submit a description of the procedures, including a schedule, that it shall follow to properly monitor and amend each lift of contaminated soil in order to maximize bioremediation, including tilling procedures and schedule; procedures to limit petroleum hydrocarbon loading to less than five percent; procedures to maintain pH between six and eight; procedures to monitor and apply proper nutrients; procedures to monitor, apply and maintain moisture to sixty to eighty percent of field capacity; and procedures to monitor TPH concentrations.
- (d) Management procedures. The operator shall submit a description of the management procedures that it shall follow to properly schedule landfarming operations, including modifications during cold weather, record keeping, sampling and analysis, statistical procedures, routine reporting, determination and reporting of achievement of the environmentally acceptable bioremediation endpoint and closure and post-closure plans.

[19.15.36.15 NMAC - N, 2/14/2007; A, 12/1/08; A, 6/30/16]

- **19.15.36.16 SMALL LANDFARMS:** Small landfarms as defined in Paragraph (5) of Subsection A of 19.15.36.7 NMAC are exempt from 19.15.36 NMAC except for the requirements specified in 19.15.36.16 NMAC.
  - **A.** General requirements.
- (1) Registration. Prior to establishment of a new small landfarm, the operator shall file a form C-137 EZ, small landfarm registration, with the environmental bureau in the division's Santa Fe office. If the operator is not the surface estate owner at the proposed site, the operator shall furnish with its form C-137 EZ its certification it has a written agreement with the surface estate owner authorizing the site's use for the proposed small landfarm. The division shall issue the operator a registration number no more than 30 days from receipt of the properly completed form.
- (2) Limitation. The operator shall operate only one active small landfarm per governmental section at any time. No small landfarm shall be located more than one mile from the operator's nearest oil or gas well or other production facility.
  - **B.** General operating procedures. The operator shall:
    - (1) comply with the siting requirements of Subsections A and B of 19.15.36.13 NMAC;
- (2) accept only exempt or non-hazardous wastes consisting of soils (excluding drill cuttings) generated as a result of accidental releases from production operations, that are predominantly contaminated by petroleum hydrocarbons, do not contain free liquids, would pass the paint filter test and where testing shows chloride concentrations are 500 mg/kg or below;
  - (3) berm the landfarm to prevent rainwater run-on and run-off; and
- (4) post a sign at the site readable from a distance of 50 feet and listing the operator's name; small landfarm registration number; location by unit letter, section, township and range; expiration date; and an emergency contact telephone number.
- C. Oil field waste management standards. The operator shall spread and disk contaminated soils in a single eight inch or less lift within 72 hours of receipt. The operator shall conduct treatment zone monitoring to ensure that the TPH concentration, as determined by EPA SW-846 method 8015M or EPA method 418.1 or other EPA method approved by the division, does not exceed 2500 mg/kg and that the chloride concentration, as determined by EPA method 300.1, does not exceed 500 mg/kg. The operator shall treat soils by disking at least once a month and by watering and adding bioremediation enhancing materials when needed.
- **D.** Record-keeping requirements. The operator shall maintain records reflecting the generator, the location of origin, the volume and type of oil field waste, the date of acceptance and the hauling company for each load of oil field waste received. The division shall post on its website each small landfarm's location, operator and registration date. In addition, the operator shall maintain records of the small landfarm's remediation activities in a form readily accessible for division inspection. The operator shall maintain all records for five years following the small landfarm's closure.
  - **E.** Small landfarm closure.
- (1) Closure performance standards and disposition of soils. If the operator achieves the closure performance standards specified below, then the operator may return the soil to the original generation site, leave the treated soil in place at the small landfarm or, with prior division approval, dispose or reuse the treated soil in an alternative manner. If the operator cannot achieve the closure performance standards within three years from the registration date, then the operator shall remove contaminated soil from the landfarm and properly dispose of it at a permitted landfill, unless the division authorizes a specific alternative disposition. The following standards shall apply:
  - (a) benzene, as determined by EPA SW-846 method 8021 B or 8260B, shall not exceed 0.2 mg/kg;
  - (b) Total BTEX, as determined by EPA SW-846 method 8021 B or 8260B, shall not exceed 50 mg/kg;
- (c) TPH, as determined by EPA SW-846 method 418.1 or other EPA method approved by the division, shall not exceed 2500 mg/kg; the GRO and DRO combined fraction, as determined by EPA SW-846 method 8015M, shall not exceed 500 mg/kg; and
  - (d) chlorides, as determined by EPA method 300.1, shall not exceed 500 mg/kg.
  - (2) Closure requirements. The operator shall:
- (a) re-vegetate soils remediated to the closure performance standards if left in place in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
- (b) remove landfarmed soils that have not or cannot be remediated to the closure performance standards within three years to a division-approved surface waste management facility, and re-vegetate the cell filled in with native soil to the standards in Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
- (c) if the operator returns remediated soils to the original site, or with division permission, recycles them, revegetate the cell filled in with native soil to the standards in Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
  - (d) remove berms on the small landfarm and buildings, fences, roads and equipment; and
- (e) clean up the site and collect one vadose zone soil sample from three to five feet below the middle of the treatment zone, or in an area where liquids may have collected due to rainfall events; the vadose zone soil sample shall be collected and analyzed using the methods specified above for TPH, BTEX and chlorides.
- F. Final report. The operator shall submit a final closure report on a form C-137 EZ, together with photographs of the closed site, to the environmental bureau in the division's Santa Fe office. The division, after notice to the operator and an opportunity for a hearing if requested, may require additional information, investigation or clean up activities.

  [19.15.36.16 NMAC N, 2/14/2007; A, 12/1/08]

# 19.15.36.17 SPECIFIC REQUIREMENTS APPLICABLE TO EVAPORATION, STORAGE, TREATMENT AND SKIMMER PONDS:

A. Engineering design plan. An applicant for a surface waste management facility permit or modification requesting inclusion of a

skimmer pit; an evaporation, storage or treatment pond; or a below-grade tank shall submit with the surface waste management facility permit application a detailed engineering design plan, certified by a registered profession engineer, including operating and maintenance procedures; a closure plan; and a hydrologic report that provides sufficient information and detail on the site's topography, soils, geology, surface hydrology and ground water hydrology to enable the division to evaluate the actual and potential effects on soils, surface water and ground water. The plan shall include detailed information on dike protection and structural integrity; leak detection, including an adequate fluid collection and removal system; liner specifications and compatibility; freeboard and overtopping prevention; prevention of nuisance and hazardous odors such as H2S; an emergency response plan, unless the pit is part of a surface waste management facility that has an integrated contingency plan; type of oil field waste stream, including chemical analysis; climatological factors, including freeze-thaw cycles; a monitoring and inspection plan; erosion control; and other pertinent information the division requests.

#### **B.** Construction, standards.

- (1) In general. The operator shall ensure each pit, pond and below-grade tank is designed, constructed and operated so as to contain liquids and solids in a manner that will protect fresh water, public health and the environment.
- (2) Liners required. Each pit or pond shall contain, at a minimum, a primary (upper) liner and a secondary (lower) liner with a leak detection system appropriate to the site's conditions.
- Liner specifications. Liners shall consist of a 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner approved by the division. Synthetic (geomembrane) liners shall have a hydraulic conductivity no greater than 1 x 10<sup>-9</sup> cm/sec. Geomembrane liners shall be composed of an impervious, synthetic material that is resistant to petroleum hydrocarbons, salts and acidic and alkaline solutions. Liner materials shall be resistant to ultraviolet light, or the operator shall make provisions to protect the material from sunlight. Liner compatibility shall comply with EPA SW-846 method 9090A.
- (4) Alternative liner media. The division may approve other liner media if the operator demonstrates to the division's satisfaction that the alternative liner protects fresh water, public health and the environment as effectively as the specified media.
- Each pit or pond shall have a properly constructed foundation or firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities, in order to prevent rupture or tear of the liner and an adequate anchor trench; and shall be constructed so that the inside grade of the levee is no steeper than 2H:1V. Levees shall have an outside grade no steeper than 3H:1V. The levees' tops shall be wide enough to install an anchor trench and provide adequate room for inspection and maintenance. The operator shall minimize liner seams and orient them up and down, not across a slope. The operator shall use factory seams where possible. The operator shall ensure field seams in geosynthetic material are thermally seamed (hot wedge) with a double track weld to create an air pocket for non-destructive air channel testing. A stabilized air pressure of 35 psi, plus or minus one percent, shall be maintained for at least five minutes. The operator shall overlap liners four to six inches before seaming, and orient seams parallel to the line of maximum slope, i.e., oriented along, not across, the slope. The operator shall minimize the number of field seams in corners and irregularly shaped areas. There shall be no horizontal seams within five feet of the slope's toe. Qualified personnel shall perform field seaming.
- (6) At a point of discharge into or suction from the lined pit, the liner shall be protected from excessive hydrostatic force or mechanical damage, and external discharge lines shall not penetrate the liner.
  - (7) Primary liners shall be constructed of a synthetic material.
- (8) A secondary liner may be a synthetic liner or an alternative liner approved by the division. Secondary liners constructed with compacted soil membranes, i.e., natural or processed clay and other soils, shall be at least three feet thick, placed in six-inch lifts and compacted to ninety-five percent of the material's standard proctor density, or equivalent. Compacted soil membranes used in a liner shall undergo permeability testing in conformity with ASTM standards and methods approved by the division before and after construction. Compacted soil membranes shall have a hydraulic conductivity of no greater than 1 x 10<sup>-8</sup> cm/sec. The operator shall submit results of pre-construction testing to the division for approval prior to construction.
- (9) The operator shall place a leak detection system between the lower and upper geomembrane liners that consists of two feet of compacted soil with a saturated hydraulic conductivity of 1 x 10<sup>-5</sup> cm/sec or greater to facilitate drainage. The leak detection system shall consist of a properly designed drainage and collection and removal system placed above the lower geomembrane liner in depressions and sloped so as to facilitate the earliest possible leak detection. Piping used shall be designed to withstand chemical attack from oil field waste or leachate; structural loading from stresses and disturbances from overlying oil field waste, cover materials, equipment operation or expansion or contraction; and to facilitate clean-out maintenance. The material placed between the pipes and laterals shall be sufficiently permeable to allow the transport of fluids to the drainage pipe. The slope of the interior sub-grade and of drainage lines and laterals shall be at least a two percent grade, i.e., two feet vertical drop per 100 horizontal feet. The piping collection system shall be comprised of solid and perforated pipe having a minimum diameter of four inches and a minimum wall thickness of schedule 80. The operator shall seal a solid sidewall riser pipe to convey collected fluids to a collection, observation and disposal system located outside the perimeter of the pit or pond. The operator may install alternative methods as approved by the division.
- (10) The operator shall notify the division at least 72 hours prior to the primary liner's installation so that a division representative may inspect the leak detection system before it is covered.
- (11) The operator shall construct pits and ponds in a manner that prevents overtopping due to wave action or rainfall, and maintain a three foot freeboard at all times.
  - (12) The maximum size of an evaporation or storage pond shall not exceed 10 acre-feet.
  - **C.** Operating standards.
- (1) The operator shall ensure that only produced fluids or non-hazardous waste are discharged into or stored in a pit or pond; and that no measurable or visible oil layer is allowed to accumulate or remain anywhere on a pit's surface except an approved skimmer pit.
  - (2) The operator shall monitor leak detection systems pursuant to the approved surface waste management facility permit

conditions, maintain monitoring records in a form readily accessible for division inspection and report discovery of liquids in the leak detection system to the division within 24 hours.

- (3) Fencing and netting. The operator shall fence or enclose pits or ponds to prevent unauthorized access and maintain fences in good repair. Fences are not required if there is an adequate perimeter fence surrounding the surface waste management facility. The operator shall screen, net, cover or otherwise render non-hazardous to migratory birds tanks exceeding eight feet in diameter and exposed pits and ponds. Upon written application, the division may grant an exception to screening, netting or covering requirements upon the operator's showing that an alternative method will adequately protect migratory birds or that the tank or pit is not hazardous to migratory birds.
- (4) The division may approve spray systems to enhance natural evaporation. The operator shall submit engineering designs for spray systems to the division's environmental bureau for approval prior to installation. The operator shall ensure that spray evaporation systems are operated so that spray-borne suspended or dissolved solids remain within the perimeter of the pond's lined portion.
- (5) The operator shall use skimmer pits or tanks to separate oil from produced water prior to water discharge into a pond. The operator shall install a trap device in connected ponds to prevent solids and oils from transferring from one pond to another unless approved in the surface waste management facility permit.
  - **D.** Below-grade tanks and sumps.
- (1) The operator shall construct below-grade tanks with secondary containment and leak detection. The operator shall not allow below-grade tanks to overflow. The operator shall install only below-grade tanks of materials resistant to the tank's particular contents and to damage from sunlight.
- (2) The operator shall test sumps' integrity annually, and shall promptly repair or replace a sump that does not demonstrate integrity. The operator may test sumps that can be removed from their emplacements by visual inspection. The operator shall test other sumps by appropriate mechanical means. The operator shall maintain records of sump inspection and testing and make such records available for division inspection.
- **E.** Closure required. The operator shall properly close pits, ponds and below-grade tanks within six months after cessation of use. [19.15.36.17 NMAC N, 2/14/2007; A, 6/30/16]

#### 19.15.36.18 CLOSURE AND POST CLOSURE:

- **A.** Surface waste management facility closure by operator.
- (1) The operator shall notify the division's environmental bureau at least 60 days prior to cessation of operations at the surface waste management facility and provide a proposed schedule for closure. Upon receipt of such notice and proposed schedule, the division shall review the current closure and post closure plan (post closure is not required for oil treating plants) for adequacy and inspect the surface waste management facility.
- (2) The division shall notify the operator within 60 days after the date of cessation of operations specified in the operator's closure notice of modifications of the closure and post closure plan and proposed schedule or additional requirements that it determines are necessary for the protection of fresh water, public health or the environment.
- (3) If the division does not notify the operator of additional closure or post closure requirements within 60 days as provided, the operator may proceed with closure in accordance with the approved closure and post closure plan; provided that the director may, for good cause, extend the time for the division's response for an additional period not to exceed 60 days by written notice to the operator.
- (4) The operator shall be entitled to a hearing concerning a modification or additional requirement the division seeks to impose if it files an application for a hearing within 10 days after receipt of written notice of the proposed modifications or additional requirements.
- (5) Closure shall proceed in accordance with the approved closure and post closure plan and schedule and modifications or additional requirements the division imposes. During closure operations the operator shall maintain the surface waste management facility to protect fresh water, public health and the environment.
- (6) Upon completion of closure, the operator shall re-vegetate the site unless the division has approved an alternative site use plan as provided in Subsection F of 19.15.36.18 NMAC. Re-vegetation, except for landfill cells, shall consist of establishment of a vegetative cover equal to seventy percent of the native perennial vegetative cover (un-impacted by overgrazing, fire or other intrusion damaging to native vegetation) or scientifically documented ecological description consisting of at least three native plant species, including at least one grass, but not including noxious weeds, and maintenance of that cover through two successive growing seasons.
  - **B.** Release of financial assurance.
- (1) When the division determines that closure is complete it shall release the financial assurance, except for the amount needed to maintain monitoring wells for the applicable post closure care period, to perform semi-annual analyses of such monitoring wells and to re-vegetate the site. Prior to the partial release of the financial assurance covering the surface waste management facility, the division shall inspect the site to determine that closure is complete.
- After the applicable post closure care period has expired, the division shall release the remainder of the financial assurance if the monitoring wells show no contamination and the re-vegetation in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC is successful. If monitoring wells or other monitoring or leak detection systems reveal contamination during the surface waste management facility's operation or in the applicable post closure care period following the surface waste management facility's closure the division shall not release the financial assurance until the contamination is remediated in accordance with 19.15.30 NMAC and 19.15.29 NMAC, as applicable.
- (3) In any event, the division shall not finally release the financial assurance until it determines that the operator has successfully re-vegetated the site in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC, or, if the division has approved an alternative site use plan, until the landowner has obtained the necessary regulatory approvals and begun implementation of the use.
  - C. Surface waste management facility and cell closure and post closure standards. The following minimum standards shall apply

to closure and post closure of the installations indicated, whether the entire surface waste management facility is being closed or only a part of the surface waste management facility.

- (1) Oil treating plant closure. The operator shall ensure that:
- (a) tanks and equipment used for oil treatment are cleaned and oil field waste is disposed of at a division-approved surface waste management facility (the operator shall reuse, recycle or remove tanks and equipment from the site within 90 days of closure);
- (b) the site is sampled, in accordance with the procedures specified in chapter nine of EPA publication SW-846, test methods for evaluating solid waste, physical/chemical methods, for TPH, BTEX, major cations and anions and RCRA metals, in accordance with a gridded plat of the site containing at least four equal sections that the division has approved; and
  - (c) sample results are submitted to the environmental bureau in the division's Santa Fe office.
  - (2) Landfill cell closure.
- (a) The operator shall properly close landfill cells, covering the cell with a top cover pursuant to Paragraph (8) of Subsection C of 19.15.36.14 NMAC, with soil contoured to promote drainage of precipitation; side slopes shall not exceed a twenty-five percent grade (four feet horizontal to one foot vertical), such that the final cover of the landfill's top portion has a gradient of two percent to five percent, and the slopes are sufficient to prevent the ponding of water and erosion of the cover material.
- (b) The operator shall re-vegetate the area overlying the cell with native grass covering at least seventy percent of the landfill cover and surrounding areas, consisting of at least two grasses and not including noxious weeds or deep rooted shrubs or trees, and maintain that cover through the post closure period.
  - (3) Landfill post closure. Following landfill closure, the post closure care period for a landfill shall be 30 years.
- (a) A post closure care and monitoring plan shall include maintenance of cover integrity, maintenance and operation of a leak detection system and leachate collection and removal system and operation of gas and ground water monitoring systems.
- (b) The operator or other responsible entity shall sample existing ground water monitoring wells annually and submit reports of monitoring performance and data collected within 45 days after the end of each calendar year. The operator shall report any exceedance of a ground water standard that it discovers during monitoring pursuant to 19.15.29 NMAC.
  - (4) Landfarm closure. The operator shall ensure that:
- (a) disking and addition of bioremediation enhancing materials continues until soils within the cells are remediated to the standards provided in Subsection F of 19.15.36.15 NMAC, or as otherwise approved by the division;
- (b) soils remediated to the foregoing standards and left in place are re-vegetated in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC:
- (c) landfarmed soils that have not been or cannot be remediated to the standards in Subsection F of 19.15.36.15 NMAC are removed to a division-approved surface waste management facility and the landfarm remediation area is filled in with native soil and revegetated in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
- (d) if treated soils are removed, the cell is filled in with native soils and re-vegetated in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
  - (e) berms are removed:
  - (f) buildings, fences, roads and equipment are removed, the site cleaned-up and tests conducted on the soils for

contamination;

- (g) annual reports of vadose zone and treatment zone sampling are submitted to the division's environmental bureau until the division has approved the surface waste management facility's final closure; and
- (h) for an operator who chooses to use the landfarm methods specified in Subsection H of 19.15.36.15 NMAC, that the soil has an ECs of less than or equal to 4.0 mmhos/cm (dS/m) and a SAR of less than or equal to 13.0.
  - **D.** Pond and pit closure. The operator shall ensure that:
    - (1) liquids in the ponds or pits are removed and disposed of in a division-approved surface waste management facility;
    - (2) liners are disposed of in a division-approved surface waste management facility;
    - (3) equipment associated with the surface waste management facility is removed;
- (4) the site is sampled, in accordance with the procedures specified in chapter nine of EPA publication SW-846, test methods for evaluating solid waste, physical/chemical methods for TPH, BTEX, metals and other inorganics listed in Subsections A and B of 20.6.2.3103 NMAC, in accordance with a gridded plat of the site containing at least four equal sections that the division has approved; and
  - (5) sample results are submitted to the environmental bureau in the division's Santa Fe office.
- **E.** Landfarm and pond and pit post closure. The post-closure care period for a landfarm or pond or pit shall be three years if the operator has achieved clean closure. During that period the operator or other responsible entity shall regularly inspect and maintain required revegetation. If there has been a release to the vadose zone or to ground water, then the operator shall comply with the applicable requirements of 19.15.30 NMAC and 19.15.29 NMAC.
- F. Alternatives to re-vegetation. If the landowner contemplates use of the land where a cell or surface waste management facility is located for purposes inconsistent with re-vegetation, the landowner may, with division approval, implement an alternative surface treatment appropriate for the contemplated use, provided that the alternative treatment will effectively prevent erosion. If the division approves an alternative to re-vegetation, it shall not release the portion of the operator's financial assurance reserved for post-closure until the landowner has obtained necessary regulatory approvals and begun implementation of such alternative use.
  - **G.** Surface waste management facility closure initiated by the division. Forfeiture of financial assurance.
    - (1) For good cause, the division may, after notice to the operator and an opportunity for a hearing, order immediate

cessation of a surface waste management facility's operation when it appears that cessation is necessary to protect fresh water, public health or the environment, or to assure compliance with statutes or division rules and orders. The division may order closure without first having a hearing in the event of an emergency, subject to Section 70-2-23 NMSA 1978, as amended.

- (2) If the operator refuses or is unable to conduct operations at a surface waste management facility in a manner that protects fresh water, public health and the environment; refuses or is unable to conduct or complete an approved closure and post closure plan; is in material breach of the terms and conditions of its surface waste management facility permit; or the operator defaults on the conditions under which the division accepted the surface waste management facility's financial assurance; or if disposal operations have ceased and there has been no significant activity at the surface waste management facility for six months the division may take the following actions to forfeit all or part of the financial assurance:
- (a) send written notice by certified mail, return receipt requested, to the operator and the surety, if any, informing them of the decision to close the surface waste management facility and to forfeit the financial assurance, including the reasons for the forfeiture and the amount to be forfeited, and notifying the operator and surety that a hearing request or other response shall be made within 20 days of receipt of the notice; and
- (b) advise the operator and surety of the conditions under which they may avoid the forfeiture; such conditions may include but are not limited to an agreement by the operator or another party to perform closure and post closure operations in accordance with the surface waste management facility permit conditions, the closure and post closure plan (including modifications or additional requirements imposed by the division) and division rules, and satisfactory demonstration that the operator or other party has the ability to perform such agreement.
- (3) The division may allow a surety to perform closure and post closure if the surety can demonstrate an ability to timely complete the closure and post closure in accordance with the approved plan.
- (4) If the operator and the surety do not respond to a notice of proposed forfeiture within the time provided, or fail to satisfy the specified conditions for non-forfeiture, the division shall proceed, after hearing if the operator or surety has timely requested a hearing, to declare the financial assurance's forfeiture. The division may then proceed to collect the forfeited amount and use the funds to complete the closure and post closure, or, at the division's election, to close the surface waste management facility and collect the forfeited amount as reimbursement.
- (a) The division shall deposit amounts collected as a result of forfeiture of financial assurance in the oil and gas reclamation fund.
- (b) In the event the amount forfeited and collected is insufficient for closure and post closure, the operator shall be liable for the deficiency. The division may complete or authorize completion of closure and post closure and may recover from the operator reasonably incurred costs of closure and post closure and forfeiture in excess of the amount collected pursuant to the forfeiture.
- (c) In the event the amount collected pursuant to the forfeiture was more than the amount necessary to complete closure and post closure, including remediation costs, and forfeiture costs, the division shall return the excess to the operator or surety, as applicable, reserving such amount as may be reasonably necessary for post closure operations and re-vegetation in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC. The division shall return excess of the amount retained over the actual cost of post closure operations and re-vegetation to the operator or surety at the later of the conclusion of the applicable post closure period or when the site re-vegetation in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC is successful.
- (5) If the operator abandons the surface waste management facility or cannot fulfill the conditions and obligations of the surface waste management facility permit or division rules, after notice and an opportunity for hearing, the state of New Mexico, its agencies, officers, employees, agents, contractors and other entities designated by the state shall have all rights of entry into, over and upon the surface waste management facility property, including all necessary and convenient rights of ingress and egress with all materials and equipment to conduct operation, termination and closure of the surface waste management facility, including but not limited to the temporary storage of equipment and materials, the right to borrow or dispose of materials and all other rights necessary for the surface waste management facility's operation, termination and closure in accordance with the surface waste management facility permit and to conduct post closure operations.

  [19.15.36.18 NMAC Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

# 19.15.36.19 EXCEPTIONS AND WAIVERS:

- **A.** In a surface waste management facility permit application, the applicant may propose alternatives to requirements of 19.15.36 NMAC, and the division may approve such alternatives if it determines that the proposed alternatives will provide equivalent protection of fresh water, public health and the environment.
- **B.** The division may grant exceptions to, or waivers of, or approve alternatives to requirements of 19.15.36 NMAC in an emergency without notice or hearing. The operator requesting an exception or waiver, except in an emergency, shall apply for a surface waste management facility permit modification in accordance with Subsection C of 19.15.36.8 NMAC. If the requested modification is a major modification, the operator shall provide notice of the request in accordance with 19.15.36.9 NMAC. [19.15.36.19 NMAC N, 2/14/2007; A, 6/30/16]
- **19.15.36.20 TRANSITIONAL PROVISIONS:** Existing permitted facilities. Surface waste management facilities in operation prior to the effective date of 19.15.36 NMAC pursuant to division permits or orders may continue to operate in accordance with such permits or orders, subject to the following provisions.
- **A.** Existing surface waste management facilities shall comply with the financial assurance, operational, monitoring, waste acceptance and closure and post closure requirements provided in 19.15.36 NMAC, except as otherwise specifically provided in the applicable permit or order, or in a specific waiver, exception or agreement that the division has granted in writing to the particular surface waste management

facility.

- **B.** The division shall not require financial assurance for a commercial facility permitted prior to the effective date of 19.15.36 NMAC that exceeds \$250,000 until such time as:
- (1) the division reviews the commercial facility's permit pursuant to Paragraph (3) of Subsection A of 19.15.36.12 NMAC, at which time the division may require the operator to submit a closure and post closure plan; which shall include a responsible third party contractor's cost estimate to complete closure and post closure of the surface waste management facility pursuant to the requirements of Subsections A through F of 19.15.36.18 NMAC:
- (a) if the division determines that such estimate does not reflect a reasonable and probable closure and post closure cost, the division shall determine the estimated closure and post closure cost and shall provide its determination of estimated closure and post closure cost to the operator;
- (b) if the operator disagrees with the division's determination of estimated closure and post closure cost, the operator may request a hearing, which shall be conducted according to 19.15.4 NMAC; or
  - (2) the commercial facility applies for a major modification.
- C. Major modification of an existing surface waste management facility and a new landfarm cells constructed at an existing surface waste management facility shall comply with the requirements provided in 19.15.36 NMAC. [19.15.36.20 NMAC Rp, 19.15.9.711 NMAC, 2/14/2007; A, 6/30/16]

#### History of 19.15.36 NMAC:

# **Pre-NMAC History:**

Material in the part was derived from that previously filed with the commission of public records - state records center and archives:

Rule 711, Commercial Surface Waste Disposal Facilities, filed 6-6-88;

Rule 711, Commercial Surface Waste Disposal Facilities, filed 10-11-89;

Rule 711, Commercial Surface Waste Disposal Facilities, filed 2-5-91;

Rule 711, Applicable to Surface Waste Management Facilities Only, filed 7-27-95;

Rule 711, Applicable to Surface Waste Management Facilities Only, filed 12-18-95.

#### **History of Repealed Material:**

Repeal of Section 711 of 19.15.9 NMAC, 2/14/2007.

#### Other History:

Rule 711, Applicable to Surface Waste Management Facilities Only (filed 12-18-95) renumbered and reformatted into that portion of 19 NMAC 15.I, effective 02-01-1996.

19 NMAC 15.I, Secondary or Other Enhanced Recovery, Pressure Maintenance, Salt Water Disposal, and Underground Storage (filed 01-18-96) was renumbered, reformatted and amended **to** 19.15.9 NMAC, effective 11-30-2000.

Section 711 of 19.15.9 NMAC was renumbered to and replaced by 19.15.36 NMAC, Surface Waste Management Facilities, effective 2/14/2007.

TITLE 19 NATURAL RESOURCES AND WILDLIFE

CHAPTER 15 OIL AND GAS

PART 36 SURFACE WASTE MANAGEMENT FACILITIES

**19.15.36.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.36.1 NMAC - N, 2/14/2007; A, 12/1/08]

**19.15.36.2 SCOPE:** 19.15.36 NMAC applies to persons or entities that operate surface waste management facilities as defined in Subsection S of 19.15.2.7 NMAC.

[19.15.36.2 NMAC - N, 2/14/2007; A, 12/1/08; A, 6/30/16]

**19.15.36.3 STATUTORY AUTHORITY:** 19.15.36 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12, which grants the division jurisdiction and authority over the disposition of wastes resulting from oil and gas operations.

[19.15.36.3 NMAC - N, 2/14/2007; A, 12/1/08]

**19.15.36.4 DURATION:** Permanent.

[19.15.36.4 NMAC - N, 2/14/2007]

**19.15.36.5 EFFECTIVE DATE:** February 14, 2007, unless a later date is cited at the end of a section. [19.15.36.5 NMAC - N, 2/14/2007; A, 12/1/08]

**19.15.36.6 OBJECTIVE:** To regulate the disposal of oil field waste and the construction, operation, closure and post closure of surface waste management facilities. [19.15.36.6 NMAC - N, 2/14/2007; A, 6/30/16]

#### **19.15.36.7 DEFINITIONS:**

- **A.** Definitions relating to types of surface waste management facilities.
  - (1) "Centralized facility" means a surface waste management facility:
- (a) that is used exclusively by one generator subject to New Mexico's Oil and Gas Conservation Tax Act, NMSA 1978, Section 7-30-1, as amended;
- **(b)** where the generator or operator does not receive compensation for oil field waste management at that facility; and
- (c) receives exclusively oil field wastes that are generated from production units or leases the generator, or an affiliate of the generator, operates (for this provision's purposes, an affiliate of a generator is a person who controls, is controlled by or is under common control with the generator).
- (2) "Commercial facility" means a surface waste management facility that is not a centralized facility.
- (3) "Landfarm" means a discrete area of land designated and used for the remediation of petroleum hydrocarbon-contaminated soils and drill cuttings.
- (4) "Landfill" means a discrete area of land or an excavation designed for permanent disposal of exempt or non-hazardous waste.
- (5) "Small landfarm" means a centralized landfarm of two acres or less that has a total capacity of 2000 cubic yards or less in a single lift of eight inches or less, remains active for a maximum of three years from the date of its registration and that receives only petroleum hydrocarbon-contaminated soils (excluding drill cuttings) that are exempt or non-hazardous waste.
  - **B.** Other definitions.
- (1) "Active portion" means that part of a surface waste management facility that has received or is receiving oil field waste and has not been closed.
  - (2) "Cell" means a confined area engineered for the disposal or treatment of oil field waste.
- (3) "Composite liner" means a liner that may consist of multiple layers of geosynthetics and low-permeability soils. The different layers of a composite liner may have different material properties and may be applied at different stages of landfill liner installation.
- (4) "Geosynthetic" means the general classification of synthetic materials used in geotechnical applications, including the following classifications:

- (a) "geocomposite" means a manufactured material using geotextiles, geogrids or geomembranes, or combinations thereof, in a laminated or composite form;
- **(b)** "geogrid" means a deformed or non-deformed, netlike polymeric material used to provide reinforcement to soil slopes;
- (c) "geomembrane" means an impermeable polymeric sheet material that is impervious to liquid and gas as long as it maintains its integrity, and is used as an integral part of an engineered structure designed to limit the movement of liquid or gas in a system;
- (d) "geonet" means a type of geogrid that allows planar flow of liquids and serves as a drainage system;
- (e) "geosynthetic clay liner (GCL)" means a relatively thin layer of processed clay (typically bentonite) that is either bonded to a geomembrane or fixed between two sheets of geotextile; and
- (f) "geotextile" means a sheet material that is less impervious to liquid than a geomembrane but more resistant to penetration damage, and is used as part of an engineered structure or system to serve as a filter to prevent the movement of soil fines into a drainage system, to provide planar flow for drainage, to serve as a cushion to protect geomembranes or to provide structural support.
- (5) "Leachate" means the liquid that has passed through or emerged from oil field waste and contains soluble, suspended or miscible materials.
  - (6) "Landfarm cell" means a bermed area of 10 acres or less within a landfarm.
- (7) "Landfarm lift" means an accumulation of soil or drill cuttings predominately contaminated by petroleum hydrocarbons that is placed into a landfarm cell for treatment.
- (8) "Lower explosive limit" means the lowest percent by volume of a mixture of explosive gases in air that will propagate a flame at 77 degrees fahrenheit and atmospheric pressure.
- (9) "Major modification" means a modification of a surface waste management facility that involves an increase in the land area that the permitted surface waste management facility occupies; a change in the design capacity or nature of the permitted oil field waste stream; addition of a new treatment process; an exception to, waiver of or change to a numerical standard provided in 19.15.36 NMAC; or other modification that the division determines is sufficiently substantial that public notice and public participation in the application process are appropriate.
- (10) "Minor modification" means a modification of a surface waste management facility that is not a major modification.
  - (11) "Operator" means the person who owns the surface waste management facility.
- (12) "Poor foundation conditions" are features that indicate that a natural or human-induced event may result in inadequate foundational support for a surface waste management facility's structural components.
- (13) "Run-off" means rainwater, leachate or other liquid that drains over land from any part of a surface waste management facility.
- (14) "Structural components of a landfill" are liners, leachate collection and removal systems, final covers, run-on/run-off systems and other components used in a landfill's construction or operation that are necessary for protection of fresh water, public health or the environment.

  [19.15.36.7 NMAC Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

# 19.15.36.8 SURFACE WASTE MANAGEMENT FACILITY PERMITS AND APPLICATION REQUIREMENTS:

- A. Permit required. No person shall operate a surface waste management facility (other than a small landfarm registered pursuant to Paragraph (1) of Subsection A of 19.15.36.16 NMAC) except pursuant to and in accordance with the terms and conditions of a division-issued surface waste management facility permit. The applicant for a permit or permit modification, renewal or transfer shall be the operator of the surface waste management facility. The operator is responsible for the actions of the operator's officers, employees, consultants, contractors and subcontractors as they relate to the operation of the surface waste management facility. Any person who is involved in a surface waste management facility's operation shall comply with 19.15.36 NMAC and the permit.
- **B.** Permitting requirements. Except for small landfarms registered pursuant to Paragraph (1) of Subsection A of 19.15.36.16 NMAC, new commercial or centralized facilities prior to commencement of construction, and existing commercial or centralized facilities prior to modification or permit renewal, shall be permitted by the division in accordance with the applicable requirements of Subsection C of 19.15.36.8 NMAC and 19.15.36.11 NMAC.

- C. Application requirements for new facilities, major modifications and permit renewals. An applicant or operator shall file an application, form C-137, for a permit for a new surface waste management facility, to modify an existing surface waste management facility or for permit renewal with the environmental bureau in the division's Santa Fe office. The application shall include:
- (1) the names and addresses of the applicant and principal officers and owners of twenty-five percent or more of the applicant;
- (2) a plat and topographic map showing the surface waste management facility's location in relation to governmental surveys (quarter-quarter section, township and range); highways or roads giving access to the surface waste management facility site; watercourses; fresh water sources, including wells and springs; and inhabited buildings within one-half mile of the site's perimeter based upon the records of the applicable county clerk or clerk's office;
- (3) the names and addresses of the surface owners of the real property on which the surface waste management facility is sited and surface owners of the real property within one mile of the site's perimeter;
- a description of the surface waste management facility with a diagram indicating the location of fences and cattle guards, and detailed construction/installation diagrams of pits, liners, dikes, piping, sprayers, tanks, roads, fences, gates, berms, pipelines crossing the surface waste management facility, buildings and chemical storage areas:
- (5) engineering designs, certified by a registered professional engineer, including technical data on the design elements of each applicable treatment, remediation and disposal method and detailed designs of surface impoundments;
- a plan for management of approved oil field wastes that complies with the applicable requirements contained in 19.15.36.13 NMAC, 19.15.36.14 NMAC, 19.15.36.15 NMAC and 19.15.36.17 NMAC;
- (7) an inspection and maintenance plan that complies with the requirements contained in Subsection L of 19.15.36.13 NMAC;
- (8) a hydrogen sulfide prevention and contingency plan that complies with those provisions of 19.15.11 NMAC that apply to surface waste management facilities;
- a closure and post closure plan, including a responsible third party contractor's cost estimate, sufficient to close the surface waste management facility in a manner that will protect fresh water, public health and the environment, and to comply with the closure and post closure requirements contained in Subsections A through F of 19.15.36.18 NMAC;
- (10) a contingency plan that complies with the requirements of Subsection N of 19.15.36.13 NMAC and with NMSA 1978, Sections 12-12-1 through 12-12-30, as amended;
- (11) a plan to control run-on water onto the site and run-off water from the site that complies with the requirements of Subsection M of 19.15.36.13 NMAC;
- (12) in the case of an application to permit a new or expanded landfill, a leachate management plan that describes the anticipated amount of leachate that will be generated and the leachate's handling, storage, treatment and disposal, including final post closure options;
- in the case of an application to permit a new or expanded landfill, a gas safety management plan that complies with the requirements of Subsection O of 19.15.36.13 NMAC;
- (14) a best management practice plan to ensure protection of fresh water, public health and the environment;
  - (15) geological/hydrological data including:
- (a) a map showing names and location of streams, springs or other watercourses, and water wells within one mile of the site;
- (b) laboratory analyses, performed by an independent commercial laboratory, for major cations and anions; BTEX; RCRA metals; and TDS of ground water samples of the shallowest fresh water aquifer beneath the proposed site;
- (c) depth to, formation name, type and thickness of the shallowest fresh water aquifer;
- (d) soil types beneath the proposed surface waste management facility, including a lithologic description of soil and rock members from ground surface down to the top of the shallowest fresh water aquifer;
  - (e) geologic cross-sections;
  - (f) potentiometric maps for the shallowest fresh water aquifer; and
- (g) porosity, permeability, conductivity, compaction ratios and swelling characteristics for the sediments on which the contaminated soils will be placed;

- (16) certification by the applicant that information submitted in the application is true, accurate and complete to the best of the applicant's knowledge, after reasonable inquiry; and
- (17) other information that the division may require to demonstrate that the surface waste management facility's operation will not adversely impact fresh water, public health or the environment and that the surface waste management facility will comply with division rules and orders.
- **D.** Application requirements for minor modifications. Before making a minor modification, the operator of an existing surface waste management facility shall file a form C-137A with the environmental bureau in the division's Santa Fe office describing the proposed change. Minor modifications are not subject to Subsection C of 19.15.36.8 NMAC. If the division denies the application for a minor modification, the operator may request a hearing pursuant to Subsection B of 19.15.36.10 NMAC.

[19.15.36.8 NMAC - Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

# 19.15.36.9 APPLICATION PROCESS AND NOTICE REQUIREMENTS FOR NEW SURFACE WASTE MANAGEMENT FACILITIES, MAJOR MODIFICATIONS OR RENEWALS AND ISSUANCE OF A FINAL DECISION:

- **A.** Submittal of application. The applicant shall submit three copies (two paper copies and one electronic copy) of the application to the division's Santa Fe office for consideration of approval. Upon receipt of an application for a new surface waste management facility, or a renewal or major modification of an existing permit, the division shall post a notice on the division's website that lists the type of facility, type of application, county or municipality where the facility is located and name of the applicant, and provides information on where the application can be viewed and whom to contact to be placed on a mailing list for notice regarding a proposed decision.
- **B.** Division review: Within 90 days after the receipt of an application, the division shall review the application and determine if the application is approvable, approval with conditions or not approvable.
- (1) Upon completion of the division's review, if the division determines the application is approvable, the division shall, within 30 days following such determination, prepare a proposed decision, which may include conditions, and mail notice of the proposed approval, together with a copy of the proposed decision, by certified mail, return receipt requested, to the applicant. The division shall post the proposed decision on the division's website.
- (2) Upon completion of the division's review, if the division determines the application is not approvable, the division shall, within 60 days of such determination, mail a deficiency letter by certified mail, return receipt requested, to the applicant. The deficiency letter shall identify and address all of the division's concerns regarding the application in specific detail allowing the applicant the opportunity to correct the deficiencies by submitting a revised application.
- (3) If the division issues a deficiency letter, the applicant shall have 60 days from the division's issuance of the deficiency letter to submit a revised application. The applicant may request, in writing, additional time to submit a revised application. The division shall grant additional time for good cause. The applicant may notify the division that it will not submit a revised application. Within 10 days of receipt of the notification the division shall deny the application without prejudice. If the applicant fails to timely submit a revised application or notify the division that it will not submit a revised application, the division shall deny the application without prejudice within 10 days after the 60 day time limit for the applicant to respond to the deficiency letter has expired.
- (4) If the applicant timely submits a revised application, within 90 days of the receipt of the revised application the division shall review the revised application and determine if the revised application is approvable, approvable with conditions or not approvable. The division shall mail notice of denial or the proposed approval with or without conditions, together with a copy of the decision to deny or the proposed decision to approve with or without conditions, by certified mail, return receipt requested, to the applicant. A denial letter shall identify and address all of the division's reasons for denial of the revised application. The division shall post the decision to deny the application or the proposed decision to approve the application with or without conditions on the division's website.
- (5) The process provided in Subsection B of 19.15.36.9 NMAC is not intended to limit informal informational exchanges during the application review period or prior to submission of an application. The process also does not prohibit an applicant from withdrawing an application and submitting a new application under Subsection A of 19.15.36.9 NMAC.
- **C.** Upon receipt of a proposed decision to approve an application with or without conditions, the applicant shall provide a division-approved notice of the proposed approval by:

- (1) giving written notice, by certified mail, return receipt requested, of the division's proposed decision to approve the application with or without conditions to the surface owners within one-half mile of the surface waste facility;
- publishing in a newspaper of general circulation in the county or counties where the surface waste management facility is or will be located;
- mailing notice by first class mail or e-mail to persons, as identified to the applicant by the division, who have requested notification of applications generally, or of the particular application, and who have provided a legible return address or e-mail address; and
- (4) mailing notice by first class or e-mail to affected local, state, federal or tribal governmental agencies, as determined and identified to the applicant by the division.
  - **D.** This notice issued pursuant to Subsection C of 19.15.36.9 NMAC shall include:
    - (1) the applicant's name and address;
- (2) the surface waste management facility's location, including a street address if available, and sufficient information to locate the surface waste management facility with reference to surrounding roads and landmarks:
- a brief description including the type of facility (*i.e.* landfarm, landfill, treating plant, etc.) of the proposed surface waste management facility;
- (4) the depth to, and TDS concentration of, the ground water in the shallowest aquifer beneath the surface waste management facility site;
- a statement that the division's proposed decision to approve the application with or without conditions is available on the division's website, or, upon request, from the division clerk, including the division clerk's name, address and telephone number;
- (6) a division-approved description of alternatives, exceptions or waivers that may be under consideration in accordance with Subsection F of 19.15.36.18 NMAC or 19.15.36.19 NMAC; and
- a statement of the procedures for requesting a hearing on the application pursuant to 19.15.4 NMAC.
- **E.** The applicant shall mail notice that is required to be mailed on or before publication of the notice that is published in a newspaper of general circulation in the county or counties where the surface waste management facility is or will be located.
- **F.** The applicant shall provide the division with proof that the public notice requirements of Subsections C and D of 19.15.36.9 NMAC have been met prior to the division scheduling a hearing pursuant to 19.15.36.10 NMAC or issuing the permit.
- G. If after the applicant provides notice as required herein, no requests for hearing are timely filed with the division as provided by 19.15.36.10 NMAC, or any such requests for hearing are filed by persons the division determines lack standing, and the division does not otherwise schedule a hearing pursuant to 19.15.36.10 NMAC, the division's proposed decision to approve the application with or without conditions shall become final and the division shall issue the permit upon the applicant providing financial assurance as provided in 19.15.36.10 NMAC

[19.15.36.9 NMAC - Rp, 19.15.9.711 NMAC, 2/14/2007; Repealed, 6/30/16; 19.15.36.9 NMAC - N, 6/30/16]

# 19.15.36.10 COMMENTS AND HEARING ON APPLICATION:

- A. A person who wishes to comment or request a hearing shall file comments or request a hearing on the proposed approval of an application with the division clerk within 90 days after the date of the newspaper publication provided in Subsection C of 19.15.36.9 NMAC. A request for a hearing shall be in writing and shall state specifically the reasons why a hearing should be held. The director may deny a request for hearing if the director determines the person requesting the hearing lacks standing.
- **B.** If the division denies an application pursuant to Paragraphs (3) or (4) of Subsection B of 19.15.39.9 NMAC, the applicant may request a hearing within 30 days of the receipt of the notice of denial and the division shall schedule a hearing.
- C. In addition to the requests for hearing provided in Subsections A and B of 19.15.36.10 NMAC, the division shall schedule a hearing on the application if:
- (1) the division's proposed decision to approve the application includes conditions not expressly required by rule, and the applicant requests a hearing within 90 days of receipt of the notice of proposed approval;
  - (2) the director determines that there is significant public interest in the application;

- (3) the director determines that comments have raised objections that have probable technical merit; or
- (4) approval of the application requires that the division make a finding, pursuant to Paragraph (3) of Subsection F of 19.15.2.7 NMAC, whether a water source has a present or reasonably foreseeable beneficial use that contamination would impair.
- **D.** If the division schedules a hearing on an application, the hearing shall be conducted according to 19.15.4 NMAC.

[19.15.36.10 NMAC - Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

#### 19.15.36.11 FINANCIAL ASSURANCE REQUIREMENTS:

- A. Centralized facilities. Upon notification by the division that it has approved a permit but prior to the division issuing the permit, an applicant for a new centralized facility permit shall submit acceptable financial assurance in the amount of \$25,000 per centralized facility, or a statewide "blanket" financial assurance in the amount of \$50,000 to cover all of that applicant's centralized facilities, unless such applicant has previously posted a blanket financial assurance for centralized facilities.
- **B.** New commercial facilities or major modifications of existing commercial facilities. Upon notification by the division that it has approved a permit for a new commercial facility or a major modification of an existing commercial facility but prior to the division issuing the permit, the applicant shall submit acceptable financial assurance in the amount of the commercial facility's estimated closure and post closure cost, or \$25,000, whichever is greater. The commercial facility's estimated closure and post closure cost shall be the amount provided in the closure and post closure plan the applicant submitted pursuant to Paragraph (9) of Subsection C of 19.15.36.8 NMAC unless the division determines that such estimate does not reflect a reasonable and probable closure and post closure cost to implement the closure and post closure plan, in which event, the division shall determine the estimated closure and post closure cost and shall include such determination in its proposed decision. If the applicant disagrees with the division's determination of estimated closure and post closure cost, the applicant may request a hearing as provided in 19.15.36.10 NMAC. If the applicant so requests, and no other person files a request for a hearing regarding the proposed decision, the hearing shall be limited to determination of estimated closure and post closure cost.
- C. Terms of financial assurance. The financial assurance shall be on division-prescribed forms, or forms otherwise acceptable to the division, payable to the energy, minerals and natural resources department, oil conservation division and conditioned upon the surface waste management facility's proper operation, site closure and post closure operations in compliance with state of New Mexico statutes, division rules, applicable division orders and the surface waste management facility permit terms. The division may require proof that the individual signing for an entity on a financial assurance document or any amendment thereto has the authority to obligate that entity.
- **D.** Forfeiture of financial assurance. The division shall give the operator 20 days' notice and an opportunity for a hearing prior to forfeiting financial assurance. All forfeitures the division demands pursuant to 19.15.36 NMAC shall be made payable to the energy, minerals and natural resources department, oil conservation division upon demand by the division.
  - **E.** Forms of financial assurance. The division may accept the following forms of financial assurance.
- (1) Surety bonds. A surety bond shall be executed and notarized by the applicant and by a corporate surety licensed by the superintendent of insurance to do business in the state. All surety bonds shall be non-cancelable and payable to the energy, minerals and natural resources department, oil conservation division within 45 days after demand is made by the division. All surety bonds shall be governed by the laws of the state of New Mexico.
- (2) Letters of credit. A letter of credit shall be issued by a national or state-chartered banking association, shall be irrevocable for a term of not less than five years and shall provide for automatic renewal for successive, like terms upon expiration, unless the issuer has notified the division in writing of non-renewal at least 120 days before its expiration date. All letters of credit shall be governed by the laws of the state of New Mexico. If a letter of credit is not replaced by an approved financial assurance within 30 days of notice of non-renewal provided to the division, the division may demand and collect a letter of credit.
- (3) Cash accounts. An operator may provide financial assurance in the form of a federally insured or equivalently protected cash account or accounts in a financial institution, provided that the operator and the financial institution shall execute as to each such account a collateral assignment of the account to the division, which shall provide that only the division may authorize withdrawals from the account. In the event of forfeiture pursuant to 19.15.36 NMAC, the division may, at any time and from time to time, direct payment of all or part of the

balance of such account (excluding interest accrued on the account) to itself or its designee for the surface waste management facility's closure and post closure. Any assignment of cash collateral shall be governed by the laws of the state of New Mexico and shall be on division-prescribed forms.

- **F.** Replacement of financial assurance.
- (1) The division may allow an operator to replace existing forms of financial assurance with other forms of financial assurance that provide equivalent coverage.
- (2) The division shall not release existing financial assurance until the operator has submitted, and the division has approved, an acceptable replacement.
- (3) Any time an operator changes the corporate surety, financial institution or amount of financial assurance, the operator shall file updated financial assurance documents on division-prescribed forms within 30 days. Notwithstanding the foregoing, if an operator makes other changes to its financial assurance documents, the division may require the operator to file updated financial assurance documents on division-prescribed forms within 45 days after notice to the operator from the division.
- **G.** Review of adequacy of financial assurance. The division may at any time not less than five years after initial acceptance of financial assurance for a commercial facility, or whenever the operator applies for a major modification of the commercial facility's permit, and at least once during every successive five-year period, initiate a review of such financial assurance's adequacy. Additionally, whenever the division determines that a landfarm operator has not achieved the closure standards specified in Paragraph (3) of Subsection G of 19.15.36.15 NMAC, the division may review the adequacy of the landfarm operator's financial assurance, without regard to the date of its last review. Upon determination, after notice to the operator and an opportunity for a hearing, that the financial assurance is not adequate to cover the reasonable and probable cost of a commercial facility's closure and post closure operations, the division may require the operator to furnish additional financial assurance sufficient to cover such reasonable and probable cost.
- **H.** Duty to report. Any operator who files for bankruptcy shall provide notice to the division, through the process provided for under the rules of the United States bankruptcy court, and the New Mexico attorney general.

[19.15.36.11 NMAC - Rp, 19.15.9.711 NMAC, 2/14/2007; A, 6/30/16]

# 19.15.36.12 PERMIT APPROVAL, DENIAL, REVOCATION, SUSPENSION, MODIFICATION OR TRANSFER:

- **A.** Granting of permit.
- (1) The division may issue a permit for an new surface waste management facility or major modification upon finding that an acceptable application has been filed, that the conditions of 19.15.36.9 NMAC and 19.15.36.11 NMAC have been met and that the surface waste management facility or modification can be constructed and operated in compliance with applicable statutes and rules and without endangering fresh water, public health or the environment.
- Each permit the division issues for a new surface waste management facility shall remain in effect for 10 years from the date of its issuance. If the division grants a permit for a major modification of a surface waste management facility, the permit for that surface waste management facility shall remain in effect for 10 years from the date the division approves the major modification.
- (a) A surface waste management facility permit may be renewed for successive 10-year terms. If the holder of a surface waste management facility permit submits an application for permit renewal at least 120 days before the surface waste management facility permit expires, and the operator is not in violation of the surface waste management facility permit on the date of its expiration, then the existing surface waste management facility permit for the same activity shall not expire until the division has approved or denied an application for renewal. If the division has not notified the operator of a violation, if the operator is diligently pursuing procedures to contest a violation or if the operator and the division have signed an agreed compliance order providing for remedying the violation, then the surface waste management facility permit shall continue in effect as above provided notwithstanding the surface waste management facility permit violation's existence. A surface waste management facility permit continued under this provision remains fully effective and enforceable.
- **(b)** An application for permit renewal shall include and adequately address the information necessary for evaluation of a new surface waste management facility permit as provided in Subsection C of 19.15.36.8 NMAC. Previously submitted materials may be included by reference provided they are current, readily available to the division and sufficiently identified so that the division may retrieve them.
- (c) Upon receipt of a proposed decision to approve a renewal application, the operator shall give public notice in the manner prescribed by 19.15.36.9 NMAC. The division shall grant an

application for renewal if the division finds that an acceptable application has been filed, that the conditions of 19.15.36.9 NMAC and 19.15.36.11 NMAC have been met and that the surface waste management facility can be operated in compliance with applicable statutes and rules and without endangering fresh water, public health or the environment.

- (3) The division shall review each surface waste management facility permit at least once during the 10-year term, and shall review surface waste management facility permits to which Paragraph (2) of Subsection A of 19.15.36.12 NMAC does not apply at least every five years. The review shall address the operation, compliance history, financial assurance and technical requirements for the surface waste management facility. The division, after notice to the operator and an opportunity for a hearing, may require appropriate modifications of the surface waste management facility permit, including modifications necessary to make the surface waste management facility permit terms and conditions consistent with statutes, rules or judicial decisions.
- **B.** Denial of permit. The division may deny an application for a surface waste management facility permit or modification of a surface waste management facility permit if it finds that the proposed surface waste management facility or modification may be detrimental to fresh water, public health or the environment. The division may also deny an application for a surface waste management facility permit if the applicant, an owner of twenty-five percent or greater interest in the applicant or an affiliate of the applicant has a history of failure to comply with division rules and orders or state or federal environmental laws; is subject to a division or commission order, issued after notice and hearing, finding such entity to be in violation of an order requiring corrective action; or has a penalty assessment for violation of division or commission rules or orders that is unpaid more than 70 days after issuance of the order assessing the penalty. An affiliate of an applicant, for purposes of Subsection B of 19.15.36.12 NMAC, shall be a person who controls, is controlled by or under is common control with the applicant or a twenty-five percent or greater owner of the applicant.
- C. Additional requirements. The division may impose conditions or requirements, in addition to the operational requirements set forth in 19.15.36 NMAC, that it determines are necessary and proper for the protection of fresh water, public health or the environment. The division shall incorporate such additional conditions or requirements into the surface waste management facility permit.
- **D.** Revocation, suspension or modification of a permit. The division may revoke, suspend or impose additional operating conditions or limitations on a surface waste management facility permit at any time, for good cause, after notice to the operator and an opportunity for a hearing. The division may suspend a surface waste management facility permit or impose additional conditions or limitations in an emergency to forestall an imminent threat to fresh water, public health or the environment, subject to the provisions of NMSA 1978, Section 70-2-23, as amended. If the division initiates a major modification it shall provide notice in accordance with 19.15.36.9 NMAC. Suspension of a surface waste management facility permit may be for a fixed period of time or until the operator remedies the violation or potential violation. If the division suspends a surface waste management facility's permit, the surface waste management facility shall not accept oil field waste during the suspension period.
- E. Transfer of a permit. The operator shall not transfer a permit without the division's prior written approval. A request for transfer of a permit shall identify officers, directors and owners of twenty-five percent or greater in the transferee. Unless the director otherwise orders, public notice or hearing are not required for the transfer request's approval. If the division denies the transfer request, it shall notify the operator and the proposed transferee of the denial by certified mail, return receipt requested, and either the operator or the proposed transferee may request a hearing with 10 days after receipt of the notice. Until the division approves the transfer and the required financial assurance is in place, the division shall not release the transferor's financial assurance. [19.15.36.12 NMAC Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

# 19.15.36.13 SITING AND OPERATIONAL REQUIREMENTS APPLICABLE TO ALL PERMITTED SURFACE WASTE MANAGEMENT FACILITIES: Except as otherwise provided in 19.15.36 NMAC.

- **A.** Depth to ground water.
- (1) No landfill shall be located where ground water is less than 100 feet below the lowest elevation of the design depth at which the operator will place oil field waste.
- No landfarm that accepts soil or drill cuttings with a chloride concentration that exceeds 500 mg/kg shall be located where ground water is less than 100 feet below the lowest elevation at which the operator will place oil field waste. See Subsection A of 19.15.36.15 NMAC for oil field waste acceptance criteria.
- (3) No landfarm that accepts soil or drill cuttings with a chloride concentration that is 500 mg/kg or less shall be located where ground water is less than 50 feet below the lowest elevation at which the operator will place oil field waste.

- (4) No small landfarm shall be located where ground water is less than 50 feet below the lowest elevation at which the operator will place oil field waste.
- (5) No other surface waste management facility shall be located where ground water is less than 50 feet below the lowest elevation at which the operator will place oil field waste.
  - **B.** No surface waste management facility shall be located:
    - (1) within 200 feet of a watercourse, lakebed, sinkhole or playa lake;
    - (2) within an existing wellhead protection area or 100-year floodplain;
    - (3) within, or within 500 feet of, a wetland;
    - (4) within the area overlying a subsurface mine;
- (5) within 500 feet from the nearest permanent residence, school, hospital, institution or church in existence at the time of initial application; or
- (6) within an unstable area, unless the operator demonstrates that engineering measures have been incorporated into the surface waste management facility design to ensure that the surface waste management facility's integrity will not be compromised.
  - C. No surface waste management facility shall exceed 500 acres.
- **D.** The operator shall not accept oil field wastes transported by motor vehicle at the surface waste management facility unless the transporter has a form C-133, authorization to move liquid waste, approved by the division.
- **E.** The operator shall not place oil field waste containing free liquids in a landfill or landfarm cell. The operator shall use the paint filter test, as prescribed by the EPA (EPA SW-846, method 9095) to determine conformance of the oil field waste to this criterion.
- F. Surface waste management facilities shall accept only exempt or non-hazardous waste, except as provided in Paragraph (3) of Subsection F of 19.15.36.13 NMAC. The operator shall not accept hazardous waste at a surface waste management facility. The operator shall not accept wastes containing NORM at a surface waste management facility except as provided in 19.15.35 NMAC. The operator shall require the following documentation for accepting oil field wastes, and both the operator and the generator shall maintain and make the documentation available for division inspection.
- (1) Exempt oil field wastes. The operator shall require a certification on form C-138, signed by the generator or the generator's authorized agent, that represents and warrants that the oil field wastes are generated from oil and gas exploration and production operations, are exempt waste and are not mixed with non-exempt waste. The operator shall have the option to accept such certifications on a monthly, weekly or per load basis. The operator shall maintain and shall make the certificates available for the division's inspection.
- (2) Non-exempt, non-hazardous, oil field wastes. The operator shall require a form C-138, oil field waste document, signed by the generator or its authorized agent. This form shall be accompanied by acceptable documentation to determine that the oil field waste is non-hazardous.
- (3) Emergency non-oil field wastes. The operator may accept non-hazardous, non-oil field wastes in an emergency if ordered by the department of public safety. The operator shall complete a form C-138, oil field waste document, describing the waste, and maintain the same, accompanied by the department of public safety order, subject to division inspection.
- G. The operator of a commercial facility shall maintain records reflecting the generator, the location of origin, the location of disposal within the commercial facility, the volume and type of oil field waste, the date of disposal and the hauling company for each load or category of oil field waste accepted at the commercial facility. The operator shall maintain such records for a period of not less than five years after the commercial facility's closure, subject to division inspection.
- **H.** Disposal at a commercial facility shall occur only when an attendant is on duty unless loads can be monitored or otherwise isolated for inspection before disposal. The surface waste management facility shall be secured to prevent unauthorized disposal.
- I. To protect migratory birds, tanks exceeding eight feet in diameter, and exposed pits and ponds shall be screened, netted or covered. Upon the operator's written application, the division may grant an exception to screening, netting or covering upon the operator's showing that an alternative method will protect migratory birds or that the surface waste management facility is not hazardous to migratory birds. Surface waste management facilities shall be fenced in a manner approved by the division.
- **J.** Surface waste management facilities shall have a sign, readable from a distance of 50 feet and containing the operator's name; surface waste management facility permit or order number; surface waste management facility location by unit letter, section, township and range; and emergency telephone numbers.

- **K.** The operators shall comply with the spill reporting and corrective action provisions of 19.15.30 NMAC or 19.15.29 NMAC.
  - L. Each operator shall have an inspection and maintenance plan that includes the following:
- (1) monthly inspection of leak detection sumps including sampling if fluids are present with analyses of fluid samples furnished to the division; and maintenance of records of inspection dates, the inspector and the leak detection system's status;
- (2) semi-annual inspection and sampling of monitoring wells as required, with analyses of ground water furnished to the division; and maintenance of records of inspection dates, the inspector and ground water monitoring wells' status; and
- (3) inspections of the berms and the outside walls of pond levees quarterly and after a major rainfall or windstorm, and maintenance of berms in such a manner as to prevent erosion.
- **M.** Each operator shall have a plan to control run-on water onto the site and run-off water from the site, such that:
- (1) the run-on and run-off control system shall prevent flow onto the surface waste management facility's active portion during the peak discharge from a 25-year storm; and
- (2) run-off from the surface waste management facility's active portion shall not be allowed to discharge a pollutant to the waters of the state or United States that violates state water quality standards.
- N. Contingency plan. Each operator shall have a contingency plan. The operator shall provide the division's environmental bureau with a copy of an amendment to the contingency plan, including amendments required by Paragraph (8) of Subsection N of 19.15.36.13 NMAC; and promptly notify the division's environmental bureau of changes in the emergency coordinator or in the emergency coordinator's contact information. The contingency plan shall be designed to minimize hazards to fresh water, public health or the environment from fires, explosions or an unplanned sudden or non-sudden release of contaminants or oil field waste to air, soil, surface water or ground water. The operator shall carry out the plan's provisions immediately whenever there is a fire, explosion or release of contaminants or oil field waste constituents that could threaten fresh water, public health or the environment; provided that the emergency coordinator may deviate from the plan as necessary in an emergency situation. The contingency plan for emergencies shall:
- (1) describe the actions surface waste management facility personnel shall take in response to fires, explosions or releases to air, soil, surface water or ground water of contaminants or oil field waste containing constituents that could threaten fresh water, public health or the environment;
- describe arrangements with local police departments, fire departments, hospitals, contractors and state and local emergency response teams to coordinate emergency services;
- (3) list the emergency coordinator's name; address; and office, home and mobile phone numbers (where more than one person is listed, one shall be named as the primary emergency coordinator);
- (4) include a list, which shall be kept current, of emergency equipment at the surface waste management facility, such as fire extinguishing systems, spill control equipment, communications and alarm systems and decontamination equipment, containing a physical description of each item on the list and a brief outline of its capabilities;
- (5) include an evacuation plan for surface waste management facility personnel that describes signals to be used to begin evacuation, evacuation routes and alternate evacuation routes in cases where fire or releases of wastes could block the primary routes;
- (6) include an evaluation of expected contaminants, expected media contaminated and procedures for investigation, containment and correction or remediation;
- (7) list where copies of the contingency plan will be kept, which shall include the surface waste management facility; local police departments, fire departments and hospitals; and state and local emergency response teams;
- (8) indicate when the contingency plan will be amended, which shall be within five working days whenever:
  - (a) the surface waste management facility permit is revised or modified;
  - **(b)** the plan fails in an emergency;
- (c) the surface waste management facility changes design, construction, operation, maintenance or other circumstances in a way that increases the potential for fires, explosions or releases of oil field waste constituents that could threaten fresh water, public health or the environment or change the response necessary in an emergency;
  - (d) the list of emergency coordinators or their contact information changes; or
  - (e) the list of emergency equipment changes;

- (9) describe how the emergency coordinator or the coordinator's designee, whenever there is an imminent or actual emergency situation, will immediately;
- (a) activate internal surface waste management facility alarms or communication systems, where applicable, to notify surface waste management facility personnel; and
- **(b)** notify appropriate state and local agencies with designated response roles if their assistance is needed;
- (10) describe how the emergency coordinator, whenever there is a release, fire or explosion, will immediately identify the character, exact source, amount and extent of released materials (the emergency coordinator may do this by observation or review of surface waste management facility records or manifests, and, if necessary, by chemical analysis) and describe how the emergency coordinator will concurrently assess possible hazards to fresh water, public health or the environment that may result from the release, fire or explosion (this assessment shall consider both the direct and indirect hazard of the release, fire or explosion);
- (11) describe how, if the surface waste management facility stops operations in response to fire, explosion or release, the emergency coordinator will monitor for leaks, pressure buildup, gas generation or rupture in valves, pipes or the equipment, wherever this is appropriate;
- (12) describe how the emergency coordinator, immediately after an emergency, will provide for treating, storing or disposing of recovered oil field waste, or other material that results from a release, fire or explosion at a surface waste management facility:
- (13) describe how the emergency coordinator will ensure that no oil field waste, which may be incompatible with the released material, is treated, stored or disposed of until cleanup procedures are complete; and
- (14) provide that the emergency coordinator may amend the plan during an emergency as necessary to protect fresh water, public health or the environment.
- O. Gas safety management plan. Each operator of a surface waste management facility that includes a landfill shall have a gas safety management plan that describes in detail procedures and methods that will be used to prevent landfill-generated gases from interfering or conflicting with the landfill's operation and protect fresh water, public health and the environment. The plan shall address anticipated amounts and types of gases that may be generated, an air monitoring plan that includes the vadose zone and measuring, sampling, analyzing, handling, control and processing methods. The plan shall also include final post closure monitoring and control options.
- **P.** Training program. Each operator shall conduct an annual training program for key personnel that includes general operations, permit conditions, emergencies proper sampling methods and identification of exempt and non-exempt waste and hazardous waste. The operator shall maintain records of such training, subject to division inspection, for five years.

[19.15.36.13 NMAC - Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

### 19.15.36.14 SPECIFIC REQUIREMENTS APPLICABLE TO LANDFILLS:

**A.** General operating requirements.

- (1) The operator shall confine the landfill's working face to the smallest practical area and compact the oil field waste to the smallest practical volume. The operator shall not use equipment that may damage the integrity of the liner system in direct contact with a geosynthetic liner.
- (2) The operator shall prevent unauthorized access by the public and entry by large animals to the landfill's active portion through the use of fences, gates, locks or other means that attain equivalent protection.
  - (3) The operator shall prevent and extinguish fires.
  - (4) The operator shall control litter and odors.
- (5) The operator shall not excavate a closed cell or allow others to excavate a closed cell except as approved by the division.
- (6) The operator shall provide adequate cover for the landfill's active face as needed to control dust, debris, odors or other nuisances, or as otherwise required by the division.
- (7) For areas of the landfill that will not receive additional oil field waste for one month or more, but have not reached the final waste elevation, the operator shall provide intermediate cover that shall be:
  - (a) approved by the division;
  - **(b)** stabilized with vegetation; and
- (c) inspected and maintained to prevent erosion and manage infiltration or leachate during the oil field waste deposition process.
- (8) When the operator has filled a landfill cell, the operator shall close it pursuant to the conditions contained in the surface waste management facility permit and the requirements of Paragraph (2) of

Subsection C of 19.15.36.18 NMAC. The operator shall notify the division's environmental bureau at least three working days prior to a landfill cell's closure.

- **B.** Ground water monitoring program. If fresh ground water exists at a site, the operator shall, unless otherwise approved by the division, establish a ground water monitoring program, approved by the division's environmental bureau, which shall include a ground water monitoring work plan, a sampling and analysis plan, a ground water monitoring system and a plan for reporting ground water monitoring results. The ground water monitoring system shall consist of a sufficient number of wells, installed at appropriate locations and depths, to yield ground water samples from the uppermost aquifer that:
- (1) represent the quality of background ground water that leakage from a landfill has not affected; and
- (2) represent the quality of ground water passing beneath and down gradient of the surface waste management facility.
- C. Landfill design specification. New landfill design systems shall include a base layer and a lower geomembrane liner (*e.g.*, composite liner), a leak detection system, an upper geomembrane liner, a leachate collection and removal system, a leachate collection and removal system protective layer, an oil field waste zone and a top landfill cover.
- (1) The base layer shall, at a minimum, consist of two feet of clay soil compacted to a minimum ninety percent standard proctor density (ASTM D-698)(Copyright ASTM International, 100 Barr Harbor Drive, West Conshohocken, PA 19428. This document is available for public viewing at the New Mexico state records center and archives and may not be reproduced, in full or in part. A copy of this publication may be obtained from ASTM International, www.astm.org.) with a hydraulic conductivity of 1 x 10<sup>-7</sup> cm/sec or less. In areas where no ground water is present, the operator may propose an alternative base layer design, subject to division approval.
- (2) The lower geomembrane liner shall consist of a 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner approved by the division.
- (3) The operator shall place the leak detection system, which shall consist of two feet of compacted soil with a saturated hydraulic conductivity of 1 x 10<sup>-5</sup> cm/sec or greater, between the lower and upper geomembrane liners. The leak detection system shall consist of a drainage and collection system placed no more than six inches above the lower geomembrane liner in depressions and sloped so as to facilitate the earliest possible leak detection at designated collection points. Drainage piping shall be designed to withstand chemical attack from oil field waste and leachate and structural loading and other stresses and disturbances from overlying oil field waste, cover materials, equipment operation, expansion or contraction, and to facilitate clean-out maintenance. The material placed between the pipes and laterals shall be sufficiently permeable to allow the transport of fluids to the drainage pipe. The slope of the landfill sub-grade and drainage pipes and laterals shall be at least two percent grade; *i.e.*, two feet of vertical drop per 100 horizontal feet. The piping collection network shall be comprised of solid and perforated pipe having a minimum diameter of four inches and a minimum wall thickness of schedule 80. The operator shall seal a solid drainage pipe to convey collected liquids to a corrosion-proof sump or sumps located outside the landfill's perimeter for observation, storage, treatment or disposal. The operator may install alternative designs as approved by the division.
- (4) The operator shall place the upper geomembrane liner, which shall consist of a 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner approved by the division, over the leak detection system.
- of at least two feet of compacted soil with a saturated hydraulic conductivity of 1 x 10<sup>-2</sup> cm/sec or greater, over the upper geomembrane liner to facilitate drainage. The leachate collection and removal system shall consist of a drainage and collection and removal system placed no more than six inches above the upper geomembrane liner in depressions and sloped so as to facilitate the maximum leachate collection. Piping shall be designed to withstand chemical attack from oil field waste or leachate and structural loading and other stresses and disturbances from overlying oil field waste, cover materials, equipment operation, expansion or contraction and to facilitate clean-out maintenance. The material placed between the pipes and laterals shall be sufficiently permeable to allow the transport of fluids to the drainage pipe. The slope of the upper geomembrane liner and drainage lines and laterals shall be at least two percent grade; *i.e.*, two feet of vertical drop per 100 horizontal feet. The piping collection network shall be comprised of solid and perforated pipe having a minimum diameter of four inches and a minimum wall thickness of schedule 80. The operator shall seal a solid drainage pipe to convey collected fluids outside the landfill's perimeter for storage, treatment and disposal. The operator may install alternative designs as approved by the division.

- (6) The operator shall place the leachate collection and removal system protection layer, which shall consist of a soil layer at least one foot thick with a saturated hydraulic conductivity of  $1 \times 10^{-2}$  cm/sec or greater, over the leachate collection and removal system.
- (7) The operator shall place oil field waste over the leachate collection and removal system protective layer.
- erosion layer composed of at least 12 inches of fertile topsoil re-vegetated in accordance with the post closure provisions of Subparagraph (b) of Paragraph (2) of Subsection C of 19.15.36.18 NMAC; a protection or frost protection layer composed of 12 to 30 inches of native soil; a drainage layer composed of at least 12 inches of sand or gravel with a saturated hydraulic conductivity of 1 x 10<sup>-2</sup> cm/sec or greater and a minimum bottom slope of four percent, a hydraulic barrier-layer-geomembrane (minimum of a 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner approved by the division); and a gas vent or foundation layer composed of at least 12 inches of sand or gravel above oil field waste with soils compacted to the minimum eighty percent Standard Proctor Density. The operator shall install the top landfill cover within one year of achieving the final landfill cell waste elevation. The operator shall ensure that the final landfill design elevation of the working face of the oil field waste is achieved in a timely manner with the date recorded in a field construction log. The operator shall also record the date of top landfill cover installation to document the timely installation of top landfill covers. The operator shall provide a minimum of three working days' notice to the division in advance of the top landfill cover's installation to allow the division to witness the top landfill cover's installation.
- (9) Alternatively, the operator may propose a performance-based landfill design system using geosynthetics or geocomposites, including geogrids, geonets, geosynthetic clay liners, composite liner systems, etc., when supported by EPA's "hydrologic evaluation of landfill performance" (HELP) model or other division-approved model. The operator shall design the landfill to prevent the "bathtub effect". The bathtub effect occurs when a more permeable cover is placed over a less permeable bottom liner or natural subsoil.
- (10) External piping, e.g., leachate collection, leak detection and sump removal systems shall be designed for installation of a sidewall riser pipe. Pipes shall not penetrate the liner with the exception of gas vent or collection wells where the operator shall install a flexible clamped pipe riser through the top landfill cover liner that will accommodate oil field waste settling and will prevent tears.
  - **D.** Liner specifications and requirements.
    - (1) General requirements.
- (a) Geomembrane liner specifications. Geomembrane liners shall consist of a 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner approved by the division. Geomembrane liners shall have a hydraulic conductivity no greater than  $1 \times 10^{-9}$  cm/sec. Geomembrane liners shall be composed of impervious, geosynthetic material that is resistant to petroleum hydrocarbons, salts and acidic and alkaline solutions. Liners shall also be resistant to ultraviolet light, or the operator shall make provisions to protect the material from sunlight. Liner compatibility shall comply with EPA SW-846 method 9090A.
- **(b)** Liners shall be able to withstand projected loading stresses, settling and disturbances from overlying oil field waste, cover materials and equipment operations.
- (c) The operator shall construct liners with a minimum of two percent slope to promote positive drainage and to facilitate leachate collection and leak detection.
  - (2) Additional requirements for geomembranes.
- (a) Geomembranes shall be compatible with the oil field waste to be disposed. Geomembranes shall be resistant to chemical attack from the oil field waste or leachate. The operator shall demonstrate this by means of the manufacturer's test reports, laboratory analyses or other division-approved method.
- **(b)** Geosynthetic material the operator installs on a slope greater than twenty-five percent shall be designed to withstand the calculated tensile forces acting upon the material. The design shall consider the maximum friction angle of the geosynthetic with regard to a soil-geosynthetic or geosynthetic-geosynthetic interface and shall ensure that overall slope stability is maintained.
- (c) The operator shall thermally seal (hot wedge) field seams in geosynthetic material with a double track weld to create an air pocket for non-destructive air channel testing. In areas where double-track welding cannot be achieved, the operator may propose alternative thermal seaming methods. A stabilized air pressure of 35psi, plus or minus one percent, shall be maintained for at least five minutes. The operator shall overlap liners four to six inches before seaming, and shall orient seams parallel to the line of maximum slope; *i.e.*, oriented along, not across, the slope. The operator shall minimize the number of field seams in

corners and irregularly shaped areas. The operator shall use factory seams whenever possible. The operator shall not install horizontal seams within five feet of the slope's toe. Qualified personnel shall perform all field seaming.

- **E.** Requirements for the soil component of composite liners.
- (1) The operator shall place and compact the base layer to ninety percent standard proctor density on a prepared sub-grade.
- (2) The soil surface upon which the operator installs a geosynthetic shall be free of stones greater than one half inch in any dimension, organic matter, local irregularities, protrusions, loose soil and abrupt changes in grade that could damage the geosynthetic.
- (3) The operator shall compact a clay soil component of a composite liner to a minimum of ninety percent standard proctor density, which shall have, unless otherwise approved by the division, a plasticity index greater than ten percent, a liquid limit between twenty-five and fifty percent, a portion of material passing the no. 200 sieve (0.074 mm and less fraction) greater than forty percent by weight; and a clay content greater than eighteen percent by weight.
- F. The leachate collection and removal system protective layer and the soil component of the leak detection system shall consist of soil materials that shall be free of organic matter, shall have a portion of material passing the no. 200 sieve no greater than five percent by weight and shall have a uniformity coefficient (Cu) less than 6, where Cu is defined as D60/D10. Geosynthetic materials or geocomposites including geonets and geotextiles, if used as components of the leachate collection and removal or leak detection system, shall have a hydraulic conductivity, transmissivity and chemical and physical qualities that oil field waste placement, equipment operation or leachate generation will not adversely affect. These geosynthetics or geocomposites, if used in conjunction with the soil protective cover for liners, shall have a hydraulic conductivity designed to ensure that the liner's hydraulic head never exceeds one foot.
- **G.** Landfill gas control systems. If the gas safety management plan or requirements of other federal, state or local agencies require the installation of a gas control system at a landfill, the operator shall submit a plan for division approval, which shall include the following:
- (1) the system's design, indicating the location and design of vents, barriers, collection piping and manifolds and other control measures that the operator will install (gas vent or collection wells shall incorporate a clamped and seamed pipe riser design through the top cover liner);
- (2) if gas recovery is proposed, the design of the proposed gas recovery system and the system's major on-site components, including storage, transportation, processing, treatment or disposal measures required in the management of generated gases, condensates or other residues;
- (3) if gas processing is proposed, a processing plan designed in a manner that does not interfere or conflict with the activities on the site or required control measures or create or cause danger to persons or property;
  - (4) if gas disposal is proposed, a disposal plan designed:
- (a) in a manner that does not interfere or conflict with the activities on the site or with required control measures;
  - (b) so as not to create or cause danger to persons or property; and
- (c) with active forced ventilation, using vents located at least one foot above the landfill surface at each gas vent's location;
- (5) physical and chemical characterization of condensates or residues that are generated and a plan for their disposal;
- (6) means that the operator will implement to prevent gas' generation and lateral migration such that:
- (a) the concentration of the gases the landfill generates does not exceed twenty-five percent of the lower explosive limit for gases in surface waste management facility structures (excluding gas control or recovery system components); and
- **(b)** the concentration of gases does not exceed the lower explosive limit for gases at the surface waste management facility boundary; and
- (7) a routine gas monitoring program providing for monitoring at least quarterly; the specific type and frequency of monitoring to be determined based on the following:
  - (a) soil conditions;
- (b) the hydrogeologic and hydraulic conditions surrounding the surface waste management facility; and
  - (c) the location of surface waste management facility structures and property lines.

- **H.** Landfill gas response. If gas levels exceed the limits specified in Paragraph (6) of Subsection G of 19.15.36.14 NMAC, the operator shall:
- (1) immediately take all necessary steps to ensure protection of fresh water, public health and the environment and notify the division;
- (2) within seven days of detection, record gas levels detected and a description of the steps taken to protect fresh water, public health and the environment;
- (3) within 30 days of detection, submit a remediation plan for gas releases that describes the problem's nature and extent and the proposed remedy; and
- (4) within 60 days after division approval, implement the remediation plan and notify the division that the plan has been implemented.

[19.15.36.14 NMAC - N, 2/14/2007; A, 12/1/08; A, 6/30/16]

#### 19.15.36.15 SPECIFIC REQUIREMENTS APPLICABLE TO LANDFARMS:

- A. Oil field waste acceptance criteria. Only soils and drill cuttings predominantly contaminated by petroleum hydrocarbons shall be placed in a landfarm. The division may approve placement of tank bottoms in a landfarm if the operator demonstrates that the tank bottoms do not contain economically recoverable petroleum hydrocarbons. Soils and drill cuttings placed in a landfarm shall be sufficiently free of liquid content to pass the paint filter test, and shall not have a chloride concentration exceeding 500 mg/kg if the landfarm is located where ground water is less than 100 feet but at least 50 feet below the lowest elevation at which the operator will place oil field waste or exceeding 1000 mg/kg if the landfarm is located where ground water is 100 feet or more below the lowest elevation at which the operator will place oil field waste. The person tendering oil field waste for treatment at a landfarm shall certify, on form C-138, that representative samples of the oil field waste have been subjected to the paint filter test and tested for chloride content, and that the samples have been found to conform to these requirements. The landfarm's operator shall not accept oil field waste for landfarm treatment unless accompanied by this certification.
- **B.** Background testing. Prior to beginning operation of a new landfarm or to opening a new cell at an existing landfarm at which the operator has not already established background, the operator shall take, at a minimum, 12 composite background soil samples, with each consisting of 16 discrete samples from areas that previous operations have not impacted at least six inches below the original ground surface, to establish background soil concentrations for the entire surface waste management facility. The operator shall analyze the background soil samples for TPH, as determined by EPA method 418.1 or other EPA method approved by the division; BTEX, as determined by EPA SW-846 method 8021B or 8260B; chlorides; and other constituents listed in Subsections A and B of 20.6.2.3103 NMAC, using approved EPA methods.
  - **C.** Operation and oil field waste treatment.
    - (1) The operator shall berm each landfarm cell to prevent rainwater run-on and run-off.
- (2) The operator shall not place contaminated soils received after the effective date of 19.15.36 NMAC within 100 feet of the surface waste management facility's boundary.
- (3) The operator shall not place contaminated soils received at a landfarm after the effective date of 19.15.36 NMAC within 20 feet of a pipeline crossing the landfarm.
- (4) With 72 hours after receipt, the operator shall spread and disk contaminated soils in eight-inch or less lifts or approximately 1000 cubic yards per acre per eight-inch lift or biopile.
- (5) The operator shall ensure that soils are disked biweekly and biopiles are turned at least monthly.
- (6) The operator shall add moisture, as necessary, to enhance bioremediation and to control blowing dust.
- (7) The application of microbes for the purposes of enhancing bioremediation requires prior division approval.
- (8) Pooling of liquids in the landfarm is prohibited. The operator shall remove freestanding water within 24 hours.
- (9) The operator shall maintain records of the landfarm's remediation activities in a form readily accessible for division inspection.
- (10) The division's environmental bureau may approve other treatment procedures if the operator demonstrates that they provide equivalent protection for fresh water, public health and the environment.
- **D.** Treatment zone monitoring. The operator shall spread contaminated soils on the surface in eight-inch or less lifts or approximately 1000 cubic yards per acre per eight-inch lift. The operator shall conduct treatment zone monitoring to ensure that prior to adding an additional lift the TPH concentration of each lift, as determined by

EPA SW-846 method 8015M or EPA method 418.1 or other EPA method approved by the division, does not exceed 2500 mg/kg and that the chloride concentration, as determined by EPA method 300.1, does not exceed 500 mg/kg if the landfarm is located where ground water is less than 100 feet but at least 50 feet below the lowest elevation at which the operator will place oil field waste or 1000 mg/kg if the landfarm is located where ground water is 100 feet or more below the lowest elevation at which the operator will place oil field waste. The operator shall collect and analyze at least one composite soil sample, consisting of four discrete samples, from the treatment zone at least semi-annually using the methods specified below for TPH and chlorides. The maximum thickness of treated soils in a landfarm cell shall not exceed two feet or approximately 3000 cubic yards per acre. When that thickness is reached, the operator shall not place additional oil field waste in the landfarm cell until it has demonstrated by monitoring the treatment zone at least semi-annually that the contaminated soil has been treated to the standards specified in Subsection F of 19.15.36.15 NMAC or the contaminated soils have been removed to a division-approved surface waste management facility.

## **E.** Vadose zone monitoring.

- (1) Sampling. The operator shall monitor the vadose zone beneath the treatment zone in each landfarm cell. The operator shall take the vadose zone samples from soils between three and four feet below the cell's original ground surface.
- (2) Semi-annual monitoring program. The operator shall collect and analyze a minimum of four randomly selected, independent samples from the vadose zone at least semi-annually using the methods specified below for TPH, BTEX and chlorides and shall compare each result to the higher of the PQL or the background soil concentrations to determine whether a release has occurred.
- (3) Five year monitoring program. The operator shall collect and analyze a minimum of four randomly selected, independent samples from the vadose zone, using the methods specified below for the constituents listed in Subsections A and B of 20.6.2.3103 NMAC at least every five years and shall compare each result to the higher of the PQL or the background soil concentrations to determine whether a release has occurred.
- (4) Record keeping. The operator shall maintain a copy of the monitoring reports in a form readily accessible for division inspection.
- Release response. If vadose zone sampling results show that the concentrations of TPH, BTEX or chlorides exceed the higher of the PQL or the background soil concentrations, then the operator shall notify the division's environmental bureau of the exceedance, and shall immediately collect and analyze a minimum of four randomly selected, independent samples for TPH, BTEX, chlorides and the constituents listed in Subsections A and B of 20.6.2.3103 NMAC. The operator shall submit the results of the re-sampling event and a response action plan for the division's approval within 45 days of the initial notification. The response action plan shall address changes in the landfarm's operation to prevent further contamination and, if necessary, a plan for remediating existing contamination.
- F. Treatment zone closure performance standards. After the operator has filled a landfarm cell to the maximum thickness of two feet or approximately 3000 cubic yards per acre, the operator shall continue treatment until the contaminated soil has been remediated to the higher of the background concentrations or the following closure performance standards. The operator shall demonstrate compliance with the closure performance standards by collecting and analyzing a minimum of one composite soil sample, consisting of four discrete samples.
- (1) Benzene, as determined by EPA SW-846 method 8021B or 8260B, shall not exceed 0.2 mg/kg.
  - (2) Total BTEX, as determined by EPA SW-846 method 8021B or 8260B, shall not exceed

50 mg/kg.

- (3) The GRO and DRO combined fractions, as determined by EPA SW-846 method 8015M, shall not exceed 500 mg/kg. TPH, as determined by EPA method 418.1 or other EPA method approved by the division, shall not exceed 2500 mg/kg.
- (4) Chlorides, as determined by EPA method 300.1, shall not exceed 500 mg/kg if the landfarm is located where ground water is less than 100 feet but at least 50 feet below the lowest elevation at which the operator will place oil field waste or 1000 mg/kg if the landfarm is located where ground water is 100 feet or more below the lowest elevation at which the operator will place oil field waste.
- (5) The concentration of constituents listed in Subsections A and B of 20.6.2.3103 NMAC shall be determined by EPA SW-846 methods 6010B or 6020 or other methods approved by the division. If the concentration of those constituents exceed the PQL or background concentration, the operator shall either perform a site specific risk assessment using EPA approved methods and shall propose closure standards based upon individual site conditions that protect fresh water, public health and the environment, which shall be subject to division approval or remove pursuant to Paragraph (2) of Subsection G of 19.15.36.15 NMAC.

- **G.** Disposition of treated soils.
- (1) If the operator achieves the closure performance standards specified in Subsection F of 19.15.36.15 NMAC, then the operator may either leave the treated soils in place, or, with prior division approval, dispose or reuse of the treated soils in an alternative manner.
- (2) If the operator cannot achieve the closure performance standards specified in Subsection F of 19.15.36.15 NMAC within five years or as extended by the division, then the operator shall remove contaminated soils from the landfarm cell and properly dispose of it at a division-permitted landfill, or reuse or recycle it in a manner approved by the division.
- (3) If the operator cannot achieve the closure performance standards specified in Subsection F of 19.15.36.15 NMAC within five years or as extended by the division, then the division may review the adequacy of the operator's financial assurance, as provided in Subsection G of 19.15.36.11 NMAC. In that event, the division may require the operator to modify its financial assurance to provide for the appropriate disposition of contaminated soil in a manner acceptable to the division.
- (4) The operator may request approval of an alternative soil closure standard from the division, provided that the operator shall give division-approved public notice of an application for alternative soil closure standards in the manner provided in 19.15.36.9 NMAC. The division may grant the request administratively if no person files an objection thereto within 30 days after publication of notice; otherwise the division shall set the matter for hearing.
  - **H.** Environmentally acceptable bioremediation endpoint approach.
- approach to landfarm management in lieu of compliance with the requirements of Paragraph (3) of Subsection F of 19.15.36.15 NMAC. The bioremediation endpoint occurs when TPH, as determined by EPA method 418.1 or other EPA method approved by the division, is reduced to a minimal concentration as a result of bioremediation and is dependent upon the bioavailability of residual hydrocarbons. An environmentally acceptable bioremediation endpoint occurs when the TPH concentration has been reduced by at least eighty percent by a combination of physical, biological and chemical processes and the rate of change in the reduction in the TPH concentration is negligible. The environmentally acceptable bioremediation endpoint in soil is determined statistically by the operator's demonstration that the rate of change in the reduction of TPH concentration is negligible.
- (2) In addition to the requirements specified in Subsection C of 19.15.36.8 NMAC, an operator who plans to use an environmentally acceptable bioremediation endpoint approach shall submit for the division's review and approval a detailed landfarm operation plan for those landfarm cells exclusively dedicated to the use of the environmentally acceptable bioremediation endpoint approach. At a minimum, the operations plan shall include detailed information on the native soils, procedures to characterize each lift of contaminated soil, operating procedures and management procedures that the operator shall follow.
- (3) In addition to other operational requirements specified in 19.15.36.15 NMAC, the operator using an environmentally acceptable bioremediation endpoint approach shall comply with the following.
- (a) Native soil information required. The operator shall submit detailed information on the soil conditions present for each of its landfarm cells immediately prior to the application of the petroleum hydrocarbon-contaminated soils, including: treatment cell size, soil porosity, soil bulk density, soil pH, moisture content, field capacity, organic matter concentration, soil structure, SAR, EC, soil composition, soil temperature, soil nutrient (C:N:P) (calcium, nitrogen and phosphate) concentrations and oxygen content.
- **(b)** Characterization of contaminated soil. The operator shall submit a description of the procedures that it will follow to characterize each lift of contaminated soil or drill cuttings, prior to treating each lift of contaminated soil or drill cuttings, for petroleum hydrocarbon loading factor, TPH, BTEX, chlorides, constituents listed in Subsections A and B of 20.6.2.3103 NMAC, contaminated soil moisture, contaminated soil pH and API gravity of the petroleum hydrocarbons.
- (c) Operating procedures. The operator shall submit a description of the procedures, including a schedule, that it shall follow to properly monitor and amend each lift of contaminated soil in order to maximize bioremediation, including tilling procedures and schedule; procedures to limit petroleum hydrocarbon loading to less than five percent; procedures to maintain pH between six and eight; procedures to monitor and apply proper nutrients; procedures to monitor, apply and maintain moisture to sixty to eighty percent of field capacity; and procedures to monitor TPH concentrations.
- (d) Management procedures. The operator shall submit a description of the management procedures that it shall follow to properly schedule landfarming operations, including modifications during cold weather, record keeping, sampling and analysis, statistical procedures, routine reporting, determination

and reporting of achievement of the environmentally acceptable bioremediation endpoint and closure and postclosure plans.

[19.15.36.15 NMAC - N, 2/14/2007; A, 12/1/08; A, 6/30/16]

**19.15.36.16 SMALL LANDFARMS:** Small landfarms as defined in Paragraph (5) of Subsection A of 19.15.36.7 NMAC are exempt from 19.15.36 NMAC except for the requirements specified in 19.15.36.16 NMAC.

- **A.** General requirements.
- (1) Registration. Prior to establishment of a new small landfarm, the operator shall file a form C-137 EZ, small landfarm registration, with the environmental bureau in the division's Santa Fe office. If the operator is not the surface estate owner at the proposed site, the operator shall furnish with its form C-137 EZ its certification it has a written agreement with the surface estate owner authorizing the site's use for the proposed small landfarm. The division shall issue the operator a registration number no more than 30 days from receipt of the properly completed form.
- (2) Limitation. The operator shall operate only one active small landfarm per governmental section at any time. No small landfarm shall be located more than one mile from the operator's nearest oil or gas well or other production facility.
  - **B.** General operating procedures. The operator shall:
    - (1) comply with the siting requirements of Subsections A and B of 19.15.36.13 NMAC;
- (2) accept only exempt or non-hazardous wastes consisting of soils (excluding drill cuttings) generated as a result of accidental releases from production operations, that are predominantly contaminated by petroleum hydrocarbons, do not contain free liquids, would pass the paint filter test and where testing shows chloride concentrations are 500 mg/kg or below;
  - berm the landfarm to prevent rainwater run-on and run-off; and
- (4) post a sign at the site readable from a distance of 50 feet and listing the operator's name; small landfarm registration number; location by unit letter, section, township and range; expiration date; and an emergency contact telephone number.
- C. Oil field waste management standards. The operator shall spread and disk contaminated soils in a single eight inch or less lift within 72 hours of receipt. The operator shall conduct treatment zone monitoring to ensure that the TPH concentration, as determined by EPA SW-846 method 8015M or EPA method 418.1 or other EPA method approved by the division, does not exceed 2500 mg/kg and that the chloride concentration, as determined by EPA method 300.1, does not exceed 500 mg/kg. The operator shall treat soils by disking at least once a month and by watering and adding bioremediation enhancing materials when needed.
- **D.** Record-keeping requirements. The operator shall maintain records reflecting the generator, the location of origin, the volume and type of oil field waste, the date of acceptance and the hauling company for each load of oil field waste received. The division shall post on its website each small landfarm's location, operator and registration date. In addition, the operator shall maintain records of the small landfarm's remediation activities in a form readily accessible for division inspection. The operator shall maintain all records for five years following the small landfarm's closure.
  - **E.** Small landfarm closure.
- (1) Closure performance standards and disposition of soils. If the operator achieves the closure performance standards specified below, then the operator may return the soil to the original generation site, leave the treated soil in place at the small landfarm or, with prior division approval, dispose or reuse the treated soil in an alternative manner. If the operator cannot achieve the closure performance standards within three years from the registration date, then the operator shall remove contaminated soil from the landfarm and properly dispose of it at a permitted landfill, unless the division authorizes a specific alternative disposition. The following standards shall apply:
  - (a) benzene, as determined by EPA SW-846 method 8021 B or 8260B, shall not

exceed 0.2 mg/kg;

**(b)** Total BTEX, as determined by EPA SW-846 method 8021 B or 8260B, shall not

exceed 50 mg/kg;

(c) TPH, as determined by EPA SW-846 method 418.1 or other EPA method approved by the division, shall not exceed 2500 mg/kg; the GRO and DRO combined fraction, as determined by EPA SW-846 method 8015M, shall not exceed 500 mg/kg; and

(d) chlorides, as determined by EPA method 300.1, shall not exceed 500 mg/kg.

(2) Closure requirements. The operator shall:

- (a) re-vegetate soils remediated to the closure performance standards if left in place in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
- (b) remove landfarmed soils that have not or cannot be remediated to the closure performance standards within three years to a division-approved surface waste management facility, and re-vegetate the cell filled in with native soil to the standards in Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
- (c) if the operator returns remediated soils to the original site, or with division permission, recycles them, re-vegetate the cell filled in with native soil to the standards in Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
- (d) remove berms on the small landfarm and buildings, fences, roads and equipment; and
- (e) clean up the site and collect one vadose zone soil sample from three to five feet below the middle of the treatment zone, or in an area where liquids may have collected due to rainfall events; the vadose zone soil sample shall be collected and analyzed using the methods specified above for TPH, BTEX and chlorides.
- **F.** Final report. The operator shall submit a final closure report on a form C-137 EZ, together with photographs of the closed site, to the environmental bureau in the division's Santa Fe office. The division, after notice to the operator and an opportunity for a hearing if requested, may require additional information, investigation or clean up activities.

# [19.15.36.16 NMAC - N, 2/14/2007; A, 12/1/08]

# 19.15.36.17 SPECIFIC REQUIREMENTS APPLICABLE TO EVAPORATION, STORAGE, TREATMENT AND SKIMMER PONDS:

- A. Engineering design plan. An applicant for a surface waste management facility permit or modification requesting inclusion of a skimmer pit; an evaporation, storage or treatment pond; or a below-grade tank shall submit with the surface waste management facility permit application a detailed engineering design plan, certified by a registered profession engineer, including operating and maintenance procedures; a closure plan; and a hydrologic report that provides sufficient information and detail on the site's topography, soils, geology, surface hydrology and ground water hydrology to enable the division to evaluate the actual and potential effects on soils, surface water and ground water. The plan shall include detailed information on dike protection and structural integrity; leak detection, including an adequate fluid collection and removal system; liner specifications and compatibility; freeboard and overtopping prevention; prevention of nuisance and hazardous odors such as H2S; an emergency response plan, unless the pit is part of a surface waste management facility that has an integrated contingency plan; type of oil field waste stream, including chemical analysis; climatological factors, including freeze-thaw cycles; a monitoring and inspection plan; erosion control; and other pertinent information the division requests.
  - **B.** Construction, standards.
- (1) In general. The operator shall ensure each pit, pond and below-grade tank is designed, constructed and operated so as to contain liquids and solids in a manner that will protect fresh water, public health and the environment.
- (2) Liners required. Each pit or pond shall contain, at a minimum, a primary (upper) liner and a secondary (lower) liner with a leak detection system appropriate to the site's conditions.
- (3) Liner specifications. Liners shall consist of a 30-mil flexible PVC or 60-mil HDPE liner, or an equivalent liner approved by the division. Synthetic (geomembrane) liners shall have a hydraulic conductivity no greater than  $1 \times 10^{-9}$  cm/sec. Geomembrane liners shall be composed of an impervious, synthetic material that is resistant to petroleum hydrocarbons, salts and acidic and alkaline solutions. Liner materials shall be resistant to ultraviolet light, or the operator shall make provisions to protect the material from sunlight. Liner compatibility shall comply with EPA SW-846 method 9090A.
- (4) Alternative liner media. The division may approve other liner media if the operator demonstrates to the division's satisfaction that the alternative liner protects fresh water, public health and the environment as effectively as the specified media.
- Each pit or pond shall have a properly constructed foundation or firm, unyielding base, smooth and free of rocks, debris, sharp edges or irregularities, in order to prevent rupture or tear of the liner and an adequate anchor trench; and shall be constructed so that the inside grade of the levee is no steeper than 2H:1V. Levees shall have an outside grade no steeper than 3H:1V. The levees' tops shall be wide enough to install an anchor trench and provide adequate room for inspection and maintenance. The operator shall minimize liner seams and orient them up and down, not across a slope. The operator shall use factory seams where possible. The operator

shall ensure field seams in geosynthetic material are thermally seamed (hot wedge) with a double track weld to create an air pocket for non-destructive air channel testing. A stabilized air pressure of 35 psi, plus or minus one percent, shall be maintained for at least five minutes. The operator shall overlap liners four to six inches before seaming, and orient seams parallel to the line of maximum slope, i.e., oriented along, not across, the slope. The operator shall minimize the number of field seams in corners and irregularly shaped areas. There shall be no horizontal seams within five feet of the slope's toe. Qualified personnel shall perform field seaming.

- (6) At a point of discharge into or suction from the lined pit, the liner shall be protected from excessive hydrostatic force or mechanical damage, and external discharge lines shall not penetrate the liner.
  - (7) Primary liners shall be constructed of a synthetic material.
- (8) A secondary liner may be a synthetic liner or an alternative liner approved by the division. Secondary liners constructed with compacted soil membranes, i.e., natural or processed clay and other soils, shall be at least three feet thick, placed in six-inch lifts and compacted to ninety-five percent of the material's standard proctor density, or equivalent. Compacted soil membranes used in a liner shall undergo permeability testing in conformity with ASTM standards and methods approved by the division before and after construction. Compacted soil membranes shall have a hydraulic conductivity of no greater than  $1 \times 10^{-8}$  cm/sec. The operator shall submit results of pre-construction testing to the division for approval prior to construction.
- geomembrane liners that consists of two feet of compacted soil with a saturated hydraulic conductivity of 1 x 10<sup>-5</sup> cm/sec or greater to facilitate drainage. The leak detection system shall consist of a properly designed drainage and collection and removal system placed above the lower geomembrane liner in depressions and sloped so as to facilitate the earliest possible leak detection. Piping used shall be designed to withstand chemical attack from oil field waste or leachate; structural loading from stresses and disturbances from overlying oil field waste, cover materials, equipment operation or expansion or contraction; and to facilitate clean-out maintenance. The material placed between the pipes and laterals shall be sufficiently permeable to allow the transport of fluids to the drainage pipe. The slope of the interior sub-grade and of drainage lines and laterals shall be at least a two percent grade, i.e., two feet vertical drop per 100 horizontal feet. The piping collection system shall be comprised of solid and perforated pipe having a minimum diameter of four inches and a minimum wall thickness of schedule 80. The operator shall seal a solid sidewall riser pipe to convey collected fluids to a collection, observation and disposal system located outside the perimeter of the pit or pond. The operator may install alternative methods as approved by the division
- (10) The operator shall notify the division at least 72 hours prior to the primary liner's installation so that a division representative may inspect the leak detection system before it is covered.

C.

- (11) The operator shall construct pits and ponds in a manner that prevents overtopping due to wave action or rainfall, and maintain a three foot freeboard at all times.
  - (12) The maximum size of an evaporation or storage pond shall not exceed 10 acre-feet. Operating standards.
- (1) The operator shall ensure that only produced fluids or non-hazardous waste are discharged into or stored in a pit or pond; and that no measurable or visible oil layer is allowed to accumulate or remain anywhere on a pit's surface except an approved skimmer pit.
- (2) The operator shall monitor leak detection systems pursuant to the approved surface waste management facility permit conditions, maintain monitoring records in a form readily accessible for division inspection and report discovery of liquids in the leak detection system to the division within 24 hours.
- (3) Fencing and netting. The operator shall fence or enclose pits or ponds to prevent unauthorized access and maintain fences in good repair. Fences are not required if there is an adequate perimeter fence surrounding the surface waste management facility. The operator shall screen, net, cover or otherwise render non-hazardous to migratory birds tanks exceeding eight feet in diameter and exposed pits and ponds. Upon written application, the division may grant an exception to screening, netting or covering requirements upon the operator's showing that an alternative method will adequately protect migratory birds or that the tank or pit is not hazardous to migratory birds.
- (4) The division may approve spray systems to enhance natural evaporation. The operator shall submit engineering designs for spray systems to the division's environmental bureau for approval prior to installation. The operator shall ensure that spray evaporation systems are operated so that spray-borne suspended or dissolved solids remain within the perimeter of the pond's lined portion.
- (5) The operator shall use skimmer pits or tanks to separate oil from produced water prior to water discharge into a pond. The operator shall install a trap device in connected ponds to prevent solids and oils from transferring from one pond to another unless approved in the surface waste management facility permit.

- **D.** Below-grade tanks and sumps.
- (1) The operator shall construct below-grade tanks with secondary containment and leak detection. The operator shall not allow below-grade tanks to overflow. The operator shall install only below-grade tanks of materials resistant to the tank's particular contents and to damage from sunlight.
- (2) The operator shall test sumps' integrity annually, and shall promptly repair or replace a sump that does not demonstrate integrity. The operator may test sumps that can be removed from their emplacements by visual inspection. The operator shall test other sumps by appropriate mechanical means. The operator shall maintain records of sump inspection and testing and make such records available for division inspection.
- **E.** Closure required. The operator shall properly close pits, ponds and below-grade tanks within six months after cessation of use.

[19.15.36.17 NMAC - N, 2/14/2007; A, 6/30/16]

#### 19.15.36.18 CLOSURE AND POST CLOSURE:

- **A.** Surface waste management facility closure by operator.
- (1) The operator shall notify the division's environmental bureau at least 60 days prior to cessation of operations at the surface waste management facility and provide a proposed schedule for closure. Upon receipt of such notice and proposed schedule, the division shall review the current closure and post closure plan (post closure is not required for oil treating plants) for adequacy and inspect the surface waste management facility.
- (2) The division shall notify the operator within 60 days after the date of cessation of operations specified in the operator's closure notice of modifications of the closure and post closure plan and proposed schedule or additional requirements that it determines are necessary for the protection of fresh water, public health or the environment.
- (3) If the division does not notify the operator of additional closure or post closure requirements within 60 days as provided, the operator may proceed with closure in accordance with the approved closure and post closure plan; provided that the director may, for good cause, extend the time for the division's response for an additional period not to exceed 60 days by written notice to the operator.
- (4) The operator shall be entitled to a hearing concerning a modification or additional requirement the division seeks to impose if it files an application for a hearing within 10 days after receipt of written notice of the proposed modifications or additional requirements.
- (5) Closure shall proceed in accordance with the approved closure and post closure plan and schedule and modifications or additional requirements the division imposes. During closure operations the operator shall maintain the surface waste management facility to protect fresh water, public health and the environment.
- (6) Upon completion of closure, the operator shall re-vegetate the site unless the division has approved an alternative site use plan as provided in Subsection F of 19.15.36.18 NMAC. Re-vegetation, except for landfill cells, shall consist of establishment of a vegetative cover equal to seventy percent of the native perennial vegetative cover (un-impacted by overgrazing, fire or other intrusion damaging to native vegetation) or scientifically documented ecological description consisting of at least three native plant species, including at least one grass, but not including noxious weeds, and maintenance of that cover through two successive growing seasons.
  - **B.** Release of financial assurance.
- (1) When the division determines that closure is complete it shall release the financial assurance, except for the amount needed to maintain monitoring wells for the applicable post closure care period, to perform semi-annual analyses of such monitoring wells and to re-vegetate the site. Prior to the partial release of the financial assurance covering the surface waste management facility, the division shall inspect the site to determine that closure is complete.
- After the applicable post closure care period has expired, the division shall release the remainder of the financial assurance if the monitoring wells show no contamination and the re-vegetation in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC is successful. If monitoring wells or other monitoring or leak detection systems reveal contamination during the surface waste management facility's operation or in the applicable post closure care period following the surface waste management facility's closure the division shall not release the financial assurance until the contamination is remediated in accordance with 19.15.30 NMAC and 19.15.29 NMAC, as applicable.
- (3) In any event, the division shall not finally release the financial assurance until it determines that the operator has successfully re-vegetated the site in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC, or, if the division has approved an alternative site use plan, until the landowner has obtained the necessary regulatory approvals and begun implementation of the use.

- C. Surface waste management facility and cell closure and post closure standards. The following minimum standards shall apply to closure and post closure of the installations indicated, whether the entire surface waste management facility is being closed or only a part of the surface waste management facility.
  - (1) Oil treating plant closure. The operator shall ensure that:
- (a) tanks and equipment used for oil treatment are cleaned and oil field waste is disposed of at a division-approved surface waste management facility (the operator shall reuse, recycle or remove tanks and equipment from the site within 90 days of closure);
- (b) the site is sampled, in accordance with the procedures specified in chapter nine of EPA publication SW-846, test methods for evaluating solid waste, physical/chemical methods, for TPH, BTEX, major cations and anions and RCRA metals, in accordance with a gridded plat of the site containing at least four equal sections that the division has approved; and
- (c) sample results are submitted to the environmental bureau in the division's Santa Fe office.
  - (2) Landfill cell closure.
- (a) The operator shall properly close landfill cells, covering the cell with a top cover pursuant to Paragraph (8) of Subsection C of 19.15.36.14 NMAC, with soil contoured to promote drainage of precipitation; side slopes shall not exceed a twenty-five percent grade (four feet horizontal to one foot vertical), such that the final cover of the landfill's top portion has a gradient of two percent to five percent, and the slopes are sufficient to prevent the ponding of water and erosion of the cover material.
- **(b)** The operator shall re-vegetate the area overlying the cell with native grass covering at least seventy percent of the landfill cover and surrounding areas, consisting of at least two grasses and not including noxious weeds or deep rooted shrubs or trees, and maintain that cover through the post closure period.
- (3) Landfill post closure. Following landfill closure, the post closure care period for a landfill shall be 30 years.
- (a) A post closure care and monitoring plan shall include maintenance of cover integrity, maintenance and operation of a leak detection system and leachate collection and removal system and operation of gas and ground water monitoring systems.
- **(b)** The operator or other responsible entity shall sample existing ground water monitoring wells annually and submit reports of monitoring performance and data collected within 45 days after the end of each calendar year. The operator shall report any exceedance of a ground water standard that it discovers during monitoring pursuant to 19.15.29 NMAC.
  - (4) Landfarm closure. The operator shall ensure that:
- (a) disking and addition of bioremediation enhancing materials continues until soils within the cells are remediated to the standards provided in Subsection F of 19.15.36.15 NMAC, or as otherwise approved by the division;
- **(b)** soils remediated to the foregoing standards and left in place are re-vegetated in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
- (c) landfarmed soils that have not been or cannot be remediated to the standards in Subsection F of 19.15.36.15 NMAC are removed to a division-approved surface waste management facility and the landfarm remediation area is filled in with native soil and re-vegetated in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
- (d) if treated soils are removed, the cell is filled in with native soils and re-vegetated in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC;
  - (e) berms are removed;
- **(f)** buildings, fences, roads and equipment are removed, the site cleaned-up and tests conducted on the soils for contamination;
- (g) annual reports of vadose zone and treatment zone sampling are submitted to the division's environmental bureau until the division has approved the surface waste management facility's final closure; and
- (h) for an operator who chooses to use the landfarm methods specified in Subsection H of 19.15.36.15 NMAC, that the soil has an ECs of less than or equal to 4.0 mmhos/cm (dS/m) and a SAR of less than or equal to 13.0.
  - **D.** Pond and pit closure. The operator shall ensure that:
- (1) liquids in the ponds or pits are removed and disposed of in a division-approved surface waste management facility;
  - (2) liners are disposed of in a division-approved surface waste management facility;

- (3) equipment associated with the surface waste management facility is removed;
- (4) the site is sampled, in accordance with the procedures specified in chapter nine of EPA publication SW-846, test methods for evaluating solid waste, physical/chemical methods for TPH, BTEX, metals and other inorganics listed in Subsections A and B of 20.6.2.3103 NMAC, in accordance with a gridded plat of the site containing at least four equal sections that the division has approved; and
- (5) sample results are submitted to the environmental bureau in the division's Santa Fe office.

  E. Landfarm and pond and pit post closure. The post-closure care period for a landfarm or pond or pit shall be three years if the operator has achieved clean closure. During that period the operator or other responsible entity shall regularly inspect and maintain required re-vegetation. If there has been a release to the vadose zone or to ground water, then the operator shall comply with the applicable requirements of 19.15.30 NMAC and 19.15.29 NMAC.
- F. Alternatives to re-vegetation. If the landowner contemplates use of the land where a cell or surface waste management facility is located for purposes inconsistent with re-vegetation, the landowner may, with division approval, implement an alternative surface treatment appropriate for the contemplated use, provided that the alternative treatment will effectively prevent erosion. If the division approves an alternative to re-vegetation, it shall not release the portion of the operator's financial assurance reserved for post-closure until the landowner has obtained necessary regulatory approvals and begun implementation of such alternative use.
- **G.** Surface waste management facility closure initiated by the division. Forfeiture of financial assurance.
- (1) For good cause, the division may, after notice to the operator and an opportunity for a hearing, order immediate cessation of a surface waste management facility's operation when it appears that cessation is necessary to protect fresh water, public health or the environment, or to assure compliance with statutes or division rules and orders. The division may order closure without first having a hearing in the event of an emergency, subject to Section 70-2-23 NMSA 1978, as amended.
- (2) If the operator refuses or is unable to conduct operations at a surface waste management facility in a manner that protects fresh water, public health and the environment; refuses or is unable to conduct or complete an approved closure and post closure plan; is in material breach of the terms and conditions of its surface waste management facility permit; or the operator defaults on the conditions under which the division accepted the surface waste management facility's financial assurance; or if disposal operations have ceased and there has been no significant activity at the surface waste management facility for six months the division may take the following actions to forfeit all or part of the financial assurance:
- (a) send written notice by certified mail, return receipt requested, to the operator and the surety, if any, informing them of the decision to close the surface waste management facility and to forfeit the financial assurance, including the reasons for the forfeiture and the amount to be forfeited, and notifying the operator and surety that a hearing request or other response shall be made within 20 days of receipt of the notice; and
- **(b)** advise the operator and surety of the conditions under which they may avoid the forfeiture; such conditions may include but are not limited to an agreement by the operator or another party to perform closure and post closure operations in accordance with the surface waste management facility permit conditions, the closure and post closure plan (including modifications or additional requirements imposed by the division) and division rules, and satisfactory demonstration that the operator or other party has the ability to perform such agreement.
- (3) The division may allow a surety to perform closure and post closure if the surety can demonstrate an ability to timely complete the closure and post closure in accordance with the approved plan.
- (4) If the operator and the surety do not respond to a notice of proposed forfeiture within the time provided, or fail to satisfy the specified conditions for non-forfeiture, the division shall proceed, after hearing if the operator or surety has timely requested a hearing, to declare the financial assurance's forfeiture. The division may then proceed to collect the forfeited amount and use the funds to complete the closure and post closure, or, at the division's election, to close the surface waste management facility and collect the forfeited amount as reimbursement.
- (a) The division shall deposit amounts collected as a result of forfeiture of financial assurance in the oil and gas reclamation fund.
- **(b)** In the event the amount forfeited and collected is insufficient for closure and post closure, the operator shall be liable for the deficiency. The division may complete or authorize completion of closure and post closure and may recover from the operator reasonably incurred costs of closure and post closure and forfeiture in excess of the amount collected pursuant to the forfeiture.

- (c) In the event the amount collected pursuant to the forfeiture was more than the amount necessary to complete closure and post closure, including remediation costs, and forfeiture costs, the division shall return the excess to the operator or surety, as applicable, reserving such amount as may be reasonably necessary for post closure operations and re-vegetation in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC. The division shall return excess of the amount retained over the actual cost of post closure operations and re-vegetation to the operator or surety at the later of the conclusion of the applicable post closure period or when the site re-vegetation in accordance with Paragraph (6) of Subsection A of 19.15.36.18 NMAC is successful.
- (5) If the operator abandons the surface waste management facility or cannot fulfill the conditions and obligations of the surface waste management facility permit or division rules, after notice and an opportunity for hearing, the state of New Mexico, its agencies, officers, employees, agents, contractors and other entities designated by the state shall have all rights of entry into, over and upon the surface waste management facility property, including all necessary and convenient rights of ingress and egress with all materials and equipment to conduct operation, termination and closure of the surface waste management facility, including but not limited to the temporary storage of equipment and materials, the right to borrow or dispose of materials and all other rights necessary for the surface waste management facility's operation, termination and closure in accordance with the surface waste management facility permit and to conduct post closure operations.

  [19.15.36.18 NMAC Rp, 19.15.9.711 NMAC, 2/14/2007; A, 12/1/08; A, 6/30/16]

#### 19.15.36.19 EXCEPTIONS AND WAIVERS:

- **A.** In a surface waste management facility permit application, the applicant may propose alternatives to requirements of 19.15.36 NMAC, and the division may approve such alternatives if it determines that the proposed alternatives will provide equivalent protection of fresh water, public health and the environment.
- **B.** The division may grant exceptions to, or waivers of, or approve alternatives to requirements of 19.15.36 NMAC in an emergency without notice or hearing. The operator requesting an exception or waiver, except in an emergency, shall apply for a surface waste management facility permit modification in accordance with Subsection C of 19.15.36.8 NMAC. If the requested modification is a major modification, the operator shall provide notice of the request in accordance with 19.15.36.9 NMAC. [19.15.36.19 NMAC N, 2/14/2007; A, 6/30/16]
- **19.15.36.20 TRANSITIONAL PROVISIONS:** Existing permitted facilities. Surface waste management facilities in operation prior to the effective date of 19.15.36 NMAC pursuant to division permits or orders may continue to operate in accordance with such permits or orders, subject to the following provisions.
- A. Existing surface waste management facilities shall comply with the financial assurance, operational, monitoring, waste acceptance and closure and post closure requirements provided in 19.15.36 NMAC, except as otherwise specifically provided in the applicable permit or order, or in a specific waiver, exception or agreement that the division has granted in writing to the particular surface waste management facility.
- **B.** The division shall not require financial assurance for a commercial facility permitted prior to the effective date of 19.15.36 NMAC that exceeds \$250,000 until such time as:
- (1) the division reviews the commercial facility's permit pursuant to Paragraph (3) of Subsection A of 19.15.36.12 NMAC, at which time the division may require the operator to submit a closure and post closure plan; which shall include a responsible third party contractor's cost estimate to complete closure and post closure of the surface waste management facility pursuant to the requirements of Subsections A through F of 19.15.36.18 NMAC:
- (a) if the division determines that such estimate does not reflect a reasonable and probable closure and post closure cost, the division shall determine the estimated closure and post closure cost and shall provide its determination of estimated closure and post closure cost to the operator;
- (b) if the operator disagrees with the division's determination of estimated closure and post closure cost, the operator may request a hearing, which shall be conducted according to 19.15.4 NMAC; or the commercial facility applies for a major modification.
- C. Major modification of an existing surface waste management facility and a new landfarm cells constructed at an existing surface waste management facility shall comply with the requirements provided in 19.15.36 NMAC.

[19.15.36.20 NMAC - Rp, 19.15.9.711 NMAC, 2/14/2007; A, 6/30/16]

## History of 19.15.36 NMAC:

#### **Pre-NMAC History:**

Material in the part was derived from that previously filed with the commission of public records - state records center and archives:

Rule 711, Commercial Surface Waste Disposal Facilities, filed 6-6-88;

Rule 711, Commercial Surface Waste Disposal Facilities, filed 10-11-89;

Rule 711, Commercial Surface Waste Disposal Facilities, filed 2-5-91;

Rule 711, Applicable to Surface Waste Management Facilities Only, filed 7-27-95;

Rule 711, Applicable to Surface Waste Management Facilities Only, filed 12-18-95.

### **History of Repealed Material:**

Repeal of Section 711 of 19.15.9 NMAC, 2/14/2007.

#### Other History:

Rule 711, Applicable to Surface Waste Management Facilities Only (filed 12-18-95) renumbered and reformatted into that portion of 19 NMAC 15.I, effective 02-01-1996.

19 NMAC 15.I, Secondary or Other Enhanced Recovery, Pressure Maintenance, Salt Water Disposal, and Underground Storage (filed 01-18-96) was renumbered, reformatted and amended **to** 19.15.9 NMAC, effective 11-30-2000.

Section 711 of 19.15.9 NMAC was renumbered to and replaced by 19.15.36 NMAC, Surface Waste Management Facilities, effective 2/14/2007.

CHAPTER 15 OIL AND GAS PART 37 REFINING

**19.15.37.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.37.1 NMAC - Rp, 19.15.12.1 NMAC, 12/1/08]

**19.15.37.2 SCOPE:** 19.15.37 NMAC applies to persons engaged in refining oil; operating gasoline, cycling or other plants where gasoline, butane, propane, condensate, kerosene, oil or other liquid products are extracted from gas; or processing carbon dioxide gas into liquid or solid form within New Mexico.

[19.15.37.2 NMAC - Rp, 19.15.12.2 NMAC, 12/1/08]

**19.15.37.3 STATUTORY AUTHORITY:** 19.15.37 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

Section 70-2-11 and Section 70-2-12.

[19.15.37.3 NMAC - Rp, 19.15.12.3 NMAC, 12/1/08]

**19.15.37.4 DURATION:** Permanent.

[19.15.37.4 NMAC - Rp, 19.15.12.4 NMAC, 12/1/08]

**19.15.37.5 EFFECTIVE DATE:** December 1, 2008, unless a later dated is cited at the end of a section.

[19.15.37.5 NMAC - Rp, 19.15.12.5 NMAC, 12/1/08]

19.15.37.6 OBJECTIVE: To regulate the refining of oil; the operation of gasoline, cycling or other plants where gasoline, butane, propane,

condensate, kerosene, oil or other liquid products are extracted from gas; or the processing of carbon dioxide gas.

[19.15.37.6 NMAC - Rp, 19.15.12.6 NMAC, 12/1/08]

**19.15.37.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.] [19.15.37.7 NMAC - N, 12/1/08]

**19.15.37.8 REFINERY REPORTS:** Each oil refiner shall furnish to the division for each calendar month a completed form C-113 containing the information and data the form requires, respecting oil and products involved in the refiner's operations during each month. The oil refiner shall complete and file the form C-113 with the division for each month according to instructions on the form, on or before the 15th day of the next succeeding month.

[19.15.37.8 NMAC - Rp, 19.15.12.1001 NMAC, 12/1/08]

**19.15.37.9 GASOLINE PLANT REPORTS:** An operator of a gasoline plant, cycling plant or other plant at which gasoline, butane, propane, condensate, kerosene, oil or other liquid products are extracted from gas shall maintain for the division's inspection for each calendar month a completed form C-111 containing the information indicated on the form respecting gas and products involved in each plant's operation during each month. 19.15.37.9 NMAC also applies to plants processing carbon dioxide gas into liquid or solid form.

[19.15.37.9 NMAC - Rp, 19.15.12.1002 NMAC, 12/1/08]

### HISTORY of 19.15.37 NMAC:

History of Repealed Material: 19.15.12 NMAC, Refining (filed 10/01/2003) repealed 12/1/08.

#### **NMAC History:**

19.15.12 NMAC, Refining (filed 10/01/2003) was replaced by 19.15.37 NMAC, Refining, effective 12/1/08.

CHAPTER 15 OIL AND GAS PART 37 REFINING

**19.15.37.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.37.1 NMAC - Rp, 19.15.12.1 NMAC, 12/1/08]

**19.15.37.2 SCOPE:** 19.15.37 NMAC applies to persons engaged in refining oil; operating gasoline, cycling or other plants where gasoline, butane, propane, condensate, kerosene, oil or other liquid products are extracted from gas; or processing carbon dioxide gas into liquid or solid form within New Mexico. [19.15.37.2 NMAC - Rp, 19.15.12.2 NMAC, 12/1/08]

**19.15.37.3 STATUTORY AUTHORITY:** 19.15.37 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12. [19.15.37.3 NMAC - Rp, 19.15.12.3 NMAC, 12/1/08]

**19.15.37.4 DURATION:** Permanent.

[19.15.37.4 NMAC - Rp, 19.15.12.4 NMAC, 12/1/08]

**19.15.37.5 EFFECTIVE DATE:** December 1, 2008, unless a later dated is cited at the end of a section. [19.15.37.5 NMAC - Rp, 19.15.12.5 NMAC, 12/1/08]

**19.15.37.6 OBJECTIVE:** To regulate the refining of oil; the operation of gasoline, cycling or other plants where gasoline, butane, propane, condensate, kerosene, oil or other liquid products are extracted from gas; or the processing of carbon dioxide gas.

[19.15.37.6 NMAC - Rp, 19.15.12.6 NMAC, 12/1/08]

**19.15.37.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.] [19.15.37.7 NMAC - N, 12/1/08]

**19.15.37.8 REFINERY REPORTS:** Each oil refiner shall furnish to the division for each calendar month a completed form C-113 containing the information and data the form requires, respecting oil and products involved in the refiner's operations during each month. The oil refiner shall complete and file the form C-113 with the division for each month according to instructions on the form, on or before the 15th day of the next succeeding month.

[19.15.37.8 NMAC - Rp, 19.15.12.1001 NMAC, 12/1/08]

**19.15.37.9 GASOLINE PLANT REPORTS:** An operator of a gasoline plant, cycling plant or other plant at which gasoline, butane, propane, condensate, kerosene, oil or other liquid products are extracted from gas shall maintain for the division's inspection for each calendar month a completed form C-111 containing the information indicated on the form respecting gas and products involved in each plant's operation during each month. 19.15.37.9 NMAC also applies to plants processing carbon dioxide gas into liquid or solid form. [19.15.37.9 NMAC - Rp, 19.15.12.1002 NMAC, 12/1/08]

#### **HISTORY of 19.15.37 NMAC:**

History of Repealed Material: 19.15.12 NMAC, Refining (filed 10/01/2003) repealed 12/1/08.

#### **NMAC History:**

19.15.12 NMAC, Refining (filed 10/01/2003) was replaced by 19.15.37 NMAC, Refining, effective 12/1/08.

CHAPTER 15 OIL AND GAS PART 39 SPECIAL RULES

**19.15.39.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation Division.

[19.15.39.1 NMAC - N, 12/1/08]

**19.15.39.2 SCOPE:** 19.15.39 NMAC applies to persons engaged in oil and gas development and production within New Mexico. [19.15.39.2 NMAC - N, 12/1/08]

19.15.39.3 STATUTORY AUTHORITY: 19.15.39 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6,

[19.15.39.3 NMAC - N, 12/1/08]

Section 70-2-11 and Section 70-2-12.

**19.15.39.4 DURATION:** Permanent.

[19.15.39.4 NMAC - N, 12/1/08]

**19.15.39.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section.

[19.15.39.5 NMAC - N, 12/1/08]

**19.15.39.6 OBJECTIVE:** To regulate oil and gas operations in areas of particular environmental sensitivity in order to provide appropriate protection for fresh water, public health and the environment in those areas.

[19.15.39.6 NMAC - N, 12/1/08]

**19.15.39.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.] [19.15.39.7 NMAC - N, 12/1/08]

#### 19.15.39.8 SPECIAL PROVISIONS FOR SELECTED AREAS OF SIERRA AND OTERO COUNTIES:

- **A.** The selected areas comprise:
  - (1) all of Sierra county except the area west of range 8 west NMPM and north of township 18 south, NMPM; and
  - (2) all of Otero county except the area included in the following townships and ranges:
    - (a) township 11 south, range 9 1/2 east and range 10 east NMPM;
    - (b) township 12 south, range 10 east and ranges 13 east through 16 east, NMPM;
    - (c) township 13 south, ranges 11 east through 16 east, NMPM;
    - (d) township 14 south, ranges 11 east through 16 east, NMPM;
    - (e) township 15 south, ranges 11 east through 16 east, NMPM;
    - (f) township 16 south, ranges 11 east through 15 east, NMPM;
    - (g) township 17 south, range 11 east (surveyed) and ranges 12 east through 15 east, NMPM;
    - (h) township 18 south, ranges 11 east through 15 east, NMPM;
    - (i) township 20 1/2 south, range 20 east, NMPM;
    - (j) township 21 south, range 19 east and range 20 east, NMPM; and
    - (k) township 22 south, range 20 east, NMPM; and also excepting also the un-surveyed area bounded as follows:
      - (i) beginning at the most northerly northeast corner of Otero county, said point lying in the west line of range 13 east

(surveyed);

- (ii) thence west along the north boundary line of Otero county to the point of intersection of such line with the east line of range 10 east NMPM (surveyed);
- (iii) thence south along the east line of range 10 east NMPM (surveyed) to the southeast corner of township 11 south, range 10 east NMPM (surveyed);
- (iv) thence west along the south line of township 11 south, range 10 east NMPM (surveyed) to the more southerly northeast corner of township 12 south, range 10 east NMPM (surveyed);
- (v) thence south along the east line of range 10 east NMPM (surveyed) to the inward corner of township 13 south, range 10 east NMPM (surveyed) (said inward corner formed by the east line running south from the more northerly northeast corner and the north line running west from the more southerly northeast corner of said township and range);
- (vi) thence east along the north line of township 13 south NMPM (surveyed) to the southwest corner of township 12 south, range 13 east, NMPM (surveyed);
  - (vii) thence north along the west line of range 13 east, NMPM (surveyed) to the point of beginning.
  - **B.** The division shall not issue permits under 19.15.17 NMAC for pits located in the selected areas.
- C. Produced water injection wells located in the selected areas are subject to the following requirements in addition to those set out in 19.15.25 NMAC and 19.15.34 NMAC.

- (1) The division shall issue permits under 19.15.26.8 NMAC only after notice and hearing.
- (2) The radius of the area of review shall be the greater of:
  - (a) one-half mile; or
- (b) one and one-third times the radius of the zone of endangering influence, as calculated under EPA regulation 40 C.F.R. section 146.6(a) or by other method acceptable to the division; but in no case shall the radius of the area of review exceed one and one-third miles.
  - (3) The operator shall demonstrate fresh water aquifers' vertical extent prior to using a new or existing well for injection.
- (4) The operator shall isolate fresh water aquifers throughout their vertical extent with at least two cemented casing strings. In addition,
- (a) existing wells converted to injection shall have continuous, adequate cement from casing shoe to surface on the smallest diameter casing, and
- (b) wells drilled for the purpose of injection shall have cement circulated continuously to surface on all casing strings, except the smallest diameter casing shall have cement to at least 100 feet above the casing shoe of the next larger diameter casing.
- (5) The operator shall run cement bond logs acceptable to the division after each casing string is cemented, and file the logs with the appropriate division district office. For existing wells the casing and cementing program shall comply with 19.15.26.9 NMAC.
- (6) The operator shall construct produced water transportation lines of corrosion-resistant materials acceptable to the division, and pressure test the water transportation lines to one and one-half times the maximum operating pressure prior to operation, and annually thereafter.
- (7) The operator shall place tanks on impermeable pads and surround the tanks with lined berms or other impermeable secondary containment device having a capacity at least equal to one and one-third times the capacity of the largest tank, or, if the tanks are interconnected, of all interconnected tanks.
- (8) The operator shall record injection pressures and volumes daily or in a manner acceptable to the division, and make the record available to the division upon request.
- (9) The operator shall perform mechanical integrity tests as described in Paragraph (2) of Subsection A of 19.15.26.11 NMAC annually, shall advise the appropriate division district office of the date and time the operator is commencing a mechanical integrity test so that the division may witness the test and shall file the pressure chart with the appropriate division district office.

  [19.15.39.8 NMAC Rp, 19.15.1.21 NMAC, 12/1/08]

#### 19.15.39.9 SPECIAL PROVISIONS FOR SANTA FE COUNTY AND THE GALISTEO BASIN:

- A. Applicability. The operator shall obtain division approval for an exploration and development plan prior to drilling, re-entering or deepening a well located in the Galisteo basin, and shall operate the wells covered by the exploration and development plan in accordance with the exploration and development plan's requirements until the exploration and development plan is specifically replaced by a special pool order. Approval of an exploration and development plan does not relieve an operator from its responsibility to obtain any permit required pursuant to the Oil and Gas Act for its activities conducted under the exploration and development plan. The operator shall renew an approved exploration and development plan every five years. The Galisteo basin includes:
  - (1) the surveyed portions of the following sections in Sandoval county:
    - (a) township 15 north, range 5 east, sections 13 and 25;
    - (b) township 15 north, range 6 east, sections 10 through 30 and 32 through 36;
    - (c) township 14 north, range 6 east, sections 1 through 4, 9 through 15, 22 through 26 and 35 and 36;
    - (d) township 13 north, range 6 east, sections 1 and 2;
  - (2) the surveyed portions of the following sections in San Miguel county:
    - (a) township 15 north, range 12 east, sections 19 and 29 through 32;
    - (b) township 14 north, range 12 east, sections 4 through 10, 13 through 24, and 27 through 33;
    - (c) township 13 north, range 12 east, sections 4 through 9 and 16 through 21;
  - (3) the surveyed portions of the following sections in Santa Fe county:
    - (a) township 17 north, range 10 east, sections 35 and 36;
    - **(b)** township 17 north, range 11 east, sections 30 through 32;
    - (c) township 16 north, range 9 east, sections 26, 34 and 35;
    - (d) township 16 north, range 10 east, sections 1, 2, 10 through 17, 20 through 28 and 33 through 36;
    - (e) township 16 north, range 11 east, sections 5 through 8, 16 through 21 and 28 through 33;
    - (f) township 15 north, range 7 east, sections 7 through 9 and 14 through 36;
    - (g) township 15 north, range 8 east, sections 19 and 22 through 26;
    - (h) township 15 north, range 9 east, sections 2 through 4, 7 through 10, 14 through 23 and 25 through 36;
    - $\textbf{(i)} \quad \text{township 15 north, range 10 east, sections 1 through 3, 11 through 13, 24, 25, 30 through 32 and 36;}\\$
    - (j) township 15 north, range 11 east, sections 3 through 36;
    - (k) township 14 north, range 7 east, sections 1 through 19, 21 through 24, 30 and 31;
    - (I) township 14 north, range 8 east, sections 1 through 10, 12 through 30 and 36;
    - (m) township 14 north, range 9 east, all sections;
    - (n) township 14 north, range 10 east, sections 1, 2 5 through 24, 29 and 30;
    - (o) township 14 north, range 11 east, sections 1 through 28 and 33 through 36;
    - (**p**) township 13 north, range 7 east, sections 6 and 7;
    - (q) township 13 north, range 8 east, sections 1, 12 through 14, 23 through 26, 35 and 36;

- (r) township 13 north, range 9 east, all sections;
- (s) township 13 north, range 11 east, sections 1 through 4, 9 through 16, 21 through 24, 27, 28, 33 and 34;
- (t) township 12 north, range 8 east, sections 1, 2, 11 through 16, 21 and 22;
- (u) township 12 north, range 9 east, sections 2 through 11, 13 through 15, 18, 23 and 24;
- (v) township 12 north, range 10 east, sections 18 through 20, 29, 30 and 32 through 36;
- (w) township 12 north, range 11 east, sections 3, 4, 9, 10, 15, 16, 21, 22, 28, 29 and 31 through 33;
- (x) township 11 north, range 10 east, sections 1 through 4;
- (4) the un-surveyed area in Santa Fe county bounded by the surveyed portions of township 14 north, range 8 east, sections 1 through 3, 10 and 12 through 15;
  - (5) the un-surveyed area in Santa Fe county bounded by:
    - (a) the surveyed portions of:
      - (i) township 16 north, range 10 east, sections 17, 20, 21, 28, 33 and 34;
      - (ii) township 15 north, range 10 east, sections 3, 2, 11 through 13, 24, 25 and 36;
      - (iii) township 14 north, range 10 east, sections 1, 2, 11, 10, 15, 22, 21, 16, 9, 8 and 5;
      - (iv) township 15 north, range 10 east, sections 32 through 30;
      - (v) township 15 north, range 9 east, sections 25, 26, 35, 26, 23, 14, 15, 10, 3 and 2;
      - (vi) township 16, north, range 9 east, sections 35 and 26;
- (b) and then from the north eastern corner of the surveyed portion of township 16 north, range 9 east, section 26 to the northwestern corner of the surveyed portion of township 16 north, range 10 east, section 17:
  - (6) the un-surveyed area in Santa Fe county bounded by the surveyed portions of:
    - (a) township 14 north, range 11 east, sections 19 through 21, 28 and 33;
    - **(b)** township 13 north, range 11 east, sections 4, 9, 16, 21, 28 and 33;
    - (c) township 12 north, range 11 east, sections 4, 9, 16, 21, 28, 33, 32, 29 and 31;
    - (d) township 12 north, range 10 east, sections 36 through 32, 29 and 20 through 18;
    - (e) township 12 north, range 9 east, sections 24, 13, 14, 11 and 2;
    - (f) township 13 north, range 9 east, sections 36, 25, 24, 13, 12, 1 and 2;
    - (g) township 14 north, range 9 east, sections 35, 36, 25, 30, 29 and 20 through 24;
  - (7) the un-surveyed area in Santa Fe county bounded by:
    - (a) the surveyed portions of:
      - (i) township 13 north, range 7 east, sections 7 and 6;
      - (ii) township 14 north, range 7 east, sections 31, 30, 19 through 16 and 21 through 24;
      - (iii) township 14 north, range 8 east, sections 30 through 25 and 36;
      - (iv) township 13 north, range 8 east, sections 1, 12 through 14, 23, 26 and 35;
      - (v) township 12 north, range 8 east, sections 2, 11 and 14 through 16;
      - (vi) township 12 north, range 8 east, sections 21 and 22; and
- (b) and then from the northwest corner of the surveyed portion of township 12 north, range 8 east, section 16 to the northeast corner of the surveyed portion of township 12 north, range 7 east, and then to the southeast corner of the surveyed portion of township 13 north, range 7 east, section 7.
- **B.** Application for exploration and development plan. An operator applying for approval of an exploration and development plan shall file two copies of the application with the division's Santa Fe office and file a copy of the application with the appropriate division district office or offices. The application shall include:
  - (1) the operator's name, address and telephone number, with an e-mail address and facsimile number if available;
- (2) a legal description of the area to be covered by the exploration and development plan including at a minimum the area subject to surface disturbance by the wells or related facilities the operator proposes to install and the operator's good-faith estimate of the productive area, which in no case may be smaller than the applicable spacing unit or units for the proposed wells;
  - (3) identification of the target zone or zones;
- (4) a topographic map of the area to be covered by the proposed exploration and development plan and one half mile beyond the boundary of that area;
- (5) a map or maps of the area to be covered by the proposed exploration and development plan and one half mile beyond the boundary of that area plotting the following, with global positioning system coordinates to the sixth decimal point for un-surveyed areas:
  - (a) state, federal, private or tribal surface ownership;
  - (b) municipal and county boundaries;
  - (c) farms;
- (d) all buildings and infrastructure including but not limited to highways and roads, railroads, pipelines, power lines, antennas, wind turbines, solar farms and mines (surface and subsurface);
  - (e) watercourses, sinkholes, playas and unstable areas;
- (f) municipal fresh water well fields covered under a municipal ordinance adopted pursuant to NMSA 1978, Section 3-27-3, as amended;
  - (g) water wells and wellhead protection areas;
  - (h) all existing oil and gas wells regardless of status, including inactive wells, wells that have been plugged and wells that have

been plugged and released; and

- (i) the location of proposed exploratory wells and related facilities, including but not limited to tank batteries, gathering lines, waste disposal facilities, compressor stations and access roads;
- (6) a hydrogeologic and site report that provides sufficient information and detail on the area's topography, soils, geology, surface hydrology and ground water hydrology to enable the division to evaluate the actual and potential effects on soils, surface water and ground water;
  - (7) proposed plans for:
- (a) installing monitor wells to determine depth to water and saturated thickness, obtain baseline water samples and detect releases;
  - (b) a drilling program describing the air drilling program or mud program to be used;
- (c) a mud-logging program, including submission of a copy of the mud log sheet and a description of the mud-logger's daily report, which shall include at a minimum information on the total depth reached, the footage drilled in the preceding 24 hours, oil and gas intervals, fresh water zones and mud parameters including mud weight, chlorides, funnel viscosity and filtrate properties;
  - (d) addressing wastes generated during the drilling and production processes;
  - (e) minimizing pad size and consolidating facilities; and
- **(f)** developing the area if the exploratory wells are productive, including the operator's estimate of the number and location of development wells and related facilities;
  - (8) a written contingency plan for all releases, with no exclusion for de minimus amounts, which shall include:
    - (a) best management practices for the prevention and detection of releases and procedures for early detection of releases;
- (b) instructions for notifying appropriate responders, with a contact list including current names, telephone numbers, e-mail addresses, facsimile numbers and addresses;
- (c) identification of applicable equipment, materials and supplies available locally or regionally to respond to releases, with advance arrangements for acquiring the equipment, materials and supplies; and
  - (d) response plans based on the severity and nature of the release;
- (9) if cultural resources listed in either the national register of historic places or the state register of cultural properties, known cemeteries or unmarked human burials are located in the area included in the proposed exploration and development plan or within one half mile of the area included in the exploration and development plan, the information in 4.10.7.9 NMAC including a description of the effects the proposed operations may have on these sites and proposed mitigation measures;
- (10) any proposed exceptions to the requirements set out in Subsection B of 19.15.39.10 NMAC and evidence that operating in accordance with the proposed exceptions will prevent waste, protect correlative rights, protect fresh water and protect human health and the environment;
  - (11) a proposed legal notice complying with Subsection F of 19.15.39.9 NMAC;
- (12) other information that the division may require to demonstrate that the exploration and development plan will prevent waste, protect correlative rights, protect fresh water, protect human health and the environment, and will assure the division that operation of the exploration and development plan will comply with division rules and division or commission orders; and
- (13) certification by the operator that the information submitted in the application is true, accurate and complete to the best of the operator's knowledge, after reasonable inquiry.
- C. Amendments to exploration and development plans. An operator shall obtain an approved amendment to its exploration and development plan prior to expanding the area covered by the plan, increasing the number or changing the locations of proposed wells or related facilities or changing the terms of the proposed exploration and development plan. An operator applying for an amendment to an exploration and development plan shall file two copies of the application with the division's Santa Fe office and file a copy of the application with the appropriate division district office or offices. The application shall:
  - (1) describe the proposed amendment or amendments;
  - (2) update the information provided in the original application pursuant to Subsection B of 19.15.39.9 NMAC; and
  - (3) provide a proposed legal notice complying with Subsection F of 19.15.39.9 NMAC.
  - **D.** Renewals of exploration and development plans.
- (1) An operator applying for renewal of its exploration and development plan shall file two copies of the application with the division's Santa Fe office and file a copy of the application with the appropriate division district office or offices. The application shall:
  - (a) update the information provided pursuant to Subsection B of 19.15.39.9 NMAC; and
  - (b) provide a proposed legal notice complying with Subsection F of 19.15.39.9 NMAC.
- (2) The operator may combine an application to renew its exploration and development plan with an application to amend the exploration and development plan.
  - **E.** Replacement of an exploration and development plan with a special pool order.
- (1) An operator who has operated wells under an approved exploration and development plan may apply for approval to replace the exploration and development plan with a special pool order. The operator shall demonstrate to the division's satisfaction that the hydrology, geology and reservoir characteristics within the area that the exploration and development plan covers have been sufficiently defined to protect fresh water, human health and the environment.
- (2) A special pool order replacing an approved exploration and development plan shall designate a pool applying to a specific producing formation or formations within the area included in the approved exploration and development plan it replaces.
- (3) An operator may drill wells within the horizontal and vertical limits of the pool designated by the special pool order and conduct oil and gas operations within the horizontal limits of that pool without obtaining an approved exploration and development plan that would

otherwise be required by 19.15.39.9 NMAC. The operator shall comply with the terms of the special pool order and obtain any permits required for its operations required by law.

- (4) A well drilled outside the horizontal limits of the pool designated by the special pool order shall not be classified as a development well for the pool designated by the special pool order pursuant to 19.15.15.8 NMAC and is subject to the requirements of 19.15.39.9 NMAC.
- (5) An operator applying for approval to replace the exploration and development plan with a special pool order shall file two copies of the application with the division's Santa Fe office and file a copy of the application with the appropriate division district office or offices. The application shall:
- (a) describe provisions to be included in the special pool order to protect fresh water and to protect human health and the environment:
  - (b) update the information provided pursuant to Subsection B of 19.15.39.9 NMAC; and
  - (c) provide a proposed legal notice complying with Subsection F of 19.15.39.9 NMAC.
- **F.** Legal notice. Legal notice of an application for a proposed exploration and development plan or an application to amend, renew or replace an existing exploration and development plan shall be written in English and Spanish and shall include:
  - (1) the operator's name, address and telephone number, and an e-mail address and facsimile number if available;
  - (2) a legal and a common description of the area that the exploration and development plan covers;
- (3) in the case of an application for an exploration or development plan, a summary of the proposed plan including the number and location of proposed exploratory and development wells and related facilities;
- (4) in the case of an application to amend an existing exploration and development plan, a summary of the existing exploration and development plan and a summary of the proposed amendment;
- (5) in the case of an application to renew an existing exploration and development plan, a summary of the existing exploration and development plan;
- (6) in the case of an application to replace an existing exploration and development plan, a summary of the provisions to be included in the special pool order to protect fresh water and protect human health and the environment;
  - (7) instructions for viewing the application on the division's website or at the appropriate division district office or offices;
  - (8) instructions for filing written public comments on the application with the division clerk in the division's Santa Fe office;
  - (9) if the application has been set for hearing, the date, time and location of the public hearing; and
- (10) instructions for being placed on a division contact list to receive notice of future applications and legal notices related to the exploration and development plan.
  - **G.** Application completeness.
- (1) Within 60 days of receiving an application for an exploration and development plan or an application to amend, renew or replace an existing exploration and development plan, the division shall notify the operator in writing of its determination on whether the application is complete. An application is complete if it contains all the information required by 19.15.39.9 NMAC.
  - (2) If the division determines that the application is complete, the division shall:
    - (a) notify the operator in writing that the application is complete;
    - **(b)** provide the operator with an approved legal notice;
- (c) provide the operator with a copy of the current contact list of individuals and entities requesting notice of actions related to the exploration and development plan;
  - (d) distribute notice of the application with its next division or commission docket;
- (e) post the approved legal notice and the application on the division's website, with information that is confidential under NMSA 1978, Section 18-6-11.1 redacted from the application; and
  - (f) provide a copy of the complete application to the state historic preservation officer with a request for review and comment.
- (3) If the division determines that the application is not complete, the division's written notification to the operator shall identify the deficiencies.
- (4) The operator may re-submit an application to correct deficiencies, correct errors or add information. The division's receipt of a re-submittal triggers a new 30 day period for the division to notify the operator of the division's determination on completeness.
- **H.** Public notice. Within 20 days of receiving an approved legal notice and the division's determination that an application is complete, the operator shall:
- (1) publish the approved legal notice in English and Spanish in a display advertisement in a newspaper of general circulation in the affected county or counties:
  - (2) mail the approved notice by certified mail, return receipt requested, to:
- (a) holders of mineral interests in the area covered by the exploration and development plan and the area within one half mile of the boundary of the exploration and development plan if they have not already agreed to participate in the exploration and development plan;
- **(b)** surface interest owners in the area covered by the exploration and development plan and the area within one half mile of the boundary of the exploration and development plan;
  - (c) the governor, chairperson or president of each tribe, pueblo and nation located in or partially located in New Mexico;
- (d) the governments of counties and municipalities located within or partially located within the area covered by the exploration and development plan or the area within one half mile of the boundary of the exploration and development plan;
  - (e) the state historic preservation officer; and
  - (f) the department of game and fish; and

- (3) mail the approved notice of hearing by first class mail or transmit the notice of hearing by electronic mail to those individuals and entities on the division's contact list for the exploration and development plan.
  - **I.** Public hearings.
- (1) The division shall set all applications for approval of exploration and development plans for public hearing, with the public hearing to be set no sooner than 60 days after the operator serves public notice.
- (2) The division may hold a public hearing on an application to amend, renew or replace an existing exploration and development plan. The division may approve the amendment, renewal or replacement administratively unless the director determines that the amendment, renewal or replacement is sufficiently substantial that public notice and public participation are appropriate.
- (3) If the division acts administratively to deny an application to amend, renew or replace an existing exploration and development plan, or acts administratively to approve an amendment, renewal or replacement of an existing exploration and development plan with conditions or terms, the operator may, within 30 days of receipt of the administrative order, file an application for hearing on the application. The division shall set the application for public hearing.
- (4) If the division sets for public hearing an application to amend, renew or replace an existing exploration or development plan, the operator shall submit to the division's Santa Fe office for approval a notice of hearing containing the information required by Subsection F of 19.15.39.9 NMAC and, at least 30 days prior to the hearing date:
- (a) publish the approved notice of hearing in a newspaper of general circulation in the county or counties in the area that the exploration and development plan covers and within one half mile of the boundary of the area that the exploration and development plan covers;
- (b) mail the approved notice of hearing by to those persons and entities entitled to public notice under Paragraph (2) of Subsection H of 19.15.39.9 NMAC; and
- (c) mail the approved notice of hearing by first class mail or transmit the notice of hearing by electronic mail to those individuals and entities on the division's contact list for the exploration and development plan.
  - **J.** Plan approvals, conditions, denials, amendments, revocations, renewals, transfers and replacements.
- (1) The division may approve an exploration and development plan for a period not to exceed five years. The division may renew an exploration and development plan for additional periods not to exceed five years.
- (2) The division may approve an application for an exploration and development plan or an application to amend, renew or replace an existing exploration and development plan if the operator proves that:
  - (a) the operator is in compliance with Subsection A of 19.15.5.9 NMAC;
  - (b) the application provides the information required by 19.15.39.9 NMAC;
  - (c) the operator has provided the notice required by 19.15.39.9 NMAC; and
- (d) approval of the application will prevent waste, protect correlative rights, protect fresh water and protect human health and the environment.
- (3) The division may impose conditions on its approval of an application for an exploration and development plan or an amendment or renewal of an exploration and development plan if the division determines that the conditions are necessary to prevent waste, protect correlative rights, protect fresh water and protect human health or the environment.
- (4) The division may include provisions in a special pool order that replaces an exploration and development plan if the division determines that the provisions are necessary to prevent waste, protect correlative rights, protect fresh water or protect human health and the environment.
- (5) After notice to the operator and hearing, the division may revoke approval of an exploration and development plan and require wells that the exploration and development plan covers to be shut-in if the operator is out of compliance with the exploration and development plan or is out of compliance with Subsection A of 19.15.5.9 NMAC.
- (6) If an exploration and development plan expires and the operator has not filed an application to renew the exploration and development plan, the operator shall shut-in the wells that the exploration and development plan covers. If the operator has filed an application to renew the exploration and development plan prior to its expiration, the operator may continue to operate wells that the exploration and development plan covers until a final order is issued on the application for renewal.
  - (7) The exploration and development plan shall remain in effect until revoked, amended or replaced pursuant to 19.15.39.9 NMAC.
- (8) In the event another operator becomes operator of record of wells subject to the exploration and development plan, the new operator shall be bound by the terms of the applicable approved exploration and development plan or special pool order.
- (9) Approval of an exploration and development plan or an application to amend, renew or replace an exploration and development plan does not relieve an operator of responsibility for complying with any other applicable federal, state or local statutes, rules or regulations or ordinances.

[19.15.39.9 NMAC - N, 7/16/09]

# 19.15.39.10 ADDITIONAL REQUIREMENTS FOR APPLICATIONS TO DRILL, RE-ENTER OR DEEPEN WELLS SUBJECT TO AN EXPLORATION AND DEVELOPMENT PLAN:

- **A.** An application for permit to drill, re-enter or deepen a well that requires an exploration and development plan pursuant to 19.15.39.9 NMAC shall include the following in addition to meeting the requirements set out in 19.15.14 NMAC:
  - (1) a permit application pursuant to 19.15.17 NMAC;
- (2) global positioning system coordinates to the sixth decimal point to identify the location of a well to be drilled in an un-surveyed area; and
  - (3) any additional information required by the operator's approved exploration and development plan.

- **B.** Unless otherwise specified in an approved exploration and development plan, a permit to drill, re-enter or deepen a well that requires an exploration and development plan shall be subject to the following conditions:
- (1) the operator shall drill the well using a closed loop system that uses above ground steel tanks for the management of drilling or workover fluids without using below-grade tanks or pits;
  - (2) the operator shall not use the on-site closure methods identified in Subsection F of 19.15.17.13 NMAC;
  - (3) the operator shall run logs from total depth to surface that will determine porosity and water saturation;
- (4) a mud-logger shall be on site during drilling from surface to total depth and shall submit the logs and a written report daily to the supervisor of the appropriate district office;
- (5) the operator shall isolate all fresh water zones and aquifers throughout their vertical extent with at least two cemented casing strings;
- (6) the operator shall circulate cement to surface on all casing strings, except that the smallest diameter casing shall have cement to at least 100 feet above the casing shoe of the next larger diameter casing;
- (7) the operator shall run cement bond logs acceptable to the division after each casing string is cemented and file the logs with the appropriate district office; and
- (8) the operator of a well awaiting gas pipeline connection shall place that well on approved temporary abandonment status, setting a drillable bridge plug above any open perforations.

  [19.15.39.10 NMAC N, 7/16/09]

#### **HISTORY of 19.15.39 NMAC:**

History of Repealed Material: 19.15.1 NMAC, General Provisions and Definitions (filed 04/27/2001) repealed 12/1/08 repealed 12/1/08.

#### **NMAC History:**

That applicable portion of 19.15.1 NMAC, General Provisions and Definitions (Section 21) (filed 07/22/2004) was replaced by 19.15.39 NMAC, Special Rules, effective 12/1/08.

CHAPTER 15 OIL AND GAS PART 39 SPECIAL RULES

**19.15.39.1 ISSUING AGENCY:** Energy, Minerals and Natural Resources Department, Oil Conservation

Division.

[19.15.39.1 NMAC - N, 12/1/08]

**19.15.39.2 SCOPE:** 19.15.39 NMAC applies to persons engaged in oil and gas development and production within New Mexico.

[19.15.39.2 NMAC - N, 12/1/08]

**19.15.39.3 STATUTORY AUTHORITY:** 19.15.39 NMAC is adopted pursuant to the Oil and Gas Act, NMSA 1978, Section 70-2-6, Section 70-2-11 and Section 70-2-12.

[19.15.39.3 NMAC - N, 12/1/08]

**19.15.39.4 DURATION:** Permanent.

[19.15.39.4 NMAC - N, 12/1/08]

**19.15.39.5 EFFECTIVE DATE:** December 1, 2008, unless a later date is cited at the end of a section. [19.15.39.5 NMAC - N, 12/1/08]

**19.15.39.6 OBJECTIVE:** To regulate oil and gas operations in areas of particular environmental sensitivity in order to provide appropriate protection for fresh water, public health and the environment in those areas. [19.15.39.6 NMAC - N, 12/1/08]

## **19.15.39.7 DEFINITIONS:** [RESERVED]

[See 19.15.2.7 NMAC for definitions.] [19.15.39.7 NMAC - N, 12/1/08]

# 19.15.39.8 SPECIAL PROVISIONS FOR SELECTED AREAS OF SIERRA AND OTERO COUNTIES:

**A.** The selected areas comprise:

(1) all of Sierra county except the area west of range 8 west NMPM and north of township 18 south, NMPM; and

- (2) all of Otero county except the area included in the following townships and ranges:
  - (a) township 11 south, range 9 1/2 east and range 10 east NMPM;
  - **(b)** township 12 south, range 10 east and ranges 13 east through 16 east, NMPM;
  - (c) township 13 south, ranges 11 east through 16 east, NMPM;
  - (d) township 14 south, ranges 11 east through 16 east, NMPM;
  - (e) township 15 south, ranges 11 east through 16 east, NMPM;
  - (f) township 16 south, ranges 11 east through 15 east, NMPM;
  - (g) township 17 south, range 11 east (surveyed) and ranges 12 east through 15 east, NMPM;
  - (h) township 18 south, ranges 11 east through 15 east, NMPM;
  - (i) township 20 1/2 south, range 20 east, NMPM;
  - (j) township 21 south, range 19 east and range 20 east, NMPM; and
- (k) township 22 south, range 20 east, NMPM; and also excepting also the un-surveyed area bounded as follows:

(i) beginning at the most northerly northeast corner of Otero county, said point lying in the west line of range 13 east (surveyed);

(ii) thence west along the north boundary line of Otero county to the point of intersection of such line with the east line of range 10 east NMPM (surveyed);

(iii) thence south along the east line of range 10 east NMPM (surveyed) to the southeast corner of township 11 south, range 10 east NMPM (surveyed);

(iv) thence west along the south line of township 11 south, range 10 east NMPM (surveyed) to the more southerly northeast corner of township 12 south, range 10 east NMPM (surveyed);

- (v) thence south along the east line of range 10 east NMPM (surveyed) to the inward corner of township 13 south, range 10 east NMPM (surveyed) (said inward corner formed by the east line running south from the more northerly northeast corner and the north line running west from the more southerly northeast corner of said township and range);
- (vi) thence east along the north line of township 13 south NMPM (surveyed) to the southwest corner of township 12 south, range 13 east, NMPM (surveyed);
- (vii) thence north along the west line of range 13 east, NMPM (surveyed) to the point of beginning.
  - **B.** The division shall not issue permits under 19.15.17 NMAC for pits located in the selected areas.
- C. Produced water injection wells located in the selected areas are subject to the following requirements in addition to those set out in 19.15.25 NMAC and 19.15.34 NMAC.
  - (1) The division shall issue permits under 19.15.26.8 NMAC only after notice and hearing.
  - (2) The radius of the area of review shall be the greater of:
    - (a) one-half mile; or
- **(b)** one and one-third times the radius of the zone of endangering influence, as calculated under EPA regulation 40 C.F.R. section 146.6(a) or by other method acceptable to the division; but in no case shall the radius of the area of review exceed one and one-third miles.
- (3) The operator shall demonstrate fresh water aquifers' vertical extent prior to using a new or existing well for injection.
- (4) The operator shall isolate fresh water aquifers throughout their vertical extent with at least two cemented casing strings. In addition,
- (a) existing wells converted to injection shall have continuous, adequate cement from casing shoe to surface on the smallest diameter casing, and
- **(b)** wells drilled for the purpose of injection shall have cement circulated continuously to surface on all casing strings, except the smallest diameter casing shall have cement to at least 100 feet above the casing shoe of the next larger diameter casing.
- (5) The operator shall run cement bond logs acceptable to the division after each casing string is cemented, and file the logs with the appropriate division district office. For existing wells the casing and cementing program shall comply with 19.15.26.9 NMAC.
- (6) The operator shall construct produced water transportation lines of corrosion-resistant materials acceptable to the division, and pressure test the water transportation lines to one and one-half times the maximum operating pressure prior to operation, and annually thereafter.
- (7) The operator shall place tanks on impermeable pads and surround the tanks with lined berms or other impermeable secondary containment device having a capacity at least equal to one and one-third times the capacity of the largest tank, or, if the tanks are interconnected, of all interconnected tanks.
- (8) The operator shall record injection pressures and volumes daily or in a manner acceptable to the division, and make the record available to the division upon request.
- (9) The operator shall perform mechanical integrity tests as described in Paragraph (2) of Subsection A of 19.15.26.11 NMAC annually, shall advise the appropriate division district office of the date and time the operator is commencing a mechanical integrity test so that the division may witness the test and shall file the pressure chart with the appropriate division district office.

  [19.15.39.8 NMAC Rp, 19.15.1.21 NMAC, 12/1/08]

# 19.15.39.9 SPECIAL PROVISIONS FOR SANTA FE COUNTY AND THE GALISTEO BASIN:

- A. Applicability. The operator shall obtain division approval for an exploration and development plan prior to drilling, re-entering or deepening a well located in the Galisteo basin, and shall operate the wells covered by the exploration and development plan in accordance with the exploration and development plan's requirements until the exploration and development plan is specifically replaced by a special pool order. Approval of an exploration and development plan does not relieve an operator from its responsibility to obtain any permit required pursuant to the Oil and Gas Act for its activities conducted under the exploration and development plan. The operator shall renew an approved exploration and development plan every five years. The Galisteo basin includes:
  - (1) the surveyed portions of the following sections in Sandoval county:
    - (a) township 15 north, range 5 east, sections 13 and 25;
    - (b) township 15 north, range 6 east, sections 10 through 30 and 32 through 36;
    - (c) township 14 north, range 6 east, sections 1 through 4, 9 through 15, 22 through 26 and 35

and 36;

- (d) township 13 north, range 6 east, sections 1 and 2;
- (2) the surveyed portions of the following sections in San Miguel county:
  - (a) township 15 north, range 12 east, sections 19 and 29 through 32;
  - (b) township 14 north, range 12 east, sections 4 through 10, 13 through 24, and 27 through 33;
  - (c) township 13 north, range 12 east, sections 4 through 9 and 16 through 21;
- (3) the surveyed portions of the following sections in Santa Fe county:
  - (a) township 17 north, range 10 east, sections 35 and 36;
  - **(b)** township 17 north, range 11 east, sections 30 through 32;
  - (c) township 16 north, range 9 east, sections 26, 34 and 35;
  - (d) township 16 north, range 10 east, sections 1, 2, 10 through 17, 20 through 28 and 33

through 36;

- (e) township 16 north, range 11 east, sections 5 through 8, 16 through 21 and 28 through 33;
- (f) township 15 north, range 7 east, sections 7 through 9 and 14 through 36;
- (g) township 15 north, range 8 east, sections 19 and 22 through 26;
- (h) township 15 north, range 9 east, sections 2 through 4, 7 through 10, 14 through 23 and 25

through 36;

(i) township 15 north, range 10 east, sections 1 through 3, 11 through 13, 24, 25, 30 through 32

and 36;

- (j) township 15 north, range 11 east, sections 3 through 36;
- (k) township 14 north, range 7 east, sections 1 through 19, 21 through 24, 30 and 31;
- (I) township 14 north, range 8 east, sections 1 through 10, 12 through 30 and 36;
- (m) township 14 north, range 9 east, all sections;
- (n) township 14 north, range 10 east, sections 1, 2 5 through 24, 29 and 30;
- (o) township 14 north, range 11 east, sections 1 through 28 and 33 through 36;
- (p) township 13 north, range 7 east, sections 6 and 7;
- (q) township 13 north, range 8 east, sections 1, 12 through 14, 23 through 26, 35 and 36;
- (r) township 13 north, range 9 east, all sections;
- (s) township 13 north, range 11 east, sections 1 through 4, 9 through 16, 21 through 24, 27, 28,

33 and 34;

- (t) township 12 north, range 8 east, sections 1, 2, 11 through 16, 21 and 22;
- (u) township 12 north, range 9 east, sections 2 through 11, 13 through 15, 18, 23 and 24;
- (v) township 12 north, range 10 east, sections 18 through 20, 29, 30 and 32 through 36;
- (w) township 12 north, range 11 east, sections 3, 4, 9, 10, 15, 16, 21, 22, 28, 29 and 31 through

33;

- (x) township 11 north, range 10 east, sections 1 through 4;
- (4) the un-surveyed area in Santa Fe county bounded by the surveyed portions of township 14 north, range 8 east, sections 1 through 3, 10 and 12 through 15;
  - (5) the un-surveyed area in Santa Fe county bounded by:
    - (a) the surveyed portions of:
      - (i) township 16 north, range 10 east, sections 17, 20, 21, 28, 33 and 34;
      - (ii) township 15 north, range 10 east, sections 3, 2, 11 through 13, 24, 25 and 36;
      - (iii) township 14 north, range 10 east, sections 1, 2, 11, 10, 15, 22, 21, 16, 9, 8 and 5;
      - (iv) township 15 north, range 10 east, sections 32 through 30;
      - (v) township 15 north, range 9 east, sections 25, 26, 35, 26, 23, 14, 15, 10, 3 and 2;
      - (vi) township 16, north, range 9 east, sections 35 and 26;
- **(b)** and then from the north eastern corner of the surveyed portion of township 16 north, range 9 east, section 26 to the northwestern corner of the surveyed portion of township 16 north, range 10 east, section 17;
  - (6) the un-surveyed area in Santa Fe county bounded by the surveyed portions of:
    - (a) township 14 north, range 11 east, sections 19 through 21, 28 and 33;
    - **(b)** township 13 north, range 11 east, sections 4, 9, 16, 21, 28 and 33;
    - (c) township 12 north, range 11 east, sections 4, 9, 16, 21, 28, 33, 32, 29 and 31;
    - (d) township 12 north, range 10 east, sections 36 through 32, 29 and 20 through 18;
    - (e) township 12 north, range 9 east, sections 24, 13, 14, 11 and 2;
    - (f) township 13 north, range 9 east, sections 36, 25, 24, 13, 12, 1 and 2;
    - (g) township 14 north, range 9 east, sections 35, 36, 25, 30, 29 and 20 through 24;

- (7) the un-surveyed area in Santa Fe county bounded by:
  - (a) the surveyed portions of:
    - (i) township 13 north, range 7 east, sections 7 and 6;
    - (ii) township 14 north, range 7 east, sections 31, 30, 19 through 16 and 21 through 24;
    - (iii) township 14 north, range 8 east, sections 30 through 25 and 36;
    - (iv) township 13 north, range 8 east, sections 1, 12 through 14, 23, 26 and 35;
    - (v) township 12 north, range 8 east, sections 2, 11 and 14 through 16;
    - (vi) township 12 north, range 8 east, sections 21 and 22; and
- **(b)** and then from the northwest corner of the surveyed portion of township 12 north, range 8 east, section 16 to the northeast corner of the surveyed portion of township 12 north, range 7 east, and then to the southeast corner of the surveyed portion of township 13 north, range 7 east, section 7.
- **B.** Application for exploration and development plan. An operator applying for approval of an exploration and development plan shall file two copies of the application with the division's Santa Fe office and file a copy of the application with the appropriate division district office or offices. The application shall include:
- (1) the operator's name, address and telephone number, with an e-mail address and facsimile number if available:
- (2) a legal description of the area to be covered by the exploration and development plan including at a minimum the area subject to surface disturbance by the wells or related facilities the operator proposes to install and the operator's good-faith estimate of the productive area, which in no case may be smaller than the applicable spacing unit or units for the proposed wells;
  - (3) identification of the target zone or zones;
- (4) a topographic map of the area to be covered by the proposed exploration and development plan and one half mile beyond the boundary of that area;
- (5) a map or maps of the area to be covered by the proposed exploration and development plan and one half mile beyond the boundary of that area plotting the following, with global positioning system coordinates to the sixth decimal point for un-surveyed areas:
  - (a) state, federal, private or tribal surface ownership;
  - **(b)** municipal and county boundaries;
  - (c) farms;
- (d) all buildings and infrastructure including but not limited to highways and roads, railroads, pipelines, power lines, antennas, wind turbines, solar farms and mines (surface and subsurface);
  - (e) watercourses, sinkholes, playas and unstable areas;
- (f) municipal fresh water well fields covered under a municipal ordinance adopted pursuant to NMSA 1978, Section 3-27-3, as amended;
  - (g) water wells and wellhead protection areas;
- (h) all existing oil and gas wells regardless of status, including inactive wells, wells that have been plugged and wells that have been plugged and released; and
- (i) the location of proposed exploratory wells and related facilities, including but not limited to tank batteries, gathering lines, waste disposal facilities, compressor stations and access roads;
- (6) a hydrogeologic and site report that provides sufficient information and detail on the area's topography, soils, geology, surface hydrology and ground water hydrology to enable the division to evaluate the actual and potential effects on soils, surface water and ground water;
  - (7) proposed plans for:
- (a) installing monitor wells to determine depth to water and saturated thickness, obtain baseline water samples and detect releases;
  - **(b)** a drilling program describing the air drilling program or mud program to be used;
- (c) a mud-logging program, including submission of a copy of the mud log sheet and a description of the mud-logger's daily report, which shall include at a minimum information on the total depth reached, the footage drilled in the preceding 24 hours, oil and gas intervals, fresh water zones and mud parameters including mud weight, chlorides, funnel viscosity and filtrate properties;
  - (d) addressing wastes generated during the drilling and production processes;
  - (e) minimizing pad size and consolidating facilities; and
- (f) developing the area if the exploratory wells are productive, including the operator's estimate of the number and location of development wells and related facilities;
- (8) a written contingency plan for all releases, with no exclusion for de minimus amounts, which shall include:

- (a) best management practices for the prevention and detection of releases and procedures for early detection of releases;
- **(b)** instructions for notifying appropriate responders, with a contact list including current names, telephone numbers, e-mail addresses, facsimile numbers and addresses;
- (c) identification of applicable equipment, materials and supplies available locally or regionally to respond to releases, with advance arrangements for acquiring the equipment, materials and supplies; and
  - (d) response plans based on the severity and nature of the release;
- (9) if cultural resources listed in either the national register of historic places or the state register of cultural properties, known cemeteries or unmarked human burials are located in the area included in the proposed exploration and development plan or within one half mile of the area included in the exploration and development plan, the information in 4.10.7.9 NMAC including a description of the effects the proposed operations may have on these sites and proposed mitigation measures;
- (10) any proposed exceptions to the requirements set out in Subsection B of 19.15.39.10 NMAC and evidence that operating in accordance with the proposed exceptions will prevent waste, protect correlative rights, protect fresh water and protect human health and the environment;
  - (11) a proposed legal notice complying with Subsection F of 19.15.39.9 NMAC;
- (12) other information that the division may require to demonstrate that the exploration and development plan will prevent waste, protect correlative rights, protect fresh water, protect human health and the environment, and will assure the division that operation of the exploration and development plan will comply with division rules and division or commission orders; and
- (13) certification by the operator that the information submitted in the application is true, accurate and complete to the best of the operator's knowledge, after reasonable inquiry.
- Amendments to exploration and development plans. An operator shall obtain an approved amendment to its exploration and development plan prior to expanding the area covered by the plan, increasing the number or changing the locations of proposed wells or related facilities or changing the terms of the proposed exploration and development plan. An operator applying for an amendment to an exploration and development plan shall file two copies of the application with the division's Santa Fe office and file a copy of the application with the appropriate division district office or offices. The application shall:
  - (1) describe the proposed amendment or amendments;
- (2) update the information provided in the original application pursuant to Subsection B of 19.15.39.9 NMAC; and
  - (3) provide a proposed legal notice complying with Subsection F of 19.15.39.9 NMAC.
  - **D.** Renewals of exploration and development plans.
- (1) An operator applying for renewal of its exploration and development plan shall file two copies of the application with the division's Santa Fe office and file a copy of the application with the appropriate division district office or offices. The application shall:
  - (a) update the information provided pursuant to Subsection B of 19.15.39.9 NMAC; and
  - (b) provide a proposed legal notice complying with Subsection F of 19.15.39.9 NMAC.
- (2) The operator may combine an application to renew its exploration and development plan with an application to amend the exploration and development plan.
  - **E.** Replacement of an exploration and development plan with a special pool order.
- (1) An operator who has operated wells under an approved exploration and development plan may apply for approval to replace the exploration and development plan with a special pool order. The operator shall demonstrate to the division's satisfaction that the hydrology, geology and reservoir characteristics within the area that the exploration and development plan covers have been sufficiently defined to protect fresh water, human health and the environment.
- (2) A special pool order replacing an approved exploration and development plan shall designate a pool applying to a specific producing formation or formations within the area included in the approved exploration and development plan it replaces.
- (3) An operator may drill wells within the horizontal and vertical limits of the pool designated by the special pool order and conduct oil and gas operations within the horizontal limits of that pool without obtaining an approved exploration and development plan that would otherwise be required by 19.15.39.9 NMAC. The operator shall comply with the terms of the special pool order and obtain any permits required for its operations required by law
- (4) A well drilled outside the horizontal limits of the pool designated by the special pool order shall not be classified as a development well for the pool designated by the special pool order pursuant to 19.15.15.8

NMAC and is subject to the requirements of 19.15.39.9 NMAC.

- (5) An operator applying for approval to replace the exploration and development plan with a special pool order shall file two copies of the application with the division's Santa Fe office and file a copy of the application with the appropriate division district office or offices. The application shall:
- (a) describe provisions to be included in the special pool order to protect fresh water and to protect human health and the environment;
  - (b) update the information provided pursuant to Subsection B of 19.15.39.9 NMAC; and
  - (c) provide a proposed legal notice complying with Subsection F of 19.15.39.9 NMAC.
- **F.** Legal notice. Legal notice of an application for a proposed exploration and development plan or an application to amend, renew or replace an existing exploration and development plan shall be written in English and Spanish and shall include:
- (1) the operator's name, address and telephone number, and an e-mail address and facsimile number if available:
  - 2) a legal and a common description of the area that the exploration and development plan covers;
- (3) in the case of an application for an exploration or development plan, a summary of the proposed plan including the number and location of proposed exploratory and development wells and related facilities:
- (4) in the case of an application to amend an existing exploration and development plan, a summary of the existing exploration and development plan and a summary of the proposed amendment;
- (5) in the case of an application to renew an existing exploration and development plan, a summary of the existing exploration and development plan;
- (6) in the case of an application to replace an existing exploration and development plan, a summary of the provisions to be included in the special pool order to protect fresh water and protect human health and the environment:
- (7) instructions for viewing the application on the division's website or at the appropriate division district office or offices;
- (8) instructions for filing written public comments on the application with the division clerk in the division's Santa Fe office;
  - (9) if the application has been set for hearing, the date, time and location of the public hearing; and
- (10) instructions for being placed on a division contact list to receive notice of future applications and legal notices related to the exploration and development plan.
  - **G.** Application completeness.
- (1) Within 60 days of receiving an application for an exploration and development plan or an application to amend, renew or replace an existing exploration and development plan, the division shall notify the operator in writing of its determination on whether the application is complete. An application is complete if it contains all the information required by 19.15.39.9 NMAC.
  - (2) If the division determines that the application is complete, the division shall:
    - (a) notify the operator in writing that the application is complete;
    - **(b)** provide the operator with an approved legal notice;
- (c) provide the operator with a copy of the current contact list of individuals and entities requesting notice of actions related to the exploration and development plan;
  - (d) distribute notice of the application with its next division or commission docket;
- (e) post the approved legal notice and the application on the division's website, with information that is confidential under NMSA 1978, Section 18-6-11.1 reducted from the application; and
- **(f)** provide a copy of the complete application to the state historic preservation officer with a request for review and comment.
- (3) If the division determines that the application is not complete, the division's written notification to the operator shall identify the deficiencies.
- (4) The operator may re-submit an application to correct deficiencies, correct errors or add information. The division's receipt of a re-submittal triggers a new 30 day period for the division to notify the operator of the division's determination on completeness.
- **H.** Public notice. Within 20 days of receiving an approved legal notice and the division's determination that an application is complete, the operator shall:
- (1) publish the approved legal notice in English and Spanish in a display advertisement in a newspaper of general circulation in the affected county or counties;
  - (2) mail the approved notice by certified mail, return receipt requested, to:
    - (a) holders of mineral interests in the area covered by the exploration and development plan

and the area within one half mile of the boundary of the exploration and development plan if they have not already agreed to participate in the exploration and development plan;

- **(b)** surface interest owners in the area covered by the exploration and development plan and the area within one half mile of the boundary of the exploration and development plan;
- (c) the governor, chairperson or president of each tribe, pueblo and nation located in or partially located in New Mexico;
- (d) the governments of counties and municipalities located within or partially located within the area covered by the exploration and development plan or the area within one half mile of the boundary of the exploration and development plan;
  - (e) the state historic preservation officer; and
  - (f) the department of game and fish; and
- (3) mail the approved notice of hearing by first class mail or transmit the notice of hearing by electronic mail to those individuals and entities on the division's contact list for the exploration and development plan.

#### Public hearings.

- (1) The division shall set all applications for approval of exploration and development plans for public hearing, with the public hearing to be set no sooner than 60 days after the operator serves public notice.
- (2) The division may hold a public hearing on an application to amend, renew or replace an existing exploration and development plan. The division may approve the amendment, renewal or replacement administratively unless the director determines that the amendment, renewal or replacement is sufficiently substantial that public notice and public participation are appropriate.
- (3) If the division acts administratively to deny an application to amend, renew or replace an existing exploration and development plan, or acts administratively to approve an amendment, renewal or replacement of an existing exploration and development plan with conditions or terms, the operator may, within 30 days of receipt of the administrative order, file an application for hearing on the application. The division shall set the application for public hearing.
- (4) If the division sets for public hearing an application to amend, renew or replace an existing exploration or development plan, the operator shall submit to the division's Santa Fe office for approval a notice of hearing containing the information required by Subsection F of 19.15.39.9 NMAC and, at least 30 days prior to the hearing date:
- (a) publish the approved notice of hearing in a newspaper of general circulation in the county or counties in the area that the exploration and development plan covers and within one half mile of the boundary of the area that the exploration and development plan covers;
- **(b)** mail the approved notice of hearing by to those persons and entities entitled to public notice under Paragraph (2) of Subsection H of 19.15.39.9 NMAC; and
- (c) mail the approved notice of hearing by first class mail or transmit the notice of hearing by electronic mail to those individuals and entities on the division's contact list for the exploration and development plan.
- **J.** Plan approvals, conditions, denials, amendments, revocations, renewals, transfers and replacements.
- (1) The division may approve an exploration and development plan for a period not to exceed five years. The division may renew an exploration and development plan for additional periods not to exceed five years.
- (2) The division may approve an application for an exploration and development plan or an application to amend, renew or replace an existing exploration and development plan if the operator proves that:
  - (a) the operator is in compliance with Subsection A of 19.15.5.9 NMAC:
  - b) the application provides the information required by 19.15.39.9 NMAC;
  - (c) the operator has provided the notice required by 19.15.39.9 NMAC; and
- (d) approval of the application will prevent waste, protect correlative rights, protect fresh water and protect human health and the environment.
- (3) The division may impose conditions on its approval of an application for an exploration and development plan or an amendment or renewal of an exploration and development plan if the division determines that the conditions are necessary to prevent waste, protect correlative rights, protect fresh water and protect human health or the environment.
- (4) The division may include provisions in a special pool order that replaces an exploration and development plan if the division determines that the provisions are necessary to prevent waste, protect correlative rights, protect fresh water or protect human health and the environment.

- (5) After notice to the operator and hearing, the division may revoke approval of an exploration and development plan and require wells that the exploration and development plan covers to be shut-in if the operator is out of compliance with the exploration and development plan or is out of compliance with Subsection A of 19.15.5.9 NMAC.
- (6) If an exploration and development plan expires and the operator has not filed an application to renew the exploration and development plan, the operator shall shut-in the wells that the exploration and development plan covers. If the operator has filed an application to renew the exploration and development plan prior to its expiration, the operator may continue to operate wells that the exploration and development plan covers until a final order is issued on the application for renewal.
- (7) The exploration and development plan shall remain in effect until revoked, amended or replaced pursuant to 19.15.39.9 NMAC.
- (8) In the event another operator becomes operator of record of wells subject to the exploration and development plan, the new operator shall be bound by the terms of the applicable approved exploration and development plan or special pool order.
- (9) Approval of an exploration and development plan or an application to amend, renew or replace an exploration and development plan does not relieve an operator of responsibility for complying with any other applicable federal, state or local statutes, rules or regulations or ordinances.

  [19.15.39.9 NMAC N, 7/16/09]

# 19.15.39.10 ADDITIONAL REQUIREMENTS FOR APPLICATIONS TO DRILL, RE-ENTER OR DEEPEN WELLS SUBJECT TO AN EXPLORATION AND DEVELOPMENT PLAN:

- **A.** An application for permit to drill, re-enter or deepen a well that requires an exploration and development plan pursuant to 19.15.39.9 NMAC shall include the following in addition to meeting the requirements set out in 19.15.14 NMAC:
  - (1) a permit application pursuant to 19.15.17 NMAC;
- (2) global positioning system coordinates to the sixth decimal point to identify the location of a well to be drilled in an un-surveyed area; and
  - (3) any additional information required by the operator's approved exploration and development plan.
- **B.** Unless otherwise specified in an approved exploration and development plan, a permit to drill, reenter or deepen a well that requires an exploration and development plan shall be subject to the following conditions:
- (1) the operator shall drill the well using a closed loop system that uses above ground steel tanks for the management of drilling or workover fluids without using below-grade tanks or pits;
- (2) the operator shall not use the on-site closure methods identified in Subsection F of 19.15.17.13 NMAC:
- (3) the operator shall run logs from total depth to surface that will determine porosity and water saturation;
- (4) a mud-logger shall be on site during drilling from surface to total depth and shall submit the logs and a written report daily to the supervisor of the appropriate district office;
- (5) the operator shall isolate all fresh water zones and aquifers throughout their vertical extent with at least two cemented casing strings;
- (6) the operator shall circulate cement to surface on all casing strings, except that the smallest diameter casing shall have cement to at least 100 feet above the casing shoe of the next larger diameter casing;
- (7) the operator shall run cement bond logs acceptable to the division after each casing string is cemented and file the logs with the appropriate district office; and
- (8) the operator of a well awaiting gas pipeline connection shall place that well on approved temporary abandonment status, setting a drillable bridge plug above any open perforations. [19.15.39.10 NMAC N, 7/16/09]

#### **HISTORY of 19.15.39 NMAC:**

**History of Repealed Material:** 19.15.1 NMAC, General Provisions and Definitions (filed 04/27/2001) repealed 12/1/08 repealed 12/1/08.

### **NMAC History:**

That applicable portion of 19.15.1 NMAC, General Provisions and Definitions (Section 21) (filed 07/22/2004) was

replaced by 19.15.39 NMAC, Special Rules, effective 12/1/08.